

113TH CONGRESS  
2D SESSION

# S. 2646

To reauthorize the Runaway and Homeless Youth Act, and for other purposes.

---

IN THE SENATE OF THE UNITED STATES

JULY 23, 2014

Mr. LEAHY (for himself and Ms. COLLINS) introduced the following bill; which  
was read twice and referred to the Committee on the Judiciary

---

## A BILL

To reauthorize the Runaway and Homeless Youth Act, and  
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Runaway and Home-  
5 less Youth and Trafficking Prevention Act”.

6 **SEC. 2. REFERENCES.**

7 Except as otherwise specifically provided, whenever in  
8 this Act an amendment or repeal is expressed in terms  
9 of an amendment to, or repeal of, a provision, the amend-  
10 ment or repeal shall be considered to be made to a provi-

1 sion of the Runaway and Homeless Youth Act (42 U.S.C.  
2 5701 et seq.).

3 **SEC. 3. FINDINGS.**

4 Section 302 (42 U.S.C. 5701) is amended—

5 (1) in paragraph (2), by inserting “age, gender,  
6 and culturally and” before “linguistically appro-  
7 priate”;

8 (2) in paragraph (4), by striking “outside the  
9 welfare system and the law enforcement system”  
10 and inserting “, in collaboration with public assist-  
11 ance systems, the law enforcement system, and the  
12 child welfare system”;

13 (3) in paragraph (5)—

14 (A) by inserting “a safe place to live and”  
15 after “youth need”; and

16 (B) by striking “and” at the end;

17 (4) in paragraph (6), by striking the period and  
18 inserting “; and”;

19 (5) by adding at the end the following:

20 “(7) runaway and homeless youth are at a high  
21 risk of becoming victims of sexual exploitation and  
22 trafficking in persons.”.

23 **SEC. 4. BASIC CENTER GRANT PROGRAM.**

24 (a) GRANTS FOR CENTERS AND SERVICES.—Section  
25 311(a) (42 U.S.C. 5711(a)) is amended—

1           (1) in paragraph (1), by striking “services” and  
2           all that follows through the period and inserting  
3           “safe shelter and services, including trauma-in-  
4           formed services, for runaway and homeless youth  
5           and, if appropriate, services for the families of such  
6           youth, including (if appropriate) individuals identi-  
7           fied by such youth as family.”; and

8           (2) in paragraph (2)—

9           (A) in subparagraph (A), by striking  
10          “mental health,”;

11          (B) in subparagraph (B)—

12           (i) in clause (i), by striking “21 days;  
13           and” and inserting “30 days,”;

14           (ii) in clause (ii)—

15           (I) by inserting “age, gender, and  
16           culturally and linguistically appro-  
17           priate” before “individual”;

18           (II) by inserting “, as appro-  
19           priate,” after “group”; and

20           (III) by striking “as appropriate”  
21           and inserting “including (if appro-  
22           priate) counseling for individuals iden-  
23           tified by such youth as family”; and

24           (iii) by adding at the end the fol-  
25          lowing:

1 “(iii) suicide prevention services;  
2 and”; and

3 (C) in subparagraph (C)—

4 (i) in clause (ii), by inserting “age,  
5 gender, and culturally and linguistically  
6 appropriate” before “home-based services”;

7 (ii) in clause (iii), by striking “and”  
8 at the end;

9 (iii) in clause (iv), by striking “dis-  
10 eases.” and inserting “infections;”; and

11 (iv) by adding at the end the fol-  
12 lowing:

13 “(v) trauma-informed and gender-re-  
14 sponsive services for runaway or homeless  
15 youth, including such youth who are vic-  
16 tims of trafficking in persons or sexual ex-  
17 ploitation; and

18 “(vi) an assessment of family engage-  
19 ment in support and reunification (if re-  
20 unification is appropriate), interventions,  
21 and services for parents or legal guardians  
22 of such youth, or (if appropriate) individ-  
23 uals identified by such youth as family.”.

24 (b) ELIGIBILITY; PLAN REQUIREMENTS.—Section  
25 312 (42 U.S.C. 5712) is amended—

1 (1) in subsection (b)—

2 (A) in paragraph (5), by inserting “, or (if  
3 appropriate) individuals identified by such  
4 youth as family,” after “parents or legal guard-  
5 ians”;

6 (B) in paragraph (6), by striking “cultural  
7 minority and persons with limited ability to  
8 speak English” and inserting “cultural minor-  
9 ity, persons with limited ability to speak  
10 English, and runaway or homeless youth who  
11 are victims of trafficking in persons or sexual  
12 exploitation”;

13 (C) by striking paragraph (7) and insert-  
14 ing the following:

15 “(7) shall keep adequate statistical records  
16 profiling the youth and family members of such  
17 youth whom the applicant serves, including demo-  
18 graphic information on and the number of—

19 “(A) such youth who are not referred to  
20 out-of-home shelter services;

21 “(B) such youth who are members of vul-  
22 nerable or underserved populations;

23 “(C) such youth who are victims of traf-  
24 ficking in persons or sexual exploitation,  
25 disaggregated by—

1           “(i) such youth who have been coerced  
2           or forced into a commercial sex act, as de-  
3           fined in section 103 of the Trafficking Vic-  
4           tims Protection Act of 2000 (22 U.S.C.  
5           7102);

6           “(ii) such youth who have been co-  
7           erced or forced into other forms of labor;  
8           and

9           “(iii) such youth who have engaged in  
10          a commercial sex act, as so defined, for  
11          any reason other than by coercion or force;

12          “(D) such youth who are pregnant or par-  
13          enting;

14          “(E) such youth who have been involved in  
15          the child welfare system; and

16          “(F) such youth who have been involved in  
17          the juvenile justice system;”;

18          (D) by redesignating paragraphs (8)  
19          through (13) as paragraphs (9) through (14);

20          (E) by inserting after paragraph (7) the  
21          following:

22          “(8) shall ensure that—

23                 “(A) the records described in paragraph  
24                 (7), on an individual runaway or homeless  
25                 youth, shall not be disclosed without the con-

1 sent of the individual youth and parent or legal  
2 guardian of such youth, or (if appropriate) an  
3 individual identified by such youth as family, to  
4 anyone other than another agency compiling  
5 statistical records or a government agency in-  
6 volved in the disposition of criminal charges  
7 against an individual runaway or homeless  
8 youth; and

9 “(B) reports or other documents based on  
10 the statistics described in paragraph (7) shall  
11 not disclose the identity of any individual run-  
12 away or homeless youth;”;

13 (F) in paragraph (9), as so redesignated,  
14 by striking “statistical summaries” and insert-  
15 ing “statistics”;

16 (G) in paragraph (13)(C), as so redesign-  
17 ated—

18 (i) by striking clause (i) and inserting:

19 “(i) the number and characteristics of  
20 runaway and homeless youth, and youth at  
21 risk of family separation, who participate  
22 in the project, including such information  
23 on—

24 “(I) such youth (including both  
25 types of such participating youth) who

1 are victims of trafficking in persons or  
2 sexual exploitation, disaggregated  
3 by—

4 “(aa) such youth who have  
5 been coerced or forced into a  
6 commercial sex act, as defined in  
7 section 103 of the Trafficking  
8 Victims Protection Act of 2000  
9 (22 U.S.C. 7102);

10 “(bb) such youth who have  
11 been coerced or forced into other  
12 forms of labor; and

13 “(cc) such youth who have  
14 engaged in a commercial sex act,  
15 as so defined, for any reason  
16 other than by coercion or force;

17 “(II) such youth who are preg-  
18 nant or parenting;

19 “(III) such youth who have been  
20 involved in the child welfare system;  
21 and

22 “(IV) such youth who have been  
23 involved in the juvenile justice system;  
24 and”;



1                   (ii) in clause (ii), by striking “and” at  
2                   the end;

3                   (H) in paragraph (14), as so redesignated,  
4                   by striking the period and inserting “for nat-  
5                   ural disasters, inclement weather, and mental  
6                   health emergencies;”; and

7                   (I) by adding at the end the following:

8                   “(15) shall provide age, gender, and culturally  
9                   and linguistically appropriate services to runaway  
10                  and homeless youth; and

11                  “(16) shall assist youth in completing the Free  
12                  Application for Federal Student Aid described in  
13                  section 483 of the Higher Education Act of 1965  
14                  (20 U.S.C. 1090).”; and

15                  (2) in subsection (d)—

16                   (A) in paragraph (1)—

17                   (i) by inserting “age, gender, and cul-  
18                   turally and linguistically appropriate” after  
19                   “provide”;

20                   (ii) by striking “families (including  
21                   unrelated individuals in the family house-  
22                   holds) of such youth” and inserting “fami-  
23                   lies of such youth (including unrelated in-  
24                   dividuals in the family households of such

1 youth and, if appropriate, individuals iden-  
 2 tified by such youth as family)”; and

3 (iii) by inserting “suicide prevention,”  
 4 after “physical health care,”; and

5 (B) in paragraph (4), by inserting “, in-  
 6 cluding training on trauma-informed and youth-  
 7 centered care” after “home-based services”.

8 (c) APPROVAL OF APPLICATIONS.—Section 313(b)  
 9 (42 U.S.C. 5713(b)) is amended—

10 (1) by striking “priority to” and all that follows  
 11 through “who” and inserting “priority to eligible ap-  
 12 plicants who”;

13 (2) by striking “; and” and inserting a period;  
 14 and

15 (3) by striking paragraph (2).

16 **SEC. 5. TRANSITIONAL LIVING GRANT PROGRAM.**

17 Section 322(a) (42 U.S.C. 5714–2(a)) is amended—

18 (1) in paragraph (1)—

19 (A) by inserting “age, gender, and cul-  
 20 turally and linguistically appropriate” before  
 21 “information and counseling services”; and

22 (B) by striking “job attainment skills, and  
 23 mental and physical health care” and inserting  
 24 “job attainment skills, mental and physical  
 25 health care, and suicide prevention services”;

1           (2) by redesignating paragraphs (3) through  
2           (8) and (9) through (16) as paragraphs (5) through  
3           (10) and (12) through (19), respectively;

4           (3) by inserting after paragraph (2) the fol-  
5           lowing:

6           “(3) to provide counseling to homeless youth  
7           and to encourage, if appropriate, the involvement in  
8           such counseling of their parents or legal guardians,  
9           or (if appropriate) individuals identified by such  
10          youth as family;

11          “(4) to provide aftercare services, if possible, to  
12          homeless youth who have received shelter and serv-  
13          ices from a transitional living youth project, includ-  
14          ing (to the extent practicable) such youth who, after  
15          receiving such shelter and services, relocate to a  
16          State other than the State in which such project is  
17          located;”;

18          (4) in paragraph (9), as so redesignated—

19                (A) by inserting “age, gender, and cul-  
20                turally and linguistically appropriate” after “re-  
21                ferral of homeless youth to”;

22                (B) by striking “and health care pro-  
23                grams” and inserting “mental health service  
24                and health care programs, including programs  
25                providing comprehensive services to victims of

1 trafficking in persons or sexual exploitation,”;  
2 and

3 (C) by striking “such services for youths;”  
4 and inserting “such programs described in this  
5 paragraph;”;

6 (5) by inserting after paragraph (10), as so re-  
7 designated, the following:

8 “(11) to develop a plan to provide age, gender,  
9 and culturally and linguistically appropriate services  
10 that address the needs of homeless and street  
11 youth;”;

12 (6) in paragraph (12), as so redesignated, by  
13 striking “the applicant and statistical” through  
14 “who participate in such project,” and inserting  
15 “the applicant, statistical summaries describing the  
16 number, the characteristics, and the demographic in-  
17 formation of the homeless youth who participate in  
18 such project, including the prevalence of trafficking  
19 in persons and sexual exploitation of such youth,”;  
20 and

21 (7) in paragraph (19), as so redesignated, by  
22 inserting “regarding responses to natural disasters,  
23 inclement weather, and mental health emergencies”  
24 after “management plan”.

1 **SEC. 6. COORDINATING, TRAINING, RESEARCH, AND OTHER**  
2 **ACTIVITIES.**

3 (a) COORDINATION.—Section 341 (42 U.S.C. 5714–  
4 21) is amended—

5 (1) in the matter preceding paragraph (1), by  
6 inserting “safety, well-being,” after “health,”; and

7 (2) in paragraph (2), by striking “other Federal  
8 entities” and inserting “the Department of Housing  
9 and Urban Development, the Department of Edu-  
10 cation, the Department of Labor, and the Depart-  
11 ment of Justice”.

12 (b) GRANTS FOR TECHNICAL ASSISTANCE AND  
13 TRAINING.—Section 342 (42 U.S.C. 5714–22) is amended  
14 by inserting “, including onsite and web-based techniques,  
15 such as on-demand and online learning,” before “to public  
16 and private entities”.

17 (c) GRANTS FOR RESEARCH, EVALUATION, DEM-  
18 ONSTRATION, AND SERVICE PROJECTS.—Section 343 (42  
19 U.S.C. 5714–23) is amended—

20 (1) in subsection (b)—

21 (A) in paragraph (5)—

22 (i) in subparagraph (A), by inserting  
23 “violence, trauma, and” before “sexual  
24 abuse and assault”;

25 (ii) in subparagraph (B), by striking  
26 “sexual abuse and assault; and” and in-

1           serting “sexual abuse or assault, traf-  
2           ficking in persons, or sexual exploitation;”;

3           (iii) in subparagraph (C), by striking  
4           “who have been sexually victimized” and  
5           inserting “who are victims of sexual abuse  
6           or assault, trafficking in persons, or sexual  
7           exploitation”; and

8           (iv) by adding at the end the fol-  
9           lowing:

10           “(D) best practices for identifying and pro-  
11           viding age, gender, and culturally and linguis-  
12           tically appropriate services to—

13           “(i) vulnerable and underserved youth  
14           populations; and

15           “(ii) youth who are victims of traf-  
16           ficking in persons or sexual exploitation;  
17           and

18           “(E) verifying youth as runaway or home-  
19           less to complete the Free Application for Fed-  
20           eral Student Aid described in section 483 of the  
21           Higher Education Act of 1965 (20 U.S.C.  
22           1090);”;

23           (B) in paragraph (9), by striking “and” at  
24           the end;

1 (C) in paragraph (10), by striking the pe-  
2 riod and inserting “; and”; and

3 (D) by adding at the end the following:

4 “(11) examining the intersection between the  
5 runaway and homeless youth populations and traf-  
6 ficking in persons, including noting whether such  
7 youth who are victims of trafficking in persons were  
8 previously involved in the child welfare or juvenile  
9 justice systems.”; and

10 (2) in subsection (c)(2)(B), by inserting “, in-  
11 cluding such youth who are victims of trafficking in  
12 persons or sexual exploitation” after “runaway or  
13 homeless youth”.

14 (d) PERIODIC ESTIMATE OF INCIDENCE AND PREVA-  
15 LENCE OF YOUTH HOMELESSNESS.—Section 345 (42  
16 U.S.C. 5714–25) is amended—

17 (1) in subsection (a)—

18 (A) in paragraph (1)—

19 (i) by striking “13” and inserting  
20 “12”; and

21 (ii) by striking “and” at the end;

22 (B) in paragraph (2), by striking the pe-  
23 riod and inserting a semicolon; and

24 (C) by adding at the end the following:

1           “(3) that includes demographic information  
2           about and characteristics of runaway or homeless  
3           youth, including such youth who are victims of traf-  
4           ficking in persons or sexual exploitation; and

5           “(4) that does not disclose the identity of any  
6           runaway or homeless youth.”; and

7           (2) in subsection (b)(1)—

8           (A) in the matter preceding subparagraph  
9           (A), by striking “13” and inserting “12”;

10           (B) in subparagraph (A), by striking  
11           “and” at the end;

12           (C) by redesignating subparagraph (B) as  
13           subparagraph (C);

14           (D) by inserting after subparagraph (A)  
15           the following:

16           “(B) incidences, if any, of—

17           “(i) such individuals who are victims  
18           of trafficking in persons; or

19           “(ii) such individuals who are victims  
20           of sexual exploitation; and”;

21           (E) in subparagraph (C), as so redesign-  
22           nated—

23           (i) in clause (ii), by striking “; and”  
24           and inserting “, including mental health  
25           services;”; and



1 (ii) by adding at the end the fol-  
2 lowing:

3 “(iv) access to education and job  
4 training; and”.

5 **SEC. 7. SEXUAL ABUSE PREVENTION PROGRAM.**

6 Section 351 (42 U.S.C. 5714–41) is amended—

7 (1) in subsection (a)—

8 (A) by inserting “public and” before “non-  
9 profit”; and

10 (B) by striking “prostitution, or sexual ex-  
11 ploitation.” and inserting “violence, trafficking  
12 in persons, or sexual exploitation.”; and

13 (2) by adding at the end the following:

14 “(c) **ELIGIBILITY REQUIREMENTS.**—To be eligible to  
15 receive a grant under subsection (a), an applicant shall  
16 certify to the Secretary that such applicant has systems  
17 in place to ensure that such applicant can provide age,  
18 gender, and culturally and linguistically appropriate serv-  
19 ices to all youth described in subsection (a).”.

20 **SEC. 8. GENERAL PROVISIONS.**

21 (a) **REPORTS.**—Section 382(a) (42 U.S.C. 5715(a))  
22 is amended—

23 (1) in paragraph (1)—

1 (A) by redesignating subparagraphs (B)  
2 through (D) as subparagraphs (C) through (E),  
3 respectively; and

4 (B) by inserting after subparagraph (A)  
5 the following:

6 “(B) collecting data on trafficking in per-  
7 sons and sexual exploitation of runaway and  
8 homeless youth;” and  
9 (2) in paragraph (2)—

10 (A) by striking subparagraph (A) and in-  
11 sserting the following:

12 “(A) the number and characteristics of  
13 homeless youth served by such projects, includ-  
14 ing—

15 “(i) such youth who are victims of  
16 trafficking in persons or sexual exploi-  
17 tation;

18 “(ii) such youth who are pregnant or  
19 parenting;

20 “(iii) such youth who have been in-  
21 volved in the child welfare system; and

22 “(iv) such youth who have been in-  
23 volved in the juvenile justice system;” and

24 (B) in subparagraph (F), by striking  
25 “intrafamily problems” and inserting “problems

1           within the family, including (if appropriate) in-  
2           dividuals identified by such youth as family,”.

3           (b) NONDISCRIMINATION.—Part F is amended by in-  
4           serting after section 386A (42 U.S.C. 5732–1) the fol-  
5           lowing:

6           **“SEC. 386B. NONDISCRIMINATION.**

7           “(a) IN GENERAL.—No person in the United States  
8           shall, on the basis of actual or perceived race, color, reli-  
9           gion, national origin, sex, gender identity (as defined in  
10          section 249(c)(4) of title 18, United States Code), sexual  
11          orientation, or disability, be excluded from participation  
12          in, denied the benefits of, or subjected to discrimination  
13          under any program or activity funded in whole or in part  
14          with funds made available under this title, or any other  
15          program or activity funded in whole or in part with  
16          amounts appropriated for grants, cooperative agreements,  
17          or other assistance administered by the Administration for  
18          Children and Families of the Department of Health and  
19          Human Services.

20          “(b) DISQUALIFICATION.—Any State, locality, orga-  
21          nization, agency, or entity that violates the requirements  
22          of subsection (a) shall not be eligible to receive any grant,  
23          assistance, or funding provided under this title.”.

24          (c) DEFINITIONS.—Section 387 (42 U.S.C. 5732a) is  
25          amended—

1 (1) by redesignating paragraphs (7) and (8) as  
2 paragraphs (8) and (9), respectively;

3 (2) in paragraph (5)(B)(v)—

4 (A) by redesignating subclauses (II)  
5 through (IV) as subclauses (III) through (V),  
6 respectively;

7 (B) by inserting after subclause (I), the  
8 following:

9 “(II) trafficking in persons;”;

10 (C) in subclause (IV), as so redesignated—

11 (i) by striking “diseases” and insert-  
12 ing “infections”; and

13 (ii) by striking “and” at the end;

14 (D) in subclause (V), as so redesignated,  
15 by striking the period and inserting “; and”;  
16 and

17 (E) by adding at the end the following:

18 “(VI) suicide.”;

19 (3) in paragraph (6)(B), by striking “prostitu-  
20 tion,” and inserting “trafficking in persons,”;

21 (4) by inserting after paragraph (6), the fol-  
22 lowing:

23 “(7) TRAFFICKING IN PERSONS.—The term  
24 ‘trafficking in persons’ has the meaning given the  
25 term ‘severe forms of trafficking in persons’ in sec-

1       tion 103 of the Trafficking Victims Protection Act  
2       of 2000 (22 U.S.C. 7102).”;

3           (5) in paragraph (8), as so redesignated—

4               (A) by inserting “to homeless youth” after  
5       “provides”; and

6               (B) by inserting “, to establish a stable  
7       family or community supports,” after “self-suf-  
8       ficient living”; and

9           (6) in paragraph (9)(B), as so redesignated—

10               (A) in clause (ii)—

11                   (i) by inserting “or able” after “will-  
12       ing”; and

13                   (ii) by striking “or” at the end;

14               (B) in clause (iii), by striking the period  
15       and inserting “; or”; and

16               (C) by adding at the end the following:

17                   “(iv) who is involved in the child wel-  
18       fare or juvenile justice system, but who is  
19       not receiving government-funded hous-  
20       ing.”.

21       (d) AUTHORIZATION OF APPROPRIATIONS.—Section  
22       388(a) (42 U.S.C. 5751(a)) is amended—

23           (1) in paragraph (1), by striking “for fiscal  
24       year 2009,” and all that follows through the period

1 and inserting “for each of fiscal years 2015 through  
2 2019.”;

3 (2) in paragraph (3)(B), by striking “such  
4 sums as may be necessary for fiscal years 2009,  
5 2010, 2011, 2012, and 2013.” and inserting  
6 “\$2,000,000 for each of fiscal years 2015 through  
7 2019.”; and

8 (3) in paragraph (4), by striking “for fiscal  
9 year 2009” and all that follows through the period  
10 and inserting “for each of fiscal years 2015 through  
11 2019.”.

○