# S. 2097

To amend title XVIII of the Social Security Act to provide for coverage of comprehensive cancer care planning under the Medicare Program and to improve the care furnished to individuals diagnosed with cancer by establishing grants programs for provider education, and related research.

#### IN THE SENATE OF THE UNITED STATES

February 9, 2012

Ms. Landrieu introduced the following bill; which was read twice and referred to the Committee on Finance

### A BILL

To amend title XVIII of the Social Security Act to provide for coverage of comprehensive cancer care planning under the Medicare Program and to improve the care furnished to individuals diagnosed with cancer by establishing grants programs for provider education, and related research.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Comprehensive Cancer Care Improvement Act of 2012".

- 1 (b) Table of Contents of
- 2 this Act is as follows:
  - Sec. 1. Short title; Table of contents.
  - Sec. 2. Findings.

# TITLE I—COMPREHENSIVE CANCER CARE UNDER THE MEDICARE PROGRAM

Sec. 101. Coverage of cancer care planning services.

## TITLE II—PROVIDER EDUCATION REGARDING PALLIATIVE CARE AND SYMPTOM MANAGEMENT

- Sec. 201. Grants to improve health professional education.
- Sec. 202. Grants to improve continuing professional education.

TITLE III—RESEARCH ON TOPICS RELATED TO COORDINATION OF CARE, SYMPTOM MANAGEMENT, AND PALLIATIVE CARE FOR CANCER PATIENTS

Sec. 301. Research program.

#### 3 SEC. 2. FINDINGS.

- 4 Congress makes the following findings:
- 5 (1) Individuals with cancer often do not have 6 access to a cancer care system that provides com-
- 7 prehensive and coordinated care of high quality.
- 8 (2) The cancer care system has not traditionally
- 9 offered individuals with cancer a prospective and
- 10 comprehensive plan for treatment and symptom
- 11 management, strategies for updating and evaluating
- such plan with the assistance of a health care pro-
- fessional, and a follow-up plan for monitoring and
- treating possible late effects of cancer and its treat-
- ment.
- 16 (3) Cancer survivors often experience the
- under-diagnosis and under-treatment of the symp-

- toms of cancer, a problem that begins at the time
  of diagnosis and may become more severe with disease progression and at the end of life. The failure
  to treat the symptoms, side effects, and late effects
  of cancer and cancer treatment may have a serious
  adverse impact on the health, survival, well-being,
  and quality of life of cancer survivors.
  - (4) Cancer survivors who are members of racial and ethnic minority groups may face severe obstacles in receiving coordinated cancer care that includes appropriate management of cancer symptoms and treatment of side effects.
  - (5) Individuals with cancer are sometimes not provided information about their disease and treatment options that might result in their request for, and engagement in, coordinated care that includes appropriate treatment and symptom management.
  - (6) Comprehensive cancer care should incorporate access to psychosocial services and management of the symptoms of cancer and the symptoms of cancer treatment, including pain, nausea, vomiting, fatigue, and depression.
  - (7) Comprehensive cancer care should include a means for providing cancer survivors with a comprehensive care summary and a plan for follow-up

1	care after primary treatment to ensure that cancer
2	survivors have access to follow-up monitoring and
3	treatment of possible late effects of cancer and can-
4	cer treatment.
5	(8) The Institute of Medicine report entitled
6	"Ensuring Quality Cancer Care" described the ele-
7	ments of quality care for an individual with cancer,
8	including—
9	(A) the development of initial treatment
10	recommendations by an experienced health care
11	provider;
12	(B) the development of a plan for the
13	course of treatment of the individual and com-
14	munication of the plan to the individual;
15	(C) access to the resources necessary to
16	implement the course of treatment;
17	(D) access to high-quality clinical trials;
18	(E) a mechanism to coordinate services for
19	the treatment of the individual; and
20	(F) psychosocial support services and com-
21	passionate care for the individual.
22	(9) In its report "From Cancer Patient to Can-
23	cer Survivor: Lost in Transition", the Institute of
24	Medicine recommended that individuals with cancer
25	completing primary treatment be provided a com-

- prehensive summary of their care along with a follow-up survivorship plan of treatment.
  - (10) Since more than half of all cancer diagnoses occur among elderly Medicare beneficiaries, the problems of providing cancer care are problems of the Medicare program.
    - (11) Shortcomings in providing cancer care, resulting in inadequate management of cancer symptoms and insufficient monitoring and treatment of late effects of cancer and its treatment, are related to problems of Medicare payments for such care, inadequate professional training, and insufficient investment in research on symptom management.
    - (12) Changes in Medicare payment for comprehensive cancer care, enhanced public and professional education regarding symptom management, and more research related to coordination of care, symptom management and palliative care will enhance patient decisionmaking about treatment options and will contribute to improved care for individuals with cancer from the time of diagnosis of the individual through the end of the life of the individual.

#### TITLE I—COMPREHENSIVE CAN-CER CARE UNDER THE MEDI-2 CARE PROGRAM 3 SEC. 101. COVERAGE OF CANCER CARE PLANNING SERV-5 ICES. 6 (a) IN GENERAL.—Section 1861 of the Social Secu-7 rity Act is amended— 8 (1) in subsection (s)(2)— (A) by striking "and" at the end of sub-9 10 paragraph (EE); 11 (B) by adding "and" at the end of sub-12 paragraph (FF); and 13 (C) by adding at the end the following new 14 subparagraph: 15 "(GG) comprehensive cancer care planning 16 services (as defined in subsection (iii));"; and 17 (2) by adding at the end the following new sub-18 section: 19 "Comprehensive Cancer Care Planning Services 20 "(iii)(1) The term 'comprehensive cancer care plan-21 ning services' means— "(A) with respect to an individual who is diag-22 23 nosed with cancer, the development of a plan of care 24 that—

1	"(i) details, to the greatest extent prac-
2	ticable, all aspects of the care to be provided to
3	the individual, with respect to the treatment of
4	such cancer, including any curative treatment,
5	comprehensive symptom management, and pal-
6	liative care;
7	"(ii) is furnished, in person, in written
8	form to the individual within a period specified
9	by the Secretary that is as soon as practicable
10	after the date on which the individual is so di-
11	agnosed;
12	"(iii) is furnished, to the greatest extent
13	practicable, in a form that appropriately takes
14	into account cultural and linguistic needs of the
15	individual in order to make the plan accessible
16	to the individual; and
17	"(iv) is in accordance with standards de-
18	termined by the Secretary to be appropriate;
19	"(B) with respect to an individual for whom a
20	plan of care has been developed under subparagraph
21	(A), the revision of such plan of care as necessary
22	to account for any substantial change in the condi-
23	tion of the individual, recurrence of disease, or sig-
24	nificant revision of the elements of curative or nallia-

tive care for the individual, if such revision—

1	"(i) is in accordance with clauses (i), (iii),
2	and (iv) of such subparagraph; and
3	"(ii) is furnished in written form to the in-
4	dividual within a period specified by the Sec-
5	retary that is as soon as practicable after the
6	date of such revision;
7	"(C) with respect to an individual who has com-
8	pleted the primary treatment for cancer, as defined
9	by the Secretary (such as completion of chemo-
10	therapy or radiation treatment), the development of
11	a follow-up cancer care plan that—
12	"(i) describes the elements of the primary
13	treatment, including symptom management and
14	palliative care, furnished to such individual;
15	"(ii) provides recommendations for the
16	subsequent care of the individual with respect
17	to the cancer involved;
18	"(iii) is furnished, in person, in written
19	form, to the individual within a period specified
20	by the Secretary that is as soon as practicable
21	after the completion of such primary treatment;
22	"(iv) is furnished, to the greatest extent
23	practicable, in a form that appropriately takes
24	into account cultural and linguistic needs of the

1	individual in order to make the plan accessible
2	to the individual; and
3	"(v) is in accordance with standards deter-
4	mined by the Secretary to be appropriate; and
5	"(D) with respect to an individual for whom a
6	follow-up cancer care plan has been developed under
7	subparagraph (C), the revision of such plan as nec-
8	essary to account for any substantial change in the
9	condition of the individual, diagnosis of a second
10	cancer, or significant revision of the plan for follow-
11	up care, if such revision—
12	"(i) is in accordance with clauses (i), (ii),
13	(iv), and (v) of such subparagraph; and
14	"(ii) is furnished in written form to the in-
15	dividual within a period specified by the Sec-
16	retary that is as soon as practicable after the
17	date of such revision.
18	"(2) The Secretary shall establish standards to carry
19	out paragraph (1) in consultation with appropriate organi-
20	zations representing providers of services related to cancer
21	treatment and organizations representing survivors of can-
22	cer. Such standards shall include standards for deter-
23	mining the need and frequency for revisions of the plans
24	of care and follow-up plans based on changes in the condi-
25	tion of the individual or elements and intent of treatment

- 1 and standards for the communication of the plan to the
- 2 patient.".
- 3 (b) Payment.—Section 1833(a)(1) of the Social Se-
- 4 curity Act (42 U.S.C. 1395l(a)(1)) is amended by striking
- 5 "and" before "(Z)" and inserting before the semicolon at
- 6 the end the following: ", and (AA) with respect to com-
- 7 prehensive cancer care planning services described in any
- 8 of subparagraphs (A) through (D) of section 1861(iii)(1),
- 9 the amount paid shall be an amount equal to the sum of
- 10 (i) the national average amount under the physician fee
- 11 schedule established under section 1848 for a new patient
- 12 office consultation of the highest level of service in the
- 13 non-facility setting, and (ii) the national average amount
- 14 under such fee schedule for a physician certification de-
- 15 scribed in section 1814(a)(2) for home health services fur-
- 16 nished to an individual by a home health agency under
- 17 a home health plan of care".
- 18 (c) Effective Date.—The amendments made by
- 19 this section shall apply to services furnished on or after
- 20 the first day of the first calendar year that begins after
- 21 the date of the enactment of this Act.

1	TITLE II—PROVIDER EDU-
2	CATION REGARDING PALLIA-
3	TIVE CARE AND SYMPTOM
4	MANAGEMENT
5	SEC. 201. GRANTS TO IMPROVE HEALTH PROFESSIONAL
6	EDUCATION.
7	(a) In General.—The Secretary of Health and
8	Human Services shall make grants to eligible entities to
9	enable the entities to improve the quality of graduate and
10	postgraduate training of physicians, nurses, and other
11	health care providers in developing cancer care plans for
12	cancer patients and communicating such plans to the indi-
13	vidual patients.
14	(b) APPLICATION.—To seek a grant under this sec-
15	tion, an eligible entity shall submit an application at such
16	time, in such manner, and containing such information as
17	the Secretary may require. At a minimum, the Secretary
18	shall require that each such application demonstrate—
19	(1) the ability to train health professionals in—
20	(A) the provision of cancer care that fully
21	coordinates active treatment, symptom manage-
22	ment, and palliative care; and
23	(B) the communication of a written plan
24	for coordinated cancer care to the patient; and

1	(2) the ability to collect and analyze data re-
2	lated to the effectiveness of such training programs
3	(c) EVALUATION.—The Secretary shall develop and
4	implement a plan for evaluating the effects of the training
5	programs funded under this section.
6	(d) Definitions.—In this section:
7	(1) The term "eligible entity" means an entity
8	that is—
9	(A) a cancer center (including an NCI-des-
10	ignated cancer center);
11	(B) an academic health center;
12	(C) a physician practice;
13	(D) a school of nursing;
14	(E) a visiting nurse association;
15	(F) a home care agency; or
16	(G) a private nonprofit organization with
17	expertise and experience in health provider
18	training.
19	(2) The term "NCI-designated cancer center"
20	means a cancer center receiving funds through a
21	P30 Cancer Center Support Grant of the National
22	Cancer Institute.
23	(3) The term "Secretary" means the Secretary
24	of Health and Human Services.

1	(e) Authorization of Appropriations.—To carry
2	out this section, there are authorized to be appropriated
3	\$5,000,000 for each of the fiscal years 2013 through
4	2017.
5	SEC. 202. GRANTS TO IMPROVE CONTINUING PROFES
6	SIONAL EDUCATION.
7	(a) In General.—The Secretary of Health and
8	Human Services shall make grants to eligible entities to
9	improve the quality of continuing professional education
10	provided to qualified individuals regarding the develop-
11	ment and communication of written cancer care plans that
12	outline a system of care that coordinates active treatment
13	and palliative care.
14	(b) APPLICATION.—To seek a grant under this sec-
15	tion, an eligible entity shall submit an application at such
16	time, in such manner, and containing such information as
17	the Secretary may require. At a minimum, the Secretary
18	shall require that each such application demonstrate—
19	(1) experience in sponsoring continuing profes-
20	sional education programs;
21	(2) the ability to reach health care providers
22	and other professionals who are engaged in cancer
23	care with such continuing professional education
24	programs:

1	(3) the capacity to develop innovative training
2	programs aimed at enhancing the delivery of coordi-
3	nated cancer care that includes appropriate symp-
4	tom management and palliative care; and
5	(4) the ability to evaluate the effectiveness of
6	such professional education and training programs.
7	(c) EVALUATION.—The Secretary shall develop and
8	implement a plan for evaluating the effects of the con-
9	tinuing professional education and training programs
10	funded under this section.
11	(d) Definitions.—In this section:
12	(1) The term "eligible entity" means an entity
13	that is—
14	(A) a cancer center (including an NCI-des-
15	ignated cancer center);
16	(B) an academic health center;
17	(C) a school of nursing;
18	(D) a professional society that supports
19	continuing professional education programs; or
20	(E) a private nonprofit organization with
21	expertise and experience in health provider
22	training.
23	(2) The term "NCI-designated cancer center"
24	means a cancer center receiving funds through a

- P30 Cancer Center Support Grant of the National
  Cancer Institute.
- 3 (3) The term "qualified individual" means a 4 physician, nurse, social worker, chaplain, psycholo-5 gist, or other individual who is involved in providing 6 comprehensive cancer care, including active treat-7 ment, symptom management, and palliative care, to
- 9 (4) The term "Secretary" means the Secretary 10 of Health and Human Services.
- 11 (e) Authorization of Appropriations.—To carry
- 12 out this section, there are authorized to be appropriated
- 13 \$5,000,000 for each of the fiscal years 2013 through
- 14 2017.

- 15 TITLE III—RESEARCH ON TOP-
- 16 ICS RELATED TO COORDINA-
- 17 TION OF CARE, SYMPTOM
- 18 **MANAGEMENT, AND PALLIA-**
- 19 TIVE CARE FOR CANCER PA-
- 20 **TIENTS**
- 21 SEC. 301. RESEARCH PROGRAM.

cancer patients.

- 22 (a) In General.—The Secretary of Health and
- 23 Human Services shall provide investment, through exist-
- 24 ing research programs, for research on topics related to
- 25 cancer care planning, cancer care coordination, symptom

- 1 management, palliative care, and comprehensive survivor-
- 2 ship care.
- 3 (b) Participation.—In carrying out the research
- 4 authorized under this section, the Secretary should pro-
- 5 vide for the participation of institutes and centers of the
- 6 National Institutes of Health, the Centers for Medicare
- 7 & Medicaid Services, and any other national research in-
- 8 stitute that has been engaged in research described in sub-
- 9 section (a).
- 10 (c) Authorization of Appropriations.—To carry
- 11 out this section, there are authorized to be appropriated
- 12 \$5,000,000 for each of the fiscal years 2013 through
- 13 2017.

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