118TH CONGRESS 2D SESSION

S. 4121

To reform the use of solitary confinement and other forms of restrictive housing in the Bureau of Prisons and the United States Marshals Service, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 15, 2024

Mr. Durbin (for himself, Mr. Coons, and Mr. Schatz) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To reform the use of solitary confinement and other forms of restrictive housing in the Bureau of Prisons and the United States Marshals Service, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Solitary Confinement
- 5 Reform Act".
- 6 SEC. 2. SOLITARY CONFINEMENT REFORMS.
- 7 (a) AMENDMENT.—Chapter 303 of title 18, United
- 8 States Code, is amended by adding at the end the fol-
- 9 lowing:

1 "§ 4052. Solitary confinement

"(a) Definitions.—In this section:
"(1) Administrative maximum facility.—
The term 'administrative maximum facility' means a
maximum-security facility, including the United
States Penitentiary Administrative Maximum facility
in Florence, Colorado, designed to house inmates
who present an ongoing significant and serious
threat to other inmates, staff, and the public.
"(2) Administrative segregation.—The
term 'administrative segregation' means a nonpuni-
tive form of separation of an inmate from the gen-
eral population of a correctional facility for—
"(A) investigative, protective, or preventa-
tive reasons resulting from a substantial and
immediate threat; or
"(B) transitional reasons, including a
pending transfer, pending classification, or
other temporary administrative matter.
"(3) Appropriate level of care.—The term
'appropriate level of care' means the appropriate
treatment setting for mental health care that an in-
mate with mental illness requires, which may include
outpatient care, emergency or crisis services, day
treatment, supported residential housing, infirmary

care, or inpatient psychiatric hospitalization services.

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1	"(4) COVERED FACILITY.—The term 'covered
2	facility' means—
3	"(A) with respect to the Bureau of Pris-
4	ons, a facility under the administration of the
5	Bureau of Prisons, or a facility under contract
6	with the Bureau of Prisons to provide housing
7	for inmates in Federal custody; or
8	"(B) a facility under contract with the
9	United States Marshals Service to provide hous-
10	ing for inmates in Federal custody.
11	"(5) DISCIPLINARY HEARING OFFICER.—The
12	term 'disciplinary hearing officer' means an indi-
13	vidual who—
14	"(A) in the case of—
15	"(i) the Bureau of Prisons or the
16	United States Marshals Service, is an em-
17	ployee who is a supervisory or administra-
18	tive officer who is employed in the office of
19	the regional director, central office, or dis-
20	trict office; or
21	"(ii) a facility that contracts with the
22	Bureau of Prisons or the United States
23	Marshals Service, is the designee of the Di-
24	rector of the Bureau of Prisons or the Di-

1	rector of the United States Marshals Serv-
2	ice; and
3	"(B) is responsible for conducting discipli-
4	nary hearings for which solitary confinement
5	may be a sanction, as described in section
6	541.8 of title 28, Code of Federal Regulations,
7	or any successor thereto.
8	"(6) DISCIPLINARY SEGREGATION.—The term
9	'disciplinary segregation' means a form of separation
10	from the general population of a facility imposed
11	only by a disciplinary hearing officer as a response
12	to an inmate committing a significant and serious
13	disciplinary infraction.
14	"(7) Intellectual disability.—The term
15	'intellectual disability' means a mental impairment
16	characterized by significant limitations in both intel-
17	lectual functioning and adaptive behavior.
18	"(8) Mental Illness.—The term 'mental ill-
19	ness' means a diagnosable mental, behavioral, or
20	emotional disorder that—
21	"(A) is of sufficient duration to meet diag-
22	nostic criteria within the most recent edition of
23	the Diagnostic and Statistical Manual of Men-
24	tal Disorders published by the American Psy-
25	chiatric Association: and

1	"(B) has resulted in functional impairment
2	that substantially interferes with or limits 1 or
3	more major life activities.
4	"(9) Multidisciplinary staff com-
5	MITTEE.—The term 'multidisciplinary staff com-
6	mittee' means a committee—
7	"(A) comprised of staff at the facility
8	where an inmate resides who are responsible for
9	reviewing the initial placement of the inmate in
10	solitary confinement and any extensions of time
11	in solitary confinement; and
12	"(B) which shall include—
13	"(i) not less than 1 licensed mental
14	health professional;
15	"(ii) not less than 1 medical profes-
16	sional; and
17	"(iii) not less than 1 member of the
18	leadership of the facility.
19	"(10) Ombudsman.—The term 'Ombudsman'
20	means the Ombudsman for the Civil Rights of Incar-
21	cerated People established in subsection (e).
22	"(11) Ongoing significant and serious
23	THREAT.—The term 'ongoing significant and serious
24	threat' means an ongoing set of circumstances that

1	requires the highest level of security and staff super-
2	vision for an inmate who—
3	"(A) has engaged in assaultive, predacious,
4	or riotous behavior, or seriously attempted es-
5	cape; and
6	"(B) poses a specific risk of physical injury
7	to other inmates, staff, or the public.
8	"(12) Protection case.—The term 'protec-
9	tion case' means an inmate who, by the request of
10	the inmate or through a staff determination, re-
11	quires protection, as described by section
12	541.23(c)(3) of title 28, Code of Federal Regula-
13	tions, or any successor thereto.
14	"(13) Serious mental illness.—The term
15	'serious mental illness' means a substantial disorder
16	of thought or mood that significantly impairs judg-
17	ment, behavior, capacity to recognize reality, or abil-
18	ity to cope with the ordinary demands of life.
19	"(14) Significant and serious disciplinary
20	INFRACTION.—The term 'significant and serious dis-
21	ciplinary infraction' means—
22	"(A) an act of violence that either—
23	"(i) resulted in or was likely to result
24	in serious injury or death to another; or

1	"(ii) occurred in connection with any
2	act of nonconsensual sex;
3	"(B) an escape, attempted escape, or con-
4	spiracy to escape from within a security perim-
5	eter or custody, or both;
6	"(C) possession of weapons; or
7	"(D) possession of illegal narcotics with in-
8	tent to distribute.
9	"(15) Solitary confinement.—The term
10	'solitary confinement' means confinement character-
11	ized by substantial isolation in a cell, alone or with
12	other inmates, including administrative segregation,
13	disciplinary segregation, and confinement in any fa-
14	cility designated by the Bureau of Prisons or the
15	United States Marshals Service as a special housing
16	unit, a special management unit, an administrative
17	maximum facility, or any other housing area that is
18	separate from or in any way more restrictive than
19	the general population of the facility in terms of
20	hours out of cell, programming, services, congregate
21	engagement with other people, visits, communica-
22	tions, items, or any other aspect of daily living.
23	"(16) Special administrative measures.—
24	The term 'special administrative measures' means
25	measures used to—

"(A) prevent disclosure of classified information upon written certification to the Attorney General by the head of an element of the intelligence community (as defined under section 3 of the National Security Act of 1947 (50 U.S.C. 3003)) that the unauthorized disclosure of such information would pose a threat to national security and that there is a danger that the inmate will disclose such information, as described by section 501.2 of title 28, Code of Federal Regulations, or any successor thereto; or

"(B) protect persons against the risk of death or serious bodily injury, upon written notification to the Director of the Bureau of Prisons by the Attorney General or, at the Attorney General's direction, by the head of a Federal law enforcement agency, or the head of an element of the intelligence community (as defined under section 3 of the National Security Act of 1947 (50 U.S.C. 3003)), that there is a substantial risk that the communications of an inmate or contacts by the inmate with other persons could result in death or serious bodily injury to persons, or substantial damage to prop-

erty that would entail the risk of death or serious bodily injury to persons, as described by section 501.3 of title 28, Code of Federal Regulations, or any successor thereto.

"(17) Special Housing unit.—The term 'special housing unit' means a housing unit in a covered facility, in which immates are securely separated from the general inmate population for disciplinary or administrative reasons, as described in section 541.21 of title 28, Code of Federal Regulations, or any successor thereto.

"(18) SPECIAL MANAGEMENT UNIT.—The term 'special management unit' means a nonpunitive housing program with multiple, step-down phases for inmates whose history, behavior, or situation requires enhanced management approaches in order to ensure the safety of other inmates, the staff, and the public.

"(19) Substantial and immediate threat' means any set of temporary and unforeseen circumstances that require immediate action in order to combat a threat to the physical safety of an inmate, other inmates, staff, or the public.

25 "(b) Use of Solitary Confinement.—

"(1) IN GENERAL.—The placement of a Federal inmate in solitary confinement within a covered facility shall be limited to situations in which such confinement—

"(A) is limited to the briefest term and the least restrictive conditions practicable, including not less than 4 hours of out-of-cell time every day, which may include work assignments, staff-led programs, peer-led programs, volunteer programs, time in a day room or recreation area with at least several other people, meals, or other similar congregate activities with at least several other people in a group setting conducive to meaningful human interaction, unless the inmate poses a substantial and immediate threat;

- "(B) is consistent with the rationale for placement and with the progress achieved by the inmate;
- "(C) allows the inmate to participate in meaningful work assignments and programming opportunities and privileges as consistent with those available in the general population as practicable, either individually or in a congregate setting;

1	"(D) allows the inmate to have as much
2	meaningful interaction with others, such as
3	other inmates, visitors, clergy, licensed mental
4	and physical health professionals, or through
5	social and legal telephone calls, as practicable;
6	"(E) allows the inmate access to all rou-
7	tine and emergency medical services; and
8	"(F) complies with the provisions of this
9	section.
10	"(2) Transitional process for inmates in
11	SOLITARY CONFINEMENT.—
12	"(A) Inmates with upcoming release
13	DATES.—The Director of the Bureau of Prisons
14	shall establish—
15	"(i) policies to ensure that an inmate
16	with an anticipated release date of 180
17	days or less is not housed in solitary con-
18	finement, unless—
19	"(I) such confinement is limited
20	to not more than 5 days of adminis-
21	trative segregation relating to the up-
22	coming release of the inmate; or
23	"(II) the inmate poses a substan-
24	tial and immediate threat; and

1	"(ii) a transitional process for each
2	inmate with an anticipated release date of
3	180 days or less who is held in solitary
4	confinement under clause (i)(II), which
5	shall include—
6	"(I) substantial re-socialization
7	programming in a group setting;
8	"(II) regular mental health coun-
9	seling to assist with the transition;
10	and
11	"(III) re-entry planning services
12	offered to inmates in a general popu-
13	lation setting.
14	"(B) Inmates in long-term solitary
15	CONFINEMENT.—The Director of the Bureau of
16	Prisons and the Director of the United States
17	Marshals Service shall each establish a transi-
18	tional process for each inmate who has been
19	held in solitary confinement for more than 30
20	days and who will transition into a general pop-
21	ulation unit, which shall include—
22	"(i) substantial re-socialization pro-
23	gramming in a group setting; and
24	"(ii) regular mental health counseling
25	to assist with the transition.

1	"(3) Protective custody units.—The Di-
2	rector of the Bureau of Prisons and the Director of
3	the United States Marshals Service—
4	"(A) shall establish within the Federal
5	prison system additional general population
6	protective custody units that provide sheltered
7	general population housing to protect inmates
8	from harm that they may otherwise be exposed
9	to in a typical general population housing unit;
10	"(B) shall establish policies to ensure that
11	an inmate who is considered a protection case
12	shall, upon request of the inmate, be placed in
13	a general population protective custody unit;
14	"(C) shall create an adequate number of
15	general population protective custody units to—
16	"(i) accommodate the requests of in-
17	mates who are considered to be protection
18	cases; and
19	"(ii) ensure that inmates who are con-
20	sidered to be protection cases are placed in
21	facilities as close to their homes as prac-
22	ticable;
23	"(D) may not place an inmate who is con-
24	sidered to be a protection case in solitary con-

1	finement due to the status of the inmate as a
2	protection case unless—
3	"(i) the inmate requests to be placed
4	in solitary confinement, in which case, at
5	the request of the inmate, the inmate shall
6	be transferred to a general population pro-
7	tective custody unit or, if appropriate, a
8	different general population unit; or
9	"(ii) such confinement is limited to—
10	"(I) not more than 5 days of ad-
11	ministrative segregation; and
12	"(II) is necessary to protect the
13	inmate during preparation for trans-
14	fer to a general population protective
15	custody unit or a different general
16	population unit; and
17	"(E) shall provide any inmate in protective
18	custody access to all of the equivalent pro-
19	grams, services, amenities, including access to
20	communication, and conditions as people in the
21	general population of the facility.
22	"(4) VULNERABLE POPULATIONS.—A covered
23	facility may not place an inmate in solitary confine-
24	ment if—

1	"(A) the inmate is 21 years of age or
2	younger, is 60 years of age or older, has a seri-
3	ous mental illness or disability (as defined in
4	section 3 of the Americans with Disabilities Act
5	of 1990 (42 U.S.C. 12102)), has been deter-
6	mined by a licensed mental health professional
7	to likely be significantly adversely affected by
8	placement in solitary confinement, is pregnant
9	or in the first 8 weeks of the postpartum recov-
10	ery period after giving birth, or is caring for a
11	child in a facility program, unless—
12	"(i) the inmate poses a substantial
13	and immediate threat;
14	"(ii) all other options to de-escalate
15	the situation have been exhausted, includ-
16	ing less restrictive techniques such as—
17	"(I) penalizing the inmate
18	through loss of privileges;
19	"(II) speaking with the inmate in
20	an attempt to de-escalate the situa-
21	tion; and
22	"(III) a licensed mental health
23	professional providing an appropriate
24	level of care;

1	"(iii) such confinement is limited to
2	the briefest term and the least restrictive
3	conditions practicable, including access to
4	medical and mental health treatment;
5	"(iv) such confinement is reviewed by
6	a multidisciplinary staff committee for ap-
7	propriateness every 24 hours; and
8	"(v) as soon as practicable, but not
9	later than 5 days after such confinement
10	begins, the inmate is diverted, upon release
11	from solitary confinement, to—
12	"(I) a general population unit;
13	"(II) a protective custody unit
14	described in paragraph (3); or
15	"(III) a mental health treatment
16	program as described in subsection
17	(e)(2);
18	"(B) the inmate is lesbian, gay, bisexual,
19	transgender (as defined in section 115.5 of title
20	28, Code of Federal Regulations, or any suc-
21	cessor thereto), intersex (as defined in section
22	115.5 of title 28, Code of Federal Regulations,
23	or any successor thereto), or gender noncon-
24	forming (as defined in section 115.5 of title 28,
25	Code of Federal Regulations, or any successor

1	thereto), if the placement is solely on the basis
2	of such identification or status; or
3	"(C) the inmate is HIV positive, if the
4	placement is solely on the basis of the HIV
5	positive status of the inmate.
6	"(5) Limitations on the use of restraints
7	AND OTHER REQUIREMENTS.—The Director of the
8	Bureau of Prisons and the Director of the United
9	States Marshals Service, or any facility that con-
10	tracts with the Bureau of Prisons or the United
11	States Marshals Service, shall ensure that—
12	"(A) no inmate, including individuals in
13	solitary confinement, shall be placed in re-
14	straints during out-of-cell time, unless—
15	"(i) determined to be necessary for
16	safety, security, or mitigation of flight risk
17	during the transportation of an inmate;
18	"(ii) an individualized determination
19	is made at the time that restraints are nec-
20	essary to prevent a specific, significant,
21	and unreasonable risk of imminent serious
22	physical injury to other inmates or staff
23	based on concrete and reasonable evidence
24	of such risk; and

1	"(iii) the least restrictive form of re-
2	straints shall be used for no longer than
3	necessary to abate such imminent harm,
4	provided that—
5	"(I) restraints may not be used
6	for more than 2 hours unless a deter-
7	mination is made that there is an on-
8	going significant and serious threat of
9	imminent serious physical injury to
10	other inmates or staff, at which time
11	the regional director shall be notified
12	about the continued use of restraints;
13	"(II) any continued use of re-
14	straints shall be meaningfully re-
15	viewed at least every 12 hours and
16	discontinued once restraints are no
17	longer necessary to prevent an ongo-
18	ing significant and serious threat of
19	imminent serious physical injury to
20	other inmates or staff and at each 12-
21	hour interval, the regional director
22	shall be notified about the continued
23	use of restraints; and
24	"(III) restraints shall not be used
25	for more than 3 days, unless the Di-

1	rector of the Bureau of Prisons or the
2	Director of the United States Mar-
3	shals Service, as applicable, or a des-
4	ignee—
5	"(aa) provides prior ap-
6	proval for the use of restraints
7	for more than 3 days;
8	"(bb) makes a written find-
9	ing that the continued use of re-
10	straints is necessary to prevent
11	an ongoing significant and seri-
12	ous risk of imminent serious
13	physical injury to other inmates
14	or staff; and
15	"(cc) if restraints continue
16	to be used for more than 5 days,
17	at least every 3 days, reviews and
18	approves the continued use of re-
19	straints; and
20	"(B) no limitation on access to services,
21	treatment, visiting, or basic needs, such as pro-
22	vision of clothing, food, and bedding, shall be
23	imposed as a form of punishment or for any
24	other reason except where there is an ongoing

1	significant and serious threat to the physical
2	safety of the inmate, other inmates, or staff;
3	"(C) no restricted diet or any other change
4	in diet shall be imposed as a form of punish-
5	ment; and
6	"(D) an inmate shall—
7	"(i) always have access to any author-
8	ized personal property belonging to the in-
9	mate; and
10	"(ii) regardless of the unit the inmate
11	is housed in or the status the inmate has
12	been assigned, always have access to the
13	commissary and to contact visitation with
14	visitors, except where there is a specific
15	significant risk to the physical safety of the
16	inmate, other inmates, staff, or the public.
17	"(6) Special Housing Units.—The Director
18	of the Bureau of Prisons, the Director of the United
19	States Marshals Service, and any facility that con-
20	tracts with the Bureau of Prisons or the United
21	States Marshals Service shall—
22	"(A) limit administrative segregation—
23	"(i) to situations in which such seg-
24	regation is necessary to—

1	"(I) control a substantial and im-
2	mediate threat that cannot be ad-
3	dressed through alternative housing;
4	or
5	"(II) temporarily house an in-
6	mate pending transfer, pending classi-
7	fication, or pending resolution of an-
8	other temporary administrative mat-
9	ter; and
10	"(ii) to a duration of not more than
11	15 consecutive days, and not more than 20
12	days in a 60-day period, unless—
13	"(I) the inmate requests to re-
14	main in administrative segregation
15	under paragraph (3)(D)(i); or
16	"(II) in order to address the con-
17	tinued existence of a substantial and
18	immediate threat, a multidisciplinary
19	staff committee approves a temporary
20	extension, which—
21	"(aa) may not be longer
22	than 15 days; and
23	"(bb) shall be reviewed by
24	the multidisciplinary staff com-
25	mittee every 3 days during the

1	period of the extension, in order
2	to confirm the continued exist-
3	ence of the substantial and im-
4	mediate threat;
5	"(B) limit disciplinary segregation—
6	"(i) to situations in which such seg-
7	regation is necessary to address an inmate
8	who has been found to have committed a
9	significant and serious disciplinary infrac-
10	tion by a disciplinary hearing officer and
11	poses an ongoing significant and serious
12	threat, and alternative sanctions would not
13	adequately regulate the behavior of the in-
14	mate;
15	"(ii) in the case of a prohibited act
16	categorized as a 400-level prohibited act
17	under section 541.3 of title 28, Code of
18	Federal Regulations, or any successor
19	thereto, by prohibiting the use of discipli-
20	nary segregation;
21	"(iii) in the case of a prohibited act
22	categorized as a 300-level prohibited act
23	under section 541.3 of title 28, Code of
24	Federal Regulations, or any successor
25	thereto, by—

1	"(I) prohibiting the use of dis-
2	ciplinary segregation for the first such
3	prohibited act; and
4	"(II) limiting disciplinary seg-
5	regation to a duration of not more
6	than 15 days, for a second or subse-
7	quent such prohibited act;
8	"(iv) in the case of a prohibited act
9	categorized as a 200-level prohibited act
10	under section 541.3 of title 28, Code of
11	Federal Regulations, or any successor
12	thereto, by—
13	"(I) limiting disciplinary segrega-
14	tion to a duration of not more than
15	30 days, for the first such prohibited
16	act; and
17	"(II) limiting disciplinary seg-
18	regation to a duration of not more
19	than 60 days, for a second or subse-
20	quent such prohibited act;
21	"(v) in the case of a prohibited act
22	categorized as a 100-level prohibited act
23	under section 541.3 of title 28, Code of
24	Federal Regulations, or any successor
25	thereto, by—

1	"(I) limiting disciplinary segrega-
2	tion to a duration of not more than
3	60 days, for the first such prohibited
4	act; and
5	"(II) limiting disciplinary seg-
6	regation to a duration of not more
7	than 90 days, for a second or subse-
8	quent such prohibited act; and
9	"(vi) in addition to any other limita-
10	tion under this subparagraph, limiting dis-
11	ciplinary segregation to a duration of not
12	more than 30 consecutive days, and not
13	more than 40 days in any 60-day period,
14	unless a multidisciplinary staff committee,
15	in consultation with the disciplinary hear-
16	ing officer who presided over the discipli-
17	nary hearing for the inmate, determines
18	that the significant and serious disciplinary
19	infraction which the inmate was found to
20	have committed is of such an egregious
21	and violent nature that a longer sanction is
22	appropriate and approves a longer sanc-
23	tion;
24	"(C) ensure that any time spent in admin-
25	istrative segregation during an investigation

1	into an alleged offense is for as short a dura-
2	tion as possible, is not longer than 15 consecu-
3	tive days, and is credited as time served for a
4	disciplinary segregation sentence;
5	"(D) ensure that concurrent sentences are
6	imposed for disciplinary violations arising from
7	the same episode; and
8	"(E) ensure that an inmate may be re-
9	leased from disciplinary segregation for good
10	behavior before completing the term of the in-
11	mate, unless the inmate poses a substantial and
12	immediate threat to the safety of other inmates,
13	staff, or the public.
14	"(7) Special management units.—The Di-
15	rector of the Bureau of Prisons shall eliminate the
16	use of special management units.
17	"(8) Administrative maximum facilities.—
18	The Director of the Bureau of Prisons shall—
19	"(A) limit segregation in an administrative
20	maximum facility to situations in which such
21	segregation is necessary to—
22	"(i) implement special administrative
23	measures, as directed by the Attorney Gen-
24	eral; or

1	"(ii) house an inmate who has been
2	found to have committed a significant and
3	serious disciplinary infraction by a discipli-
4	nary hearing officer and who poses an on-
5	going significant and serious threat to the
6	safety of other inmates, staff, or the public
7	that cannot be addressed through alter-
8	native housing; and
9	"(B) issue final approval of referral of any
10	inmate who poses an ongoing significant and
11	serious threat for placement in an administra-
12	tive maximum facility.
13	"(9) Right to review placement in soli-
14	TARY CONFINEMENT.—The Director of the Bureau
15	of Prisons, the Director of the United States Mar-
16	shals Service, or any facility that contracts with the
17	Bureau of Prisons or the United States Marshals
18	Service, shall ensure that no inmate shall be placed
19	in solitary confinement without—
20	"(A) written notice provided to the inmate
21	thoroughly detailing the basis for placement or
22	continued placement in solitary confinement not
23	later than 6 hours after the beginning of such
24	placement, including—

1	"(i) thorough documentation explain-
2	ing why such confinement is permissible
3	and necessary;
4	"(ii) thorough documentation explain-
5	ing the reason an exception applied if—
6	"(I) an exception under para-
7	graph $(2)(A)$, $(3)(D)$, $(4)(A)$, $(6)(A)$,
8	or (6)(B) is used to justify placement
9	or continued placement in solitary
10	confinement; or
11	"(II) an exception under para-
12	graph (1) is used to justify increased
13	restrictive conditions in solitary con-
14	finement; and
15	"(iii) thorough documentation explain-
16	ing a clear plan for returning the indi-
17	vidual to less restrictive conditions as
18	promptly as possible;
19	"(B) a timely, thorough, and continuous
20	review process that—
21	"(i) occurs not less than 7 days after
22	placement in solitary confinement, and
23	thereafter at least—
24	"(I) on a weekly basis for an in-
25	mate in a special housing unit; and

1	"(II) on a monthly basis for an
2	inmate at an administrative maximum
3	facility;
4	"(ii) includes private, face-to-face
5	interviews with a multidisciplinary staff
6	committee;
7	"(iii) examines whether—
8	"(I) placement in solitary con-
9	finement was and remains necessary;
10	(Π) the conditions of confine-
11	ment comply with this section; and
12	"(III) whether any exception
13	under paragraph $(2)(A)$, $(3)(D)$,
14	(4)(A), (6)(A), or (6)(B) used to jus-
15	tify placement or continued placement
16	in solitary confinement or any excep-
17	tion under paragraph (1) used to jus-
18	tify increased restrictive conditions in
19	solitary confinement was and remains
20	warranted; and
21	"(iv) includes written findings on the
22	decision for placement in solitary confine-
23	ment or continued placement in solitary
24	confinement, consistent with paragraph
25	(9)(A), that are electronically retained in

1	the personnel file of the inmate for not less
2	than 3 years from the date of placement;
3	"(C) a process to appeal the initial place-
4	ment or continued placement of the inmate in
5	solitary confinement;
6	"(D) prompt and timely written notice of
7	the appeal procedures; and
8	"(E) copies of all documents, files, and
9	records relating to the placement of the inmate
10	in solitary confinement, unless such documents
11	contain contraband, classified information, or
12	sensitive security-related information, main-
13	tained in a central electronic database for not
14	less than 3 years.
15	"(c) Mental Health Care for Inmates in Soli-
16	TARY CONFINEMENT.—
17	"(1) Mental Health Screening.—Not later
18	than 6 hours after an inmate in the custody of a
19	covered facility is placed in solitary confinement, the
20	inmate shall receive a comprehensive, face-to-face
21	mental health evaluation by a licensed mental health
22	professional in a confidential setting.
23	"(2) Mental Health treatment pro-
24	GRAM.—An inmate diagnosed with a serious mental

1	illness after an evaluation required under paragraph
2	(1)—
3	"(A) shall not be placed in solitary confine-
4	ment except as provided in subsection (b)(4);
5	and
6	"(B) shall be diverted to a mental health
7	treatment program within the covered facility
8	that provides an appropriate level of care to ad-
9	dress the mental health needs of the inmate.
10	"(3) Continuing evaluations.—After each
11	10-calendar-day period an inmate is held in contin-
12	uous placement in solitary confinement—
13	"(A) a licensed mental health professional
14	shall conduct a comprehensive, face-to-face, out-
15	of-cell mental health evaluation of the inmate in
16	a confidential setting; and
17	"(B) the Director of the Bureau of Pris-
18	ons, the Director of the United States Marshals
19	Service, or any facility that contracts with the
20	Bureau of Prisons or the United States Mar-
21	shals Service, as applicable, shall adjust the
22	placement of the inmate in accordance with this
23	subsection.
24	"(4) Requirement.—The Director of the Bu-
25	reau of Prisons, the Director of the United States

1	Marshals Service, and any facility that contracts
2	with the Bureau of Prisons or the United States
3	Marshals Service shall operate mental health treat-
4	ment programs in order to ensure that inmates of all
5	security levels with serious mental illness have access
6	to an appropriate level of care.
7	"(d) Training for Covered Facility Staff.—
8	"(1) Training.—All employees of a covered fa-
9	cility who interact with inmates on a regular basis
10	shall be required to complete training in—
11	"(A) the recognition of symptoms of men-
12	tal illness;
13	"(B) the potential risks and side effects of
14	psychiatric medications;
15	"(C) de-escalation techniques for safely
16	managing individuals with mental illness;
17	"(D) consequences of untreated mental ill-
18	ness;
19	"(E) the long- and short-term psycho-
20	logical effects of solitary confinement; and
21	"(F) de-escalation and communication
22	techniques to divert inmates from situations
23	that may lead to the inmate being placed in sol-
24	itary confinement.

1	"(2) Notification to medical staff.—An
2	employee of a covered facility shall immediately no-
3	tify a member of the medical or mental health staff
4	if the employee—
5	"(A) observes an inmate with signs of
6	mental illness, unless such employee has knowl-
7	edge that the inmate's signs of mental illness
8	have previously been reported; or
9	"(B) observes an inmate with signs of a
10	mental health crisis.
11	"(e) Ombudsman for the Civil Rights of Incar-
12	CERATED PEOPLE.—
13	"(1) In General.—Within the Department of
14	Justice, there shall be a position of the Ombudsman
15	for the Civil Rights of Incarcerated People and an
16	Office of the Ombudsman for the Civil Rights of In-
17	carcerated People.
18	"(2) Appointment.—
19	"(A) IN GENERAL.—The Ombudsman shall
20	be appointed by the Attorney General and shall
21	report directly to the Director of the Bureau of
22	Prisons and the Director of the United States
23	Marshals Service.
24	"(B) QUALIFICATIONS.—The Ombudsman
25	shall have a background in corrections and civil

rights and shall have expertise on the effects of prolonged solitary confinement and restrictive housing.

"(3) Reporting.—The Director of the Bureau of Prisons and the Director of the United States Marshals Service shall ensure that each covered facility provides multiple internal ways for inmates and others to promptly report civil rights violations and violations of this section to the Ombudsman, including—

"(A) not less than 4 procedures, including written mail correspondence, email correspondence, telephone calls, and in-person interviews, for inmates and others to report civil rights violations and violations of this section to an entity or office that is not part of the facility, and that is able to receive and immediately forward inmate reports to the Ombudsman, allowing the inmate to communicate confidentially and to remain anonymous upon request; and

"(B) not less than 4 procedures, including written mail correspondence, email correspondence, telephone calls, and in-person interviews, for inmates and others to report civil rights abuses and violations of this section to the Om-

1	budsman in a confidential manner, allowing the
2	inmate to remain anonymous upon request.
3	"(4) Notice.—
4	"(A) Bureau of Prisons.—The Director
5	of the Bureau of Prisons shall ensure that each
6	Bureau of Prisons facility and any facility that
7	contracts with the Bureau of Prisons provides
8	inmates with the notice described in subpara-
9	graph (C).
10	"(B) Marshals service.—The Director
11	of the United States Marshals Service shall en-
12	sure that each facility that contracts with the
13	United States Marshals Service provides in-
14	mates with the notice described in subpara-
15	graph (C).
16	"(C) Contents.—A notice described in
17	this subparagraph shall provide inmates with—
18	"(i) notice of how to report civil rights
19	violations and violations of this section in
20	accordance with paragraph (3), includ-
21	ing—
22	"(I) notice prominently posted in
23	the living and common areas of each
24	such facility;

1	"(II) individual notice to inmates
2	at initial intake into the Bureau of
3	Prisons or the United States Marshals
4	Service, when transferred to a new fa-
5	cility, and when placed in solitary con-
6	finement;
7	"(III) notice to inmates with dis-
8	abilities in accessible formats; and
9	"(IV) written or verbal notice in
10	a language the inmate understands;
11	and
12	"(ii) notice of permissible practices re-
13	lated to solitary confinement in the Bureau
14	of Prisons or the United States Marshals
15	Service, including the requirements of this
16	section.
17	"(5) Functions.—The Ombudsman shall—
18	"(A) review all complaints the Ombudsman
19	receives;
20	"(B) investigate all complaints that allege
21	a civil rights violation or violation of this sec-
22	tion;
23	"(C) refer all possible violations of law to
24	the Criminal Division or the Inspector General
25	of the Department of Justice;

1	"(D) refer to the Director of the Bureau
2	of Prisons or the United States Marshals Serv-
3	ice allegations of misconduct involving staff of
4	the Bureau of Prisons or the United States
5	Marshals Service, respectively;
6	"(E) identify areas in which the Bureau of
7	Prisons or the United States Marshals Service
8	can improve the policies and practices of the
9	Bureau to ensure that the civil rights of in-
10	mates are protected;
11	"(F) identify areas in which the Bureau of
12	Prisons or the United States Marshals Service
13	can improve solitary confinement policies and
14	practices and reduce the use of solitary confine-
15	ment; and
16	"(G) propose changes to the policies and
17	practices of the Bureau of Prisons and the
18	United States Marshals Service to mitigate
19	problems and address issues the Ombudsman
20	identifies.
21	"(6) Access.—The Ombudsman—
22	"(A) shall have unrestricted access to every
23	area of any covered facility;
24	"(B) shall be able to speak privately and
25	confidentially with inmates and staff: and

1	"(C) may make unannounced visits to any
2	covered facility.
3	"(7) Annual reports.—
4	"(A) In general.—Not later than De-
5	cember 31 of each year, the Ombudsman shall
6	submit to the Committee on the Judiciary of
7	the Senate and the Committee on the Judiciary
8	of the House of Representatives a report on the
9	activities of the Office of the Ombudsman for
10	the fiscal year ending in such calendar year and
11	make the report publicly available on a website.
12	"(B) Contents.—Each report submitted
13	under subparagraph (A) shall—
14	"(i) contain full and substantive anal-
15	ysis, in addition to statistical information;
16	"(ii) identify the recommendations the
17	Office of the Ombudsman has made on ad-
18	dressing reported civil rights violations and
19	violations of this section and reducing the
20	use and improving the practices of solitary
21	confinement in covered facilities;
22	"(iii) contain a summary of problems
23	relating to reported civil rights violations
24	and violations of this section, including a
25	detailed description of the nature of such

1	problems and a breakdown of where the
2	problems occur among covered facilities;
3	"(iv) contain an inventory of the items
4	described in clauses (ii) and (iii) for which
5	action has been taken and the result of
6	such action;
7	"(v) contain an inventory of the items
8	described in clauses (ii) and (iii) for which
9	action remains to be completed and the pe-
10	riod during which each item has remained
11	on such inventory;
12	"(vi) contain an inventory of the items
13	described in clauses (ii) and (iii) for which
14	no action has been taken, the period dur-
15	ing which each item has remained on such
16	inventory, the reasons for the inaction, and
17	shall identify any official of the Bureau of
18	Prisons or the United States Marshals
19	Service who is responsible for such inac-
20	tion;
21	"(vii) contain recommendations for
22	such legislative or administrative action as
23	may be appropriate to resolve problems
24	identified in clause (iii); and

1 "(viii) include such other information 2 as the Ombudsman determines necessary.

"(C) Submission of Reports.—Each report required under this paragraph shall be provided directly to the Committees described in subparagraph (A) without any prior review, comment, or amendment from the Director of the Bureau of Prisons, the Director of the United States Marshals Service, or any other officer or employee of the Department of Justice, the Bureau of Prisons, or the United States Marshals Service.

"(8) Regular Meetings with the Director.—The Ombudsman shall meet regularly with the Director of the Bureau of Prisons and the Director of the United States Marshals Service to identify problems with reported civil rights violations and the solitary confinement policies and practices of the Bureau of Prisons and the United States Marshals Service, including overuse of solitary confinement, and to present recommendations for such administrative action as may be appropriate to resolve problems relating to reported civil rights violations and the solitary confinement policies and practices of the

- Bureau of Prisons and the United States Marshals
 Service.
- 3 "(9) Responsibilities of the bureau of PRISONS AND UNITED STATES MARSHALS SERV-ICE.—The Director of the Bureau of Prisons and 5 6 the Director of the United States Marshals Service 7 shall establish procedures requiring that, not later 8 than 90 days after the date on which a recommenda-9 tion is submitted to the Director of the Bureau of 10 Prisons or the Director of the United States Mar-11 shals Service by the Ombudsman, the Director of 12 the Bureau of Prisons or the Director of the United 13 States Marshals Service, as applicable, or another 14 appropriate employee of the agency, issue a formal 15 response to the recommendation and take remedial 16 action to comply with the recommendation.
- 17 "(10) Non-application of the prison liti-18 GATION REFORM ACT.—Inmate reports sent to the 19 Ombudsman may not be considered an administra-20 tive remedy under section 7(a) of the Civil Rights of 21 Institutionalized Persons Act (42 U.S.C. 22 1997e(a)).".
- 23 (b) Technical and Conforming Amendment.—
- 24 The table of sections for chapter 303 of title 18, United

- 1 States Code, is amended by inserting after the item relat-
- 2 ing to section 4051 the following:

"4052. Solitary confinement.".

3 SEC. 3. REASSESSMENT OF INMATE MENTAL HEALTH.

- 4 Not later than 180 days after the date of enactment
- 5 of this Act, the Director of the Bureau of Prisons and
- 6 the Director of the United States Marshals Service shall—
- 7 (1) assemble a team of licensed mental health
- 8 professionals, which may include licensed mental
- 9 health professionals who are not employed by the
- 10 Bureau of Prisons or the United States Marshals
- 11 Service, to conduct a comprehensive mental health
- reevaluation for each inmate held in solitary confine-
- ment at a covered facility for more than 30 days as
- of the date of enactment of this Act, including a
- 15 confidential, face-to-face, out-of-cell interview by a li-
- 16 censed mental health professional; and
- 17 (2) adjust the placement of each inmate in ac-
- 18 cordance with section 4052(c) of title 18, United
- 19 States Code, as added by section 2.

20 SEC. 4. DIRECTOR OF THE BUREAU OF PRISONS.

- 21 Section 4041 of title 18, United States Code, is
- 22 amended—
- 23 (1) by inserting "(a) In General.—" before
- the "The Bureau of Prisons shall be"; and
- 25 (2) by adding at the end the following:

1 "(b) Ombudsman.—The Director of the Bureau of 2 Prisons shall—

"(1) meet regularly with the Ombudsman for the Civil Rights of Incarcerated People appointed under section 4052(e) to identify how the Bureau of Prisons can address reported civil rights violations and reduce the use of solitary confinement and correct problems in the solitary confinement policies and practices of the Bureau;

"(2) conduct a prompt and thorough investigation of each referral from the Ombudsman, through the designees of the Ombudsman, under section 4052(e)(5)(D), and after each such investigation take appropriate disciplinary action against any Bureau of Prisons employee who is found to have engaged in misconduct or to have violated Bureau of Prisons policy, and notify the Ombudsman of the outcome of each such investigation; and

"(3) establish procedures requiring a formal response by the Bureau of Prisons to any recommendation of the Ombudsman in the annual report submitted under section 4052(e)(7) not later than 90 days after the date on which the report is submitted to Congress.".

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1	SEC. 5. DIRECTOR OF THE UNITED STATES MARSHALS
2	SERVICE.
3	Section 561 of title 28, United States Code, is
4	amended by adding at the end the following:
5	"(j) Ombudsman.—The Director of the United
6	States Marshals Service shall—
7	"(1) meet regularly with the Ombudsman for
8	the Civil Rights of Incarcerated People appointed
9	under section 4052(e) to identify how the United
10	States Marshals Service can address reported civil
11	rights violations and reduce the use of solitary con-
12	finement and correct problems in the solitary con-
13	finement policies and practices of the United States
14	Marshals Service;
15	"(2) conduct a prompt and thorough investiga-
16	tion of each referral from the Ombudsman, through
17	the designees of the Ombudsman, under section
18	4052(e)(5)(D), and after each such investigation
19	take appropriate disciplinary action against any
20	United States Marshals Service employee who is
21	found to have engaged in misconduct or to have vio-
22	lated United States Marshals Service policy, and no-
23	tify the Ombudsman of the outcome of each such in-
24	vestigation; and
25	"(3) establish procedures requiring a formal re-
26	sponse by the United States Marshals Service to any

1	recommendation of the Ombudsman in the annua
2	report submitted under section 4052(e)(7) not later
3	than 90 days after the date on which the report is
4	submitted to Congress.".
5	SEC. 6. DATA TRACKING OF USE OF SOLITARY CONFINE
6	MENT.
7	Section 4047 of title 18, United States Code, is
8	amended by adding at the end the following:
9	"(d) Prison Solitary Confinement Assess-
10	MENTS.—
11	"(1) In General.—Not later than March 31
12	and September 30 of each year, the Director of the
13	Bureau of Prisons and the Director of the United
14	States Marshals Service shall each prepare and
15	transmit to the Committee on the Judiciary of the
16	Senate and the Committee on the Judiciary of the
17	House of Representatives a semi-annual assessment
18	of the use of solitary confinement (as defined in sec-
19	tion 4052(a)) in covered facilities and shall make the
20	respective assessment publicly available on the
21	website of the Bureau of Prisons or the United
22	States Marshals Service, as applicable.
23	"(2) Contents.—Each assessment submitted

under paragraph (1) shall include—

"(A) the policies and regulations of the Bureau of Prisons, including any changes in policies and regulations, and the United States Marshals Service for determining which inmates are placed in each form of solitary confinement, or housing in which an inmate is separated from the general population during the reporting period, and a detailed description of each form of solitary confinement in use, including all maximum and high security facilities, all special housing units, all special management units, all administrative maximum facilities (as defined in section 4052(a)), and all communication management units;

"(B) the total number of inmates and percentage of individuals in the custody of the Bureau of Prisons and the United States Marshals Service, listed separately, who are housed in each type of solitary confinement described in subparagraph (A) at the time of the report, and the total number and the percentage of all inmates who have spent at least some time in each form of solitary confinement during the reporting period;

- 1 "(C) the reason for placement, including 2 disciplinary segregation, protective custody, ad-3 ministrative segregation, or other segregation 4 and the length of time in restrictive housing; 5 "(D) the demographics of all inmates
 - "(D) the demographics of all inmates housed in each type of solitary confinement described in subparagraph (A), including race, ethnicity, religion, age, gender identity, mental health care level, pregnancy or post-partum status, or identification as lesbian, gay, bisexual, transgender, intersex, or gender non-conforming;
 - "(E) the policies and regulations of the Bureau of Prisons and the United States Marshals Service, including any updates in policies and regulations, for subsequent reviews or appeals of the placement of an inmate into or out of solitary confinement;
 - "(F) the number of reviews of and appeals for each type of solitary confinement placement described in subparagraph (A) that occurred during the reporting period and the number of reviews or appeals that directly resulted in a change of placement;

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"(G) a description of the general condi-tions and restrictions for each type of solitary confinement described in subparagraph (A), in-cluding the number of hours spent in confine-ment in a cell separated from the general popu-lation or in restraints, and the percentage of time these conditions involve housing a single inmate in a cell;

"(H) the mean and median length of stay in each form of solitary confinement described in subparagraph (A), based on all individuals released from solitary confinement during the reporting period, including maximum and high security facilities, special housing units, special management units, administrative maximum facilities, communication management units, and any maximum length of stay during the reporting period;

"(I) the number of inmates who, after a stay of 5 or more days in solitary confinement, were released directly from solitary confinement to the public during the reporting period;

"(J) the individual daily fixed cost for each form of solitary confinement described in subparagraph (A) in use during the reporting pe-

riod, including as compared with the average daily fixed cost of housing an inmate in the general population;

"(K) statistics for inmate assaults on correctional officers and staff of the Bureau of Prisons or the United States Marshals Service, inmate-on-inmate assaults, and staff-on-inmate use of force incidents in the various forms of solitary confinement described in subparagraph (A) and statistics for such assaults in the general population;

"(L) the policies for mental health screening, mental health treatment, and subsequent mental health reviews for all inmates, including any update to the policies, and any additional screening, treatment, and monitoring for inmates in solitary confinement;

"(M) a statement of the types of mental health staff that conducted mental health assessments for the Bureau of Prisons and the United States Marshals Service during the reporting period, a description of the different positions in the mental health staff of the Bureau of Prisons and the United States Marshals Service, and the number of part- and full-time

1	psychologists and psychiatrists employed by the
2	Bureau of Prisons and the United States Mar-
3	shals Service during the reporting period;
4	"(N) data on mental health and medical
5	indicators for all inmates in solitary confine-
6	ment, including—
7	"(i) the number of inmates requiring
8	medication for mental health conditions;
9	"(ii) the number of inmates diagnosed
10	with an intellectual disability;
11	"(iii) the number of inmates diag-
12	nosed with a serious mental illness;
13	"(iv) the number of suicides;
14	"(v) the number of attempted suicides
15	and number of inmates placed on suicide
16	watch;
17	"(vi) the number of instances of self-
18	harm committed by inmates;
19	"(vii) the number of inmates with
20	physical disabilities, including blind, deaf,
21	and mobility-impaired inmates; and
22	"(viii) the number of instances of
23	force-feeding of inmates;

1	"(O) the type and number of hours of pro-
2	gramming received by inmates in restrictive
3	housing; and
4	"(P) any other relevant data.".
5	SEC. 7. NATIONAL COORDINATING CENTER ON SOLITARY
6	CONFINEMENT REDUCTION AND REFORM.
7	(a) Definition of Eligible Entity.—In this sec-
8	tion, the term "eligible entity" means an entity, or a part-
9	nership of entities, that has demonstrated expertise in the
10	fields of—
11	(1) solitary confinement, including the reduc-
12	tion and reform of its use; and
13	(2) providing technical assistance to corrections
14	agencies on how to reduce and reform solitary con-
15	finement.
16	(b) REQUIREMENTS.—Not later than 180 days after
17	the date of enactment of this Act, the Bureau of Justice
18	Assistance shall enter into a cooperative agreement, on a
19	competitive basis, with an eligible entity for the purpose
20	of establishing a coordinating center for State, local, and
21	Federal corrections systems, which shall conduct activities
22	such as—
23	(1) providing on-site technical assistance and
24	consultation to Federal, State, and local corrections

- agencies to safely reduce the use of solitary confinement;
 - (2) acting as a clearinghouse for research, data, and information on the safe reduction of solitary confinement in prisons and other custodial settings, including facilitating the exchange of information between Federal, State, and local practitioners, national experts, and researchers;
 - (3) creating a minimum of 10 learning sites in Federal, State, and local jurisdictions that have already reduced their use of solitary confinement and that will coordinate with other Federal, State, and local agencies to participate in training, consultation, and other forms of assistance and partnership with these learning sites;
 - (4) conducting evaluations of jurisdictions that have decreased their use of solitary confinement to determine best practices;
 - (5) conducting research on the effectiveness of alternatives to solitary confinement, such as step-down or transitional programs, strategies to reintegrate inmates into the general population in a facility, the role of officers and staff culture in reform efforts, and other research relevant to the safe reduction of solitary confinement;

- (6) developing and disseminating a toolkit for 1 2 systems to reduce the excessive use of solitary con-3 finement;
- (7) developing and disseminating an online selfassessment tool for State and local jurisdictions to 6 assess their own use of solitary confinement and 7 identify strategies to reduce the use of solitary con-8 finement; and
- 9 (8) conducting public webinars to highlight new 10 and promising practices.
- 11 (c) ADMINISTRATION.—The program under this section shall be administered by the Bureau of Justice Assist-13
- 14 (d) Report.—On an annual basis, the coordinating 15 center shall report to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the 16 House of Representatives on its activities and any changes in solitary confinement policy at the Federal, State, or 18 local level that have resulted from the activities of the co-19
- 20 ordinating center. 21
- (e) Duration.—The Bureau of Justice Assistance 22 shall enter into a cooperative agreement under this section 23 for 5 years.
- SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
- 25 There is authorized to be appropriated—

ance.

- 1 (1) to the Director of the Bureau of Prisons
- 2 such sums as may be necessary to carry out sections
- 3 2, 3, 4, and 6, and the amendments made by such
- 4 sections;
- 5 (2) to the Director of the United States Mar-
- 6 shals Service such sums as may be necessary to
- 7 carry out sections 2, 3, 5, and 6, and the amend-
- 8 ments made by such sections; and
- 9 (3) to the Bureau of Justice Assistance such
- sums as may be necessary to carry out section 7.

11 SEC. 9. REGULATIONS.

- The Director of the Bureau of Prisons and the Direc-
- 13 tor of the United States Marshals Service shall prescribe
- 14 rules, in accordance with section 553 of title 5, United
- 15 States Code, to carry out this Act and the amendments
- 16 made by this Act.

17 SEC. 10. EFFECTIVE DATE.

- 18 (a) In General.—Except as otherwise provided, this
- 19 Act and the amendments made by this Act shall take ef-
- 20 fect 18 months after the date of enactment of this Act.
- 21 (b) Contractors.—For facilities that contract with
- 22 the Bureau of Prisons or the United States Marshals
- 23 Services, this Act and the amendments made by this Act

- 1 shall apply to contracts finalized and entered into after
- 2 the effective date of this Act.

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