

118TH CONGRESS  
1ST SESSION

# S. 2261

To ensure that significantly more students graduate college with the international knowledge and experience essential for success in today's global economy through the establishment of the Senator Paul Simon Study Abroad Program in the Department of State.

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## IN THE SENATE OF THE UNITED STATES

JULY 12, 2023

Mr. DURBIN (for himself and Mr. WICKER) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To ensure that significantly more students graduate college with the international knowledge and experience essential for success in today's global economy through the establishment of the Senator Paul Simon Study Abroad Program in the Department of State.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the "Senator Paul Simon  
5 Study Abroad Program Act of 2023".

6 **SEC. 2. FINDINGS.**

7       Congress makes the following findings:

1                             (1) To prepare students for success in the modern  
2                             global economy, opportunities for study abroad  
3                             should be included as part of a well-rounded education.  
4

5                             (2) Study abroad programs provide students  
6                             with unparalleled access to international knowledge,  
7                             an unmatched opportunity to learn world languages,  
8                             and a unique environment for developing cultural  
9                             understanding, all of which are knowledge and skills  
10                            needed in today's global economy.

11                           (3) Only 10 percent of United States college  
12                           students study abroad before they graduate, leaving  
13                           90 percent of graduates entering the workforce without  
14                           the global skills, knowledge, and experiences afforded by study abroad programs that will position  
15                           them for success in the global economy. Minority  
16                           students, first-generation college students, community  
17                           college students, and students with disabilities  
18                           are also significantly underrepresented in study  
19                           abroad participation.  
20

21                           (4) Congress authorized the establishment of  
22                           the Commission on the Abraham Lincoln Study  
23                           Abroad Fellowship Program (referred to in this section  
24                           as the "Lincoln Commission") under section  
25                           104 of the Miscellaneous Appropriations and Offsets

1       Act, 2004 (division H of Public Law 108–199). Pursuant to its mandate, the Lincoln Commission submitted a report to Congress and to the President containing its recommendations for greatly expanding the opportunity for students at institutions of higher education in the United States to study abroad, with special emphasis on studying in developing nations.

9                 (5) According to the Lincoln Commission,  
10        “[e]xperience shows that leadership from administrators and faculty will drive the number of study abroad participants higher and improve the quality of programs. Such leadership is the only way that study abroad will become an integral part of the undergraduate experience.” A competitive grant program is necessary to encourage and support such leadership.

18                 (6) Student health, safety, and security while studying abroad is, and must continue to be, a priority for institutions of higher education and study abroad programs.

22                 (7) The COVID–19 pandemic prevented students from participating in study abroad due to travel restrictions and reduced budgets. According to Open Doors 2022, published by the Institute of

1 International Education in partnership with the De-  
2 partment of State, study abroad participation at col-  
3 leges and universities in the United States plum-  
4 meted by 91 percent during the 2020–2021 aca-  
5 demic year. In the post-pandemic world, increasing  
6 access to study abroad for students at institutions of  
7 higher education across the United States is critical  
8 to ensuring that those students gain the skills,  
9 knowledge, and experiences necessary to maintain  
10 the leadership of the United States in tackling global  
11 challenges, such as pandemics, and succeeding in a  
12 global economy.

13 **SEC. 3. PURPOSES.**

14 The purposes of this Act are—

15 (1) to ensure that significantly more students  
16 have access to quality study abroad opportunities,  
17 especially among low-income students and students  
18 of color;

19 (2) to ensure that the diversity of students  
20 studying abroad reflects the diversity of students  
21 and institutions of higher education in the United  
22 States;

23 (3) to encourage greater diversity in study  
24 abroad destinations by increasing the portion of  
25 study abroad that takes place in nontraditional

1 study abroad destinations, especially in developing  
2 countries; and

3 (4) to encourage a greater commitment by  
4 United States institutions of higher education to ex-  
5 pand study abroad opportunities.

6 **SEC. 4. SENATOR PAUL SIMON STUDY ABROAD PROGRAM.**

7 (a) DEFINITIONS.—In this section:

8 (1) CONSORTIUM.—The term “consortium”  
9 means a group that—

10 (A) includes at least 1 institution of higher  
11 education; and

12 (B) may include nongovernmental organi-  
13 zations that provide and promote study abroad  
14 opportunities for students.

15 (2) INSTITUTION OF HIGHER EDUCATION.—The  
16 term “institution of higher education” has the  
17 meaning given such term in section 101(a) of the  
18 Higher Education Act of 1965 (20 U.S.C. 1001(a)).

19 (3) NONTRADITIONAL STUDY ABROAD DESTINA-  
20 TION.—The term “nontraditional study abroad des-  
21 tination” means a location that is determined by the  
22 Secretary of State to be a less common destination  
23 for students who study abroad.

24 (4) STUDENT.—The term “student” means—

1                         (A) an alien lawfully admitted for permanent residence in the United States or a national of the United States or (as such terms are defined in paragraphs (20) and (22) of section 101(a) of the Immigration and Nationality Act of 1965 (8 U.S.C. 1101(a))) who is enrolled at an institution of higher education located within the United States; or

9                         (B) an individual who is an eligible noncitizen for Federal student aid, as determined by the Secretary of Education for purposes of the Federal student loan program under title IV of the Higher Education Act of 1965 (20 U.S.C. 1070 et seq.).

15                         (5) STUDY ABROAD.—The term “study abroad” means an educational program of study, work, service learning, research, internship, or combination of such activities that—

19                         (A) is conducted outside of the United States; and

21                         (B) carries academic credit.

22                         (6) WORLD LANGUAGE.—The term “world language” means any natural language other than English, including—

- 1                             (A) languages determined by the Secretary  
2                             of State to be critical to the national security  
3                             interests of the United States;  
4                             (B) classical languages;  
5                             (C) American sign language; and  
6                             (D) Native American languages.

7         (b) SENATOR PAUL SIMON STUDY ABROAD PRO-  
8     GRAM.—

9                             (1) ESTABLISHMENT.—Subject to the avail-  
10                          ability of appropriations and under the authority of  
11                          the Mutual Educational and Cultural Exchange Act  
12                          of 1961 (22 U.S.C. 2451 et seq.), the Secretary of  
13                          State shall—

14                             (A) rename the Increase and Diversify  
15                          Education Abroad for U.S. Students Program  
16                          (commonly known as “IDEAS”) as the “Sen-  
17                          ator Paul Simon Study Abroad Program” (re-  
18                          ferred to in this section as the “Program”); and  
19                             (B) enhance the program in accordance  
20                          with this subsection.

21                             (2) OBJECTIVES.—The objectives of the Pro-  
22                          gram are that not later than 10 years after the date  
23                          of enactment of the Senator Paul Simon Study  
24                          Abroad Program Act of 2023—

1                             (A) not fewer than 1,000,000 under-  
2 graduate students from the United States will  
3 study abroad annually;

4                             (B) the demographics of study abroad par-  
5 ticipation will reflect the demographics of the  
6 United States undergraduate population by in-  
7 creasing the participation rate of underrep-  
8 resented groups; and

9                             (C) an increasing portion of study abroad  
10 will take place in nontraditional study abroad  
11 destinations, with a substantial portion of such  
12 increases in developing countries.

13                             (3) COMPETITIVE GRANTS TO INSTITUTIONS OF  
14 HIGHER EDUCATION.—

15                             (A) IN GENERAL.—In order to accomplish  
16 the objectives described in paragraph (2), the  
17 Secretary of State shall award grants, on a  
18 competitive basis, to institutions of higher edu-  
19 cation, either individually or as part of a con-  
20 sortium, based on applications by such institu-  
21 tions that—

22                                 (i) set forth detailed plans for using  
23 grant funds to further such objectives;

24                                 (ii) include an institutional commit-  
25 ment to expanding access to study abroad;

(iii) include plans for evaluating progress made in increasing access to study abroad;

(iv) describe how increases in study abroad participation achieved through the grant will be sustained in subsequent years; and

(v) demonstrate that the study abroad programs have established health, safety, and security guidelines and procedures, informed by Department of State travel advisories and other appropriate Federal agencies and resources, including the Overseas Security Advisory Council and the Centers for Disease Control and Prevention.

(B) PRIORITY.—In awarding grants under subparagraph (A), the Secretary may give priority to—

- (i) minority-serving institutions listed under section 371(a) of the Higher Education Act of 1965 (20 U.S.C. 1067q(a));
- (ii) eligible institutions (as defined in section 312(b) of the Higher Education Act of 1965 (20 U.S.C. 1058(b)) that

1                   qualify for the Strengthening Institutions  
2                   Program of the Department of Education;  
3                   and

4                   (iii) institutions that offer study  
5                   abroad programs with a significant world  
6                   language learning component, as applica-  
7                   ble.

8                   (4) IMPLEMENTATION OF LINCOLN COMMISSION  
9                   RECOMMENDATIONS.—In administering the Pro-  
10                  gram, the Secretary of State shall take fully into ac-  
11                  count the recommendations of the Lincoln Commis-  
12                  sion, including—

13                  (A) institutions of higher education apply-  
14                  ing for grants described in paragraph (3) shall  
15                  use Program funds to support direct student  
16                  costs;

17                  (B) diversity shall be a defining char-  
18                  acteristic of the Program; and

19                  (C) quality control shall be a defining  
20                  characteristic of the Program.

21                  (5) CONSULTATION.—In carrying out this sub-  
22                  section, the Secretary of State shall consult with  
23                  representatives of diverse institutions of higher edu-  
24                  cation and educational policy organizations and  
25                  other individuals with appropriate expertise.

1       (c) ANNUAL REPORT.—Not later than December 31  
2 of each year, the Secretary of State shall submit an annual  
3 report to the Committee on Foreign Relations of the Sen-  
4 ate and the Committee on Foreign Affairs of the House  
5 of Representatives that details the implementation of the  
6 Program during the most recently concluded fiscal year.

7       (d) AUTHORIZATION OF APPROPRIATIONS.—There  
8 are authorized to be appropriated such sums as may be  
9 necessary to carry out the Program for fiscal year 2024  
10 and for each subsequent fiscal year.

