

117TH CONGRESS  
1ST SESSION

# S. 1967

To require the Secretary of Defense to establish a program to carry out minor military construction projects to construct child development centers and to provide education and treatment services for infant and early childhood mental health, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JUNE 8, 2021

Ms. SINEMA introduced the following bill; which was read twice and referred to the Committee on Armed Services

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## A BILL

To require the Secretary of Defense to establish a program to carry out minor military construction projects to construct child development centers and to provide education and treatment services for infant and early childhood mental health, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Childcare Expansion  
5 for Military Families Act of 2021”.

1 **SEC. 2. TEMPORARY PROGRAM TO USE MINOR MILITARY**  
2 **CONSTRUCTION AUTHORITY FOR CONSTRUC-**  
3 **TION OF CHILD DEVELOPMENT CENTERS.**

4 (a) PROGRAM AUTHORIZED.—The Secretary of De-  
5 fense shall establish a program to carry out minor military  
6 construction projects under section 2805 of title 10,  
7 United States Code, to construct child development cen-  
8 ters.

9 (b) INCREASED MAXIMUM AMOUNTS APPLICABLE TO  
10 MINOR CONSTRUCTION PROJECTS.—For the purpose of  
11 any military construction project carried out under the  
12 program under this section, the amount specified in sec-  
13 tion 2805(a)(2) of title 10, United States Code, is deemed  
14 to be \$15,000,000.

15 (c) NOTIFICATION AND APPROVAL REQUIRE-  
16 MENTS.—

17 (1) IN GENERAL.—The notification and ap-  
18 proval requirements under section 2805(b) of title  
19 10, United States Code, shall remain in effect for  
20 construction projects carried out under the program  
21 under this section.

22 (2) PROCEDURES.—The Secretary shall estab-  
23 lish procedures for the review and approval of re-  
24 quests from the Secretaries of military departments  
25 to carry out construction projects under the program  
26 under this section.

1 (d) REPORT REQUIRED.—

2 (1) IN GENERAL.—Not later than 180 days  
3 after the date of the enactment of this Act, the Sec-  
4 retary of Defense shall submit to the congressional  
5 defense committees a report on the program under  
6 this section.

7 (2) ELEMENTS.—The report required by para-  
8 graph (1) shall include a list and description of the  
9 construction projects carried out under the program  
10 under this section, including the location and cost of  
11 each project.

12 (e) EXPIRATION OF AUTHORITY.—The authority to  
13 carry out a minor military construction project under the  
14 program under this section expires on September 30,  
15 2023.

16 (f) CONSTRUCTION OF AUTHORITY.—Nothing in this  
17 section may be construed to limit any other authority pro-  
18 vided by law for a military construction project at a child  
19 development center.

20 (g) DEFINITIONS.—In this section:

21 (1) CHILD DEVELOPMENT CENTER.—The term  
22 “child development center” includes a facility, and  
23 the utilities to support such facility, the function of  
24 which is to support the daily care of children aged

1 six weeks old through 12 years old for full-day, part-  
2 day, and hourly service.

3 (2) CONGRESSIONAL DEFENSE COMMITTEES.—

4 The term “congressional defense committees” has  
5 the meaning given that term in section 101(a)(16)  
6 of title 10, United States Code.

7 **SEC. 3. EDUCATION AND INFANT AND EARLY CHILDHOOD**  
8 **MENTAL HEALTH CONSULTATION SERVICES**  
9 **FOR INFANT AND EARLY CHILDHOOD MEN-**  
10 **TAL HEALTH (IECMH).**

11 (a) ASSESSMENT OF AVAILABILITY OF SERVICES.—

12 The Secretary of Defense shall conduct a comprehensive  
13 assessment of the availability of Federal, State, and local  
14 early childhood education and infant and early childhood  
15 mental health (IECMH) consultation services on and in  
16 the vicinity of a covered military installation for identi-  
17 fying and addressing infant and early childhood mental  
18 health needs of children of members of the Armed Forces.

19 This assessment shall include the following:

20 (1) The local availability of developmentally ap-  
21 propriate services advancing social and emotional de-  
22 velopment and infant and early childhood mental  
23 health of infants, toddlers, and young children, in-  
24 cluding certification or endorsement programs for  
25 professionals serving as infant early childhood men-

1 tal health consultants for early education programs  
2 and centers.

3 (2) The local availability of adequate diagnostic  
4 and non-medical intervention services for infants,  
5 toddlers, or young children identified as requiring in-  
6 fant and early childhood mental health treatment.

7 (3) The local availability of supplemental serv-  
8 ices for infant and early childhood mental health  
9 such as Infant and Early Childhood Mental Health  
10 (IECMH) consultation by licensed professionals who  
11 are also certified or endorsed in IECMH.

12 (4) The ease of access for individuals with iden-  
13 tified infant and early childhood mental health needs  
14 to adequate, comprehensive educational services,  
15 such as the length of time on waiting lists.

16 (b) REVIEW OF BEST PRACTICES.—In preparing the  
17 assessment under subsection (a), the Secretary of Defense  
18 shall conduct a review of best practices of providing infant  
19 and early childhood mental health consultation in the  
20 United States in the provision of covered educational serv-  
21 ices and support services for infant and early childhood  
22 mental health, including an assessment of Federal and  
23 State early education and mental health services for infant  
24 and early childhood mental health in each State, with an  
25 emphasis on locations where members of the Armed

1 Forces and their dependent children reside. The Secretary  
2 of Defense shall conduct the review in coordination with  
3 the Secretary of Education.

4 (c) DEMONSTRATION PROJECTS.—

5 (1) PROJECTS AUTHORIZED.—The Secretary of  
6 Defense may conduct one or more demonstration  
7 projects to evaluate improved approaches to the pro-  
8 vision of covered educational and infant and early  
9 childhood mental health services to children of mem-  
10 bers of the Armed Forces for the purpose of evalu-  
11 ating and the efficacy of infant and early childhood  
12 mental health consultation models to improve social-  
13 emotional development outcomes for military chil-  
14 dren enrolled in child development centers, reducing  
15 incidents of behavioral issues and or need for inten-  
16 sive treatment, and early identification of needs re-  
17 quiring non-medical intervention as considered ap-  
18 propriate by the Secretary.

19 (2) INFANT AND EARLY CHILDHOOD MENTAL  
20 HEALTH CONSULTATION.—

21 (A) CONSULTATION.—

22 (i) IN GENERAL.—The Secretary of  
23 Defense may authorize the development of  
24 a comprehensive professional development  
25 curricula for use in training non-medical

1 counselors in infant and early childhood  
2 mental health and consultation to serve in  
3 child development centers, and to allow for  
4 the training of Department of Defense-con-  
5 tracted child and youth behavioral-military  
6 family life counselors as infant early child-  
7 hood mental health consultants.

8 (ii) COMPETENCY GUIDELINES.— The  
9 curricula developed under clause (i) shall  
10 be based on a set of competency guidelines  
11 designed to enhance culturally sensitive,  
12 relationship-focused practice within the  
13 framework of infant and early childhood  
14 mental health recognized by authorizing  
15 agencies such as the Alliance for the Ad-  
16 vancement of Infant Mental Health for  
17 purposes of certification or endorsement as  
18 a IECMH practitioner.

19 (B) PERSONNEL.—The Secretary of De-  
20 fense may utilize for purposes of the dem-  
21 onstration projects personnel who are profes-  
22 sionals with a level (as determined by the Sec-  
23 retary) of post-secondary education that is ap-  
24 propriate for the provision of safe and effective  
25 services for infant and early childhood mental

1 health and who are from an accredited edu-  
2 cational facility in the mental health, human  
3 development, social work field to act as con-  
4 sultation level providers of promotive, preven-  
5 tive, and behavioral non-medical intervention  
6 services within child development centers for in-  
7 fant and early childhood mental health. Such  
8 personnel may be authorized—

9 (i) to develop and monitor promotion,  
10 prevention, and non-medical intervention  
11 plans for military children within child de-  
12 velopment centers who are participating in  
13 the demonstration projects;

14 (ii) to provide appropriate training in  
15 the provision of approved services to par-  
16 ticipating children;

17 (iii) to provide non-medical counseling  
18 services to children and their primary care-  
19 givers outside of the child development  
20 center as required;

21 (iv) to coordinate with other estab-  
22 lished installation and community re-  
23 sources to coordinate and collaborate re-  
24 garding needed services, such as New Par-  
25 ent Support Program, Behavioral Health,



1           Tricare    mental    health    providers,  
2           HealthySteps, and early behavioral inter-  
3           vention services; and

4                   (v) to be endorsed, or work toward be-  
5           coming endorsed, by a recognized infant  
6           and early childhood mental health organi-  
7           zation such as the Alliance for the Ad-  
8           vancement of Infant Mental Health.

9           (3) EVALUATIONS OF OUTCOMES.—The Sec-  
10          retary of Defense may authorize an evaluation of  
11          outcomes from any demonstration project to deter-  
12          mine the value of infant and early childhood mental  
13          health consultation within child development centers.

14          (4) SERVICES UNDER CORPORATE SERVICES  
15          PROVIDER MODEL.—In carrying out the demonstra-  
16          tion projects, the Secretary of Defense may utilize a  
17          corporate services provider model. Employees of a  
18          provider under such a model shall include personnel  
19          who implement special educational and behavioral  
20          intervention plans for children of members of the  
21          Armed Forces that are developed, reviewed, and  
22          maintained by supervisory level providers approved  
23          by the Secretary. In authorizing such a model, the  
24          Secretary shall establish—

1 (A) minimum education, training, and ex-  
2 perience criteria required to be met by employ-  
3 ees who provide services to children;

4 (B) requirements for IECMH consultation  
5 personnel and supervision, including require-  
6 ments for infant and early childhood mental  
7 health credentials and for the frequency and in-  
8 tensity of supervision; and

9 (C) such other requirements as the Sec-  
10 retary considers appropriate to ensure the safe-  
11 ty and protection of children who receive serv-  
12 ices from such employees under the demonstra-  
13 tion projects.

14 (5) PERIOD.—If the Secretary of Defense de-  
15 termines to conduct demonstration projects under  
16 this subsection, the Secretary shall commence such  
17 demonstration projects not later than 180 days after  
18 the date of the enactment of this Act. The dem-  
19 onstration projects shall be conducted for not less  
20 than 2 years.

21 (6) EVALUATION.—The Secretary of Defense  
22 shall conduct an evaluation of each demonstration  
23 project conducted under this section. The evaluation  
24 shall include the following:

1           (A) An assessment of the extent to which  
2           the activities under the demonstration project  
3           contributed to positive outcomes for children of  
4           members of the Armed Forces.

5           (B) An assessment of the extent to which  
6           the activities under the demonstration project  
7           led to improvements in services and continuity  
8           of care for such children.

9           (C) An assessment of the extent to which  
10          the activities under the demonstration project  
11          improved military family readiness and en-  
12          hanced military retention.

13          (d) RELATIONSHIP TO OTHER BENEFITS.—Nothing  
14          in this section precludes the eligibility of members of the  
15          Armed Forces and their dependents for extended benefits  
16          under section 1079 of title 10, United States Code.

17          (e) REPORTS ON DEMONSTRATION PROJECTS.—Not  
18          later than 30 months after the commencement of any  
19          demonstration project under subsection (e), the Secretary  
20          of Defense shall submit to the Committees on Armed Serv-  
21          ices of the Senate and the House of Representatives a re-  
22          port on the demonstration project. The report shall in-  
23          clude a description of the project, the results of the evalua-  
24          tion under subsection (e)(5) with respect to the project,  
25          and a description of plans for the further provision of serv-

1 ices for children of members of the Armed Forces under  
2 the project.

3 (f) DEFINITIONS.—In this section:

4 (1) CHILD.—The term “child” has the meaning  
5 given that term in section 1072 of title 10, United  
6 States Code.

7 (2) COVERED EDUCATIONAL AND TREATMENT  
8 SERVICES.—The term “covered educational and  
9 treatment services” means provision of quality early  
10 childhood education that promotes healthy social and  
11 emotional development and provides supports for  
12 children experiencing mental health challenges and  
13 supportive services that include assessment, coaching  
14 for educators and parents, and when warranted, re-  
15 ferral to appropriately licensed and specialized infant  
16 and early childhood mental health services for diag-  
17 nosis, therapeutic treatment, and early intervention.

18 (3) COVERED MILITARY INSTALLATION.—The  
19 term “covered military installation” means a mili-  
20 tary installation at which at least 1,000 members of  
21 the Armed Forces are assigned who are eligible for  
22 an assignment accompanied by dependents.

23 (4) INFANT AND EARLY CHILDHOOD MENTAL  
24 HEALTH.—The term “Infant and Early Childhood  
25 Mental Health” (IECMH) means the developing ca-

1       pacity of the child, birth to age 5, to form close and  
2       secure adult and peer relationships, to experience,  
3       manage, and express a full range of emotions, and  
4       to explore the environment and learn, all in the con-  
5       text of family, community, and culture.

6               (5) LOCAL EDUCATIONAL AGENCY.—The term  
7       “local educational agency” has the meaning given  
8       that term in section 8013(9) of the Elementary and  
9       Secondary Education Act of 1965 (20 U.S.C.  
10       7713(9)), except that the term includes publicly fi-  
11       nanced schools in communities, Department of De-  
12       fense domestic dependent elementary and secondary  
13       schools, and schools of the defense dependents’ edu-  
14       cation system.

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