

116TH CONGRESS  
1ST SESSION

# S. 2395

To direct the Secretary of Education to make grants to support early college high schools and dual or concurrent enrollment programs.

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IN THE SENATE OF THE UNITED STATES

JULY 31, 2019

Mr. MARKEY introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To direct the Secretary of Education to make grants to support early college high schools and dual or concurrent enrollment programs.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Jumpstart on College  
5       Act”.

6 **SEC. 2. PURPOSE.**

7       The purpose of this Act is to increase the percentage  
8       of students who complete a recognized postsecondary cre-  
9       dential within 100 percent of the normal time for the com-  
10      pletion of such credential, including low-income students

1 and students from other populations that are underrep-  
2 resented in higher education.

3 **SEC. 3. DEFINITIONS.**

4 In this Act:

5 (1) ELIGIBLE ENTITY.—The term “eligible enti-  
6 ty” means an institution of higher education in part-  
7 nership with one or more local educational agencies  
8 (which may be an educational service agency). Such  
9 partnership may also include other entities such as  
10 nonprofit organizations or businesses.

11 (2) INSTITUTION OF HIGHER EDUCATION.—The  
12 term “institution of higher education” has the  
13 meaning given the term in section 101 of the Higher  
14 Education Act of 1965 (20 U.S.C. 1001).

15 (3) ESEA TERMS.—The terms “dual or concur-  
16 rent enrollment program”, “early college high  
17 school”, “educational service agency”, “four-year ad-  
18 justed cohort graduation rate”, “local educational  
19 agency”, “secondary school”, and “State” have the  
20 meanings given the terms in section 8101 of the Ele-  
21 mentary and Secondary Education Act of 1965 (20  
22 U.S.C. 7801).

23 (4) LOW-INCOME STUDENT.—The term “low-in-  
24 come student” means a student counted under sec-

1       tion 1124(c) of the Elementary and Secondary Edu-  
2       cation Act of 1965 (20 U.S.C. 6333(c)).

3                 (5) RECOGNIZED POSTSECONDARY CREDEN-  
4       TIAL.—The term “recognized postsecondary creden-  
5       tial” has the meaning given the term in section 3 of  
6       the Workforce Innovation and Opportunity Act (29  
7       U.S.C. 3102).

8                 (6) SECRETARY.—The term “Secretary” means  
9       the Secretary of Education.

10 **SEC. 4. AUTHORIZATION OF APPROPRIATIONS; RESERVA-**  
11 **TIONS.**

12       (a) IN GENERAL.—To carry out this Act, there are  
13       authorized to be appropriated \$250,000,000 for fiscal year  
14       2020 and each of the 5 succeeding fiscal years.

15       (b) RESERVATIONS.—From the funds appropriated  
16       under subsection (a) for each fiscal year, the Secretary  
17       shall reserve—

18                 (1) not less than 40 percent for grants to eligi-  
19       ble entities under section 5;

20                 (2) not less than 55 percent for grants to  
21       States under section 6; and

22                 (3) not less than 5 percent for national activi-  
23       ties under section 8.

1     **SEC. 5. GRANTS TO ELIGIBLE ENTITIES.**

2         (a) IN GENERAL.—The Secretary shall award grants  
3         to eligible entities, on a competitive basis, to assist such  
4         entities in establishing or supporting an early college high  
5         school or dual or concurrent enrollment program in ac-  
6         cordance with this section.

7         (b) DURATION.—Each grant under this section shall  
8         be awarded for a period of 6 years.

9         (c) GRANT AMOUNT.—The Secretary shall ensure  
10        that the amount of each grant under this section is suffi-  
11        cient to enable each grantee to carry out the activities de-  
12        scribed in subsection (h), except that a grant under this  
13        section may not exceed \$2,000,000.

14         (d) MATCHING REQUIREMENT.—

15             (1) IN GENERAL.—For each year that an eligi-  
16         ble entity receives a grant under this section, the en-  
17         tity shall contribute matching funds, in the amounts  
18         described in paragraph (2), for the activities sup-  
19         ported by the grant.

20             (2) AMOUNTS DESCRIBED.—The amounts de-  
21         scribed in this paragraph are—

22                 (A) for each of the first and second years  
23                 of the grant period, 20 percent of the grant  
24                 amount;

1                         (B) for each of the third and fourth years  
2                         of the grant period, 30 percent of the grant  
3                         amount;

4                         (C) for the fifth year of the grant period,  
5                         40 percent of the grant amount; and

6                         (D) for the sixth year of the grant period,  
7                         50 percent of the grant amount.

8                         (3) DETERMINATION OF AMOUNT CONTRIB-  
9                         UTED.—

10                         (A) IN-KIND CONTRIBUTIONS.—The Sec-  
11                         retary shall allow an eligible entity to meet the  
12                         requirements of this subsection through in-kind  
13                         contributions.

14                         (B) NON-FEDERAL SOURCES.—Not less  
15                         than half of each amount described in para-  
16                         graph (2) shall be provided by the eligible entity  
17                         from non-Federal sources.

18                         (e) SUPPLEMENT, NOT SUPPLANT.—An eligible enti-  
19                         ty shall use a grant received under this section only to  
20                         supplement funds that would, in the absence of such a  
21                         grant, be made available from other Federal, State, or  
22                         local sources for activities supported by the grant, not to  
23                         supplant such funds.

1       (f) PRIORITY.—In awarding grants under this sec-  
2 tion, the Secretary shall give priority to eligible entities  
3 that—

4                 (1) propose to establish or support an early col-  
5 lege high school or other dual or concurrent enroll-  
6 ment program that will serve a student population  
7 of which not less than 51 percent are low-income  
8 students;

9                 (2) include a local educational agency that  
10 serves a high school that is—

11                         (A) identified for comprehensive support  
12 and improvement under section  
13 1111(c)(4)(D)(i) of the Elementary and Sec-  
14 ondary Education Act of 1965 (20 U.S.C.  
15 6311(c)(4)(D)(i)); or

16                         (B) implementing a targeted support and  
17 improvement plan as described in section  
18 1111(d)(2) of the Elementary and Secondary  
19 Education Act of 1965 (20 U.S.C. 6311(d)(2));

20                 (3) are from States that provide assistance to  
21 early college high schools or other dual enrollment  
22 programs, such as assistance to defray the costs of  
23 higher education (including costs of tuition, fees,  
24 and textbooks); and

(B) a State process specifically for the review and approval of such programs.

10       (g) EQUITABLE DISTRIBUTION.—The Secretary shall  
11 ensure, to the extent practicable, that eligible entities re-  
12 ceiving grants under this section—

(2) include both 2-year and 4-year institutions of higher education.

18 (h) USES OF FUNDS.—

19 (1) MANDATORY ACTIVITIES.—

(A) IN GENERAL.—An eligible entity shall use grant funds received under this section—

22 (i) to support the activities described  
23 in its application under subsection (i);

24 (ii) to create and maintain a coherent  
25 system of supports for students, teachers,

1 principals, and faculty under the program,  
2 including—

3 (I) college and career readiness,  
4 academic, and social support services  
5 for students; and

6 (II) professional development for  
7 teachers, faculty, and principals from  
8 the secondary schools and faculty  
9 from the institution of higher edu-  
10 cation, including—

11 (aa) joint professional devel-  
12 opment activities; and

13 (bb) activities to assist such  
14 teachers, faculty, and principals  
15 in using effective parent and  
16 community engagement strate-  
17 gies and to help ensure the suc-  
18 cess of—

19 (AA) students academi-  
20 cally at risk of not enrolling  
21 in or completing postsec-  
22 ondary education;

23 (BB) first-generation  
24 college students; and

1 (CC) students described  
2 in section 1111(b)(2)(B)(xi)  
3 of the Elementary and Sec-  
4 ondary Education Act of  
5 1965 (20 U.S.C.  
6 6311(b)(2)(B)(xi));

23 (I) aware of, and recruited into,  
24 the early college high school or dual

1                   or concurrent enrollment program;

2                   and

3                   (II) assisted with the process of  
4                   enrolling and succeeding in the early  
5                   college high school or program, which  
6                   may include providing academic sup-  
7                   port;

8                   (v) to collect, share, and use data (in  
9                   compliance with section 444 of the General  
10                  Education Provisions Act (20 U.S.C.  
11                  1232g)) for program improvement and  
12                  program evaluation; and

13                  (vi) to review and strengthen its pro-  
14                  gram to maximize the potential that stu-  
15                  dents participating in the program will  
16                  eventually complete a recognized postsec-  
17                  ondary credential, including by opti-  
18                  mizing—

19                  (I) the curriculum of the pro-  
20                  gram;

21                  (II) the use of high-quality as-  
22                  sessments of student learning, such as  
23                  performance-based, project-based, or  
24                  portfolio assessments that measure  
25                  higher-order thinking skills;

(III) the sequence of courses offered by the program; and

(IV) the alignment of academic calendars between the secondary schools and the institution of higher education participating in the program.

(I) faculty from the institution of higher education;

(II) teachers and faculty from  
the local educational agency; and

(III) in the case of a career and technical education program, employers or workforce development entities to ensure that the program is aligned with labor market demand;

(iii) to carry out the activities described in subparagraph (A).

15 (B) pursuant to the assurance provided by  
16 the eligible entity under subsection (i)(3)(A),  
17 paying tuition and fees for postsecondary  
18 courses taken by students under the program;

19 (C) incorporating work-based learning op-  
20 portunities into the program (which may in-  
21 clude partnering with entities that provide such  
22 opportunities), including—

23 (i) internships;  
24 (ii) career-based capstone pr

7 (iv) work-based learning opportunities  
8 provided under chapters 1 and 2 of sub-  
9 part 2 of part A of title IV of the Higher  
10 Education Act of 1965 (20 U.S.C. 1070a–  
11 et seq.);

14 (E) paying costs for—

(ii) postsecondary faculty to become certified to teach high school; or

(F) providing time during which secondary school teachers and faculty and faculty from an institution of higher education can collaborate, which may include—

## 6 (i) APPLICATION.—

7                             (1) IN GENERAL.—To be eligible to receive a  
8 grant under this section, an eligible entity shall sub-  
9 mit to the Secretary an application at such time, in  
10 such manner, and containing such information as  
11 the Secretary may require.

12                             (2) CONTENTS OF APPLICATION.—The applica-  
13                             tion under paragraph (1) shall include, at minimum,  
14                             a description of—

15 (A) the partnership that comprises the eli-  
16 gible entity, including documentation of partner  
17 commitments, resources and budget, roles, and  
18 responsibilities;

(C) the number of students intended to be served by the program and demographic information relating to such students;

- 1                             (D) how the eligible entity's curriculum  
2                             and sequence of courses form a program of  
3                             study leading to a recognized postsecondary cre-  
4                             dential;
- 5                             (E) how postsecondary credits earned will  
6                             be transferable to institutions of higher edu-  
7                             cation within the State, including—  
8                                 (i) any applicable statewide transfer  
9                             agreements; and  
10                              (ii) any provisions of such agreements  
11                             that are specific to dual or concurrent en-  
12                             rollment programs;
- 13                             (F) how the eligible entity will ensure that  
14                             students understand how credits earned by such  
15                             students will transfer;
- 16                             (G) outreach programs to provide sec-  
17                             ondary school students, especially those in mid-  
18                             dle grades, and their parents, teachers, school  
19                             counselors, and principals information about,  
20                             and academic preparation for, the early college  
21                             high school or other dual enrollment program;
- 22                             (H) how the eligible entity will determine  
23                             the eligibility of students for postsecondary  
24                             courses, including an explanation of the mul-  
25                             tiple factors the entity will take into account to

1           assess the readiness of students for such  
2           courses; and

3           (I) the sustainability plan for the early col-  
4           lege high school or other dual or concurrent en-  
5           rollment program.

6           (3) ASSURANCES.—The application under para-  
7           graph (1) shall include assurances from the eligible  
8           entity that—

9           (A) students participating in a program  
10          funded with a grant under this section will not  
11          be required to pay tuition or fees for postsec-  
12          ondary courses taken under the program;

13           (B) postsecondary credits earned by stu-  
14          dents under the program will be transcribed  
15          upon completion of the required course work;  
16          and

17           (C) instructors of postsecondary courses  
18          under the program will meet the same stand-  
19          ards applicable to other faculty at the institu-  
20          tion of higher education that is participating in  
21          the program.

22 **SEC. 6. GRANTS TO STATES.**

23           (a) IN GENERAL.—The Secretary shall award grants  
24          to States, on a competitive basis, to assist States in sup-

1 porting or establishing early college high schools or dual  
2 or concurrent enrollment programs.

3 (b) DURATION.—Each grant under this section shall  
4 be awarded for a period of 6 years.

5 (c) GRANT AMOUNT.—The Secretary shall ensure  
6 that the amount of each grant under this section is suffi-  
7 cient to enable each grantee to carry out the activities de-  
8 scribed in subsection (f).

9 (d) MATCHING REQUIREMENT.—For each year that  
10 a State receives a grant under this section, the State shall  
11 provide, from non-Federal sources, an amount equal to 50  
12 percent of the amount of the grant received by the State  
13 for such year to carry out the activities supported by the  
14 grant.

15 (e) SUPPLEMENT, NOT SUPPLANT.—A State shall  
16 use a grant received under this section only to supplement  
17 funds that would, in the absence of such grant, be made  
18 available from other Federal, State, or local sources for  
19 activities supported by the grant, not to supplant such  
20 funds.

21 (f) USES OF FUNDS.—

22 (1) MANDATORY ACTIVITIES.—A State shall use  
23 grant funds received under this section to—

24 (A) support the activities described in its  
25 application under subsection (g);

(B) plan and implement a statewide strategy for expanding access to early college high schools and dual or concurrent enrollment programs for students who are underrepresented in higher education to raise statewide rates of secondary school graduation, readiness for postsecondary education, and completion of recognized postsecondary credentials, with a focus on students academically at risk of not enrolling in or completing postsecondary education;

(C) identify any obstacles to such a strategy under State law or policy;

18 (i) brokering relationships and agree-  
19 ments that forge a strong partnership be-  
20 tween elementary and secondary and post-  
21 secondary partners; and

22 (ii) offering statewide training, profes-  
23 sional development, and peer learning op-  
24 portunities for school leaders, instructors,  
25 and counselors or advisors;

(E) identify and implement policies that will improve the effectiveness and ensure the quality of early college high schools and dual or concurrent enrollment programs, such as eligibility and access, funding, data and quality assurance, governance, accountability, and alignment policies;

16 (G) incorporate indicators regarding stu-  
17 dent access to and completion of early college  
18 high schools and dual or concurrent enrollment  
19 programs into the school quality and student  
20 success indicators included in the State system  
21 of annual meaningful differentiation as de-  
22 scribed under section 1111(c)(4)(B)(v)(I) of the  
23 Elementary and Secondary Education Act of  
24 1965 (20 U.S.C. 6311(c)(4)(B)(v)(I));

1                             (H) disseminate best practices for early  
2                             college high schools and dual or concurrent en-  
3                             rollment programs, which may include best  
4                             practices from programs in the State or other  
5                             States;

6                             (I) facilitate statewide secondary and post-  
7                             secondary data collection, research and evalua-  
8                             tion, and reporting to policymakers and other  
9                             stakeholders; and

10                            (J) conduct outreach programs to ensure  
11                             that secondary school students, their families,  
12                             and community members are aware of early col-  
13                             lege high schools and dual enrollment programs  
14                             in the State.

15                            (2) ALLOWABLE ACTIVITIES.—A State may use  
16                             grant funds received under this section to—

17                            (A) establish a mechanism to offset the  
18                             costs of tuition, fees, and support services for  
19                             low-income students enrolled in early college  
20                             high schools or dual or concurrent enrollment  
21                             programs;

22                            (B) establish formal transfer systems with-  
23                             in and across State higher education systems,  
24                             including 2-year and 4-year public and private

1           institutions, to maximize the transferability of  
2           college courses;

3           (C) provide incentives to school districts  
4           that—

5               (i) assist high school teachers in get-  
6               ting the credentials needed to participate  
7               in early college high school and dual or  
8               concurrent enrollment programs; and

9               (ii) encourage the use of college in-  
10              structors to teach college courses in high  
11              schools; and

12           (D) support initiatives to improve the qual-  
13              ity of early college high school and dual or con-  
14              current enrollment programs at participating  
15              institutions, including by assisting such institu-  
16              tions in aligning programs with the quality  
17              standards described in section 5(f)(3).

18           (g) STATE APPLICATIONS.—

19               (1) APPLICATION.—To be eligible to receive a  
20              grant under this section, a State shall submit to the  
21              Secretary an application at such time, in such man-  
22              ner, and containing such information as the Sec-  
23              retary may require.

1                             (2) CONTENTS OF APPLICATION.—The applica-  
2                             tion under paragraph (1) shall include, at minimum,  
3                             a description of—

4                                 (A) how the State will carry out the man-  
5                             andatory State activities described subsection  
6                             (f)(1);

7                                 (B) how the State will ensure that any  
8                             programs funded with a grant under this sec-  
9                             tion are coordinated with programs under—

10                                 (i) the Carl D. Perkins Career and  
11                             Technical Education Act of 2006 (20  
12                             U.S.C. 2301 et seq.);

13                                 (ii) the Workforce Innovation and Op-  
14                             portunity Act (29 U.S.C. 3101 et seq.);

15                                 (iii) the Elementary and Secondary  
16                             Education Act of 1965 (20 U.S.C. 6301 et  
17                             seq.); and

18                                 (iv) the Individuals with Disabilities  
19                             Education Act (20 U.S.C. 1400 et seq.);

20                                 (C) how the State intends to use grant  
21                             funds to address achievement gaps for each cat-  
22                             egory of students described in section  
23                             1111(b)(2)(B)(xi) of the Elementary and Sec-  
24                             ondary Education Act of 1965 (20 U.S.C.  
25                             6311(b)(2)(B)(xi)) as identified by the State in

1           its accountability system under section 1111(c)  
2           of the Elementary and Secondary Education  
3           Act of 1965 (20 U.S.C. 6311(c));

4           (D) how the State will access and leverage  
5           additional resources necessary to sustain early  
6           college high schools or other dual or concurrent  
7           enrollment programs;

8           (E) how the State will identify and elimi-  
9           nate barriers to implementing effective early  
10          college high schools and dual or concurrent en-  
11          rollment programs after the grant expires, in-  
12          cluding by engaging businesses and nonprofit  
13          organizations; and

14          (F) such other information as the Sec-  
15          retary determines to be appropriate.

16 **SEC. 7. REPORTING AND OVERSIGHT.**

17          (a) IN GENERAL.—Not less frequently than once an-  
18          nually, each State and eligible entity that receives a grant  
19          under this Act shall submit to the Secretary a report on  
20          the progress of the State or eligible entity in carrying out  
21          the programs supported by such grant.

22          (b) FORM OF REPORT.—The report under subsection  
23          (a) shall be submitted to the Secretary at such time, in  
24          such manner, and containing such information as the Sec-  
25          retary may require. The Secretary shall issue uniform

1 guidelines describing the information that shall be re-  
2 ported by grantees under such subsection.

3 (c) CONTENTS OF REPORT.—

4 (1) IN GENERAL.—The report under subsection

5 (a) shall include, at minimum, the following:

6 (A) The number of students enrolled in the  
7 early college high school or dual or concurrent  
8 enrollment program.

9 (B) The number and percentage of stu-  
10 dents enrolled in the early college high school or  
11 dual or concurrent enrollment program who  
12 earn a recognized postsecondary credential con-  
13 currently with a high school diploma.

14 (C) The number of postsecondary credits  
15 earned by eligible students while enrolled in the  
16 early college high school or dual or concurrent  
17 enrollment program that may be applied toward  
18 a recognized postsecondary credential.

19 (D) The number and percentage of stu-  
20 dents who earn a high school diploma.

21 (E) The total number and percentage of  
22 eligible students who enroll in and subsequently  
23 complete the early college high school or dual or  
24 concurrent enrollment program.

(F) The number and percentage of graduates who enroll in postsecondary education, in military service, and in employment.

(2) CATEGORIES OF STUDENTS.—The information described in each of subparagraphs (A) through (F) of paragraph (1) shall be set forth separately for each category of students described in section 1111(b)(2)(B)(xi) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(2)(B)(xi)).

## 11 SEC. 8. NATIONAL ACTIVITIES.

12 (a) REPORTING BY SECRETARY.—Not less frequently  
13 than once annually, the Secretary shall submit to Con-  
14 gress a report that includes—

15                   (1) an analysis of the information received from  
16 States and eligible entities under section 7;  
17                   (2) an identification of best practices for car-  
18 rying out programs supported by grants under this  
19 Act; and

20 (3) the results of the evaluation under sub-  
21 section (b).

(b) NATIONAL EVALUATION.—Not later than 6 months after the date of the enactment of this Act, the Secretary shall seek to enter into a contract with an independent entity to perform an evaluation of the grants

1 awarded under this Act. Such evaluation shall apply rig-  
2 orous procedures to obtain valid and reliable data con-  
3 cerning student outcomes by social and academic charac-  
4 teristics and monitor the progress of students from sec-  
5 ondary school to and through postsecondary education.

6       (c) TECHNICAL ASSISTANCE.—The Secretary shall  
7 provide technical assistance to States and eligible entities  
8 concerning best practices and quality improvement pro-  
9 grams in early college high schools and dual or concurrent  
10 enrollment programs and shall disseminate such best prac-  
11 tices among eligible entities, States, and local educational  
12 agencies.

13       (d) ADMINISTRATIVE COSTS.—From amounts re-  
14 served to carry out this section under section 4(b)(3), the  
15 Secretary may reserve such sums as may be necessary for  
16 the direct administrative costs of carrying out the Sec-  
17 retary's responsibilities under this Act.

18 **SEC. 9. RULES OF CONSTRUCTION.**

19       (a) EMPLOYEES.—Nothing in this Act shall be con-  
20 strued to alter or otherwise affect the rights, remedies,  
21 and procedures afforded to the employees of local edu-  
22 cational agencies (including schools) or institutions of  
23 higher education under Federal, State, or local laws (in-  
24 cluding applicable regulations or court orders) or under  
25 the terms of collective bargaining agreements, memoranda

1 of understanding, or other agreements between such em-  
2 ployees and their employers.

3 (b) GRADUATION RATE.—A student who graduates  
4 from an early college high school supported by a grant  
5 under section 5 within 100 percent of the normal time  
6 for completion described in the eligible entity's application  
7 under such section shall be counted in the four-year ad-  
8 justed cohort graduation rate for such high school.

