Calendar No. 625

114TH CONGRESS 2D SESSION S. 2383

[Report No. 114-349]

To withdraw certain Bureau of Land Management land in the State of Utah from all forms of public appropriation, to provide for the shared management of the withdrawn land by the Secretary of the Interior and the Secretary of the Air Force to facilitate enhanced weapons testing and pilot training, enhance public safety, and provide for continued public access to the withdrawn land, to provide for the exchange of certain Federal land and State land, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 10, 2015

Mr. Hatch (for himself and Mr. Lee) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

September 13, 2016

Reported by Ms. Murkowski, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To withdraw certain Bureau of Land Management land in the State of Utah from all forms of public appropriation, to provide for the shared management of the withdrawn land by the Secretary of the Interior and the Secretary of the Air Force to facilitate enhanced weapons testing and pilot training, enhance public safety, and provide for continued public access to the withdrawn land, to provide for the exchange of certain Federal land and State land, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Utah Test and Training Range Encroachment Preven-
- 6 tion and Temporary Closure Act'.
- 7 (b) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Definitions.

TITLE I—UTAH TEST AND TRAINING RANGE

- Sec. 101. Management of BLM land.
- Sec. 102. Temporary closures.
- Sec. 103. Community resource group.
- Sec. 104. Liability.
- See. 105. Effects of title.

TITLE H-LAND EXCHANGE

- Sec. 201. Findings and purpose.
- Sec. 202. Definitions.
- Sec. 203. Exchange of Federal land and non-Federal land.
- Sec. 204. Status and management of non-Federal land after exchange.
- Sec. 205. Hazardous materials.

TITLE III—HIGHWAY RIGHTS-OF-WAY

Sec. 301. Recognition and transfer of certain highway rights-of-way.

9 SEC. 2. FINDINGS.

- 10 Congress finds that—
- 11 (1) the testing and development of military
- 12 weapons systems and the training of military forces

1	are critical to ensuring the national security of the
2	United States;
3	(2) the Utah Test and Training Range is a
4	unique and irreplaceable national asset at the core
5	of the test and training mission of the Department
6	of Defense;
7	(3) continued access to the special use airspace
8	and land that comprise the Utah Test and Training
9	Range, under the terms and conditions described in
10	this Act is a national security priority;
11	(4) multiple use of, sustained yield activities on
12	and access to the BLM land are vital to the cus-
13	toms, culture, economy, ranching, grazing, and
14	transportation interests of the counties in which the
15	BLM land is situated; and
16	(5) the limited use by the military of the BLM
17	land and airspace above the BLM land is vital to
18	improving and maintaining the readiness of the
19	Armed Forces.
20	SEC. 3. DEFINITIONS.
21	In this Act:
22	(1) BLM LAND.—The term "BLM land"
23	means the Bureau of Land Management land in the
24	State comprising approximately 625,643 acres, as

generally depicted on the map entitled "Utah Test

1	and Training Range Enhancement/West Desert
2	Land Exchange" and dated October 28, 2015.
3	(2) Secretary.—The term "Secretary" means
4	the Secretary of the Interior.
5	(3) STATE.—The term "State" means the State
6	of Utah.
7	(4) UTAH TEST AND TRAINING RANGE.—
8	(A) In General.—The term "Utah Test
9	and Training Range" means the portions of the
10	military land and airspace operating area of the
11	Utah Test and Training Area that are located
12	in the State.
13	(B) INCLUSION.—The term "Utah Test
14	and Training Range" includes the Dugway
15	Proving Ground.
16	TITLE I—UTAH TEST AND
17	TRAINING RANGE
18	SEC. 101. MANAGEMENT OF BLM LAND.
19	(a) Memorandum of Agreement.—
20	(1) Draft.—
21	(A) In General.—Not later than 90 days
22	after the date of enactment of this Act, the Sec-
23	retary and the Secretary of the Air Force shall
24	complete a draft of the memorandum of agree-
25	ment required under paragraph (2).

(B) Public comment period.—During the 30-day period beginning on the date on which the draft memorandum of agreement is completed under subparagraph (A), there shall be an opportunity for public comment on the draft memorandum of agreement, including an opportunity for the Utah Test and Training Range Community Resource Group established under section 103(a) to provide comments on the draft memorandum of agreement.

(2) REQUIREMENT; DEADLINE.—

(A) In GENERAL.—Not later than 180 days after the date of enactment of this Act, the Secretary and the Secretary of the Air Force shall enter into a memorandum of agreement that provides for the continued management of the BLM land by the Secretary, in a manner that provides for the limited use of the BLM land by the Secretary of the Air Force, consistent with this Act.

(B) SIGNATURES REQUIRED. The terms of the memorandum of agreement, including a temporary closure of the BLM land under the memorandum of agreement, may not be earried out until the date on which all parties to the

1	memorandum of agreement have signed the
2	memorandum of agreement.
3	(3) Management by secretary.—The memo-
4	randum of agreement under paragraph (2) shall pro-
5	vide that the Secretary (acting through the Director
6	of the Bureau of Land Management) shall continue
7	to manage the BLM land—
8	(A) as land described in section
9	6901(1)(B) of title 31, United States Code;
10	(B) for multiple use and sustained yield
11	goals and activities as required under sections
12	102(a)(7) and $202(c)(1)$ of the Federal Land
13	Policy and Management Act of 1976 (43 U.S.C.
14	1701(a)(7), 1712(e)(1)) and defined in sections
15	103 of that Act (43 U.S.C. 1702), including all
16	principal or major uses on Federal land recog-
17	nized pursuant to the definition of the term in
18	section 103 of that Act (43 U.S.C. 1702);
19	(C) in accordance with section 202 of the
20	Federal Land Policy and Management Act of
21	1976 (43 U.S.C. 1712); and
22	(D) subject to use by the Secretary of the
23	Air Force provided under section 102 for—
24	(i) the preservation of the Utah Test
25	and Training Range against current and

1	future encroachments that the Secretary of
2	the Air Force finds to be incompatible with
3	current and future test and training re-
4	quirements;
5	(ii) the testing of—
6	(I) advanced weapon systems, in-
7	cluding current weapons systems, 5th
8	generation weapon systems, and fu-
9	ture weapon systems; and
10	(H) the standoff distance for
11	weapons;
12	(iii) the testing and evaluation of
13	hypersonic weapons;
14	(iv) increased public safety for civil-
15	ians accessing the BLM land; and
16	(v) other purposes relating to meeting
17	national security needs.
18	(b) Map.—The Secretary may correct any minor er-
19	rors in the map described in section $3(1)$.
20	(e) Land Use Plans.—Any land use plan in exist-
21	ence on the date of enactment of this Act that applies to
22	the BLM land shall continue to apply to the BLM land.
23	(d) Maintain Current Uses.—
24	(1) In General.—Notwithstanding subsection
25	(a)(3)(D), the memorandum of agreement entered

1	into under subsection (a) and the land use plans de-
2	scribed in subsection (e) shall not diminish any
3	major or principle use that is recognized pursuant to
4	section 103(l) of the Federal Land Policy and Man-
5	agement Act of 1976 (43 U.S.C. 1702(l)), except to
6	the extent authorized in subsection (a).
7	(2) ACTIONS BY SECRETARY OF THE AIR
8	FORCE.—The Secretary of the Air Force shall—
9	(A) if corrective action is necessary due to
10	an action of the Air Force, as determined by
11	the Secretary of the Air Force, render the BLM
12	land safe for public use; and
13	(B) appropriately communicate the safety
14	of the land to the Secretary once the BLM land
15	is rendered safe for public use.
16	(e) Grazing.—
17	(1) New grazing leases and permits.—
18	(A) In General. The Secretary shall
19	issue and administer any new grazing lease or
20	permit on the BLM land, in accordance with
21	applicable law (including regulations) and other
22	authorities applicable to livestock grazing on
23	Bureau of Land Management land.
24	(B) Non-federal land levels.—The
25	Secretary (acting through the Director of the

1	Bureau of Land Management) shall continue to
2	issue and administer livestock grazing leases
3	and permits on the non-Federal land described
4	in section 202(3), subject to the requirements
5	described in subparagraphs (A) through (C) of
6	paragraph (2).
7	(2) Existing grazing leases and per-
8	MITS.—Any livestock grazing lease or permit appli-
9	cable to the BLM land that is in existence on the
10	date of enactment of this Act shall continue in ef-
11	feet —
12	(A) at the number of permitted animal
13	unit months authorized under current applica-
14	ble land use plans;
15	(B) if range conditions permit, at levels
16	greater than the level of active use; and
17	(C) subject to such reasonable increases
18	and decreases of active use of animal unit
19	months and other reasonable regulations, poli-
20	cies, and practices as the Secretary may con-
21	sider appropriate based on rangeland condi-
22	tions.
23	(f) Memorandum of Understanding on Emer-
24	GENCY ACCESS AND RESPONSE. Nothing in this section

25 precludes the continuation of the memorandum of under-

- 1 standing that is between the Department of the Interior
- 2 and the Department of the Air Force with respect to emer-
- 3 gency access and response, as in existence as of the date
- 4 of enactment of this Act.
- 5 (g) WITHDRAWAL.—Subject to valid existing rights,
- 6 the BLM land is withdrawn from all forms of appropria-
- 7 tion under the public land laws, including the mining laws,
- 8 the mineral leasing laws, and the geothermal leasing laws.
- 9 (h) Limitation on Future Rights-of-Way or
- 10 Use Permits.—The Secretary may not issue any new use
- 11 permits or rights-of-way on the BLM land for any pur-
- 12 poses that the Secretary of the Air Force determines to
- 13 be incompatible with current or projected military require-
- 14 ments, with consideration given to the rangeland improve-
- 15 ments under section 105(h).
- 16 (i) Grazing and Ranching.—Efforts described in
- 17 this Act to facilitate grazing and ranching on the BLM
- 18 land and the non-Federal land described in section 202(3)
- 19 shall be considered to be compatible with mission require-
- 20 ments of the Utah Test and Training Range.
- 21 SEC. 102. TEMPORARY CLOSURES.
- 22 (a) In General.—If the Secretary of the Air Force
- 23 determines that military operations (including operations
- 24 relating to the fulfillment of the mission of the Utah Test
- 25 and Training Range), public safety, or national security

1	require the temporary closure to public use of any road
2	trail, or other portion of the BLM land, the Secretary of
3	the Air Force may take such action as the Secretary of
4	the Air Force determines necessary to carry out the tem-
5	porary closure.
6	(b) Limitations.—Any temporary closure under
7	subsection (a)—
8	(1) shall be limited to the minimum areas and
9	periods during which the Secretary of the Air Force
10	determines are required to carry out a closure under
11	this section;
12	(2) shall not occur on a State or Federal holi-
13	day, unless notice is provided in accordance with
14	subsection $(e)(1)(B)$;
15	(3) shall not occur on a Friday, Saturday, or
16	Sunday, unless notice is provided in accordance with
17	subsection $(e)(1)(B)$; and
18	(4)(A) if practicable, shall be for not longer
19	than a 3-hour period per day;
20	(B) shall only be for longer than a 3-hour pe-
21	riod per day—
22	(i) for mission essential reasons; and
23	(ii) as infrequently as practicable and in no
24	ease for more than 10 days per year, and

1	(C) shall in no case be for longer than a 6-hour
2	period per day.
3	(e) NOTICE.—
4	(1) In general.—Except as provided in para-
5	graph (2), the Secretary of the Air Force shall—
6	(A) keep appropriate warning notices post-
7	ed before and during any temporary closure;
8	and
9	(B) provide notice to the Secretary, public,
10	and relevant stakeholders concerning the tem-
11	porary elosure—
12	(i) at least 30 days before the date on
13	which the temporary closure goes into ef-
14	feet;
15	(ii) in the case of a closure during the
16	period beginning on March 1 and ending
17	on May 31, at least 60 days before the
18	date on which the closure goes into effect;
19	Ol'
20	(iii) in the ease of a closure described
21	in paragraph (3) or (4) of subsection (b),
22	at least 90 days before the date on which
23	the closure goes into effect.
24	(2) Special notification procedures.—In
25	each case for which a mission-unique security re-

- 1 quirement does not allow for the notifications de-
- 2 seribed in paragraph (1)(B), the Secretary of the Air
- Force shall work with the Secretary to achieve a mu-
- 4 tually agreeable timeline for notification.
- 5 (d) MAXIMUM ANNUAL CLOSURES.—The total cumu-
- 6 lative hours of temporary closures authorized under this
- 7 section with respect to the BLM land shall not exceed 100
- 8 hours annually.
- 9 (e) Prohibition on Certain Temporary Clo-
- 10 Sures.—The northernmost area identified as "Newfound-
- 11 land's" on the map described in section 3(1) shall not be
- 12 subject to any temporary closure between August 21 and
- 13 February 28, in accordance with the lawful hunting meth-
- 14 ods and seasons of the State of Utah.
- 15 (f) Emergency Ground Response.—A temporary
- 16 elosure of a portion of the BLM land shall not affect the
- 17 conduct of emergency response activities on the BLM land
- 18 during the temporary closure.
- 19 (g) Law Enforcement and Security.—The Sec-
- 20 retary and the Secretary of the Air Force may enter into
- 21 cooperative agreements with State and local law enforce-
- 22 ment officials with respect to lawful procedures and proto-
- 23 cols to be used in promoting public safety and operation
- 24 security on or near the BLM land during noticed test and
- 25 training periods.

1	(h) LIVESTOCK.—Livestock shall be allowed to re-
2	main on the BLM land during a temporary closure of the
3	BLM land under this section.
4	SEC. 103. COMMUNITY RESOURCE GROUP.
5	(a) Establishment.—Not later than 60 days after
6	the date of enactment of this Act, there shall be estab-
7	lished the Utah Test and Training Range Community Re-
8	source Group (referred to in this section as the "Commu-
9	nity Group") to provide regular and continuing input to
10	the Secretary and the Secretary of the Air Force on mat-
11	ters involving public access to, use of, and overall manage-
12	ment of the BLM land.
13	(b) Membership.—
14	(1) In General.—The Secretary (acting
15	through the State Bureau of Land Management Of-
16	fice) shall appoint members to the Community
17	Group, including—
18	(A) operational and land management per-
19	sonnel of the Air Force;
20	(B) 1 Indian representative, to be nomi-
21	nated by a majority vote conducted among the
22	Indian tribes in the vicinity of the BLM land;
23	(C) not more than 2 county commissioners
24	from each of Box Elder, Tooele, and Juab
25	Counties. Utah:

1	(D) 2 representatives of off-road and high-
2	way use, hunting, and other recreational
3	groups;
4	(E) 2 representatives of livestock grazers
5	on any public land located within the BLM
6	land;
7	(F) 1 representative of the Utah Depart-
8	ment of Agriculture and Food; and
9	(G) not more than 3 representatives of
10	State or Federal offices or agencies, or private
11	groups, if the Secretary determines that such
12	representatives would further the goals and ob-
13	jectives of the Community Group.
14	(2) Chairperson.—The members described in
15	paragraph (1) shall elect from among the members
16	of the Community Group—
17	(A) 1 member to serve as Chairperson of
18	the Community Group; and
19	(B) 1 member to serve as Vice-Chairperson
20	of the Community Group.
21	(c) Conditions and Terms of Appointment.
22	(1) In GENERAL.—Each member of the Com-
23	munity Group shall serve voluntarily and without re-
24	muneration.
25	(2) Term of appointment.—

1	(A) In General.—Each member of the
2	Community Group shall be appointed for a
3	term of 4 years.
4	(B) Original members.—Notwith
5	standing subparagraph (A), the Chairperson
6	shall select ½ of the original members of the
7	Community Group to serve for a term of 4
8	years and the ½ to serve for a term of 2 years
9	to ensure the replacement of members shall be
10	staggered from year to year.
11	(C) REAPPOINTMENT AND REPLACE-
12	MENT. The Secretary may reappoint or re-
13	place a member of the Community Group ap-
14	pointed under subsection (b)(1), if—
15	(i) the term of the member has ex-
16	pired;
17	(ii) the member has retired; or
18	(iii) the position held by the member
19	described in subparagraph (A) through (G)
20	of paragraph (1) has changed to the extent
21	that the ability of the member to represent
22	the group or entity that the member rep-
23	resents has been significantly affected.
24	(d) MEETINGS.—

- 1 (1) IN GENERAL.—The Community Group shall
 2 meet not less than once per year, and at such other
 3 frequencies as determined by five or more of the
 4 members of the Community Group.
- 5 (2) RESPONSIBILITIES OF COMMUNITY
 6 GROUP. The Community Group shall be responsible
 7 for determining appropriate schedules for, details of,
 8 and actions for meetings of the Community Group.
 - (3) Notice. The Chairperson shall provide notice to each member of the Community Group not less than 10 business days before the date of a scheduled meeting.
- 13 (4) EXEMPT FROM FEDERAL ADVISORY COM14 MITTEE ACT.—The Federal Advisory Committee Act
 15 (5 U.S.C. App.) shall not apply to meetings of the
 16 Community Group.
- 17 (e) COORDINATION WITH RECOMMENDATIONS OF 18 COMMUNITY GROUP.—The Secretary and Secretary of the
- 19 Air Force, consistent with existing laws (including regula-
- 20 tions), shall take under consideration recommendations
- 21 from the Community Group.
- 22 (f) TERMINATION OF AUTHORITY.—The Community
- 23 Group shall terminate on the date that is 10 years after
- 24 the date of enactment of this Act, unless the Secretary

10

11

- 1 and the Community Group mutually elect to terminate the
- 2 Community Group before that date.
- 3 (g) Renewal.—The Community Group may elect, by
- 4 simple majority, to renew the term of the Community
- 5 Group for 10 years, upon or within 90 days of termi-
- 6 nation, with the option to renew every 10 years thereafter.
- 7 SEC. 104. LIABILITY.
- 8 The United States (including all departments, agen-
- 9 eies, officers, and employees of the United States) shall
- 10 be held harmless and shall not be liable for any injury
- 11 or damage to any individual or property suffered in the
- 12 course of any mining, mineral, or geothermal activity, or
- 13 any other authorized nondefense-related activity, con-
- 14 ducted on the BLM land.
- 15 SEC. 105. EFFECTS OF TITLE.
- 16 (a) EFFECT ON WEAPON IMPACT AREA.—Nothing in
- 17 this title expands the boundaries of the weapon impact
- 18 area of the Utah Test and Training Range.
- 19 (b) EFFECT ON SPECIAL USE AIRSPACE AND TRAIN-
- 20 ING ROUTES.—Nothing in this title precludes—
- 21 (1) the designation of new units of special use
- 22 airspace; or
- 23 (2) the expansion of existing units of special
- 24 use airspace.

1	(e) EFFECT ON EXISTING RIGHTS AND AGREE-
2	MENTS.
3	(1) Knolls special recreation manage-
4	MENT AREA; BLM COMMUNITY PITS CENTRAL
5	GRAYBACK AND SOUTH GRAYBACK.—Except as pro-
6	vided in section 102, nothing in this title limits or
7	alters any existing right or right of access to—
8	(A) the Knolls Special Recreation Manage-
9	ment Area; or
10	(B)(i) the Bureau of Land Management
11	Community Pits Central Grayback and South
12	Grayback; and
13	(ii) any other county or community pit lo-
14	eated within close proximity to the BLM land.
15	(2) NATIONAL HISTORIC TRAILS AND OTHER
16	HISTORICAL LANDMARKS.—Except as provided in
17	section 102, nothing in this title limits or alters any
18	existing right or right of access to a component of
19	the National Trails System or other Federal or
20	State historic landmarks within the BLM land, in-
21	eluding the California National Historic Trail, the
22	Pony Express National Historic Trail, or the GAPA
23	Launch Site and Blockhouse.
24	(3) CLOSURE OF INTERSTATE 80. Nothing in
25	this title authorizes any additional authority or right

- to the Secretary or the Secretary of the Air Force
 to temporarily close Interstate 80.
- 4 (4) EFFECT ON LIMITATION ON AMENDMENTS
 4 TO CERTAIN INDIVIDUAL RESOURCE MANAGEMENT
 5 PLANS.—Nothing in this title affects the limitation
 6 established under section 2815(d) of the National
 7 Defense Authorization Act for Fiscal Year 2000
 8 (Public Law 106–65; 113 Stat. 852).
 - STANDING.—Nothing in this title affects the memorandum of understanding entered into by the Air Force, the Bureau of Land Management, the Utah Department of Natural Resources, and the Utah Division of Wildlife Resources relating to the reestablishment of bighorn sheep in the Newfoundland Mountains and signed by the parties to the memorandum of understanding during the period beginning on January 24, 2000, and ending on February 4, 2000.
 - (6) EFFECT ON EXISTING MILITARY SPECIAL USE AIRSPACE AGREEMENT.—Nothing in this title limits or alters the Military Operating Areas of Airspace Use Agreement between the Federal Aviation Administration and the Air Force in effect on the date of enactment of this Act.

1	(d) Effect on Water Rights.—
2	(1) No reservation created.—Nothing in
3	this title—
4	(A) establishes any reservation in favor of
5	the United States with respect to any water or
6	water right on the BLM land; or
7	(B) authorizes any appropriation of water
8	on the BLM land, except in accordance with
9	applicable State law.
10	(2) Previously acquired and reserved
11	WATER RIGHTS.—Nothing in this title affects—
12	(A) any water right acquired or reserved
13	by the United States before the date of enact-
14	ment of this Act; or
15	(B) the authority of the Secretary or the
16	Secretary of the Air Force, as applicable, to ex-
17	ereise any water right described in subpara-
18	$\frac{\text{graph }(\Lambda)}{}$.
19	(3) No effect on mccarran amendment.—
20	Nothing in this title diminishes, enhances, or other-
21	wise affects in any way the rights, duties, and obli-
22	gations of the United States, the State of Utah, the
23	counties in which the BLM land is situated, and the
24	residents and stakeholders in those counties under
25	section 208 of the Act of July 10, 1952 (commonly

1	known as the "McCarran Amendment") (43 U.S.C.
2	666).
3	(e) EFFECT ON FEDERALLY RECOGNIZED INDIAN
4	Tribes.—
5	(1) In General.—Nothing in this title alters
6	any right reserved by treaty or Federal law for a
7	federally recognized Indian tribe for tribal use.
8	(2) Consultation.—The Secretary of the Air
9	Force shall consult with any federally recognized In-
10	dian tribe in the vicinity of the BLM land before
11	taking any action that will affect any tribal right or
12	cultural resource protected by treaty or Federal law.
13	(f) Effect on Payments in Lieu of Taxes.—
14	(1) ELIGIBILITY OF BLM LAND AND NON-FED-
15	ERAL LAND.—The BLM land and the non-Federal
16	land described in section 202(3) shall remain eligible
17	as entitlement land under section 6901 of title 31,
18	United States Code.
19	(2) No prejudice to county payment in
20	LIEU OF TAXES RIGHTS.—Nothing in this title di-
21	minishes, enhances, or otherwise affects any other
22	right or entitlement of the counties in which the
23	BLM land is situated to payments in lieu of taxes
24	based on the BLM land, under section 6901 of title

31, United States Code.

1	(g) WILDLIFE GUZZLERS.—
2	(1) In General.—The Bureau of Land Man-
3	agement and the Utah Division of Wildlife Re-
4	sources shall continue the management of wildlife
5	guzzlers in existence as of the date of enactment of
6	this Act on the BLM land.
7	(2) New Guzzlers.—Nothing in this title pre-
8	vents the Bureau of Land Management and the
9	Utah Division of Wildlife Resources from entering
10	into agreements for new wildlife guzzlers.
11	(3) Acquired Guzzlers.—The Secretary shall
12	continue to manage existing wildlife guzzlers or wild-
13	life improvements on the non-Federal land conveyed
14	to the Secretary under section 203(a) that were in
15	existence on the day before the date of the convey-
16	ance.
17	(h) RANGELAND IMPROVEMENTS.—The Secretary
18	shall continue to manage, in a manner that promotes and
19	facilitates grazing—
20	(1) rangeland improvements on the BLM land
21	that are in existence on the date of enactment of
22	this Act; and
23	(2) rangeland improvements on the non-Federal
24	land conveyed to the Secretary under section 203(a)

1	that were in existence on the day before the date of
2	the conveyance.
3	(i) New Rangeland Improvements.—Nothing in
4	this title prevents the Bureau of Land Management, the
5	Utah Department of Agriculture or other State entity, or
6	a Federal land permittee from entering into agreements
7	for new rangeland improvements that promote and facili-
8	tate grazing.
9	(j) School and Institutional Trust Lands Ad-
10	MINISTRATION.—The Bureau of Land Management shall
11	maintain rangeland grazing improvements in existence as
12	of the date of enactment of this Act on acquired land of
13	the School and Institutional Trust Lands Administration
14	TITLE II—LAND EXCHANGE
15	SEC. 201. FINDINGS AND PURPOSE.
16	(a) FINDINGS.—Congress finds that—
17	(1) the State owns approximately 68,057 acres
18	of land and approximately 10,280 acres of mineral
19	interests located within the Utah Test and Training
20	Range in Box Elder, Tooele, and Juab Counties,
21	Utah;
22	(2) the State owns approximately 2,353 acres
23	of land and approximately 3,560 acres of mineral in-
24	terests located wholly or partially within the Cedar
25	Mountains Wilderness in Tooele County, Utah;

1	(3) the parcels of State land described in para-
2	graphs (1) and (2)—
3	(A) were granted by Congress to the State
4	pursuant to the Act of July 16, 1894 (28 Stat.
5	107, chapter 138), to be held in trust for the
6	benefit of the public school system and other
7	public institutions of the State; and
8	(B) are largely scattered in checkerboard
9	fashion among Federal land;
10	(4) continued State ownership and development
11	of State trust land within the Utah Test and Train-
12	ing Range and the Cedar Mountains Wilderness is
13	incompatible with—
14	(A) the critical national defense uses of the
15	Utah Test and Training Range; and
16	(B) the Federal management of the Cedar
17	Mountains Wilderness; and
18	(5) it is in the public interest of the United
19	States to acquire in a timely manner all State trust
20	land within the Utah Test and Training Range and
21	the Cedar Mountains Wilderness, in exchange for
22	the conveyance of the Federal land to the State, in
23	accordance with the terms and conditions described
24	in this title.

1	(b) Purpose.—It is the purpose of this title to di-
2	reet, facilitate, and expedite the exchange of certain Fed-
3	eral land and non-Federal land between the United States
4	and the State.
5	SEC. 202. DEFINITIONS.
6	In this title:
7	(1) EXCHANGE MAP.—The term "Exchange
8	Map" means the map prepared by the Bureau of
9	Land Management entitled "Utah Test and Train-
10	ing Range Enhancement/West Desert Land Ex-
11	change" and dated October 28, 2015.
12	(2) FEDERAL LAND.—The term "Federal land"
13	means the Bureau of Land Management land lo-
14	cated in Box Elder, Millard, Juab, Tooele, and Bea-
15	ver Counties, Utah, that is identified on the Ex-
16	change Map as "BLM Lands Proposed for Transfer
17	to State Trust Lands".
18	(3) Non-federal Land.—The term "non-Fed-
19	eral land" means the land owned by the State in
20	Box Elder, Tooele, and Juab Counties, Utah, that is
21	identified on the Exchange Map as—
22	(A) "State Trust Land Proposed for
23	Transfer to BLM"; and
24	(B) "State Trust Minerals Proposed for
25	Transfer to BLM".

1	(4) STATE.—The term "State" means the State
2	of Utah, acting through the School and Institutional
3	Trust Lands Administration.
4	SEC. 203. EXCHANGE OF FEDERAL LAND AND NON-FED-
5	ERAL LAND.
6	(a) In General.—If the State offers to convey to
7	the United States title to the non-Federal land, the Sec-
8	retary shall—
9	(1) accept the offer; and
10	(2) on receipt of all right, title, and interest in
11	and to the non-Federal land, convey to the State (or
12	a designee) all right, title, and interest of the United
13	States in and to the Federal land.
14	(b) VALID EXISTING RIGHTS.—The exchange author-
15	ized under subsection (a) shall be subject to valid existing
16	rights.
17	(e) TITLE APPROVAL.—Title to the Federal land and
18	non-Federal land to be exchanged under this section shall
19	be in a format acceptable to the Secretary and the State.
20	(d) Appraisals.—
21	(1) In General.—The value of the Federal
22	land and the non-Federal land to be exchanged
23	under this section shall be determined by appraisals
24	conducted by one or more independent appraisers re-

tained by the State, with the consent of the Secretary.

(2) APPLICABLE LAW.—The appraisals under paragraph (1) shall be conducted in accordance with nationally recognized appraisal standards, including, as appropriate, the Uniform Appraisal Standards for Federal Land Acquisitions.

(3) Mineral Land.—

(A) MINERAL REPORTS.—The appraisals under paragraph (1) shall take into account mineral and technical reports provided by the Secretary and the State in the evaluation of mineral deposits in the Federal land and non-Federal land.

(B) MINING CLAIMS.—An appraisal of any parcel of Federal land that is encumbered by a mining or millsite claim located under sections 2318 through 2352 of the Revised Statutes (commonly known as the "Mining Law of 1872") (30 U.S.C. 21 et seq.) shall take into account the encumbrance created by the claim for purposes of determining the value of the parcel of the Federal land.

(C) VALIDITY EXAMINATION.—Nothing in this title requires the United States to conduct

- 1 a mineral examination for any mining claim on 2 the Federal land.
- 3 (4) APPROVAL.—The appraisals conducted 4 under paragraph (1) shall be submitted to the Sec-5 retary and the State for approval.
 - that is 90 days after the date of submission of an appraisal for review and approval under this subsection, the Secretary or State do not agree to accept the findings of the appraisals with respect to one or more parcels of Federal land or non-Federal land, the dispute shall be resolved in accordance with section 206(d)(2) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716(d)(2)).
 - (6) DURATION.—The appraisals conducted under paragraph (1) shall remain valid until the date of the completion of the exchange authorized under this title.
 - (7) REIMBURSEMENT OF STATE COSTS.—The Secretary shall reimburse the State in an amount equal to 50 percent of the costs incurred by the State in retaining independent appraisers under paragraph (1).

1	(e) Conveyance of Title.—The land exchange au-
2	thorized under this title shall be completed by the later
3	of
4	(1) the date that is 1 year after the date of
5	final approval by the Secretary and the State of the
6	appraisals conducted under subsection (d); and
7	(2) the date that is 1 year after the date of
8	completion of the dispute resolution process author-
9	ized under subsection $(d)(5)$.
10	(f) Public Inspection and Notice.—
11	(1) Public inspection.—At least 30 days be-
12	fore the date of conveyance of the Federal land and
13	non-Federal land, all final appraisals and appraisal
14	reviews for land to be exchanged under this section
15	shall be available for public review at the office of
16	the State Director of the Bureau of Land Manage-
17	ment in the State of Utah.
18	(2) Notice.—The Secretary or the State, as
19	applicable, shall publish in a newspaper of general
20	circulation in Salt Lake County, Utah, a notice that
21	the appraisals conducted under subsection (d) are
22	available for public inspection.

(g) EQUAL VALUE EXCHANGE.—

1	(1) IN GENERAL.—The value of the Federal
2	land and non-Federal land to be exchanged under
3	this section—
4	(A) shall be equal; or
5	(B) shall be made equal in accordance with
6	paragraph (2).
7	(2) EQUALIZATION.—
8	(A) Surplus of Federal Land.—
9	(i) In GENERAL.—If the value of the
10	Federal land exceeds the value of the non-
11	Federal land, the value of the Federal land
12	and non-Federal land shall be equalized by
13	the State conveying to the United States—
14	(I) State trust land parcel 1, as
15	described in the assessment entitled
16	"Bureau of Land Management Envi-
17	ronmental Assessment UT-100-06
18	EA", numbered UTU-82090, and
19	dated March 2008; or
20	(II) State trust land located
21	within any of the wilderness areas or
22	national conservation areas in Wash-
23	ington County, Utah, established
24	under subtitle O of title I of the Om-
25	nibus Public Land Management Act

1	of 2009 (Public Law 111–11; 123
2	Stat. 1075) that has an appraised
3	value equal to the difference be-
4	tween
5	(aa) the value of the Federal
6	land; and
7	(bb) the value of the non-
8	Federal land.
9	(ii) Order of conveyances.—Any
10	non-Federal land required to be conveyed
11	to the United States under clause (i) shall
12	be conveyed until the value of the Federal
13	land and non-Federal land is equalized, in
14	the following order:
15	(I) The State trust land parcel
16	described in clause (i)(I)
17	(II) State trust land parcels lo-
18	eated in the Red Cliffs National Con-
19	servation Area.
20	(III) State trust land parcels lo-
21	cated in the Does Pass Wilderness.
22	(IV) State trust land parcels lo-
23	cated in the Beaver Dam Wash Na-
24	tional Conservation Area.

1	(B) Surplus of non-federal land.—If
2	the value of the non-Federal land exceeds the
3	value of the Federal land, the value of the Fed-
4	eral land and the non-Federal land shall be
5	equalized by the Secretary making a cash
6	equalization payment to the State, in accord-
7	ance with section 206(b) of the Federal Land
8	Policy Management (43 U.S.C. 1716(b)).
9	(h) WITHDRAWAL OF FEDERAL LAND FROM MIN-
10	ERAL ENTRY PRIOR TO EXCHANGE.—Subject to valid ex-
11	isting rights, the Federal land to be conveyed to the State
12	under this section is withdrawn from mineral location,
13	entry, and patent under the mining laws pending convey-
14	ance of the Federal land to the State.
15	SEC. 204. STATUS AND MANAGEMENT OF NON-FEDERAL
16	LAND AFTER EXCHANGE.
17	(a) Non-Federal Land Within Utah Test and
18	Training Range.—On conveyance to the United States
19	under this title, the non-Federal land located within the
20	Utah Test and Training Range shall be managed in ac-
21	cordance with the memorandum of agreement entered into
22	under section 101(a).
23	(b) Non-Federal Land Within Cedar Moun-
24	TAINS WILDERNESS.—On conveyance to the United
25	States under this title, the non-Federal land located within

1	the Cedar Mountains Wilderness shall, in accordance with
2	section 206(e) of the Federal Land Policy Act of 1976
3	(43 U.S.C. 1716(e)), be added to, and administered as
4	part of, the Cedar Mountains Wilderness.
5	SEC. 205. HAZARDOUS MATERIALS.
6	(a) Costs.—Except as provided in subsection (b), the
7	costs of remedial actions relating to hazardous materials
8	on land acquired under this title shall be paid by those
9	entities responsible for the costs under applicable law.
10	(b) Remediation of Prior Testing and Training
11	ACTIVITY.—The Department of Defense shall bear all
12	costs of evaluation, management, and remediation caused
13	by the previous testing of military weapons systems and
14	the training of military forces on non-Federal land to be
15	conveyed to the United States under this title.
16	TITLE III—HIGHWAY RIGHTS-OF-
17	WAY
18	SEC. 301. RECOGNITION AND TRANSFER OF CERTAIN HIGH-
19	WAY RIGHTS-OF-WAY.
20	(a) Definitions.—In this section:
21	(1) HIGHWAY RIGHT-OF-WAY.—The term
22	"highway right-of-way" means a right-of-way across
23	Federal land for all county roads in the Counties of
24	Box Elder, Tooele, and Juab, in the State of Utah,
25	according to official transportation map and center-

1	line descriptions of each county in existence as of
2	March 1, 2015.
3	(2) MAP.—The term "official transportation
4	map and centerline description" means—
5	(A) the map entitled "Official Transpor-
6	tation Map of Box Elder County, Utah" and
7	dated March 1, 2015, and accompanying cen-
8	terline description of each road on file with the
9	Clerk of Box Elder County as of March 1
10	2015;
11	(B) the map entitled "Official Transpor-
12	tation Map of Tooele County" and dated March
13	1, 2015, and accompanying centerline descrip-
14	tion of each road on file with the Clerk of
15	Tooele County as of March 1, 2015; and
16	(C) the map entitled "Official Transpor-
17	tation Map of Juab County" and dated March
18	1, 2015, and accompanying centerline descrip-
19	tion of each road on file with the Clerk of Juak
20	County as of March 1, 2015.
21	(3) Secretary.—The term "Secretary"
22	means -
23	(A) the Secretary of Agriculture, with re-
24	spect to land administered by the Chief of the
25	Forest Service; or

1	(B) the Secretary of the Interior, with re-
2	spect to land administered by the Director of
3	the Bureau of Land Management.
4	(b) RECOGNITION OF EXISTENCE AND VALIDITY OF
5	RIGHTS-OF-WAY.—Congress recognizes the existence and
6	validity of each of the highway rights-of-way identified on
7	the official transportation maps and centerline descrip-
8	tions.
9	(e) Conveyance of an Easement Across Fed-
10	ERAL LAND.—
11	(1) Box elder county, utah.—The Sec-
12	retary shall convey, without consideration, to Box
13	Elder County, Utah, and the State of Utah as joint
14	tenants with undivided interests, easements for mo-
15	torized travel rights of way across Federal land for
16	all highways shown and described in the official
17	transportation map and centerline description of the
18	county described in subsection $(a)(2)(A)$.
19	(2) Juab county, utah.—The Secretary shall
20	convey, without consideration, to Juab County,
21	Utah, and the State of Utah as joint tenants with
22	undivided interests, easements for motorized travel
23	rights of way across Federal land for all highways

shown and described in the official transportation

1	map and centerline description of the county de-
2	scribed in subsection $(a)(2)(B)$.
3	(3) TOOELE COUNTY, UTAH.—The Secretary
4	shall convey, without consideration, to Tooele Coun-
5	ty, Utah, and the State of Utah as joint tenants
6	with undivided interests, easements for motorized
7	travel rights of way across Federal land for all high
8	ways shown and described in the official transpor-
9	tation map and centerline description of the county
10	described in subsection $(a)(2)(C)$.
11	(d) Description of Federal Land Subject to
12	Easement.—
13	(1) In General.—All easements under sub-
14	section (e) shall include—
15	(A) the current disturbed width of each
16	subject highway as shown and described in the
17	official transportation maps and centerline de-
18	scriptions; and
19	(B) any additional acreage on either side
20	of the disturbed width that the respective coun-
21	ty transportation department determines is nee-
22	essary for the efficient maintenance, repair
23	signage, administration, and use of the Federal
24	land subject to the easement.
25	(2) Description.—

1	(A) In General.—The exact acreage and
2	legal description of the Federal land subject to
3	the easements conveyed under subsection (e)
4	shall be—
5	(i) as described in the centerline de-
6	scriptions;
7	(ii) as referenced in the official trans-
8	portation maps; and
9	(iii) as described and referenced ac-
10	cording to the disturbed width of each
11	highway as of the date of conveyance for
12	travel purposes, plus any reasonable addi-
13	tional width as may be necessary for sur-
14	face maintenance, repairs, and turnaround
15	purposes.
16	(B) Survey not required.—Notwith-
17	standing any other provision of law, the convey-
18	ance of easements under subsection (e) shall be
19	effective without a survey of the exact acreage
20	and local description of the Federal land subject
21	to the easements.
22	(e) RETENTION OF MAPS AND CENTERLINE DE-
23	SCRIPTIONS.—The maps and centerline descriptions re-
24	ferred to in clauses (i) and (ii) of subsection (d)(2)(A)
25	shall be on file in the appropriate office of the Secretary.

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Utah Test and Training Range Encroachment Prevention
- 4 and Temporary Closure Act".
- 5 (b) Table of Contents.—The table of contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - TITLE I—AUTHORIZATION FOR TEMPORARY CLOSURE OF CERTAIN PUBLIC LAND ADJACENT TO THE UTAH TEST AND TRAINING RANGE.
 - Sec. 101. Definitions.
 - Sec. 102. Memorandum of agreement.
 - Sec. 103. Temporary closures.
 - Sec. 104. Liability.
 - Sec. 105. Community Resource Advisory Group.
 - Sec. 106. Savings clauses.

TITLE II—BUREAU OF LAND MANAGEMENT LAND EXCHANGE WITH STATE OF UTAH

- Sec. 201. Definitions.
- Sec. 202. Exchange of Federal land and non-Federal land.
- Sec. 203. Status and management of non-Federal land acquired by the United States.
- Sec. 204. Hazardous materials.

7 TITLE I—AUTHORIZATION FOR

- 8 TEMPORARY CLOSURE OF
- 9 CERTAIN PUBLIC LAND ADJA-
- 10 CENT TO THE UTAH TEST AND
- 11 **TRAINING RANGE.**
- 12 SEC. 101. DEFINITIONS.
- 13 In this Act:
- 14 (1) Blm land.—The term "Blm land" means
- 15 certain public land administered by the Bureau of
- 16 Land Management land in the State comprising ap-

1	proximately 703,621 acres, as generally depicted on
2	the map entitled "Utah Test and Training Range En-
3	hancement/West Desert Land Exchange" and dated
4	May 7, 2016.
5	(2) Secretary.—The term "Secretary" means
6	the Secretary of the Interior.
7	(3) State.—The term "State" means the State
8	of Utah.
9	(4) Utah test and training range.—The
10	term "Utah Test and Training Range" means the
11	portions of the military land and airspace operating
12	area of the Utah Test and Training Area that are lo-
13	cated in the State, including the Dugway Proving
14	Ground.
15	SEC. 102. MEMORANDUM OF AGREEMENT.
16	(a) Memorandum of Agreement.—
17	(1) In general.—Not later than 1 year after
18	the date of enactment of this Act, the Secretary and

the date of enactment of this Act, the Secretary and
the Secretary of the Air Force shall enter into a
memorandum of agreement to authorize the Secretary
of the Air Force, in consultation with the Secretary,
to impose limited closures of the BLM land for military operations and national security and public

safety purposes, as provided in this title.

25 (2) DRAFT.—

- (A) In General.—Not later than 180 days after the date of enactment of this Act, the Secretary and the Secretary of the Air Force shall complete a draft of the memorandum of agreement required under paragraph (1).
 - (B) Public comment period.—During the 30-day period beginning on the date on which the draft memorandum of agreement is completed under subparagraph (A), there shall be an opportunity for public comment on the draft memorandum of agreement, including an opportunity for the Utah Test and Training Range Community Resource Advisory Group established under section 105(a) to provide comments on the draft memorandum of agreement.
 - (3) Management by Secretary.—The memorandum of agreement entered into under paragraph (1) shall provide that the Secretary shall continue to manage the BLM land in accordance with the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.) and applicable land use plans, while allowing for the temporary closure of the BLM land in accordance with this title.
- 24 (4) Permits and rights-of-way.—

- (A) In General.—The Secretary shall consult with the Secretary of the Air Force regarding Utah Test and Training Range mission requirements before issuing new use permits or rights-of-way on the BLM land.
 - (B) Framework.—The Secretary and the Secretary of the Air Force shall establish within the memorandum of agreement entered into under paragraph (1) a framework agreed to by the Secretary and the Secretary of the Air Force for resolving any disagreement on the issuance of permits or rights-of-way on the BLM land.

(5) TERMINATION.—

- (A) In GENERAL.—The memorandum of agreement entered into under paragraph (1) shall be for a term to be determined by the Secretary and the Secretary of the Air Force, not to exceed 25 years.
- (B) EARLY TERMINATION.—The memorandum of agreement may be terminated before the date determined under subparagraph (A) if the Secretary of the Air Force determines that the temporary closure of the BLM land is no longer necessary to fulfill Utah Test and Training Range mission requirements.

1 (b) MAP.—The Secretary may correct any minor errors in the map described in section 101(1). 3 (c) Land Safety.—If corrective action is necessary on the BLM land due to an action of the Air Force, the Sec-5 retary of the Air Force shall— 6 (1) render the BLM land safe for public use; and 7 (2) appropriately communicate the safety of the 8 land to the Secretary on the date on which the BLM 9 land is rendered safe for public use under paragraph 10 (1).11 (d) Consultation.—The Secretary shall consult with 12 any federally recognized Indian tribe in the vicinity of the BLM land before entering into any agreement under this 14 title. 15 (e) Grazing.— 16 (1) Effect.—Nothing in this title impacts the 17 management of grazing on the BLM land. 18 (2) Continuation of grazing management.— 19 The Secretary shall continue grazing management on 20 the BLM land pursuant to the Federal Land Policy 21 and Management Act of 1976 (43 U.S.C. 1701 et seq.) 22 and applicable resource management plans. 23 (f) Memorandum of Understanding on Emer-GENCY ACCESS AND RESPONSE.—Nothing in this section precludes the continuation of the memorandum of under-

- 1 standing between the Department of the Interior and the
- 2 Department of the Air Force with respect to emergency ac-
- 3 cess and response, as in existence on the date of enactment
- 4 of this Act.
- 5 (g) Withdrawal.—Subject to valid existing rights,
- 6 the BLM land is withdrawn from all forms of appropria-
- 7 tion under the public land laws, including the mining laws,
- 8 the mineral leasing laws, and the geothermal leasing laws.
- 9 SEC. 103. TEMPORARY CLOSURES.
- 10 (a) In General.—If the Secretary of the Air Force
- 11 determines that military operations (including operations
- 12 relating to the fulfillment of the mission of the Utah Test
- 13 and Training Range), public safety, or national security
- 14 require the temporary closure to public use of any road,
- 15 trail, or other portion of the BLM land, the Secretary of
- 16 the Air Force may take such action as the Secretary of the
- 17 Air Force, in consultation with the Secretary, determines
- 18 necessary to carry out the temporary closure.
- 19 (b) Limitations.—Any temporary closure under sub-
- 20 *section* (a)—
- 21 (1) shall be limited to the minimum areas and
- 22 periods during which the Secretary of the Air Force
- 23 determines are required to carry out a closure under
- 24 this section;

1	(2) shall not occur on a State or Federal holi-
2	day, unless notice is provided in accordance with sub-
3	section $(c)(1)(B)$;
4	(3) shall not occur on a Friday, Saturday, or
5	Sunday, unless notice is provided in accordance with
6	subsection $(c)(1)(B)$; and
7	(4)(A) if practicable, shall be for not longer than
8	a 3-hour period per day;
9	(B) shall only be for longer than a 3-hour
10	period per day—
11	(i) for mission essential reasons; and
12	(ii) as infrequently as practicable and
13	in no case for more than 10 days per year;
14	and
15	(C) shall in no case be for longer than a 6-
16	hour period per day.
17	(c) Notice.—
18	(1) In general.—Except as provided in para-
19	graph (2), the Secretary of the Air Force shall—
20	(A) keep appropriate warning notices post-
21	ed before and during any temporary closure; and
22	(B) provide notice to the Secretary, public,
23	and relevant stakeholders concerning the tem-
24	porary closure—

1	(i) at least 30 days before the date on
2	which the temporary closure goes into effect;
3	(ii) in the case of a closure during the
4	period beginning on March 1 and ending on
5	May 31, at least 60 days before the date on
6	which the closure goes into effect; or
7	(iii) in the case of a closure described
8	in paragraph (3) or (4) of subsection (b), at
9	least 90 days before the date on which the
10	closure goes into effect.
11	(2) Special notification procedures.—In
12	each case for which a mission-unique security require-
13	ment does not allow for the notifications described in
14	paragraph (1)(B), the Secretary of the Air Force shall
15	work with the Secretary to achieve a mutually agree-
16	able timeline for notification.
17	(d) Maximum Annual Closures.—The total cumu-
18	lative hours of temporary closures authorized under this sec-
19	tion with respect to the BLM land shall not exceed 100
20	hours annually.
21	(e) Prohibition on Certain Temporary Clo-
22	SURES.—The northernmost area identified as "Newfound-
23	land's" on the map described in section 101(1) shall not
24	be subject to any temporary closure between Ayaust 21 and

- 1 February 28, in accordance with the lawful hunting seasons
- 2 of the State of Utah.
- 3 (f) Emergency Ground Response.—A temporary
- 4 closure of a portion of the BLM land shall not affect the
- 5 conduct of emergency response activities on the BLM land
- 6 during the temporary closure.
- 7 (g) Livestock.—Livestock authorized by a Federal
- 8 grazing permit shall be allowed to remain on the BLM land
- 9 during a temporary closure of the BLM land under this
- 10 section.
- 11 (h) Law Enforcement and Security.—The Sec-
- 12 retary and the Secretary of the Air Force may enter into
- 13 cooperative agreements with State and local law enforce-
- 14 ment officials with respect to lawful procedures and proto-
- 15 cols to be used in promoting public safety and operation
- 16 security on or near the BLM land during noticed test and
- 17 training periods.
- 18 **SEC. 104. LIABILITY.**
- 19 The United States (including all departments, agen-
- 20 cies, officers, and employees of the United States) shall be
- 21 held harmless and shall not be liable for any injury or dam-
- 22 age to any individual or property suffered in the course
- 23 of any mining, mineral, or geothermal activity, or any
- 24 other authorized nondefense-related activity, conducted on
- 25 the BLM land.

	48
1	SEC. 105. COMMUNITY RESOURCE ADVISORY GROUP.
2	(a) Establishment.—Not later than 90 days after
3	the date of enactment of this Act, there shall be established
4	the Utah Test and Training Range Community Resource
5	Advisory Group (referred to in this section as the "Commu-
6	nity Group") to provide regular and continuing input to
7	the Secretary and the Secretary of the Air Force on matters
8	involving public access to, use of, and overall management
9	of the BLM land.
10	(b) Membership.—
11	(1) In General.—The Secretary shall appoint
12	members to the Community Group, including—
13	(A) 1 representative of Indian tribes in the
14	vicinity of the BLM land, to be nominated by a
15	majority vote conducted among the Indian tribes
16	in the vicinity of the BLM land;
17	(B) not more than 1 county commissioner
18	from each of Box Elder, Tooele, and Juab Coun-
19	ties, Utah;
20	(C) 2 representatives of off-road and high-
21	way use, hunting, or other recreational users of
22	$the\ BLM\ land;$
23	(D) 2 representatives of livestock permitees
24	on public land located within the BLM land;

1	(F) not more than 3 representatives of State
2	or Federal offices or agencies, or private groups
3	or individuals, if the Secretary determines that
4	such representatives would further the goals and
5	objectives of the Community Group.
6	(2) Chairperson.—The members described in
7	paragraph (1) shall elect from among the members of
8	the Community Group—
9	(A) 1 member to serve as Chairperson of the
10	Community Group; and
11	(B) 1 member to serve as Vice-Chairperson
12	of the Community Group.
13	(3) AIR FORCE PERSONNEL.—The Secretary of
14	the Air Force shall appoint appropriate operational
15	and land management personnel of the Air Force to
16	serve as a liaison to the Community Group.
17	(c) Conditions and Terms of Appointment.—
18	(1) In General.—Each member of the Commu-
19	nity Group shall serve voluntarily and without com-
20	pensation.
21	(2) Term of appointment.—
22	(A) In General.—Each member of the
23	Community Group shall be appointed for a term
24	of 4 years.

1	(B) Original members.—Notwithstanding
2	subparagraph (A), the Secretary shall select ½ of
3	the original members of the Community Group
4	to serve for a term of 4 years and the ½ to serve
5	for a term of 2 years to ensure the replacement
6	of members shall be staggered from year to year.
7	(C) Reappointment and replacement.—
8	The Secretary may reappoint or replace a mem-
9	ber of the Community Group appointed under
10	subsection (b)(1), if—
11	(i) the term of the member has expired;
12	(ii) the member has retired; or
13	(iii) the position held by the member
14	described in subparagraph (A) through (F)
15	of paragraph (1) has changed to the extent
16	that the ability of the member to represent
17	the group or entity that the member rep-
18	resents has been significantly affected.
19	(d) Meetings.—
20	(1) In general.—The Community Group shall
21	meet not less than once per year, and at such other
22	frequencies as determined by 5 or more of the mem-
23	bers of the Community Group.
24	(2) Responsibilities of community group.—
25	The Community Group shall be responsible for deter-

1	mining appropriate schedules for, details of, and ac-
2	tions for meetings of the Community Group.
3	(3) Notice.—The Chairperson shall provide no-
4	tice to each member of the Community Group not less
5	than 10 business days before the date of a scheduled
6	meeting.
7	(4) Exempt from federal advisory com-
8	MITTEE ACT.—The Federal Advisory Committee Act
9	(5 U.S.C. App.) shall not apply to meetings of the
10	Community Group.
11	(e) Recommendations of Community Group.—The
12	Secretary and Secretary of the Air Force, consistent with
13	existing laws (including regulations), shall take under con-
14	sideration recommendations from the Community Group.
15	(f) Termination of Authority.—The Community
16	Group shall terminate on the date that is 10 years after
17	the date of enactment of this Act.
18	SEC. 106. SAVINGS CLAUSES.
19	(a) Effect on Weapon Impact Area.—Nothing in
20	this title expands the boundaries of the weapon impact area
21	of the Utah Test and Training Range.
22	(b) Effect on Special Use Airspace and Training
23	Routes.—Nothing in this title precludes—
24	(1) the designation of new units of special use
25	airspace; or

1	(2) the expansion of existing units of special use
2	air space.
3	(c) Effect on Existing Military Special Use
4	AIRSPACE AGREEMENT.—Nothing in this title limits or al-
5	ters the Military Operating Areas of Airspace Use Agree-
6	ment between the Federal Aviation Administration and the
7	Air Force in effect on the date of enactment of this Act.
8	(d) Effect on Existing Rights and Agree-
9	MENTS.—
10	(1) Knolls special recreation management
11	AREA; BLM COMMUNITY PITS.—Except as otherwise
12	provided in section 103, nothing in this title limits
13	or alters any existing right or right of access to—
14	(A) the Knolls Special Recreation Manage-
15	ment Area; or
16	(B)(i) the Bureau of Land Management
17	Community Pits Central Grayback and South
18	Grayback; and
19	(ii) any other county or community
20	pit located within close proximity to the
21	$BLM\ land.$
22	(e) Interstate 80.—Nothing in this title authorizes
23	any additional authority or right to the Secretary or the
24	Secretary of the Air Force to temporarily close Interstate
25	80.

- 1 (f) Effect on Limitation on Amendments to Cer-
- 2 Tain Individual Resource Management Plans.—Noth-
- 3 ing in this title affects the limitation established under sec-
- 4 tion 2815(d) of the National Defense Authorization Act for
- 5 Fiscal Year 2000 (Public Law 106–65; 113 Stat. 852).
- 6 (g) Effect on Previous Memorandum of Under-
- 7 STANDING.—Nothing in this title affects the memorandum
- 8 of understanding entered into by the Air Force, the Bureau
- 9 of Land Management, the Utah Department of Natural Re-
- 10 sources, and the Utah Division of Wildlife Resources relat-
- 11 ing to the reestablishment of bighorn sheep in the Newfound-
- 12 land Mountains and signed by the parties to the memo-
- 13 randum of understanding during the period beginning on
- 14 January 24, 2000, and ending on February 4, 2000.
- 15 (h) Effect on Federally Recognized Indian
- 16 Tribes.—Nothing in this title alters any right reserved by
- 17 treaty or Federal law for a Federally recognized Indian
- 18 tribe for tribal use.
- 19 (i) Payments in Lieu of Taxes.—Nothing in this
- 20 title diminishes, enhances, or otherwise affects any other
- 21 right or entitlement of the counties in which the BLM land
- 22 is situated to payments in lieu of taxes based on the BLM
- 23 land, under section 6901 of title 31, United States Code.
- 24 (j) Wildlife Improvements.—The Secretary and the
- 25 Utah Division of Wildlife Resources shall continue the man-

1	agement of wildlife improvements, including guzzlers, in ex-
2	istence as of the date of enactment of this Act on the BLM
3	land.
4	TITLE II—BUREAU OF LAND
5	MANAGEMENT LAND EX-
6	CHANGE WITH STATE OF
7	UTAH
8	SEC. 201. DEFINITIONS.
9	In this title:
10	(1) Exchange MAP.—The term "Exchange
11	Map" means the map prepared by the Bureau of
12	Land Management entitled "Utah Test and Training
13	Range Enhancement/West Desert Land Exchange'
14	and dated May 7, 2016.
15	(2) FEDERAL LAND.—The term "Federal land"
16	means the Bureau of Land Management land located
17	in Box Elder, Millard, Juab, Tooele, and Beaver
18	Counties, Utah, that is identified on the Exchange
19	Map as "BLM Lands Proposed for Transfer to State
20	Trust Lands".
21	(3) Non-federal Land.—The term "non-fed-
22	eral land" means the land owned by the State in Box
23	Elder, Tooele, and Juab Counties, Utah, that is iden-
24	tified on the Exchange Map as—

1	(A) "State Trust Land Proposed for Trans-
2	fer to BLM''; and
3	(B) "State Trust Minerals Proposed for
4	Transfer to BLM".
5	(4) Secretary.—The term "Secretary" means
6	the Secretary of the Interior.
7	(5) State.—The term "State" means the State
8	of Utah, acting through the School and Institutional
9	Trust Lands Administration.
10	SEC. 202. EXCHANGE OF FEDERAL LAND AND NON-FEDERAL
11	LAND.
12	(a) In General.—If the State offers to convey to the
13	United States title to the non-Federal land, the Secretary
14	shall—
15	(1) accept the offer; and
16	(2) on receipt of all right, title, and interest in
17	and to the non-Federal land, convey to the State (or
18	a designee) all right, title, and interest of the United
19	States in and to the Federal land.
20	(b) Applicable Law.—
21	(1) In general.—The land exchange shall be
22	subject to section 206 of the Federal Land Policy and
23	Management Act of 1976 (43 U.S.C. 1716) and other
24	$applicable\ law.$

1	(2) Effect of study.—The Secretary shall					
2	carry out the land exchange under this title notwith					
3	standing section 2815(d) of the National Defense Ar					
4	thorization Act for Fiscal Year 2000 (Public Law					
5	106–65; 113 Stat. 852).					
6	(3) LAND USE PLANNING.—The Secretary shall					
7	not be required to undertake any additional land use					
8	planning under section 202 of the Federal Land Pol					
9	icy and Management Act of 1976 (43 U.S.C. 1712)					
10	before the conveyance of the Federal land under this					
11	title.					
12	(c) VALID Existing Rights.—The exchange author-					
13	ized under subsection (a) shall be subject to valid existing					
14	rights.					
15	(d) Title Approval.—Title to the Federal land and					
16	non-Federal land to be exchanged under this title shall be					
17	in a format acceptable to the Secretary and the State.					
18	(e) Appraisals.—					
19	(1) In General.—The value of the Federal land					
20	and the non-Federal land to be exchanged under this					
21	title shall be determined by appraisals conducted by					
22	1 or more independent and qualified appraisers.					
23	(2) State appraiser.—The Secretary and the					
24	State may agree to use an independent and qualified					

appraiser retained by the State, with the consent of
 the Secretary.

(3) APPLICABLE LAW.—The appraisals under paragraph (1) shall be conducted in accordance with nationally recognized appraisal standards, including, as appropriate, the Uniform Appraisal Standards for Federal Land Acquisitions and the Uniform Standards of Professional Appraisal Practice.

(4) Minerals.—

- (A) MINERAL REPORTS.—The appraisals under paragraph (1) may take into account mineral and technical reports provided by the Secretary and the State in the evaluation of minerals in the Federal land and non-Federal land.
- (B) MINING CLAIMS.—Federal land that is encumbered by a mining or millsite claim located under sections 2318 through 2352 of the Revised Statutes (commonly known as the "Mining Law of 1872") (30 U.S.C. 21 et seq.) shall be appraised in accordance with standard appraisal practices, including, as appropriate, the Uniform Appraisal Standards for Federal Land Acquisition.

1	(C) Validity examination.—Nothing in						
2	this title requires the Secretary to conduct a						
3	mineral examination for any mining claim or						
4	the Federal land.						
5	(5) APPROVAL.—An appraisal conducted unde						
6	paragraph (1) shall be submitted to the Secretary an						
7	the State for approval.						
8	(6) Duration.—An appraisal conducted under						
9	paragraph (1) shall remain valid for 3 years after the						
10	date on which the appraisal is approved by the Sec						
11	retary and the State.						
12	(7) Cost of Appraisal.—						
13	(A) In general.—The cost of an appraisal						
14	conducted under paragraph (1) shall be paid						
15	equally by the Secretary and the State.						
16	(B) Reimbursement by secretary.—If						
17	the State retains an appraiser in accordance						
18	with paragraph (2), the Secretary shall reim-						
19	burse the State in an amount equal to 50 percent						
20	of the costs incurred by the State.						
21	(f) Conveyance of Title.—It is the intent of Con-						
22	gress that the land exchange authorized under this title shall						
23	be completed not later than 1 year after the date of final						
24	approval by the Secretary and the State of the appraisals						
25	conducted under subsection (e)						

1	(g) Public Inspection and Notice.—					
2	(1) Public inspection.—At least 30 days before					
3	the date of conveyance of the Federal land and no					
4	Federal land, all final appraisals and appraisal r					
5	views for the Federal land and non-Federal land t					
6	be exchanged under this title shall be available for					
7	public review at the office of the State Director of t					
8	Bureau of Land Management in the State.					
9	(2) Notice.—The Secretary or the State, as ap-					
10	plicable, shall publish in a newspaper of general cir-					
11	culation in Salt Lake County, Utah, a notice that the					
12	appraisals conducted under subsection (e) are avail					
13	able for public inspection.					
14	(h) Consultation With Indian Tribes.—The Sec-					
15	retary shall consult with any federally recognized Indian					
16	tribe in the vicinity of the Federal land and non-Federal					
17	land to be exchanged under this title before the completion					
18	of the land exchange.					
19	(i) Equal Value Exchange.—					
20	(1) In general.—The value of the Federal land					
21	and non-Federal land to be exchanged under this					
22	title—					
23	(A) shall be equal; or					
24	(B) shall be made equal in accordance with					
25	paragraph (2).					

1	(2) Equalization.—
2	(A) Surplus of federal land.—
3	(i) In General.—If the value of the
4	Federal land exceeds the value of the non-
5	Federal land, the value of the Federal land
6	and non-Federal land shall be equalized by
7	the State conveying to the Secretary, as nec-
8	essary to equalize the value of the Federal
9	land and non-Federal land—
10	(I) State trust land parcel 1, as
11	described in the assessment entitled
12	"Bureau of Land Management Envi-
13	ronmental Assessment UT-100-06-EA",
14	numbered UTU-82090, and dated
15	March 2008; or
16	(II) State trust land located with-
17	in any of the wilderness areas or na-
18	tional conservation areas in Wash-
19	ington County, Utah, established under
20	subtitle O of title I of the Omnibus
21	Public Land Management Act of 2009
22	(Public Law 111–11; 123 Stat. 1075).
23	(ii) Order of conveyances.—Any
24	non-Federal land required to be conveyed to
25	the Secretary under clause (i) shall be con-

1	veyed until the value of the Federal land
2	and non-Federal land is equalized.
3	(B) Surplus of non-federal land.—If
4	the value of the non-Federal land exceeds the
5	value of the Federal land, the value of the Fed-
6	eral land and the non-Federal land shall be
7	equalized—
8	(i) by the Secretary making a cash
9	equalization payment to the State, in ac-
10	cordance with section 206(b) of the Federal
11	Land Policy and Management Act of 1976
12	(43 U.S.C. 1716(b)); or
13	(ii) by removing non-Federal land
14	from the exchange.
15	(j) Grazing Permits.—
16	(1) In general.—If the Federal land or non-
17	Federal land exchanged under this title is subject to
18	a lease, permit, or contract for the grazing of domestic
19	livestock in effect on the date of acquisition, the Sec-
20	retary and the State shall allow the grazing to con-
21	tinue for the remainder of the term of the lease, per-
22	mit, or contract, subject to the related terms and con-
23	ditions of user agreements, including permitted stock-
24	ing rates, grazing fee levels, access rights, and owner-
25	ship and use of range improvements.

(2) Renewal.—To the extent allowed by Federal or State law, on expiration of any grazing lease, permit, or contract described in paragraph (1), the holder of the lease, permit, or contract shall be entitled to a preference right to renew the lease, permit, or contract.

(3) Cancellation.—

- (A) In General.—Nothing in this title prevents the Secretary or the State from canceling or modifying a grazing permit, lease, or contract if the Federal land or non-Federal land subject to the permit, lease, or contract is sold, conveyed, transferred, or leased for non-grazing purposes by the Secretary or the State.
- (B) LIMITATION.—Except to the extent reasonably necessary to accommodate surface operations in support of mineral development, the Secretary or the State shall not cancel or modify a grazing permit, lease, or contract because the land subject to the permit, lease, or contract has been leased for mineral development.
- (4) Base properties.—If non-Federal land conveyed by the State under this title is used by a grazing permittee or lessee to meet the base property requirements for a Federal grazing permit or lease,

1	the land shall continue to qualify as a base property
2	for—
3	(A) the remaining term of the lease or per-
4	$mit; \ and$
5	(B) the term of any renewal or extension of
6	the lease or permit.
7	(k) Withdrawal of Federal Land From Mineral
8	Entry Prior to Exchange.—Subject to valid existing
9	rights, the Federal land to be conveyed to the State under
10	this title is withdrawn from mineral location, entry, and
11	patent under the mining laws pending conveyance of the
12	Federal land to the State.
13	SEC. 203. STATUS AND MANAGEMENT OF NON-FEDERAL
	SEC. 203. STATUS AND MANAGEMENT OF NON-FEDERAL LAND ACQUIRED BY THE UNITED STATES.
14	
13141516	LAND ACQUIRED BY THE UNITED STATES.
14 15 16	LAND ACQUIRED BY THE UNITED STATES. (a) In General.—On conveyance to the United States
14151617	LAND ACQUIRED BY THE UNITED STATES. (a) IN GENERAL.—On conveyance to the United States under this title, the non-Federal land shall be managed by
14 15 16 17 18	LAND ACQUIRED BY THE UNITED STATES. (a) In General.—On conveyance to the United States under this title, the non-Federal land shall be managed by the Secretary in accordance with the Federal Land Policy.
14 15 16 17 18	LAND ACQUIRED BY THE UNITED STATES. (a) IN GENERAL.—On conveyance to the United States under this title, the non-Federal land shall be managed by the Secretary in accordance with the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.) and
14 15 16 17 18 19 20	LAND ACQUIRED BY THE UNITED STATES. (a) In General.—On conveyance to the United States under this title, the non-Federal land shall be managed by the Secretary in accordance with the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.) and applicable land use plans.
14 15 16 17 18 19 20 21	LAND ACQUIRED BY THE UNITED STATES. (a) IN GENERAL.—On conveyance to the United States under this title, the non-Federal land shall be managed by the Secretary in accordance with the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.) and applicable land use plans. (b) NON-FEDERAL LAND WITHIN CEDAR MOUNTAINS
14 15 16 17 18 19 20 21	LAND ACQUIRED BY THE UNITED STATES. (a) In General.—On conveyance to the United States under this title, the non-Federal land shall be managed by the Secretary in accordance with the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.) and applicable land use plans. (b) Non-Federal Land Within Cedar Mountains Wilderness.—On conveyance to the Secretary under this

- 1 be added to, and administered as part of, the Cedar Moun-
- 2 tains Wilderness.
- 3 (c) Non-federal Land Within Wilderness Areas
- 4 OR NATIONAL CONSERVATION AREAS.—On conveyance to
- 5 the Secretary under this title, non-Federal land located in
- 6 a national wilderness area or national conservation area
- 7 shall be managed in accordance with the applicable provi-
- 8 sions of subtitle O of title I of the Omnibus Public Land
- 9 Management Act of 2009 (Public Law 111–11).

10 SEC. 204. HAZARDOUS MATERIALS.

- 11 (a) Costs.—Except as provided in subsection (b), the
- 12 costs of remedial actions relating to hazardous materials
- 13 on land acquired under this title shall be paid by those enti-
- 14 ties responsible for the costs under applicable law.
- 15 (b) Remediation of Prior Testing and Training
- 16 Activity.—The Secretary of the Air Force shall bear all
- 17 costs of evaluation, management, and remediation caused
- 18 by the previous testing of military weapons systems and
- 19 the training of military forces on non-Federal land to be
- 20 conveyed to the United States under this title.

Calendar No. 625

114TH CONGRESS S. 2383

[Report No. 114-349]

A BILL

To withdraw certain Bureau of Land Management land in the State of Utah from all forms of public appropriation, to provide for the shared management of the withdrawn land by the Secretary of the Interior and the Secretary of the Air Force to facilitate enhanced weapons testing and pilot training, enhance public safety, and provide for continued public access to the withdrawn land, to provide for the exchange of certain Federal land and State land, and for other purposes.

September 13, 2016

Reported with an amendment