^{112TH CONGRESS} ^{2D SESSION} S. 2232

To decrease the deficit by realigning, consolidating, disposing, and improving the efficiency of Federal buildings and other civilian real property, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 22, 2012

Mr. BROWN of Massachusetts (for himself and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

- To decrease the deficit by realigning, consolidating, disposing, and improving the efficiency of Federal buildings and other civilian real property, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Civilian Property Re-
- 5 alignment Act of 2012" or "CPRA".

6 SEC. 2. PURPOSES.

- 7 The purposes of this Act are—
- 8 (1) to consolidate the footprint of Federal9 buildings and facilities;

	2
1	(2) to maximize the rate of use of Federal
2	buildings and facilities;
3	(3) to reduce the reliance of the Federal Gov-
4	ernment on leased space;
5	(4) to sell or redevelop high-value assets that
6	are underused to obtain the highest and best value
7	for the taxpayer and maximize the return to the tax-
8	payer;
9	(5) to reduce the operating and maintenance
10	costs of Federal civilian real properties through the
11	realignment of real properties by consolidating, co-
12	locating, and reconfiguring space, and by imple-
13	menting other operational efficiencies;
14	(6) to reduce redundancy, overlap, and costs as-
15	sociated with field offices;
16	(7) to create incentives for Federal agencies to
17	achieve greater efficiency in inventories of civilian
18	real property;
19	(8) to facilitate and expedite the disposal of
20	unneeded civilian properties; and
21	(9) to assist Federal agencies in achieving sus-
22	tainability goals of the Federal Government by re-
23	ducing excess space, inventory, and energy consump-
24	tion, as well as by leveraging new technologies.

1 SEC. 3. DEFINITIONS.

2 In this Act:

 4 trator" means the Administrator of General S 5 ices. 6 (2) ASSET PROCEEDS AND SPACE MANAGEM 7 FUND.—The term "Asset Proceeds and Space M 8 agement Fund" means the Civilian Property 	ENT
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8 agement Fund" means the Civilian Property	Ian-
	Re-
9 alignment Commission—Asset Proceeds and S _I	pace
10 Management Fund established by section 18(c)(1	.).
11 (3) COMMISSION.—The term "Commission	ion"
12 means the Civilian Property Realignment Com	mis-
13 sion established by section $4(a)(1)$.	
14 (4) DIRECTOR.—The term "Director" me	eans
15 the Director of the Office of Management and Bu	ıdg-
16 et.	
17 (5) DISPOSAL.—The term "disposal" me	eans
18 any action that constitutes the removal of any I	Fed-
19 eral civilian real property from the Federal in	ven-
20 tory, including sale, deed, demolition, or exchange	e.
21 (6) FEDERAL AGENCY.—The term "Fed	leral
22 agency" means—	
23 (A) an executive department or in	nde-
24 pendent establishment in the executive bra	nch
25 of the Government; and	

1	(B) a wholly owned Government corpora-
2	tion.
3	(7) Federal civilian real property; civil-
4	IAN REAL PROPERTY.—
5	(A) IN GENERAL.—The terms "Federal ci-
6	vilian real property" and "civilian real prop-
7	erty" mean any Federal real property asset.
8	(B) Inclusions.—The terms "Federal ci-
9	vilian real property" and "civilian real prop-
10	erty" include—
11	(i) Federal buildings (as defined in
12	section 3301 of title 40, United States
13	Code); and
14	(ii) occupied and improved grounds,
15	leased space, or other physical structures
16	under the custody and control of any Fed-
17	eral agency.
18	(C) EXCLUSIONS.—The terms "Federal ci-
19	vilian real property" and "civilian real prop-
20	erty" do not include—
21	(i) any military installation (as de-
22	fined in section 2910 of the Defense Base
23	Closure and Realignment Act of 1990 (10
24	U.S.C. 2687 note; Public Law 101–510));

1	(ii) any property that is excepted from
2	the definition of the term "property"
3	under section 102 of title 40, United
4	States Code;
5	(iii) a designated wilderness study
6	area or other areas managed for wilderness
7	characteristics;
8	(iv) Indian and native Eskimo prop-
9	erty held in trust by the Federal Govern-
10	ment as described in section
11	3301(a)(5)(C)(iii) of title 40, United
12	States Code;
13	(v) property operated and maintained
14	by the Tennessee Valley Authority pursu-
15	ant to the Tennessee Valley Authority Act
16	of 1933 (16 U.S.C. 831 et seq.);
17	(vi) postal property owned by the
18	United States Postal Service; or
19	(vii) any property the Director of the
20	Office of Management and Budget ex-
21	cludes for reasons of national security.
22	(8) FIELD OFFICE.—The term "field office"
23	means any office of a Federal agency that is not the
24	headquarters office location for the Federal agency.

1	(9) Secretary.—The term "Secretary" means
2	the Secretary of Housing and Urban Development.
3	(10) Small business concern.—The term
4	"small business concern" has the meaning given the
5	term in section 3 of the Small Business Act (15)
6	U.S.C. 632).
7 s	SEC. 4. CIVILIAN PROPERTY REALIGNMENT COMMISSION.
8	(a) Establishment.—
9	(1) IN GENERAL.—There is established an inde-
10	pendent commission, to be known as the "Civilian
11	Property Realignment Commission".
12	(2) DUTIES.—The Commission shall carry out
13	the duties described in section 6.
14	(3) Membership.—
15	(A) IN GENERAL.—The Commission shall
16	be composed of—
17	(i) a Chairperson appointed by the
18	President, by and with the advice and con-
19	sent of the Senate;
20	(ii) 2 members appointed by the
21	President;
22	(iii) 1 member appointed by the Ma-
23	
	jority Leader of the Senate;
24	jority Leader of the Senate; (iv) 1 member appointed by the Mi-

1	(v) 1 member appointed by the Speak-
2	er of the House of Representatives; and
3	(vi) 1 member appointed by the Mi-
4	nority Leader of the House of Representa-
5	tives.
6	(B) TERMS.—The term for each member
7	of the Commission shall be 6 years.
8	(C) VACANCIES.—Vacancies on the Com-
9	mission shall be filled in the same manner in
10	which an original appointment was made.
11	(D) QUALIFICATIONS.—In selecting indi-
12	viduals for appointment to the Commission, the
13	President shall ensure the membership of the
14	Commission includes individuals with expertise
15	representative of—
16	(i) commercial real estate and redevel-
17	opment;
18	(ii) government management or oper-
19	ations;
20	(iii) community development, includ-
21	ing transportation and planning; and
22	(iv) historic preservation.
23	(4) Conflicts of interest.—No member of
24	the Commission or staff of a member of the Com-
25	mission shall participate in developing or issuing a

1	recommendation of the Commission if the member
2	or staff of a member has an economic interest in an
3	entity seeking to acquire any property to be dis-
4	posed, transferred, consolidated, colocated, reconfig-
5	ured, or redeveloped under this Act.
6	(b) Commission Meetings.—
7	(1) OPEN MEETINGS.—Each meeting of the
8	Commission, other than meetings in which classified
9	information is to be discussed, shall—
10	(A) be open to the public;
11	(B) be broadcast on the website established
12	by the Commission under section 6(h);
13	(C) be announced in the Federal Register
14	and the Federal website established by the
15	Commission at least 14 calendar days in ad-
16	vance of the meeting; and
17	(D) have released before the meeting an
18	agenda and a listing of materials relevant to the
19	topics to be discussed.
20	(2) QUORUM AND MEETINGS.—Of the members
21	of the Commission—
22	(A) 5 members shall constitute a quorum
23	for the purposes of conducting business; and
24	(B) 3 or more Commission members shall
25	constitute a meeting of the Commission.

1	(3) TRANSPARENCY OF INFORMATION.—All the
2	proceedings, information, and deliberations of the
3	Commission shall be open, on request, to the chair-
4	person and the ranking minority party member, and
5	the respective subcommittee chairperson and ranking
6	minority party member, of—
7	(A) the Committee on Transportation and
8	Infrastructure of the House of Representatives;
9	(B) the Committee on Oversight and Gov-
10	ernment Reform of the House of Representa-
11	tives;
12	(C) the Committee on Homeland Security
13	and Governmental Affairs of the Senate;
14	(D) the Committee on Environment and
15	Public Works of the Senate; and
16	(E) the Committees on Appropriations of
17	the House of Representatives and the Senate.
18	(4) GOVERNMENT ACCOUNTABILITY OFFICE.—
19	All proceedings, information, and deliberations of
20	the Commission shall be open, on request, to the
21	Comptroller General of the United States.
22	(c) Compensation and Travel Expenses.—
23	(1) Compensation.—
24	(A) RATE OF PAY FOR MEMBERS.—Each
25	member of the Commission, other than the

1 Chairperson, shall be paid at a rate equal to the 2 daily equivalent of the minimum annual rate of basic pay payable for level IV of the Executive 3 4 Schedule under section 5315 of title 5, United 5 States Code, for each day (including travel 6 time) during which the member is engaged in 7 the actual performance of duties vested in the 8 Commission.

9 (B) RATE OF PAY FOR CHAIRPERSON.— 10 The Chairperson of the Commission shall be 11 paid for each day referred to in subparagraph 12 (A) at a rate equal to the daily equivalent of 13 the minimum annual rate of basic pay payable 14 for level III of the Executive Schedule under 15 section 5314, of title 5, United States Code.

16 (2) TRAVEL.—A member of the Commission
17 shall receive travel expenses, including per diem in
18 lieu of subsistence, in accordance with sections 5702
19 and 5703 of title 5, United States Code.

20 (d) EXECUTIVE DIRECTOR.—

21 (1) APPOINTMENT.—The Commission—
22 (A) shall appoint an Executive Director;
23 and

	11
1	(B) shall not be required to comply with
2	title 5, United States Code, governing appoint-
3	ments in the competitive service.
4	(2) RATE OF PAY FOR DIRECTOR.—The Execu-
5	tive Director shall be paid at the rate of basic pay
6	payable for level IV of the Executive Schedule under
7	section 5315 of title 5, United States Code.
8	(e) Staff.—
9	(1) Additional personnel.—Subject to para-
10	graph (2), the Executive Director, with the approval
11	of the Commission, may appoint and fix the pay of
12	additional personnel.
13	(2) DETAIL EMPLOYEES FROM OTHER AGEN-
14	CIES.—On request of the Executive Director, the
15	head of any Federal agency may detail any of the
16	personnel of that agency to the Commission to assist
17	the Commission in carrying out the duties of the
18	Commission under this Act.
19	(3) QUALIFICATIONS.—Appointments shall be
20	made with consideration of a balance of expertise
21	consistent with the qualifications of representatives
22	described in subsection (a)(3)(E).
23	(f) CONTRACTING AUTHORITY.—
24	(1) EXPERTS AND CONSULTANTS.—Subject to
25	the availability of appropriations, the Commission

	12
1	may procure by contract the temporary or intermit-
2	tent services of experts and consultants pursuant to
3	section 3109 of title 5, United States Code.
4	(2) Space.—
5	(A) IN GENERAL.—The Administrator, in
6	consultation with the Commission, shall identify
7	suitable excess space within the Federal space
8	inventory to house the operations of the Com-
9	mission.
10	(B) LEASING.—If no space described in
11	subparagraph (A) is available, the Commission
12	may, notwithstanding section 3317 of title 40 ,
13	United States Code (as added by section 12(a)),
14	and subject to the availability of appropriations,
15	lease space to house the operations of the Com-
16	mission.
17	(3) PERSONAL PROPERTY.—Subject to the
18	availability of appropriations, the Commission may
19	acquire personal property.
20	(4) Use of small business concerns.—In
21	exercising the authority of the Commission under
22	this section and section 5, the Commission shall use,
23	to the maximum extent practicable, small business
24	concerns.

(g) TERMINATION.—The Commission and the au thority of the Commission shall terminate on the date that
 is 6 years after the date of enactment of this Act.

4 SEC. 5. DEVELOPMENT OF RECOMMENDATIONS FOR THE 5 COMMISSION.

6 (a) SUBMISSIONS OF AGENCY INFORMATION AND 7 RECOMMENDATIONS.—Not later than 120 days after the 8 date of enactment of this Act, and not later than 90 days 9 after the beginning of each fiscal year thereafter, the head 10 of each Federal agency shall submit to the Administrator 11 and the Director a report that includes—

(1) current data of all Federal civilian real
properties owned, leased, or controlled by the respective agency (including all relevant information prescribed by the Administrator and the Director), including data relating to—

- 17 (A) the age and condition of the property;
- 18 (B) operating costs;
- 19 (C) history of capital expenditures;
- 20 (D) sustainability metrics;

(E) number of Federal employees and
functions housed in the respective property; and
(F) square footage (including gross, rentable, and usable square footage); and

1	(2) recommendations with respect to the prop-
2	erty that include—
3	(A) Federal civilian properties that can be
4	disposed, transferred, consolidated, colocated,
5	reconfigured, or redeveloped—
6	(i) to reduce the civilian real property
7	inventory;
8	(ii) to reduce the operating costs of
9	the Federal Government; and
10	(iii) to create the highest value and
11	return for the taxpayer;
12	(B) operational efficiencies that may be re-
13	alized by the Federal Government in the oper-
14	ation and maintenance of Federal civilian real
15	properties; and
16	(C) opportunities to pursue enhanced use
17	leasing in underused buildings in an effort to
18	realize highest and best use of the buildings for
19	the taxpayers.
20	(b) Standards and Criteria.—Not later than 60
21	days after each date specified in subsection (a), subject
22	to subsection (c), the Director, in consultation with the
23	Administrator, shall—
24	(1) review agency recommendations submitted
25	pursuant to subsection (a);

1	(2) develop consistent standards and criteria
2	against which agency recommendations will be re-
3	viewed, which shall be developed taking into consid-
4	eration—
5	(A) the extent to which a Federal building
6	or facility aligns with the current mission of the
7	applicable Federal agency;
8	(B) the extent to which there are opportu-
9	nities to consolidate similar operations across
10	multiple agencies or within agencies;
11	(C) the extent and timing of potential costs
12	and savings, including the number of years, be-
13	ginning with the date of completion of the pro-
14	posed recommendation;
15	(D) the economic impact on State and
16	local communities in the vicinity of the Federal
17	building or facility;
18	(E) the extent to which the use rate is
19	being maximized and is consistent with non-
20	governmental industry standards for the given
21	function or operation;
22	(F) the extent to which reliance on leasing
23	for long-term space needs is reduced;
24	(G) the extent to which the Federal build-
25	ing or facility could be redeveloped or otherwise

1	used to produce the highest and best value and
2	return for the taxpayer;
3	(H) the extent to which the operating and
4	maintenance costs are reduced through consoli-
5	dating, colocating, and reconfiguring space, and
6	through realizing other operational efficiencies;
7	and
8	(I) the extent to which energy consumption
9	is reduced; and
10	(3) develop recommendations for the Commis-
11	sion based on those standards and criteria.
12	(c) Special Rule for Use Rates.—
13	(1) IN GENERAL.—Standards developed by the
14	Director under subsection (b) shall incorporate and
15	apply clear standard use rates consistent throughout
16	each category of space and with nongovernment
17	space use rates.
18	(2) UNDERUTILIZATION OF RATES.—To the ex-
19	tent use rates are underutilized by a given agency,
20	the Director shall recommend realignment, coloca-
21	tion, consolidation, or another type of action to im-
22	prove space use.
23	(d) Submission to the Commission.—

1	(1) IN GENERAL.—The standards, criteria, and
2	recommendations developed pursuant to subsection
3	(b) shall be—
4	(A) submitted to the Commission with all
5	supporting information, data, analyses, and
6	documentation;
7	(B) published in the Federal Register; and
8	(C) submitted to the committees referred
9	to in section 4(b)(3) and the Comptroller Gen-
10	eral of the United States.
11	(2) Access to information.—The Commis-
12	sion shall have access to—
13	(A) all information pertaining to the rec-
14	ommendations, including supporting informa-
15	tion, data, analyses, and documentation sub-
16	mitted pursuant to subsection (a);
17	(B) on request of the Commission to a
18	Federal agency, any additional information per-
19	taining to the properties of the Federal agency;
20	and
21	(C) all information in the Federal Real
22	Property Profile.

1 SEC. 6. DUTIES OF COMMISSION.

2	(a) Identification of Property Reduction Op-
3	PORTUNITIES.—The Commission shall identify opportuni-
4	ties for the Federal Government to reduce significantly—
5	(1) the Federal inventory of civilian real prop-
6	erty; and
7	(2) the costs incurred by the Federal Govern-
8	ment in administering that property, including oper-
9	ations, maintenance, and security.
10	(b) Identification of High-Value Assets.—
11	(1) Identification of certain prop-
12	ERTIES.—Not later than 180 days after the date of
13	enactment of this Act, the Commission shall—
14	(A) identify for potential sale not fewer
15	than 5 Federal properties that—
16	(i) are not on the list of surplus or ex-
17	cess properties as of that date; and
18	(ii) each have an anticipated sale
19	price, as determined by the Commission, of
20	not less than \$500,000,000; and
21	(B) submit a list of the properties so iden-
22	tified to the President and Congress, which
23	shall be—
24	(i) treated as a recommendation for
25	the Commission under section 5; and

1	(ii) subject to the approval process de-
2	scribed in sections 7 and 8.
3	(2) INFORMATION AND DATA.—
4	(A) IN GENERAL.—To assist the Commis-
5	sion in carrying out paragraph (1), each Fed-
6	eral agency shall provide to the Commission, on
7	request of the Commission, any information and
8	data regarding the properties of the Federal
9	agency.
10	(B) FAILURE TO COMPLY.—The Commis-
11	sion shall notify the committees described in
12	section 4(b)(3) of any failure by any Federal
13	agency to comply with a request of the Commis-
14	sion.
15	(3) TRANSFER.—Not later than 60 days after
16	the date of approval of the list of properties sub-
17	mitted under paragraph (1), each Federal agency
18	with custody, control, or administrative jurisdiction
19	over an identified property shall transfer custody
20	and control of, and administrative jurisdiction over,
21	that property to the Administrator.
22	(4) SALE.—Not later than 120 days after the
23	date of approval of the list of properties submitted
24	under paragraph (1), and notwithstanding any other
25	provision of law (except as provided in section

	20
1	10(d)), the Administrator shall sell the properties on
2	the list at fair market value, at highest and best use,
3	for cash at auction.
4	(5) PROCEEDS.—The proceeds of the sale under
5	paragraph (4) shall be distributed pursuant to sub-
6	sections (b) and (c) of section 18.
7	(6) PROHIBITION ON LEASE-BACK.—The Fed-
8	eral Government may not lease back any property
9	disposed or leased under this subsection.
10	(c) ANALYSIS OF INVENTORY.—The Commission—
11	(1) shall carry out an independent analysis of
12	the inventory of Federal civilian real property and
13	the recommendations submitted under section 5;
14	(2) shall not be bound or limited by the rec-
15	ommendations; and
16	(3) in any case in which the Commission deter-
17	mines that a Federal agency has failed to provide
18	necessary information, data, or adequate rec-
19	ommendations that meet the standards and criteria
20	developed under section 5(b), shall develop such rec-
21	ommendations as the Commission considers to be
22	appropriate based on existing data contained in the
23	Federal Real Property Profile or other relevant in-
24	formation.

1 (d) Receipt of Information and Proposals.— 2 Notwithstanding any other provision of law, the Commis-3 sion-4 (1) may receive and consider proposals, infor-5 mation, and other data submitted by State and local 6 officials and the private sector; and 7 (2) shall make any such information received 8 publicly available. 9 (e) ACCOUNTING SYSTEM.—The Commission shall— 10 (1) not later than 120 days after the date of 11 enactment of this Act, develop and implement a system of accounting, to be used to independently 12 13 evaluate the costs of and returns on the rec-14 ommendations provided to the Commission under 15 this Act; 16 (2) determine which of the recommendations 17 would provide the highest return to the taxpayer; 18 and 19 (3) establish a standard performance period for 20 use in carrying out paragraphs (1) and (2). 21 (f) PUBLIC HEARINGS.— 22 (1) IN GENERAL.—After reviewing and per-23 forming independent analyses of the recommenda-

25 conduct public hearings on the recommendations.

tions received under section 5, the Commission shall

(2) TESTIMONY.—All testimony before the
 Commission at a public hearing under this sub section shall be presented under oath.

4 (g) Reporting of Information and Rec-5 ommendations.—

(1) IN GENERAL.—Not later than 120 days 6 7 after the date of receipt of recommendations under 8 section 5, and biennially thereafter, the Commission 9 shall, at a minimum, submit to the President, and 10 publicly post on a Federal website maintained by the 11 Commission, a report containing the findings, con-12 clusions, and recommendations of the Commission 13 for the consolidation, exchange, colocation, reconfig-14 uration, lease reductions, sale, and redevelopment of 15 Federal civilian real properties, and for other oper-16 ational efficiencies, that may be realized in the oper-17 ation and maintenance of those properties by the 18 Federal Government.

19 (2) CONSENSUS IN MAJORITY.—The Commis-20 sion—

21 (A) shall seek to develop consensus rec-22 ommendations; but

23 (B) if a consensus cannot be obtained, may
24 include in the report under paragraph (1) rec-

ommendations that are supported by a majority of the Commission.

3 (h) FEDERAL WEBSITE.—The Commission shall es4 tablish and maintain a Federal website for the purpose
5 of making relevant information publically available.

6 (i) REVIEW BY GAO.—The Comptroller General of 7 the United States shall submit to Congress and the Com-8 mission a report containing a detailed analysis of the rec-9 ommendations provided by the Commission under sub-10 section (g), including the process used to develop the rec-11 ommendations.

12 SEC. 7. REVIEW BY THE PRESIDENT.

1

2

13 (a) REVIEW AND REPORT.—The President shall—

14 (1) on receipt of the recommendations of the
15 Commission under section 6, conduct a review of the
16 recommendations; and

17 (2) not later than 30 days after the date of re18 ceipt of the recommendations, submit to the Com19 mission and Congress a report that describes the ap20 proval or disapproval of the President of the rec21 ommendations.

(b) APPROVAL AND DISAPPROVAL.—If the Presi-23 dent—

(1) approves the recommendations of the Com-mission, the President shall submit a copy of the

1	recommendations to Congress, together with a cer-
2	tification of the approval;
3	(2) disapproves of the recommendations of the
4	Commission, in whole or in part—
5	(A) the President shall submit to the Com-
6	mission and Congress the reasons for the dis-
7	approval; and
8	(B) not later than 30 days after the date
9	of disapproval, the Commission shall submit to
10	the President and Congress a revised list of rec-
11	ommendations;
12	(3) approves the revised recommendations of
13	the Commission submitted under paragraph $(2)(B)$,
14	the President shall submit a copy of the revised rec-
15	ommendations to Congress, together with a certifi-
16	cation of the approval; and
17	(4) does not submit to Congress an approval
18	and certification in accordance with paragraph (1)
19	or (3) by the date that is 30 days after the date of
20	receipt of the recommendations or revised rec-
21	ommendations, the review process under this section
22	shall terminate until the following year.

1SEC. 8. CONGRESSIONAL CONSIDERATION OF THE REC-2OMMENDATIONS.

3 (a) DEFINITION OF JOINT RESOLUTION.—In this
4 section, the term "joint resolution" means only a joint res5 olution—

6 (1) that is introduced during the 10-day period 7 beginning on the date on which the President sub-8 mits an approval and certification of recommenda-9 tions to Congress under paragraph (1) or (3) of sec-10 tion 7(b);

11 (2) that does not have a preamble;

(3) the matter after the resolving clause of
which is as follows: "That Congress disapproves the
recommendations of the Civilian Property Realignment Commission as submitted by the President on
<u>.....</u>", the blank space being filled
in with the appropriate date; and

(4) the title of which is as follows: "A Joint
Resolution disapproving the recommendations of the
Civilian Property Realignment Commission".

(b) RESOLUTION OF DISAPPROVAL.—Not later than
45 days after the date on which the President submits
to Congress an approval and certification of recommendations under paragraph (1) or (3) of section 7(b), Congress
may enact a joint resolution to disapprove the recommendations of the Commission.

(c) COMPUTATION OF TIME PERIOD.—For the pur poses of this section, the days on which either House of
 Congress is not in session because of adjournment of more
 than 3 days to a day certain shall be excluded in the com putation of the period of time described in subsection
 (a)(1).

7 (d) Referral.—

8 (1) HOUSE OF REPRESENTATIVES.—A joint 9 resolution that is introduced in the House of Rep-10 resentatives shall be referred to the Committee on 11 Transportation and Infrastructure of the House of 12 Representatives.

13 (2) SENATE.—A joint resolution that is intro14 duced in the Senate shall be referred to the Com15 mittee on Environment and Public Works of the
16 Senate.

(e) DISCHARGE.—If the committee to which a joint
resolution is referred has not reported the joint resolution
(or an identical resolution) by the end of the 20-day period
beginning on the date on which the President submits the
report to Congress under section 7(a)(2)—

(1) the committee shall be, at the end of that
period, discharged from further consideration of the
joint resolution; and

(2) the joint resolution shall be placed on the
 appropriate calendar of the House involved.

3 (f) CONSIDERATION.—

(1) IN GENERAL.—On or after the third day 4 5 after the date on which the committee to which a 6 joint resolution is referred has reported, or has been 7 discharged (under subsection (e)) from further con-8 sideration of, such a joint resolution, it is in order, 9 regardless of whether a previous motion to the same 10 effect has been disagreed to, for any Member of the 11 respective House to move to proceed to the consider-12 ation of the joint resolution.

13 (2) MOTIONS.—

14 (A) IN GENERAL.—A Member may make a 15 motion described in paragraph (1) only on the 16 date after the calendar day on which the Mem-17 ber announces to the House concerned the in-18 tention of the Member to make the motion, ex-19 cept that, in the case of the House of Rep-20 resentatives, the motion may be made without 21 such a prior announcement if the motion is 22 made by direction of the committee to which 23 the joint resolution was referred.

24 (B) PRIVILEGE; AMENDMENT.—A motion
25 made under paragraph (1) is—

1 (i) highly privileged in the House of 2 Representatives, privileged in the Senate, 3 and not debatable; and 4 (ii) not subject to amendment, a mo-5 tion to postpone, or a motion to proceed to 6 the consideration of other business. 7 (C) OTHER MOTIONS.— 8 (i) IN GENERAL.—A motion to recon-9 sider the vote by which a motion made 10 under paragraph (1) is agreed to or dis-11 agreed to shall not be in order. 12 (ii) AGREEMENT.—If a motion to pro-13 ceed to consideration of the joint resolution 14 is agreed to— 15 (I) the respective House shall im-16 mediately proceed to the consideration 17 of the joint resolution without inter-18 vening motion, order, or other busi-19 ness; and 20 (II) the joint resolution shall remain the unfinished business of the 21 22 respective House until disposed of. 23 (3) Debate.— 24 (A) IN GENERAL.—Debate on a joint reso-25 lution and on all debatable motions and appeals

1	in connection with the joint resolution shall be
2	limited to not more than 2 hours, divided equal-
3	ly between those favoring and those opposing
4	the joint resolution.
5	(B) AMENDMENTS.—An amendment to the
6	joint resolution is not in order.
7	(C) MOTION TO FURTHER LIMIT DE-
8	BATE.—A motion further to limit debate on the
9	joint resolution is in order and not debatable.
10	(D) OTHER MOTIONS.—A motion to post-
11	pone, to proceed to the consideration of other
12	business, to recommit the joint resolution, or to
13	reconsider the vote by which the resolution is
14	agreed to or disagreed to is not in order.
15	(4) VOTE.—Immediately following the conclu-
16	sion of the debate on a joint resolution and a single
17	quorum call at the conclusion of the debate, if re-
18	quested in accordance with the rules of the appro-
19	priate House, the vote on final passage of the joint
20	resolution shall occur.
21	(5) Appeals of decisions of the chair.—
22	Appeals of the decisions of the Chair relating to the
23	application of the rules of the Senate or the House
24	of Representatives, as the case may be, to the proce-

1	dure relating to a joint resolution shall be decided
2	without debate.
3	(g) Consideration by Other House.—
4	(1) IN GENERAL.—If, before the passage by a
5	House of Congress of a joint resolution of that
6	House, that House receives from the other House of
7	Congress a joint resolution, the following procedures
8	shall apply:
9	(A) NO COMMITTEE REFERRAL.—The joint
10	resolution of the other House shall not be re-
11	ferred to a committee and may not be consid-
12	ered in the House receiving the joint resolution
13	except in the case of final passage as provided
14	in subparagraph (B).
15	(B) RESOLUTION PROCEDURE.—With re-
16	spect to a joint resolution of the House receiv-
17	ing the joint resolution, the procedure in that
18	House shall be the same as if no joint resolu-
19	tion had been received from the other House,
20	but the vote on final passage shall be on the
21	joint resolution of the other House.
22	(2) NO CONSIDERATION.—On disposition of the
23	joint resolution received from the other House, it
24	shall no longer be in order to consider the joint reso-
25	lution that originated in the receiving House.

1	(h) Rules of the Senate and House of Rep-
2	RESENTATIVES.—This section is enacted by Congress—
3	(1) as an exercise of the rulemaking power of
4	the Senate and House of Representatives, respec-
5	tively, and as such—
6	(A)(i) is deemed to be a part of the rules
7	of each House, respectively; but
8	(ii) is applicable only with respect to the
9	procedure to be followed in that House in the
10	case of a joint resolution; and
11	(B) supersedes other rules only to the ex-
12	tent that this section is inconsistent with those
13	rules; and
14	(2) with full recognition of the constitutional
15	right of either House to change the rules (so far as
16	relating to the procedure of that House) at any time,
17	in the same manner, and to the same extent as in
18	the case of any other rule of that House.
19	(i) FAILURE TO PASS RESOLUTION OF DIS-
20	APPROVAL.—If Congress fails to pass a joint resolution
21	by the date that is 45 calendar days after the date of sub-
22	mission by the President to Congress of the recommenda-
23	tions of the Commission, each Federal agency shall be re-
24	quired to implement and carry out all of the recommenda-
25	tions of the Commission pursuant to section 9.

1	SEC. 9. IMPLEMENTATION OF RECOMMENDATIONS OF
2	COMMISSION.
3	(a) Carrying Out Recommendations.—
4	(1) IN GENERAL.—Each Federal agency shall,
5	in consultation with the Administrator—
6	(A) on the date specified in section 8(i),
7	immediately begin preparations to carry out the
8	recommendations of the Commission;
9	(B) not later than 1 year after the date on
10	which the President submits the recommenda-
11	tions of the Commission to Congress, initiate
12	implementation of those recommendations; and
13	(C) not later than the end of the 3-year
14	period beginning on the date on which the
15	President submits the recommendations of the
16	Commission to Congress, complete implementa-
17	tion of all recommended actions.
18	(2) ACTIONS.—Each recommended action taken
19	by a Federal agency shall be economically beneficial
20	and cost-neutral or otherwise favorable to the Fed-
21	eral Government.
22	(3) NOTIFICATION.—In the case of a rec-
23	ommended action the implementation of which re-
24	quires longer than 3 years due to extenuating cir-
25	cumstances, a Federal agency shall submit to the

1	President and Congress, as soon as the extenuating
2	circumstance becomes apparent—
3	(A) a notice of a delay in implementing the
4	recommended action; and
5	(B) an estimated time to complete the rel-
6	evant action.
7	(b) ACTIONS OF FEDERAL AGENCIES.—In imple-
8	menting any recommended action relating to any Federal
9	building or facility under this Act, a Federal agency may,
10	in consultation with the Administrator, pursuant to sub-
11	section (c), take all such necessary and proper actions, in-
12	cluding—
13	(1) acquiring land, constructing replacement fa-
14	cilities, performing such other activities, and con-
15	ducting such advance planning and design as is re-
16	quired to transfer functions from a Federal asset or
17	property to another Federal civilian property;
18	(2) providing outplacement assistance to civilian
19	employees employed by any Federal agency at a
20	Federal civilian property impacted by the rec-
21	ommended action; and
22	(3) reimbursing other Federal agencies for ac-
23	tions performed at the request of the Commission.
24	(c) NECESSARY AND PROPER ACTIONS.—

1	(1) IN GENERAL.—In acting on a recommenda-
2	
	tion of the Commission, a Federal agency shall—
3	(A) act within any authority delegated to
4	the Federal agency; and
5	(B) if the Federal agency has not been del-
6	egated authority to act on the recommendation,
7	the Federal agency shall work in partnership
8	with the Administrator to carry out the rec-
9	ommendation.
10	(2) ACTIONS OF ADMINISTRATOR.—The Admin-
11	istrator—
12	(A) may take such necessary and proper
13	actions, including the sale, conveyance, or ex-
14	change of civilian real property, as are required
15	to implement the recommendations of the Com-
16	mission in accordance with subsection (a); and
17	(B) shall enter into and use commission-
18	based contracts for real estate services to assist
19	in carrying out property transactions required
20	by the recommendations of the Commission.
21	(d) Discretion of Administrator Regarding
22	TRANSACTIONS.—For any transaction identified, rec-
23	ommended, or commenced as a result of this Act, any oth-
24	erwise required legal priority given to, or requirement to
25	enter into, a transaction to convey a Federal civilian real

property for less than fair market value, for no consider ation at all, or in a transaction that mandates the exclu sion of other market participants, shall be at the discretion
 of the Administrator.

5 SEC. 10. DISPOSAL OF REAL PROPERTIES.

6 (a) IN GENERAL.—Notwithstanding any other provi7 sion of law, any recommendation or commencement of a
8 disposal or realignment of civilian real property shall not
9 be subject to—

10 (1) the first section through section 3 of the
11 Act of May 19, 1948 (16 U.S.C. 667b et seq.);

12 (2) sections 107 and 317 of title 23, United13 States Code;

14 (3) section 545(b)(8) of title 40, United States15 Code;

16 (4) sections 550, 553, and 554 of title 40,
17 United States Code;

18 (5) section 1304(b) of title 40, United States19 Code;

20 (6) section 501 of the McKinney-Vento Home21 less Assistance Act (42 U.S.C. 11411);

22 (7) section 47151 of title 49, United States
23 Code;

24 (8) section 11(d) of the Surplus Property Act
25 of 1944 (50 U.S.C. App. 1622(d));

(9) any other provision of law authorizing the
 conveyance of real property under the administrative
 jurisdiction of the Federal Government for no con sideration; or

5 (10) any congressional notification requirement
6 (other than that under section 545(e) of title 40,
7 United States Code).

8 (b) CONTINUATION OF CERTAIN REQUIREMENTS.—
9 Nothing in subsection (a) modifies, alters, or amends any
10 other required environmental or historical review, record11 keeping, or notice requirement otherwise applicable to a
12 conveyance of Federal civilian real property.

13 (c) PUBLIC BENEFIT.—

(1) IN GENERAL.—For those properties that 14 15 the Commission determines should be reviewed for 16 potential use for the homeless or for any other pub-17 lic benefit under a provision of law described in sub-18 section (a), the Commission shall submit to the Sec-19 retary, on the same date on which the report of the 20 Commission is submitted to the President under sec-21 tion 6(g), any such information on the building or 22 property that concerns the decision regarding the 23 disposal of the civilian property.

24 (2) ACTION BY SECRETARY.—Not later than 30
25 days after the date on which the Commission makes

a submission of information under subsection (a),
 the Secretary shall provide to the Commission a re port summarizing a determination of the suitability
 of the civilian real properties recommended to be
 disposed as properties appropriate for use in assist ing the homeless.

7 (3) NOTICE OF INTEREST.—Not later than 60 8 days after the date on which the Commission sub-9 mits a report to the President under section 6(g)10 and the recommendations of the Commission are re-11 leased to the public, any representatives of the 12 homeless proposing interest in the use of property 13 that the Commission has determined should be re-14 viewed for potential use by the homeless or for any 15 other public benefit under a provision of law de-16 scribed in subsection (a) may submit a notice of in-17 terest to the Commission and the Secretary that 18 contains-

19 (A) a description of the homeless assist20 ance program that the representative proposes
21 to carry out at the installation;

(B) an assessment of the need for the pro-gram;

24 (C) a description of the extent to which the25 program is or will be coordinated with other

1	homeless assistance programs in the commu-
2	nities in the vicinity of the property;
3	(D) a description of the buildings and
4	property that are necessary in order to carry
5	out the program;
6	(E) a description of the financial plan, the
7	organization, and the organizational capacity of
8	the representative to carry out the program;
9	and
10	(F) an assessment of the time required to
11	commence implementation of the program.
12	(4) HUD APPROVAL.—The Secretary shall—
13	(A) not later than 60 days after the date
14	on which the Commission submits the report to
15	the President under section $6(g)$, review and
16	certify submissions under this subsection from
17	representatives of the homeless; and
18	(B) if more than 1 notice of interest is en-
19	tered for a property, indicate to the Commis-
20	sion which planned use of the property for the
21	homeless has more merit.
22	(5) INTERESTED PARTIES.—
23	(A) IN GENERAL.—Not later than 30 days
24	after the date on which the Commission sub-
25	mits the report to the President under section

1 6(g) and the recommendations of the Commis-2 sion are publicly released, any parties proposing 3 interest in a property that the Commission has 4 determined should be reviewed for any other 5 public benefit programs described in subsection 6 (a), for a use that is not homeless assistance, 7 may submit a notice of interest to the Commis-8 sion and to the Federal agency that is otherwise 9 tasked by law to review applications for the 10 public benefit conveyance program under which 11 the party is applying. 12 (B) REQUIREMENTS.—A notice of interest 13 under this paragraph shall contain the informa-14 tion otherwise required by the law establishing 15 the public benefit conveyance program. 16 (6) Assessment of validity and merit.— 17 (A) IN GENERAL.—A Federal agency that 18 has been tasked with reviewing applications for 19 public benefit conveyance programs, and that 20 receives a notice of interest with information 21 pertaining to the certification of the validity of a proposed public benefit conveyance operating 22 23 under 1 of the uses under subsection (a) that 24 are not homeless assistance, shall—

1	(i) review and certify submissions
2	from parties proposing such future use for
3	the property; and
4	(ii) not later than 60 days after the
5	date on which the Commission submits the
6	report to the President under section $6(g)$,
7	submit to the Commission an assessment
8	of the validity and merits of the informa-
9	tion contained in the notice of interest.
10	(B) Selection of use.—If more than 1
11	notice of interest is entered for a property, the
12	head of the reviewing agency shall indicate to
13	the Commission which planned use of the prop-
14	erty has more merit.
15	(7) Compilation of information and as-
16	SESSMENTS.—The Commission shall—
17	(A) compile all information and assess-
18	ments regarding submitted notices of interest
19	about properties; and
20	(B) as soon as practicable after the date
21	on which the recommendations of the Commis-
22	sion are required to be implemented by Federal
23	agencies under section 8(i), forward the infor-
24	mation and assessments to the Federal agencies
25	that maintain custody and control over the civil-

ian real properties to be disposed for use in implementing the recommendations of the Commission.

(8) USE OF PROPERTY.—

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(A) IN GENERAL.—If a property reviewed 5 6 by the Secretary is determined to be fit for use 7 by the homeless and the Secretary has identi-8 fied a representative of the homeless whose no-9 tice of interest is certified, or, in the event of 10 more than 1 notice of interest on the property, 11 whose notice of interest is determined by the 12 Secretary to have the most merit, the Federal 13 agency maintaining custody or control of the 14 property, in accordance with subsection (a), 15 shall commence conveyance of the property to 16 that representative of the homeless after the 17 date on which the recommendations of the 18 Commission are required to be implemented by 19 Federal agencies under section 8(i).

(B) UNFIT FOR USE; NO NOTICE OF INTEREST.—If a property reviewed by the Secretary is determined to be unfit for use by the
homeless, or if there is no identified notice of
interest on the property by a representative of
the homeless, the Federal agency maintaining

1	custody or control of the property shall deter-
2	mine whether—
3	(i) there are any parties that have ex-
4	pressed interest in the property for a use
5	described in subsection (a) other than
6	homeless assistance; and
7	(ii) any Federal reviewing agency has
8	certified 1 of those uses.
9	(C) CONVEYANCE.—If a Federal agency
10	maintaining custody or control of a property de-
11	termines that there is an identified notice of in-
12	terest in the property for a certified use under
13	subparagraph (B), as soon as practicable after
14	the date on which the recommendations of the
15	Commission are required to be implemented by
16	Federal agencies under section 8(i), the Federal
17	agency shall—
18	(i) commence conveyance of the prop-
19	erty to the party that proposed the cer-
20	tified use; and
21	(ii) if more than 1 party has ex-
22	pressed interest in the property—
23	(I) select which party shall re-
24	ceive the property; and

1	(II) commence conveyance of the
2	property to the party.

3 (9) OTHER OPTIONS FOR USE OF PROPERTY.— 4 If, after the date on which the recommendations of 5 the Commission are required to be implemented by 6 Federal agencies under section 8(i), a property does 7 not qualify, or there is no interest in a property re-8 viewed, for 1 of the uses described in subsection (a), 9 a Federal agency may select among any other re-10 maining ways to implement the recommendations of 11 the Commission with respect to the property.

12 (d) Environmental Considerations.—

(1) NEPA APPLICATION.—Nothing in this Act
shall be construed to modify, alter, or amend the
National Environmental Policy Act of 1969 (42
U.S.C. 4321 et seq.).

17 (2) DISPOSAL OR REALIGNMENT OF PROP18 ERTY.—A Federal agency may dispose of or realign
19 property without regard to any provision of law, as
20 described in subsection (a), restricting the use of
21 funds for disposal or realignment of Federal civilian
22 property included in any appropriations or author23 ization Act.

24 (3) TRANSFER OF REAL PROPERTY.—

1 (A) IN GENERAL.—In implementing rec-2 ommendations of the Commission under section 3 8(i) for properties that have been identified in 4 those recommendations and are in compliance 5 with the Comprehensive Environmental Re-6 sponse, Compensation, and Liability Act of 7 1980 (42 U.S.C. 9601 et seq.), including sec-8 tion 120(h) of that Act (42 U.S.C. 9620(h)), a 9 Federal agency may enter into an agreement 10 with any person to transfer real property by 11 deed. 12 (B) Additional terms.— 13 (i) IN GENERAL.—The head of the 14 Federal agency disposing of property under 15 this paragraph may require any additional terms and conditions in connection with an 16 17 agreement authorized by subparagraph (A) 18 as are appropriate to protect the interests 19 of the United States. 20 (ii) NO EFFECT ON RIGHTS AND OBLI-21 GATIONS.—Additional terms and condi-

GATIONS.—Additional terms and conditions described in clause (i) shall not affect or diminish any right or obligation of a Federal agency under section 120(h) of the Comprehensive Environmental Response,

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1	Compensation, and Liability Act of 1980
2	(42 U.S.C. 9620(h)).
3	(4) INFORMATION DISCLOSURE.—As part of an
4	agreement pursuant to this Act, a Federal agency
5	shall disclose to the person to whom property or fa-
6	cilities will be transferred, before entering into any
7	agreement with the person, any information of the
8	Federal agency regarding the environmental restora-
9	tion, waste management, and environmental compli-
10	ance activities described in this Act that relate to
11	the property or facilities.
12	(e) Construction of Certain Acts.—Nothing in
13	this section modifies, alters, or amends—
14	(1) the Comprehensive Environmental Re-
15	sponse, Compensation, and Liability Act of 1980 (42 $$
16	U.S.C. 9601 et seq.); or
17	(2) the Solid Waste Disposal Act (42 U.S.C.
18	6901 et seq.).
19	SEC. 11. CONGRESSIONAL APPROVAL OF PROPOSED
20	PROJECTS.
21	Section 3307(b) of title 40, United States Code, is
22	amended—
23	(1) in paragraph (6), by striking "and" at the
24	end;

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1	(2) in paragraph (7) , by striking the period at
2	the end and inserting a semicolon; and
3	(3) adding at the end the following:
4	"(8) a statement of how the proposed project is
5	consistent with section 5(b) of the Civilian Property
6	Realignment Act of 2012;
7	"(9) for all proposed leases, including operating
8	leases, the amount of the net present value of—
9	"(A) the total estimated legal obligations
10	of the Federal Government over the life of the
11	contract; and
12	"(B) the cost of constructing new space;
13	and
14	((10) with respect to any prospectus for the
15	construction, alteration, or acquisition of the build-
16	ing or space to be leased, a statement by the Admin-
17	istrator describing the use of life-cycle cost analysis
18	and any increased design, construction, or acquisi-
19	tion costs identified by the analysis that are offset
20	by lower long-term costs.".
21	SEC. 12. LIMITATION OF CERTAIN LEASING AUTHORITIES.
	SEC. 12. EMITATION OF CERTAIN LEASING ACTIONITIES.
22	(a) LIMITATION OF CERTAIN LEASING AUTHORI-
22 23	

1 "3317. LIMITATION ON LEASING AUTHORITY OF OTHER 2 AGENCIES.

3 "(a) DEFINITION OF PUBLIC BUILDING.—In this
4 section, the term 'public building' includes leased space.
5 "(b) LEASING AUTHORITY.—

6 "(1) LIMITATION.—Notwithstanding any other 7 provision of law, subject to paragraph (2), no execu-8 tive agency may lease space for the purposes of a 9 public building, except as provided in section 585 10 and this chapter.

"(2) EXCEPTION.—Paragraph (1) shall not
apply to the United States Postal Service, the Department of Veterans Affairs, or any property the
President excludes for reasons of national security.
"(c) CONSTRUCTION.—Nothing in this section—

16 "(1) establishes any new authority for an execu-17 tive agency to enter into a lease; or

18 "(2) limits the authority of the Administration19 under section 3314.".

20 (b) CLERICAL AMENDMENT.—The analysis for chap-

21 ter 33 of title 40, United States Code, is amended by add-

22 ing at the end the following:

"3317. Limitation on leasing authority of other agencies.".

23 SEC. 13. IMPLEMENTATION REVIEW BY GAO.

Not later than 1 year after the date of enactmentof this Act, and annually thereafter, the Comptroller Gen-

1 eral of the United States shall submit to Congress an an-2 nual report that—

3 (1) reviews and describes the implementation
4 activities of Federal agencies pursuant to section 9;
5 and

6 (2) contains any recommendations of the Comp7 troller General for the improvement of those imple8 mentation activities.

9 SEC. 14. REALIGNMENT OF REAL PROPERTY OWNED OR
10 MANAGED BY THE BUREAU OF OVERSEAS
11 BUILDING OPERATIONS.

(a) LIST OF ASSETS.—On an annual basis, the Commission shall identify and compile a list of assets located
outside of the United States and the territories of the
United States that are owned or managed by the Bureau
of Overseas Building Operations of the Department of
State that may—

(1) be sold for proceeds so as to reduce the civilian real property inventory and operating costs of
the Federal Government; or

(2) be otherwise disposed of, transferred, consolidated, colocated, or reconfigured so as to reduce
the operating costs of the Federal Government.

(b) LIST TO SECRETARY OF STATE.—The Commis sion shall provide each list compiled pursuant to sub section (a) to the Secretary of State.

4 (c) REVIEW AND REPORT.—Not later than 90 cal5 endar days after the date of receipt of a list compiled pur6 suant to subsection (b), the Department of State shall—

(1) review the list; and

7

8 (2) submit to the Commission a report that in-9 cludes the conclusions of the review.

(d) RECOMMENDATIONS OF CERTAIN CIVILIAN REAL
PROPERTY ASSETS.—In accordance with section 6, the
Commission may make recommendations involving civilian
real property assets described in subsection (a) only if—

14 (1) the assets are on the list provided to the15 Department of State pursuant to this section; and

16 (2) the Department of State has submitted a
17 report on the list to the Commission pursuant to
18 subsection (c)(2).

(e) REMOVAL OF CERTAIN CIVILIAN REAL PROPERTY TRANSACTION ASSETS.—In accordance with section
6, not later than 20 calendar days after the date of submission of the report of the Commission to the President
under section 6(g), the Secretary of State may remove any
transaction that involves a civilian real property asset de-

scribed in subsection (a) from the list of recommendations
 developed under section 6.

3 (f) APPEAL BY SECRETARY OF STATE.—Nothing in
4 this section restricts the ability of the Secretary of State
5 to appeal to the Director or Commission for funding by
6 the Asset Proceeds and Space Management Fund to sup7 port the cost of implementing a recommendation.

8 (g) PROCEEDS.—

9 (1) IN GENERAL.—For the purposes of this 10 Act, proceeds from the disposal of assets described 11 in subsection (a) shall be deposited in the Asset Pro-12 ceeds and Space Management Fund established 13 under section 18(c).

14 (2) DISPOSAL UNDER OTHER AUTHORITY.—
15 Proceeds from the disposal of assets by the Depart16 ment of State that are not disposed of pursuant to
17 this Act shall be retained by the Department of
18 State.

19 SEC. 15. FEDERAL REAL PROPERTY PROFILE.

20 (a) CONGRESSIONAL COMMITTEES.—

(1) IN GENERAL.—On the request of the chairperson and ranking member of any committee described in paragraph (2), the Director and the Administrator shall—

1	(A) provide access to the Federal Real
2	Property Profile established in accordance with
3	Executive Order 13327 (40 U.S.C. 121 note;
4	relating to Federal real property asset manage-
5	ment), to that committee; and
6	(B) make all information in the Federal
7	Real Property Profile available to that com-
8	mittee.
9	(2) COMMITTEES.—The committees referred to
10	in paragraph (1) are—
11	(A) the Committee on Transportation and
12	Infrastructure of the House of Representatives;
13	(B) the Committee on Oversight and Gov-
14	ernment Reform of the House of Representa-
15	tives;
16	(C) the Committee on Homeland Security
17	and Governmental Affairs of the Senate;
18	(D) the Committee on Environment and
19	Public Works of the Senate; and
20	(E) the Committees on Appropriations of
21	the House of Representatives and the Senate.
22	(b) GOVERNMENT ACCOUNTABILITY OFFICE.—On
23	the request of the Comptroller General, the Director and
24	the Administrator shall—

1	(1) provide access to the Federal Real Property
2	Profile established in accordance with Executive
3	Order 13327 (40 U.S.C. 121 note; relating to Fed-
4	eral real property asset management), to the Gov-
5	ernment Accountability Office; and
6	(2) make all information in the Federal Real
7	Property Profile available to the Government Ac-
8	countability Office.
9	(c) Congressional Research Service.—On re-
10	quest of the Director of the Congressional Research Serv-
11	ice, the Director and the Administrator shall—
12	(1) provide access to the Federal Real Property
13	Profile established in accordance with Executive
14	Order 13327 (40 U.S.C. 121 note; relating to Fed-
15	eral real property asset management), to the Con-
16	gressional Research Service; and
17	(2) make all information in the Federal Real
18	Property Profile available to the Congressional Re-
19	search Service.
20	(d) Congressional Budget Office.—On request
21	of the Director of the Congressional Budget Office, the
22	Director and the Administrator shall—
23	(1) provide access to the Federal Real Property
24	Profile established in accordance with Executive
25	Order 13327 (40 U.S.C. 121 note; relating to Fed-

1	eral real property asset management), to the Con-
2	gressional Budget Office; and
3	(2) make all information in the Federal Real
4	Property Profile available to the Congressional
5	Budget Office.
6	(e) The Commission.—On request of the Chair-
7	person of the Commission, the Director and Administrator
8	shall—
9	(1) provide access to the Federal Real Property
10	Profile established in accordance with Executive
11	Order 13327 (40 U.S.C. 121 note; relating to Fed-
12	eral real property asset management), to the Com-
13	mission; and
14	(2) make all information in the Federal Real
15	Property Profile available to the Commission.
16	SEC. 16. EXCESS PROPERTY.
17	(a) IN GENERAL.—Except as provided in subsection
18	(b), not later than 3 years after the date of enactment
19	of this Act, each Federal agency shall dispose, transfer,
20	exchange, consolidate, colocate, reconfigure, or redevelop
21	any property that, on the date of enactment of this Act,
22	is—
23	(1) excess property (as defined in section 102
24	of title 40, United States Code); and
25	(2) under the control of that Federal agency.

1	(b) EXCEPTIONS.—

2	(1) IN GENERAL.—Subsection (a) shall not
3	apply to any property, if the Federal agency in con-
4	trol of the property submits a report to each com-
5	mittee described in paragraph (2) that—
6	(A) identifies the property; and
7	(B) states the reasons the Federal agency
8	is not able to carry out subsection (a) with re-
9	spect to that property.
10	(2) Committees.—The committees referred to
11	under paragraph (1) are—
12	(A) the Committee on Transportation and
13	Infrastructure of the House of Representatives;
14	(B) the Committee on Oversight and Gov-
15	ernment Reform of the House of Representa-
16	tives;
17	(C) the Committee on Homeland Security
18	and Governmental Affairs of the Senate;
19	(D) the Committee on Environment and
20	Public Works of the Senate; and
21	(E) the Committees on Appropriations of
22	the House of Representatives and the Senate.
23	SEC. 17. PRECLUSION OF JUDICIAL REVIEW.
24	The following actions shall not be subject to judicial
25	review:

1 (1) An action of the Commission under section 2 6. 3 (2) An action of the President under section 7. 4 (3) An action of the Commission, the Secretary, 5 or a Federal agency under section 10(c). 6 SEC. 18. FUNDING. 7 (a) AUTHORIZATION OF APPROPRIATIONS.—There 8 are authorized to be appropriated to carry out this Act— 9 (1) \$20,000,000 for salaries and expenses of 10 the Commission; and 11 (2) \$62,000,000, which shall be deposited in 12 the Asset Proceeds and Space Management Fund, 13 for use in carrying out activities relating to the im-14 plementation of the recommendations of the Com-15 mission. 16 (b) SALARIES AND EXPENSES ACCOUNT.— 17 (1) ESTABLISHMENT.—There is established in 18 the Treasury an account, to be known as the "Civil-19 Property Realignment Commission—Salaries ian 20 and Expenses" account, consisting of such amounts 21 as are provided in appropriations Acts for those nec-22 essary payments for salaries and other administra-23 tive expenses of the Commission. 24 (2) NO APPROPRIATIONS.—If no amounts are

appropriated for the salaries and expenses of the

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Commission for a fiscal year, the Director may sup port the activities of the Commission under this Act
 for the fiscal year if the Director, in consultation
 with the Administrator, approves a transfer to the
 Commission of amounts from the Asset Proceeds
 and Space Management Fund.

7 (c) Asset Proceeds and Space Management 8 Fund.—

9 (1)ESTABLISHMENT.—There is established 10 within the Federal Buildings Fund established by 11 section 592 of title 40, United States Code, a fund 12 to be known as the "Civilian Property Realignment 13 Commission—Asset Proceeds and Space Manage-14 ment Fund", which shall be used solely for the pur-15 poses of carrying out actions pursuant to rec-16 ommendations of the Commission approved under 17 section 8.

18 (2) TYPES OF FUNDS DEPOSITED.—Notwith19 standing section 3307 of title 40, United States
20 Code, the fund established under paragraph (1) shall
21 consist of—

(A) such amounts as are provided in appropriations Acts, to remain available until expended, for the consolidation, colocation, exchange, redevelopment, reconfiguration of space

1	and other actions recommended by the Commis-
2	sion for Federal agencies;
3	(B) the proceeds received from each civil-
4	ian real property action taken pursuant to a
5	recommendation of the Commission under sec-
6	tion 9; and
7	(C) any funds made available to a Federal
8	agency in an appropriations Act for the costs of
9	administering civilian real property, including
10	operations, maintenance, and security not ex-
11	pended because of any savings in those costs re-
12	sulting from implementing a recommendation of
13	the Commission under section 9.
14	(3) AVAILABILITY OF AMOUNTS.—The amounts
15	deposited in the fund established under paragraph
16	(1) shall remain available until expended.
17	(4) TRANSFER OF PROCEEDS.—
18	(A) IN GENERAL.—The Commission, in
19	carrying out the duties of the Commission and
20	with the consent of the Administrator, may
21	transfer from the fund established under para-
22	graph (1) to a Federal agency such amounts as
23	are necessary from the proceeds described in
24	paragraph (2)(B) to cover costs associated with

1	implementing the recommendations of the Com-
2	mission under section 9.
3	(B) TYPES OF COSTS.—The costs de-
4	scribed in subparagraph (A) shall include any
5	costs associated with—
6	(i) sales transactions;
7	(ii) transferring functions from a Fed-
8	eral asset or property to another Federal
9	civilian property, including acquiring land,
10	construction, constructing replacement fa-
11	cilities, conducting advance planning, and
12	design;
13	(iii) colocation, redevelopment, dis-
14	posal, and reconfiguration of space; and
15	(iv) other action recommended by the
16	Commission for a Federal agency.
17	(5) Net proceeds.—
18	(A) Definition of Net Proceeds.—In
19	this paragraph, the term "net proceeds" means
20	difference between—
21	(i) the proceeds described in para-
22	graph $(2)(B)$; and
23	(ii) the amounts transferred under
24	paragraph (4).

1	(B) DEPOSIT.—The Director shall deter-
2	mine the proportion of the net proceeds that
3	are deposited in the general fund of the Treas-
4	ury and the Asset Proceeds and Space Manage-
5	ment Fund for a fiscal year, except that, of the
6	total amount of net proceeds for a fiscal year,
7	the general fund of the Treasury shall receive—
8	(i) 100 percent of all proceeds de-
9	scribed in paragraph $(2)(B)$ for the fiscal
10	year until such date as the total amount of
11	those proceeds for the fiscal year exceeds
12	\$50,000,000; and
13	(ii) not less than 80 percent of the net
14	proceeds thereafter for the fiscal year.
15	SEC. 19. CONSIDERATION OF LIFE-CYCLE COST REQUIRED.
16	Section 3305 of title 40, United States Code, is
17	amended by adding at the end the following:
18	"(d) Consideration of Life-Cycle Cost Re-
19	QUIRED.—
20	"(1) DEFINITIONS.—In this subsection:
21	"(A) LIFE-CYCLE COST.—The term 'life-
22	cycle cost' means the sum of the following
23	costs, as estimated for the lifetime of a build-
24	ing:
25	"(i) Investment costs.

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1	"(ii) Capital costs.
2	"(iii) Installation costs.
3	"(iv) Energy costs.
4	"(v) Operating costs.
5	"(vi) Maintenance costs.
6	"(vii) Replacement costs.
7	"(B) LIFETIME OF A BUILDING.—The
8	term 'lifetime of a building' means, with respect
9	to a building, the greater of—
10	"(i) the period of time during which
11	the building is projected to be used; or
12	"(ii) 50 years.
13	"(2) Requirement.—The Administrator shall
14	ensure that the life-cycle cost of a public building is
15	considered in the construction or lease of a public
16	building described in paragraph (3).
17	"(3) Federal public buildings subject to
18	REQUIREMENT.—A public building is subject to the
19	requirement under paragraph (2) if—
20	"(A) construction or lease of the building
21	begins after the date of the enactment of the
22	Civilian Property Realignment Act of 2012;
23	"(B) the estimated construction costs of
24	the building exceed \$1,000,000;

"(C) in the case of a lease, the square foot age of the property is more than 25,000 square
 feet; and
 "(D) Federal funding comprises more than
 50 percent of the funding for the estimated

6 construction or lease costs of the building.".

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