

111TH CONGRESS  
2D SESSION

# S. 3652

To provide for comprehensive budget reform in order to increase transparency  
and reduce the deficit.

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IN THE SENATE OF THE UNITED STATES

JULY 27, 2010

Mr. THUNE introduced the following bill; which was read twice and referred  
to the Committee on the Budget

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## A BILL

To provide for comprehensive budget reform in order to  
increase transparency and reduce the deficit.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Deficit Reduction and Budget Reform Act of 2010”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title and table of contents.

### TITLE I—JOINT BUDGET RESOLUTION

Sec. 101. Purposes.

Sec. 102. Timetable.

Sec. 103. Joint resolution on the budget.

- Sec. 104. Budget required before spending bills may be considered.
- Sec. 105. Amendments to joint resolutions on the budget.
- Sec. 106. Continuing appropriations.

TITLE II—BIENNIAL BUDGET

- Sec. 201. Effective date.
- Sec. 202. Revision of timetable.
- Sec. 203. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 204. Amendments to Rules of the House of Representatives.
- Sec. 205. Two-year appropriations; title and style of appropriation Acts.
- Sec. 206. Multiyear authorizations.
- Sec. 207. Government strategic and performance plans on a biennial basis.
- Sec. 208. Biennial appropriation bills.
- Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.

TITLE III—DISCRETIONARY SPENDING LIMITS

Subtitle A—Spending Limits

- Sec. 301. Discretionary spending limits.

Subtitle B—Reports and Orders

- Sec. 311. Reports and orders.
- Sec. 312. Spending limits enforcement.
- Sec. 313. Spending reduction order.

TITLE IV—LEGISLATIVE LINE-ITEM VETO

- Sec. 401. Short title.
- Sec. 402. Legislative line-item veto.
- Sec. 403. Technical and conforming amendments.
- Sec. 404. Rescission measures considered.

TITLE V—BIENNIAL BUDGET DEFICIT REDUCTION

- Sec. 501. Joint Committee on Deficit Reduction.
- Sec. 502. Biennial budget deficit reduction legislation.

TITLE VI—PAYGO HONESTY WITH RESPECT TO TRUST FUNDS

- Sec. 601. PAYGO and trust funds.

1           **TITLE I—JOINT BUDGET**  
 2                           **RESOLUTION**

3 **SEC. 101. PURPOSES.**

4           Paragraphs (1) and (2) of section 2 of the Congres-  
 5 sional Budget and Impoundment Control Act of 1974 are  
 6 amended to read as follows:

1           “(1) to assure effective control over the budg-  
2           etary process; and

3           “(2) to facilitate the determination each year of  
4           the appropriate level of Federal revenues and ex-  
5           penditures by the Congress and the President;”.

6 **SEC. 102. TIMETABLE.**

7           Section 300 of the Congressional Budget Act of 1974  
8           is amended to read as follows:

9                                   “TIMETABLE

10           “SEC. 300. The timetable with respect to the Con-  
11           gressional budget process for any fiscal year is as follows:

                                  “First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in February .....	President submits his budget.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after President submits budget.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report joint resolution on the budget.
April 15 .....	Congress completes action on joint resolution on the budget.
June 10 .....	House Appropriations Committee reports last annual appropriation bill.
June 15 .....	Congress completes action on reconciliation legislation.
June 30 .....	House completes action on annual appropriation bills.
October 1 .....	Fiscal year begins.”.

12 **SEC. 103. JOINT RESOLUTION ON THE BUDGET.**

13           (a) **CONTENT OF JOINT RESOLUTIONS ON THE**  
14 **BUDGET.**—Section 301(a)(4) of the Congressional Budget  
15 Act of 1974 is amended to read as follows:

1           “(4) subtotals of new budget authority and out-  
2           lays for nondefense discretionary spending, defense  
3           discretionary spending, Medicare, Medicaid, other di-  
4           rect spending (excluding interest), and interest; and  
5           for emergencies (for the reserve fund in section  
6           317(b) and for military operations in section  
7           317(C));”.

8           (b) ADDITIONAL MATTERS IN JOINT RESOLUTION.—  
9           Section 301(b) of the Congressional Budget Act of 1974  
10          is amended as follows:

11                 (1) Strike paragraphs (1), and (6) through (9).

12                 (2) Redesignate paragraphs (2), (3), (4), and  
13                 (5) accordingly.

14                 (3) Amend paragraph (3), as redesignated, to  
15                 read as follows:

16                 “(3) set forth such other matters, and require  
17                 such other procedures, relating to the budget as may  
18                 be appropriate to carry out the purposes of the Act,  
19                 but shall not include a suspension or alteration of  
20                 the application of the motion to strike a provision as  
21                 set forth in section 310(d)(2) or (h)(2)(F).”.

22           (c) REQUIRED CONTENTS OF REPORT.—Section  
23           301(e)(2) of the Congressional Budget Act of 1974 is  
24           amended as follows:

1           (1) Redesignate subparagraphs (A), (B), (C),  
2           (D), (E), and (F) as subparagraphs (B), (C), (E),  
3           (F), (H), and (I), respectively.

4           (2) Before subparagraph (B) (as redesignated),  
5           insert the following new subparagraph:

6                   “(A) new budget authority and outlays for  
7                   each major functional category, based on alloca-  
8                   tions of the total levels set forth pursuant to  
9                   subsection (a)(1);”.

10          (3) In subparagraph (C) (as redesignated),  
11          strike “mandatory” and insert “direct spending”.

12          (4) After subparagraph (C) (as redesignated),  
13          insert the following new subparagraph:

14                   “(D) a measure, as a percentage of gross  
15                   domestic product, of total outlays, total Federal  
16                   revenues, the surplus or deficit, and new out-  
17                   lays for nondefense discretionary spending, de-  
18                   fense spending, Medicare, Medicaid and other  
19                   direct spending as set forth in such resolu-  
20                   tion;”.

21          (5) After subparagraph (F) (as redesignated),  
22          insert the following new subparagraph:

23                   “(G) if the joint resolution on the budget  
24                   includes any allocation to a committee other  
25                   than the Committee on Appropriations of levels

1 in excess of current law levels, a justification  
2 for not subjecting any program, project, or ac-  
3 tivity (for which the allocation is made) to an-  
4 nual discretionary appropriations;”.

5 (d) ADDITIONAL CONTENTS OF REPORT.—Section  
6 301(e)(3) of the Congressional Budget Act of 1974 is  
7 amended as follows:

8 (1) Redesignate subparagraphs (A) and (B) as  
9 subparagraphs (B) and (C), respectively, strike sub-  
10 subparagraphs (C) and (D), and redesignate subpara-  
11 graph (E) as subparagraph (D) and strike the pe-  
12 riod and insert “; and”.

13 (2) Before subparagraph (B), insert the fol-  
14 lowing new subparagraph:

15 “(A) new budget authority and outlays for  
16 each major functional category, based on alloca-  
17 tions of the total levels set forth pursuant to  
18 subsection (a)(1);”.

19 (3) At the end, add the following new subpara-  
20 graph:

21 “(E) set forth, if required by subsection  
22 (f), the calendar year in which, in the opinion  
23 of the Congress, the goals for reducing unem-  
24 ployment set forth in section 4(b) of the Em-  
25 ployment Act of 1946 should be achieved.”.

1 (e) BUDGET PRESENTATION.—After section  
2 301(e)(3) add the following new paragraph:

3 “(4) BUDGET FORMAT.—In addition to the con-  
4 tents that may be included in the report pursuant to  
5 paragraph (3), a presentation of the functional cat-  
6 egories may also be included as follows:

7 “(A) PRINCIPAL FEDERAL OBLIGATIONS.—  
8 Activities intrinsic to the Federal Government  
9 (including both discretionary and mandatory  
10 spending) as follows:

11 “(i) National defense;

12 “(ii) International affairs;

13 “(iii) Veterans benefits and services;

14 and

15 “(iv) Administration of justice.

16 “(B) FEDERALLY SUPPORTED DOMESTIC  
17 PRIORITIES.—The total domestic discretionary  
18 spending levels as follows:

19 “(i) Total domestic discretionary  
20 spending.

21 “(ii) Optional inclusion of additional  
22 specific recommended levels.

23 “(C) MAJOR DOMESTIC ENTITLEMENTS.—  
24 Major domestic direct spending programs as  
25 follows:

1 “(i) Medicare.

2 “(ii) Medicaid.

3 “(iii) Other direct spending.

4 “(iv) Optional inclusion of additional  
5 specific recommended levels.

6 “(D) GENERAL GOVERNMENT AND FINAN-  
7 CIAL MANAGEMENT.—Funding for financing  
8 government operations as follows:

9 “(i) General government.

10 “(ii) Net interest.

11 “(iii) Allowances.

12 “(iv) Offsetting receipts.”.

13 (f) PRESIDENT’S BUDGET SUBMISSION TO CON-  
14 GRESS.—(1) The first two sentences of section 1105(a)  
15 of title 31, United States Code, are amended to read as  
16 follows: “On or after the first Monday in January but not  
17 later than the first Monday in February of each year the  
18 President shall submit a budget of the United States Gov-  
19 ernment for the following fiscal year which shall set forth  
20 the following levels:

21 “(A) Totals of new budget authority and out-  
22 lays.

23 “(B) Total Federal revenues and the amount, if  
24 any, by which the aggregate level of Federal reve-  
25 nues should be increased or decreased by bills and



1 resolutions to be reported by the appropriate com-  
2 mittees.

3 “(C) The surplus or deficit in the budget.

4 “(D) Subtotals of new budget authority and  
5 outlays for nondefense discretionary spending, de-  
6 fense discretionary spending, direct spending (ex-  
7 cluding interest), and interest, and for emergencies  
8 (for the reserve fund in section 317(b) and for mili-  
9 tary operations in section 317(c)).

10 “(E) The public debt.

11 Each budget submission shall include a budget message  
12 and summary and supporting information and, as a sepa-  
13 rately delineated statement, the levels requires in the pre-  
14 ceding sentence for at least each of the 4 ensuing fiscal  
15 years.”.

16 (2) The third sentence of section 1105(a) of title 31,  
17 United States Code, is amended by inserting “submission”  
18 after “budget”.

19 (g) LIMITATION ON THE CONTENT OF BUDGET RES-  
20 OLUTIONS.—Section 305 of the Congressional Budget Act  
21 of 1974 is amended by adding at the end the following  
22 new subsection:

23 “(e) LIMITATION ON CONTENTS.—(1) It shall not be  
24 in order in the House of Representatives or in the Senate  
25 to consider any joint resolution on the budget or any

1 amendment thereto or conference report thereon that con-  
2 tains any matter referred to in paragraph (2).

3 “(2) Any joint resolution on the budget or any  
4 amendment thereto or conference report thereon that con-  
5 tains any matter not permitted in section 301(a) or (b)  
6 shall not be treated in the House of Representatives or  
7 the Senate as a budget resolution under subsection (a) or  
8 (b) or as a conference report on a budget resolution under  
9 subsection (c) of this section.”.

10 **SEC. 104. BUDGET REQUIRED BEFORE SPENDING BILLS**  
11 **MAY BE CONSIDERED.**

12 (a) AMENDMENTS TO SECTION 302.—Section 302 of  
13 the Congressional Budget Act of 1974 is amended—

14 (1) in subsection (a), by striking paragraph (5);

15 and

16 (2) in subsection (f)(1)(A), by striking “as re-  
17 ported”.

18 (b) AMENDMENTS TO SECTION 303 AND CON-  
19 FORMING AMENDMENTS.—(1) Section 303 of the Con-  
20 gressional Budget Act of 1974 is amended by striking “(a)  
21 IN GENERAL.—”, by striking “has been agreed to” and  
22 inserting “takes effect in subsection (a)”, and by striking  
23 subsections (b) and (c); and

24 (2) by striking its section heading and inserting the  
25 following new section heading: “CONSIDERATION OF

1 BUDGET-RELATED LEGISLATION BEFORE BUDGET BE-  
2 COMES LAW”.

3 (c) EXPEDITED PROCEDURES UPON VETO OF JOINT  
4 RESOLUTION ON THE BUDGET.—(1) Title III of the Con-  
5 gressional Budget Act of 1974 is amended by adding after  
6 section 315 the following new section:

7 “EXPEDITED PROCEDURES UPON VETO OF JOINT  
8 RESOLUTION ON THE BUDGET

9 “SEC. 316. (a) SPECIAL RULE.—If the President ve-  
10 toes a joint resolution on the budget for a fiscal year, the  
11 majority leader of the House of Representatives or Senate  
12 (or his designee) shall introduce a concurrent resolution  
13 on the budget or joint resolution on the budget for such  
14 fiscal year. If the Committee on the Budget of either  
15 House fails to report such concurrent or joint resolution  
16 referred to it within five calendar days (excluding Satur-  
17 days, Sundays, or legal holidays except when that House  
18 of Congress is in session) after the date of such referral,  
19 the committee shall be automatically discharged from fur-  
20 ther consideration of such resolution and such resolution  
21 shall be placed on the appropriate calendar.

22 “(b) PROCEDURE IN THE HOUSE OF REPRESENTA-  
23 TIVES AND THE SENATE.—

24 “(1) Except as provided in paragraph (2), the  
25 provisions of section 305 for the consideration in the  
26 House of Representatives and in the Senate of joint

1 resolutions on the budget and conference reports  
2 thereon shall also apply to the consideration of con-  
3 current resolutions on the budget introduced under  
4 subsection (a) and conference reports thereon.

5 “(2) Debate in the Senate on any concurrent  
6 resolution on the budget or joint resolution on the  
7 budget introduced under subsection (a), and all  
8 amendments thereto and debatable motions and ap-  
9 peals in connection therewith, shall be limited to not  
10 more than 10 hours and in the House of Represent-  
11 atives such debate shall be limited to not more than  
12 3 hours.

13 “(c) CONTENTS OF CONCURRENT RESOLUTIONS.—  
14 Any concurrent resolution on the budget introduced under  
15 subsection (a) shall be in compliance with section 301.

16 “(d) EFFECT OF CONCURRENT RESOLUTION ON THE  
17 BUDGET.—Notwithstanding any other provision of this  
18 title, whenever a concurrent resolution on the budget de-  
19 scribed in subsection (a) is agreed to, then the aggregates,  
20 allocations, and reconciliation directives (if any) contained  
21 in the report accompanying such concurrent resolution or  
22 in such concurrent resolution shall be considered to be the  
23 aggregates, allocations, and reconciliation directives for all  
24 purposes of sections 302, 303, and 311 for the applicable  
25 fiscal years and such concurrent resolution shall be

1 deemed to be a joint resolution for all purposes of this  
 2 title and the Rules of the House of Representatives and  
 3 any reference to the date of enactment of a joint resolution  
 4 on the budget shall be deemed to be a reference to the  
 5 date agreed to when applied to such concurrent resolu-  
 6 tion.”.

7 (2) The table of contents set forth in section 1(b) of  
 8 the Congressional Budget and Impoundment Control Act  
 9 of 1974 is amended by inserting after the item relating  
 10 to section 315 the following new item:

“Sec. 316. Expedited procedures upon veto of joint resolution on the budget.”.

11 **SEC. 105. AMENDMENTS TO JOINT RESOLUTIONS ON THE**  
 12 **BUDGET.**

13 (a) DEFINITION.—Paragraph (4) of section 3 of the  
 14 Congressional Budget Act of 1974 is amended to read as  
 15 follows:

16 “(4) the term ‘joint resolution on the budget’  
 17 means—

18 “(A) a joint resolution setting forth the  
 19 budget for the United States Government for a  
 20 fiscal year as provided in section 301; and

21 “(B) any other joint resolution revising the  
 22 budget for the United States Government for a  
 23 fiscal year as described in section 304.”.

24 (b) ADDITIONAL AMENDMENTS TO THE CONGRES-  
 25 SIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF

1 1974.—(1)(A) Sections 301, 302, 303, 305, 308, 310,  
2 311, 312, 314, 405, and 904 of the Congressional Budget  
3 Act of 1974 (2 U.S.C. 621 et seq.) are amended by strik-  
4 ing “concurrent” each place it appears and inserting  
5 “joint”.

6 (B) Section 301 of the Congressional Budget Act of  
7 1974 is further amended by striking the last sentence.

8 (C)(i) Sections 302(d), 302(g), 308(a)(1)(A), and  
9 310(d)(1) of the Congressional Budget Act of 1974 are  
10 amended by striking “most recently agreed to concurrent  
11 resolution on the budget” each place it occurs and insert-  
12 ing “most recently enacted joint resolution on the budget  
13 or agreed to concurrent resolution on the budget (as appli-  
14 cable)”.

15 (ii) The section heading of section 301 is amended  
16 by striking “ANNUAL ADOPTION OF CONCURRENT RESO-  
17 LUTION” and inserting “JOINT RESOLUTIONS”; and

18 (iii) Section 304 of such Act is amended to read as  
19 follows:

20 “PERMISSIBLE REVISIONS OF BUDGET RESOLUTIONS

21 “SEC. 304. At any time after the joint resolution on  
22 the budget for a fiscal year has been enacted pursuant  
23 to section 301, and before the end of such fiscal year, the  
24 two Houses and the President may enact a joint resolution  
25 on the budget which revises or reaffirms the joint resolu-  
26 tion on the budget for such fiscal year most recently en-

1 acted, and for purposes of the enforcement of the Congres-  
 2 sional Budget Act of 1974, the chairman of the Budget  
 3 Committee of the House of Representatives or the Senate,  
 4 as applicable, may adjust levels as needed for the enforce-  
 5 ment off of the budget resolution.”.

6 (D) Sections 302, 303, 310, and 311, of such Act  
 7 are amended by striking “agreed to” each place it appears  
 8 and by inserting “enacted”.

9 (2)(A) Paragraph (4) of section 3 of the Congres-  
 10 sional Budget and Impoundment Control Act of 1974 is  
 11 amended by striking “concurrent” each place it appears  
 12 and by inserting “joint”.

13 (B) The table of contents set forth in section 1(b)  
 14 of such Act is amended—

15 (i) in the item relating to section 301, by strik-  
 16 ing “Annual adoption of concurrent resolution” and  
 17 inserting “Joint resolutions”;

18 (ii) by striking the item relating to section 303  
 19 and inserting the following:

“Sec. 303. Consideration of budget-related legislation before budget becomes  
 law.”;

20 and

21 (iii) by striking “concurrent” and inserting  
 22 “joint” in the item relating to section 305.

23 (c) CONFORMING AMENDMENTS TO THE RULES OF  
 24 THE HOUSE OF REPRESENTATIVES.—Clauses 1(d)(1),

1 4(a)(4), 4(b)(2), 4(f)(1)(A), and 4(f)(2) of rule X, clause  
2 10 of rule XVIII, clause 10 of rule XX, and clauses 7  
3 and 10 of rule XXI of the Rules of the House of Rep-  
4 resentatives are amended by striking “concurrent” each  
5 place it appears and inserting “joint”.

6 (d) CONFORMING AMENDMENTS TO THE BALANCED  
7 BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF  
8 1985.—Section 258C(b)(1) of the Balanced Budget and  
9 Emergency Deficit Control Act of 1985 (2 U.S.C.  
10 907d(b)(1)) is amended by striking “concurrent” and in-  
11 serting “joint”.

12 (e) CONFORMING AMENDMENTS TO SECTION 310  
13 REGARDING RECONCILIATION DIRECTIVES.—(1) The side  
14 heading of section 310(a) of the Congressional Budget Act  
15 of 1974 (as amended by section 105(b)) is further amend-  
16 ed by inserting “JOINT EXPLANATORY STATEMENT AC-  
17 COMPANYING CONFERENCE REPORT ON” before “JOINT”.

18 (2) Section 310(a) of such Act is amended by striking  
19 “A” and inserting “The joint explanatory statement ac-  
20 companying the conference report on a”.

21 (3) The first sentence of section 310(b) of such Act  
22 is amended by striking “If” and inserting “If the joint  
23 explanatory statement accompanying the conference re-  
24 port on”.



1 (4) Section 310(c)(1) of such Act is amended by in-  
2 serting “the joint explanatory statement accompanying  
3 the conference report on” after “pursuant to”.

4 (f) CONFORMING AMENDMENTS TO SECTION 3 RE-  
5 GARDING DIRECT SPENDING.—Section 3 of the Congres-  
6 sional Budget and Impoundment Control Act of 1974 is  
7 amended by adding at the end the following new para-  
8 graph:

9 “(11) The term ‘direct spending’ has the mean-  
10 ing given to such term in section 250(c)(8) of the  
11 Balanced Budget and Emergency Deficit Control  
12 Act of 1985.”.

13 **SEC. 106. CONTINUING APPROPRIATIONS.**

14 (a) IN GENERAL.—Chapter 13 of title 31, United  
15 States Code, is amended by inserting after section 1310  
16 the following new section:

17 **“§ 1311. Continuing appropriations**

18 “(a)(1) If any regular appropriation bill for a fiscal  
19 year (or, if applicable, for each fiscal year in a biennium)  
20 does not become law before the beginning of such fiscal  
21 year or a joint resolution making continuing appropria-  
22 tions is not in effect, there are appropriated, out of any  
23 money in the Treasury not otherwise appropriated, and  
24 out of applicable corporate or other revenues, receipts, and  
25 funds, excluding any budget authority designated as an

1 emergency or temporary funding for projects or activities  
2 that are not part of ongoing operations, to such sums as  
3 may be necessary to continue any project or activity for  
4 which funds were provided in the preceding fiscal year—

5           “(A) in the corresponding regular appropriation  
6           Act for such preceding fiscal year; or

7           “(B) if the corresponding regular appropriation  
8           bill for such preceding fiscal year did not become  
9           law, then in a joint resolution making continuing ap-  
10          propriations for such preceding fiscal year.

11          “(2) Appropriations and funds made available, and  
12          authority granted, for a project or activity for any fiscal  
13          year pursuant to this section shall be at a rate of oper-  
14          ations not in excess of the lower of—

15                 “(A) the rate of operations provided for in the  
16                 regular appropriation Act providing for such project  
17                 or activity for the preceding fiscal year;

18                 “(B) in the absence of such an Act, the rate of  
19                 operations provided for such project or activity pur-  
20                 suant to a joint resolution making continuing appro-  
21                 priations for such preceding fiscal year;

22                 “(C) the rate of operations provided for in the  
23                 regular appropriation bill as passed by the House of  
24                 Representatives or the Senate for the fiscal year in  
25                 question, except that the lower of these two versions

1 shall be ignored for any project or activity for which  
2 there is a budget request if no funding is provided  
3 for that project or activity in either version; or

4 “(D) the annualized rate of operations provided  
5 for in the most recently enacted joint resolution  
6 making continuing appropriations for part of that  
7 fiscal year or any funding levels established under  
8 the provisions of this Act.

9 “(3) Appropriations and funds made available, and  
10 authority granted, for any fiscal year pursuant to this sec-  
11 tion for a project or activity shall be available for the pe-  
12 riod beginning with the first day of a lapse in appropria-  
13 tions and ending with the earlier of—

14 “(A) the date on which the applicable regular  
15 appropriation bill for such fiscal year becomes law  
16 (whether or not such law provides for such project  
17 or activity) or a continuing resolution making appro-  
18 priations becomes law, as the case may be; or

19 “(B) the last day of such fiscal year.

20 “(b) An appropriation or funds made available, or au-  
21 thority granted, for a project or activity for any fiscal year  
22 pursuant to this section shall be subject to the terms and  
23 conditions imposed with respect to the appropriation made  
24 or funds made available for the preceding fiscal year, or

1 authority granted for such project or activity under cur-  
2 rent law.

3 “(c) Appropriations and funds made available, and  
4 authority granted, for any project or activity for any fiscal  
5 year pursuant to this section shall cover all obligations or  
6 expenditures incurred for such project or activity during  
7 the portion of such fiscal year for which this section ap-  
8 plies to such project or activity.

9 “(d) Expenditures made for a project or activity for  
10 any fiscal year pursuant to this section shall be charged  
11 to the applicable appropriation, fund, or authorization  
12 whenever a regular appropriation bill or a joint resolution  
13 making continuing appropriations until the end of a fiscal  
14 year providing for such project or activity for such period  
15 becomes law.

16 “(e) This section shall not apply to a project or activ-  
17 ity during a fiscal year if any other provision of law (other  
18 than an authorization of appropriations)—

19 “(1) makes an appropriation, makes funds  
20 available, or grants authority for such project or ac-  
21 tivity to continue for such period; or

22 “(2) specifically provides that no appropriation  
23 shall be made, no funds shall be made available, or  
24 no authority shall be granted for such project or ac-  
25 tivity to continue for such period.

1       “(f) For purposes of this section, the term ‘regular  
2 appropriation bill’ means any annual appropriation bill  
3 making appropriations, otherwise making funds available,  
4 or granting authority, for any of the following categories  
5 of projects and activities:

6           “(1) Agriculture, rural development, Food and  
7 Drug Administration, and related agencies pro-  
8 grams.

9           “(2) The Department of Defense.

10          “(3) Energy and water development, and re-  
11 lated agencies.

12          “(4) State, foreign operations, and related pro-  
13 grams.

14          “(5) The Department of Homeland Security.

15          “(6) The Department of the Interior, Environ-  
16 mental Protection Agency, and related agencies.

17          “(7) The Departments of Labor, Health and  
18 Human Services, and Education, and related agen-  
19 cies.

20          “(8) Military construction, veterans affairs, and  
21 related agencies.

22          “(9) Science, the Departments of State, Jus-  
23 tice, and Commerce, and related agencies.



“First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report joint resolution on the biennial budget.
May 15 .....	Congress completes action on joint resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House of Representatives.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.

“Second Session

<b>On or before:</b>	<b>Action to be completed:</b>
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1           “(b) SPECIAL RULE.—In the case of any first session  
2 of Congress that begins in any year during which the term  
3 of a President (except a President who succeeds himself)  
4 begins, the following dates shall supersede those set forth  
5 in subsection (a):

“First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report joint resolution on the biennial budget.
June 1 .....	Congress completes action on joint resolution on the biennial budget.
June 1 .....	Biennial appropriation bills may be considered in the House of Representatives.
July 1 .....	House Appropriations Committee reports last biennial appropriation bill.

“First Session—Continued

July 20 ..... House completes action on biennial appropriation bills.  
 October 1 ..... Biennium begins.”.

1 **SEC. 203. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
 2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) **DECLARATION OF PURPOSE.**—Section 2(2) of the  
 4 Congressional Budget and Impoundment Control Act of  
 5 1974 (2 U.S.C. 621(2)) is amended by striking “each  
 6 year” and inserting “biennially”.

7 (b) **DEFINITIONS.**—

8 (1) **BUDGET RESOLUTION.**—Section 3(4) of  
 9 such Act (2 U.S.C. 622(4)) is amended by striking  
 10 “fiscal year” each place it appears and inserting “bi-  
 11 ennium”.

12 (2) **BIENNIUM.**—Section 3 of such Act (2  
 13 U.S.C. 622) (as amended by section 113(a)) is fur-  
 14 ther amended by adding at the end the following  
 15 new paragraph:

16 “(13) The term ‘biennium’ means the period of  
 17 2 consecutive fiscal years beginning on October 1 of  
 18 any odd-numbered year.”.

19 (c) **BIENNIAL JOINT RESOLUTION ON THE BUDG-**  
 20 **ET.**—

21 (1) **CONTENTS OF RESOLUTION.**—Section  
 22 301(a) of such Act (2 U.S.C. 632(a)) is amended—



1 (A) in the matter preceding paragraph (1)

2 by—

3 (i) striking “April 15 of each year”  
4 and inserting “May 15 of each odd-num-  
5 bered year”;

6 (ii) striking “the fiscal year beginning  
7 on October 1 of such year” the first place  
8 it appears and inserting “the biennium be-  
9 ginning on October 1 of such year”;

10 (iii) striking “the fiscal year beginning  
11 on October 1 of such year” the second  
12 place it appears and inserting “each fiscal  
13 year in such period”; and

14 (iv) striking “each of the four ensuing  
15 fiscal years” and inserting “each fiscal  
16 year in the next 2 bienniums”;

17 (B) in paragraph (6), by striking “for the  
18 fiscal year” and inserting “for each fiscal year  
19 in the biennium”; and

20 (C) in paragraph (7), by striking “for the  
21 fiscal year” and inserting “for each fiscal year  
22 in the biennium”.

23 (2) ADDITIONAL MATTERS.—Section 301(b) of  
24 such Act (2 U.S.C. 632(b)) is amended—

1 (A) in paragraph (3), by striking “for such  
2 fiscal year” and inserting “for either fiscal year  
3 in such biennium”; and

4 (B) in paragraph (7), by striking “for the  
5 first fiscal year” and inserting “for each fiscal  
6 year in the biennium”.

7 (3) VIEWS OF OTHER COMMITTEES.—Section  
8 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
9 inserting “(or, if applicable, as provided by section  
10 300(b))” after “United States Code”.

11 (4) HEARINGS.—Section 301(e)(1) of such Act  
12 (2 U.S.C. 632(e)) is amended by—

13 (A) striking “fiscal year” and inserting  
14 “biennium”; and

15 (B) inserting after the second sentence the  
16 following: “On or before April 1 of each odd-  
17 numbered year (or, if applicable, as provided by  
18 section 300(b)), the Committee on the Budget  
19 of each House shall report to its House the  
20 joint resolution on the budget referred to in  
21 subsection (a) for the biennium beginning on  
22 October 1 of that year.”.

23 (5) GOALS FOR REDUCING UNEMPLOYMENT.—  
24 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-  
2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section  
4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
5 amended by striking “for a fiscal year” and insert-  
6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of  
8 section 301 of such Act is amended by striking “AN-  
9 NUAL” and inserting “BIENNIAL”.

10 (8) TABLE OF CONTENTS.—The item relating  
11 to section 301 in the table of contents set forth in  
12 section 1(b) of such Act is amended by striking “An-  
13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
15 Act (2 U.S.C. 633) is amended—

16 (1) in subsection (a)(1) by—

17 (A) striking “for the first fiscal year of the  
18 resolution,” and inserting “for each fiscal year  
19 in the biennium,”;

20 (B) striking “for that period of fiscal  
21 years” and inserting “for all fiscal years cov-  
22 ered by the resolution”; and

23 (C) striking “for the fiscal year of that  
24 resolution” and inserting “for each fiscal year  
25 in the biennium”;

1           (2) in subsection (f)(1), by striking “for a fiscal  
2 year” and inserting “for a biennium”;

3           (3) in subsection (f)(1), by striking “first fiscal  
4 year” and inserting “either fiscal year of the bien-  
5 nium”;

6           (4) in subsection (f)(2)(A), by—

7                 (A) striking “first fiscal year” and insert-  
8 ing “each fiscal year of the biennium”; and

9                 (B) striking “the total of fiscal years” and  
10 inserting “the total of all fiscal years covered by  
11 the resolution”; and

12           (5) in subsection (g)(1)(A), by striking “April”  
13 and inserting “May”.

14           (e) SECTION 303 POINT OF ORDER.—Section 303 of  
15 such Act (2 U.S.C. 634(a)) is amended by striking “for  
16 a fiscal year” and inserting “for a biennium” and by strik-  
17 ing “the first fiscal year” and inserting “each fiscal year  
18 of the biennium”.

19           (f) PERMISSIBLE REVISIONS OF JOINT RESOLUTIONS  
20 ON THE BUDGET.—Section 304 of such Act (2 U.S.C.  
21 635) is amended—

22                 (1) by striking “fiscal year” the first two places  
23 it appears and inserting “biennium”;

24                 (2) by striking “for such fiscal year”; and

1           (3) by inserting before the period “for such bi-  
2           ennium”.

3           (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
4 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
5 636(b)(3)) is amended by striking “fiscal year” and in-  
6 serting “biennium”.

7           (h) COMPLETION OF HOUSE COMMITTEE ACTION ON  
8 APPROPRIATION BILLS.—Section 307 of such Act (2  
9 U.S.C. 638) is amended—

10           (1) by striking “each year” and inserting “each  
11           odd-numbered year (or, if applicable, as provided by  
12           section 300(b), July 1)”;

13           (2) by striking “annual” and inserting “bien-  
14           nial”;

15           (3) by striking “fiscal year” and inserting “bi-  
16           ennium”; and

17           (4) by striking “that year” and inserting “each  
18           odd-numbered year”.

19           (i) COMPLETION OF HOUSE ACTION ON REGULAR  
20 APPROPRIATION BILLS.—Section 309 of such Act (2  
21 U.S.C. 640) is amended—

22           (1) by striking “It” and inserting “Except  
23           whenever section 300(b) is applicable, it”;

24           (2) by inserting “of any odd-numbered calendar  
25           year” after “July”;

1           (3) by striking “annual” and inserting “bien-  
2           nial”; and

3           (4) by striking “fiscal year” and inserting “bi-  
4           ennium”.

5           (j) RECONCILIATION PROCESS.—Section 310 of such  
6 Act (2 U.S.C. 641) is amended—

7           (1) in subsection (a), in the matter preceding  
8           paragraph (1), by striking “any fiscal year” and in-  
9           serting “any biennium”;

10          (2) in subsection (a)(1), by striking “such fiscal  
11          year” each place it appears and inserting “any fiscal  
12          year covered by such resolution”; and

13          (3) by striking subsection (f) and redesignating  
14          subsection (g) as subsection (f).

15          (k) SECTION 311 POINT OF ORDER.—

16          (1) IN THE HOUSE OF REPRESENTATIVES.—  
17          Section 311(a)(1) of such Act (2 U.S.C. 642(a)) is  
18          amended—

19                 (A) by striking “for a fiscal year” and in-  
20                 serting “for a biennium”;

21                 (B) by striking “the first fiscal year” each  
22                 place it appears and inserting “either fiscal  
23                 year of the biennium”; and

24                 (C) by striking “that first fiscal year” and  
25                 inserting “each fiscal year in the biennium”.

1           (2) IN THE SENATE.—Section 311(a)(2) of  
2 such Act is amended—

3           (A) in subparagraph (A), by striking “for  
4 the first fiscal year” and inserting “for either  
5 fiscal year of the biennium”; and

6           (B) in subparagraph (B)—

7           (i) by striking “that first fiscal year”  
8 the first place it appears and inserting  
9 “each fiscal year in the biennium”; and

10           (ii) by striking “that first fiscal year  
11 and the ensuing fiscal years” and inserting  
12 “all fiscal years”.

13           (3) SOCIAL SECURITY LEVELS.—Section  
14 311(a)(3) of such Act is amended by—

15           (A) striking “for the first fiscal year” and  
16 inserting “each fiscal year in the biennium”;  
17 and

18           (B) striking “that fiscal year and the ensu-  
19 ing fiscal years” and inserting “all fiscal  
20 years”.

21           (1) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—  
22 Section 312(c) of the Congressional Budget Act of 1974  
23 (2 U.S.C. 643) is amended—

24           (1) by striking “for a fiscal year” and inserting  
25 “for a biennium”;

1           (2) in paragraph (1), by striking “first fiscal  
2           year” and inserting “either fiscal year in the bien-  
3           nium”;

4           (3) in paragraph (2), by striking “that fiscal  
5           year” and inserting “either fiscal year in the bien-  
6           nium”; and

7           (4) in the matter following paragraph (2), by  
8           striking “that fiscal year” and inserting “the appli-  
9           cable fiscal year”.

10 **SEC. 204. AMENDMENTS TO RULES OF THE HOUSE OF REP-**  
11 **RESENTATIVES.**

12           (a) Clause 4(a)(1)(A) of rule X of the Rules of the  
13 House of Representatives is amended by inserting “odd-  
14 numbered” after “each”.

15           (b) Clause 4(a)(4) of rule X of the Rules of the House  
16 of Representatives is amended by striking “fiscal year”  
17 and inserting “biennium”.

18           (c) Clause 4(b)(2) of rule X of the Rules of the House  
19 of Representatives is amended by striking “each fiscal  
20 year” and inserting “the biennium”.

21           (d) Clause 4(b) of rule X of the Rules of the House  
22 of Representatives is amended by striking “and” at the  
23 end of subparagraph (5), by striking the period and insert-  
24 ing “; and” at the end of subparagraph (6), and by adding  
25 at the end the following new subparagraph:



1           “(7) use the second session of each Congress to  
2           study issues with long-term budgetary and economic  
3           implications, including holding hearings to receive  
4           testimony from committees of jurisdiction to identify  
5           problem areas and to report on the results of over-  
6           sight; and by January 1 of each odd-number year,  
7           issuing a report to the Speaker which identifies the  
8           key issues facing the Congress in the next bien-  
9           nium.”.

10          (e) Clause 4(e) of rule X of the Rules of the House  
11 of Representatives is amended by striking “annually” each  
12 place it appears and inserting “biennially” and by striking  
13 “annual” and inserting “biennial”.

14          (f) Clause 4(f) of rule X of the Rules of the House  
15 of Representatives is amended—

16           (1) by inserting “during each odd-numbered  
17           year” after “submits his budget”;

18           (2) by striking “fiscal year” the first place it  
19           appears and inserting “biennium”; and

20           (3) by striking “that fiscal year” and inserting  
21           “each fiscal year in such ensuing biennium”.

22          (g) Clause 11(i) of rule X of the Rules of the House  
23 of Representatives is amended by striking “during the  
24 same or preceding fiscal year”.

1 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of  
 2 the House of Representatives is amended by striking  
 3 “five” both places it appears and inserting “six”.

4 (i) Clause 5(a)(1) of rule XIII of the Rules of the  
 5 House of Representatives is amended by striking “fiscal  
 6 year after September 15 in the preceding fiscal year” and  
 7 inserting “biennium after September 15 of the calendar  
 8 year in which such biennium begins”.

9 **SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
 10 **OF APPROPRIATION ACTS.**

11 Section 105 of title 1, United States Code, is amend-  
 12 ed to read as follows:

13 **“§ 105. Title and style of appropriations Acts**

14 “(a) The style and title of all Acts making appropria-  
 15 tions for the support of the Government shall be as fol-  
 16 lows: ‘An Act making appropriations (here insert the ob-  
 17 ject) for each fiscal year in the biennium of fiscal years  
 18 (here insert the fiscal years of the biennium).’.

19 “(b) All Acts making regular appropriations for the  
 20 support of the Government shall be enacted for a biennium  
 21 and shall specify the amount of appropriations provided  
 22 for each fiscal year in such period.

23 “(c) For purposes of this section, the term ‘biennium’  
 24 has the same meaning as in section 3(13) of the Congres-

1 sional Budget and Impoundment Control Act of 1974 (2  
2 U.S.C. 622(13)).”.

3 **SEC. 206. MULTIYEAR AUTHORIZATIONS.**

4 (a) IN GENERAL.—Title III of the Congressional  
5 Budget Act of 1974 (as amended by section 115(a)) is  
6 further amended by adding at the end the following new  
7 section:

8 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

9 “SEC. 318. (a) It shall not be in order in the House  
10 of Representatives or the Senate to consider any measure  
11 that contains a specific authorization of appropriations for  
12 any purpose unless the measure includes such a specific  
13 authorization of appropriations for that purpose for not  
14 less than each fiscal year in one or more bienniums.

15 “(b)(1) For purposes of this section, a specific au-  
16 thorization of appropriations is an authorization for the  
17 enactment of an amount of appropriations or amounts not  
18 to exceed an amount of appropriations (whether stated as  
19 a sum certain, as a limit, or as such sums as may be nec-  
20 essary) for any purpose for a fiscal year.

21 “(2) Subsection (a) does not apply with respect to  
22 an authorization of appropriations for a single fiscal year  
23 for any program, project, or activity if the measure con-  
24 taining that authorization includes a provision expressly  
25 stating the following: ‘Congress finds that no authoriza-  
26 tion of appropriation will be required for [Insert name of

1 applicable program, project, or activity] for any subse-  
 2 quent fiscal year.’.

3 “(c) For purposes of this section, the term ‘measure’  
 4 means a bill, joint resolution, amendment, motion, or con-  
 5 ference report.”.

6 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
 7 table of contents set forth in section 1(b) of the Congres-  
 8 sional Budget and Impoundment Control Act of 1974 is  
 9 amended by adding after the item relating to section 317  
 10 the following new item:

“Sec. 318. Multiyear authorizations of appropriations.”.

11 **SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE**  
 12 **PLANS ON A BIENNIAL BASIS.**

13 (a) STRATEGIC PLANS.—Section 306 of title 5,  
 14 United States Code, is amended—

15 (1) in subsection (a), by striking “September  
 16 30, 1997” and inserting “September 30, 2010”;

17 (2) in subsection (b)—

18 (A) by striking “at least every three years”  
 19 and all that follows thereafter and inserting “at  
 20 least every 4 years, except that strategic plans  
 21 submitted by September 30, 2010, shall be up-  
 22 dated and revised by September 30, 2012”; and

23 (B) by striking “five years forward” and  
 24 inserting “six years forward”; and

1           (3) in subsection (c), by inserting a comma  
2           after “section” the second place it appears and add-  
3           ing “including a strategic plan submitted by Sep-  
4           tember 30, 2010, meeting the requirements of sub-  
5           section (a)”.

6           (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
7           GRESS.—Paragraph (28) of section 1105(a) of title 31,  
8           United States Code, is amended by striking “beginning  
9           with fiscal year 1999, a” and inserting “beginning with  
10          fiscal year 2012, a biennial”.

11          (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
12          United States Code, is amended—

13               (1) in subsection (a)—

14                   (A) in the matter before paragraph (1) by  
15                   striking “an annual” and inserting “a bien-  
16                   nial”;

17                   (B) in paragraph (1) by inserting after  
18                   “program activity” the following: “for both  
19                   years 1 and 2 of the biennial plan”;

20                   (C) in paragraph (5) by striking “and”  
21                   after the semicolon;

22                   (D) in paragraph (6) by striking the period  
23                   and inserting a semicolon; and inserting “and”  
24                   after the inserted semicolon; and

1 (E) by adding after paragraph (6) the fol-  
2 lowing:

3 “(7) cover each fiscal year of the biennium be-  
4 ginning with the first fiscal year of the next biennial  
5 budget cycle.”;

6 (2) in subsection (d) by striking “annual” and  
7 inserting “biennial”; and

8 (3) in paragraph (6) of subsection (g) by strik-  
9 ing “annual” and inserting “biennial”.

10 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
11 BILITY.—Section 9703 of title 31, United States Code, re-  
12 lating to managerial accountability, is amended—

13 (1) in subsection (a)—

14 (A) in the first sentence by striking “an-  
15 nual”; and

16 (B) by striking “section 1105(a)(29)” and  
17 inserting “section 1105(a)(28)”;

18 (2) in subsection (e)—

19 (A) in the first sentence by striking “one  
20 or” before “two years”;

21 (B) in the second sentence by striking “a  
22 subsequent year” and inserting “for a subse-  
23 quent 2-year period”; and

24 (C) in the third sentence by striking  
25 “three” and inserting “four”.

1 (e) STRATEGIC PLANS.—Section 2802 of title 39,  
2 United States Code, is amended—

3 (1) in subsection (a), by striking “September  
4 30, 1997” and inserting “September 30, 2010”;

5 (2) in subsection (b), by striking “at least every  
6 three years” and inserting “at least every 4 years  
7 except that strategic plans submitted by September  
8 30, 2010, shall be updated and revised by September  
9 30, 2013”;

10 (3) in subsection (b), by striking “five years  
11 forward” and inserting “six years forward”; and

12 (4) in subsection (c), by inserting a comma  
13 after “section” the second place it appears and in-  
14 serting “including a strategic plan submitted by  
15 September 30, 2010, meeting the requirements of  
16 subsection (a)”.

17 (f) PERFORMANCE PLANS.—Section 2803(a) of title  
18 39, United States Code, is amended—

19 (1) in the matter before paragraph (1), by  
20 striking “an annual” and inserting “a biennial”;

21 (2) in paragraph (1), by inserting after “pro-  
22 gram activity” the following: “for both years 1 and  
23 2 of the biennial plan”;

24 (3) in paragraph (5), by striking “and” after  
25 the semicolon;

1 (4) in paragraph (6), by striking the period and  
2 inserting “; and”; and

3 (5) by adding after paragraph (6) the following:

4 “(7) cover each fiscal year of the biennium be-  
5 ginning with the first fiscal year of the next biennial  
6 budget cycle.”.

7 (g) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
8 Section 301(d) of the Congressional Budget Act (2 U.S.C.  
9 632(d)) is amended by adding at the end “Each committee  
10 of the Senate or the House of Representatives shall review  
11 the strategic plans, performance plans, and performance  
12 reports, required under section 306 of title 5, United  
13 States Code, and sections 1115 and 1116 of title 31,  
14 United States Code, of all agencies under the jurisdiction  
15 of the committee. Each committee may provide its views  
16 on such plans or reports to the Committee on the Budget  
17 of the applicable House.”.

18 **SEC. 208. BIENNIAL APPROPRIATION BILLS.**

19 (a) IN THE HOUSE OF REPRESENTATIVES.—Clause  
20 2(a) of rule XXI of the Rules of the House of Representa-  
21 tives is amended by adding at the end the following new  
22 subparagraph:

23 “(3)(A) Except as provided by subdivision (B), an ap-  
24 propriation may not be reported in a general appropriation  
25 bill (other than a supplemental appropriation bill), and



1 may not be in order as an amendment thereto, unless it  
2 provides new budget authority or establishes a level of ob-  
3 ligations under contract authority for each fiscal year of  
4 a biennium.

5       “(B) Subdivision (A) does not apply with respect to  
6 an appropriation for a single fiscal year for any program,  
7 project, or activity if the bill or amendment thereto con-  
8 taining that appropriation includes a provision expressly  
9 stating the following: ‘Congress finds that no additional  
10 funding beyond one fiscal year will be required and the  
11 [Insert name of applicable program, project, or activity]  
12 will be completed or terminated after the amount provided  
13 has been expended.’.

14       “(C) For purposes of paragraph (b), the statement  
15 set forth in subdivision (B) with respect to an appropria-  
16 tion for a single fiscal year for any program, project, or  
17 activity may be included in a general appropriation bill  
18 or amendment thereto.”.

19       (b) CONFORMING AMENDMENT.—Clause 5(b)(1) of  
20 rule XXII of the House of Representatives is amended by  
21 striking “or (C)” and inserting “or (3) or 2(C)”.

1 **SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**  
2 **ING COMMITTEES OF THE SENATE AND THE**  
3 **HOUSE OF REPRESENTATIVES.**

4 (a) INFORMATION REGARDING AGENCY APPROPRIA-  
5 TIONS REQUESTS.—To assist each standing committee of  
6 the House of Representatives and the Senate in carrying  
7 out its responsibilities, the head of each Federal agency  
8 which administers the laws or parts of laws under the ju-  
9 risdiction of such committee shall provide to such com-  
10 mittee such studies, information, analyses, reports, and  
11 assistance as may be requested by the chairman and rank-  
12 ing minority member of the committee.

13 (b) INFORMATION REGARDING AGENCY PROGRAM  
14 ADMINISTRATION.—To assist each standing committee of  
15 the House of Representatives and the Senate in carrying  
16 out its responsibilities, the head of any agency shall fur-  
17 nish to such committee documentation, containing infor-  
18 mation received, compiled, or maintained by the agency  
19 as part of the operation or administration of a program,  
20 or specifically compiled pursuant to a request in support  
21 of a review of a program, as may be requested by the  
22 chairman and ranking minority member of such com-  
23 mittee.

24 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-  
25 in 30 days after the receipt of a request from a chairman  
26 and ranking minority member of a standing committee

1 having jurisdiction over a program being reviewed and  
 2 studied by such committee under this section, the Comp-  
 3 troller General of the United States shall furnish to such  
 4 committee summaries of any audits or reviews of such pro-  
 5 gram which the Comptroller General has completed during  
 6 the preceding 6 years.

7 (d) CONGRESSIONAL ASSISTANCE.—Consistent with  
 8 their duties and functions under law, the Comptroller Gen-  
 9 eral of the United States, the Director of the Congres-  
 10 sional Budget Office, and the Director of the Congres-  
 11 sional Research Service shall continue to furnish (con-  
 12 sistent with established protocols) to each standing com-  
 13 mittee of the House of Representatives or the Senate such  
 14 information, studies, analyses, and reports as the chair-  
 15 man and ranking minority member may request to assist  
 16 the committee in conducting reviews and studies of pro-  
 17 grams under this section.

## 18 **TITLE III—DISCRETIONARY**

### 19 **SPENDING LIMITS**

#### 20 **Subtitle A—Spending Limits**

##### 21 **SEC. 301. DISCRETIONARY SPENDING LIMITS.**

22 (a) DISCRETIONARY SPENDING LIMITS.—Section  
 23 251 of the Balanced Budget and Emergency Deficit Con-  
 24 trol of Act of 1985 is amended to read as follows:

1           “(a) DISCRETIONARY SPENDING LIMITS.—The total  
2 level of discretionary spending for all non-security discre-  
3 tionary spending programs, projects, and activities means,  
4 in any fiscal year in which there is a deficit through fiscal  
5 year 2020, an amount of non-security discretionary spend-  
6 ing outlays not exceeding the levels for fiscal year 2008  
7 as adjusted for inflation.

8           “(b) NON-SECURITY SPENDING.—In this section, the  
9 term non-security discretionary spending means discre-  
10 tionary spending other than spending for the Department  
11 of Defense, the Department of Veterans Affairs, homeland  
12 security activities, and intelligence related activities within  
13 the Department of State.

14           “(c) TIMING OF SEQUESTRATION REPORT.—Within  
15 15 calendar days after Congress adjourns to end a session  
16 OMB shall issue a final spending reduction report to re-  
17 duce an excess spending amount.

18           “(d) SPENDING REDUCTION ORDER.—A spending re-  
19 duction ordered pursuant to subsection (b) shall be imple-  
20 mented using the procedures set forth in section 256.”.

21           (b) CONFORMING AMENDMENT.—The item relating  
22 to section 251 in the table of contents set forth in 250(c)  
23 of the Balanced Budget and Emergency Deficit Control  
24 Act of 1985 is amended to read as follows:

“Sec. 251. Discretionary spending limits.”.

1     **Subtitle B—Reports and Orders**

2     **SEC. 311. REPORTS AND ORDERS.**

3             Section 254 of the Balanced Budget and Emergency  
4     Deficit Control Act of 1985 is amended to read as follows:

5     **“SEC. 254. REPORTS AND ORDERS.**

6             **“(a) TIMETABLE.—**

<b>“Date:</b>	<b>Action to be completed:</b>
5 days before the President’s budget submission.	CBO sequestration preview report.
President’s budget submission ..	OMB sequestration preview report.
August 10 .....	CBO sequestration update report.
August 20 .....	OMB sequestration update report.
10 days after end of session .....	CBO sequestration final report.
15 days after end of session .....	OMB sequestration final report; Presidential order.

7             **“(b) SUBMISSION AND AVAILABILITY OF REPORTS.—**

8     Each report required by this section shall be submitted  
9     to the Budget Committees of the House of Representatives  
10    and the Senate. On the following day a notice of the report  
11    shall be printed in the Federal Register.

12            **“(c) SEQUESTRATION PREVIEW REPORTS.—**

13                **“(1) REPORTING REQUIREMENT.—**On the dates  
14                specified in subsection (a), OMB and CBO shall  
15                issue a preview report regarding discretionary se-  
16                questration based on laws enacted through those  
17                dates.

18                **“(2) DISCRETIONARY SPENDING LIMIT SEQUESTRATION REPORT.—**The preview reports shall set  
19                forth estimates for the current year and each subse-  
20                -

1       quent year through 2019 of the applicable discre-  
2       tionary spending limits and an explanation of any  
3       adjustments in such limits under section 251.

4           “(3) EXPLANATION OF DIFFERENCES.—The  
5       OMB reports shall explain the differences between  
6       OMB and CBO estimates for each item set forth in  
7       this subsection.

8           “(d) SEQUESTRATION UPDATE REPORTS.—On the  
9       dates specified in subsection (a), OMB and CBO shall  
10      issue a sequestration update report, reflecting laws en-  
11      acted through those dates, containing all of the informa-  
12      tion required in the sequestration preview reports.

13          “(e) FINAL SEQUESTRATION REPORTS.—

14           “(1) REPORTING REQUIREMENT.—On the dates  
15      specified in subsection (a), OMB and CBO shall  
16      issue a final sequestration report, updated to reflect  
17      laws enacted through those dates.

18           “(2) DISCRETIONARY SPENDING SEQUESTRA-  
19      TION REPORTS.—The final reports shall set forth es-  
20      timates for each of the following:

21           “(A) For the current year and each subse-  
22      quent year the applicable discretionary spending  
23      limits for each category and an explanation of  
24      any adjustments in such limits under section  
25      251.

1           “(B) For the current year and the budget  
2           year the estimated new budget authority and  
3           outlays for each category and the breach, if  
4           any, in each category.

5           “(C) For each category for which a seques-  
6           tration is required, the sequestration percent-  
7           ages necessary to achieve the required reduc-  
8           tion.

9           “(D) For the budget year, for each ac-  
10          count to be sequestered, estimates of the base-  
11          line level of budgetary resources subject to se-  
12          questration and resulting outlays and the  
13          amount of budgetary resources to be seques-  
14          tered and resulting outlay reductions.

15          “(3) EXPLANATION OF DIFFERENCES.—The  
16          OMB report shall explain any differences between  
17          OMB and CBO estimates of the amount of any re-  
18          quired sequestration percentage. The OMB report  
19          shall also explain differences in the amount of  
20          sequesterable resources for any budget account to be  
21          reduced if such difference is greater than  
22          \$5,000,000.

23          “(4) PRESIDENTIAL ORDER.—On the date spec-  
24          ified in subsection (a), if in its final sequestration  
25          report OMB estimates that any sequestration is re-

1        required, the President shall issue an order fully im-  
2        plementing without change all sequestrations re-  
3        quired by the OMB calculations set forth in that re-  
4        port. This order shall be effective on issuance.

5        “(f) WITHIN-SESSION SEQUESTRATION REPORTS.—

6        If an appropriation for a fiscal year in progress is enacted  
7        (after Congress adjourns to end the session for that budg-  
8        et year and before July 1 of that fiscal year) that causes  
9        a breach, 10 days later CBO shall issue a report con-  
10       taining the information required in subsection (e)(2). Fif-  
11       teen days after enactment, OMB shall issue a report con-  
12       taining the information required in subsections (e)(2) and  
13       (e)(4). On the same day as the OMB report, the President  
14       shall issue an order fully implementing without change all  
15       sequestrations required by the OMB calculations set forth  
16       in that report. This order shall be effective on issuance.

17       “(g) GAO COMPLIANCE REPORT.—Upon request of  
18       the Committee on the Budget of the House of Representa-  
19       tives or the Senate, the Comptroller General shall submit  
20       to the Congress and the President a report on—

21                “(1) the extent to which each order issued by  
22       the President under this section complies with all of  
23       the requirements contained in this part, either certi-  
24       fying that the order fully and accurately complies



1 with such requirements or indicating the respects in  
2 which it does not; and

3 “(2) the extent to which each report issued by  
4 OMB or CBO under this section complies with all of  
5 the requirements contained in this part, either certi-  
6 fying that the report fully and accurately complies  
7 with such requirements or indicating the respects in  
8 which it does not.

9 “(h) LOW-GROWTH REPORT.—At any time, CBO  
10 shall notify the Congress if—

11 “(1) during the period consisting of the quarter  
12 during which such notification is given, the quarter  
13 preceding such notification, and the 4 quarters fol-  
14 lowing such notification, CBO or OMB has deter-  
15 mined that real economic growth is projected or esti-  
16 mated to be less than zero with respect to each of  
17 any 2 consecutive quarters within such period; or

18 “(2) the most recent of the Department of  
19 Commerce’s advance preliminary or final reports of  
20 actual real economic growth indicate that the rate of  
21 real economic growth for each of the most recently  
22 reported quarter and the immediately preceding  
23 quarter is less than one percent.

24 “(i) ECONOMIC AND TECHNICAL ASSUMPTIONS.—In  
25 all reports required by this section, OMB shall use the

1 same economic and technical assumptions as used in the  
2 most recent budget submitted by the President under sec-  
3 tion 1105(a) of title 31, United States Code”.

4 **SEC. 312. SPENDING LIMITS ENFORCEMENT.**

5 (a) CONFORMING AMENDMENTS TO SECTION 312.—  
6 Section 312 of the Congressional Budget Act of 1974 is  
7 amended—

8 (1) by striking subsection (a) and inserting the  
9 following:

10 “(a) BUDGET COMMITTEE DETERMINATIONS.—For  
11 purposes of this title, the levels of new budget authority,  
12 outlays, direct spending, deficits, revenues, and debt, or  
13 the increases or decreases of such levels for purpose of  
14 section 303, shall be determined on the basis of estimates  
15 made by the Committee on the Budget of the House of  
16 Representatives or the Senate, as applicable.”.

17 (2) by striking subsections (b) and (c) and re-  
18 designating subsections (d), (e), and (f) as (h), (i),  
19 and (j).

20 (b) ENFORCEMENT AMENDMENTS TO SECTION  
21 312.—Section 312 of the Congressional Budget Act of  
22 1974 is further amended by adding at the end the fol-  
23 lowing new subsections after subsection (a):

24 “(b) DISCRETIONARY SPENDING LIMIT POINT OF  
25 ORDER.—It shall not be in order in the House of Rep-

1 representatives or the Senate to consider any bill, joint resolu-  
2 tion, amendment, concurrent resolution, or conference re-  
3 port that—

4           “(1) causes the discretionary spending limits  
5 for the budget year to be breached;

6           “(2) increases the discretionary spending limits  
7 for the budget year or any ensuing fiscal year; or

8           “(3) includes any provision that has the effect  
9 of modifying the application of section 251 of the  
10 Balanced Budget and Emergency Deficit Control  
11 Act of 1985.

12       “(c) SEQUESTRATION APPLICATION.—It shall not be  
13 in order in the House of Representatives or the Senate  
14 to consider any bill, joint resolution, amendment, concu-  
15 rent resolution, or conference report that—

16           “(1) includes any provision that has the effect  
17 of modifying the application of section 256 of the  
18 Balanced Budget and Emergency Deficit Control  
19 Act of 1985 to any program subject to sequestration  
20 or exempt from sequestration; and

21           “(2) includes any provision that has the effect  
22 of modifying the application of section 251 to any  
23 program subject to sequestration or exempt from se-  
24 questration.

1       “(d) WAIVER OR SUSPENSION.—The provisions of  
2 this section may be waived or suspended:

3           “(1) IN THE SENATE.—In the Senate only by  
4 the affirmative vote of three-fifths of the Members,  
5 duly chosen and sworn.

6           “(2) IN THE HOUSE OF REPRESENTATIVES.—In  
7 the House of Representatives:

8           “(A) Only by a rule or order proposing  
9 only to waive such provisions by an affirmative  
10 vote of two-thirds of the Members, duly chosen  
11 and sworn.

12           “(B) It shall not be in order to consider a  
13 rule or order that waives the application of sub-  
14 paragraph (A).

15           “(C) It shall not be in order for the Speak-  
16 er to entertain a motion to suspend the applica-  
17 tion of this section under clause 1 of rule XV  
18 of the Rules of the House of Representatives.”.

19 **SEC. 313. SPENDING REDUCTION ORDER.**

20       (a) IN GENERAL.—Section 256 of the Balanced  
21 Budget and Emergency Deficit Control Act of 1985 is  
22 amended to read as follows:

23 **“SEC. 256. SPENDING REDUCTION ORDER.**

24       “(a) APPLICATION.—A spending reduction order  
25 issued pursuant to this part shall apply to eliminate

1 breaches of the limits set forth in sections 251 (discre-  
2 tionary spending limits).

3       “(b) GENERAL RULES.—OMB shall include in its  
4 final spending sequestration report a requirement that  
5 each nonexempt spending account shall be reduced by an  
6 amount of budget authority calculated by multiplying the  
7 baseline level of budgetary resources in that account at  
8 that time by the uniform percentage necessary to reduce  
9 outlays sufficient to eliminate an excess spending amount.

10       “(c) DISCRETIONARY SPENDING SEQUESTRATION.—

11               “(1) ELIMINATING A BREACH.—Each non-  
12 exempt account shall be reduced by an amount of  
13 budget authority calculated by multiplying the base-  
14 line level of budgetary resources subject to seques-  
15 tration in that account at that time by the uniform  
16 percentage necessary to eliminate a breach by—

17                       “(A) first, calculating the uniform percent-  
18 age necessary to eliminate a breach in new  
19 budget authority, if any, and

20                       “(B) second, if any breach in outlays re-  
21 mains, increasing the uniform percentage to a  
22 level sufficient to eliminate that breach.

23               “(2) EMERGENCY SPENDING ABOVE THE RE-  
24 SERVE FUND.—An amount of budget authority and  
25 the outlays flowing therefrom designated in statute

1 as an emergency that is above level in the emergency  
2 reserve fund as calculated in Section 317(b) of the  
3 Congressional Budget Act of 1974 shall count to-  
4 ward the discretionary spending limits.

5 “(3) PART-YEAR APPROPRIATIONS.—If, on the  
6 date specified in paragraph (1), there is in effect an  
7 Act making or continuing appropriations for part of  
8 a fiscal year for any budget account, then the dollar  
9 sequestration calculated for that account under  
10 paragraph (2) shall be subtracted from—(A) the  
11 annualized amount otherwise available by law in that  
12 account under that or a subsequent part-year appro-  
13 priation; and (B) when a full-year appropriation for  
14 that account is enacted, from the amount otherwise  
15 provided by the full year appropriation.

16 “(4) LOOK-BACK.—If, after June 30, an appro-  
17 priation for the fiscal year in progress is enacted  
18 that causes a breach for that year, the discretionary  
19 spending limits for the next fiscal year shall be re-  
20 duced by the amount of the breach.

21 “(5) WITHIN-SESSION SEQUESTRATION.—If an  
22 appropriation for a fiscal year in progress is enacted  
23 (after Congress adjourns to end the session for that  
24 budget year and before July 1 of that fiscal year)  
25 that causes a breach for that year (after taking into

1 account any prior sequestration of amounts), 15  
2 days later there shall be a sequestration to eliminate  
3 that breach following the procedures set forth in  
4 paragraphs (2) through (3).

5 “(6) ESTIMATES.—

6 “(A) CBO ESTIMATES.—As soon as prac-  
7 ticable after Congress completes action on any  
8 discretionary appropriation, CBO, after con-  
9 sultation with the Committees on the Budget of  
10 the House of Representatives and the Senate,  
11 shall provide OMB with an estimate of the  
12 amount of discretionary new budget authority  
13 and outlays for the current year (if any) and  
14 the budget year provided by that legislation.

15 “(B) OMB ESTIMATES.—Not later than  
16 seven calendar days (excluding Saturdays, Sun-  
17 days, and legal holidays) after the date of en-  
18 actment of any discretionary appropriation,  
19 OMB shall transmit a report to the House of  
20 Representatives and to the Senate containing  
21 the CBO estimate of that legislation, an OMB  
22 estimate of the amount of discretionary new  
23 budget authority and outlays for the current  
24 year (if any) and the budget year provided by

1 that legislation, and an explanation of any dif-  
2 ference between the two estimates.

3 “(C) EXPLANATION OF DIFFERENCES BE-  
4 TWEEN OMB AND CBO ESTIMATES.—If OMB  
5 determines that there is a significant difference  
6 between OMB and CBO reports prepared pur-  
7 suant to subparagraph (A) and (B), OMB shall  
8 consult with the Committees on the Budget of  
9 the House of Representatives and the Senate  
10 regarding that difference and that consultation  
11 shall include, to extent practicable, written com-  
12 munication to those committees that affords  
13 such committees the opportunity to comment  
14 before the issuance of the report.

15 “(D) ASSUMPTIONS AND GUIDELINES.—  
16 OMB estimates under this paragraph shall be  
17 made using current economic and technical as-  
18 sumptions. OMB shall use the OMB estimates  
19 transmitted to the Congress under this para-  
20 graph. OMB and CBO shall prepare estimates  
21 under this paragraph in conformance with  
22 scorekeeping guidelines determined after con-  
23 sultation among the House of Representatives  
24 and Senate Committees on the Budget, CBO,  
25 and OMB.



1           “(E) ANNUAL APPROPRIATIONS.—For pur-  
2           poses of this paragraph, amounts provided by  
3           annual appropriations shall include any new  
4           budget authority and outlays for the current  
5           year (if any) and the budget year in accounts  
6           for which funding is provided in that legislation  
7           that result from previously enacted legislation.

8           “(d) DISCRETIONARY SEQUESTRATION LIMITA-  
9           TION.—If appropriations for a fiscal year do not require  
10          a sequester pursuant to the discretionary spending limits  
11          set forth in this Act, discretionary accounts shall not be  
12          subject to sequestration under sections 252A, 252B, or  
13          253.

14          “(e) EXPEDITED CONSIDERATION OF SPENDING RE-  
15          DUCTION BILL.—

16                 “(1) INTRODUCTION.—

17                         “(A) RECONVENING.—

18                                 “(i) IN THE HOUSE OF REPRESENTA-  
19                                 TIVES.—Upon receipt of a spending reduc-  
20                                 tion bill (referred to in this section as a  
21                                 ‘spending reduction bill’) under section  
22                                 252A(b), the Speaker, if the House would  
23                                 otherwise be adjourned, shall notify the  
24                                 Members of the House that, pursuant to  
25                                 this subsection, the House shall convene

1 not later than two weeks after the receipt  
2 of the spending reduction bill.

3 “(ii) IN THE SENATE.—

4 “(I) CONVENING.—Upon receipt  
5 of a spending reduction bill, if the  
6 Senate has adjourned or recessed for  
7 more than 2 days, the majority leader  
8 of the Senate, after consultation with  
9 the minority leader of the Senate,  
10 shall notify the Members of the Sen-  
11 ate that, pursuant to this section, the  
12 Senate shall convene not later two  
13 weeks after receipt of the spending re-  
14 duction bill.

15 “(II) ADJOURNING.—No concur-  
16 rent resolution adjourning the Senate  
17 for more than 3 days shall be in order  
18 until the Senate votes on passage of  
19 the spending reduction bill.

20 “(B) INTRODUCTION OF SPENDING REDUC-  
21 TION BILL.—The spending reduction bill, upon  
22 receipt by the Congress, shall be introduced not  
23 later two weeks after the receipt of the spend-  
24 ing reduction bill, in the Senate and in the  
25 House of Representatives by the majority leader

1 of each House of Congress, for himself, the mi-  
2 nority leader of each House of Congress, for  
3 himself, or any member of the House des-  
4 ignated by the majority leader or minority lead-  
5 er. If the spending reduction bill is not intro-  
6 duced in accordance with the preceding sen-  
7 tence in either House of Congress, then any  
8 Member of that House may introduce the  
9 spending reduction bill on any day thereafter.  
10 Upon introduction, the spending reduction bill  
11 shall be referred to the appropriate committees  
12 under subparagraph (C).

13 “(C) COMMITTEE CONSIDERATION.—A  
14 spending reduction bill introduced in either  
15 House of Congress shall be jointly referred to  
16 the committee or committees of jurisdiction and  
17 the Committee on the Budget of that House,  
18 which committees shall report the bill without  
19 any revision and with a favorable recommenda-  
20 tion, an unfavorable recommendation, or with-  
21 out recommendation, not later than 7 calendar  
22 days after the date of introduction of the bill in  
23 that House, or the first day thereafter on which  
24 that House is in session. If any committee fails  
25 to report the bill within that period, that com-

1           mittee shall be automatically discharged from  
2           consideration of the bill, and the bill shall be  
3           placed on the appropriate calendar.

4           “(2) EXPEDITED PROCEDURES.—

5                   “(A) FAST TRACK CONSIDERATION IN  
6           HOUSE OF REPRESENTATIVES.—

7                           “(i) PROCEEDING TO CONSIDER-  
8           ATION.—It shall be in order, not later than  
9           2 days of session after the date on which  
10          a spending reduction bill is reported or dis-  
11          charged from all committees to which it  
12          was referred, for the majority leader of the  
13          House of Representatives or the majority  
14          leader’s designee, to move to proceed to  
15          the consideration of the spending reduction  
16          bills. It shall also be in order for any Mem-  
17          ber of the House of Representatives to  
18          move to proceed to the consideration of the  
19          spending reduction bills at any time after  
20          the conclusion of such 2-day period. All  
21          points of order against the motion are  
22          waived. Such a motion shall not be in  
23          order after the House has disposed of a  
24          motion to proceed on the spending reduc-  
25          tion bills. The previous question shall be

1 considered as ordered on the motion to its  
2 adoption without intervening motion. The  
3 motion shall not be debatable. A motion to  
4 reconsider the vote by which the motion is  
5 disposed of shall not be in order.

6 “(ii) CONSIDERATION.—A spending  
7 reduction bill shall be considered as read.  
8 All points of order against a spending re-  
9 duction bill and against its consideration  
10 are waived. The previous question shall be  
11 considered as ordered on a spending reduc-  
12 tion bill to its passage without intervening  
13 motion except 100 hours of debate equally  
14 divided and controlled by the proponent  
15 and an opponent, and any motion to limit  
16 debate. A motion to reconsider the vote on  
17 passage of a spending reduction bill shall  
18 not be in order.

19 “(iii) APPEALS.—Appeals from deci-  
20 sions of the chair relating to the applica-  
21 tion of the Rules of the House of Rep-  
22 resentatives to the procedure relating to a  
23 spending reduction bill shall be decided  
24 without debate.

1                   “(iv) APPLICATION OF HOUSE  
2 RULES.—Except to the extent specifically  
3 provided in paragraph (2)(A), consider-  
4 ation of a spending reduction bill shall be  
5 governed by the Rules of the House of  
6 Representatives. It shall not be in order in  
7 the House of Representatives to consider  
8 any spending reduction bill introduced pur-  
9 suant to the provisions of this subsection  
10 under a suspension of the rules pursuant  
11 to Clause 1 of House Rule XV, or under  
12 a special rule reported by the House Com-  
13 mittee on Rules.

14                   “(v) NO AMENDMENTS.—No amend-  
15 ment to a spending reduction bill shall be  
16 in order in the House of Representatives.

17                   “(vi) VOTE ON PASSAGE.—Imme-  
18 diately following the conclusion of consider-  
19 ation of a spending reduction bill, the vote  
20 on passage of a spending reduction bill  
21 shall occur without any intervening action  
22 or motion, requiring an affirmative vote of  
23 the majority of the Members, duly chosen  
24 and sworn. If the spending reduction bill is  
25 passed, the Clerk of the House of Rep-

1           representatives shall cause the bill to be trans-  
2           mitted to the Senate before the close of the  
3           next day of session of the House. The vote  
4           on passage on both spending reduction  
5           bills shall occur not later than 1 month  
6           after the date on which a spending reduc-  
7           tion bill is reported or discharged from all  
8           committees to which it was referred.

9           “(vii) VOTE.—The House Committee  
10          on Rules may not report a rule or order  
11          that would have the effect of causing a  
12          spending reduction bill to be approved by  
13          a vote of less than the majority of the  
14          Members, duly chosen and sworn.

15          “(B) FAST TRACK CONSIDERATION IN SEN-  
16          ATE.—

17          “(i) IN GENERAL.—Notwithstanding  
18          Rule XXII of the Standing Rules of the  
19          Senate, it is in order, not later than 2 days  
20          of session after the date on which a spend-  
21          ing reduction bill is reported or discharged  
22          from all committees to which it was re-  
23          ferred, for the majority leader of the Sen-  
24          ate or the majority leader’s designee to  
25          move to proceed to the consideration of a

1 spending reduction bill. It shall also be in  
2 order for any Member of the Senate to  
3 move to proceed to the consideration of a  
4 spending reduction bill at any time after  
5 the conclusion of such 2-day period. A mo-  
6 tion to proceed is in order even though a  
7 previous motion to the same effect has  
8 been disagreed to. All points of order  
9 against the motion to proceed to a spend-  
10 ing reduction bill are waived. The motion  
11 to proceed is not debatable. The motion is  
12 not subject to a motion to postpone. A mo-  
13 tion to reconsider the vote by which the  
14 motion is agreed to or disagreed to shall  
15 not be in order. If a motion to proceed to  
16 the consideration of a spending reduction  
17 bill is agreed to, the spending reduction bill  
18 shall remain the unfinished business until  
19 disposed of.

20 “(ii) DEBATE.—All points of order  
21 against a spending reduction bill and  
22 against consideration of a spending reduc-  
23 tion bill are waived. Consideration of a  
24 spending reduction bill and of all debatable  
25 motions and appeals in connection there-



1 with shall not exceed a total of 100 hours.  
2 Debate shall be divided equally between  
3 the majority and minority leaders or their  
4 designees. A motion further to limit debate  
5 on a spending reduction bill is in order,  
6 shall require an affirmative vote of the ma-  
7 jority of the Members duly chosen and  
8 sworn, and is not debatable. Any debatable  
9 motion or appeal is debatable for not to ex-  
10 ceed 1 hour, to be divided equally between  
11 those favoring and those opposing the mo-  
12 tion or appeal. All time used for consider-  
13 ation of a spending reduction bill, includ-  
14 ing time used for quorum calls and voting,  
15 shall be counted against the total 100  
16 hours of consideration.

17 “(iii) NO AMENDMENTS.—An amend-  
18 ment to a spending reduction bill, or a mo-  
19 tion to postpone, or a motion to proceed to  
20 the consideration of other business, or a  
21 motion to recommit the spending reduction  
22 bill, is not in order.

23 “(iv) VOTE ON PASSAGE.—The vote  
24 on passage shall occur immediately fol-  
25 lowing the conclusion of the debate on a

1 spending reduction bill, and a single  
2 quorum call at the conclusion of the debate  
3 if requested. Passage shall require an af-  
4 firmative vote of the majority of the Mem-  
5 bers, duly chosen and sworn. The vote on  
6 passage shall of both spending reduction  
7 bills shall occur not later than 1 month  
8 after the date on which a spending reduc-  
9 tion bill is reported or discharged from all  
10 committees to which it was referred.

11 “(v) ADJOURNMENT.—If, after 1  
12 month from the date on which a spending  
13 reduction bill is reported or discharged  
14 from all committees to which it was re-  
15 ferred, either House has failed to adopt a  
16 motion to proceed to the spending reduc-  
17 tion bill, paragraph (1)(A)(ii)(II) shall not  
18 apply.

19 “(vi) RULINGS OF THE CHAIR ON  
20 PROCEDURE.—Appeals from the decisions  
21 of the Chair relating to the application of  
22 the rules of the Senate, as the case may  
23 be, to the procedure relating to a spending  
24 reduction bill shall be decided without de-  
25 bate.

1                   “(C) RULES TO COORDINATE ACTION WITH  
2 OTHER HOUSE.—

3                   “(i) REFERRAL.—If, before the pas-  
4 sage by 1 House of a spending reduction  
5 bill of that House, that House receives  
6 from the other House a spending reduction  
7 bill, then the spending reduction bill of the  
8 other House shall not be referred to a com-  
9 mittee and shall immediately be placed on  
10 the calendar.

11                   “(ii) PROCEDURE.—If the Senate re-  
12 ceives the spending reduction bill passed by  
13 the House of Representatives before the  
14 Senate has voted on passage of the spend-  
15 ing reduction bill—

16                   “(I) the procedure in the Senate  
17 shall be the same as if no spending re-  
18 duction bill had been received from  
19 House of Representatives; and

20                   “(II) the vote on passage in the  
21 Senate shall be on the spending re-  
22 duction bill of the House of Rep-  
23 resentatives.

24                   “(iii) TREATMENT OF SPENDING RE-  
25 Duction BILL OF OTHER HOUSE.—If 1

1 House fails to introduce or consider a  
2 spending reduction bill under this section,  
3 the spending reduction bill of the other  
4 House shall be entitled to expedited floor  
5 procedures under this section.

6 “(iv) TREATMENT OF COMPANION  
7 MEASURES IN THE SENATE.—If following  
8 passage of the spending reduction bill in  
9 the Senate, the Senate then receives the  
10 spending reduction bill from the House of  
11 Representatives, the House-passed spend-  
12 ing reduction bill shall not be debatable.  
13 The vote on passage of the spending reduc-  
14 tion bill in the Senate shall be considered  
15 to be the vote on passage of the spending  
16 reduction bill received from the House of  
17 Representatives.

18 “(v) VETOES.—If the President vetoes  
19 the spending reduction bill, debate on a  
20 veto message in the Senate under this sec-  
21 tion shall be 1 hour equally divided be-  
22 tween the majority and minority leaders or  
23 their designees.

1           “(3) SUSPENSION.—No motion to suspend the  
2           application of this subsection shall be in order in the  
3           Senate or in the House of Representatives.”.

4           (b) LOW-GROWTH AMENDMENT.—Amend section  
5 258(b) of the Balanced Budget and Emergency Deficit  
6 Control Act of 1985 to read as follows:

7           “(b) SUSPENSION OF SEQUESTRATION PROCE-  
8 DURES.—Upon the enactment of a declaration of war or  
9 a joint resolution described in subsection (a)—

10           “(1) the subsequent issuance of any sequestra-  
11 tion report to enforce the spending limits in section  
12 252B or the Deficit Limits in section 253 order is  
13 precluded;

14           “(2) sections 302(f), 310(d), 311(a), of the  
15 Congressional Budget Act of 1974 are suspended;  
16 and

17           “(3) section 1103 of title 31, United States  
18 Code, is suspended.”.

19           (c) TECHNICAL AND CONFORMING AMENDMENTS.—  
20 (1) REPEALS.—Section 255 of the Balanced Budget and  
21 Emergency Deficit Control Act of 1985 is repealed.

22           (2) CONFORMING AMENDMENT.—The item relating  
23 to section 256 in the table of contents set forth in section  
24 250(a) of the Balanced Budget and Emergency Deficit  
25 Control Act of 1985 is amended to read as follows:

“Sec. 256. Spending reduction order.”.

1     **TITLE IV—LEGISLATIVE LINE-**  
2                   **ITEM VETO**

3     **SEC. 401. SHORT TITLE.**

4           This subtitle may be cited as the “Legislative Line-  
5 Item Veto Act of 2009”.

6     **SEC. 402. LEGISLATIVE LINE-ITEM VETO.**

7           (a) IN GENERAL.—Title X of the Congressional  
8 Budget and Impoundment Control Act of 1974 (2 U.S.C.  
9 621 et seq.) is amended by striking all of part B (except  
10 for sections 1016 and 1013, which are redesignated as sec-  
11 tions 1020 and 1021, respectively) and part C and insert-  
12 ing the following:

13                   “PART B—LEGISLATIVE LINE-ITEM VETO

14                           “LINE-ITEM VETO AUTHORITY

15           “SEC. 1011. (a) PROPOSED CANCELLATIONS.—With-  
16 in 45 calendar days after the enactment of any bill or joint  
17 resolution providing any discretionary budget authority,  
18 item of direct spending, limited tariff benefit, or targeted  
19 tax benefit, the President may propose, in the manner pro-  
20 vided in subsection (b), the cancellation of any dollar  
21 amount of such discretionary budget authority, item of di-  
22 rect spending, or targeted tax benefit. If the 45 calendar-  
23 day period expires during a period where either House of  
24 Congress stands adjourned sine die at the end of a Con-  
25 gress or for a period greater than 45 calendar days, the

1 President may propose a cancellation under this section  
2 and transmit a special message under subsection (b) on  
3 the first calendar day of session following such a period  
4 of adjournment.

5 “(b) TRANSMITTAL OF SPECIAL MESSAGE.—

6 “(1) SPECIAL MESSAGE.—

7 “(A) IN GENERAL.—The President may  
8 transmit to the Congress a special message pro-  
9 posing to cancel any dollar amounts of discre-  
10 tionary budget authority, items of direct spend-  
11 ing, limited tariff benefits, or targeted tax bene-  
12 fits.

13 “(B) CONTENTS OF SPECIAL MESSAGE.—  
14 Each special message shall specify, with respect  
15 to the discretionary budget authority, items of  
16 direct spending proposed, limited tariff benefits,  
17 or targeted tax benefits to be canceled—

18 “(i) the dollar amount of discretionary  
19 budget authority, the specific item of direct  
20 spending (that OMB, after consultation  
21 with CBO, estimates to increase budget  
22 authority or outlays as required by section  
23 1017(9)), the limited tariff benefit, or the  
24 targeted tax benefit that the President pro-  
25 poses be canceled;

1           “(ii) any account, department, or es-  
2           tablishment of the Government to which  
3           such discretionary budget authority is  
4           available for obligation, and the specific  
5           project or governmental functions involved;

6           “(iii) the reasons why such discre-  
7           tionary budget authority, item of direct  
8           spending, limited tariff benefit, or targeted  
9           tax benefit should be canceled;

10          “(iv) to the maximum extent prac-  
11          ticable, the estimated fiscal, economic, and  
12          budgetary effect (including the effect on  
13          outlays and receipts in each fiscal year) of  
14          the proposed cancellation;

15          “(v) to the maximum extent prac-  
16          ticable, all facts, circumstances, and con-  
17          siderations relating to or bearing upon the  
18          proposed cancellation and the decision to  
19          propose the cancellation, and the estimated  
20          effect of the proposed cancellation upon  
21          the objects, purposes, or programs for  
22          which the discretionary budget authority,  
23          item of direct spending, limited tariff ben-  
24          efit, or the targeted tax benefit is provided;



1           “(vi) a numbered list of cancellations  
2           to be included in an approval bill that, if  
3           enacted, cancels discretionary budget au-  
4           thority, items of direct spending, limited  
5           tariff benefit, or targeted tax benefits pro-  
6           posed in that special message; and

7           “(vii) if the special message is trans-  
8           mitted subsequent to or at the same time  
9           as another special message, a detailed ex-  
10          planation why the proposed cancellations  
11          are not substantially similar to any other  
12          proposed cancellation in such other mes-  
13          sage.

14          “(C) DUPLICATIVE PROPOSALS PROHIB-  
15          ITED.—The President may not propose to can-  
16          cel the same or substantially similar discre-  
17          tionary budget authority, item of direct spend-  
18          ing, limited tariff benefit, or targeted tax ben-  
19          efit more than one time under this Act.

20          “(D) MAXIMUM NUMBER OF SPECIAL MES-  
21          SAGES.—The President may not transmit to the  
22          Congress more than 5 special messages under  
23          this subsection related to any bill or joint reso-  
24          lution described in subsection (a), but may  
25          transmit not more than 10 special messages for

1 any omnibus budget reconciliation or appropria-  
2 tion measure.

3 “(2) ENACTMENT OF APPROVAL BILL.—

4 “(A) DEFICIT REDUCTION.—Amounts of  
5 budget authority, items of direct spending, lim-  
6 ited tariff benefit, or targeted tax benefits  
7 which are canceled pursuant to enactment of a  
8 bill as provided under this section shall be dedi-  
9 cated only to reducing the deficit or increasing  
10 the surplus.

11 “(B) ADJUSTMENT OF LEVELS IN THE  
12 JOINT RESOLUTION ON THE BUDGET.—Not  
13 later than 5 days after the date of enactment  
14 of an approval bill as provided under this sec-  
15 tion, the chairs of the Committees on the Budg-  
16 et of the Senate and the House of Representa-  
17 tives shall revise allocations and aggregates and  
18 other appropriate levels under the appropriate  
19 joint resolution on the budget to reflect the can-  
20 cellation, and the applicable committees shall  
21 report revised suballocations pursuant to sec-  
22 tion 302(b), as appropriate.

23 “(C) ADJUSTMENTS TO STATUTORY LIM-  
24 ITS.—After enactment of an approval bill as  
25 provided under this section, the Office of Man-

1           agement and Budget shall revise applicable lim-  
2           its under the Balanced Budget and Emergency  
3           Deficit Control Act of 1985, as appropriate.

4           “(D) TRUST FUNDS AND SPECIAL  
5           FUNDS.—Notwithstanding subparagraph (A),  
6           nothing in this part shall be construed to re-  
7           quire or allow the deposit of amounts derived  
8           from a trust fund or special fund which are  
9           canceled pursuant to enactment of a bill as pro-  
10          vided under this section to any other fund.

11          “PROCEDURES FOR EXPEDITED CONSIDERATION

12          “SEC. 1012. (a) EXPEDITED CONSIDERATION.—

13           “(1) IN GENERAL.—The majority leader or mi-  
14           nority leader of each House or his designee shall (by  
15           request) introduce an approval bill as defined in sec-  
16           tion 1017 not later than the third day of session of  
17           that House after the date of receipt of a special mes-  
18           sage transmitted to the Congress under section  
19           1011(b). If the bill is not introduced as provided in  
20           the preceding sentence in either House, then, on the  
21           fourth day of session of that House after the date  
22           of receipt of the special message, any Member of  
23           that House may introduce the bill.

24           “(2) CONSIDERATION IN THE HOUSE OF REP-  
25           RESENTATIVES.—

1           “(A) REFERRAL AND REPORTING.—Any  
2 committee of the House of Representatives to  
3 which an approval bill is referred shall report it  
4 to the House of Representatives without amend-  
5 ment not later than the seventh legislative day  
6 after the date of its introduction. If a com-  
7 mittee fails to report the bill within that period  
8 or the House of Representatives has adopted a  
9 joint resolution providing for adjournment sine  
10 die at the end of a Congress, such committee  
11 shall be automatically discharged from further  
12 consideration of the bill and it shall be placed  
13 on the appropriate calendar.

14           “(B) PROCEEDING TO CONSIDERATION.—  
15 After an approval bill is reported by or dis-  
16 charged from committee or the House of Rep-  
17 resentatives has adopted a joint resolution pro-  
18 viding for adjournment sine die at the end of a  
19 Congress, it shall be in order to move to pro-  
20 ceed to consider the approval bill in the House  
21 of Representatives within two legislative days  
22 after the day on which the proponent announces  
23 his intention to offer the motion. Such a motion  
24 shall not be in order after the House of Rep-  
25 resentatives has disposed of a motion to proceed

1 with respect to that special message. The pre-  
2 vious question shall be considered as ordered on  
3 the motion to its adoption without intervening  
4 motion. A motion to reconsider the vote by  
5 which the motion is disposed of shall not be in  
6 order.

7 “(C) CONSIDERATION.—The approval bill  
8 shall be considered as read. All points of order  
9 against an approval bill and against its consid-  
10 eration are waived. The previous question shall  
11 be considered as ordered on an approval bill to  
12 its passage without intervening motion except  
13 five hours of debate equally divided and con-  
14 trolled by the proponent and an opponent and  
15 one motion to limit debate on the bill. A motion  
16 to reconsider the vote on passage of the bill  
17 shall not be in order.

18 “(D) SENATE BILL.—An approval bill re-  
19 ceived from the Senate shall not be referred to  
20 committee.

21 “(3) CONSIDERATION IN THE SENATE.—

22 “(A) MOTION TO PROCEED TO CONSIDER-  
23 ATION.—A motion to proceed to the consider-  
24 ation of a bill under this subsection in the Sen-  
25 ate shall not be debatable. It shall not be in

1 order to move to reconsider the vote by which  
2 the motion to proceed is agreed to or disagreed  
3 to.

4 “(B) LIMITS ON DEBATE.—Debate in the  
5 Senate on a bill under this subsection, and all  
6 debatable motions and appeals in connection  
7 therewith (including debate pursuant to sub-  
8 paragraph (D)), shall not exceed 10 hours,  
9 equally divided and controlled in the usual  
10 form.

11 “(C) APPEALS.—Debate in the Senate on  
12 any debatable motion or appeal in connection  
13 with a bill under this subsection shall be limited  
14 to not more than 1 hour, to be equally divided  
15 and controlled in the usual form.

16 “(D) MOTION TO LIMIT DEBATE.—A mo-  
17 tion in the Senate to further limit debate on a  
18 bill under this subsection is not debatable.

19 “(E) MOTION TO RECOMMIT.—A motion to  
20 recommit a bill under this subsection is not in  
21 order.

22 “(F) CONSIDERATION OF THE HOUSE OF  
23 REPRESENTATIVES BILL.—

24 “(i) IN GENERAL.—If the Senate has  
25 received the House of Representatives com-

1           panion bill to the bill introduced in the  
2           Senate prior to the vote required under  
3           paragraph (1)(C), then the Senate may  
4           consider, and the vote under paragraph  
5           (1)(c) may occur on, the House of Rep-  
6           resentatives companion bill.

7           “(ii) PROCEDURE AFTER VOTE ON  
8           SENATE BILL.—If the Senate votes, pursu-  
9           ant to paragraph (1)(C), on the bill intro-  
10          duced in the Senate, then immediately fol-  
11          lowing that vote, or upon receipt of the  
12          House of Representatives companion bill,  
13          the House of Representatives bill shall be  
14          deemed to be considered, read the third  
15          time, and the vote on passage of the Sen-  
16          ate bill shall be considered to be the vote  
17          on the bill received from the House of Rep-  
18          resentatives.

19          “(b) AMENDMENTS PROHIBITED.—No amendment  
20          to, or motion to strike a provision from, a bill considered  
21          under this section shall be in order in either the Senate  
22          or the House of Representatives.

23                 “PRESIDENTIAL DEFERRAL AUTHORITY

24          “SEC. 1013. (a) TEMPORARY PRESIDENTIAL AU-  
25          THORITY TO WITHHOLD DISCRETIONARY BUDGET AU-  
26          THORITY.—

1           “(1) IN GENERAL.—At the same time as the  
2           President transmits to the Congress a special mes-  
3           sage pursuant to section 1011(b), the President may  
4           direct that any dollar amount of discretionary budg-  
5           et authority to be canceled in that special message  
6           shall not be made available for obligation for a pe-  
7           riod not to exceed 45 calendar days from the date  
8           the President transmits the special message to the  
9           Congress.

10           “(2) EARLY AVAILABILITY.—The President  
11           shall make any dollar amount of discretionary budg-  
12           et authority deferred pursuant to paragraph (1)  
13           available at a time earlier than the time specified if  
14           he determines that continuation of the deferral not  
15           further the purposes of this Act.

16           “(b) TEMPORARY PRESIDENTIAL AUTHORITY TO  
17           SUSPEND DIRECT SPENDING.—

18           “(1) IN GENERAL.—At the same time as the  
19           President transmits to the Congress a special mes-  
20           sage pursuant to section 1011(b), the President may  
21           suspend the implementation of any item of direct  
22           spending proposed to be canceled in that special  
23           message for a period not to exceed 45 calendar days  
24           from the date the President transmits the special  
25           message to the Congress.



1           “(2) EARLY AVAILABILITY.—The President  
2 shall terminate the suspension of any item of direct  
3 spending at a time earlier than the time specified if  
4 he determines that continuation of the suspension  
5 will not further the purposes of this Act.

6           “(c) TEMPORARY PRESIDENTIAL AUTHORITY TO  
7 SUSPEND A LIMITED TARIFF BENEFIT.—

8           “(1) IN GENERAL.—At the same time as the  
9 President transmits to the Congress a special mes-  
10 sage pursuant to section 1011(b), the President may  
11 suspend the implementation of any limited tariff  
12 benefit proposed to be canceled in that special mes-  
13 sage for a period not to exceed 45 calendar days  
14 from the date the President transmits the special  
15 message to the Congress.

16           “(2) EARLY AVAILABILITY.—The President  
17 shall terminate the suspension of any limited tariff  
18 benefit at a time earlier than the time specified if he  
19 determines that continuation of the suspension will  
20 not further the purposes of this Act.

21           “(d) TEMPORARY PRESIDENTIAL AUTHORITY TO  
22 SUSPEND A TARGETED TAX BENEFIT.—

23           “(1) IN GENERAL.—At the same time as the  
24 President transmits to the Congress a special mes-  
25 sage pursuant to section 1011(b), the President may

1 suspend the implementation of any targeted tax ben-  
2 efit proposed to be repealed in that special message  
3 for a period not to exceed 45 calendar days from the  
4 date the President transmits the special message to  
5 the Congress.

6 “(2) EARLY AVAILABILITY.—The President  
7 shall terminate the suspension of any targeted tax  
8 benefit at a time earlier than the time specified if he  
9 determines that continuation of the suspension will  
10 not further the purposes of this Act.

11 “(e) EXTENSION OF 45-DAY PERIOD.—The Presi-  
12 dent may transmit to the Congress not more than one sup-  
13 plemental special message to extend the period to suspend  
14 the implementation of any discretionary budget authority,  
15 item of direct spending, limited tariff benefit, or targeted  
16 tax benefit, as applicable, by an additional 45 calendar  
17 days. Any such supplemental message may not be trans-  
18 mitted to the Congress before the 40th day of the 45-day  
19 period set forth in the preceding message or later than  
20 the last day of such period.

21 “IDENTIFICATION OF TARGETED TAX BENEFITS

22 “SEC. 1014. (a) STATEMENT.—The chairman of the  
23 Committee on Ways and Means of the House of Rep-  
24 resentatives and the chairman of the Committee on Fi-  
25 nance of the Senate acting jointly (hereafter in this sub-  
26 section referred to as the ‘chairmen’) shall review any rev-

1 enue or reconciliation bill or joint resolution which in-  
2 cludes any amendment to the Internal Revenue Code of  
3 1986 that is being prepared for filing by a committee of  
4 conference of the two Houses, and shall identify whether  
5 such bill or joint resolution contains any targeted tax ben-  
6 efits. The chairmen shall provide to the committee of con-  
7 ference a statement identifying any such targeted tax ben-  
8 efits or declaring that the bill or joint resolution does not  
9 contain any targeted tax benefits. Any such statement  
10 shall be made available to any Member of Congress by  
11 the chairmen immediately upon request.

12 “(b) STATEMENT INCLUDED IN LEGISLATION.—

13 “(1) IN GENERAL.—Notwithstanding any other  
14 rule of the House of Representatives or any rule or  
15 precedent of the Senate, any revenue or reconcili-  
16 ation bill or joint resolution which includes any  
17 amendment to the Internal Revenue Code of 1986  
18 reported by a committee of conference of the two  
19 Houses may include, as a separate section of such  
20 bill or joint resolution, the information contained in  
21 the statement of the chairmen, but only in the man-  
22 ner set forth in paragraph (2).

23 “(2) APPLICABILITY.—The separate section  
24 permitted under subparagraph (A) shall read as fol-  
25 lows: ‘Section 1021 of the Congressional Budget and

1 Impoundment Control Act of 1974 shall  
2 \_\_\_\_\_ apply to \_\_\_\_\_.’, with  
3 the blank spaces being filled in with—

4 “(A) in any case in which the chairmen  
5 identify targeted tax benefits in the statement  
6 required under subsection (a), the word ‘only’  
7 in the first blank space and a list of all of the  
8 specific provisions of the bill or joint resolution  
9 in the second blank space; or

10 “(B) in any case in which the chairmen de-  
11 clare that there are no targeted tax benefits in  
12 the statement required under subsection (a),  
13 the word ‘not’ in the first blank space and the  
14 phrase ‘any provision of this Act’ in the second  
15 blank space.

16 “(c) IDENTIFICATION IN REVENUE ESTIMATE.—  
17 With respect to any revenue or reconciliation bill or joint  
18 resolution with respect to which the chairmen provide a  
19 statement under subsection (a), the Joint Committee on  
20 Taxation shall—

21 “(1) in the case of a statement described in  
22 subsection (b)(2)(A), list the targeted tax benefits in  
23 any revenue estimate prepared by the Joint Com-  
24 mittee on Taxation for any conference report which  
25 accompanies such bill or joint resolution, or

1           “(2) in the case of a statement described in 13  
2           subsection (b)(2)(B), indicate in such revenue esti-  
3           mate that no provision in such bill or joint resolution  
4           has been identified as a targeted tax benefit.

5           “(d) PRESIDENT’S AUTHORITY.—If any revenue or  
6           reconciliation bill or joint resolution is signed into law—

7           “(1) with a separate section described in sub-  
8           section (b)(2), then the President may use the au-  
9           thority granted in this section only with respect to  
10          any targeted tax benefit in that law, if any, identi-  
11          fied in such separate section; or

12          “(2) without a separate section described in  
13          subsection (b)(2), then the President may use the  
14          authority granted in this section with respect to any  
15          targeted tax benefit in that law.

16                   “TREATMENT OF CANCELLATIONS

17          “SEC. 1015. The cancellation of any dollar amount  
18          of discretionary budget authority, item of direct spending,  
19          limited tariff benefit, or targeted tax benefit shall take ef-  
20          fect only upon enactment of the applicable approval bill.  
21          If an approval bill is not enacted into law before the end  
22          of the applicable period under section 1013, then all pro-  
23          posed cancellations contained in that bill shall be null and  
24          void and any such dollar amount of discretionary budget  
25          authority, item of direct spending, limited tariff benefit,  
26          or targeted tax benefit shall be effective as of the original

1 date provided in the law to which the proposed cancella-  
2 tions applied.

3 “REPORTS BY COMPTROLLER GENERAL

4 “SEC. 1016. With respect to each special message  
5 under this part, the Comptroller General shall issue to the  
6 Congress a report determining whether any discretionary  
7 budget authority is not made available for obligation or  
8 item of direct spending, limited tariff benefit, or targeted  
9 tax benefit continues to be suspended after the deferral  
10 authority set forth in section 1013 of the President has  
11 expired.

12 “DEFINITIONS

13 “SEC. 1017. As used in this part:

14 “(1) APPROPRIATION LAW.—The term ‘appro-  
15 priation law’ means an Act referred to in section  
16 105 of title 1, United States Code, including any  
17 general or special appropriation Act, or any Act  
18 making supplemental, deficiency, or continuing ap-  
19 propriations, that has been signed into law pursuant  
20 to Article I, section 7, of the Constitution of the  
21 United States.

22 “(2) APPROVAL BILL.—The term ‘approval bill’  
23 means a bill or joint resolution which only approves  
24 proposed cancellations of dollar amounts of discre-  
25 tionary budget authority, items of new direct spend-  
26 ing, limited tariff benefits, or targeted tax benefits

1 in a special message transmitted by the President  
2 under this part and—

3 “(A) the title of which is as follows: ‘A bill  
4 approving the proposed cancellations trans-  
5 mitted by the President on \_\_\_\_\_’, the blank  
6 space being filled in with the date of trans-  
7 mission of the relevant special message and the  
8 public law number to which the message re-  
9 lates;

10 “(B) which does not have a preamble;

11 “(C) which provides only the following  
12 after the enacting clause: ‘That the Congress  
13 approves of proposed cancellations \_\_\_\_\_’, the  
14 blank space being filled in with a list of the  
15 cancellations contained in the President’s spe-  
16 cial message, ‘as transmitted by the President  
17 in a special message on \_\_\_\_\_’, the blank  
18 space being filled in with the appropriate date,  
19 ‘regarding \_\_\_\_\_.’, the blank space being  
20 filled in with the public law number to which  
21 the special message relates;

22 “(D) which only includes proposed can-  
23 cellations that are estimated by CBO to meet  
24 the definition of discretionary budgetary au-  
25 thority or items of direct spending, or limited

1 tariff benefits, or that are identified as targeted  
2 tax benefits pursuant to section 1014;

3 “(E) if any proposed cancellation other  
4 than discretionary budget authority or targeted  
5 tax benefits is estimated by CBO to not meet  
6 the definition of item of direct spending, then  
7 the approval bill shall include at the end: ‘The  
8 President shall cease the suspension of the im-  
9 plementation of the following under section  
10 1013 of the Impoundment Control Act of 1974:  
11 \_\_\_\_\_’, the blank space being filled in  
12 with the list of such proposed cancellations; and

13 “(F) if no CBO estimate is available, then  
14 the entire list of legislative provisions proposed  
15 by the President is inserted in the second blank  
16 space in subparagraph (C).

17 “(3) CALENDAR DAY.—The term ‘calendar day’  
18 means a standard 24-hour period beginning at mid-  
19 night.

20 “(4) CANCEL OR CANCELLATION.—The terms  
21 ‘cancel’ or ‘cancellation’ means to prevent—

22 “(A) budget authority from having legal  
23 force or effect;



1           “(B) in the case of entitlement authority,  
2           to prevent the specific legal obligation of the  
3           United States from having legal force or effect;

4           “(C) in the case of the food stamp pro-  
5           gram, to prevent the specific provision of law  
6           that provides such benefit from having legal  
7           force or effect;

8           “(D) a limited tariff benefit from having  
9           legal force or effect, and to make any necessary,  
10          conforming statutory change to ensure that  
11          such limited tariff benefit is not implemented;  
12          or

13          “(E) a targeted tax benefit from having  
14          legal force or effect, and to make any necessary,  
15          conforming statutory change to ensure that  
16          such targeted tax benefit is not implemented  
17          and that any budgetary resources are appro-  
18          priately canceled.

19          “(5) CONGRESSIONAL BUDGET OFFICE.—The  
20          term ‘CBO’ means the Director of the Congressional  
21          Budget Office.

22          “(6) DIRECT SPENDING.—The term ‘direct  
23          spending’ means—

24                  “(A) budget authority provided by law  
25                  (other than an appropriation law);

1 “(B) entitlement authority; and

2 “(C) the food stamp program.

3 “(7) AMOUNT OF DISCRETIONARY BUDGET AU-  
4 THORITY.—(A) Except as provided in subparagraph  
5 (B), the term ‘dollar amount of discretionary budget  
6 authority’ means the entire dollar amount of budget  
7 authority—

8 “(i) specified in an appropriation law,  
9 or the entire dollar amount of budget au-  
10 thority or obligation limitation required to  
11 be allocated by a specific proviso in an ap-  
12 propriation law for which a specific dollar  
13 figure was not included;

14 “(ii) represented separately in any  
15 table, chart, or explanatory text included  
16 in the statement of managers or the gov-  
17 erning committee report accompanying  
18 such law;

19 “(iii) required to be allocated for a  
20 specific program, project, or activity in a  
21 law (other than an appropriation law) that  
22 mandates the expenditure of budget au-  
23 thority from accounts, programs, projects,  
24 or activities for which budget authority is  
25 provided in an appropriation law;

1           “(iv) represented by the product of  
2           the estimated procurement cost and the  
3           total quantity of items specified in an ap-  
4           propriation law or included in the state-  
5           ment of managers or the governing com-  
6           mittee report accompanying such law; or

7           “(v) represented by the product of the  
8           estimated procurement cost and the total  
9           quantity of items required to be provided  
10          in a law (other than an appropriation law)  
11          that mandates the expenditure of budget  
12          authority from accounts, programs,  
13          projects, or activities for which budget au-  
14          thority is provided in an appropriation law.

15          “(B) The term ‘dollar amount of discre-  
16          tionary budget authority’ does not include—

17               “(i) direct spending;

18               “(ii) budget authority in an appro-  
19               priation law which funds direct spending  
20               provided for in other law;

21               “(iii) any existing budget authority  
22               canceled in an appropriation law; or

23               “(iv) any restriction, condition, or lim-  
24               itation in an appropriation law or the ac-  
25               companying statement of managers or

1           committee reports on the expenditure of  
2           budget authority for an account, program,  
3           project, or activity, or on activities involv-  
4           ing such expenditure.

5           “(8) ITEM OF DIRECT SPENDING.—The term  
6           ‘item of direct spending’ means any provision of law  
7           that results in an increase in budget authority or  
8           outlays for direct spending relative to the most re-  
9           cent levels calculated consistent with the method-  
10          ology used to calculate a baseline under section 257  
11          of the Balanced Budget and Emergency Deficit Con-  
12          trol Act of 1985 and included with a budget submis-  
13          sion under section 1105(a) of title 31, United States  
14          Code, in the first year or the 5-year period for which  
15          the item is effective. However, such item does not in-  
16          clude an extension or reauthorization of existing di-  
17          rect spending, but instead only refers to provisions  
18          of law that increase such direct spending.

19          “(9) LIMITED TARIFF BENEFIT.—The term  
20          ‘limited tariff benefit’ means any provision of law  
21          that modifies the Harmonized Tariff Schedule of the  
22          United States in a manner that benefits 10 or fewer  
23          entities (as defined in paragraph (12)(B)).

24          “(10) OMB.—The term ‘OMB’ means the Di-  
25          rector of the Office of Management and Budget.

1           “(11) OMNIBUS RECONCILIATION OR APPRO-  
2           PRIATION MEASURE.—The term ‘omnibus reconcili-  
3           ation or appropriation measure’ means—

4                   “(A) in the case of a reconciliation bill, any  
5                   such bill that is reported to its House by the  
6                   Committee on the Budget; or

7                   “(B) in the case of an appropriation meas-  
8                   ure, any such measure that provides appropria-  
9                   tions for programs, projects, or activities falling  
10                  within 2 or more section 302(b) suballocations.

11           “(12) TARGETED TAX BENEFIT.—(A) The term  
12           ‘targeted tax benefit’ means any revenue-losing pro-  
13           vision that provides a Federal tax deduction, credit,  
14           exclusion, or preference to ten or fewer beneficiaries  
15           (determined with respect to either present law or  
16           any provision of which the provision is a part) under  
17           the Internal Revenue Code of 1986 in any year for  
18           which the provision is in effect;

19                   “(B) for purposes of subparagraph (A)—

20                           “(i) all businesses and associations  
21                           that are members of the same controlled  
22                           group of corporations (as defined in sec-  
23                           tion 1563(a) of the Internal Revenue Code  
24                           of 1986) shall be treated as a single bene-  
25                           ficiary;

1           “(ii) all shareholders, partners, mem-  
2           bers, or beneficiaries of a corporation,  
3           partnership, association, or trust or estate,  
4           respectively, shall be treated as a single  
5           beneficiary;

6           “(iii) all employees of an employer  
7           shall be treated as a single beneficiary;

8           “(iv) all qualified plans of an em-  
9           ployer shall be treated as a single bene-  
10          ficiary;

11          “(v) all beneficiaries of a qualified  
12          plan shall be treated as a single bene-  
13          ficiary;

14          “(vi) all contributors to a charitable  
15          organization shall be treated as a single  
16          beneficiary;

17          “(vii) all holders of the same bond  
18          issue shall be treated as a single bene-  
19          ficiary; and

20          “(viii) if a corporation, partnership,  
21          association, trust or estate is the bene-  
22          ficiary of a provision, the shareholders of  
23          the corporation, the partners of the part-  
24          nership, the members of the association, or  
25          the beneficiaries of the trust or estate shall

1 not also be treated as beneficiaries of such  
2 provision;

3 “(C) for the purpose of this paragraph, the  
4 term ‘revenue-losing provision’ means any pro-  
5 vision that is estimated to result in a reduction  
6 in Federal tax revenues (determined with re-  
7 spect to either present law or any provision of  
8 which the provision is a part) for any one of the  
9 two following periods—

10 “(i) the first fiscal year for which the  
11 provision is effective; or

12 “(ii) the period of the five fiscal years  
13 beginning with the first fiscal year for  
14 which the provision is effective;

15 “(D) the term ‘targeted tax benefit’ does  
16 not include any provision which applies uni-  
17 formly to an entire industry; and

18 “(E) the terms used in this paragraph  
19 shall have the same meaning as those terms  
20 have generally in the Internal Revenue Code of  
21 1986, unless otherwise expressly provided.

22 “EXPIRATION

23 “SEC. 1018. This title shall have no force or effect  
24 on or after October 1, 2019.

1 “DEFICIT REDUCTION

2 “SEC. 1019. All spending reductions related to this  
3 title shall be for deficit reduction.”.

4 **SEC. 403. TECHNICAL AND CONFORMING AMENDMENTS.**

5 (a) EXERCISE OF RULEMAKING POWERS.—Section  
6 904 of the Congressional Budget Act of 1974 (2 U.S.C.  
7 621 note) is amended—

8 (1) in subsection (a), by striking “1017” and  
9 inserting “1012”; and

10 (2) in subsection (d), by striking “section  
11 1017” and inserting “section 1012”.

12 (b) ANALYSIS BY CONGRESSIONAL BUDGET OF-  
13 FICE.—Section 402 of the Congressional Budget Act of  
14 1974 is amended by inserting “(a)” after “402.” and by  
15 adding at the end the following new subsection:

16 “(b) Upon the receipt of a special message under sec-  
17 tion 1011 proposing to cancel any item of direct spending,  
18 the Director of the Congressional Budget Office shall pre-  
19 pare an estimate of the savings in budget authority or out-  
20 lays resulting from such proposed cancellation relative to  
21 the most recent levels calculated consistent with the meth-  
22 odology used to calculate a baseline under section 257 of  
23 the Balanced Budget and Emergency Deficit Control Act  
24 of 1985 and included with a budget submission under sec-  
25 tion 1105(a) of title 31, United States Code, and transmit



1 such estimate to the chairmen of the Committees on the  
2 Budget of the House of Representatives and Senate.”.

3 (c) CLERICAL AMENDMENTS.—(1) Section 1(a) of  
4 the Congressional Budget and Impoundment Control Act  
5 of 1974 is amended by striking the last sentence.

6 (2) Section 1021(c) of such Act (as redesignated) is  
7 amended is amended by striking “rescinded or that is to  
8 be reserved” and insert “canceled” and by striking  
9 “1012” and inserting “1011”.

10 (3) TABLE OF CONTENTS.—The table of contents set  
11 forth in section 1(b) of the Congressional Budget and Im-  
12 poundment Control Act of 1974 is amended by deleting  
13 the contents for parts B and C of title X and inserting  
14 the following:

“PART B—LEGISLATIVE LINE-ITEM VETO

- “Sec. 1011. Line-item veto authority.
- “Sec. 1012. Procedures for expedited consideration.
- “Sec. 1013. Presidential deferral authority.
- “Sec. 1014. Identification of targeted tax benefits.
- “Sec. 1015. Treatment of cancellations.
- “Sec. 1016. Reports by Comptroller General.
- “Sec. 1017. Definitions.
- “Sec. 1018. Expiration.
- “Sec. 1019. Deficit reduction.
- “Sec. 1020. Suits by Comptroller General.
- “Sec. 1021. Proposed deferrals of budget authority.”.

15 (d) EFFECTIVE DATE.—The amendments made by  
16 this subtitle shall take effect on the date of its enactment  
17 and apply only to any dollar amount of discretionary budg-  
18 et authority, item of direct spending, or targeted tax ben-

1 efit provided in an Act enacted on or after the date of  
2 enactment of this Act.

3 **SEC. 404. RESCISSION MEASURES CONSIDERED.**

4 (a) RULES AMENDMENT.—Clause 6(c) of rule XIII  
5 of the Rules of the House of Representatives is amended  
6 by inserting before the period “, or a rule or order that  
7 limits any amendment otherwise in order to a rescission  
8 bill”.

9 (b) AUTOMATIC ALLOCATIONS REDUCTIONS.—  
10 Clause 4(b) of rule X of the Rules of the House of Rep-  
11 resentatives is amended by inserting “(1)” after “(b)”, by  
12 redesignating subparagraphs (1) through (6) as subdivi-  
13 sions (A) through (F), respectively, and by adding at the  
14 end the following:

15 “(2)(A) Whenever a rescission bill passes the House  
16 of Representatives, the Committee on the Budget shall im-  
17 mediately reduce the applicable allocations under section  
18 302(a) of the Congressional Budget Act of 1974 by the  
19 total amount of reductions in budget authority and in out-  
20 lays resulting from such rescission bill.

21 “(B) As used in this subparagraph, the term ‘rescis-  
22 sion bill’ means a bill or joint resolution which only re-  
23 scinds, in whole or in part, budget authority and which  
24 includes only titles corresponding to the most recently en-

1 acted appropriation bills that continue to include unobli-  
2 gated balances.”.

3 (c) PRIVILEGED DISCHARGE RESOLUTIONS.—Rule  
4 XIII of the Rules of the House of Representatives is  
5 amended by adding at the end the following new clause:  
6 “8. (a) By February 1, May 1, July 30, and Novem-  
7 ber 11 of each session, the majority leader shall introduce  
8 a rescission bill. If such bill is not introduced by that date,  
9 then whenever a rescission bill is introduced during a ses-  
10 sion on or after that date, a motion to discharge the com-  
11 mittee from its consideration shall be privileged after the  
12 10-legislative day period beginning on that date for the  
13 first 5 such bills.

14 “(b) It shall not be in order to offer any amendment  
15 to a rescission bill except an amendment that increases  
16 the amount of budget authority that such bill rescinds.

17 “(c) As used in this clause and in clause 6, the term  
18 ‘rescission bill’ has the meaning given such term in clause  
19 4(b)(2)(B) of rule X.”.

20 (d) POINT OF ORDER.—Rule XXI of the Rules of the  
21 House of Representatives (as amended by subsection (d))  
22 is further amended by adding at the end the following new  
23 clause:

1 “9. It shall not be in order to consider any rescission  
2 bill, or conference report thereon or amendment thereto,  
3 unless—

4 “(1) in the case of such bill or conference re-  
5 port thereon, it is made available to Members and  
6 the general public on the Internet for at least 48  
7 hours before its consideration; or

8 “(2)(A) in the case of an amendment to such  
9 rescission bill made in order by a rule, it is made  
10 available to Members and the general public on the  
11 Internet within one hour after the rule is filed; or

12 “(B) in the case of an amendment under an  
13 open rule, it is made available to Members and the  
14 general public on the Internet immediately after  
15 being offered; in a format that is searchable and  
16 sortable.

17 “(3) No amendment to an amendment to a re-  
18 scission bill shall be in order unless germane to the  
19 amendment to which it is offered.”.

20 **TITLE V—BIENNIAL BUDGET**  
21 **DEFICIT REDUCTION**

22 **SEC. 501. JOINT COMMITTEE ON DEFICIT REDUCTION.**

23 (a) ESTABLISHMENT AND COMPOSITION.—

24 (1) IN GENERAL.—There is established a Joint  
25 Committee on Deficit Reduction (referred to in this

1 Act as the “joint committee”) to be composed of 20  
2 members as follows:

3 (A) Ten Members of the House of Rep-  
4 resentatives, including 5 members appointed  
5 from the majority party by the Speaker of the  
6 House and 5 members from the minority party  
7 to be appointed by the minority leader.

8 (B) Ten Members of the Senate, including  
9 5 members appointed from the majority party  
10 by the majority leader of the Senate and 5  
11 members from the minority party to be ap-  
12 pointed by the minority leader.

13 (2) VACANCY.—A vacancy in the joint com-  
14 mittee shall not affect the power of the remaining  
15 members to execute the functions of the joint com-  
16 mittee, and shall be filled in the same manner as the  
17 original selection.

18 (3) AGREEMENT.—No recommendation shall be  
19 made by the joint committee except upon the major-  
20 ity vote of the members from each House, respec-  
21 tively.

22 (4) PUBLIC MEETINGS.—The joint committee  
23 shall hold not fewer than 5 public hearings in pre-  
24 paring legislation as required under section 6002.

1 (b) DUTIES.—The joint committee shall be respon-  
2 sible for reporting biennial legislation as provided in sec-  
3 tion 6002.

4 (c) RESOURCES.—The joint committee may utilize  
5 the resources of the House and Senate.

6 **SEC. 502. BIENNIAL BUDGET DEFICIT REDUCTION LEGISLA-**  
7 **TION.**

8 (a) AGENCY REPORTS.—Not later than June 1st of  
9 each odd numbered year, the Government Accountability  
10 Office and Congressional Budget Office shall report to the  
11 joint committee—

12 (1) recommendations for eliminating waste,  
13 fraud, abuse, and ineffective, duplicative, or out-  
14 dated Government programs and recommendations  
15 for streamlining, consolidating, or eliminating waste-  
16 ful Government programs; and

17 (2) the projected savings of the recommenda-  
18 tions over a 10-year period.

19 (b) DEFICIT REDUCTION TARGET.—In this section,  
20 the term “deficit reduction target” means 10 percent of  
21 the previous year’s budget deficit, not exceeding 5 percent  
22 of the previous year’s total outlays and not less than 1  
23 percent of the previous year’s total outlays.

24 (c) LEGISLATION.—

1           (1) INTRODUCTION.—Not later than July 15th  
2 of each odd numbered year, the chairman or ranking  
3 member of the joint committee or their designees  
4 shall introduce legislation (referred to in this Act as  
5 the “legislation”) which shall be referred to the joint  
6 committee—

7                   (A) to eliminate or reduce spending on  
8 wasteful, fraudulent, abusive, ineffective, dupli-  
9 cative, or outdated Government programs; and

10                   (B) that achieves a savings equal to or  
11 greater than the deficit reduction target.

12           (2) DISCHARGE.—After the legislation is intro-  
13 duced and made public for at least 72 hours, the  
14 joint committee shall discharge the legislation not  
15 later than 2 weeks after introduction to the House  
16 and the Senate and report the legislation with a fa-  
17 vorable recommendation, unfavorable recommenda-  
18 tion, or no recommendation.

19           (3) CONSIDERATION.—Once the legislation is  
20 discharged from the joint committee, it shall be in  
21 order in the House or the Senate, as appropriate, to  
22 move to the legislation not later than September  
23 15th of the year of introduction. The legislation  
24 shall not be subject to amendment or points of

1 order. Debate on the legislation shall be limited to  
2 20 hours in the Senate and 3 hours in the House.

3 (4) OTHER HOUSE.—Upon passage of legisla-  
4 tion in the House or the Senate under paragraph  
5 (3), it shall be in order for the other house to move  
6 to the respective bill not later than September 25th  
7 with the same rules of debate.

8 (5) VETO.—If the legislation is vetoed, both the  
9 House and the Senate shall vote on whether to over-  
10 ride the veto not later than 1 week after the veto.

11 (d) ADJUSTMENT OF BUDGET CAPS.—If legislation  
12 is enacted pursuant to this title, the Chairmen of the  
13 House and Senate Committees on the Budget shall reduce  
14 the appropriate budgetary allocations and levels in the  
15 most recently enacted budget resolution to reflect the re-  
16 ductions achieved by such legislation.

17 **TITLE VI—PAYGO HONESTY**  
18 **WITH RESPECT TO TRUST**  
19 **FUNDS**

20 **SEC. 601. PAYGO AND TRUST FUNDS.**

21 (a) IN GENERAL.—Any increase in revenues or re-  
22 duced spending in a Federal trust fund resulting from a  
23 bill, amendment, resolution, motion, or conference report  
24 shall—



1           (1) not be counted for purposes of offsetting  
2 revenues, receipts, or discretionary spending under  
3 the Congressional Budget Act of 1974 or the Statu-  
4 tory Pay-As-You-Go Act of 2010; and

5           (2) only be used for the purposes of the Federal  
6 trust as provided by law.

7           (b) INTERGOVERNMENTAL TRANSFERS.—Nothing in  
8 this section shall impact intergovernmental lending from  
9 a Federal trust fund to annual government operations.

○