## Calendar No. 725

111TH CONGRESS 2D SESSION

S. 2982

To combat international violence against women and girls.

### IN THE SENATE OF THE UNITED STATES

February 4, 2010

Mr. Kerry (for himself, Mrs. Boxer, Ms. Snowe, Ms. Collins, Mr. Brown of Ohio, Mr. Burris, Mr. Cardin, Mr. Casey, Mr. Dodd, Mr. Durbin, Mr. Franken, Mrs. Gillibrand, Mr. Harkin, Mr. Johnson, Mr. Kaufman, Ms. Klobuchar, Ms. Landrieu, Mr. Lautenberg, Mr. Menendez, Ms. Mikulski, Mrs. Murray, Mr. Schumer, Mrs. Shaheen, Ms. Stabenow, Mr. Udall of New Mexico, Mr. Whitehouse, Mr. Specter, Ms. Cantwell, Mr. Merkley, Mr. Bingaman, Mr. Webb, Mr. Sanders, Mrs. Lincoln, Mrs. Feinstein, Mr. Levin, and Mr. Coons) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

December 21, 2010

Reported by Mr. KERRY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To combat international violence against women and girls.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be eited as the
- 3 "International Violence Against Women Act of 2010".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Statement of policy.
  - Sec. 4. Definitions.

# TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST WOMEN AND GIRLS

#### Subtitle A—Official Designations and Institutional Changes

- Sec. 101. Duties of the Secretary of State.
- Sec. 102. Duties of the Administrator of the United States Agency for International Development.

#### Subtitle B-Strategy, Policy, and Programs

- Sec. 111. Comprehensive international strategy and assistance to reduce and prevent violence against women and girls.
- Sec. 112. Assistance to reduce international violence against women and girls.
- Sec. 113. Ensuring accountability of the United States response to violence against women and girls internationally.
- Sec. 114. Enhancing United States training of foreign military and police forces and judicial officials on violence against women and girls.
- Sec. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict settings.

#### TITLE II—OTHER PROVISIONS

See. 201. Support for multilateral efforts to end violence against women and girls.

#### 6 SEC. 2. FINDINGS.

- 7 Congress makes the following findings:
- 8 (1) According to the United Nations, approxi-
- 9 mately 1 out of every 3 women throughout the world
- 10 has been beaten, coerced into sex, or otherwise
- 11 abused in her lifetime. The World Health Organiza-
- 12 tion has reported that up to 70 percent of women

in some countries report having been victims of domestic violence at some stage in their lives.

(2) According to the United Nations, engaging men and women to end violence against women and girls internationally should be a priority. In recognition of this priority, United Nations Secretary-General Ban Ki-moon launched a multi-year campaign in 2009 to end violence against women and pledge resources to engage male leaders and to mobilize men and boys.

(3) Violence against women dramatically impedes progress in meeting all of our global health goals, including efforts to stem maternal mortality and the spread of HIV/AIDS. Approximately 1 in 4 women are abused during pregnancy, which, according to the World Health Organization, has been linked to miscarriage, pre-term labor, low birth weight, fetal distress, and death. Women who have experienced violence are also at higher risk for contracting HIV, and women living with HIV may be up to 3 times more likely to experience violence than other women. Fear of violence also prevents women from accessing HIV/AIDS information and receiving treatment and counseling.

1	(4) Increasing women's access to economic op-
2	portunities is crucial to preventing and responding
3	to domestic and sexual violence. Microfinance-based
4	interventions and increased asset control reduce lev-
5	els of intimate partner violence and provide eco-
6	nomic independence for survivors.
7	(5) Displaced, refugee, and stateless women and
8	girls in humanitarian emergencies, conflict settings,
9	and natural disasters face extreme violence and
10	threats because of power inequities, including—
11	(A) being forced to exchange sex for food
12	and humanitarian supplies; and
13	(B) being at increased risk of rape, sexual
14	exploitation, and abuse.
15	(6) Rape and sexual assault against women and
16	girls are used to torture, intimidate, and terrorize
17	women and their communities.
18	(7) According to UNICEF, child marriage—
19	(A) is a harmful practice that deprives
20	girls of their dignity and human rights;
21	(B) can result in bonded labor or enslave-
22	ment, commercial sexual exploitation, and vio-
23	lence against the victims;
24	(C) significantly increases the risk of ma-
25	ternal death and morbidity infant mortality

1 and morbidity, obstetric fistula, and sexually 2 transmitted diseases, including HIV/AIDS; and 3 (D) is perpetuated by poverty, a lack of 4 educational or employment opportunities for 5 girls, parental concerns to ensure sexual rela-6 tions within marriage, the dowry system, and the perceived lack of value of girls. 7 8 SEC. 3. STATEMENT OF POLICY. 9 It is the policy of the United States to— 10 (1) systematically integrate and coordinate ef-11 forts to prevent and respond to violence against 12 women and girls internationally into United States 13 foreign policy and foreign assistance programs; 14 (2) expand the implementation of effective prac-15 tices and programs; 16 (3) promote women's political, economic, edu-

- cational, social, cultural, civil, and human rights and opportunities throughout the world;
- (4) support and build capacity of indigenous nongovernmental organizations that are working to prevent and respond to violence against women and girls internationally, particularly women's non-governmental organizations and groups involving male advocates;

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- (5) support and encourage United States organizations working in partnership with nongovernmental organizations described in paragraph (4);
  - (6) prevent and respond to violence against women and girls internationally through multisectoral methods, working at individual, family, community, local, national, and international levels and incorporating service, prevention, training, and advocacy activities and economic, education, health, legal, and protective intervention services;
  - (7) enhance training and other prevention and response to violence against women and girls internationally in humanitarian relief, conflict, and post-conflict settings;
  - (8) enhance training by United States personnel of professional foreign military and police forces and judicial officials to include specific and thorough instruction on preventing and responding to violence against women and girls internationally;
  - (9) increase communication and cooperation with nongovernmental organizations with demonstrated experience in women's empowerment, combating violence against women and girls internationally, and engaging men and boys as partners, includ-

1 ing consulting with such organizations during stra-2 tegic planning exercises; 3 (10) more regularly engage men and boys as 4 community leaders, partners, and advocates in end-5 ing violence against women and girls; 6 (11) include— 7 (A) prevention of child marriage as an im-8 portant part of preventing violence against 9 girls; and 10 (B) ending the practice of child marriage 11 by promoting education and skills building for 12 girls, community programs, and increased eco-13 nomic opportunities for women to achieve the 14 Millennium Development Goals and United 15 States global health and development objectives; 16 (12) ensure that private security firms con-17 tracted for service in conflict, humanitarian, and 18 post-conflict settings appropriately report on, and re-19 spond to, violence against women and girls inter-20 nationally; and 21 (13) continue United States leadership and in-22 novative efforts at the United Nations to address vi-23 olence against women and girls internationally, par-24 ticularly through urging the United Nations Sec-

retary-General and United Nations member states to

- 1 fully implement the provisions of United Nations Se-2 curity Council Resolutions 1325, 1820, and 1888,
- 3 and other relevant United Nations agreements and
- 4 initiatives.

#### 5 SEC. 4. DEFINITIONS.

6 In this Act:

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- 7 (1) CHILD MARRIAGE.—The term "child mar8 riage" means the marriage of a girl or a boy, who
  9 has not reached the minimum legal age for marriage
  10 in the country in which the girl or boy is a resident.
  - (2) ELIGIBLE COUNTRIES.—The term "eligible countries" means countries that are not classified as high-income countries in the most recent edition of the World Development Report for Reconstruction and Development, published by the International Bank for Reconstruction and Development.
    - (3) PREVENTION AND RESPONSE.—The term "prevention and response" means activities designed to prevent and respond to violence against women and girls.
- 21 (4) USAID ADMINISTRATOR.—The term
  22 "USAID Administrator" means the Administrator
  23 of the United States Agency for International Development.
  24 opment.

1	(5) VIOLENCE AGAINST WOMEN AND GIRLS.—
2	The term "violence against women and girls"—
3	(A) means any act of violence against
4	women or girls that results in, or is likely to re-
5	sult in, physical, sexual, or psychological harm
6	or suffering to women or girls, including threats
7	of such acts, coercion, or arbitrary deprivations
8	of liberty, whether occurring in public or private
9	life; and
10	(B) includes—
11	(i) physical, sexual, and psychological
12	violence occurring in the family, including
13	battering, sexual abuse of female children
14	in the household, dowry-related violence,
15	marital rape, female genital cutting and
16	mutilation, forced child marriage, and
17	other traditional practices harmful to
18	women and girls, nonspousal violence, and
19	violence related to exploitation;
20	(ii) physical, sexual, and psychological
21	violence occurring within the general com-
22	munity, including rape, sexual abuse, sex-
23	ual harassment and intimidation at work,
24	in educational institutions and elsewhere,

1	trafficking in women and girls, and forced	
2	prostitution; and	
3	(iii) physical, sexual, and psycho-	
4	logical violence perpetrated or condoned by	
5	the government of the country of which the	
6	victim is a resident, regardless of where	
7	the violence occurs.	
8	TITLE I—INTERNATIONAL PRE-	
9	<b>VENTION</b> OF <b>VIOLENCE</b>	
10	AGAINST WOMEN AND GIRLS	
11	Subtitle A—Official Designations	
12	and Institutional Changes	
13	SEC. 101. DUTIES OF THE SECRETARY OF STATE.	
14	(a) Designation.—The Secretary of State, in ful-	
15	filling the duties and purposes of this Act, shall designate	
16	a senior official in the Department of State to conduct	
17	the relevant activities pursuant to this Act. For the pur-	
18	poses of this Act, that designee shall be referred to as the	
19	"Ambassador-at-Large for Global Women's Issues".	
20	(b) Support Staff.—The Secretary of State shall	
21	designate appropriate staff to support the efforts of the	
22	Ambassador.	
23	(e) Duties.—The Ambassador shall coordinate and	
24	advise, and where relevant lead—	

1	(1) State Department activities and policies, in-
2	eluding as they affect programs and funding relating
3	to prevention and response, including gender inte-
4	gration and women's development internationally as
5	relates to prevention and response;
6	(2) the design, and as appropriate, implementa-
7	tion of projects regarding prevention and response,
8	including gender integration and women's develop-
9	ment internationally as relates to prevention and re-
10	sponse;
11	(3) the integration of prevention and response
12	analysis into U.S. Government departments' and
13	agencies' international programs, structures, proc-
14	esses and capacities;
15	(4) allocation of State Department resources
16	<del>for</del>
17	(A) prevention and response; and
18	(B) development of the comprehensive
19	international strategy described in section 300G
20	to reduce violence against women and girls;
21	(5) on behalf of the Secretary, conduct regular
22	cooperation with civil society with demonstrated ex-
23	perience in prevention and response and women's de-
24	velopment issues internationally as relates to preven-
25	tion and response;

1 (6) serve as the principal advisor to the Sec-2 retary of State regarding violence against women 3 and girls as a foreign policy matter; and

(7) at the direction of the Secretary of State, represent the United States in bilateral, international and nongovernmental fora in matters relevant to violence against women and girls including the status of women internationally as relates to prevention and response.

10 (d) Information-Sharing and Transparency.— On behalf of the Secretary, the Ambassador shall be the central repository of evaluation and monitoring data on 12 Department of State programs that relate to prevention and response, and also for Federal Government agencies 14 15 engaged in international prevention and response, in order to produce a full accounting of United States Government 16 17 spending on prevention and response, and to prepare the comprehensive strategy developed under section 111. 18

(e) Congressional Briefings.—Not later than 6
months after the date of the enactment of this Act, and
annually thereafter, the Ambassador shall brief Congress
on the integration of gender considerations and prevention
and response into its strategies, programming, and associated outcomes, and shall present Congress with an assess-

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- 1 ment of human and financial resources necessary to fulfill
- 2 the purposes and duties of this section.
- 3 (f) AUTHORIZATION OF APPROPRIATIONS.—There is
- 4 authorized to be appropriated, for each of fiscal years
- 5 <del>2011 through 2015—</del>
- 6 (1) \$5,000,000 for administration, staffing,
- 7 travel, and related expenditures; and
- 8 (2) \$5,000,000 in program funds to carry out
- 9 activities under this section.
- 10 SEC. 102. DUTIES OF THE ADMINISTRATOR OF THE UNITED
- 11 STATES AGENCY FOR INTERNATIONAL DE-
- 12 **VELOPMENT.**
- 13 (a) IN GENERAL.—The USAID Administrator, in
- 14 fulfilling the duties and purposes of this Act, shall des-
- 15 ignate a senior official (referred to in this Act as the
- 16 "Women's Development Advisor" or the "Advisor", who
- 17 shall report directly to the USAID Administrator to co-
- 18 ordinate and conduct prevention and response activities
- 19 described in this Act.
- 20 (b) SUPPORT STAFF.—The USAID Administrator
- 21 shall designate appropriate staff to support the efforts of
- 22 the Women's Development Advisor.
- 23 (e) Duties.—The Advisor shall coordinate and guide
- 24 all USAID efforts to—

1	(1) integrate prevention and response, as well
2	as broader gender issues in foreign assistance;
3	(2) coordinate and consult with the Ambassador
4	and USAID mission directors in earrying out (e)(1);
5	(3) provide high level guidance to USAID mis-
6	sions, offices, and bureaus on prevention and re-
7	sponse, gender integration, design, strategy and pro-
8	gramming; and
9	(4) participate in agency-wide monitoring and
10	evaluation on gender integration activities and strat-
11	egies, including prevention and response.
12	(d) Coordinated USAID Reporting.—
13	(1) IN GENERAL.—USAID technical and re-
14	gional bureaus identified by the USAID Adminis-
15	trator and the Advisor shall annually provide the
16	Advisor with such data and findings collected under
17	subsection (e)(4) as may be requested by the Advi-
18	sor.
19	(2) Scope of data.—The data and findings
20	provided under paragraph (1)—
21	(A) shall include relevant contractors, sub-
22	contractors, grantees, and subgrantees receiving
23	program funds made available for prevention
24	and response, and women's development glob-
25	ally as a method of prevention; and

1	(B) shall be made publicly available.
2	(3) SECURITY CONCERNS.—In determining the
3	data and findings to be provided under this sub-
4	section, the Advisor shall take into account the secu-
5	rity concerns of USAID grantees and subgrantees.
6	(e) Congressional Briefings.—Not later than 6
7	months after the date of the enactment of this Act, and
8	annually thereafter, the Advisor, in coordination with the
9	Ambassador, shall brief Congress on the integration of
10	gender considerations and prevention and response into its
11	strategies, programming, and associated outcomes, using
12	data collected under subsection (d), and shall present Con-
13	gress with an assessment of human and financial re-
14	sources necessary to fulfill the purposes and duties of this
15	section.
16	(f) Authorization of Appropriations.—
17	(1) In General.—In addition to amounts oth-
18	erwise available, there is authorized to be appro-
19	priated, for each of the fiscal years 2011 through
20	<del>2015—</del>
21	(A) \$5,000,000 for operations, administra-
22	tion, and related expenditures; and
23	(B) \$5,000,000 in program funds to carry
24	out the activities under this section.

1	(2) Supervision of expenditures.—
2	Amounts appropriated pursuant to this subsection
3	shall be expended under the direction of the Advisor.
4	Subtitle B—Strategy, Policy, and
5	<b>Programs</b>
6	SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY
7	AND ASSISTANCE TO REDUCE AND PREVENT
8	VIOLENCE AGAINST WOMEN AND GIRLS.
9	(a) Development and Implementation of
10	STRATEGY.—Not later than 1 year after the date of the
11	enactment of this Act, the Secretary of State, under the
12	direction of the President and with the assistance of the
13	USAID Administrator, shall—
14	(1) develop a comprehensive, 5-year inter-
15	national strategy to prevent and respond to violence
16	against women and girls internationally; and
17	(2) submit the strategy developed under para-
18	graph (1) to the Committee on Foreign Relations of
19	the Senate and the Committee on Foreign Affairs of
20	the House of Representatives.
21	(b) Collaboration and Coordination.—In devel-
22	oping the strategy under subsection (a), the Secretary of
23	State, with the assistance of the USAID Administrator,
24	shall consult with—

1	(1) executive branch agencies and entities ad-
2	ministering international programs;
3	(2) the Senior Policy Operating Group on Traf-
4	ficking in Persons;
5	(3) representatives of civil society with dem-
6	onstrated experience combating violence against
7	women and girls or promoting women's health or
8	women's development issues internationally.
9	(e) CONTENT.—The strategy developed under sub-
10	section (a) shall—
11	(1) identify countries with significant levels of
12	violence against women and girls that have the gov-
13	ernment or nongovernment organizational capacity
14	to manage and implement gender-based violence pre-
15	vention and response program activities;
16	(2) select up to 20 of the countries described in
17	paragraph (1) in which to develop a gender-inte-
18	grated, comprehensive, and holistic individual coun-
19	try plan that incorporates at least 2 of the program
20	activities listed in subsection (d);
21	(3) assess and describe the current or potential
22	capacity of each government or civil society to ad-
23	dress and respond to violence against women and
24	<del>oirls:</del>

1	(4) identify and coordinate with Federal depart-
2	ments and agencies that—
3	(A) have existing programs relevant to the
4	strategy; or
5	(B) will be involved in new program activi-
6	<del>ties;</del>
7	(5) describe the monitoring and evaluation
8	mechanisms established for each country, and their
9	use in assessing overall progress in prevention and
10	response;
11	(6) project general levels of resources needed to
12	achieve the stated objectives in each country, includ-
13	ing an accounting of—
14	(A) activities and funding already ex-
15	pended by the Department of State, USAID,
16	other Federal agencies, other donor country
17	governments, and other multilateral institu-
18	tions; and
19	(B) leveraged private sector resources;
20	(7) include capacity-building and technical as-
21	sistance for community-based women's nongovern-
22	mental organizations and community-based organi-
23	zations with demonstrated expertise in women's em-
24	powerment, including combating violence against
25	women and girls internationally;

1	(8) identify and coordinate with existing non-
2	governmental and multilateral programs, initiatives,
3	and groups with demonstrated experience on pre-
4	venting and responding to violence against women
5	and girls internationally, particularly coordinating
5	with women's organizations and community-based
7	groups; and

- (9) integrate gender analysis into the strategy for each country to ensure that the roles of women, girls, men, and boys are appropriately addressed.
- 11 (d) Program Activities Supported.—Assistance
  12 provided under this section shall be used to carry out
  13 country-specific strategies under subsection (a) through
  14 multi-sectoral prevention and response activities specified
  15 by the Ambassador and Advisor and that fall under at
  16 least 2 of the following broad categories:
  - (1) Enhancing the capacity of the health sector to respond to violence against women and girls.
  - (2) Development and enforcement of civil and criminal legal and judicial sanctions, protections, trainings, and capacity.
  - (3) Development of programs affecting social norms, community attitudes, and male and female participation in violence and response to victims.

1	(4) Ensuring accessible quality educational and
2	literacy opportunities for women and girls.
3	(5) Promotion of access to economic oppor-
4	tunity projects, including increasing distribution,
5	credit, property, and inheritance rights for women
6	and girls.
7	SEC. 112. ASSISTANCE TO REDUCE INTERNATIONAL VIO-
8	LENCE AGAINST WOMEN AND GIRLS.
9	(a) Coordination of Existing Assistance Pro-
10	GRAMS.—The Ambassador, working with the Advisor,
11	shall, to the fullest extent practicable, coordinate activities
12	and measures to prevent and respond to violence against
13	women and girls internationally into existing programs,
14	contracts, grants, agreements, and foreign assistance
15	under the Foreign Assistance Act of 1961 and other Acts
16	authorizing and appropriating foreign assistance, as appli-
17	cable.
18	(b) AUTHORITY.—To implement and execute the
19	comprehensive international strategy developed pursuant
20	to section 111, the Secretary of State and the USAID Ad-
21	ministrator, in consultation with the Ambassador and the
22	Advisor, may provide assistance to nongovernmental orga-
23	nizations, multilateral institutions, and foreign countries
24	for program activities described in section 111(d).

1	(c) Allocation of New Funding.—The Secretary
2	of State and the USAID Administrator, based on guidance
3	from the Ambassador and the Advisor, may allocate funds
4	to implement and execute the comprehensive international
5	strategy developed pursuant to section 111.
6	(d) Use of Funds.—
7	(1) In General.—Any funds made available
8	under this section to nongovernmental organizations
9	should be designated to organizations that—
10	(A) have demonstrated experience regard-
11	ing violence against women and girls inter-
12	nationally or have entered into a partnership
13	with an organization with such experience; and
14	(B) have demonstrated capabilities or ex-
15	perience in a particular program activity de-
16	scribed in section 111(d).
17	(2) Congressional Briefings.—The Sec-
18	retary of State and the USAID Administrator shall
19	brief Congress upon request, on the transparent
20	mechanisms used to ensure that funds made avail-
21	able under this section through nongovernmental or-
22	ganizations are awarded to organizations described
23	in paragraph (1).
24	(e) Grants to Women's Nongovernmental Or-
25	GANIZATIONS AND COMMUNITY-BASED ORGANIZA-

- TIONS.—Special efforts shall be made to award amounts appropriated to earry out this Act to community-based and women's nongovernmental organizations in recipient 4 countries. The Advisor shall brief Congress, upon request, on efforts made to assist such organizations to be eligible 6 for such funds. 7 (f) AWARD Process.—Grant amounts awarded under this section shall be provided through an open, competitive, and transparent process to the extent possible. 10 (g) Conditions.—Entities receiving grants under 11 this section— 12 (1) shall allocate a reasonable portion of such 13 grants for data collection and the evaluation of pro-14 gram effectiveness; 15 (2) shall be responsible for developing and re-16 porting on outcomes and impacts relating to pre-17 venting and responding to violence against women 18 and girls internationally;
  - (3) should gather input from women's nongovernmental organizations or community-based organizations in recipient countries, including organizations with experience in working with men and

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1	(4) shall consider the safety of women and girls
2	as a primary concern in deciding how to design, im-
3	plement, monitor, and evaluate programs.
4	(h) AUTHORIZATION OF APPROPRIATIONS.—
5	(1) In general.—In addition to amounts oth-
6	erwise available for such purposes, there is author-
7	ized to be appropriated to the President
8	\$175,000,000 for each of the fiscal years 2011
9	through 2015 to carry out this section and section
10	<del>111.</del>
11	(2) Availability of funds.—Amounts appro-
12	priated pursuant to paragraph (1) shall remain
13	available until expended.
14	SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED
15	STATES RESPONSE TO VIOLENCE AGAINST
16	WOMEN AND GIRLS INTERNATIONALLY.
17	(a) In General.—Not later than 1 year after the
18	implementation of the comprehensive strategy under sec-
19	tion 111, the Secretary of State, assisted by the Ambas-
20	sador, shall prepare a public report on best practices for
21	preventing and addressing violence against women and
22	girls internationally, which shall include—
23	(1) a description of successful efforts by govern-
24	ments of countries with significant levels of violence
25	against women and girls, nongovernmental organiza-

1	tions, and United States, bilateral, and multilateral
2	donors in prevention and response;
3	(2) recommendations related to best practices,
4	effective strategies, and improvements to enhance
5	the impact of prevention and response efforts; and
6	(3) the impact of activities funded by the strat-
7	egy in preventing and reducing violence against
8	women and girls internationally.
9	(b) AMENDMENTS. Section 116(d) of the Foreign
10	Assistance Act of 1961 (22 U.S.C. 2151n(d)) is amend-
11	<del>ed</del>
12	(1) in paragraph (10), by striking "and" at the
13	end;
14	(2) in paragraph (11)(C), by striking the period
15	at the end and inserting "; and"; and
16	(3) by adding at the end the following:
17	"(12) wherever applicable, the nature and ex-
18	tent of violence against women and girls (as defined
19	in section 4 of the International Violence Against
20	Women Act of 2010).".
21	(c) Transparency.—Upon request, the Secretary of
22	State shall provide to Congress the information made
23	available under sections 101(d) and 102(d), including out-
24	comes and impacts related to prevention and response to
25	violence against women and girls internationally submitted

1	by contractors, subcontractors, grantees and subgrantees,
2	unless such disclosure would inhibit the security or effec-
3	tiveness of such entities.
4	(d) RESEARCH AND DATA COLLECTION.—The Am-
5	bassador, assisted by the USAID Administrator and the
6	heads of relevant bureaus and offices of the Department
7	of State and in consultation with the Secretary of Health
8	and Human Services and the Attorney General—
9	(1) shall work to improve the quality and co-
10	ordination of existing data collection and evaluations
11	of current violence against women and girls inter-
12	nationally programs; and
13	(2) may provide financial assistance for original
14	research or analysis of effective interventions to pre-
15	vent or respond to violence against women and girls
16	internationally.
17	(e) Use of Funds.—Amounts authorized to be ap-
18	propriated in this section may be used to—
19	(1) collect and analyze new or existing data on
20	the scope and extent of all forms of violence against
21	women and girls internationally, including under-
22	documented forms of violence and violence against
23	marginalized groups;
24	(2) conduct research on effective interventions
25	to respond to violence against women and girls inter-

1	nationally, including efforts to scale up effective pro-
2	gramming; and
3	(3) support systemic data collection using inter-
4	nationally comparable indicators, norms, and meth-
5	odologies for measuring the scope, prevalence, and
6	incidence of violence against women and girls inter-
7	nationally, working through—
8	(A) governments of foreign countries; and
9	(B) federally funded development assist-
10	ance and health assistance.
11	(f) AUTHORIZATION OF APPROPRIATIONS.—There is
12	authorized to be appropriated to the Secretary of State
13	\$20,000,000 for each of the fiscal years 2011 through
14	2015 to carry out the activities under this section.
15	SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR
16	EIGN MILITARY AND POLICE FORCES AND JU-
17	DICIAL OFFICIALS ON VIOLENCE AGAINST
18	WOMEN AND GIRLS.
19	(a) Purpose.—The purpose of this section is to en-
20	sure that United States programs to train foreign mili-
21	tary, police, and judicial officials include instruction or
22	prevention of and response to violence against women and
23	<del>girls.</del>
24	(b) COVERED PROGRAMS.—The programs referred to
25	in subsection (a) include—

1	(1) activities authorized under the Foreign As-
2	sistance Act of 1961 (22 U.S.C. 2151 et seq.); and
3	(2) activities under section 1206 of the Na
4	tional Defense Authorization Act for Fiscal Year
5	2006 (Public Law 109-163; 119 Stat. 3456), as
6	amended.
7	(c) GUIDANCE.—The Secretary of State and the Sec-
8	retary of Defense shall, as appropriate—
9	(1) incorporate training on prevention and re-
10	sponse into the basic training curricula of foreign
11	military forces and judicial officials; and
12	(2) ensure that United States assistance to
13	units involved in regional or multilateral peace-
14	keeping operations includes training on prevention
15	and response.
16	(d) AUTHORIZATION OF APPROPRIATIONS.—There is
17	authorized to be appropriated such sums as may be nee-
18	essary for each of the fiscal years 2011 through 2015 to
19	earry out the activities under this section.
20	SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND
21	GIRLS IN HUMANITARIAN RELIEF, PEACE
22	KEEPING, CONFLICT, AND POST-CONFLICT
23	SETTINGS.
24	(a) Defined Term. In this section, the term
25	"Inter-Agency Standing Committee" means the committee

1	established in response to United Nations General Assem-
2	bly Resolution 46/182, adopted at New York on December
3	<del>19, 1991.</del>
4	(b) ACTIVITIES OF THE DEPARTMENT OF STATE
5	WITH THE UNITED STATES AGENCY FOR INTER-
6	NATIONAL DEVELOPMENT.—
7	(1) Guidance.—Under the direction of the
8	Secretary of State, the Ambassador is authorized to
9	provide guidance to the USAID Administrator and
10	the Assistant Secretary for Population, Refugees,
11	and Migration.
12	(2) Duties.—The USAID Administrator and
13	the Assistant Secretary shall—
14	(A) consider the Ambassador's guidance to
15	the extent practicable;
16	(B) provide assistance to programs carried
17	out by international organizations, international
18	and local nongovernmental organizations, and
19	governments, as appropriate, that—
20	(i) prevent and respond to violence
21	against women and girls in humanitarian
22	relief, conflict, and post-conflict settings;
23	(ii) adhere to the Inter-Agency Stand-
24	ing Committee's Guidelines for Gender-

1	based Violence Interventions in Humani-
2	tarian Settings;
3	(iii) build the capacity of humani-
4	tarian organizations and government au-
5	thorities, as appropriate, to address the
6	special protection needs of women and chil-
7	<del>dren;</del>
8	(iv) support efforts to provide imme-
9	diate assistance to survivors of violence
10	and reintegrate such individuals through
11	education, psychosocial assistance, trauma
12	counseling, family and community reinser-
13	tion and reunification, medical assistance,
14	and economic opportunity programs; and
15	(v) provide legal services for women
16	and girls who are victims of violence;
17	(C) ensure that activities to prevent and
18	respond to violence against women and girls
19	internationally are incorporated into any multi-
20	lateral or bilateral disarmament, demobilization,
21	rehabilitation, and reintegration efforts by—
22	(i) providing protection and suitable
23	separate facilities in demobilization and
24	transit centers for women and girls for-

1	merly involved in, or associated with, fight-
2	ing forces;
3	(ii) ensuring equitable reintegration
4	activities and opportunities for such
5	women and girls, including access to
6	schooling, vocational training, employment,
7	and childcare;
8	(iii) providing essential medical care
9	and psychosocial support for such women
10	and girls who are victims of violence; and
11	(iv) incorporating prevention and re-
12	sponse to violence against women and girls
13	into programs for former combatants;
14	(D) designate and deploy specialists in vio-
15	lence against women and girls, as appropriate,
16	as an integral part of the United States Agency
17	for International Development's Disaster As-
18	sistance Response Teams to ensure the integra-
19	tion of prevention and response to violence
20	against women and girls internationally in
21	strategies and programming; and
22	(E) strive to ensure that all grantees de-
23	ployed in humanitarian relief, conflict, and
24	post-conflict operations—

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respond to violence against women and girls in

1	humanitarian relief, conflict, and post-conflict
2	operations, in addition to amounts otherwise
3	available for such purposes.
4	(B) Sense of congress.—It is the sense
5	of Congress that amounts appropriated pursu-
6	ant to paragraph (1) should not affect the
7	amount appropriated for other humanitarian
8	<del>programs.</del>
9	(c) ACTIVITIES OF THE DEPARTMENT OF STATE.
10	Not later than 180 days after the date of the enactment
11	of this Act, the Secretary of State, acting through the Am-
12	bassador, shall brief Congress on activities and efforts
13	<del>to</del>
14	(1) ereate a mechanism to ensure that contrac-
15	tors and grantees deployed in humanitarian relief,
16	conflict, and post-conflict settings—
17	(A) comply with the Inter-Agency Standing
18	Committee's Six Core Principles Relating to
19	Sexual Exploitation and Abuse;
20	(B) train their humanitarian workers in
21	prevention and response, including proper
22	mechanisms to report gender-based violence;
23	and
24	(C) promptly and appropriately respond to
25	reports of violence against women and girls and

1	treat survivors in accordance with best practices
2	regarding confidentiality; and
3	(2) carry out the activities described in sub-
4	section $(b)(2)$ .
5	(d) Coordination of United States Govern-
6	MENT EFFORTS.—Under the direction of the President,
7	the Secretary of State is authorized to provide guidance
8	on preventing and responding to violence against women
9	and girls to the Secretary of Defense when United States
10	military personnel, military contractors, and military ob-
11	servers are to be deployed in humanitarian relief, conflict,
12	and post-conflict settings. The Ambassador shall regularly
13	consult with counterparts at the Department of Defense
14	and the Department of Justice to coordinate design and
15	implementation of programs relevant to the purposes of
16	this section.
17	(e) Enhancing United States Leadership and
18	ADVOCACY IN THE UNITED NATIONS.—
19	(1) RESOURCE SHARING.—The Secretary of
20	State, in consultation with the USAID Adminis-
21	trator, the Ambassador, the United States Rep-
22	resentative to the United Nations, the Assistant Sec-
23	retary for International Organization Affairs, and
24	the Assistant Secretary for Population, Refugees,
25	and Migration shall make available United States fi-

1	nancial, material, human, and other resources to as-
2	sist United Nations efforts to—
3	(A) develop and implement appropriate
4	training programs in prevention and response
5	to violence against women and girls internation-
6	ally for peacekeeping and humanitarian per-
7	sonnel;
8	(B) meet staffing goals for women military
9	and police peacekeepers, including all-women
10	teams and units;
11	(C) enhance the deployment of civilian
12	women at all levels to serve in peacekeeping
13	missions, including through innovative staffing
14	<del>formulas;</del>
15	(D) improve protection mechanisms in and
16	around United Nations managed refugee and
17	internally displaced persons camps;
18	(E) implement a zero tolerance policy for
19	sexual exploitation and abuse in United Nations
20	peacekeeping and humanitarian operations;
21	(F) support troop and police contributing
22	countries in—
23	(i) taking appropriate actions to pre-
24	vent violence and abuse;

1	(ii) providing materials for pre-deploy-
2	ment and in-theater awareness training;
3	and
4	(iii) taking other actions to promote
5	full accountability in cases of abusive con-
6	duet involving the personnel of such coun-
7	<del>tries;</del>
8	(G) continue to expand appropriate mecha-
9	nisms to permit individuals to safely bring alle-
10	gations of violence against women and girls
11	internationally to the attention of United Na-
12	tions peacekeeping commanders and heads of
13	humanitarian missions; and
14	(H) ensure the capacity of the United Na-
15	tions Office of Internal Oversight to investigate
16	all credible allegations in a timely and efficient
17	manner, while protecting the whistleblower.
18	(2) Report.—Not later than 18 months after
19	the date of the enactment of this Act, the Assistant
20	Secretary of State for International Organization
21	Affairs and the United States Representative to the
22	United Nations, in consultation with the Ambas-
23	sador-at-Large of the Office for Global Women's
24	Issues, shall submit a report to Congress that de-
25	scribes United States efforts to support the imple-

1	mentation of United Nations Security Council Reso-
2	lutions 1325, 1820, and 1888.
3	(f) EMERGENCY RESPONSE TO WIDESPREAD RE-
4	PORTS OF VIOLENCE AGAINST WOMEN.—
5	(1) Emergency response to credible re-
6	PORTS OF CRITICAL OR WIDESPREAD VIOLENCE
7	AGAINST WOMEN AND GIRLS.—The Secretary of
8	State, in consultation with the Ambassador and in
9	coordination with relevant bureaus of the Depart-
10	ment of State, shall—
11	(A) identify critical or widespread incidents
12	of violence against women and girls in situa-
13	tions of armed conflict when they occur,
14	through consultation with other Federal agen-
15	cies, the United Nations, international organi-
16	zations, and nongovernmental organizations;
17	(B) determine emergency response meas-
18	ures not later than 45 days after such identi-
19	fication; and
20	(C) brief Congress on the implementation
21	of such emergency response measures and out-
22	comes not later than 30 days after such deter-
23	mination.

1	(2) Content.—The emergency measures devel-
2	oped under paragraph (1) shall include a description
3	<del>of</del>
4	(A) bilateral diplomatic efforts with—
5	(i) the government of the country in
6	which the violence is occurring;
7	(ii) governments in the region in
8	which the violence is occurring; and
9	(iii) other donor governments.
10	(g) Authorization of Appropriations.—In addi-
11	tion to amounts authorized to be appropriated under sub-
12	section (e), there is authorized to be appropriated such
13	sums as may be necessary for emergency measures, in-
14	eluding the expansion of reporting mechanisms and pro-
15	grams, for each situation identified under this section.
16	TITLE II—OTHER PROVISIONS
17	SEC. 201. SUPPORT FOR MULTILATERAL EFFORTS TO END
18	VIOLENCE AGAINST WOMEN AND GIRLS.
19	There is authorized to be appropriated to the Inter-
20	national Organizations and Programs Account
21	\$10,000,000 for each of the fiscal years 2011 through
22	2015 to support the United Nations Development Fund
23	for Women Trust Fund in Support of Actions to Eliminate
24	Violence Against Women.

### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "International Violence Against Women Act of 2010".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Statement of policy.
  - Sec. 4. Definitions.

# TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST WOMEN AND GIRLS

### Subtitle A—Official Designations and Institutional Changes

- Sec. 101. Duties of the Secretary of State.
- Sec. 102. Duties of the Administrator of USAID.

### Subtitle B—Strategy, Policy, and Programs

- Sec. 111. Comprehensive international strategy and assistance to reduce and prevent violence against women and girls.
- Sec. 112. Assistance to prevent and respond to violence against women and girls internationally.
- Sec. 113. Ensuring accountability of the United States response to violence against women and girls internationally.
- Sec. 114. Enhancing United States training of foreign military and police forces and judicial officials on violence against women and girls.
- Sec. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict settings.

### TITLE II—AUTHORIZATION OF APPROPRIATIONS

Sec. 201. Authorization of appropriations.

### 6 SEC. 2. FINDINGS.

- 7 Congress makes the following findings:
- 8 (1) According to the United Nations, approxi-
- 9 mately one out of every three women throughout the
- 10 world has been beaten, coerced into sex, or otherwise
- 11 abused in her lifetime. The World Health Organiza-
- tion (WHO) has reported that up to 70 percent of

- women in some countries report having been victims
   of domestic violence at some stage in their lives.
  - (2) According to the United Nations, engaging men and women to end violence against women and girls internationally should be a priority. In recognition of this priority, United Nations Secretary-General Ban Ki-moon launched a multi-year campaign in 2009 to end violence against women and pledge resources to engage male leaders and to mobilize men and boys.
    - (3) Violence against women dramatically impedes progress in meeting all of our global health goals, including efforts to stem maternal mortality and the spread of HIV/AIDS. Approximately one in four women are abused during pregnancy, which, according to WHO, has been linked to miscarriage, preterm labor, low birth weight, fetal distress, and death. Women who have experienced violence are also at higher risk for contracting HIV, and women living with HIV may be up to three times more likely to experience violence than other women. Fear of violence also prevents women from accessing HIV/AIDS information and receiving treatment and counseling.
    - (4) Increasing women's access to economic opportunities is crucial to preventing and responding to

1	domestic and sexual violence. Microfinance-based
2	interventions and increased asset control reduce levels
3	of intimate partner violence and provide economic
4	independence for survivors.
5	(5) Displaced, refugee, and stateless women and
6	girls in humanitarian emergencies, conflict settings,
7	and natural disasters face extreme violence and
8	threats because of power inequities, including—
9	(A) being forced to exchange sex for food
10	and humanitarian supplies; and
11	(B) being at increased risk of rape, sexual
12	exploitation, and abuse.
13	(6) Rape and sexual assault against women and
14	girls are used to torture, intimidate, and terrorize
15	women and their communities.
16	(7) According to the United Nations Children's
17	Fund (UNICEF), child marriage—
18	(A) is a harmful practice that deprives girls
19	of their dignity and human rights;
20	(B) can result in bonded labor or enslave-
21	ment, commercial sexual exploitation, and vio-
22	lence against the victims;
23	(C) significantly increases the risk of mater-
24	nal death and morbidity, infant mortality and

1	morbidity, obstetric fistula, and sexually-trans-
2	mitted diseases, including HIV/AIDS; and
3	(D) is perpetuated by poverty, a lack of
4	educational or employment opportunities for
5	girls, parental concerns to ensure sexual rela-
6	tions within marriage, the dowry system, and
7	the perceived lack of value of girls.
8	SEC. 3. STATEMENT OF POLICY.
9	It is the policy of the United States to—
10	(1) systematically integrate and coordinate ef-
11	forts to prevent and respond to violence against
12	women and girls internationally into United States
13	foreign policy and foreign assistance programs;
14	(2) expand the implementation of effective prac-
15	tices and programs;
16	(3) promote women's political, economic, edu-
17	cational, social, cultural, civil, and human rights and
18	opportunities throughout the world;
19	(4) support and build capacity of indigenous
20	nongovernmental organizations that are working to
21	prevent and respond to violence against women and
22	girls internationally, particularly women's non-
23	governmental organizations and groups involving
24	$male\ advocates;$

- (5) support and encourage United States organizations working in partnership with nongovernmental organizations described in paragraph (4);
  - (6) prevent and respond to violence against women and girls internationally through multisectoral methods, working at individual, family, community, local, national, and international levels and incorporating service, prevention, training, and advocacy activities and economic, education, health, legal, and protective intervention services;
  - (7) enhance training and other prevention and response to violence against women and girls internationally in humanitarian relief, conflict, and post-conflict settings;
  - (8) enhance training by United States personnel of professional foreign military and police forces and judicial officials to include specific and thorough instruction on preventing and responding to violence against women and girls internationally;
  - (9) increase communication and cooperation with nongovernmental organizations with demonstrated experience in prevention and response to violence against women and girls internationally, and engaging men and boys as partners, including con-

1	sulting with such organizations during strategic plan-
2	ning exercises;
3	(10) more regularly engage men and boys as
4	community leaders, partners, and advocates in ending
5	violence against women and girls;
6	(11) include—
7	(A) prevention of child marriage as an im-
8	portant part of preventing violence against girls;
9	and
10	(B) ending the practice of child marriage
11	by promoting education and skills building for
12	girls, community programs, and increased eco-
13	nomic opportunities for women to achieve the
14	Millennium Development Goals and United
15	States global health and development objectives;
16	(12) ensure that private security firms con-
17	tracted for service in conflict, humanitarian, and
18	post-conflict settings appropriately report on, and re-
19	spond to, violence against women and girls inter-
20	nationally; and
21	(13) continue United States leadership and inno-
22	vative efforts to address violence against women and
23	girls internationally.
24	SEC. 4. DEFINITIONS.
25	In this Act:

- 1 (1) CHILD MARRIAGE.—The term "child mar-2 riage" means the marriage of a girl or a boy, who has 3 not reached the minimum legal age for marriage in 4 the country in which the girl or boy is a resident.
  - (2) ELIGIBLE COUNTRY.—The term "eligible country" means a country that is not classified as a high-income country in the most recent edition of the World Development Report for Reconstruction and Development, published by the International Bank for Reconstruction and Development.
  - (3) Prevention and response" means activities designed to prevent and respond to violence against women and girls.
  - (4) USAID.—The term "USAID" means the United States Agency for International Development.
  - (5) VIOLENCE AGAINST WOMEN AND GIRLS.—The term "violence against women and girls"—
    - (A) means any act of violence against women or girls that results in, or is likely to result in, physical, sexual, or psychological harm or suffering to women or girls, including threats of such acts, coercion, or arbitrary deprivations of liberty, whether occurring in public or private life; and

1	(B) includes—
2	(i) physical, sexual, and psychological
3	violence occurring in the family, including
4	battering, sexual abuse of female children in
5	the household, dowry-related violence, mar-
6	ital rape, female genital cutting and muti-
7	lation, forced child marriage, and other tra-
8	ditional practices harmful to women and
9	girls, nonspousal violence, and violence re-
10	lated to exploitation;
11	(ii) physical, sexual, and psychological
12	violence occurring within the general com-
13	munity, including rape, sexual abuse, sex-
14	ual harassment and intimidation at work,
15	in educational institutions and elsewhere,
16	trafficking in women and girls, and forced
17	prostitution; and
18	(iii) physical, sexual, and psycho-
19	logical violence perpetrated or condoned by
20	the government of the country of which the
21	victim is a resident, regardless of where the

violence occurs.

## 1 TITLE I—INTERNATIONAL PRE-

- 2 **VENTION OF VIOLENCE**
- 3 AGAINST WOMEN AND GIRLS
- 4 Subtitle A—Official Designations
- 5 and Institutional Changes
- 6 SEC. 101. DUTIES OF THE SECRETARY OF STATE.
- 7 (a) Designation.—The Secretary of State, in ful-
- 8 filling the duties and purposes of this Act, shall designate
- 9 a senior official in the Department of State to conduct the
- 10 activities of the Secretary under this Act.
- 11 (b) Information-Sharing and Transparency.—
- 12 The Secretary's designee shall work with the heads of rel-
- 13 evant bureaus and offices of the Department of State and
- 14 other Federal departments and agencies to track and ana-
- 15 lyze monitoring and evaluation data on programs that re-
- 16 late to international prevention and response in order to
- 17 produce a full accounting of United States Government
- 18 spending on international prevention and response, and to
- 19 prepare the comprehensive strategy developed under section
- 20 111.
- 21 (c) Congressional Briefings.—Not later than six
- 22 months after the date of the enactment of this Act, and an-
- 23 nually thereafter, the Secretary's designee shall brief Con-
- 24 gress on international prevention and response strategies,
- 25 programming, and associated outcomes, and shall submit

- 1 to Congress an assessment of human and financial resources
- 2 necessary to fulfill the purposes and duties of this Act.
- 3 SEC. 102. DUTIES OF THE ADMINISTRATOR OF USAID.
- 4 (a) In General.—The USAID Administrator, in ful-
- 5 filling the duties and purposes of this Act, shall designate
- 6 a senior official in USAID to conduct the activities of the
- 7 USAID Administrator under this Act.
- 8 (b) Coordinated USAID Reporting.—Consistent
- 9 with USAID-wide monitoring and evaluation activities,
- 10 and in order to assist in the preparation of the comprehen-
- 11 sive strategy developed under section 111, the USAID Ad-
- 12 ministrator's designee shall work with relevant USAID
- 13 technical and regional bureaus engaged in any aspect of
- 14 international prevention and response to track and analyze
- 15 monitoring and evaluation data and findings on USAID
- 16 international prevention and response programs.
- 17 (c) Congressional Briefings.—Not later than six
- 18 months after the date of the enactment of this Act, and an-
- 19 nually thereafter, the Administrator's designee shall brief
- 20 Congress on international prevention and response strate-
- 21 gies, programming, and associated outcomes, using data
- 22 collected under subsection (b), and shall submit to Congress
- 23 an assessment of human and financial resources necessary
- 24 to fulfill the purposes and duties of this Act.

1	Subtitle B—Strategy, Policy, and
2	Programs
3	SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY
4	AND ASSISTANCE TO REDUCE AND PREVENT
5	VIOLENCE AGAINST WOMEN AND GIRLS.
6	(a) Development and Implementation of Strat-
7	EGY.—Not later than one year after the date of the enact-
8	ment of this Act, the Secretary of State, with the assistance
9	$of the \ USAID \ Administrator, \ shall —$
10	(1) develop a comprehensive, five-year inter-
11	national strategy to prevent and respond to violence
12	against women and girls internationally;
13	(2) submit the strategy developed under para-
14	graph (1) to the Committee on Foreign Relations of
15	the Senate and the Committee on Foreign Affairs of
16	the House of Representatives; and
17	(3) make the strategy available to the public.
18	(b) Collaboration and Coordination.—In devel-
19	oping the strategy under subsection (a), the Secretary of
20	State shall consult with—
21	(1) Federal departments and agencies that have
22	expertise preventing and responding to violence
23	against women and girls or administering inter-
24	national programs;

1	(2) the Senior Policy Operating Group on Traf-
2	ficking in Persons;
3	(3) representatives of civil society organizations
4	with demonstrated experience in combating violence
5	against women and girls or promoting women's
6	health or women's development issues internationally.
7	(c) Content.—The strategy developed under sub-
8	section (a) shall—
9	(1) identify eligible countries with significant
10	levels of violence against women and girls, including
11	within displaced communities, that have the govern-
12	ment or nongovernment organizational capacity to
13	manage and implement gender-based violence preven-
14	tion and response program activities and should,
15	when possible, be geographically, ethnically, and cul-
16	turally diverse from one another;
17	(2) select five to 20 of the eligible countries iden-
18	tified under paragraph (1) in which to develop a
19	comprehensive and holistic individual country plan
20	that incorporates at least two of the program activi-
21	ties listed in subsection (d);
22	(3) assess and describe the current or potential
23	capacity of the government of each eligible country se-
24	lected under paragraph (2) and civil society organiza-

1	tions in each such eligible country to address and re-
2	spond to violence against women and girls;
3	(4) identify and coordinate with Federal depart-
4	ments and agencies that—
5	(A) have existing programs relevant to the
6	strategy; or
7	(B) will be involved in new program activi-
8	ties;
9	(5) describe the monitoring and evaluation mech-
10	anisms established for each eligible country, and their
11	use in assessing overall progress in prevention and re-
12	sponse;
13	(6) project general levels of resources needed to
14	achieve the stated objectives in each eligible country,
15	including an accounting of—
16	(A) activities and funding already expended
17	by the Department of State, USAID, other Fed-
18	eral departments and agencies, other donor coun-
19	try governments, and other multilateral institu-
20	tions; and
21	(B) leveraged private sector resources;
22	(7) include capacity-building and technical as-
23	sistance for community-based women's nongovern-
24	mental organizations and community-based organiza-
25	tions with demonstrated experience relating to preven-

- tion and response, including combating violence
   against women and girls internationally;
- 3 (8) identify and coordinate with existing non-4 governmental and multilateral programs, initiatives, 5 and groups with demonstrated experience in preven-6 tion and response internationally, particularly co-7 ordinating with women's organizations and commu-8 nity-based groups;
  - (9) integrate gender analysis into the strategy for each country to ensure that the roles of women, girls, men, and boys are appropriately addressed; and
- 12 (10) include, as appropriate, strategies designed 13 to accommodate the needs of stateless, internally dis-14 placed, refugee, or religious or ethnic minority women 15 and girls.
- 16 (d) Program Activities Supported.—The strategy
  17 developed under subsection (a) for an eligible country shall
  18 contain a country plan that incorporates at least two of
  19 the following program activities:
- 20 (1) Enhancing the capacity of the health sector 21 to prevent and respond to violence against women 22 and girls.
- 23 (2) Development and enforcement of civil and 24 criminal legal and judicial sanctions, protections, 25 trainings, and capacity.

10

- 1 (3) Development and implementation of pro-2 grams, including programs targeting men and boys 3 and media campaigns, that work to change social 4 norms and attitudes so that violence against women 5 and girls is neither condoned nor tolerated.
  - (4) Ensuring accessible quality educational and literacy opportunities for women and girls.
- 8 (5) Promotion of access to economic opportunity 9 projects, including increasing distribution, credit, 10 property, and inheritance rights for women and girls.
- 11 SEC. 112. ASSISTANCE TO PREVENT AND RESPOND TO VIO-
- 12 LENCE AGAINST WOMEN AND GIRLS INTER-
- 13 NATIONALLY.

- 14 (a) In General.—The Secretary of State and the
- 15 USAID Administrator are authorized to provide assistance
- 16 pursuant to the comprehensive international strategy devel-
- 17 oped under section 111 for eligible countries identified and
- 18 selected under such section, including to support program
- 19 activities described in subsection (d) of such section. Assist-
- 20 ance under this section shall be provided through USAID
- 21 and the Department of State implementing agencies, in-
- 22 cluding local and international civil society organizations,
- 23 multilateral institutions, and governments of eligible coun-
- 24 tries, in accordance with existing procedures.

1	(b) Coordination of Existing Assistance Pro-
2	GRAMS.—The Secretary of State and the USAID Adminis-
3	trator shall, to the maximum extent practicable, coordinate
4	programs, projects, and activities under this section with
5	other programs, projects, and activities to prevent and re-
6	spond to violence against women and girls internationally
7	under the Foreign Assistance Act of 1961 (22 U.S.C. 2151
8	et seq.) and other foreign assistance laws, as applicable.
9	(c) Use of Funds.—
10	(1) In general.—Any funds made available
11	under this section to nongovernmental or civil society
12	organizations should be made available to organiza-
13	tions that—
14	(A) have demonstrated experience regarding
15	violence against women and girls internationally
16	or have entered into a partnership with an orga-
17	nization with such experience; and
18	(B) have demonstrated capabilities or expe-
19	rience in a particular program activity de-
20	scribed in section 111(d).
21	(2) Congressional Briefings.—The Secretary
22	of State and the USAID Administrator shall brief
23	Congress upon request, on the transparent mecha-
24	nisms used to ensure that funds made available under
25	this section through nongovernmental organizations

1	are awarded to organizations described in paragraph
2	(1).
3	(d) Grants to Women's Nongovernmental Orga-
4	NIZATIONS AND COMMUNITY-BASED ORGANIZATIONS.—To
5	the extent possible, 10 percent of the amount of assistance
6	provided to an eligible country under this section should
7	be provided to community-based organizations, including
8	$community\mbox{-}based\ women's\ nongovernmental\ organizations.$
9	The USAID Administrator shall brief Congress, upon re-
10	quest, on efforts made to assist such organizations to be eli-
11	gible for such assistance.
12	(e) AWARD PROCESS.—Assistance provided under this
13	section shall be provided through an open, competitive, and
14	transparent process to the extent possible.
15	(f) Conditions.—A recipient of assistance under this
16	section—
17	(1) shall allocate a reasonable portion of such
18	grants for data collection and the evaluation of pro-
19	gram effectiveness;
20	(2) shall be responsible for developing and re-
21	porting on outcomes and impacts relating to pre-
22	venting and responding to violence against women
23	and girls internationally;
24	(3) should gather input from women's non-
25	governmental organizations or community-based or-

1	ganizations in recipient countries, including organi-
2	zations with experience in working with men and
3	boys to prevent violence; and
4	(4) shall consider the safety of women and girls
5	as a primary concern in deciding how to design, im-
6	plement, monitor, and evaluate programs.
7	SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED
8	STATES RESPONSE TO VIOLENCE AGAINST
9	WOMEN AND GIRLS INTERNATIONALLY.
10	(a) In General.—Not later than one year after the
11	implementation of the comprehensive strategy under section
12	111, the Secretary of State, shall prepare and make avail-
13	able to the public a report on best practices for preventing
14	and addressing violence against women and girls inter-
15	nationally, which shall include—
16	(1) a description of successful efforts by govern-
17	ments of countries with significant levels of violence
18	against women and girls, nongovernmental organiza-
19	tions, and United States, bilateral, and multilateral
20	donors in prevention and response;
21	(2) recommendations related to best practices, ef-
22	fective strategies, and improvements to enhance the
23	impact of prevention and response efforts; and

1	(3) the impact of activities funded by the strat-
2	egy in preventing and reducing violence against
3	women and girls internationally.
4	(b) Amendments.—The Foreign Assistance Act of
5	1961 is amended—
6	(1) in section 116(d) (22 U.S.C. 2151n(d))—
7	(A) in paragraph (10), by striking "and"
8	at the end;
9	(B) in paragraph (11)(C), by striking the
10	period at the end and inserting "; and"; and
11	(C) by adding at the end the following:
12	"(12) wherever applicable, the nature and extent
13	of violence against women and girls (as defined in
14	section 4 of the International Violence Against
15	Women Act of 2010)."; and
16	(2) in section 502B (22 U.S.C. 2304), by adding
17	at the end the following:
18	"(i) The report required by subsection (b) shall in-
19	clude, wherever applicable, the nature and extent of violence
20	against women and girls, as defined in section 4 of the
21	International Violence Against Women Act of 2010.".
22	(c) Transparency.—Upon request, the Secretary of
23	State shall provide to Congress the information made avail-
24	able under sections 101(b) and 102(b), including outcomes
25	and impacts related to prevention and response to violence

1	against women and girls internationally submitted by con-					
2	$tractors,\ subcontractors,\ grantees\ and\ subgrantees,\ unless$					
3	such disclosure would inhibit the security or effectiveness					
4	of such entities.					
5	(d) Research and Data Collection.—The Sec-					
6	retary of State, with assistance from the USAID Adminis-					
7	trator and the heads of relevant bureaus and offices of the					
8	Department of State and in consultation with the Secretary					
9	of Health and Human Services and the Attorney General—					
10	(1) shall seek to coordinate data collection and					
11	evaluations of international violence against women					
12	and girls programs; and					
13	(2) may provide financial assistance for original					
14	research or analysis of effective interventions to pre-					
15	vent or respond to violence against women and girls					
16	internationally.					
17	(e) Use of Funds.—Amounts authorized to be appro-					
18	priated in this section may be used to—					
19	(1) collect and analyze new or existing data on					
20	the scope and extent of all forms of violence against					
21	women and girls internationally, including under					
22	documented forms of violence and violence against					
23	$marginalized\ groups;$					
24	(2) conduct research on effective interventions to					
25	respond to violence against women and girls inter-					

1	nationally, including efforts to scale up effective pro-
2	gramming; and
3	(3) support systemic data collection using inter-
4	nationally comparable indicators, norms, and meth-
5	odologies for measuring the scope, prevalence, and in-
6	cidence of violence against women and girls inter-
7	nationally.
8	SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR-
9	EIGN MILITARY AND POLICE FORCES AND JU-
10	DICIAL OFFICIALS ON VIOLENCE AGAINST
11	WOMEN AND GIRLS.
12	(a) Purpose.—The purpose of this section is to ensure
13	that United States programs to train foreign military, po-
14	lice, and judicial officials include instruction on prevention
15	of and response to violence against women and girls.
16	(b) Guidance.—The Secretary of State is authorized
17	to provide guidance to the Secretary of Defense, as appro-
18	priate, on how to—
19	(1) incorporate training on prevention and re-
20	sponse into the basic training curricula of foreign
21	military forces, police forces and judicial officials
22	under covered programs; and
23	(2) ensure that assistance under covered pro-
24	grams to units involved in regional or multilateral

1	peacekeeping operations includes training on preven-
2	tion and response.
3	(c) Covered Programs.—The programs referred to
4	in subsection (a) include—
5	(1) programs carried out by the Secretary of De-
6	fense under the Foreign Assistance Act of 1961 (22
7	U.S.C. 2151 et seq.); and
8	(2) programs authorized under section 1206 of
9	the National Defense Authorization Act for Fiscal
10	Year 2006 (Public Law 109–163; 119 Stat. 3456).
11	SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND
12	GIRLS IN HUMANITARIAN RELIEF, PEACE-
13	KEEPING, CONFLICT, AND POST-CONFLICT
14	SETTINGS.
15	(a) Activities of the Department of State With
16	USAID.—The Secretary of State and the USAID Adminis-
17	trator shall—
18	(1) provide assistance to programs carried out
19	by international organizations, international and
20	local nongovernmental organizations, and govern-
21	ments, as appropriate, that—
22	(A) prevent and respond to violence against
<ul><li>22</li><li>23</li></ul>	(A) prevent and respond to violence against women and girls in humanitarian relief, con-

1	(B) build the capacity of humanitarian or-
2	ganizations and government authorities, as ap-
3	propriate, to address the special protection needs
4	of women and children;
5	(C) support efforts to provide immediate as-
6	sistance to survivors of violence and reintegrate
7	such individuals through education, psychosocial
8	assistance, trauma counseling, family and com-
9	munity reinsertion and reunification, medical
10	assistance, and economic opportunity programs;
11	and
12	(D) provide legal services for women and
13	girls who are victims of violence;
14	(2) work to incorporate activities to prevent and
15	respond to violence against women and girls inter-
16	nationally into any multilateral or bilateral disar-
17	mament, demobilization, rehabilitation, and re-
18	integration efforts by—
19	(A) providing protection and suitable sepa-
20	rate facilities in demobilization and transit cen-
21	ters for women and girls formerly involved in, or
22	associated with, fighting forces;
23	(B) ensuring equitable reintegration activi-
24	ties and opportunities for such women and girls,

1	including access to schooling, vocational train-
2	ing, employment, and childcare;
3	(C) providing essential medical care and
4	psychosocial support for such women and girls
5	who are victims of violence; and
6	(D) incorporating prevention and response
7	to violence against women and girls into pro-
8	grams for former combatants;
9	(3) designate and deploy specialists in violence
10	against women and girls, as appropriate, as an inte-
11	gral part of the USAID's Disaster Assistance Re-
12	sponse Teams to ensure the integration of prevention
13	and response to violence against women and girls
14	internationally in strategies and programming; and
15	(4) strive to ensure that all grantees deployed in
16	humanitarian relief, conflict, and post-conflict oper-
17	ations—
18	(A) train all humanitarian workers in pre-
19	venting and responding to violence against
20	women and girls, including in the use of mecha-
21	nisms to report violence against women and
22	girls;
23	(B) conduct appropriate public outreach to
24	make known to the host community the mecha-

1	nisms to report violence against women and					
2	girls; and					
3	(C) promptly and appropriately respond to					
4	reports of violence against women and girls and					
5	treat survivors in accordance with best practices					
6	$regarding\ confidentiality.$					
7	(b) Congressional Briefings.—Not later than 180					
8	days after the date of the enactment of this Act, the Sec-					
9	retary of State shall brief Congress on activities and efforts					
10	to—					
11	(1) create a mechanism to ensure that contrac-					
12	tors and grantees deployed in humanitarian relief					
13	conflict, and post-conflict settings—					
14	(A) train their humanitarian workers in					
15	prevention and response, including proper mech-					
16	anisms to report gender-based violence; and					
17	(B) promptly and appropriately respond to					
18	reports of violence against women and girls and					
19	treat survivors in accordance with best practices					
20	regarding confidentiality; and					
21	(2) carry out the activities described in sub-					
22	section (a).					
23	(c) Coordination of United States Government					
24	Efforts.—The Secretary of State shall regularly consult					
25	with the Secretary of Defense and the Attorney General to					

1	coordinate design and implementation of programs relevant
2	to the purposes of this section.
3	(d) Enhancing United States Leadership and
4	Advocacy in the United Nations.—
5	(1) Strengthening united nations proce-
6	DURES.—The Secretary of State, in consultation with
7	the USAID Administrator and the United States Per-
8	manent Representative to the United Nations, shall
9	assist United Nations efforts to—
10	(A) develop and implement appropriate
11	training programs in prevention and response to
12	violence against women and girls internationally
13	for peacekeeping and humanitarian personnel;
14	(B) meet staffing goals for women military
15	and police peacekeepers, including all-women
16	teams and units;
17	(C) enhance the deployment of civilian
18	women at all levels to serve in peacekeeping mis-
19	sions, including through innovative staffing for-
20	mulas;
21	(D) institute effective protection mecha-
22	nisms in and around United Nations managed
23	refugee and internally displaced persons camps;

1	(E) implement a zero tolerance policy for
2	sexual exploitation and abuse in United Nations
3	peacekeeping and humanitarian operations;
4	(F) support troop and police contributing
5	countries in—
6	(i) taking appropriate actions to pre-
7	vent violence and abuse;
8	(ii) providing materials for pre-deploy-
9	ment and in-theater awareness training;
10	and
11	(iii) taking other actions to promote
12	full accountability in cases of abusive con-
13	duct involving the personnel of such coun-
14	tries;
15	(G) continue to expand appropriate mecha-
16	nisms to permit individuals to safely bring alle-
17	gations of violence against women and girls
18	internationally to the attention of United Na-
19	tions peacekeeping commanders and heads of hu-
20	manitarian missions; and
21	(H) ensure the capacity of the United Na-
22	tions Office of Internal Oversight to investigate
23	all credible allegations in a timely and efficient
24	manner, while protecting the whistleblower.

1	(e) Emergency Response to Widespread Reports
2	OF VIOLENCE AGAINST WOMEN.—
3	(1) Emergency response to credible re-
4	PORTS OF CRITICAL OR WIDESPREAD VIOLENCE
5	AGAINST WOMEN AND GIRLS.—The Secretary of State,
6	acting through the heads of relevant bureaus and of-
7	fices of the Department of State, shall—
8	(A) identify critical or widespread incidents
9	of violence against women and girls in situations
10	of armed conflict when such incidents occur,
11	through consultation with other Federal depart-
12	ments and agencies, the United Nations, inter-
13	national organizations, and nongovernmental or-
14	ganizations;
15	(B) determine emergency response measures
16	not later than 45 days after such identification;
17	and
18	(C) brief Congress, upon request, on the im-
19	plementation of such emergency response meas-
20	ures and outcomes not later than 90 days after
21	such determination.
22	(2) Content.—The emergency measures devel-
23	oped under paragraph (1) shall include a description
24	of bilateral diplomatic efforts with—

1	(A) the government of the country in which
2	the violence is occurring;
3	(B) governments in the region in which the
4	violence is occurring; and
5	(C) other donor governments.
6	TITLE II—AUTHORIZATION OF
7	<b>APPROPRIATIONS</b>
8	SEC. 201. AUTHORIZATION OF APPROPRIATIONS.
9	There are authorized to be appropriated such sums as
10	may be necessary for each of the fiscal years 2011 through
11	2015 to carry out the duties and purposes of this Act.
12	Amounts appropriated should not affect the amount appro-
13	priated for other humanitarian programs.

# Calendar No. 725

1117H CONGRESS S. 2982

# A BILL

To combat international violence against women and girls.

December 21, 2010

Reported with an amendment