111TH CONGRESS 2D SESSION

S. 3537

To provide for certain land exchanges in Gunnison County, Colorado, and Uintah County, Utah.

IN THE SENATE OF THE UNITED STATES

June 24, 2010

Mr. Udall of Colorado (for himself, Mr. Bennett, Mr. Bennett, and Mr. Hatch) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To provide for certain land exchanges in Gunnison County, Colorado, and Uintah County, Utah.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Central Rockies Land
- 5 Exchange and National Park System Enhancement Act
- 6 of 2010".
- 7 SEC. 2. PURPOSES.
- 8 The purposes of this Act are—

1	(1) to authorize, direct, expedite, and facilitate
2	two land exchanges in central Colorado and eastern
3	Utah;
4	(2) to enhance the National Park System by
5	National Park Service acquisition of important lands
6	in Colorado and Utah;
7	(3) to protect the open space and natural values
8	of certain lands conveyed out of Federal ownership
9	through a permanent conservation easement; and
10	(4) to provide for improved public access to cer-
11	tain lands in Gunnison County, Colorado.
12	SEC. 3. DEFINITIONS.
13	In this Act:
14	(1) Bear ranch.—The term "Bear Ranch"
15	means the Bear Ranch, LLC, a Colorado Limited
16	Liability Corporation.
17	(2) Darien Ranch.—The term "Darien
18	Ranch" means the ranch operated by Larry and
19	Dana Darien of 2880 County Road 3, Marble, Colo-
20	rado.
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21	(3) Federal Land.—The term "Federal land"
2122	(3) FEDERAL LAND.—The term "Federal land" means the land or right-of-way to be conveyed by

1	(4) Non-federal land.—The term "non-Fed-
2	eral land" means land to be conveyed to the United
3	States in the land exchanges under this Act.
4	(5) Secretary concerned.—The term "Sec-
5	retary concerned" means the Secretary of the Inte-
6	rior or Secretary of Agriculture, as appropriate.
7	SEC. 4. BEAR RANCH AND DEPARTMENT OF THE INTERIOR
8	LAND EXCHANGE, GUNNISON COUNTY, COLO-
9	RADO, AND UINTAH COUNTY, UTAH.
10	(a) Land Exchange Required.—If the Bear
11	Ranch offers to convey to the Secretary of the Interior
12	all right, title, and interest of the Bear Ranch in and to
13	the non-Federal parcels identified in subsection (b) for in-
14	clusion in the National Park System—
15	(1) the Secretary of the Interior shall accept
16	the offer; and
17	(2) the Secretary of the Interior and Agri-
18	culture shall simultaneously convey to the Bear
19	Ranch all right, title, and interest of the United
20	States in and to approximately 1,846 acres of Fed-
21	eral land under the jurisdiction of the Bureau of
22	Land Management or the United States Forest
23	Service, as applicable, comprising separate land par-
24	cels, as generally depicted and numbered on a map
25	entitled "Central Rockies Land Exchange—Federal

- 1 Parcels 1–6—Bear Ranch" and dated February
- 2 2010.
- 3 (b) Non-Federal Land Described.—The non-
- 4 Federal land to be conveyed under this section consists
- 5 of—
- 6 (1) approximately 911 acres of land within the
- 7 Curecanti National Recreation Area in Gunnison
- 8 County, Colorado, and generally depicted on the map
- 9 entitled "Central Rockies Land Exchange—Non-
- 10 Federal parcel—Sapinero Mesa" and dated Feb-
- 11 ruary 2010; and
- 12 (2) approximately 80 acres of land within Dino-
- saur National Monument in Uintah County, Utah,
- and generally depicted on a map entitled "Central
- 15 Rockies Land Exchange—Non-Federal parcel—Or-
- 16 chid Draw" and dated February 2010.
- 17 (c) Land Title.—Title to the non-Federal land con-
- 18 veyed to the Secretary of the Interior under this section
- 19 shall be acceptable to the Secretary and shall conform to
- 20 the title approval standards of the Attorney General of
- 21 the United States applicable to land acquisitions by the
- 22 Federal Government.

SEC. 5. DARIEN RANCH AND FOREST SERVICE LAND EX-2 CHANGE, GUNNISON COUNTY, COLORADO. 3 (a) LAND EXCHANGE REQUIRED.—If the Darien Ranch offers to convey all right, title, and interest of the 4 5 Darien Ranch in and to the approximately 0.42 acres of non-Federal land in Gunnison County, Colorado, as gen-6 7 erally depicted on the map entitled "Central Rockies Land 8 Exchange—Non-Federal parcel—Lily Lake Trailhead" 9 and dated February 2010, the Secretary of Agriculture 10 shall— 11 (1) accept the offer; and 12 (2) upon receipt of the non-Federal land, simul-13 taneously convey to the Darien Ranch a permanent 14 right-of-way no more than 200 feet in width for a 15 water intake on Rapid Creek and water pipeline 16 (and access to such water intake and pipeline) gen-17 erally running along an existing irrigation ditch 18 from Rapid Creek to private land on the route gen-19 erally depicted on a map entitled "Central Rockies 20 Land Exchange—Darien Ranch Right-of-Way" and 21 dated February 2010. 22 (b) LAND TITLE.—Title to the non-Federal land con-23 veyed to the Secretary of Agriculture under this section 24 shall be acceptable to the Secretary and shall conform to

the title approval standards of the Attorney General of

- 1 the United States applicable to land acquisitions by the
- 2 Federal Government.

3 SEC. 6. EQUAL VALUE EXCHANGE AND APPRAISALS.

- (a) Equal Value Exchange.—
- 5 (1) IN GENERAL.—The values of the Federal
 6 and non-Federal land in each separate land ex7 change under this Act shall be equal. If the values
 8 are not equal in one or both of the land exchanges,
 9 the values of the Federal and non-Federal land at
 10 issue shall be equalized in the manner provided by
 11 this subsection.
 - (2) Surplus of federal land value.—If the final appraised value of the Federal land in a land exchange under this Act exceeds the final appraised value of the non-Federal land in that exchange, the non-Federal party in that exchange shall make a cash equalization payment to the Secretary concerned as necessary to achieve equal value, including, if necessary, an amount in excess of that authorized pursuant to section 206(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716(b)).
 - (3) SURPLUS OF NON-FEDERAL LAND VALUE.—
 If the final appraised value of the non-Federal land
 in a land exchange under this Act exceeds the final

- 1 appraised value of the Federal land in that ex-2 change—
- 3 (A) the United States shall not make a 4 cash equalization payment to the non-Federal 5 party in that exchange; and
 - (B) the surplus value of the non-Federal land shall be considered a donation by the non-Federal party in that exchange to the United States.

(b) Use of Cash Equalization Payment.—

- (1) Department of the Interior.—Any cash equalization payment received by the Secretary of the Interior under subsection (a) shall be deposited in the Federal Land Disposal Account established pursuant to the Federal Land Transaction Facilitation Act (43 U.S.C. 2301 et seq.) and shall be available for use by the Bureau of Land Management, without further appropriation, for the acquisition of lands or interests in land from willing sellers in Gunnison County, Colorado, or lands within the area managed by the Uncompander Field Office of the Bureau of Land Management.
- (2) FOREST SERVICE.—Any cash equalization payment received by the Secretary of Agriculture under subsection (a) shall be deposited in the fund

1	established by Public Law 90–171 (commonly known
2	as the Sisk Act; 16 U.S.C. 484a).
3	(c) Appraisals.—
4	(1) Performance standards.—The values of
5	the lands to be exchanged shall be determined by the
6	Secretary concerned through concurrent appraisals
7	performed in accordance with—
8	(A) the Uniform Appraisal Standards for
9	Federal Land Acquisitions;
10	(B) the Uniform Standards of Professional
11	Appraisal Practice (USPAP); and
12	(C) appraisal instructions issued by the
13	Secretary concerned.
14	(2) Appraiser selection.—The appraisals
15	shall be performed by an appraiser mutually agreed
16	to by the Secretary concerned and the Bear Ranch
17	or Darien Ranch, as applicable.
18	(3) AVAILABILITY TO PUBLIC.—After reviewing
19	and approving the appraisals, but before consum-
20	mating an exchange, the Secretary concerned shall
21	make a summary of the appraisals available for pub-
22	lic review.
23	(4) Appraisal exclusion.—The appraisal of
24	the Federal land parcels under this Act shall not re-
25	flect any diminution in value due to the conservation

- easement requirements of section 7(a), which conservation easement shall be considered a donation for all purposes of law.
- 4 (5) APPRAISAL OF PARCEL.—If the Secretary
 5 of the Interior and Secretary of Agriculture deter6 mine it appropriate, the Secretary of the Interior
 7 may determine the value of Federal Parcel 6—Bear
 8 Ranch, as identified on the map referenced in sub9 section 4(a).

10 SEC. 7. MISCELLANEOUS PROVISIONS.

- 11 (a) Conservation Easements.—As a condition of 12 the land exchange under section 4, and before consummating the exchange, the Bear Ranch shall deliver to the Secretary an executed document granting a permanent 14 15 conservation easement on Federal Parcels 1–5, Bear Ranch, as identified on the map referenced in section 4(a) 16 to a qualified unit of government or organization as specified in section 170(h) of the Internal Revenue Code of 18 19 1986. The conservation easement shall limit future use of 20 the Federal land parcels to agricultural, recreational, open
- 22 (b) WITHDRAWAL PROVISIONS.—

space, and wildlife conservation purposes.

23 (1) WITHDRAWAL.—Without further action by 24 the Secretary concerned, lands acquired by the 25 United States under this Act shall be permanently

- withdrawn from all forms of appropriation and disposal under the public land laws (including the mining and mineral leasing laws) and the Geothermal Steam Act of 1930 (30 U.S.C. 1001 et seq.).
 - (2) WITHDRAWAL REVOCATION.—Any public land order that withdraws the Federal lands from appropriation or disposal under a public land law shall be revoked to the extent necessary to permit disposal of the Federal land parcels in the exchanges under this Act.
 - (3) WITHDRAWAL OF FEDERAL LAND.—All Federal land to be exchanged under this Act, if not already withdrawn or segregated from appropriation or disposal under the public land laws upon enactment of this Act, is hereby so withdrawn, subject to valid existing rights, until—
 - (A) the date of conveyance of the Federal land to the Bear Ranch or Darien Ranch, as applicable; or
 - (B) such time as the Secretary concerned and the non-Federal party may determine not to proceed with the exchange concerned.
- 23 (c) Postexchange Land Management.—
- 24 (1) DEPARTMENT OF THE INTERIOR.—Land 25 acquired by the Secretary of the Interior under sec-

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- tion 4 shall become part of the Curecanti National
 Recreation Area or Dinosaur National Monument,
 as applicable, and shall be managed by the National
 Park Service in accordance with the laws, rules, and
- 5 regulations applicable to the unit.

(2) Forest service.—Land acquired by the Secretary of Agriculture under section 5 shall become part of the unit of the National Forest System within which the land is located and shall be administered in accordance with the laws, rules, and regulations applicable to the National Forest System. For purposes of section 7 of the Land and Water Conservation Fund Act of 1965 (16 U.S.C. 460l–9), the boundaries of the unit of the National Forest System in which the land is located shall be deemed to be the boundaries of that unit as of January 1, 1965.

(d) Bear Ranch Area Access.—

(1) Travel management plan.—Not later than 3 years after consummating the land exchange under section 4, the Secretary concerned shall prepare and implement a travel management plan in consultation with Gunnison County, Colorado, for the design, construction, improvement, replacement, or other siting of roads, trails, and trailheads in the

1	area shown as the "Planning Area" on the map enti-
2	tled "Central Rockies Land Exchange—Anthracite-
3	Spring Creek Travel Planning Area" and dated Feb-
4	ruary 2010. Such plan—
5	(A) may incorporate any travel manage-
6	ment plans, or applicable provisions thereof,
7	that cover the Travel Planning Area and may
8	have already been completed by the Secretary
9	concerned;
10	(B) may, at the discretion of the Secretary
11	concerned, update any existing plans to provide
12	for any enhanced public access, roads, trails,
13	and trailheads as may be enabled by the fund-
14	ing under paragraph (3); and
15	(C) shall determine, in consultation with
16	Gunnison County, whether the reservation of
17	paragraph (2)(B) should be terminated because
18	adequate or preferable replacement access is to
19	be provided under this paragraph.
20	(2) Interim access.—The conveyance of Fed-
21	eral parcel 1 to the Bear Ranch pursuant to section
22	4 shall be subject to—
23	(A) the existing right-of-way for Gunnison
24	County Road 2 as shown on the map depicted
25	in paragraph (1); and

(B) a reservation of nonmotorized public access from County Road 2 to the Deep Creek area as shown on the map referenced in paragraph (1).

(3) Access funding.—

- (A) IN GENERAL.—Before the consummation of the land exchange under section 4, the Bear Ranch shall deposit with the Secretary of the Interior the sum of \$50,000, which may be used by the Secretary of the Interior and the Secretary of Agriculture, as they jointly determine appropriate, without further appropriation, for road, trail, and trailhead work and purposes specified in paragraph (1).
- (B) EFFECT OF PLAN.—If the plan under paragraph (1) determines that the paragraph (2)(B) reservation should be terminated, the Bear Ranch shall pay to the Secretary of the Interior an additional sum of \$200,000, which may be utilized by the Secretary of the Interior and the Secretary of Agriculture, as they jointly determine appropriate, without further appropriation, for paragraph (1) road, trail, and trailhead work and purposes. Upon completion

- of such work, the paragraph (2)(B) reservation shall be terminated.
- 3 (e) EXCHANGE TIMETABLE.—It is the intent of Con-4 gress that the land exchanges directed by this Act be con-5 summated not later than 1 year after the date of the en-
- 6 actment of this Act.

- 7 (f) Maps, Estimates, and Descriptions.—
 - (1) MINOR ERRORS.—The Secretary concerned and the Bear Ranch or Darien Ranch may by mutual agreement make minor boundary adjustments to any land parcel or the right-of-way involved in the exchange concerned, and may correct any minor errors in any map, acreage estimate, or description of any land or right-of-way to be exchanged.
 - (2) CONFLICT.—If there is a conflict between a map, an acreage estimate, or a description of any land or right-of-way under this Act, the map shall control unless the Secretary concerned and the Bear Ranch or Darien Ranch mutually agree otherwise.
 - (3) AVAILABILITY.—The Secretary concerned shall file and make available for public inspection in the appropriate field offices of the Bureau of Land Management, the Curecanti National Recreation Area, Dinosaur National Monument, and White

- 1 River and Gunnison National Forests a copy of the
- 2 pertinent maps referred to in this Act.

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