

112TH CONGRESS  
2D SESSION

# S. 3676

To promote high-quality, cost-efficient, and effective administrative support services to agencies overseas.

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IN THE SENATE OF THE UNITED STATES

DECEMBER 12, 2012

Mr. AKAKA introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To promote high-quality, cost-efficient, and effective administrative support services to agencies overseas.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Reducing Duplication  
5 Overseas Act of 2012”.

6 **SEC. 2. PURPOSE.**

7 The purpose of this Act is to promote high-quality,  
8 cost-efficient, and effective administrative support services  
9 to agencies overseas.

1 **SEC. 3. DEFINITIONS.**

2 In this Act:

3 (1) AGENCY.—The term “agency” means a de-  
4 partment, agency, or independent establishment in  
5 the executive branch performing any foreign affairs  
6 functions.

7 (2) APPROPRIATE CONGRESSIONAL COMMIT-  
8 TEES.—The term “appropriate congressional com-  
9 mittees” means—

10 (A) the Committee on Foreign Relations of  
11 the Senate;

12 (B) the Committee on Homeland Security  
13 and Governmental Affairs of the Senate;

14 (C) the Committee on Appropriations of  
15 the Senate;

16 (D) the Committee on Foreign Affairs of  
17 the House of Representatives;

18 (E) the Committee on Oversight and Gov-  
19 ernment Reform of the House of Representa-  
20 tives; and

21 (F) the Committee on Appropriations of  
22 the House of Representatives.

23 (3) INTERNATIONAL COOPERATIVE ADMINIS-  
24 TRATIVE SUPPORT SERVICES SYSTEM.—The term  
25 “International Cooperative Administrative Support  
26 Services system” means the mechanism established

1 pursuant to section 23 of the State Department  
2 Basic Authorities Act of 1956 (22 U.S.C. 2695) by  
3 which the United States Government manages and  
4 funds administrative support services at overseas  
5 posts.

6 (4) INTERNATIONAL COOPERATIVE ADMINIS-  
7 TRATIVE SUPPORT SERVICES CUSTOMER AGEN-  
8 CIES.—The term “International Cooperative Admin-  
9 istrative Support Services customer agencies” means  
10 agencies participating in the International Coopera-  
11 tive Administrative Support Services system.

12 (5) INTERNATIONAL COOPERATIVE ADMINIS-  
13 TRATIVE SUPPORT SERVICES EXECUTIVE BOARD.—  
14 The term “International Cooperative Administrative  
15 Support Services Executive Board” means the high-  
16 est-level International Cooperative Administrative  
17 Support Services policy-making body comprised of  
18 senior representatives of agencies participating in  
19 the International Cooperative Administrative Sup-  
20 port Services system.

21 **SEC. 4. PARTICIPATION IN INTERNATIONAL COOPERATIVE**  
22 **ADMINISTRATIVE SUPPORT SERVICES SYS-**  
23 **TEM.**

24 (a) IN GENERAL.—Not later than 2 years after the  
25 date of the enactment of this Act, each agency with oper-

1 ations overseas under the authority of the Chief of Mission  
2 pursuant to section 207 of the Foreign Service Act of  
3 1980 (22 U.S.C. 3927) shall participate in the Inter-  
4 national Cooperative Administrative Support Services sys-  
5 tem for purposes of obtaining household furniture, fur-  
6 nishings, and appliance pools services, motor pool services,  
7 and management services unless—

8           (1) the agency provides a detailed explanation  
9           for evaluation and decision by the International Co-  
10          operative Administrative Support Services Executive  
11          Board that describes—

12                   (A) how the agency will provide the service  
13                   outside of the International Cooperative Admin-  
14                   istrative Support Services system;

15                   (B) the cost to the agency of the service;  
16                   and

17                   (C) how providing the service outside the  
18                   International Cooperative Administrative Sup-  
19                   port Services system will not increase overall  
20                   costs to the United States Government; or

21           (2) the agency submits a detailed explanation  
22           for evaluation and decision by the International Co-  
23           operative Administrative Support Services Executive  
24           Board certifying that the mission of the agency can-  
25           not be achieved by such participation in the Inter-

1 national Cooperative Administrative Support Serv-  
2 ices system.

3 (b) **RULE OF CONSTRUCTION.**—The motor pool serv-  
4 ices requirement under subsection (a) applies to adminis-  
5 trative services, and shall not be construed as superseding,  
6 removing, or limiting any statutory or programmatic re-  
7 quirements related to agency use or procurement of vehi-  
8 cles.

9 **SEC. 5. USE OF ALTERNATE SERVICE PROVIDERS.**

10 The International Cooperative Administrative Sup-  
11 port Services Executive Board shall allow an agency to  
12 act as an alternate service provider for administrative  
13 services at an overseas post in place of the existing Inter-  
14 national Cooperative Administrative Support Services pro-  
15 vider for purposes of reducing overall costs to the United  
16 States Government if the agency—

17 (1) demonstrates through a business case that  
18 it can provide the administrative service more effi-  
19 ciently; and

20 (2) agrees to provide the administrative service  
21 to all other International Cooperative Administrative  
22 Support Services customer agencies at the overseas  
23 post.

24 **SEC. 6. REPORTING REQUIREMENTS.**

25 (a) **BIENNIAL REPORT.**—

1           (1) IN GENERAL.—Not later than 1 year after  
2           the date of the enactment of this Act, and every 2  
3           years thereafter, the Secretary of State, in consulta-  
4           tion with the International Cooperative Administra-  
5           tive Support Services Executive Board, shall submit  
6           to the appropriate congressional committees a report  
7           on the International Cooperative Administrative  
8           Support Services system.

9           (2) CONTENT.—The report required under  
10          paragraph (1) shall—

11                 (A) establish performance goals to define  
12                 the level of performance to be achieved in pro-  
13                 viding efficient, effective, and equitable admin-  
14                 istrative services to International Cooperative  
15                 Administrative Support Services customer agen-  
16                 cies;

17                 (B) establish a balanced set of perform-  
18                 ance indicators to be used in measuring or as-  
19                 sessing progress toward each performance goal;

20                 (C) describe how the International Cooper-  
21                 ative Administrative Support Services system  
22                 ensures the accuracy and reliability of the data  
23                 used to measure progress; and

24                 (D) identify strategies and the resources  
25                 required to achieve performance goals.

1 (b) COMPTROLLER GENERAL REVIEW.—

2 (1) IN GENERAL.—Not later than 2 years after  
3 the date of the enactment of this Act, the Comp-  
4 troller General of the United States shall submit to  
5 the appropriate congressional committees a review of  
6 the International Cooperative Administrative Sup-  
7 port Services system.

8 (2) CONTENT.—The review required under  
9 paragraph (1) shall include—

10 (A) an evaluation of whether requiring  
11 agencies to participate in the International Co-  
12 operative Administrative Support Services sys-  
13 tem for household furniture, furnishings, and  
14 appliance pools services and motor pools serv-  
15 ices has increased cost-efficiency and reduced  
16 administrative redundancies;

17 (B) recommendations, if warranted, for  
18 further consolidation of services in the Inter-  
19 national Cooperative Administrative Support  
20 Services system;

21 (C) an evaluation of how implementation  
22 of this Act is affecting the performance of  
23 International Cooperative Administrative Sup-  
24 port Services customer agencies; and

1           (D) recommendations, if warranted, for  
2           improving the International Cooperative Admin-  
3           istrative Support Services system and imple-  
4           menting this Act.

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