### 111TH CONGRESS 2D SESSION

# S. 3299

To amend the Help America Vote Act of 2002 to allow all eligible voters to vote by mail in Federal elections.

## IN THE SENATE OF THE UNITED STATES

May 4, 2010

Mr. Wyden (for himself, Mr. Kerry, Mr. Carper, Ms. Cantwell, Mr. Merkley, and Mrs. Gillibrand) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

# A BILL

To amend the Help America Vote Act of 2002 to allow all eligible voters to vote by mail in Federal elections.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Universal Right to
- 5 Vote by Mail Act of 2010".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:
- 8 (1) An inequity of voting rights exists in the
- 9 United States because voters in some States have

- the universal right to vote by mail while voters in other States do not.
  - (2) Many voters often have work, family, or other commitments that make getting to polls on the date of an election difficult or impossible. Under current State laws, many of these voters are not permitted to vote by mail.
    - (3) 28 States currently allow universal absentee voting (also known as "no-excuse" absentee voting), which permits any voter to request a mail-in ballot without providing a reason for the request, and no State which has implemented no-excuse absentee voting has repealed it.
    - (4) Voting by mail gives voters more time to consider their choices, which is especially important as many ballots contain greater numbers of questions about complex issues than in the past due to the expanded use of the initiative and referendum process in many States.
    - (5) Voting by mail is cost effective. After the State of Oregon adopted vote by mail for all voters, the cost to administer an election in the State dropped by nearly 30 percent over the next few elections, from \$3.07 per voter to \$2.21 per voter.

- 1 (6) Allowing all voters the option to vote by 2 mail can reduce waiting times for those voters who 3 choose to vote at the polls.
  - (7) Voting by mail is preferable to many voters as an alternative to going to the polls. Voting by mail has become increasingly popular with voters who want to be certain that they are able to vote no matter what comes up on Election Day.
  - (8) No evidence exists suggesting the potential for fraud in absentee balloting is greater than the potential for fraud by any other method of voting.
  - (9) Many of the reasons which voters in many States are required to provide in order to vote by mail require the revelation of personal information about health, travel plans, or religious activities, which violate voters' privacy while doing nothing to prevent voter fraud.
  - (10) State laws which require voters to obtain a notary signature to vote by mail only add cost and inconvenience to voters without increasing security.

#### 21 SEC. 3. PROMOTING ABILITY OF VOTERS TO VOTE BY MAIL

- 22 IN FEDERAL ELECTIONS.
- 23 (a) IN GENERAL.—Subtitle A of title III of the Help 24 America Vote Act of 2002 (42 U.S.C. 15481 et seq.) is

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- 1 amended by inserting after section 303 the following new
- 2 section:
- 3 "SEC. 303A. PROMOTING ABILITY OF VOTERS TO VOTE BY
- 4 MAIL.
- 5 "(a) IN GENERAL.—If an individual in a State is eli-
- 6 gible to cast a vote in an election for Federal office, the
- 7 State may not impose any additional conditions or require-
- 8 ments on the eligibility of the individual to cast the vote
- 9 in such election by mail, except to the extent that the
- 10 State imposes a deadline for requesting the ballot and re-
- 11 lated voting materials from the appropriate State or local
- 12 election official and for returning the ballot to the appro-
- 13 priate State or local election official.
- 14 "(b) Rule of Construction.—Nothing in sub-
- 15 section (a) shall be construed to affect the authority of
- 16 States to conduct elections for Federal office through the
- 17 use of polling places at which individuals cast ballots on
- 18 the date of the election.
- 19 "(c) Effective Date.—A State shall be required
- 20 to comply with the requirements of subsection (a) with re-
- 21 spect to elections for Federal office held in years beginning
- 22 with 2012.".
- 23 (b) Conforming Amendment Relating to En-
- 24 FORCEMENT.—Section 401 of such Act (42 U.S.C. 15511)

- 1 is amended by striking "and 303" and inserting "303, and
- 2 303A".
- 3 (c) CLERICAL AMENDMENT.—The table of contents
- 4 for such Act is amended by inserting after the item relat-
- 5 ing to section 303 the following new item:

"Sec. 303A. Promoting ability of voters to vote by mail.".

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