

114TH CONGRESS  
2D SESSION

# S. 2949

To amend and reauthorize the Great Lakes Fish and Wildlife Restoration Act of 1990.

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IN THE SENATE OF THE UNITED STATES

MAY 18, 2016

Ms. KLOBUCHAR (for herself, Mr. PORTMAN, Ms. STABENOW, and Mr. KIRK) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

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## A BILL

To amend and reauthorize the Great Lakes Fish and Wildlife Restoration Act of 1990.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; REFERENCES.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Great Lakes Fish and Wildlife Restoration Act of 2016”.

6       (b) REFERENCES.—Except as otherwise expressly  
7       provided, wherever in this Act an amendment is expressed  
8       in terms of an amendment to a section or other provision,  
9       the reference shall be considered to be made to a section

1 or other provision of the Great Lakes Fish and Wildlife  
2 Restoration Act of 1990 (16 U.S.C. 941 et seq.).

3 **SEC. 2. AMENDMENTS TO THE GREAT LAKES FISH AND**  
4 **WILDLIFE RESTORATION ACT OF 1990.**

5 (a) FINDINGS.—The Act is amended by striking sec-  
6 tion 1002 and inserting the following:

7 **“SEC. 1002. FINDINGS.**

8 “Congress finds that—

9 “(1) the Great Lakes have fish and wildlife  
10 communities that are structurally and functionally  
11 changing;

12 “(2) successful fish and wildlife management  
13 focuses on the lakes as ecosystems, and effective  
14 management requires the coordination and integra-  
15 tion of efforts of many partners;

16 “(3) it is in the national interest to undertake  
17 activities in the Great Lakes Basin that support sus-  
18 tainable fish and wildlife resources of common con-  
19 cern provided under the Great Lakes Restoration  
20 Initiative Action Plan based on the recommendations  
21 of the Great Lakes Regional Collaboration author-  
22 ized under Executive Order 13340 (69 Fed. Reg.  
23 29043; relating to the Great Lakes Interagency  
24 Task Force);

1           “(4) additional actions and better coordination  
2       are needed to protect and effectively manage the fish  
3       and wildlife resources, and the habitats on which the  
4       resources depend, in the Great Lakes Basin;

5           “(5) as of the date of enactment of this Act, ac-  
6       tions are not funded that are considered essential to  
7       meet the goals and objectives in managing the fish  
8       and wildlife resources, and the habitats on which the  
9       resources depend, in the Great Lakes Basin; and

10          “(6) this Act allows Federal agencies, States,  
11       and Indian tribes to work in an effective partnership  
12       by providing the funding for restoration work.”.

13          (b) IDENTIFICATION, REVIEW, AND IMPLEMENTA-  
14       TION OF PROPOSALS AND REGIONAL PROJECTS.—

15           (1) REQUIREMENTS FOR PROPOSALS AND RE-  
16       GIONAL PROJECTS.—Section 1005(b)(2)(B) (16  
17       U.S.C. 941c(b)(2)(B)) is amended—

18           (A) in clause (v), by striking “and” at the  
19       end;

20           (B) in clause (vi), by striking the period at  
21       the end and inserting a semicolon; and

22           (C) by adding at the end the following:

23           “(vii) the strategic action plan of the  
24       Great Lakes Restoration Initiative; and

1                         “(viii) each applicable State wildlife  
2                         action plan.”.

3                         (2) REVIEW OF PROPOSALS.—Section  
4                         1005(c)(2)(C) (16 U.S.C. 941c(c)(2)(C)) is amended  
5                         by striking “Great Lakes Coordinator of the”.

6                         (3) COST SHARING.—Section 1005(e) (16  
7                         U.S.C. 941c(e)) is amended—

8                         (A) in paragraph (1)—

9                         (i) by striking “Except as provided in  
10                         paragraphs (2) and (4), not less than 25  
11                         percent of the cost of implementing a pro-  
12                         posal” and inserting the following:

13                         “(A) NON-FEDERAL SHARE.—Except as  
14                         provided in paragraphs (3) and (5) and subject  
15                         to paragraph (2), not less than 25 percent of  
16                         the cost of implementing a proposal or regional  
17                         project”; and

18                         (ii) by adding at the end the fol-  
19                         lowing:

20                         “(B) TIME PERIOD FOR PROVIDING  
21                         MATCH.—The non-Federal share of the cost of  
22                         implementing a proposal or regional project re-  
23                         quired under subparagraph (A) may be pro-  
24                         vided at any time during the 2-year period pre-  
25                         ceding January 1 of the year in which the Di-

1 rector receives the application for the proposal  
2 or regional project.”;

3 (B) by redesignating paragraphs (2)  
4 through (4) as paragraphs (3) through (5), re-  
5 spectively; and

6 (C) by inserting before paragraph (3) (as  
7 so redesignated) the following:

8 “(2) AUTHORIZED SOURCES OF NON-FEDERAL  
9 SHARE.—

10 “(A) IN GENERAL.—The Director may de-  
11 termine the non-Federal share under paragraph  
12 (1) by taking into account—

13 “(i) the appraised value of land or a  
14 conservation easement as described in sub-  
15 paragraph (B); or

16 “(ii) as described in subparagraph  
17 (C), the costs associated with—

18 “(I) land acquisition or securing  
19 a conservation easement; and

20 “(II) restoration or enhancement  
21 of that land or conservation easement.

22 “(B) APPRAISAL OF LAND OR CONSERVA-  
23 TION EASEMENT.—

24 “(i) IN GENERAL.—The value of land  
25 or a conservation easement may be used to

1                   satisfy the non-Federal share of the cost of  
2                   implementing a proposal or regional  
3                   project required under paragraph (1)(A) if  
4                   the Director determines that the land or  
5                   conservation easement—

6                         “(I) meets the requirements of  
7                         subsection (b)(2);

8                         “(II) is acquired before the end  
9                         of the grant period of the proposal or  
10                         regional project;

11                         “(III) is held in perpetuity for  
12                         the conservation purposes of the pro-  
13                         grams of the United States Fish and  
14                         Wildlife Service related to the Great  
15                         Lakes Basin, as described in section  
16                         1006, by an accredited land trust or  
17                         conservancy or a Federal, State, or  
18                         tribal agency;

19                         “(IV) is connected either phys-  
20                         ically or through a conservation plan-  
21                         ning process to the proposal or re-  
22                         gional project; and

23                         “(V) is appraised in accordance  
24                         with clause (ii).

1                         “(ii) APPRAISAL.—With respect to the  
2                         appraisal of land or a conservation ease-  
3                         ment described in clause (i)—

4                         “(I) the appraisal valuation date  
5                         shall be not later than 1 year after  
6                         the price of the land or conservation  
7                         easement was set under a contract;  
8                         and

9                         “(II) the appraisal shall—  
10                         “(aa) conform to the Uni-  
11                         form Standards of Professional  
12                         Appraisal Practice (USPAP);  
13                         and

14                         “(bb) be completed by a  
15                         Federal- or State-certified ap-  
16                         praiser.

17                         “(C) COSTS OF LAND ACQUISITION OR SE-  
18                         CURING CONSERVATION EASEMENT.—

19                         “(i) IN GENERAL.—All costs associ-  
20                         ated with land acquisition or securing a  
21                         conservation easement and restoration or  
22                         enhancement of that land or conservation  
23                         easement may be used to satisfy the non-  
24                         Federal share of the cost of implementing  
25                         a proposal or regional project required

1           under paragraph (1)(A) if the activities  
2           and expenses associated with the land ac-  
3           quisition or securing the conservation ease-  
4           ment and restoration or enhancement of  
5           that land or conservation easement meet  
6           the requirements of subparagraph (B)(i).

7           “(ii) INCLUSION.—The costs referred  
8           to in clause (i) may include cash, in-kind  
9           contributions, and indirect costs.

10           “(iii) EXCLUSION.—The costs referred  
11           to in clause (i) may not be costs associated  
12           with mitigation or litigation (other than  
13           costs associated with the Natural Resource  
14           Damage Assessment program).”.

15       (c) ESTABLISHMENT OF OFFICES.—Section 1007  
16 (16 U.S.C. 941e) is amended—

17           (1) in subsection (b)—

18           (A) in the subsection heading, by striking  
19           “FISHERY RESOURCES” and inserting “FISH  
20           AND WILDLIFE CONSERVATION”; and

21           (B) by striking “Fishery Resources” each  
22           place it appears and inserting “Fish and Wild-  
23           life Conservation”;

24           (2) in subsection (c)—

1                             (A) in the subsection heading, by striking  
2                             “FISHERY RESOURCES” and inserting “FISH  
3                             AND WILDLIFE CONSERVATION”; and

4                             (B) by striking “Fishery Resources” each  
5                             place it appears and inserting “Fish and Wild-  
6                             life Conservation”;

7                             (3) by striking subsection (a); and

8                             (4) by redesignating subsections (b) and (c) as  
9                             subsections (a) and (b), respectively.

10                         (d) REPORTS.—Section 1008 (16 U.S.C. 941f) is  
11                         amended—

12                         (1) in subsection (a), in the matter preceding  
13                         paragraph (1), by striking “2011” and inserting  
14                         “2021”;

15                         (2) in subsection (b)—

16                         (A) in the matter preceding paragraph (1),  
17                         by striking “2007 through 2012” and inserting  
18                         “2016 through 2020”; and

19                         (B) in paragraph (5), by inserting “the  
20                         Great Lakes Restoration Initiative Action Plan  
21                         based on” after “in support of”; and

22                         (3) by striking subsection (c) and inserting the  
23                         following:

1       “(c) CONTINUED MONITORING AND ASSESSMENT OF  
2 STUDY FINDINGS AND RECOMMENDATIONS.—The Direc-  
3 tor—

4           “(1) shall continue to monitor the status, and  
5 the assessment, management, and restoration needs,  
6 of the fish and wildlife resources of the Great Lakes  
7 Basin; and

8           “(2) may reassess and update, as necessary, the  
9 findings and recommendations of the Report.”.

10      (e) AUTHORIZATION OF APPROPRIATIONS.—Section  
11 1009 (16 U.S.C. 941g) is amended—

12           (1) in the matter preceding paragraph (1), by  
13 striking “2007 through 2012” and inserting “2016  
14 through 2021”;

15           (2) in paragraph (1)—

16              (A) in the matter preceding subparagraph  
17 (A), by striking “\$14,000,000” and inserting  
18 “\$6,000,000”;

19              (B) in subparagraph (A), by striking  
20 “\$4,600,000” and inserting “\$2,000,000”; and

21              (C) in subparagraph (B), by striking  
22 “\$700,000” and inserting “\$300,000”; and

23           (3) in paragraph (2), by striking “the activities  
24 of” and all that follows through “section 1007” and  
25 inserting “the activities of the Upper Great Lakes

1       Fish and Wildlife Conservation Offices and the  
2       Lower Great Lakes Fish and Wildlife Conservation  
3       Office under section 1007".

4       (f) CONFORMING AMENDMENT.—Section 8 of the  
5   Great Lakes Fish and Wildlife Restoration Act of 2006  
6   (16 U.S.C. 941 note; Public Law 109–326) is repealed.

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