

114TH CONGRESS  
2D SESSION

# S. 3538

To improve enforcement against trafficking in cultural property and prevent stolen or illicit cultural property from financing terrorist and criminal networks, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

DECEMBER 9, 2016

Mr. CASEY (for himself and Mr. GRASSLEY) introduced the following bill;  
which was read twice and referred to the Committee on Finance

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## A BILL

To improve enforcement against trafficking in cultural property and prevent stolen or illicit cultural property from financing terrorist and criminal networks, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Prevent Trafficking

5       in Cultural Property Act”.

6       **SEC. 2. DEFINITION.**

7       In this Act, the term “cultural property” includes

8       property covered under—

- 1                         (1) Article 1 of the Convention for the Protection  
2                         of Cultural Property in the Event of Armed  
3                         Conflict, done at The Hague on May 14, 1954  
4                         (Treaty Doc. 106–1(A)) (commonly referred to as  
5                         the “Hague Convention”); or  
6                         (2) Article 1 of the Convention on the Means  
7                         of Prohibiting and Preventing the Illicit Import, Export,  
8                         and Transfer of Ownership of Cultural Property, done at Paris November 14, 1970.

10 **SEC. 3. STATEMENT OF POLICY.**

11                         It shall be the policy of the United States to—

12                         (1) ensure the components of the Department  
13                         of Homeland Security enhance and unify efforts  
14                         to—

15                         (A) interdict, detain, seize, and investigate  
16                         cultural property illegally imported into the  
17                         United States;

18                         (B) disrupt and dismantle smuggling and  
19                         trafficking networks and transnational criminal  
20                         organizations engaged in, conspiring to engage  
21                         in, or facilitating illegal trade in cultural prop-  
22                         erty, including stolen antiquities used to finance  
23                         terrorism; and

24                         (C) support offices of United States Attor-  
25                         neys in prosecuting persons engaged in, con-

## 11 SEC. 4. ACTIVITIES OF THE DEPARTMENT OF HOMELAND

## SECURITY.

13 The Commissioner of U.S. Customs and Border Pro-  
14 tection and the Director of U.S. Immigration and Customs  
15 Enforcement shall—

1       Customs Enforcement, respectively, and, if nec-  
2       essary, devise additional directives, regulations,  
3       rules, and memoranda of understanding, relating to  
4       policies and procedures on the illegal importation of  
5       cultural property in order to—

6                     (A) reflect changes in cultural property  
7        law, including changes and updates to relevant  
8        treaties, bilateral agreements, statutes, regula-  
9        tions, and case law that occurred subsequent to  
10      Customs Directive No. 5230–015, entitled  
11      “Customs Directive on Detention and Seizure  
12      of Cultural Property” and dated April 18,  
13      1991;

14                    (B) emphasize investigating, and providing  
15      support for investigations and prosecutions, of  
16      persons engaged in, conspiring to engage in, or  
17      facilitating the illegal importation of cultural  
18      property, including smugglers, dealers, buyers,  
19      money launderers, and any other appropriate  
20      parties; and

21                    (C) provide for communication and coordi-  
22      nation between relevant offices of U.S. Customs  
23      and Border Protection and U.S. Immigration  
24      and Customs Enforcement, respectively, in in-  
25      vestigating and supporting prosecutions of per-

1           sons engaged in, conspiring to engage in, or fa-  
2           cilitating the illegal importation of cultural  
3           property; and

4           (3) ensure relevant personnel within U.S. Cus-  
5           toms and Border Protection and U.S. Immigration  
6           and Customs Enforcement, respectively, receive suf-  
7           ficient training in—

8                 (A) relevant cultural property laws;  
9                 (B) the identification of cultural property  
10               that is at greatest risk of looting and traf-  
11               ficking; and

12                 (C) methods of interdiction and investiga-  
13               tive techniques specifically related to illegal  
14               trade in cultural property.

15 **SEC. 5. ROLE OF THE SMITHSONIAN INSTITUTION.**

16           The Secretary of Homeland Security shall ensure  
17 that the heads of all components of the Department of  
18 Homeland Security involved in cultural property protec-  
19 tion activities are authorized to enter into agreements or  
20 memoranda of understanding with the Smithsonian Insti-  
21 tution to temporarily engage personnel from the Smithso-  
22 nian Institution for the purposes of furthering such cul-  
23 tural property protection activities.

1   **SEC. 6. REPORT.**

2       Not later than 1 year after the date of the enactment  
3   of this Act and 3 years thereafter, the Commissioner of  
4   U.S. Customs and Border Protection and the Commis-  
5   sioner of U.S. Immigration and Customs Enforcement  
6   shall jointly submit to the Committee on Ways and Means  
7   and the Committee on Homeland Security of the House  
8   of Representatives and the Committee on Finance and the  
9   Committee on Homeland Security and Governmental Af-  
10   fairs of the Senate a report on—

11           (1) the progress of the implementation of this  
12   Act; and

13           (2) other actions to enhance and unify efforts  
14   to interdict, detain, seize, and investigate cultural  
15   property illegally imported into the United States,  
16   and investigate, disrupt, and dismantle smuggling  
17   and trafficking networks engaged in, conspiring to  
18   engage in, or facilitating the illegal importation of  
19   cultural property.

