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111TH CONGRESS 2D SESSION

S. 3073

[Report No. 111-283]

To amend the Federal Water Pollution Control Act to protect and restore the Great Lakes.

IN THE SENATE OF THE UNITED STATES

March 4, 2010

Mr. Levin (for himself, Mr. Voinovich, Ms. Klobuchar, Mr. Brown of Ohio, Mr. Franken, Ms. Stabenow, Mr. Durbin, Mr. Burris, Mr. Casey, and Mrs. Gillibrand) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

SEPTEMBER 2, 2010

Reported under authority of the order of the Senate of August 5, 2010, by Mrs. BOXER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Federal Water Pollution Control Act to protect and restore the Great Lakes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Great Lakes Eco-
3	system Protection Act of 2010".
4	SEC. 2. GREAT LAKES PROVISION MODIFICATIONS.
5	(a) Findings; Purpose.—Section 118(a) of the
6	Federal Water Pollution Control Act (33 U.S.C. 1268(a))
7	is amended—
8	(1) in paragraph (1)—
9	(A) by striking subparagraph (B) and in-
10	serting the following:
11	"(B) the United States should seek to at-
12	tain the goals embodied in the Great Lakes
13	Restoration Initiative Action Plan, the Great
14	Lakes Regional Collaboration Strategy, and the
15	Great Lakes Water Quality Agreement; and";
16	and
17	(B) in subparagraph (C), by inserting ",
18	tribal," after "State"; and
19	(2) by striking paragraph (2) and inserting the
20	following:
21	"(2) Purpose.—The purpose of this section is
22	to achieve the goals established in the Great Lakes
23	Restoration Initiative Action Plan, the Great Lakes
24	Regional Collaboration Strategy, and the Great
25	Lakes Water Quality Agreement through—

1	"(A) improved organization and definition
2	of mission on the part of the Agency;
3	"(B) the funding of grants for protection,
4	restoration, and pollution control in the Great
5	Lakes area; and
6	"(C) improved accountability.".
7	(b) Great Lakes Management.—Section 118(c) of
8	the Federal Water Pollution Control Act (33 U.S.C.
9	1268(e)) is amended—
10	(1) in paragraph (1)—
11	(A) in subparagraph (A), by striking ";;"
12	and inserting a semicolon;
13	(B) by striking subparagraph (E);
14	(C) by redesignating subparagraphs (C)
15	and (D) as subparagraphs (E) and (F), respec-
16	tively;
17	(D) in subparagraph (E) (as so redesig-
18	nated), by adding "and" at the end;
19	(E) in subparagraph (F) (as so redesig-
20	nated), by striking "; and" and inserting a pe-
21	riod; and
22	(F) by inserting after subparagraph (B)
23	the following:
24	"(C) provide the support described in para-
25	eraph (6):

1	"(D) coordinate with the Great Lakes
2	Interagency Task Force, as required under
3	paragraph (7);";
4	(2) in paragraph (3)(C), by striking "subpara-
5	graph (c)(1)(C) of this section" and inserting "para-
6	graph (1)(E)'';
7	(3) by striking paragraph (6) and inserting the
8	following:
9	"(6) Great lakes governance and manage-
10	MENT.
11	"(A) Great lakes leadership coun-
12	CIL.
13	"(i) ESTABLISHMENT.—There is es-
14	tablished a council, to be known as the
15	Great Lakes Leadership Council (referred
16	to in this paragraph as the 'Council').
17	"(ii) Duties.—The Council shall—
18	"(I) develop and establish Great
19	Lakes protection and restoration pol-
20	icy;
21	"(II) approve long-term goals
22	and objectives relating to Great Lakes
23	protection and restoration, including
24	the Great Lakes Restoration Initia-
25	tive:

1	"(III) establish annual priorities
2	with respect to Great Lakes protec-
3	tion and restoration, including prior-
4	ities for the Great Lakes Restoration
5	Initiative;
6	"(IV) submit to Congress, the
7	President, and the public reports de-
8	scribing progress made during the re-
9	porting period with respect to Great
10	Lakes protection and restoration;
11	"(V) seek consensus among units
12	of government and stakeholders re-
13	garding disputes relating to Great
14	Lakes protection and restoration;
15	"(VI) determine a process for
16	participation in relevant international
17	forums, such as the Great Lakes
18	Water Quality Agreement; and
19	"(VII) provide input annually re-
20	garding Federal budget priorities and
21	levels for Great Lakes protection and
22	restoration, including the Great Lakes
23	Restoration Initiative.
24	"(iii) MEMBERSHIP.—

1	"(I) IN GENERAL.—The member-
2	ship of the Council shall include—
3	"(aa) 8 heads of Federal de-
4	partments and agencies, to be
5	appointed by the President, in-
6	cluding
7	"(AA) the Adminis-
8	trator;
9	"(BB) the Chief of En-
10	gineers;
11	"(CC) the Secretary of
12	the Interior;
13	"(DD) the Secretary of
14	$\frac{Agriculture}{}$;
15	"(EE) the Secretary of
16	Commerce; and
17	"(FF) the head of the
18	department in which the
19	Coast Guard is operating;
20	"(bb) the governors of the
21	Great Lake States;
22	"(cc) 8 representatives of
23	tribal governments, to be ap-
24	pointed by the Indian tribes lo-

1	eated in the Great Lakes basing
2	and
3	"(dd) 8 mayors, including
4	mayors participating in the Great
5	Lakes and St. Lawrence Cities
6	Initiative, to be appointed by the
7	mayors of areas located in the
8	Great Lakes basin.
9	"(H) CHARPERSON.—The Ad-
10	ministrator shall serve as chairperson
11	of the Council.
12	"(III) SECRETARY.—The Direc-
13	tor of the Program Office shall serve
14	as secretary of, and provide adminis-
15	trative support to, the Council.
16	"(IV) Observer members.—
17	The membership of the Council shall
18	include 1 observer member from each
19	of
20	"(aa) the International Joint
21	Commission;
22	"(bb) the Great Lakes Fish-
23	ery Commission;
24	"(ee) the Great Lakes Com-
25	mission; and

1	"(dd) Canada.
2	"(iv) COMMITTEES.—The Council
3	may establish such committees as the
4	Council determines to be appropriate for
5	issues including—
6	"(I) executive issues;
7	"(II) science issues;
8	"(III) implementation issues; and
9	"(IV) funding issues.
10	"(v) MEETINGS.—
11	"(I) IN GENERAL.—The Council
12	shall meet not less frequently than
13	once each year.
14	"(H) OPEN TO PUBLIC.—The
15	meetings of the Council shall be held
16	open to the public.
17	"(vi) OPERATION.—The Council shall
18	operate on a consensus basis.
19	"(vii) Costs.—The Agency shall pay
20	the operating costs of the Council.
21	"(B) Great Lakes management com-
22	MITTEE.—
23	"(i) ESTABLISHMENT.—There is es-
24	tablished within the Council a committee,

1	to be known as the 'Great Lakes Manage-
2	ment Committee'.
3	"(ii) Duties.—The Great Lakes
4	Management Committee shall—
5	"(I) submit reports to the Coun-
6	eil, including recommendations re-
7	garding relevant issues;
8	"(II) provide direction for the
9	planning, assessment, and reporting
10	efforts of the Council;
11	"(III) monitor and assist in im-
12	plementation activities relating to
13	Great Lakes management; and
14	"(IV) engage in ongoing problem
15	solving regarding Great Lakes man-
16	agement.
17	"(iii) Membership.—
18	"(I) Membership.—The Great
19	Lakes Management Committee shall
20	consist of 11 members, of whom—
21	"(aa) 1 shall be appointed
22	by each unit of government in-
23	eluded in the membership of the
24	Council;

1	"(bb) 1 shall be appointed
2	by the Great Lakes Commission;
3	"(ee) 1 shall be appointed by
4	the International Joint Commis-
5	sion;
6	"(dd) 1 shall be appointed
7	by the Great Lakes Fishery Com-
8	mission;
9	"(ee) 1 shall be a represent-
10	ative of the environmental com-
11	munity in the Great Lakes, to be
12	appointed by the Administrator,
13	after soliciting advice from that
14	community;
15	"(ff) 1 shall be a representa-
16	tive of the agricultural commu-
17	nity, to be appointed by the Ad-
18	ministrator, after soliciting ad-
19	vice from that community;
20	$\frac{\text{"(gg)}}{\text{gg}}$ 1 shall be a represent-
21	ative of Great Lakes industry, to
22	be appointed by the Adminis-
23	trator, after soliciting advice
24	from that industry;

1	"(hh) 1 shall be a represent-
2	ative of the scientific community,
3	to be appointed by the Adminis-
4	trator, after soliciting advice
5	from that community; and
6	"(ii) 1 shall be a representa-
7	tive of Canada, who shall serve
8	as an observer member.
9	"(H) CHARPERSON.—The senior
10	advisor on Great Lakes of the Agency
11	(or a designee) shall serve as chair-
12	person of the Great Lakes Manage-
13	ment Committee.
14	"(III) Secretary.—The Direc-
15	tor of the Program Office shall serve
16	as secretary of, and provide adminis-
17	trative support to, the Great Lakes
18	Management Committee.
19	"(iv) MEETINGS.—
20	"(I) In GENERAL.—The Great
21	Lakes Management Committee shall
22	meet not less frequently than once
23	each quarter.
24	"(H) OPEN TO PUBLIC.—

1	"(aa) In General.—Sub-
2	ject to item (bb), the meetings of
3	the Great Lakes Management
4	Committee shall be held open to
5	the public.
6	"(bb) Executive ses-
7	Sions.—The Great Lakes Man-
8	agement Committee may hold ex-
9	ecutive sessions that are closed to
10	the public.
11	"(v) OPERATION.—The Great Lakes
12	Management Committee shall operate on a
13	consensus basis.
14	"(vi) Costs.—The Agency shall pay
15	the operating costs of the Great Lakes
16	Management Committee.";
17	(4) by striking paragraph (7) and inserting the
18	following:
19	"(7) Great lakes interagency task
20	FORCE.
21	"(A) ESTABLISHMENT.—There is estab-
22	lished a task force, to be known as the 'Great
23	Lakes Interagency Task Force'.
24	"(B) COORDINATION.—The Program Of-
25	fice shall coordinate, to the maximum extent

1	practicable, with the Great Lakes Interagency
2	Task Force established by subparagraph (A).";
3	(5) in paragraph (8)—
4	(A) by redesignating subparagraphs (A)
5	through (C) as clauses (i) through (iii), respec-
6	tively, and indenting the clauses appropriately;
7	(B) by striking "The Administrator" and
8	inserting the following:
9	"(A) In General.—The Administrator";
10	and
11	(C) by adding at the end the following:
12	"(B) Annual reports.—Not later than
13	30 days after the date of publication of the
14	budget for a fiscal year, the Administrator shall
15	submit to Congress a report that describes—
16	"(i) with respect to each organiza-
17	tional element of the Agency referred to in
18	$\frac{\text{subparagraph}}{\text{subparagraph}} (\Lambda)$
19	"(I) the budget of the element
20	for Great Lakes restoration activities
21	for the applicable fiscal year;
22	"(II) each Great Lakes restora-
23	tion activity to be carried out by the
24	element during the applicable fiscal
25	year; and

1	"(III) the means by which
2	progress made on those activities will
3	be evaluated; and
4	"(ii) with respect to each rec-
5	ommendation submitted by the Great
6	Lakes Leadership Council during the pre-
7	ceding fiscal year, the reasons why the Ad-
8	ministrator approved or disapproved the
9	recommendation.";
10	(6) in paragraph (12)(H), by striking clause (i)
11	and inserting the following:
12	"(i) AUTHORIZATION.—In addition to
13	other amounts authorized to be appro-
14	priated pursuant to this section, there are
15	authorized to be appropriated to carry out
16	this paragraph—
17	"(I) \$50,000,000 for each of fis-
18	eal years 2004 through 2010; and
19	"(H) \$150,000,000 for each of
20	fiscal years 2011 through 2015."; and
21	(7) by adding at the end the following:
22	"(14) Great lakes restoration initia-
23	TIVE.
24	"(A) FINDINGS.—Concress finds that—

1	"(i) the goal of the Great Lakes pro-
2	gram of the Agency is to restore and main-
3	tain the ehemical, physical, and biological
4	integrity of the Great Lakes basin eco-
5	system; and
6	"(ii) in 2010, the Agency, in coordina-
7	tion with Federal partners, will commence
8	implementation of a new Great Lakes Res-
9	toration Initiative (referred to in this para-
10	graph as the 'Initiative'), which will—
11	"(I) identify programs and
12	projects that are strategically selected
13	to target the most significant environ-
14	mental problems in the Great Lakes
15	ecosystem;
16	"(H) be based on the work of
17	"(aa) the Great Lakes Inter-
18	agency Task Force established by
19	paragraph $(7)(A)$; and
20	"(bb) the stakeholders and
21	nongovernmental partners of the
22	Great Lakes Leadership Council;
23	and
24	"(III) represent the commitment
25	of the Federal Government to signifi-

1	eantly advancing Great Lakes protec-
2	tion and restoration.
3	"(B) PRIORITY.—The Initiative shall give
4	priority to work done by non-Federal partners
5	using funding made available for the Great
6	Lakes for—
7	"(i) the remediation of toxic sub-
8	stances in Areas of Concern;
9	"(ii)(I) the prevention of invasive spe-
10	eies; and
11	"(II) the mitigation and restoration of
12	the impacts of invasive species;
13	"(iii)(I) the protection and restoration
14	of nearshore health; and
15	"(II) the prevention of nonpoint
16	source pollution;
17	"(iv) habitat and wildlife protection
18	and restoration; and
19	"(v) accountability, monitoring, eval-
20	uation, communication, and partnership
21	activities.
22	"(C) Projects.—Pursuant to the Initia-
23	tive, the Agency shall consult with Federal
24	partners and take into consideration the rec-
25	ommendations of the Council to select the best

1	combination of programs and projects for Great
2	Lakes protection and restoration using prin-
3	ciples and criteria such as—
4	"(i) the ability to achieve strategie
5	and measurable environmental outcomes;
6	"(ii) the feasibility of—
7	"(I) prompt implementation;
8	"(II) timely achievement of re-
9	sults; and
10	"(III) the ability to leverage re-
11	sources; and
12	"(iii) opportunities for interagency
13	and interorganizational coordination and
14	collaboration.
15	"(D) Implementation of projects.—
16	"(i) IN GENERAL.—Funds made avail-
17	able to carry out the Initiative shall be
18	used to strategically implement—
19	"(I) Federal projects; and
20	"(II) projects carried out in co-
21	ordination with States, Indian tribes,
22	municipalities, institutions of higher
23	education, and other organizations.
24	"(ii) Transfer of funds.—Of
25	amounts made available for environmental

1	programs and management for the Great
2	Lakes Initiative, the Administrator may—
3	"(I) transfer not more than
4	\$475,000,000 to the head of any Fed-
5	eral department or agency, with the
6	concurrence of the department or
7	agency head, to carry out activities to
8	support the Great Lakes Restoration
9	Initiative and the Great Lakes Water
10	Quality Agreement of 1978;
11	"(II) enter into an interagency
12	agreement with the head of any Fed-
13	eral department or agency to carry
14	out activities described in subclause
15	(1); and
16	"(III) make grants to govern-
17	mental entities, nonprofit organiza-
18	tions, institutions, and individuals for
19	planning, research, monitoring, out-
20	reach, and implementation relating to
21	the activities described in subclause
22	(I).
23	"(E) Scope.—

1	"(i) In General.—Projects shall be
2	carried out pursuant to the Initiative on
3	multiple levels, including—
4	"(I) local;
5	"(II) Great Lake-wide; and
6	"(III) Great Lakes basin-wide.
7	"(ii) Limitation.—No funds made
8	available to carry out the Initiative may be
9	used for any water infrastructure activity
10	that is carried out using funds made avail-
11	able under the clean water or drinking
12	water State revolving fund program.
13	"(F) ACTIVITIES BY OTHER FEDERAL
14	AGENCIES.—Each relevant Federal department
15	and agency shall, to the maximum extent prac-
16	ticable—
17	"(i) maintain the base level of funding
18	for the Great Lakes activities of the agen-
19	ey; and
20	"(ii) identify new activities and
21	projects to support the environmental goals
22	of the Initiative.
23	"(G) Funding.—
24	"(i) AUTHORIZATION OF APPROPRIA-
25	Tions.—There is authorized to be appro-

1	priated to carry out the Initiative
2	\$475,000,000 for each of fiscal years 2011
3	through 2016.
4	"(ii) PARTNERSHIPS.—Of the
5	amounts made available to carry out the
6	Initiative, the Administrator shall transfer
7	expeditiously to the Federal partners of the
8	Initiative such sums as are necessary for
9	subsequent use and distribution by the
10	Federal partners in accordance with this
11	section.".
12	(c) Authorization of Appropriations.—Section
13	118 of the Federal Water Pollution Control Act (33
14	U.S.C. 1268) is amended by striking subsection (h) and
15	inserting the following:
16	"(h) Authorization of Appropriations for Pro-
17	GRAM OFFICE.—There is authorized to be appropriated
18	to the Administrator to carry out this section \$25,000,000
19	for each of fiscal years 2011 through 2016.".
20	(d) Effect of Section.—Nothing in this section
21	or an amendment made by this section affects—
22	(1) the jurisdiction, powers, or prerogatives
23	of
24	(A) any department, agency, or officer
25	of

1	(i) the Federal Government; or
2	(ii) any State or tribal government; or
3	(B) any international body established by
4	treaty with authority relating to the Great
5	Lakes (as defined in section 118(a)(3) of the
6	Federal Water Pollution Control Act (33 U.S.C.
7	1268(a)(3))); or
8	(2) any other Federal or State authority that is
9	being used or may be used to facilitate the eleanup
10	and protection of the Great Lakes (as so defined).
11	SECTION 1. SHORT TITLE.
12	This Act may be cited as the "Great Lakes Ecosystem
13	Protection Act of 2010".
14	SEC. 2. GREAT LAKES PROVISION MODIFICATIONS.
15	(a) Findings; Purpose.—Section 118(a) of the Fed-
16	eral Water Pollution Control Act (33 U.S.C. 1268(a)) is
17	
17	amended—
18	amended— (1) in paragraph (1)—
18	(1) in paragraph (1)—
18 19	(1) in paragraph (1)— (A) by striking subparagraph (B) and in-
18 19 20	(1) in paragraph (1)— (A) by striking subparagraph (B) and inserting the following:
18 19 20 21	 (1) in paragraph (1)— (A) by striking subparagraph (B) and inserting the following: "(B) the United States should seek to attain
18 19 20 21 22	 (1) in paragraph (1)— (A) by striking subparagraph (B) and inserting the following: "(B) the United States should seek to attain the goals embodied in the Great Lakes Restora-

1	(B) in subparagraph (C), by inserting ",
2	tribal," after "State";
3	(2) by striking paragraph (2) and inserting the
4	following:
5	"(2) Purpose.—The purpose of this section is to
6	achieve the goals established in the Great Lakes Res-
7	toration Initiative Action Plan, the Great Lakes Re-
8	gional Collaboration Strategy, and the Great Lakes
9	Water Quality Agreement through—
10	"(A) improved organization and definition
11	of mission on the part of the Agency;
12	"(B) the funding of grants, contracts, and
13	interagency agreements for protection, restora-
14	tion, and pollution control in the Great Lakes
15	area; and
16	"(C) improved accountability."; and
17	(3) in paragraph (3), by striking subparagraph
18	(H) and inserting the following:
19	"(H) 'Great Lakes Water Quality Agree-
20	ment' means the bilateral 'Agreement on Great
21	Lakes water quality, 1978' between the United
22	States and Canada, signed at Ottawa on Novem-
23	ber 22, 1978 (30 U.S.T. 1383; TIAS 9257),
24	amended October 16, 1983 (TIAS 10798) and
25	November 18, 1987 (TIAS 11551);".

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(b) Great Lakes Management.—Section 118(c) of
 1
   the Federal Water Pollution Control Act (33 U.S.C.
    1268(c)) is amended—
 3
 4
             (1) in paragraph (1)—
                  (A) in subparagraph (A), by striking ";;"
 5
 6
             and inserting a semicolon;
 7
                  (B) by striking subparagraph (E);
 8
                  (C) by redesignating subparagraphs (C)
 9
             and (D) as subparagraphs (E) and (F), respec-
10
             tively;
11
                  (D) in subparagraph (E) (as so redesig-
12
             nated), by adding "and" at the end;
13
                  (E) in subparagraph (F) (as so redesig-
             nated), by striking "; and" and inserting a pe-
14
15
             riod; and
16
                  (F) by inserting after subparagraph (B) the
17
             following:
18
                  "(C) provide the support described in para-
19
             graph(6);
20
                  "(D) coordinate with the Great Lakes Inter-
21
             agency Task Force, as required under paragraph
22
             (8);";
23
             (2) in paragraph (3)(C), by striking "subpara-
24
        graph(c)(1)(C) of this section" and inserting "para-
25
        graph (1)(E)";
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1	(3) by striking paragraph (6) and inserting the
2	following:
3	"(6) Great lakes governance and manage-
4	MENT.—
5	"(A) Great lakes leadership coun-
6	CIL.—
7	"(i) Establishment.—There is estab-
8	lished a council, to be known as the Great
9	Lakes Leadership Council (referred to in
10	this paragraph as the 'Council').
11	"(ii) Duties.—The Council shall—
12	"(I) not later than 1 year after
13	the date of establishment of the Council
14	and every 5 years thereafter—
15	"(aa) review the Great Lakes
16	$Regional\ Collaboration\ Strategy;$
17	and
18	"(bb) if the Council deter-
19	mines revisions are necessary, re-
20	vise the Strategy to reflect the
21	most comprehensive scientific in-
22	formation available and ensure
23	the Great Lakes Restoration Ini-
24	tiative Action Plan reflects those
25	revisions;

1	"(II) establish annual priorities
2	with respect to Great Lakes protection
3	and restoration, including priorities
4	for the Great Lakes Restoration Initia-
5	tive;
6	"(III) submit to Congress, the
7	President, and the public an annual
8	report describing progress made during
9	the reporting period with respect to
10	Great Lakes protection and restoration;
11	"(IV) make recommendations to
12	the Administrator and the Secretary of
13	State regarding—
14	"(aa) a process for participa-
15	tion in relevant international fo-
16	rums, such as the Great Lakes
17	Water Quality Agreement; and
18	"(bb) whether any existing
19	advisory committees are duplica-
20	tive and should be replaced; and
21	"(V) make recommendations to
22	Congress and the President for stream-
23	lining the work of existing advisory
24	and coordinating committees (such as
25	the Great Lakes Regional Collaboration

1	and the United States Policy Com-
2	mittee), including a recommendation
3	for eliminating any such entity if the
4	work of the entity—
5	"(aa) is duplicative; or
6	"(bb) complicates the protec-
7	tion and restoration of the Great
8	Lakes.
9	"(iii) Budget priorities and fund-
10	ING LEVELS.—Non-Federal members of the
11	Council shall provide input annually to the
12	Council and the Great Lakes Interagency
13	Task Force on Federal budget priorities and
14	funding levels for Great Lakes protection
15	and restoration, including the Great Lakes
16	$Restoration \ Initiative.$
17	"(iv) Membership.—
18	"(I) In general.—The member-
19	ship of the Council shall include—
20	"(aa) 8 heads of Federal de-
21	partments and agencies that par-
22	ticipate in the Great Lakes Inter-
23	agency Task Force established
24	under paragraph (8), to be ap-
25	pointed by the President and peri-

1	odically rotated as the President
2	determines to be appropriate, in-
3	cluding—
4	"(AA) the Adminis-
5	trator;
6	"(BB) the Chief of En-
7	gineers;
8	"(CC) the Secretary of
9	$the\ Interior;$
10	"(DD) the Secretary of
11	Agriculture;
12	"(EE) the Secretary of
13	Commerce;
14	"(FF) the Secretary of
15	Energy; and
16	"(GG) the Secretary of
17	State;
18	"(bb) the governors of the
19	Great Lake States;
20	"(cc) 8 representatives of
21	tribal governments, to be ap-
22	pointed—
23	"(AA) by the Indian
24	tribes located in the Great

1	Lakes basin in the United
2	States; and
3	"(BB) to the maximum
4	extent practicable, in a man-
5	ner that ensures that the
6	tribal governments are geo-
7	graphically representative of
8	the Great Lakes basin; and
9	"(dd) 8 mayors, including
10	mayors participating in the Great
11	Lakes and St. Lawrence Cities
12	Initiative, to be appointed—
13	"(AA) by the mayors of
14	areas located in the Great
15	Lakes basin in the United
16	States; and
17	"(BB) to the maximum
18	extent practicable, in a man-
19	ner that ensures that the
20	mayors are geographically
21	representative of the Great
22	Lakes basin.
23	"(II) Chairperson.—The Ad-
24	ministrator shall serve as chairperson
25	of the Council.

1	"(III) Secretary.—The Director
2	of the Program Office shall serve as
3	secretary of, and provide administra-
4	tive support to, the Council.
5	"(IV) Observer members.—The
6	membership of the Council—
7	"(aa) shall include 1 observer
8	member from each of—
9	"(AA) the International
10	$Joint\ Commission;$
11	"(BB) the Great Lakes
12	Fishery Commission; and
13	"(CC) the Great Lakes
14	Commission; and
15	"(bb) may include 1 observer
16	member from Canada.
17	"(v) Committees.—The Council may
18	establish such committees (including the
19	Great Lakes Advisory Committee, in accord-
20	ance with subparagraph $(B)(i)$ as the
21	Council determines to be appropriate for
22	issues including—
23	"(I) executive issues;
24	"(II) science issues;
25	"(III) implementation issues; and

1	"(IV) funding issues.
2	"(vi) Meetings.—
3	"(I) In General.—The Council
4	shall meet not less frequently than once
5	each year.
6	"(II) OPEN TO PUBLIC.—The
7	meetings of the Council shall be held
8	open to the public.
9	"(vii) Operation.—The Council shall
10	operate on a consensus basis.
11	"(viii) Costs.—The Agency shall pay
12	the operating costs of the Council.
13	"(B) Great lakes advisory com-
14	MITTEE.—
15	"(i) Establishment.—The Council
16	shall establish a committee, to be known as
17	the 'Great Lakes Advisory Committee'.
18	"(ii) Duties.—The Great Lakes Advi-
19	sory Committee shall—
20	"(I) submit reports and informa-
21	tion to the Council, including rec-
22	ommendations regarding issues rel-
23	evant to the planning, assessment, and
24	reporting duties of the Council; and

1	"(II) provide advice to the Coun-
2	cil on—
3	"(aa) monitoring implemen-
4	tation activities relating to Great
5	Lakes management; and
6	"(bb) other relevant Great
7	Lakes issues.
8	"(iii) Membership.—
9	"(I) Membership.—The Great
10	Lakes Advisory Committee shall consist
11	of—
12	"(aa) 4 members rep-
13	resenting the membership of the
14	Council, of which 1 member shall
15	be appointed by each unit of gov-
16	ernment (including Federal agen-
17	cies, States, units of local govern-
18	ment, and Indian tribes) included
19	in the membership of the Council;
20	"(bb) 1 member who shall be
21	appointed by the Great Lakes
22	Commission;
23	"(cc) 1 member who shall be
24	appointed by the International
25	Joint Commission;

1	"(dd) 1 member who shall be
2	appointed by the Great Lakes
3	$Fishery\ Commission;$
4	"(ee) 1 member who shall be
5	a representative of the environ-
6	mental community in the Great
7	Lakes, to be appointed by the Ad-
8	ministrator, after soliciting advice
9	from that community;
10	"(ff) 1 member who shall be
11	a representative of the agricul-
12	tural community, to be appointed
13	by the Administrator, after solic-
14	iting advice from that commu-
15	nity;
16	"(gg) 1 member who shall be
17	a representative of Great Lakes
18	industry, to be appointed by the
19	Administrator, after soliciting ad-
20	vice from that industry;
21	"(hh) 1 member who shall be
22	a representative of the scientific
23	community, to be appointed by
24	the Administrator, after soliciting
25	advice from that community; and

1	"(ii) if the member is ap-
2	pointed under subparagraph
3	(A)(iv)(IV)(bb), 1 member who
4	shall be a representative of Can-
5	ada, as an observer member.
6	"(II) Chairperson.—The Ad-
7	ministrator (or a designee) shall serve
8	as chairperson of the Great Lakes Ad-
9	$visory\ Committee.$
10	"(III) Secretary.—The Director
11	of the Program Office (or a designee)
12	shall serve as secretary of, and provide
13	administrative support to, the Great
14	$Lakes\ Advisory\ Committee.$
15	"(iv) Meetings.—
16	"(I) In General.—The Great
17	Lakes Advisory Committee shall meet
18	not less frequently than every 180
19	days.
20	"(II) Open to public.—
21	"(aa) In general.—Subject
22	to item (bb), the meetings of the
23	Great Lakes Advisory Committee
24	shall be held open to the public.

1	``(bb) $Executive$ $ses-$
2	SIONS.—The Great Lakes Advi-
3	sory Committee may hold execu-
4	tive sessions that are closed to the
5	public.
6	"(v) Operation.—The Great Lakes
7	Advisory Committee shall operate on a con-
8	sensus basis.
9	"(vi) Costs.—The Agency shall pay
10	the operating costs of the Great Lakes Advi-
11	$sory\ Committee.";$
12	(4) by striking paragraph (7) and inserting the
13	following:
14	"(7) Great lakes restoration initiative.—
15	"(A) FINDINGS.—Congress finds that—
16	"(i) the goal of the Great Lakes pro-
17	gram of the Agency is to restore and main-
18	tain the chemical, physical, and biological
19	integrity of the Great Lakes basin eco-
20	system; and
21	"(ii) in 2010, the Agency, in coordina-
22	tion with Federal partners, will commence
23	implementation of a new Great Lakes Res-
24	toration Initiative (referred to in this para-
25	graph as the 'Initiative'), which will—

1	"(I) identify programs and
2	projects that are strategically selected
3	to target the most significant environ-
4	mental problems in the Great Lakes
5	e cosystem;
6	"(II) be based on the work of—
7	"(aa) the Great Lakes Inter-
8	agency Task Force established by
9	paragraph (8)(A); and
10	"(bb) the Great Lakes Lead-
11	ership Council, stakeholders, and
12	nongovernmental partners; and
13	"(III) represent the commitment
14	of the Federal Government to signifi-
15	cantly advancing Great Lakes protec-
16	tion and restoration.
17	"(B) Priority.—The Initiative shall give
18	priority to work done by non-Federal partners
19	using funding made available for the Great
20	Lakes for priority areas for each fiscal year, such
21	as—
22	"(i) the remediation of toxic substances
23	and areas of concern;
24	" $(ii)(I)$ the prevention of invasive spe-
25	cies; and

1	"(II) the mitigation and restoration of
2	the impacts of invasive species;
3	"(iii)(I) the protection and restoration
4	of nearshore health; and
5	"(II) the prevention of nonpoint source
6	pollution;
7	"(iv) habitat and wildlife protection
8	and restoration;
9	"(v) accountability, monitoring, eval-
10	uation, communication, and partnership
11	activities; and
12	"(vi) other areas prioritized by the
13	Council.
14	"(C) Projects.—Pursuant to the Initia-
15	tive, the Agency shall consult with Federal part-
16	ners and take into consideration the rec-
17	ommendations of the Council to select the best
18	combination of programs and projects for Great
19	Lakes protection and restoration using prin-
20	ciples and criteria such as—
21	"(i) the ability to achieve strategic and
22	$measurable\ environmental\ outcomes;$
23	"(ii) the feasibility of—
24	$``(I)\ prompt\ implementation;$

1	"(II) timely achievement of re-
2	sults; and
3	"(III) the ability to leverage re-
4	sources; and
5	"(iii) opportunities for interagency
6	and interorganizational coordination and
7	collaboration.
8	"(D) Implementation of projects.—
9	"(i) In general.—Funds made avail-
10	able to carry out the Initiative shall be used
11	to strategically implement—
12	"(I) Federal projects; and
13	"(II) projects carried out in co-
14	ordination with States, Indian tribes,
15	municipalities, institutions of higher
16	education, and other organizations.
17	"(ii) Transfer of funds.—Of
18	amounts made available for environmental
19	programs and management for the Great
20	Lakes Restoration Initiative, the Adminis-
21	trator may—
22	"(I) transfer not more than
23	\$475,000,000 to the head of any Fed-
24	eral department or agency, with the
25	concurrence of the department or agen-

1	cy head, to carry out activities to sup-
2	port the Great Lakes Restoration Ini-
3	tiative and the Great Lakes Water
4	$Quality\ Agreement;$
5	"(II) enter into an interagency
6	agreement with the head of any Fed-
7	eral department or agency to carry out
8	activities described in subclause (I);
9	and
10	"(III) make grants to govern-
11	mental entities, nonprofit organiza-
12	tions, institutions, and educational in-
13	stitutions for use in carrying out plan-
14	ning, research, monitoring, outreach,
15	training, studies, surveys, investiga-
16	tions, experiments, demonstration
17	projects, and implementation relating
18	to the activities described in subclause
19	(I).
20	"(E) Scope.—
21	"(i) In general.—Projects shall be
22	carried out pursuant to the Initiative on
23	multiple levels, including—
24	"(I) local;
25	"(II) Great Lake-wide; and

1	"(III) Great Lakes basin-wide.
2	"(ii) Limitation.—No funds made
3	available to carry out the Initiative may be
4	used for any water infrastructure activity
5	(other than a green infrastructure project
6	that improves habitat and other ecosystem
7	functions in the Great Lakes) for which
8	amounts are made available from—
9	"(I) a State water pollution con-
10	trol revolving fund established under
11	title VI; or
12	"(II) a State drinking water re-
13	volving loan fund established under
14	section 1452 of the Safe Drinking
15	Water Act (42 U.S.C. 300j-12).
16	"(F) Activities by other federal agen-
17	cies.—Each relevant Federal department and
18	agency shall, to the maximum extent prac-
19	ticable—
20	"(i) maintain the base level of funding
21	for the Great Lakes activities of the agency;
22	and
23	"(ii) identify new activities and
24	projects to support the environmental goals
25	$of\ the\ Initiative.$

1	"(G) Funding.—
2	"(i) Authorization of Appropria-
3	Tions.—There is authorized to be appro-
4	priated to carry out the Initiative
5	\$475,000,000 for each of fiscal years 2011
6	through 2016.
7	"(ii) Partnerships.—Of the amounts
8	made available to carry out the Initiative,
9	the Administrator shall transfer expedi-
10	tiously to the Federal partners of the Initia-
11	tive such sums as are necessary for subse-
12	quent use and distribution by the Federal
13	partners in accordance with this section.";
14	(5) by striking paragraph (8) and inserting the
15	following:
16	"(8) Great lakes interagency task
17	FORCE.—
18	"(A) Establishment.—There is estab-
19	lished a task force, to be known as the 'Great
20	Lakes Interagency Task Force' as described in
21	Executive Order 13340 (33 U.S.C. 1268 note)
22	and relating to establishment of Great Lakes
23	Interagency Task Force and promotion of re-
24	gional collaboration of national significance for
25	Great Lakes.

1	"(B) Coordination.—The Program Office
2	shall coordinate, to the maximum extent prac-
3	ticable, with the Great Lakes Interagency Task
4	Force.
5	"(C) Duties.—The Great Lakes Inter-
6	agency Task Force shall—
7	"(i) collaborate with Canada, prov-
8	inces of Canada, and binational bodies in-
9	volved in the Great Lakes region regarding
10	policies, strategies, projects, and priorities
11	for the Great Lakes System;
12	$``(ii)(I)\ coordinate\ the\ development\ of$
13	Federal policies, strategies, projects, and
14	priorities for addressing the restoration and
15	protection of the Great Lakes System con-
16	sistent with—
17	"(aa) the Great Lakes Regional
18	$Collaboration\ Strategy;$
19	"(bb) Great Lakes Restoration
20	$Initiative\ Action\ Plan;$
21	"(cc) the Great Lakes Water Qual-
22	ity Agreement; and
23	"(dd) Federal implementation of
24	recommendations of the Great Lakes
25	Leadership Council; and

1	"(II) assist in the appropriate man-
2	agement of the Great Lakes System;
3	"(iii) develop outcome-based goals for
4	the Great Lakes System (relying on existing
5	data and science-based indicators of water
6	quality, related environmental factors, and
7	other information) that—
8	"(I) focus on outcomes such as
9	cleaner water, sustainable fisheries,
10	and biodiversity of the Great Lakes
11	System;
12	"(II) ensure that Federal policies,
13	strategies, projects, and priorities sup-
14	port measurable results; and
15	"(III) are consistent with the
16	Great Lakes Regional Collaboration
17	Strategy and the Great Lakes Restora-
18	$tion\ Initiative\ Action\ Plan;$
19	"(iv) exchange information regarding
20	policies, strategies, projects, and activities of
21	the agencies represented on the Task Force
22	relating to—
23	"(I) the Great Lakes System;
24	"(II) the Great Lakes Regional
25	Collaboration Strategy; and

1	"(III) the Great Lakes Restora-
2	$tion\ Initiative\ Action\ Plan;$
3	"(v) coordinate government action as-
4	sociated with the Great Lakes System;
5	"(vi) ensure coordinated Federal sci-
6	entific and other research associated with
7	the Great Lakes System; and
8	"(vii) provide assistance and support
9	to agencies represented on the Task Force in
10	activities relating to the Great Lakes Sys-
11	tem.";
12	(6) by striking paragraph (10) and inserting the
13	following:
14	"(10) Reports.—
15	"(A) Annual comprehensive restora-
16	TION REPORT.—Not later than 90 days after the
17	end of each fiscal year, the Administrator shall
18	submit to Congress and make publicly available
19	a comprehensive report on the overall health of
20	the Great Lakes that includes—
21	"(i) a description of the achievements
22	during the fiscal year in implementing the
23	Great Lakes Water Quality Agreement and
24	any other applicable agreements and
25	$amendments\ that$ —

1	"(I) demonstrate, by category (in-
2	cluding categories for judicial enforce-
3	ment, research, State cooperative ef-
4	forts, and general administration) the
5	amounts expended on Great Lakes
6	water quality initiatives for the fiscal
7	year;
8	"(II) describe the progress made
9	during the fiscal year in implementing
10	the system of surveillance of the water
11	quality in the Great Lakes System, in-
12	cluding the monitoring of groundwater
13	and sediment, with a particular focus
14	on toxic pollutants;
15	"(III) describe the prospects of
16	meeting the goals and objectives of the
17	Great Lakes Water Quality Agreement;
18	and
19	"(IV) provide a comprehensive as-
20	sessment of the planned efforts to be
21	pursued in the succeeding fiscal year
22	for implementing the Great Lakes
23	Water Quality Agreement and any
24	other applicable agreements and
25	amendments that—

1	"(aa) indicate, by category
2	(including categories for judicial
3	enforcement, research, State coop-
4	erative efforts, and general ad-
5	ministration) the amount antici-
6	pated to be expended on Great
7	Lakes water quality initiatives for
8	the applicable fiscal year; and
9	"(bb) include a report on
10	programs administered by other
11	Federal agencies that make re-
12	sources available for Great Lakes
13	water quality management efforts;
14	"(ii) a detailed list of accomplishments
15	of the Great Lakes Restoration Initiative
16	with respect to each organizational element
17	of the Initiative and the means by which
18	progress will be evaluated;
19	"(iii) recommendations for stream-
20	lining the work of existing advisory and co-
21	ordinating committees (such as the Great
22	Lakes Regional Collaboration and the
23	United States Policy Committee), including
24	a recommendation for eliminating any such
25	entity if the work of the entity—

1	"(I) is duplicative; or
2	"(II) complicates the protection
3	and restoration of the Great Lakes;
4	and
5	"(iv) with respect to each priority es-
6	tablished under paragraph (6)(A)(ii)(II)
7	and recommendation submitted under
8	clauses (ii)(IV) and (iii) of paragraph
9	(6)(A) by the Great Lakes Leadership Coun-
10	cil during the fiscal year, the reasons why
11	the Administrator implemented, or did not
12	implement, the priorities and recommenda-
13	tions.
14	"(B) Crosscut budget.—Not later than
15	45 days after the date of submission of the budg-
16	et of the President to Congress, the Director of
17	the Office of Management and Budget, in coordi-
18	nation with the Governor of each Great Lakes
19	State and the Great Lakes Interagency Task
20	Force, shall submit to Congress and make pub-
21	licly available a financial report, certified by the
22	head of each agency that has budget authority
23	for Great Lakes restoration activities, con-
24	taining—

1	"(i) an interagency budget crosscut re-
2	port that—
3	"(I) describes the budget proposed,
4	including funding allocations by each
5	agency for the Great Lakes Restoration
6	Initiative;
7	"(II) identifies any adjustments
8	from the budget request;
9	"(III) identifies the funding in
10	any amount for each of the Federal
11	agencies that carry out restoration and
12	protection activities in the subsequent
13	fiscal year, separately reporting the
14	amount of funding to be provided
15	under each law pertaining to the agen-
16	cy;
17	"(IV) compares specific funding
18	levels allocated for participating Fed-
19	eral agencies from fiscal year to fiscal
20	year; and
21	"(V) identifies all expenditures
22	since fiscal year 2004 by the Federal
23	Government and State governments for
24	Great Lakes restoration activities:

1	"(ii) a detailed accounting of all funds
2	received and obligated by all Federal agen-
3	cies and, to the maximum extent prac-
4	ticable, State agencies using Federal funds,
5	for Great Lakes restoration activities during
6	the current and previous fiscal years;
7	"(iii) a budget for the proposed
8	projects (including a description of the
9	project, authorization level, and project sta-
10	tus) to be carried out in the subsequent fis-
11	cal year with the Federal share of funds for
12	activities; and
13	"(iv) a listing of all projects to be un-
14	dertaken in the subsequent fiscal year with
15	the Federal share of funds for activities.";
16	and
17	(7) in paragraph (12)(H), by striking clause (i)
18	and inserting the following:
19	"(i) Authorization.—In addition to
20	other amounts authorized to be appro-
21	priated pursuant to this section, there are
22	authorized to be appropriated to carry out
23	this paragraph—
24	"(I) \$50,000,000 for each of fiscal
25	years 2004 through 2010; and

1	"(II) \$150,000,000 for each of fis-				
2	cal years 2011 through 2015.".				
3	(c) Authorization of Appropriations.—Section				
4	118(h) of the Federal Water Pollution Control Act (33				
5	U.S.C. 1268(h)) is amended—				
6	(1) by redesignating paragraphs (1) through				
7	as subparagraphs (A) through (C), respectively, and				
8	indenting the subparagraphs appropriately;				
9	(2) by striking "There are authorized" and in-				
10	serting the following:				
11	"(1) In general.—There are authorized"; and				
12	(3) by adding at the end the following:				
13	"(2) Program office.—There is authorized to				
14	be appropriated to the Program Office to carry out				
15	this section \$25,000,000 for each of fiscal years 2011				
16	through 2016.".				
17	(d) Effect of Section.—Nothing in this section or				
18	an amendment made by this section affects—				
19	(1) the jurisdiction, powers, or prerogatives of—				
20	(A) any department, agency, or officer of—				
21	(i) the Federal Government; or				
22	(ii) any State or tribal government; or				
23	(B) any international body established by				
24	treaty with authority relating to the Great Lakes				
25	(as defined in section 118(a)(3) of the Federal				

1	Water Pollution Control Act (33 U.S.C	7.					
2	1268(a)(3))); or						
3	(2) any other Federal or State authority that is						
4	being used or may be used to facilitate the cleanu	p					
5	and protection of the Great Lakes (as so defined).						

Calendar No. 554

111TH CONGRESS **S. 3073**2D SESSION **S. 3073**[Report No. 111-283]

A BILL

To amend the Federal Water Pollution Control Act to protect and restore the Great Lakes.

Reported with an amendment September 2, 2010