

117TH CONGRESS  
2D SESSION

# S. 4487

To amend title 39, United States Code, and the Help America Vote Act of 2002 to improve procedures and requirements related to election mail.

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IN THE SENATE OF THE UNITED STATES

JUNE 23, 2022

Ms. KLOBUCHAR introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

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## A BILL

To amend title 39, United States Code, and the Help America Vote Act of 2002 to improve procedures and requirements related to election mail.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Election Mail Act”.

5 **SEC. 2. SAME-DAY PROCESSING OF ABSENTEE BALLOTS.**

6 (a) IN GENERAL.—Chapter 34 of title 39, United  
7 States Code, is amended by adding at the end the fol-  
8 lowing:

1 **“§ 3407. Same-day processing of ballots**

2 “(a) IN GENERAL.—The Postal Service shall ensure,  
3 to the maximum extent practicable, that any ballot carried  
4 by the Postal Service is processed by and cleared from  
5 any postal facility or post office on the same day that the  
6 ballot is received by that facility or post office.

7 “(b) DEFINITIONS.—As used in this section—

8 “(1) the term ‘ballot’ means any ballot trans-  
9 mitted by a voter by mail in an election for Federal  
10 office, but does not include any ballot covered by  
11 section 3406; and

12 “(2) the term ‘election for Federal office’ means  
13 a general, special, primary, or runoff election for the  
14 office of President or Vice President, or of Senator  
15 or Representative in, or Delegate or Resident Com-  
16 missioner to, the Congress.”.

17 (b) CONFORMING AMENDMENTS.—

18 (1) AMENDMENT TO CHAPTER HEADING.—The  
19 heading for chapter 34 of title 39, United States  
20 Code, is amended by striking “**ARMED FORCES**  
21 **AND FREE POSTAGE**” and inserting  
22 “**ARMED FORCES; FREE POSTAGE;**  
23 **ELECTION MAIL**”.

24 (2) TABLE OF CHAPTERS.—The table of chap-  
25 ters for part IV of title 39, United States Code, is

1       amended by striking the item relating to chapter 34  
2       and inserting the following:

**“34. Armed Forces; Free Postage; Election Mail ..... 3401”.**

3               (3) TECHNICAL AND CONFORMING AMEND-  
4       MENT.—The table of sections for chapter 34 of title  
5       39, United States Code, is amended by adding at  
6       the end the following:

“3407. Same-day processing of ballots.”.

7       (c) EFFECTIVE DATE.—The amendments made by  
8       this subsection shall apply to absentee ballots relating to  
9       an election for Federal office occurring on or after the  
10      date that is 60 days after the date of the enactment of  
11      this Act.

12 **SEC. 3. INTELLIGENT MAIL BARCODES FOR BALLOTS.**

13       (a) IN GENERAL.—Title III of the Help America  
14      Vote Act of 2002 (52 U.S.C. 21081) is amended—

15               (1) by redesignating section 311 and section  
16      312 as sections 321 and 322, respectively;

17               (2) by redesignating subtitle B as subtitle C;  
18      and

19               (3) by inserting after subtitle A the following  
20      new subtitle:

1           **“Subtitle B—Requirements**  
2           **Relating to Mailed Ballots**

3   **“SEC. 311. USE OF INTELLIGENT MAIL BARCODES.**

4           “(a) IN GENERAL.—Each State and jurisdiction shall  
5 provide with each ballot for an election for Federal office  
6 that is sent by mail a return envelope that contains an  
7 intelligent mail barcode, as prescribed by the United  
8 States Postal Service.

9           “(b) EXCEPTION.—Subsection (a) shall not apply to  
10 any ballot for which a State or jurisdiction uses an alter-  
11 native system that enables voters to track the ballot  
12 through the mail.

13           “(c) STATE.—For purposes of this section, the term  
14 ‘State’ includes the District of Columbia, the Common-  
15 wealth of Puerto Rico, Guam, American Samoa, the  
16 United States Virgin Islands, and the Commonwealth of  
17 the Northern Mariana Islands.

18           “(d) EFFECTIVE DATE.—The requirements of this  
19 section shall apply to elections for Federal office occurring  
20 on or after January 1, 2023.”.

21           (b) ENFORCEMENT.—Section 401 of the Help Amer-  
22 ica Vote Act of 2002 (52 U.S.C. 21111) is amended by  
23 inserting “or the requirements for mailed ballots under  
24 subtitle B of title III” before the period at the end.

1 (c) CONFORMING AMENDMENT.—Section 321(a) of  
 2 such Act (52 U.S.C. 21101), as redesignated by sub-  
 3 section (a), is amended by striking “section 312” and in-  
 4 serting “section 322”.

5 (d) CLERICAL AMENDMENTS.—The table of contents  
 6 of such Act is amended—

7 (1) by striking “Subtitle B—Voluntary” and in-  
 8 serting “Subtitle C—Voluntary”;

9 (2) redesignating the items relating to sections  
 10 311 and 312 as relating to sections 321 and 322,  
 11 respectively; and

12 (3) by inserting after the item relating to sec-  
 13 tion 305 the following:

“Subtitle B—Requirements Relating to Mailed Ballots

“Sec. 311. Use of intelligent mail barcodes.”.

14 **SEC. 4. ELECTION MAIL AND DELIVERY IMPROVEMENTS.**

15 (a) POSTMARK REQUIRED FOR BALLOTS.—

16 (1) IN GENERAL.—Chapter 34 of title 39,  
 17 United States Code, as amended by section 2, is  
 18 amended by adding at the end the following:

19 **“§ 3408. Postmark required for ballots**

20 “(a) IN GENERAL.—In the case of any absentee bal-  
 21 lot carried by the Postal Service, the Postal Service shall  
 22 indicate on the ballot envelope, using a postmark or other-  
 23 wise—

1           “(1) the fact that the ballot was carried by the  
2           Postal Service; and

3           “(2) the date on which the ballot was mailed.

4           “(b) DEFINITIONS.—As used in this section—

5           “(1) the term ‘absentee ballot’ means any ballot  
6           transmitted by a voter by mail in an election for  
7           Federal office, but does not include any ballot cov-  
8           ered by section 3406; and

9           “(2) the term ‘election for Federal office’ means  
10          a general, special, primary, or runoff election for the  
11          office of President or Vice President, or of Senator  
12          or Representative in, or Delegate or Resident Com-  
13          missioner to, the Congress.”.

14          (2) TECHNICAL AND CONFORMING AMEND-  
15          MENT.—The table of sections for chapter 34 of title  
16          39, United States Code, as amended by section 2(a),  
17          is amended by adding at the end the following:

“3408. Postmark required for ballots.”.

18          (3) EFFECTIVE DATE.—The amendments made  
19          by this subsection shall apply to absentee ballots re-  
20          lating to an election for Federal office occurring on  
21          or after the date that is 60 days after the date of  
22          the enactment of this Act.

23          (b) GREATER VISIBILITY FOR BALLOTS.—

24          (1) IN GENERAL.—Subtitle C of title III of the  
25          Help America Vote Act of 2002 (52 U.S.C. 21081

1 et seq.), as added by section 3, is amended by add-  
2 ing at the end the following new section:

3 **“SEC. 312. BALLOT VISIBILITY.**

4 “(a) IN GENERAL.—Each State or local election offi-  
5 cial shall—

6 “(1) affix Tag 191, Domestic and International  
7 Mail-In Ballots (or any successor tag designated by  
8 the United States Postal Service), to any tray or  
9 sack of official ballots relating to an election for  
10 Federal office that is destined for a domestic or  
11 international address;

12 “(2) use the Official Election Mail logo to des-  
13 ignate official ballots relating to an election for Fed-  
14 eral office that is destined for a domestic or inter-  
15 national address; and

16 “(3) if an intelligent mail barcode (as described  
17 in section 311) is utilized for any official ballot re-  
18 lating to an election for Federal office that is des-  
19 tined for a domestic or international address, ensure  
20 the specific ballot service type identifier for such  
21 mail is visible.

22 “(b) EFFECTIVE DATE.—The requirements of this  
23 section shall apply to elections for Federal office occurring  
24 on and after the date that is 60 days after the date of  
25 the enactment of this section.”.

1           (2) ISSUANCE OF VOLUNTARY GUIDANCE BY  
2 ELECTION ASSISTANCE COMMISSION.—Section  
3 321(b) of such Act (52 U.S.C. 21101(b)), as reded-  
4 igned by section 3, is amended—

5           (A) by striking “and” at the end of para-  
6 graph (2);

7           (B) by striking the period at the end of  
8 paragraph (3) and inserting “; and”; and

9           (C) by adding at the end the following new  
10 paragraph:

11           “(4) in the case of the recommendations with  
12 respect to section 312, the date described in section  
13 312(b).”.

14           (3) CLERICAL AMENDMENT.—The table of con-  
15 tents of such Act, as amended by section 3, is  
16 amended by inserting after the item relating to sec-  
17 tion 311 the following new item:

“Sec. 312. Ballot visibility.”.

18 **SEC. 5. CARRIAGE OF ELECTION MAIL.**

19           (a) TREATMENT OF ELECTION MAIL.—

20           (1) TREATMENT AS FIRST-CLASS MAIL; FREE  
21 POSTAGE.—Chapter 34 of title 39, United States  
22 Code, as amended by section 2 and section 3(a), is  
23 amended by adding at the end the following:



1 **“§ 3409. Domestic election mail; restriction of oper-**  
2 **ational changes prior to elections**

3 “(a) DEFINITIONS.—In this section:

4 “(1) ELECTION FOR FEDERAL OFFICE.—The  
5 term ‘election for Federal office’ means a general,  
6 special, primary, or runoff election for the office of  
7 President or Vice President, or of Senator or Rep-  
8 resentative in, or Delegate or Resident Commis-  
9 sioner to, the Congress.

10 “(2) ELECTION MAIL.—The term ‘election mail’  
11 means—

12 “(A) a blank or completed voter registra-  
13 tion application form, voter registration card, or  
14 similar materials, relating to an election for  
15 Federal office;

16 “(B) a blank or completed absentee and  
17 other mail-in ballot application form, and a  
18 blank or completed absentee or other mail-in  
19 ballot, relating to an election for Federal office,  
20 and

21 “(C) other materials relating to an election  
22 for Federal office that are mailed by a State or  
23 local election official to an individual who is  
24 registered to vote.

25 “(b) CARRIAGE OF ELECTION MAIL.—Election mail  
26 (other than balloting materials covered under section 3406

1 (relating to the Uniformed and Overseas Absentee Voting  
2 Act)), individually or in bulk, shall be carried in accord-  
3 ance with the service standards established for first-class  
4 mail under section 3691.

5 “(c) NO POSTAGE REQUIRED FOR COMPLETED BAL-  
6 LOTS.—Completed absentee or other mail-in ballots (other  
7 than balloting materials covered under section 3406 (relat-  
8 ing to the Uniformed and Overseas Absentee Voting Act))  
9 shall be carried free of postage.

10 “(d) RESTRICTION OF OPERATIONAL CHANGES.—  
11 During the 120-day period which ends on the date of an  
12 election for Federal office, the Postal Service may not  
13 carry out any new operational change that would restrict  
14 the prompt and reliable delivery of election mail. This sub-  
15 section applies to operational changes which include—

16 “(1) removing or eliminating any mail collection  
17 box without immediately replacing it; and

18 “(2) removing, decommissioning, or any other  
19 form of stopping the operation of mail sorting ma-  
20 chines, other than for routine maintenance.

21 “(e) ELECTION MAIL COORDINATOR.—The Postal  
22 Service shall appoint an Election Mail Coordinator at each  
23 area office and district office to facilitate relevant informa-  
24 tion sharing with State, territorial, local, and Tribal elec-  
25 tion officials in regards to the mailing of election mail.”.

1           (2) REIMBURSEMENT OF POSTAL SERVICE FOR  
2 REVENUE FORGONE.—Section 2401(e) of title 39,  
3 United States Code, is amended by striking “sec-  
4 tions 3217 and 3403 through 3406” and inserting  
5 “sections 3217, 3403 through 3406, and 3409”.

6           (b) TECHNICAL AND CONFORMING AMENDMENT.—  
7 The table of sections for chapter 34 of title 39, United  
8 States Code, as amended by section 2 and section 3(a),  
9 is amended by adding at the end the following:

“3409. Domestic election mail; restriction of operational changes prior to elec-  
tions.”.

10          (c) EFFECTIVE DATE.—The amendments made by  
11 this section shall take effect upon the expiration of the  
12 180-day period which begins on the date of the enactment  
13 of this section.

14 **SEC. 6. UNITED STATES POSTAL SERVICE CONSULTATION.**

15          (a) IN GENERAL.—The Postmaster General shall  
16 consult with Indian Tribes, on an annual basis, regarding  
17 issues relating to the United States Postal Service that  
18 present barriers to voting for eligible voters living on In-  
19 dian lands.

20          (b) DEFINITIONS.—For purposes of this section—

21               (1) INDIAN LANDS.—The term “Indian lands”  
22 means—

1 (A) any Indian country, as such term is  
2 defined in section 1151 of title 18, United  
3 States Code, of an Indian Tribe;

4 (B) any land in Alaska that is owned, pur-  
5 suant to the Alaska Native Claims Settlement  
6 Act, by an Indian Tribe that is a Native village  
7 (as such term is defined in section 3 of such  
8 Act), or by a Village Corporation that is associ-  
9 ated with the Indian Tribe (as such term is de-  
10 fined in section 3 of such Act);

11 (C) any land on which the seat of govern-  
12 ment of the Indian Tribe is located; and

13 (D) any land that is part or all of a tribal  
14 designated statistical area associated with the  
15 Indian Tribe, or is part or all of an Alaska Na-  
16 tive village statistical area associated with the  
17 Tribe, as defined by the Bureau of the Census  
18 for the purposes of the most recent decennial  
19 census.

20 (2) INDIAN TRIBE.—The term “Indian Tribe”  
21 means the recognized governing body of any Indian  
22 or Alaska Native Tribe, band, nation, pueblo, village,  
23 community, component band, or component reserva-  
24 tion, individually identified (including parentheti-  
25 cally) in the list published most recently pursuant to

1 section 104 of the Federally Recognized Indian  
2 Tribe List Act of 1994 (25 U.S.C. 5131).

3 **SEC. 7. UNIFORM DEADLINE FOR ACCEPTANCE OF MAILED**  
4 **BALLOTS.**

5 (a) IN GENERAL.—Subtitle C of title III of the Help  
6 America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as  
7 added by section 3 and amended by section 4, is amended  
8 by adding at the end the following new section:

9 **“SEC. 313. UNIFORM DEADLINE FOR ACCEPTANCE OF**  
10 **MAILED BALLOTS.**

11 “(a) IN GENERAL.—A State or local election official  
12 may not refuse to accept or process a ballot submitted by  
13 an individual by mail with respect to an election for Fed-  
14 eral office in the State on the grounds that the individual  
15 did not meet a deadline for returning the ballot to the  
16 appropriate State or local election official if—

17 “(1) the ballot is postmarked or otherwise indi-  
18 cated by the United States Postal Service to have  
19 been mailed on or before the date of the election;  
20 and

21 “(2) the ballot is received by the appropriate  
22 election official prior to the expiration of the 7-day  
23 period which begins on the date of the election.

24 “(b) RULE OF CONSTRUCTION.—Nothing in this sec-  
25 tion shall be construed to prohibit a State from having

1 a law that allows for counting of ballots in an election for  
2 Federal office that are received through the mail after the  
3 date that is 7 days after the date of the election.

4 “(c) EFFECTIVE DATE.—This section shall apply  
5 with respect to the regularly scheduled general election for  
6 Federal office held in November 2022 and each succeeding  
7 election for Federal office.”.

8 (b) CLERICAL AMENDMENT.—The table of contents  
9 of such Act, as amended by sections 3 and 4, is amended  
10 by inserting after the item relating to section 312 the fol-  
11 lowing new item:

“Sec. 313. Uniform deadline for acceptance of mailed ballots.”.

