

Calendar No. 431

118TH CONGRESS
2D SESSION

S. 4036

[Report No. 118–186]

To establish a Government Spending Oversight Committee within the Council of the Inspectors General on Integrity and Efficiency, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 21, 2024

Mr. PETERS (for himself, Mr. ROMNEY, Mr. LANKFORD, and Ms. ROSEN) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

JULY 8, 2024

Reported by Mr. PETERS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To establish a Government Spending Oversight Committee within the Council of the Inspectors General on Integrity and Efficiency, and for other purposes.

- 1 *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*
- 2 **SECTION 1. SHORT TITLE.**
- 3 *This Act may be cited as the “Government Spending*
- 4 *Oversight Act of 2024”.*

1 **SEC. 2. GOVERNMENT SPENDING OVERSIGHT COMMITTEE.**

2 (a) IN GENERAL.—Section 424 of title 5, United
3 States Code, is amended by adding at the end the fol-
4 lowing:

5 “(f) GOVERNMENT SPENDING OVERSIGHT COM-
6 MITTEE.—

7 “(1) DEFINITIONS.—In this subsection:

8 “(A) AGENCY.—The term ‘agency’ has the
9 meaning given the term in section 551 of this
10 title.

11 “(B) APPROPRIATE CONGRESSIONAL COM-
12 MITTEES.—The term ‘appropriate congressional
13 committees’ means—

14 “(i) the Committees on Appropriations of the Senate and the House of Rep-
15 resentatives;

16 “(ii) the Committee on Homeland Se-
17 curity and Governmental Affairs of the
18 Senate;

19 “(iii) the Committee on Oversight and
20 Accountability of the House of Representa-
21 tives; and

22 “(iv) any other relevant congressional
23 committee of jurisdiction.

1 “(C) CHAIRPERSON.—The term ‘Chair-
2 person’ means the Chairperson of the Com-
3 mittee.

4 “(D) COMMITTEE.—The term ‘Committee’
5 means the Government Spending Oversight
6 Committee established under paragraph (2).

7 “(E) COVERED FUNDS.—The term ‘cov-
8 ered funds’ means any funds, including loans,
9 that are made available in any form to any non-
10 Federal entity or individual, under—

11 “(i) division A or B of the CARES
12 Act (Public Law 116–136);

13 “(ii) the Coronavirus Preparedness
14 and Response Supplemental Appropriations
15 Act, 2020 (Public Law 116–123);

16 “(iii) the Families First Coronavirus
17 Response Act (Public Law 116–127);

18 “(iv) the Paycheck Protection Pro-
19 gram and Health Care Enhancement Act
20 (Public Law 116–139);

21 “(v) division M or N of the Consoli-
22 dated Appropriations Act, 2021 (Public
23 Law 116–260);

24 “(vi) the American Rescue Plan Act
25 of 2021 (Public Law 117–2);

1 “(vii) any loan guaranteed or made by
2 the Small Business Administration, includ-
3 ing any direct loan or guarantee of a trust
4 certificate, under the Small Business Act
5 (15 U.S.C. 631 et seq.), the Small Busi-
6 ness Investment Act of 1958 (15 U.S.C.
7 661 et seq.); or any other provision of law;
8 “(viii) unemployment compensation,
9 as defined in section 85 of the Internal
10 Revenue Code of 1986;
11 “(ix) the Infrastructure Investment
12 and Jobs Act (Public Law 117–58);
13 “(x) the Inflation Reduction Act
14 (Public Law 117–169);
15 “(xi) the Honoring our PACT Act of
16 2022 (Public Law 117–168); or
17 “(xii) the CHIPS Act of 2022 (divi-
18 sion A of Public Law 117–167) (commonly
19 known as the ‘CHIPS and Science Act of
20 2022’).

21 “(2) ESTABLISHMENT.—There is established
22 within the Council the Government Spending Over-
23 sight Committee to promote transparency and con-
24 duct and support oversight of covered funds to—

1 “(A) prevent and detect fraud, waste,
2 abuse, and mismanagement; and

3 “(B) mitigate major risks that cut across
4 program and agency boundaries.

5 “(3) CHAIRPERSON.—The Chairperson of the
6 Committee—

7 “(A) shall be selected by the Chairperson
8 of the Council from among Inspectors General
9 appointed by the President and confirmed by
10 the Senate; and

11 “(B) should have with experience man-
12 aging oversight of large organizations and ex-
13 penditures.

14 “(4) MEMBERSHIP.—The members of the Com-
15 mittee shall include—

16 “(A) the Chairperson;

17 “(B) the Inspector General of the Depart-
18 ment of the Labor;

19 “(C) the Inspector General of the Depart-
20 ment of Health and Human Services;

21 “(D) the Inspector General of the Small
22 Business Administration;

23 “(E) the Inspector General of the Depart-
24 ment of the Treasury;

1 “(F) the Inspector General of the Depart-
2 ment of Transportation;

3 “(G) the Treasury Inspector General for
4 Tax Administration;

5 “(H) the Inspector General of the Depart-
6 ment of Veterans Affairs;

7 “(I) the Inspector General of the Depart-
8 ment of Commerce;

9 “(J) the Inspector General of the Depart-
10 ment of Justice;

11 “(K) the Inspector General of the Depart-
12 ment of Defense;

13 “(L) the Inspector General of the Depart-
14 ment of Education;

15 “(M) the Inspector General of the Depart-
16 ment of Homeland Security; and

17 “(N) any other Inspector General, as des-
18 ignated by the Chairperson, from any agency
19 that expends or obligates covered funds.

20 **“(5) EXECUTIVE DIRECTOR.—**

21 **“(A) IN GENERAL.—** There shall be an Ex-
22 ecutive Director of the Committee.

23 **“(B) APPOINTMENT, QUALIFICATIONS.—**
24 The Executive Director of the Committee
25 shall—

1 “(i) be appointed by the Chairperson
2 of the Committee, in consultation with the
3 majority leader of the Senate, the Speaker
4 of the House of Representatives, the mi-
5 nority leader of the Senate, and the minor-
6 ity leader of the House of Representatives;

7 “(ii) have demonstrated ability in ac-
8 counting, auditing, financial analysis, law,
9 management analysis, public administra-
10 tion, or investigations;

11 “(iii) have experience managing over-
12 sight of large organizations and expendi-
13 tures; and

14 “(iv) be full-time employees of the
15 Committee.

16 “(C) DUTIES.—The Executive Director of
17 the Committee shall—

18 “(i) report directly to the Chair-
19 person;

20 “(ii) appoint staff of the Committee,
21 subject to the approval of the Chairperson,
22 consistent with this subsection;

23 “(iii) supervise and coordinate Com-
24 mittee functions and staff; and

1 “(iv) perform any other duties as
2 signed to the Executive Director by the
3 Committee.

4 **“(6) PROHIBITION ON ADDITIONAL COMPENSA-**
5 **TION.**—Members of the Committee may not receive
6 additional compensation for services performed.

7 **“(7) DUTIES OF THE COMMITTEE.**—

8 **“(A) IN GENERAL.**—The Committee shall
9 conduct oversight of covered funds and support
10 Inspectors General in the oversight of covered
11 funds in order to—

12 “(i) detect and prevent fraud, waste,
13 abuse, and mismanagement; and

14 “(ii) identify major risks that cut
15 across programs and agency boundaries.

16 **“(B) GENERAL FUNCTIONS.**—The Com-
17 mittee, in coordination with relevant Inspectors
18 General, may—

19 “(i) provide support to, and collabo-
20 rate with, relevant Inspectors General in
21 conducting investigations, audits, and re-
22 views relating to covered funds, including
23 through—

24 “(I) data analytics;

1 “(H) the sharing of data, tools,
2 and services;

3 “(III) the development and en-
4 hancement of data practices, analysis,
5 and visualization; and

6 “(IV) any other appropriate
7 means as determined by the Com-
8 mittee;

9 “(ii) provide analytical products to
10 agencies, in coordination with Inspectors
11 General, to promote program integrity,
12 prevent improper payments, and facilitate
13 verification efforts to ensure proper ex-
14 penditure and utilization of covered funds;

15 “(iii) review the economy, efficiency,
16 and effectiveness in the administration of,
17 and the detection of fraud, waste, abuse,
18 and mismanagement in, programs and op-
19 erations using covered funds;

20 “(iv) review whether there are appro-
21 priate mechanisms for interagency collabora-
22 tion relating to the oversight of covered
23 funds, including coordinating and collabora-
24 rating to the extent practicable with State
25 and local government entities; and

1 “(v) expeditiously report to the Attorney
2 General any instance in which the
3 Committee has reasonable grounds to be-
4 lieve there has been a violation of Federal
5 criminal law.

6 “(C) ADDITIONAL FUNCTIONS.—The Com-
7 mittee may provide investigative support to
8 prosecutive and enforcement authorities to pro-
9 tect program integrity and prevent, detect, and
10 prosecute fraud of covered funds.

11 “(D) REPORTING.—

12 “(i) ALERTS.—The Committee shall
13 submit to the President and Congress, in-
14 cluding the appropriate congressional com-
15 mittees, management alerts on potential
16 management, risk, and funding problems
17 that require immediate attention.

18 “(ii) REPORTS AND UPDATES.—The
19 Committee shall submit to Congress such
20 other reports or provide such periodic up-
21 dates on the work of the Committee as the
22 Committee considers appropriate on the
23 use of covered funds.

24 “(iii) BIENNIAL REPORTS.—The
25 Committee shall submit biannual reports

1 to the President and Congress, including
2 the appropriate congressional committees,
3 and may submit additional reports as ap-
4 propriate summarizing the findings of the
5 Committee and any recommended changes
6 to the scope of covered funds.

7 “(iv) PUBLIC AVAILABILITY.—All re-
8 ports submitted under this subparagraph
9 shall be made publicly available and posted
10 on the website established under paragraph
11 (16).

12 “(v) REDACTIONS.—Any portion of a
13 report submitted under this paragraph
14 may be redacted when made publicly avail-
15 able, if that portion would disclose infor-
16 mation that is not subject to disclosure
17 under sections 552 and 552a of this title,
18 or is otherwise prohibited from disclosure
19 by law.

20 “(E) RECOMMENDATIONS.—

21 “(i) IN GENERAL.—The Committee
22 shall make recommendations to agencies
23 on measures to prevent or address fraud,
24 waste, abuse and mismanagement, and to
25 mitigate risks that cut across programs

1 and agency boundaries, relating to covered
2 funds.

3 “(ii) REPORT.—Not later than 30
4 days after receipt of a recommendation
5 under clause (i), an agency shall submit a
6 report to the President and the appro-
7 priate congressional committees on—

8 “(I) whether the agency agrees
9 or disagrees with the recommenda-
10 tions; and

11 “(II) any actions the agency will
12 take to implement the recommenda-
13 tions, which shall also be included in
14 the report required under section 2(b)
15 of the GAO-IG Act (31 U.S.C. 1105
16 note; Public Law 115-414).

17 “(8) AUTHORITIES.—

18 “(A) IN GENERAL.—In carrying out the
19 duties and functions under this subsection with
20 respect to the oversight of covered funds, the
21 Committee shall—

22 “(i) carry out those duties and func-
23 tions in accordance with section 404(b)(1)
24 of this title;

1 “(ii) in coordination with relevant Inspectors General, have the authorities provided under and be subject to paragraphs
2 (1) through (4) of subsection (a) and subsections (h), (j), and (k) of section 406;

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4
5
6 “(iii) be considered to be conducting civil or criminal law enforcement activity for the purposes of section 552a(b)(7) of
7 this title; and

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10 “(iv) for the purposes of sections 552 and 552a of this title, be considered to be a component which performs as its principal function an activity pertaining to the enforcement of criminal laws, and its records may constitute investigatory material compiled for law enforcement purposes.

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17 **“(B) LIMITATION ON SUBPOENA AUTHORITY.**—When carrying out subpoena authority under section 406(a)(4) of this title, the following limitations shall apply to the Committee:

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22 “(i) Any subpoena issued under this subsection shall be signed by the Chairperson of the Committee, and this power is
23 non-delegable.

1 “(ii) On a quarterly basis, the Committee
2 shall notify the Committee on
3 Homeland Security and Governmental Af-
4 fairs of the Senate and the Committee on
5 Oversight and Accountability of the House
6 of Representatives of any subpoenas issued
7 during the preceding quarter.

8 “(iii) The authority to issue a sub-
9 poena under this subsection shall termi-
10 nate on the date that is 5 years after the
11 date of enactment of this subsection.

12 “(9) REFUSAL OF INFORMATION OR ASSIST-
13 ANCE.—Whenever information or assistance re-
14 quested by the Committee or an Inspector General
15 is unreasonably refused or not provided, the Com-
16 mittee shall immediately report the circumstances to
17 the appropriate congressional committees.

18 “(10) USE OF EXISTING RESOURCES.—The
19 Committee shall leverage existing information tech-
20 nology resources within the Council, such as over-
21 sight.gov and those developed by the Pandemic Re-
22 sponse Accountability Committee established under
23 section 15010 of the CARES Act (Public Law 116–
24 136; 135 Stat. 533), to carry out the duties of the
25 Committee.

1 “(11) CONTRACTS.—The Committee may enter
2 into contracts to enable the Committee to discharge
3 its duties, including contracts and other arrange-
4 ments for audits, studies, analyses, and other serv-
5 ices with public agencies and with private persons,
6 and make such payments as may be necessary to
7 carry out the duties of the Committee.

8 “(12) SUBCOMMITTEES.—The Committee may
9 establish subcommittees to facilitate the ability of
10 the Committee to discharge its duties.

11 “(13) TRANSFER OF FUNDS, ASSETS, AND OB-
12 LIGATIONS.—

13 “(A) FUNDS.—The Committee may trans-
14 fer funds appropriated to the Committee—

15 “(i) for expenses to support adminis-
16 trative support services and audits, re-
17 views, or other activities related to over-
18 sight by the Committee of covered funds to
19 any Office of the Inspector General or the
20 General Services Administration; and

21 “(ii) to reimburse for services pro-
22 vided by the Council.

23 “(B) ASSETS AND OBLIGATIONS.—

24 “(i) ASSETS DEFINED.—In this sub-
25 paragraph, the term ‘assets’ includes con-

1 tracts, agreements, facilities, property,
2 data, records, unobligated or unexpended
3 balances of appropriations, and other
4 funds or resources (other than personnel).

5 “(ii) TRANSFER.—Upon the effective
6 date of this subsection, the assets and obli-
7 gations held by or available in connection
8 with the Pandemic Response Account-
9 ability Committee established under 15010
10 of the CARES Act (Public Law 116–136;
11 135 Stat. 540) shall be transferred to the
12 Committee.

13 “(14) ADDITIONAL STAFF.—

14 “(A) IN GENERAL.—Subject to subparagraph
15 (B), the Committee may exercise the au-
16 thorities of subsections (b) through (i) of sec-
17 tion 3161 of this title (without regard to sub-
18 sektion (a) of that section) to meet temporary
19 or urgent needs of the Committee under this
20 subsection, as certified by the Chairperson to
21 the appropriate congressional committees that
22 such temporary or urgent needs exist, as if the
23 Committee were a temporary organization.

24 “(B) HEAD OF ORGANIZATION.—For pur-
25 poses of exercising the authorities described in

1 subparagraph (A), the term ‘Chairperson’ shall
2 be substituted for the term ‘head of a tem-
3 porary organization’.

4 “(C) CONSULTATION.—In exercising the
5 authorities described in subparagraph (A), the
6 Chairperson shall consult with members of the
7 Committee.

8 “(D) ADDITIONAL DETAILEES.—In addi-
9 tion to the authority provided by section
10 3161(e) of this title, upon the request of an In-
11 spector General, the Committee may detail, on
12 a nonreimbursable basis, any personnel of the
13 Committee to that Inspector General to assist
14 in carrying out any audit, review, or investiga-
15 tion pertaining to the oversight of covered
16 funds.

17 “(E) LIMITATIONS.—In exercising the em-
18 ployment authorities under section 3161(b) of
19 this title, as provided under subparagraph (A)
20 of this paragraph—

21 “(i) section 3161(b)(2) of this title
22 (relating to periods of appointments) shall
23 not apply; and

1 “(ii) no period of appointment may
2 exceed the date on which the Committee
3 terminates.

4 “(F) COMPETITIVE SERVICE.—A person
5 employed by the Committee shall acquire com-
6 petitive status and conditional tenure for ap-
7 pointment to any position in the competitive
8 service for which the employee possesses the re-
9 quired qualifications upon the completion of 2
10 years of continuous service as an employee
11 under this subsection.

12 “(G) ANNUITANTS.—

13 “(i) IN GENERAL.—The Committee
14 may employ annuitants covered by section
15 9902(g) of this title for purposes of the
16 oversight of covered funds.

17 “(ii) TREATMENT OF ANNUITANTS.—
18 The employment of annuitants under this
19 paragraph shall be subject to the provi-
20 sions of section 9902(g) of this title, as if
21 the Committee was the Department of De-
22 fense.

23 “(15) PROVISION OF INFORMATION.—

24 “(A) REQUESTS.—Upon request of the
25 Committee for information or assistance from

1 any agency or other entity of the Federal Gov-
2 ernment, the head of such entity shall, insofar
3 as is practicable and not in contravention of
4 any existing law, and consistent with section
5 406 of this title, furnish such information or as-
6 sistance to the Committee, or an authorized
7 designee, including an Inspector General des-
8 ignated by the Chairperson.

9 “(B) INSPECTORS GENERAL.—Any Inspee-
10 tor General responsible for conducting oversight
11 related to covered funds may, consistent with
12 the duties, responsibilities, policies, and proce-
13 dures of the Inspector General, provide infor-
14 mation requested by the Committee or an In-
15 spector General on the Committee relating to
16 the responsibilities of the Committee.

17 “(16) WEBSITE.—

18 “(A) IN GENERAL.—Not later than 30
19 days after the date of enactment of this sub-
20 sektion, the Committee shall establish and
21 maintain a user-friendly, public-facing
22 website—

23 “(i) to foster greater accountability
24 and transparency in the use of covered
25 funds, which shall have a uniform resource

1 locator that is descriptive and memorable;
2 and

3 “(ii) that shall be a portal or gateway
4 to key information relating to the oversight
5 of covered funds and provide connections
6 to other Government websites with related
7 information.

8 “(17) COORDINATION.—The Committee shall
9 coordinate its oversight activities with the Comptroller General of the United States and State auditors.

10 “(18) RULES OF CONSTRUCTION.—Nothing in
11 this subsection shall be construed to—

12 “(A) affect the independent authority of an Inspector General to determine whether to conduct an audit or investigation of covered funds;
13 or

14 “(B) require the Council or any Inspector General to provide funding to support the activities of the Committee.

15 “(19) AUTHORIZATION OF APPROPRIATIONS.—
16 For the purposes of carrying out the mission of the Committee under this subsection, there are authorized to be appropriated such sums as may be nee-

1 essary to carry out the duties and functions of the
2 Committee.”.

3 (b) EFFECTIVE DATE.—This Act and the amend-
4 ments made by this Act shall take effect on September
5 30, 2025.

6 **SECTION 1. SHORT TITLE.**

7 *This Act may be cited as the “Government Spending
8 Oversight Act of 2024”.*

9 **SEC. 2. GOVERNMENT SPENDING OVERSIGHT COMMITTEE.**

10 (a) IN GENERAL.—Section 424 of title 5, United
11 States Code, is amended by adding at the end the following:

12 “(f) GOVERNMENT SPENDING OVERSIGHT COM-
13 MITTEE.—

14 “(1) DEFINITIONS.—In this subsection:

15 “(A) AGENCY.—The term ‘agency’ has the
16 meaning given the term in section 551 of this
17 title.

18 “(B) APPROPRIATE CONGRESSIONAL COM-
19 MITTEES.—The term ‘appropriate congressional
20 committees’ means—

21 “(i) the Committees on Appropriations
22 of the Senate and the House of Representa-
23 tives;

1 “(ii) the Committee on Homeland Se-
2 curity and Governmental Affairs of the Sen-
3 ate;

4 “(iii) the Committee on Oversight and
5 Accountability of the House of Representa-
6 tives; and

7 “(iv) any other relevant congressional
8 committee of jurisdiction.

9 “(C) CHAIRPERSON.—The term ‘Chair-
10 person’ means the Chairperson of the Committee.

11 “(D) COMMITTEE.—The term ‘Committee’
12 means the Government Spending Oversight Com-
13 mittee established under paragraph (2).

14 “(E) COVERED FUNDS.—The term ‘covered
15 funds’ means—

16 “(i) any funds, including loans, that
17 are made available in any form to any non-
18 Federal entity or individual, under—

19 “(I) division A or B of the
20 CARES Act (Public Law 116–136);

21 “(II) the Coronavirus Prepared-
22 ness and Response Supplemental Ap-
23 propriations Act, 2020 (Public Law
24 116–123);

1 “(III) the Families First
2 *Coronavirus Response Act (Public Law*
3 *116–127);*

4 “(IV) the Paycheck Protection
5 Program and Health Care Enhance-
6 ment Act (Public Law 116–139);

7 “(V) division M or N of the Con-
8 solidated Appropriations Act, 2021
9 (*Public Law 116–260*);

10 “(VI) the American Rescue Plan
11 Act of 2021 (*Public Law 117–2*);

12 “(VII) any loan guaranteed or
13 made by the Small Business Adminis-
14 tration, including any direct loan or
15 guarantee of a trust certificate, under
16 the Small Business Act (15 U.S.C. 631
17 *et seq.*), the Small Business Investment
18 Act of 1958 (15 U.S.C. 661 *et seq.*), or
19 any other provision of law;

20 “(VIII) unemployment compensa-
21 tion, as defined in section 85 of the In-
22 ternal Revenue Code of 1986;

23 “(IX) the Infrastructure Invest-
24 ment and Jobs Act (*Public Law 117–*
25 *58*);

1 “(X) Public Law 117–169 (commonly known as the ‘Inflation Reduction Act’);

4 “(XI) the Honoring our PACT
5 Act of 2022 (Public Law 117–168); or

6 “(XII) the CHIPS Act of 2022
7 (division A of Public Law 117–167
8 (commonly known as the ‘CHIPS and
9 Science Act of 2022’));

10 “(ii) any Federal grant of not less
11 than \$50,000; and

12 “(iii) any intramural payment made
13 Government wide for research activity.

14 “(2) ESTABLISHMENT.—There is established
15 within the Council the Government Spending Over-
16 sight Committee to promote transparency and con-
17 duct and support oversight of covered funds to—

18 “(A) prevent and detect fraud, waste, abuse,
19 and mismanagement; and

20 “(B) mitigate major risks that cut across
21 programs and agency boundaries.

22 “(3) CHAIRPERSON.—The Chairperson of the
23 Committee—

24 “(A) shall be selected by the Chairperson of
25 the Council from among Inspectors General ap-

1 *pointed by the President and confirmed by the*
2 *Senate; and*

3 “*(B) should have experience managing over-*
4 *sight of large organizations and expenditures.*

5 “(4) *MEMBERSHIP.*—*The members of the Com-*
6 *mittee shall include—*

7 “*(A) the Chairperson;*

8 “*(B) the Inspector General of the Depart-*
9 *ment of Labor;*

10 “*(C) the Inspector General of the Depart-*
11 *ment of Health and Human Services;*

12 “*(D) the Inspector General of the Small*
13 *Business Administration;*

14 “*(E) the Inspector General of the Depart-*
15 *ment of the Treasury;*

16 “*(F) the Inspector General of the Depart-*
17 *ment of Transportation;*

18 “*(G) the Treasury Inspector General for*
19 *Tax Administration;*

20 “*(H) the Inspector General of the Depart-*
21 *ment of Veterans Affairs;*

22 “*(I) the Inspector General of the Depart-*
23 *ment of Commerce;*

24 “*(J) the Inspector General of the Depart-*
25 *ment of Justice;*

1 “(K) the Inspector General of the Depart-
2 ment of Defense;

3 “(L) the Inspector General of the Depart-
4 ment of Education;

5 “(M) the Inspector General of the Depart-
6 ment of Homeland Security; and

7 “(N) any other Inspector General, as des-
8 ignated by the Chairperson, from any agency
9 that expends or obligates covered funds.

10 “(5) *EXECUTIVE DIRECTOR*.—

11 “(A) *IN GENERAL*.—There shall be an Exec-
12 utive Director of the Committee.

13 “(B) *APPOINTMENT; QUALIFICATIONS*.—The
14 Executive Director of the Committee shall—

15 “(i) be appointed by the Chairperson,
16 in consultation with the majority leader of
17 the Senate, the Speaker of the House of Rep-
18 resentatives, the minority leader of the Sen-
19 ate, and the minority leader of the House of
20 Representatives;

21 “(ii) have demonstrated ability in ac-
22 counting, auditing, financial analysis, law,
23 management analysis, public administra-
24 tion, or investigations;

1 “(iii) have experience managing over-
2 sight of large organizations and expendi-
3 tures; and

4 “(iv) be a full-time employee of the
5 Committee.

6 “(C) DUTIES.—The Executive Director of
7 the Committee shall—

8 “(i) report directly to the Chairperson;
9 “(ii) appoint staff of the Committee,
10 subject to the approval of the Chairperson,
11 consistent with this subsection;

12 “(iii) supervise and coordinate Com-
13 mittee functions and staff; and

14 “(iv) perform any other duties as-
15 signed to the Executive Director by the
16 Committee.

17 “(D) NOTICE.—The Chairperson shall pro-
18 vide notice to the Committee on Homeland Secu-
19 rity and Governmental Affairs of the Senate and
20 the Committee on Oversight and Accountability
21 of the House of Representatives when appointing
22 or removing the Executive Director of the Com-
23 mittee.

1 “(6) *PROHIBITION ON ADDITIONAL COMPENSA-*
2 *TION.—Members of the Committee may not receive*
3 *additional compensation for services performed.*

4 “(7) *DUTIES OF THE COMMITTEE.—*

5 “(A) *IN GENERAL.—The Committee shall*
6 *conduct oversight of covered funds and support*
7 *Inspectors General in the oversight of covered*
8 *funds in order to—*

9 “(i) *detect and prevent fraud, waste,*
10 *abuse, and mismanagement; and*

11 “(ii) *identify major risks that cut*
12 *across programs and agency boundaries.*

13 “(B) *GENERAL FUNCTIONS.—The Com-*
14 *mittee, in coordination with relevant Inspectors*
15 *General, may—*

16 “(i) *provide support to, and collaborate*
17 *with, relevant Inspectors General in con-*
18 *ducting investigations, audits, and reviews*
19 *relating to covered funds, including*
20 *through—*

21 “(I) *data analytics;*

22 “(II) *the sharing of data, tools,*
23 *and services;*

1 “(III) the development and en-
2 hancement of data practices, analysis,
3 and visualization; and

4 “(IV) any other appropriate
5 means as determined by the Com-
6 mittee;

7 “(ii) provide analytical products to
8 agencies, in coordination with Inspectors
9 General, to promote program integrity, pre-
10 vent improper payments, and facilitate
11 verification efforts to ensure proper expendi-
12 ture and utilization of covered funds;

13 “(iii) review the economy, efficiency,
14 and effectiveness in the administration of,
15 and the detection of fraud, waste, abuse,
16 and mismanagement in, programs and op-
17 erations using covered funds;

18 “(iv) review whether there are appro-
19 priate mechanisms for interagency collabora-
20 tion relating to the oversight of covered
21 funds, including coordinating and collabora-
22 rating to the extent practicable with State
23 and local government entities; and

24 “(v) expeditiously report to the Attor-
25 ney General any instance in which the

1 *Committee has reasonable grounds to believe
2 there has been a violation of Federal crimi-
3 nal law.*

4 “(C) ADDITIONAL FUNCTIONS.—The Com-
5 mittee may provide investigative support to
6 prosecutive and enforcement authorities to pro-
7 tect program integrity and prevent, detect, and
8 prosecute fraud of covered funds.

9 “(D) REPORTING.—

10 “(i) ALERTS.—The Committee shall
11 submit to the President and Congress, in-
12 cluding the appropriate congressional com-
13 mittees, management alerts on potential
14 management, risk, and funding problems
15 that require immediate attention.

16 “(ii) REPORTS AND UPDATES.—The
17 Committee shall submit to Congress such
18 other reports or provide such periodic up-
19 dates on the work of the Committee as the
20 Committee considers appropriate on the use
21 of covered funds.

22 “(iii) BIANNUAL REPORTS.—The Com-
23 mittee shall submit biannual reports to the
24 President and Congress, including the ap-
25 propriate congressional committees, and

1 *may submit additional reports as appropriate summarizing the findings of the Committee and any recommended changes to the scope of covered funds.*

5 “(iv) PUBLIC AVAILABILITY.—All reports submitted under this subparagraph shall be made publicly available and posted on the website established under paragraph 9 (16).

10 “(v) REDACTIONS.—Any portion of a report submitted under this paragraph may be redacted when made publicly available, if that portion would disclose information that is not subject to disclosure under sections 14 552 and 552a of this title, or is otherwise prohibited from disclosure by law.

17 “(E) RECOMMENDATIONS.—

18 “(i) IN GENERAL.—The Committee 19 shall make recommendations to agencies on 20 measures to prevent or address fraud, waste, 21 abuse, and mismanagement, and to mitigate 22 major risks that cut across programs and 23 agency boundaries, relating to covered 24 funds.

1 “(ii) *REPORT.*—Not later than 30 days
2 after receipt of a recommendation under
3 clause (i), an agency shall submit a report
4 to the President and the appropriate con-
5 gressional committees on—

6 “(I) whether the agency agrees or
7 disagrees with the recommendations;
8 and

9 “(II) any actions the agency will
10 take to implement the recommenda-
11 tions, which shall also be included in
12 the report required under section
13 2(b)(3) of the GAO–IG Act (31 U.S.C.
14 1105 note; Public Law 115–414).

15 “(8) *AUTHORITIES.*—

16 “(A) *IN GENERAL.*—In carrying out the du-
17 ties and functions under this subsection with re-
18 spect to the oversight of covered funds, the Com-
19 mittee shall—

20 “(i) carry out those duties and func-
21 tions in accordance with section 404(b)(1)
22 of this title;

23 “(ii) in coordination with relevant In-
24 spectors General, have the authorities pro-
25 vided under and be subject to paragraphs

1 (1) through (4) of subsection (a) and sub-
2 sections (h), (j), and (k) of section 406;

3 “(iii) be considered to be conducting
4 civil or criminal law enforcement activity
5 for the purposes of section 552a(b)(7) of this
6 title; and

7 “(iv) for the purposes of sections 552
8 and 552a of this title, be considered to be a
9 component which performs as its principal
10 function an activity pertaining to the en-
11 forcement of criminal laws, and its records
12 may constitute investigatory material com-
13 piled for law enforcement purposes.

14 “(B) LIMITATION ON SUBPOENA AUTHOR-
15 ITY.—When carrying out subpoena authority
16 under section 406(a)(4) of this title, the following
17 limitations shall apply to the Committee:

18 “(i) Any subpoena issued under this
19 subsection shall be signed by the Chair-
20 person, and this power is non-delegable.

21 “(ii) On a quarterly basis, the Com-
22 mittee shall notify the Committee on Home-
23 land Security and Governmental Affairs of
24 the Senate and the Committee on Oversight
25 and Accountability of the House of Rep-

1 *resentatives of any subpoenas issued during*
2 *the preceding quarter.*

3 “(iii) *The authority to issue a sub-*
4 *poena under this subsection shall terminate*
5 *on the date that is 5 years after the effective*
6 *date of this subsection.*

7 “(9) *REFUSAL OF INFORMATION OR ASSIST-*
8 *ANCE.— Whenever information or assistance re-*
9 *quested by the Committee or an Inspector General on*
10 *the Committee is unreasonably refused or not pro-*
11 *vided, the Committee shall immediately report the cir-*
12 *cumstances to the appropriate congressional commit-*
13 *tees.*

14 “(10) *USE OF EXISTING RESOURCES.—The Com-*
15 *mittee shall leverage existing information technology*
16 *resources within the Council, such as oversight.gov*
17 *and those developed by the Pandemic Response Ac-*
18 *countability Committee established under section*
19 *15010 of the CARES Act (Public Law 116–136; 134*
20 *Stat. 533), to carry out the duties of the Committee.*

21 “(11) *CONTRACTS.—The Committee may enter*
22 *into contracts to enable the Committee to discharge its*
23 *duties, including contracts and other arrangements*
24 *for audits, studies, analyses, and other services with*
25 *public agencies and with private persons, and make*

1 such payments as may be necessary to carry out the
2 duties of the Committee.

3 “(12) SUBCOMMITTEES.—The Committee may
4 establish subcommittees to facilitate the ability of the
5 Committee to discharge its duties.

6 “(13) TRANSFER OF FUNDS, ASSETS, AND OBLI-
7 GATIONS.—

8 “(A) FUNDS.—The Committee may transfer
9 funds appropriated to the Committee—

10 “(i) for expenses to support adminis-
11 trative support services and audits, reviews,
12 or other activities related to oversight by the
13 Committee of covered funds to any Office of
14 the Inspector General or the General Serv-
15 ices Administration; and

16 “(ii) to reimburse for services provided
17 by the Council.

18 “(B) ASSETS AND OBLIGATIONS.—

19 “(i) ASSETS DEFINED.—In this sub-
20 paragraph, the term ‘assets’ includes con-
21 tracts, agreements, facilities, property, data,
22 records, unobligated or unexpended balances
23 of appropriations, and other funds or re-
24 sources (other than personnel).

1 “(ii) *TRANSFER.*—Upon the effective
2 date of this subsection, the assets and obli-
3 gations held by or available in connection
4 with the Pandemic Response Accountability
5 Committee established under 15010 of the
6 CARES Act (Public Law 116–136; 134
7 Stat. 533) shall be transferred to the Com-
8 mittee.

9 “(14) *ADDITIONAL STAFF.*—

10 “(A) *IN GENERAL.*—Subject to subparagraph (B), the Committee may exercise the au-
11 thorities of subsections (b) through (i) of section
12 3161 of this title (without regard to subsection
13 (a) of that section) to meet temporary or urgent
14 needs of the Committee under this subsection, as
15 certified by the Chairperson to the appropriate
16 congressional committees that such temporary or
17 urgent needs exist, as if the Committee were a
18 temporary organization.

19 “(B) *HEAD OF ORGANIZATION.*—For pur-
20 poses of exercising the authorities described in
21 subparagraph (A), the term ‘Chairperson’ shall
22 be substituted for the term ‘head of a temporary
23 organization’.

1 “(C) CONSULTATION.—In exercising the au-
2 thorities described in subparagraph (A), the
3 Chairperson shall consult with members of the
4 Committee.

5 “(D) ADDITIONAL DETAILEES.—In addition
6 to the authority provided by section 3161(c) of
7 this title, upon the request of an Inspector Gen-
8 eral, the Committee may detail, on a nonreim-
9 bursable basis, any personnel of the Committee to
10 that Inspector General to assist in carrying out
11 any audit, review, or investigation pertaining to
12 the oversight of covered funds.

13 “(E) LIMITATIONS.—In exercising the em-
14 ployment authorities under section 3161(b) of
15 this title, as provided under subparagraph (A) of
16 this paragraph—

17 “(i) section 3161(b)(2) of this title (re-
18 lating to periods of appointments) shall not
19 apply; and

20 “(ii) no period of appointment may
21 exceed the date on which the Committee ter-
22 minates.

23 “(F) COMPETITIVE SERVICE.—A person em-
24 ployed by the Committee shall acquire competi-
25 tive status and conditional tenure for appoint-

1 *ment to any position in the competitive service*
2 *for which the employee possesses the required*
3 *qualifications upon the completion of 2 years of*
4 *continuous service as an employee under this*
5 *subsection.*

6 “*(G) ANNUITANTS.—*

7 “(i) *IN GENERAL.—The Committee*
8 *may employ annuitants covered by section*
9 *9902(g) of this title for purposes of the over-*
10 *sight of covered funds.*

11 “(ii) *TREATMENT OF ANNUITANTS.—*
12 *The employment of annuitants under this*
13 *paragraph shall be subject to the provisions*
14 *of section 9902(g) of this title, as if the*
15 *Committee were the Department of Defense.*

16 “(15) *PROVISION OF INFORMATION.—*

17 “(A) *REQUESTS.—Upon request of the Com-*
18 *mittee for information or assistance from any*
19 *agency or other entity of the Federal Govern-*
20 *ment, the head of such entity shall, insofar as is*
21 *practicable and not in contravention of any ex-*
22 *isting law, and consistent with section 406 of*
23 *this title, furnish such information or assistance*
24 *to the Committee, or an authorized designee, in-*

1 *cluding an Inspector General designated by the*
2 *Chairperson.*

3 “*(B) INSPECTORS GENERAL.—Any Inspector*
4 *General responsible for conducting oversight*
5 *related to covered funds may, consistent with the*
6 *duties, responsibilities, policies, and procedures*
7 *of the Inspector General, provide information re-*
8 *quested by the Committee or an Inspector Gen-*
9 *eral on the Committee relating to the responsibil-*
10 *ties of the Committee.*

11 “(16) WEBSITE.—

12 “(A) IN GENERAL.—*Not later than 30 days*
13 *after the effective date of this subsection, the*
14 *Committee shall establish and maintain a user-*
15 *friendly, public-facing website—*

16 “(i) *to foster greater accountability*
17 *and transparency in the use of covered*
18 *funds, which shall have a uniform resource*
19 *locator that is descriptive and memorable;*
20 *and*

21 “(ii) *that shall be a portal or gateway*
22 *to key information relating to the oversight*
23 *of covered funds and provide connections to*
24 *other Government websites with related in-*
25 *formation.*

1 “(17) COORDINATION.—The Committee shall co-
2 ordinate its oversight activities with the Comptroller
3 General of the United States and State auditors.

4 “(18) NOTICE.—The Chairperson shall provide
5 notice to the Committee on Homeland Security and
6 Governmental Affairs of the Senate and the Com-
7 mittee on Oversight and Accountability of the House
8 of Representatives when designating or removing an
9 Inspector General from the membership of the Com-
10 mittee under paragraph (4).

11 “(19) RULES OF CONSTRUCTION.—Nothing in
12 this subsection shall be construed to—

13 “(A) affect the independent authority of an
14 Inspector General to determine whether to con-
15 duct an audit or investigation of covered funds;
16 or

17 “(B) require the Council or any Inspector
18 General to provide funding to support the activi-
19 ties of the Committee.

20 “(20) AUTHORIZATION OF APPROPRIATIONS.—

21 “(A) IN GENERAL.—For the purposes of
22 carrying out the mission of the Committee under
23 this subsection, there are authorized to be appro-
24 priated \$17,000,000 for each of fiscal years 2026

1 *and 2027 to carry out the duties and functions*
2 *of the Committee.*

3 “(B) REPORT TO CONGRESS.—Not later
4 than 1 year after the effective date of this sub-
5 section, the Chairperson shall submit to the ap-
6 propriate congressional committees a report that
7 details the anticipated future budgetary needs of
8 the Committee.”.

9 (b) EFFECTIVE DATE.—This Act and the amendments
10 made by this Act shall take effect on September 30, 2025.

Calendar No. 431

118TH CONGRESS
2D SESSION
S. 4036

[Report No. 118-186]

A BILL

To establish a Government Spending Oversight Committee within the Council of the Inspectors General on Integrity and Efficiency, and for other purposes.

JULY 8, 2024

Reported with an amendment