

115TH CONGRESS  
1ST SESSION

# S. 306

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 6, 2017

Mr. ISAKSON (for himself, Mrs. SHAHEEN, Mr. ALEXANDER, Mr. BARRASSO, Mr. CARPER, Mr. ENZI, Mrs. FISCHER, Ms. HASSAN, Mr. JOHNSON, Mr. KAINE, Ms. KLOBUCHAR, Mr. MCCAIN, Mr. PORTMAN, and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on the Budget

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## A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
8 (2 U.S.C. 631) is amended to read as follows:

## 1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 3 subsection (b), the timetable with respect to the congres-  
 4 sional budget process for any Congress (beginning with  
 5 the One Hundred Fifteenth Congress) is as follows:

## “First Session

On or before:	Action to be completed:
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
August 1 .....	Congress completes action on reconciliation legislation.
October 1 .....	Biennium begins.

## “Second Session

On or before:	Action to be completed:
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session  
 7 of Congress that begins in any year immediately following  
 8 a leap year and during which the term of a President (ex-  
 9 cept a President who succeeds himself or herself) begins,

1 the following dates shall supersede those set forth in sub-  
 2 section (a):

“First Session	
On or before:	Action to be completed:
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
July 1 .....	Biennial appropriation bills may be considered in the House.
July 20 .....	House completes action on biennial appropriation bills.
August 1 .....	Congress completes action on reconciliation legislation.
October 1 .....	Biennium begins.”.

3 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
 4 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

5 (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
 6 Congressional Budget and Impoundment Control Act of  
 7 1974 (2 U.S.C. 621(2)) is amended by striking “each  
 8 year” and inserting “biennially”.

9 (b) DEFINITIONS.—

10 (1) BUDGET RESOLUTION.—Section 3(4) of  
 11 such Act (2 U.S.C. 622(4)) is amended by striking  
 12 “fiscal year” each place it appears and inserting “bi-  
 13 ennium”.

14 (2) BIENNIUM.—Section 3 of such Act (2  
 15 U.S.C. 622) is further amended by adding at the  
 16 end the following new paragraph:

1           “(12) The term ‘biennium’ means the period of  
2           2 consecutive fiscal years beginning on October 1 of  
3           any odd-numbered year.”.

4           (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
5 BUDGET.—

6           (1) SECTION HEADING.—The section heading of  
7           section 301 of such Act (2 U.S.C. 632) is amended  
8           by striking “ANNUAL” and inserting “BIENNIAL”.

9           (2) CONTENTS OF RESOLUTION.—Section  
10          301(a) of such Act (2 U.S.C. 632(a)) is amended—

11           (A) in the matter preceding paragraph (1)  
12          by—

13           (i) striking “April 15 of each year”  
14           and inserting “May 15 of each odd-num-  
15           bered year”;

16           (ii) striking “the fiscal year beginning  
17           on October 1 of such year” the first place  
18           it appears and inserting “the biennium be-  
19           ginning on October 1 of such year”; and

20           (iii) striking “the fiscal year beginning  
21           on October 1 of such year” the second  
22           place it appears and inserting “each fiscal  
23           year in such period”;

24           (B) in paragraph (6)—

1 (i) by striking “For purposes” and in-  
2 serting “for purposes”; and

3 (ii) by striking “for the fiscal year”  
4 and inserting “for each fiscal year in the  
5 biennium”; and

6 (C) in paragraph (7)—

7 (i) by striking “For purposes” and in-  
8 serting “for purposes”; and

9 (ii) by striking “for the fiscal year”  
10 and inserting “for each fiscal year in the  
11 biennium”.

12 (3) ADDITIONAL MATTERS.—Section 301(b)(3)  
13 of such Act (2 U.S.C. 632(b)(3)) is amended by  
14 striking “for such fiscal year” and inserting “for ei-  
15 ther fiscal year in such biennium”.

16 (4) VIEWS OF OTHER COMMITTEES.—Section  
17 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
18 inserting “(or, if applicable, as provided by section  
19 300(b))” after “United States Code”.

20 (5) HEARINGS.—Section 301(e)(1) of such Act  
21 (2 U.S.C. 632(e)(1)) is amended by—

22 (A) striking “fiscal year” and inserting  
23 “biennium”; and

24 (B) inserting after the second sentence the  
25 following: “On or before April 1 of each odd-

1           numbered year (or, if applicable, as provided by  
2           section 300(b)), the Committee on the Budget  
3           of each House shall report to its House the con-  
4           current resolution on the budget referred to in  
5           subsection (a) for the biennium beginning on  
6           October 1 of that year.”.

7           (6) GOALS FOR REDUCING UNEMPLOYMENT.—  
8           Section 301(f) of such Act (2 U.S.C. 632(f)) is  
9           amended by striking “fiscal year” each place it ap-  
10          pears and inserting “biennium”.

11          (7) ECONOMIC ASSUMPTIONS.—Section  
12          301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
13          amended by striking “for a fiscal year” and insert-  
14          ing “for a biennium”.

15          (8) TABLE OF CONTENTS.—The table of con-  
16          tents set forth in section 1(b) of such Act is amend-  
17          ed by striking the item relating to section 301 and  
18          inserting the following:

“Sec. 301. Biennial adoption of concurrent resolution on the budget.”.

19          (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
20          Act (2 U.S.C. 633) is amended—

21                 (1) in subsection (a)—

22                         (A) in paragraph (1), by—

23                                 (i) striking “for the first fiscal year of  
24                                 the resolution,” and inserting “for each  
25                                 fiscal year in the biennium,”;

1 (ii) striking “for that period of fiscal  
2 years” and inserting “for all fiscal years  
3 covered by the resolution”; and

4 (iii) striking “for the fiscal year of  
5 that resolution” and inserting “for each  
6 fiscal year in the biennium”; and

7 (B) in paragraph (5)(A), by striking “April  
8 15” and inserting “May 15 or June 1 (under  
9 section 300(b))”;

10 (2) in subsection (b), by striking “budget year”  
11 and inserting “biennium”;

12 (3) in subsection (c) by striking “for a fiscal  
13 year” each place it appears and inserting “for each  
14 fiscal year in the biennium”;

15 (4) in subsection (f)(1), by striking “for a fiscal  
16 year” and inserting “for a biennium”;

17 (5) in subsection (f)(1), by striking “the first  
18 fiscal year” and inserting “each fiscal year of the bi-  
19 ennium”;

20 (6) in subsection (f)(2)(A), by—

21 (A) striking “the first fiscal year” and in-  
22 serting “each fiscal year of the biennium”; and

23 (B) striking “the total of fiscal years” and  
24 inserting “the total of all fiscal years covered by  
25 the resolution”; and

1           (7) in subsection (g)(1)(A), by striking “April”  
2 and inserting “May”.

3           (e) SECTION 303 POINT OF ORDER.—

4           (1) IN GENERAL.—Section 303(a) of such Act  
5 (2 U.S.C. 634(a)) is amended by—

6           (A) striking “for a fiscal year” and insert-  
7 ing “for a biennium”;

8           (B) striking “the first fiscal year” and in-  
9 serting “each fiscal year of the biennium”; and

10           (C) striking “that fiscal year” each place it  
11 appears and inserting “that biennium”.

12           (2) EXCEPTIONS IN THE HOUSE.—Section  
13 303(b)(1) of such Act (2 U.S.C. 634(b)(1)) is  
14 amended—

15           (A) in subparagraph (A), by striking “the  
16 budget year” and inserting “the biennium”;  
17 and

18           (B) in subparagraph (B), by striking “the  
19 fiscal year” and inserting “the biennium”.

20           (3) APPLICATION TO THE SENATE.—Section  
21 303(c)(1) of such Act (2 U.S.C. 634(c)(1)) is  
22 amended by—

23           (A) striking “fiscal year” and inserting  
24 “biennium”; and



1 (B) striking “that year” and inserting  
2 “each fiscal year of that biennium”.

3 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
4 LUTIONS ON THE BUDGET.—Section 304 of such Act (2  
5 U.S.C. 635) is amended—

6 (1) by striking “fiscal year” the first two places  
7 it appears and inserting “biennium”; and

8 (2) by striking “for such fiscal year” and in-  
9 serting “for such biennium”.

10 (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
11 RESOLUTIONS.—Section 305 of such Act (2 U.S.C. 636)  
12 is amended—

13 (1) in subsection (a)(3), by striking “fiscal  
14 year” and inserting “biennium”; and

15 (2) in subsection (b)(3), by striking “fiscal  
16 year” and inserting “biennium”.

17 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-  
18 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is  
19 amended—

20 (1) by striking “each year” and inserting “each  
21 odd-numbered year”;

22 (2) by striking “annual” and inserting “bien-  
23 nial”;

24 (3) by striking “fiscal year” and inserting “bi-  
25 ennium”; and

1           (4) by striking “that year” and inserting “that  
2 odd-numbered year”.

3           (i) COMPLETION OF ACTION ON REGULAR APPRO-  
4 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.  
5 640) is amended—

6           (1) by inserting “of any odd-numbered year”  
7 after “July”;

8           (2) by striking “annual” and inserting “bien-  
9 nial”;

10           (3) by striking “fiscal year” and inserting “bi-  
11 ennium”; and

12           (4) by striking “such year” and inserting “such  
13 odd-numbered year”.

14           (j) RECONCILIATION PROCESS.—Section 310(a) of  
15 such Act (2 U.S.C. 641(a)) is amended—

16           (1) in the matter preceding paragraph (1), by  
17 striking “any fiscal year” and inserting “any bien-  
18 nium”; and

19           (2) in paragraph (1) by striking “such fiscal  
20 year” each place it appears and inserting “any fiscal  
21 year covered by such resolution”.

22           (k) SECTION 311 POINT OF ORDER.—

23           (1) IN THE HOUSE.—Section 311(a)(1) of such  
24 Act (2 U.S.C. 642(a)(1)) is amended—

1 (A) by striking “for a fiscal year” and in-  
2 serting “for a biennium”;

3 (B) by striking “the first fiscal year” each  
4 place it appears and inserting “either fiscal  
5 year of the biennium”; and

6 (C) by striking “that first fiscal year” and  
7 inserting “each fiscal year in the biennium”.

8 (2) IN THE SENATE.—Section 311(a)(2) of  
9 such Act (2 U.S.C. 642(a)(2)) is amended—

10 (A) in subparagraph (A), by striking “for  
11 the first fiscal year” and inserting “for either  
12 fiscal year of the biennium”; and

13 (B) in subparagraph (B)—

14 (i) by striking “that first fiscal year”  
15 the first place it appears and inserting  
16 “each fiscal year in the biennium”; and

17 (ii) by striking “that first fiscal year  
18 and the ensuing fiscal years” and inserting  
19 “all fiscal years”.

20 (3) SOCIAL SECURITY LEVELS.—Section  
21 311(a)(3) of such Act (2 U.S.C. 642(a)(3)) is  
22 amended by—

23 (A) striking “for the first fiscal year” and  
24 inserting “each fiscal year in the biennium”;  
25 and

1 (B) striking “that fiscal year and the ensu-  
2 ing fiscal years” and inserting “all fiscal  
3 years”.

4 (l) MDA POINT OF ORDER.—Section 312(e) of such  
5 Act (2 U.S.C. 643) is amended—

6 (1) by striking “for a fiscal year” and inserting  
7 “for a biennium”;

8 (2) in paragraph (1), by striking “the first fis-  
9 cal year” and inserting “either fiscal year in the bi-  
10 ennium”;

11 (3) in paragraph (2), by striking “that fiscal  
12 year” and inserting “either fiscal year in the bien-  
13 nium”; and

14 (4) in the matter following paragraph (2), by  
15 striking “that fiscal year” and inserting “the appli-  
16 cable fiscal year”.

17 **SEC. 4. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

18 (a) DEFINITION.—Section 1101 of title 31, United  
19 States Code, is amended by adding at the end the fol-  
20 lowing:

21 “(3) ‘biennium’ has the meaning given that  
22 term in paragraph (12) of section 3 of the Congres-  
23 sional Budget and Impoundment Control Act of  
24 1974 (2 U.S.C. 622).”.

1 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
2 CONGRESS.—

3 (1) SCHEDULE.—The matter preceding para-  
4 graph (1) in section 1105(a) of title 31, United  
5 States Code, is amended to read as follows:

6 “(a) On or before the first Monday in February of  
7 each odd-numbered year (or, if applicable, as provided by  
8 section 300(b) of the Congressional Budget Act of 1974),  
9 beginning with the One Hundred Sixteenth Congress, the  
10 President shall transmit to the Congress, the budget for  
11 the biennium beginning on October 1 of such calendar  
12 year. The budget of the United States Government trans-  
13 mitted under this subsection shall include a budget mes-  
14 sage and summary and supporting information. The  
15 President shall include in each budget the following:”.

16 (2) EXPENDITURES.—Section 1105(a)(5) of  
17 title 31, United States Code, is amended by striking  
18 “the fiscal year for which the budget is submitted  
19 and the 4 fiscal years after that year” and inserting  
20 “each fiscal year in the biennium for which the  
21 budget is submitted and in the succeeding 4 fiscal  
22 years”.

23 (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
24 United States Code, is amended by striking “the fis-  
25 cal year for which the budget is submitted and the

1 4 fiscal years after that year” and inserting “each  
2 fiscal year in the biennium for which the budget is  
3 submitted and in the succeeding 4 years”.

4 (4) BALANCE STATEMENTS.—Section  
5 1105(a)(9)(C) of title 31, United States Code, is  
6 amended by striking “the fiscal year” and inserting  
7 “each fiscal year in the biennium”.

8 (5) FUNCTIONS AND ACTIVITIES.—Section  
9 1105(a)(12)(A) of title 31, United States Code, is  
10 amended by striking “the fiscal year” and inserting  
11 “each fiscal year in the biennium”.

12 (6) ALLOWANCES.—Section 1105(a)(13) of title  
13 31, United States Code, is amended by striking “the  
14 fiscal year” and inserting “each fiscal year in the bi-  
15 ennium”.

16 (7) ALLOWANCES FOR UNCONTROLLED EX-  
17 PENDITURES.—Section 1105(a)(14) of title 31,  
18 United States Code, is amended by striking “that  
19 year” and inserting “each fiscal year in the bien-  
20 nium for which the budget is submitted”.

21 (8) TAX EXPENDITURES.—Section 1105(a)(16)  
22 of title 31, United States Code, is amended by strik-  
23 ing “the fiscal year” and inserting “each fiscal year  
24 in the biennium”.

1           (9) FUTURE YEARS.—Section 1105(a)(17) of  
2 title 31, United States Code, is amended—

3           (A) by striking “the fiscal year following  
4 the fiscal year” and inserting “each fiscal year  
5 in the biennium following the biennium”;

6           (B) by striking “that following fiscal year”  
7 and inserting “each such fiscal year”; and

8           (C) by striking “fiscal year before the fis-  
9 cal year” and inserting “biennium before the bi-  
10 ennium”.

11          (10) PRIOR YEAR OUTLAYS.—Section  
12 1105(a)(18) of title 31, United States Code, is  
13 amended—

14          (A) by striking “the prior fiscal year” and  
15 inserting “each of the two most recently com-  
16 pleted fiscal years,”;

17          (B) by striking “for that year” and insert-  
18 ing “with respect to those fiscal years”; and

19          (C) by striking “in that year” and insert-  
20 ing “in those fiscal years”.

21          (11) PRIOR YEAR RECEIPTS.—Section  
22 1105(a)(19) of title 31, United States Code, is  
23 amended—

1 (A) by striking “the prior fiscal year” and  
2 inserting “each of the two most recently com-  
3 pleted fiscal years”;

4 (B) by striking “for that year” and insert-  
5 ing “with respect to those fiscal years”; and

6 (C) by striking “in that year” each place  
7 it appears and inserting “in those fiscal years”.

8 (12) HOMELAND SECURITY.—Section  
9 1105(a)(35)(A)(i) of title 31, United States Code, is  
10 amended in the matter preceding subclause (I), by  
11 striking “the fiscal years for which the budget is  
12 submitted” and inserting “each fiscal year in the bi-  
13 ennium for which the budget is submitted”.

14 (13) EESA.—Section 1105(a)(36) of title 31,  
15 United States Code, is amended in the matter pre-  
16 ceding subparagraph (A), by striking “the fiscal year  
17 for which the budget is submitted” and inserting  
18 “each fiscal year in the biennium for which the  
19 budget is submitted”.

20 (14) VETERANS HEALTH.—Section 1105(a) of  
21 title 31, United States Code, is amended in the first  
22 paragraph designated as paragraph (37) (relating to  
23 medical care accounts of the Veterans Health Ad-  
24 ministration), by striking “the fiscal year for which  
25 the budget is submitted” and inserting “each fiscal



1 year in the biennium for which the budget is sub-  
2 mitted”.

3 (A) TECHNICAL AMENDMENT.—Section  
4 1105(a) of title 31, United States Code, is  
5 amended by redesignating the second paragraph  
6 designated as paragraph (37) (relating to plans  
7 and reports identified for elimination or consoli-  
8 dation) as paragraph (39).

9 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
10 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
11 United States Code, is amended by striking “each year”  
12 and inserting “each even-numbered year”.

13 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
14 FICIENCIES.—Section 1105(c) of title 31, United States  
15 Code, is amended—

16 (1) by striking “the fiscal year for” the first  
17 place it appears and inserting “each fiscal year in  
18 the biennium for”;

19 (2) by striking “the fiscal year for” the second  
20 place it appears and inserting “each fiscal year of  
21 the biennium, as the case may be, for”; and

22 (3) by striking “for that year” and inserting  
23 “for each fiscal year of the biennium”.

24 (e) CAPITAL INVESTMENT ANALYSIS.—Section  
25 1105(e)(1) of title 31, United States Code, is amended

1 by striking “ensuing fiscal year” and inserting “biennium  
2 to which such budget relates”.

3 (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
4 CHANGES.—

5 (1) IN GENERAL.—Section 1106(a) of title 31,  
6 United States Code, is amended—

7 (A) in the matter preceding paragraph (1),  
8 by—

9 (i) inserting after “Before July 16 of  
10 each year” the following: “and February  
11 15 of each even-numbered year”; and

12 (ii) striking “fiscal year” and insert-  
13 ing “biennium”;

14 (B) in paragraph (1), by striking “that fis-  
15 cal year” and inserting “each fiscal year in  
16 such biennium”;

17 (C) in paragraph (2), by striking “fiscal  
18 year” and inserting “biennium”; and

19 (D) in paragraph (3), by striking “fiscal  
20 year” and inserting “biennium”.

21 (2) CHANGES.—Section 1106(b) of title 31,  
22 United States Code, is amended by—

23 (A) inserting after “Before July 16 of each  
24 year” the following: “and February 15 of each  
25 even-numbered year”;

1 (B) striking “the fiscal year” and inserting  
2 “each fiscal year in the biennium”; and

3 (C) striking “submitted before July 16”  
4 and inserting “required by this subsection”.

5 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
6 MATES.—

7 (1) IN GENERAL.—Section 1109(a) of title 31,  
8 United States Code, is amended—

9 (A) by striking “On or before the first  
10 Monday after January 3 of each year (on or be-  
11 fore February 5 in 1986)” and inserting “At  
12 the same time the budget required by section  
13 1105 is submitted for a biennium”; and

14 (B) by striking “the following fiscal year”  
15 and inserting “each fiscal year of such period”.

16 (2) JOINT ECONOMIC COMMITTEE.—Section  
17 1109(b) of title 31, United States Code, is amended  
18 by striking “before March 1 of each year” and in-  
19 serting “within 6 weeks of the President’s budget  
20 submission for each odd-numbered year (or, if appli-  
21 cable, as provided by section 300(b) of the Congres-  
22 sional Budget Act of 1974)”.

23 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
24 LEGISLATION.—Section 1110 of title 31, United States  
25 Code, is amended by—

1           (1) striking “May 16” and inserting “March  
2           31”; and

3           (2) striking “year before the year in which the  
4           fiscal year begins” and inserting “calendar year pre-  
5           ceding the calendar year in which the biennium be-  
6           gins”.

7   **SEC. 5. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**  
8                                   **APPROPRIATIONS ACTS.**

9           Section 105 of title 1, United States Code, is amend-  
10 ed to read as follows:

11   **“§ 105. Title and style of appropriations Acts**

12           “(a) The style and title of all Acts making appropria-  
13 tions for the support of the Government shall be as fol-  
14 lows: ‘An Act making appropriations (here insert the ob-  
15 ject) for each fiscal year in the biennium of fiscal years  
16 (here insert the fiscal years of the biennium).’.

17           “(b) All Acts making regular appropriations for the  
18 support of the Government shall be enacted for a biennium  
19 and shall specify the amount of appropriations provided  
20 for each fiscal year in such period.

21           “(c) For purposes of this section, the term ‘biennium’  
22 has the same meaning as in section 3(12) of the Congres-  
23 sional Budget and Impoundment Control Act of 1974 (2  
24 U.S.C. 622(12)).”.

1 **SEC. 6. MULTIYEAR AUTHORIZATIONS.**

2 (a) IN GENERAL.—Title III of the Congressional  
3 Budget Act of 1974 is amended by adding at the end the  
4 following:

5 “AUTHORIZATIONS OF APPROPRIATIONS

6 “SEC. 316. (a) POINT OF ORDER.—It shall not be  
7 in order in the House of Representatives or the Senate  
8 to consider—

9 “(1) any bill, joint resolution, amendment, mo-  
10 tion, or conference report that authorizes appropria-  
11 tions for a period of less than 2 fiscal years, unless  
12 the program, project, or activity for which the ap-  
13 propriations are authorized will require no further  
14 appropriations and will be completed or terminated  
15 after the appropriations have been expended; and

16 “(2) in any odd-numbered year, any authoriza-  
17 tion or revenue bill or joint resolution until Congress  
18 completes action on the biennial budget resolution,  
19 all regular biennial appropriations bills, and all rec-  
20 onciliation bills.

21 “(b) APPLICABILITY.—In the Senate, subsection (a)  
22 shall not apply to—

23 “(1) any measure that is privileged for consid-  
24 eration pursuant to a rule or statute;

25 “(2) any matter considered in Executive Ses-  
26 sion; or

1           “(3) an appropriations measure or reconcili-  
2           ation bill.”.

3           (b) AMENDMENT TO TABLE OF CONTENTS.—The  
4 table of contents in section 1(b) of the Congressional  
5 Budget and Impoundment Control Act of 1974 is amend-  
6 ed by inserting after the item relating to section 315 the  
7 following:

“Sec. 316. Authorizations of appropriations.”.

8 **SEC. 7. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

9           (a) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
10 BILITY.—Section 9703 of title 31, United States Code, re-  
11 lating to managerial accountability, is amended—

12           (1) in subsection (a)—

13               (A) in the first sentence by striking “an-  
14               nual”; and

15               (B) by striking “section 1105(a)(29)” and  
16               inserting “section 1105(a)(28)”; and

17           (2) in subsection (e)—

18               (A) in the first sentence by striking “one  
19               or”;

20               (B) in the second sentence by striking “a  
21               subsequent year” and inserting “a subsequent  
22               2-year period”; and

23               (C) in the third sentence by striking  
24               “three” and inserting “4”.

1 (b) PILOT PROJECTS FOR PERFORMANCE BUDG-  
2 ETING.—Section 1119 of title 31, United States Code, is  
3 amended—

4 (1) in subsection (d)(1), by striking “annual”  
5 and inserting “biennial”; and

6 (2) in subsection (e), by striking “annual” and  
7 inserting “biennial”.

8 (c) STRATEGIC PLANS.—Section 2802 of title 39,  
9 United States Code, is amended—

10 (1) in subsection (a), by striking “September  
11 30, 1997” and inserting “September 30, 2019”;

12 (2) in subsection (b)—

13 (A) by striking “five years forward” and  
14 inserting “6 years forward”; and

15 (B) by striking “at least every three years”  
16 and inserting “at least every 4 years”; and

17 (3) in subsection (c)—

18 (A) by striking “section” the second place  
19 it appears and inserting “section, including a  
20 strategic plan submitted by September 30,  
21 2019, meeting the requirements of subsection  
22 (a)”.

23 (d) PERFORMANCE PLANS.—Section 2803(a) of title  
24 39, United States Code, is amended—

1           (1) in the matter before paragraph (1), by  
2 striking “an annual” and inserting “a biennial”;

3           (2) in paragraph (1), by inserting after “pro-  
4 gram activity” the following: “for each years one  
5 and two of the biennial plan”;

6           (3) in paragraph (5), by striking “and” after  
7 the semicolon;

8           (4) in paragraph (6), by striking the period and  
9 inserting “; and”; and

10          (5) by adding after paragraph (6) the following:

11           “(7) cover a 2-year period beginning with the  
12 first fiscal year of the next biennial budget cycle.”.

13          (e) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
14 Section 301(d) of the Congressional Budget Act (2 U.S.C.  
15 632(d)) is amended by adding at the end “Each committee  
16 of the Senate or the House of Representatives shall review  
17 the strategic plans, performance plans, and performance  
18 reports, required under section 306 of title 5, United  
19 States Code, and sections 1115 and 1116 of title 31,  
20 United States Code, of all agencies under the jurisdiction  
21 of the committee. Each committee may provide its views  
22 on such plans or reports to the Committee on the Budget  
23 of the applicable House.”.

24          (f) EFFECTIVE DATE.—



1           (1) IN GENERAL.—The amendments made by  
2 this section shall take effect on March 1, 2019.

3           (2) AGENCY ACTIONS.—Effective on and after  
4 the date of enactment of this Act, each agency shall  
5 take such actions as necessary to prepare and sub-  
6 mit any plan or report in accordance with the  
7 amendments made by this Act.

8 **SEC. 8. BIENNIAL APPROPRIATIONS BILLS.**

9           (a) IN GENERAL.—Title III of the Congressional  
10 Budget Act of 1974 (2 U.S.C. 631 et seq.), as amended  
11 by section 6(a), is amended by adding at the end the fol-  
12 lowing:

13       “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

14       “SEC. 317. It shall not be in order in the House of  
15 Representatives or the Senate in any odd-numbered year  
16 to consider any regular bill providing new budget authority  
17 or a limitation on obligations under the jurisdiction of any  
18 of the subcommittees of the Committees on Appropria-  
19 tions for only the first fiscal year of a biennium, unless  
20 the program, project, or activity for which the new budget  
21 authority or obligation limitation is provided will require  
22 no additional authority beyond 1 year and will be com-  
23 pleted or terminated after the amount provided has been  
24 expended.”.

25           (b) AMENDMENT TO TABLE OF CONTENTS.—The  
26 table of contents in section 1(b) of the Congressional

1 Budget and Impoundment Control Act of 1974 is amend-  
2 ed by inserting after the item relating to section 316, as  
3 added by section 6(b) the following:

“Sec. 317. Consideration of biennial appropriations bills.”.

4 **SEC. 9. REPORT ON TWO-YEAR FISCAL PERIOD.**

5 Not later than 180 days after the date of enactment  
6 of this Act, the Director of the Office of Management and  
7 Budget shall—

8 (1) determine the impact and feasibility of  
9 changing the definition of a fiscal year and the  
10 budget process based on that definition to a 2-year  
11 fiscal period with a biennial budget process based on  
12 the 2-year period; and

13 (2) report the findings of the study to the Com-  
14 mittee on the Budget of the House of Representa-  
15 tives and the Committee on the Budget of Senate.

16 **SEC. 10. EFFECTIVE DATE.**

17 Except as provided in sections 7 and 9, this Act and  
18 the amendments made by this Act shall take effect on Jan-  
19 uary 1, 2019, and shall apply to budget resolutions and  
20 appropriations for the biennium beginning with fiscal year  
21 2020.

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