### Calendar No. 543

112TH CONGRESS 2D SESSION

## S. 1950

[Report No. 112-238]

To amend title 49, United States Code, to improve commercial motor vehicle safety and reduce commercial motor vehicle-related accidents and fatalities, to authorize the Federal Motor Carrier Safety Administration, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

**DECEMBER 7, 2011** 

Mr. Lautenberg (for himself, Mr. Rockefeller, and Mr. Pryor) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

NOVEMBER 13, 2012

Reported by Mr. ROCKEFELLER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

### A BILL

To amend title 49, United States Code, to improve commercial motor vehicle safety and reduce commercial motor vehicle-related accidents and fatalities, to authorize the Federal Motor Carrier Safety Administration, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be eited as the "Commercial Motor Ve-
- 3 hicle Safety Enhancement Act of 2011".
- 4 SEC. 2. TABLE OF CONTENTS.
- 5 The table of contents of this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Definition.
  - Sec. 4. References to title 49, United States Code.

#### TITLE I—COMMERCIAL MOTOR VEHICLE REGISTRATION

- Sec. 101. Registration of motor earriers.
- Sec. 102. Safety fitness of new operators.
- Sec. 103. Reincarnated earriers.
- Sec. 104. Financial responsibility requirements.
- Sec. 105. USDOT number registration requirement.
- Sec. 106. Registration fee system.
- Sec. 107. Registration update.
- Sec. 108. Increased penalties for operating without registration.
- Sec. 109. Revocation of registration for imminent hazard.
- Sec. 110. Revocation of registration and other penalties for failure to respond to subpoena.
- Sec. 111. Fleetwide out of service order for operating without required registration.
- Sec. 112. Motor carrier and officer patterns of safety violations.
- Sec. 113. Federal successor standard.

### TITLE H—COMMERCIAL MOTOR VEHICLE SAFETY

- Sec. 201. Repeal of commercial jurisdiction exception for brokers of motor carriers of passengers.
- Sec. 202. Bus rentals and definition of employer.
- Sec. 203. Crashworthiness standards.
- Sec. 204. Canadian safety rating reciprocity.
- Sec. 205. State reporting of foreign commercial driver convictions.
- Sec. 206. Authority to disqualify foreign commercial drivers.
- Sec. 207. Revocation of foreign motor carrier operating authority for failure to pay civil penalties.

### TITLE III—DRIVER SAFETY

- Sec. 301. Electronic on-board recording devices.
- Sec. 302. Safety fitness.
- Sec. 303. Driver medical qualifications.
- Sec. 304. Commercial driver's license notification system.
- Sec. 305. Commercial motor vehicle operator training.
- Sec. 306. Commercial driver's license program.
- Sec. 307. Commercial driver's license requirements.
- Sec. 308. Commercial motor vehicle driver information systems.
- Sec. 309. Disqualifications based on non-commercial motor vehicle operations.

- Sec. 310. Federal driver disqualifications.
- Sec. 311. Employer responsibilities.

### TITLE IV—SAFE ROADS ACT OF 2011

- Sec. 401. Short title.
- Sec. 402. National clearinghouse for controlled substance and alcohol test results of commercial motor vehicle operators.
- Sec. 403. Drug and alcohol violation sanctions.
- Sec. 404. Authorization of appropriations.

### TITLE V—ENFORCEMENT

- Sec. 501. Inspection demand and display of eredentials.
- Sec. 502. Out of service penalty for denial of access to records.
- Sec. 503. Penalties for violation of operation out of service orders.
- Sec. 504. Minimum prohibition on operation for unfit earriers.
- Sec. 505. Minimum out of service penalties.
- Sec. 506. Impoundment and immobilization of commercial motor vehicles for imminent hazard.
- Sec. 507. Increased penalties for evasion of regulations.
- Sec. 508. Failure to pay civil penalty as a disqualifying offense.
- Sec. 509. Violations relating to commercial motor vehicle safety regulation and operators.
- Sec. 510. Emergency disqualification for imminent hazard.
- Sec. 511. Intrastate operations of interstate motor earriers.
- Sec. 512. Enforcement of safety laws and regulations.
- Sec. 513. Disclosure to State and local law enforcement agencies.

### TITLE VI—COMPLIANCE, SAFETY, ACCOUNTABILITY

- Sec. 601. Compliance, safety, accountability.
- Sec. 602. Performance and registration information systems management program-
- Sec. 603. Commercial motor vehicle defined.
- Sec. 604. Driver safety fitness ratings.
- Sec. 605. Uniform electronic elearance for commercial motor vehicle inspections.
- Sec. 606. Authorization of appropriations.
- See. 607. High risk carrier reviews.
- See. 608. Data and technology grants.
- Sec. 609. Driver safety grants.
- Sec. 610. Commercial vehicle information systems and networks.

### TITLE VII—MOTORCOACH ENHANCED SAFETY ACT OF 2011

- Sec. 701. Short title.
- Sec. 702. Definitions.
- Sec. 703. Regulations for improved occupant protection, passenger evacuation, and crash avoidance.
- Sec. 704. Standards for improved fire safety.
- Sec. 705. Occupant protection, collision avoidance, fire causation, and fire extinguisher research and testing.
- Sec. 706. Motorcoach registration.
- Sec. 707. Improved oversight of motorcoach service providers.
- Sec. 708. Report on feasibility, benefits, and costs of establishing a system of certification of training programs.

- Sec. 709. Report on driver's license requirements for 9- to 15-passenger vans.
- Sec. 710. Event data recorders.
- Sec. 711. Safety inspection program for commercial motor vehicles of passengers.
- Sec. 712. Distracted driving.
- Sec. 713. Regulations.

### TITLE VIII—SAFE HIGHWAYS AND INFRASTRUCTURE PRESERVATION

- See. 801. Comprehensive truck size and weight limits study.
- See. 802. Compilation of existing State truck size and weight limit laws.

### TITLE IX—MISCELLANEOUS

- Sec. 901. Detention time study.
- Sec. 902. Prohibition of coercion.
- Sec. 903. Motor earrier safety advisory committee.
- Sec. 904. Waivers, exemptions, and pilot programs.
- Sec. 905. Transportation of horses.

### TITLE X—HOUSEHOLD GOODS TRANSPORTATION

- Sec. 1001. Additional registration requirements for household goods motor carriage.
- Sec. 1002. Failure to give up possession of household goods.
- Sec. 1003. Settlement authority.
- Sec. 1004. Household goods transportation assistance program.
- Sec. 1005. Household goods consumer education program.

### TITLE XI—TECHNICAL AMENDMENTS

- Sec. 1101. Update of obsolete text.
- Sec. 1102. Correction of interstate commerce commission references.
- Sec. 1103. Technical and conforming amendments.

### SEC. 3. DEFINITION.

- 2 In this Act, the term "Secretary" means the Sec-
- 3 retary of Transportation.

### 4 SEC. 4. REFERENCES TO TITLE 49, UNITED STATES CODE.

- 5 Except as otherwise expressly provided, whenever in
- 6 this Act an amendment or repeal is expressed in terms
- 7 of an amendment to, or a repeal of, a section or other
- 8 provision, the reference shall be considered to be made to
- 9 a section or other provision of title 49, United States
- 10 Code.

# 1 TITLE I—COMMERCIAL MOTOR 2 VEHICLE REGISTRATION

3	SEC. 101. REGISTRATION OF MOTOR CARRIERS.
4	(a) REGISTRATION REQUIREMENTS.—Section
5	13902(a)(1) is amended to read as follows:
6	"(1) In General.—Except as otherwise pro-
7	vided in this section, the Secretary of Transportation
8	may not register a person to provide transportation
9	subject to jurisdiction under subchapter I of chapter
10	135 as a motor carrier unless the Secretary deter-
11	mines that the person—
12	"(A) is willing and able to comply with—
13	"(i) this part and the applicable regu-
14	lations of the Secretary and the Board;
15	"(ii) any safety regulations imposed
16	by the Secretary;
17	"(iii) the duties of employers and em-
18	ployees established by the Secretary under
19	section 31135;
20	"(iv) the safety fitness requirements
21	established by the Secretary under section
22	<del>31144;</del>
23	"(v) the accessibility requirements es-
24	tablished by the Secretary under subpart
25	H of part 37 of title 49, Code of Federal

1	Regulations (or successor regulations), for
2	transportation provided by an over-the-
3	road bus; and
4	"(vi) the minimum financial responsi-
5	bility requirements established by the Sec-
6	retary under sections 13906, 31138, and
7	<del>31139;</del>
8	"(B) has submitted a comprehensive man-
9	agement plan documenting that the person has
10	management systems in place to ensure compli-
11	ance with safety regulations imposed by the
12	Secretary;
13	"(C) has disclosed any relationship involv-
14	ing common ownership, common management,
15	common control, or common familial relation-
16	ship between that person and any other motor
17	carrier, freight forwarder, or broker, or any
18	other applicant for motor carrier, freight for-
19	warder, or broker registration, or a successor
20	(as that term is defined under section 31153),
21	if the relationship occurred in the 5-year period
22	preceding the date of the filing of the applica-
23	tion for registration; and
24	"(D) after the Secretary establishes a writ-
25	ten proficiency examination pursuant to section

1	101(b) of the Commercial Motor Vehicle Safety
2	Enhancement Act of 2011, has passed the writ-
3	ten proficiency examination.".
4	(b) Written Proficiency Examination.—
5	(1) ESTABLISHMENT.—Not later than 18
6	months after the date of enactment of this Act, the
7	Secretary shall establish a written proficiency exam-
8	ination for applicant motor carriers pursuant to sec-
9	tion 13902(a)(1)(D). The written proficiency exam-
10	ination shall test a person's knowledge of applicable
11	safety regulations, standards, and orders of the Fed-
12	eral government and State government.
13	(2) Additional fee.—The Secretary may as-
14	sess a fee to cover the expenses incurred by the De-
15	partment of Transportation in—
16	(A) developing and administering the writ-
17	ten proficiency examination; and
18	(B) reviewing the comprehensive manage-
19	ment plan required under section
20	13902(a)(1)(B) of title 49, United States Code.
21	(c) Conforming Amendment. Section 210(b) of
22	the Motor Carrier Safety Improvement Act of 1999 (49
23	U.S.C. 31144 note) is amended—
24	(1) by inserting ", commercial regulations, and
25	provisions of subpart H of part 37 of title 49, Code

1	of Federal Regulations, or successor regulations"
2	after "applicable safety regulations"; and
3	(2) by striking "consider the establishment of"
4	and inserting "establish".
5	SEC. 102. SAFETY FITNESS OF NEW OPERATORS.
6	(a) Safety Reviews of New Operators.—Section
7	31144(g)(1) is amended to read as follows:
8	"(1) SAFETY REVIEW.—
9	"(A) In GENERAL.—The Secretary shall
10	require, by regulation, each owner and each op-
11	erator granted new registration under section
12	13902 or 31134 to undergo a safety review not
13	later than 12 months after the owner or oper-
14	ator, as the case may be, begins operations
15	under such registration.
16	"(B) Providers of Motorcoach Serv-
17	ICES.—The Secretary may register a person to
18	provide motorcoach services under section
19	13902 or 31134 after the person undergoes a
20	pre-authorization safety audit, including
21	verification, in a manner sufficient to dem-
22	onstrate the ability to comply with Federal
23	rules and regulations, as described in section
24	13902. The Secretary shall continue to monitor
25	the safety performance of each owner and each

1	operator subject to this section for 12 months
2	after the owner or operator is granted registra-
3	tion under section 13902 or 31134. The reg-
4	istration of each owner and each operator sub-
5	ject to this section shall become permanent
6	after the motorcoach service provider is granted
7	registration following a pre-authorization safety
8	audit and the expiration of the 12 month moni-
9	toring period.
10	"(C) PRE-AUTHORIZATION SAFETY
11	AUDIT.—The Secretary may require, by regula
12	tion, that the pre-authorization safety audit
13	under subparagraph (B) be completed on-site
14	not later than 90 days after the submission of
15	an application for operating authority.".
16	(b) EFFECTIVE DATE.—The amendments made by
17	subsection (a) shall take effect 1 year after the date of
18	enactment of this Act.
19	SEC. 103. REINCARNATED CARRIERS.
20	(a) Effective Periods of Registration.—
21	(1) Suspensions, amendments, and revoca-
22	Tions.—Section 13905(d) is amended—
23	(A) by redesignating paragraph (2) as
24	paragraph (4);

1	(B) by striking paragraph (1) and insert-
2	ing the following:
3	"(1) Applications.—On application of the
4	registrant, the Secretary may amend or revoke a
5	registration.
6	"(2) Complaints and actions on sec-
7	RETARY'S OWN INITIATIVE.—On complaint or on the
8	Secretary's own initiative and after notice and an
9	opportunity for a proceeding, the Secretary may—
10	"(A) suspend, amend, or revoke any part
11	of the registration of a motor earrier, broker, or
12	freight forwarder for willful failure to comply
13	with—
13 14	with— "(i) this part;
14	"(i) this part;
14 15	"(i) this part; "(ii) an applicable regulation or order
14 15 16	"(ii) an applicable regulation or order of the Secretary or the Board, including
14 15 16 17	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established
14 15 16 17	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established by the Secretary under subpart H of part
14 15 16 17 18	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established by the Secretary under subpart H of part 37 of title 49, Code of Federal Regulations
114 115 116 117 118 119 220	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established by the Secretary under subpart H of part 37 of title 49, Code of Federal Regulations (or successor regulations), for transpor-
14 15 16 17 18 19 20 21	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established by the Secretary under subpart H of part 37 of title 49, Code of Federal Regulations (or successor regulations), for transportation provided by an over-the-road bus; or
14 15 16 17 18 19 20 21	"(ii) an applicable regulation or order of the Secretary or the Board, including the accessibility requirements established by the Secretary under subpart H of part 37 of title 49, Code of Federal Regulations (or successor regulations), for transportation provided by an over-the-road bus; or "(iii) a condition of its registration;

1	"(i) to pay a civil penalty imposed
2	under chapter 5, 51, 149, or 311;
3	"(ii) to arrange and abide by an ac-
4	ceptable payment plan for such civil pen-
5	alty, not later than 90 days after the date
6	specified by order of the Secretary for the
7	payment of such penalty; or
8	"(iii) for failure to obey a subpoena
9	issued by the Secretary";
10	"(C) withhold, suspend, amend, or revoke
11	any part of a registration of a motor carrier,
12	broker, or freight forwarder following a deter-
13	mination by the Secretary that the motor car-
14	rier, broker, or freight forwarder failed to dis-
15	close, in its application for registration, a mate-
16	rial fact relevant to its willingness and ability to
17	comply with—
18	"(i) this part;
19	"(ii) an applicable regulation or order
20	of the Secretary or the Board; or
21	"(iii) a condition of its registration; or
22	"(D) withhold, suspend, amend, or revoke
23	any part of a registration of a motor carrier,
24	broker, or freight forwarder if the Secretary
25	finds that—

1	"(i) the motor carrier, broker, or
2	freight forwarder is or was related through
3	common ownership, common management,
4	common control, or common familial rela-
5	tionship to any other motor carrier, broker,
6	or freight forwarder, or any other appli-
7	eant for motor earrier, broker, or freight
8	forwarder registration that the Secretary
9	determines is or was unwilling or unable to
10	comply with the relevant requirements list-
11	ed in section 13902, 13903, or 13904; or
12	"(ii) the person is the successor, as
13	defined in section 31153, to a person who
14	is or was unwilling or unable to comply
15	with the relevant requirements of section
16	<del>13902, 13903, or 13904.</del>
17	"(3) Limitation.—Paragraph (2)(B) shall not
18	apply to a person who is unable to pay a civil pen-
19	alty because the person is a debtor in a case under
20	chapter 11 of title 11."; and
21	(C) in paragraph (4), as redesignated by
22	section 103(a)(1)(A) of this Act, by striking
23	"paragraph (1)(B)" and inserting "paragraph
24	(2)(B)".

1	(2) Procedure.—Section 13905(e) is amended
2	by inserting "or if the Secretary determines that the
3	registrant failed to disclose a material fact in an ap-
4	plication for registration in accordance with sub-
5	section $(d)(2)(C)$ ," after "registrant,".
6	(b) Information Systems.—Section 31106(a)(3) is
7	amended—
8	(1) in subparagraph (F), by striking "and" at
9	the end;
10	(2) in subparagraph (G), by striking the period
11	at the end and inserting "; and"; and
12	(3) by adding at the end the following:
13	"(H) determine whether a person or em-
14	ployer is or was related, through common own-
15	ership, common management, common control,
16	or common familial relationship, to any other
17	person, employer, or any other applicant for
18	registration under section 13902 or 31134.".
19	SEC. 104. FINANCIAL RESPONSIBILITY REQUIREMENTS.
20	(a) Report.—Not later than 6 months after the date
21	of enactment of this Act, the Secretary shall—
22	(1) issue a report on the appropriateness of—
23	(A) the current minimum financial respon-
24	sibility requirements under sections 31138 and
25	31139 of title 49. United States Code: and

1	(B) the current bond and insurance re-
2	quirements under section 13904(d) of title 49,
3	United States Code; and
4	(2) submit the report under paragraph (1) to
5	the Committee on Commerce, Science, and Trans-
6	portation of the Senate and the Committee on
7	Transportation and Infrastructure of the House of
8	Representatives.
9	(b) RULEMAKING.—Not later than 6 months after
10	the publication of the report under subsection (a), the Sec-
11	retary shall initiate a rulemaking to increase the minimum
12	financial responsibility requirements under sections
13	31138, and 31139 of title 49, United States Code and
14	to revise the bond and insurance requirements under sec-
15	tion 13904(d) of title 49, United States Code. As part of
16	the rulemaking, the Secretary shall consider—
17	(1) the findings of the report under subsection
18	<del>(a);</del>
19	(2) the appropriateness of the amount of the fi-
20	nancial responsibility to pay for each final judgment
21	against a motor earrier for bodily injury to, or death
22	of, each individual resulting from negligent oper-
23	ation, maintenance, or use of the motor vehicle, or
24	for loss or damage to property, or both; and

1	(3) other matters the Secretary determines ap-
2	<del>propriate.</del>
3	(e) DEADLINE.—Not later than 1 year after the start
4	of the rulemaking under subsection (b), the Secretary
5	<del>shall—</del>
6	(1) issue a final rule; or
7	(2) if the Secretary determines that a rule-
8	making is not required following the Secretary's
9	analysis, submit a report stating the reason for not
10	increasing the minimum financial responsibility re-
11	quirements to the Committee on Commerce, Science,
12	and Transportation of the Senate and the Com-
13	mittee on Transportation and Infrastructure of the
14	House of Representatives.
15	(d) Biennial Reviews.—Not less than once every
16	2 years, the Secretary shall review the requirements pre-
17	scribed under subsection (b) and revise the requirements,
18	as appropriate.
19	SEC. 105. USDOT NUMBER REGISTRATION REQUIREMENT.
20	(a) Chapter 311 is amended by inserting after section
21	31133 the following:
22	"§31134. Requirement for registration and USDOT
23	number
24	"(a) In General.—Upon application, and subject to
25	subsections (b) and (c), the Secretary shall register an em-

ployer or person subject to the safety jurisdiction of this subchapter. An employer or person may operate a commercial motor vehicle in interstate commerce only if the 4 employer or person is registered by the Secretary under this section and receives a USDOT number. Nothing in this section shall preclude registration by the Secretary of an employer or person not engaged in interstate com-8 merce. An employer or person subject to jurisdiction under subchapter I of chapter 135 of this title shall apply for commercial registration under section 13902 of this title. 10 11 "(b) WITHHOLDING REGISTRATION.—The Secretary may withhold registration under subsection (a), after notice and an opportunity for a proceeding, if the Secretary determines that— 14 15 "(1) the employer or person seeking registra-16 tion is unwilling or unable to comply with the re-17 quirements of this subchapter and the regulations 18 prescribed thereunder and chapter 51 and the regu-19 lations prescribed thereunder; 20 "(2) the employer or person is or was related 21 through common ownership, common management, 22 common control, or common familial relationship to 23 any other person or applicant for registration sub-

ject to this subchapter who is or was unfit, unwill-

24

1	ing, or unable to comply with the requirements listed
2	in subsection $(b)(1)$ ; or
3	"(3) the person is the successor, as defined in
4	section 31153, to a person who is or was unfit, un-
5	willing, or unable to comply with the requirements
6	listed in subsection (b)(1).
7	"(c) REVOCATION OR SUSPENSION OF REGISTRA-
8	TION.—The Secretary shall revoke the registration of an
9	employer or person under subsection (a) after notice and
10	an opportunity for a proceeding, or suspend the registra-
11	tion after giving notice of the suspension to the employer
12	or person, if the Secretary determines that—
13	"(1) the employer's or person's authority to op-
14	erate pursuant to chapter 139 of this title would be
15	subject to revocation or suspension under sections
16	13905(d)(1) or 13905(f) of this title;
17	"(2) the employer or person is or was related
18	through common ownership, common management,
19	common control, or common familial relationship to
20	any other person or applicant for registration sub-
21	ject to this subchapter that the Secretary determines
22	is or was unfit, unwilling, or unable to comply with
23	the requirements listed in subsection $(b)(1)$ ;
24	"(3) the person is the successor, as defined in
25	section 31153, to a person the Secretary determines

- 1 is or was unfit, unwilling, or unable to comply with
- 2 the requirements listed in subsection (b)(1); or
- 3 "(4) the employer or person failed or refused to
- 4 submit to the safety review required by section
- 5 31144(g) of this title.
- 6 "(d) Periodic Registration Update.—The Sec-
- 7 retary may require an employer to update a registration
- 8 under this section periodically or not later than 30 days
- 9 after a change in the employer's address, other contact
- 10 information, officers, process agent, or other essential in-
- 11 formation, as determined by the Secretary.".
- 12 (b) Conforming Amendment.—The analysis of
- 13 chapter 311 is amended by inserting after the item relat-
- 14 ing to section 31133 the following:
  - "31134. Requirement for registration and USDOT number.".
- 15 SEC. 106. REGISTRATION FEE SYSTEM.
- 16 Section 13908(d)(1) is amended by striking "but
- 17 shall not exceed \$300".
- 18 SEC. 107. REGISTRATION UPDATE.
- 19 (a) PERIODIC MOTOR CARRIER UPDATE.—Section
- 20 13902 is amended by adding at the end the following:
- 21 "(h) UPDATE OF REGISTRATION.—The Secretary
- 22 may require a registrant to update its registration under
- 23 this section periodically or not later than 30 days after
- 24 a change in the registrant's address, other contact infor-

1	mation, officers, process agent, or other essential informa
2	tion, as determined by the Secretary.".
3	(b) PERIODIC FREIGHT FORWARDER UPDATE.—See
4	tion 13903 is amended by adding at the end the following
5	"(c) UPDATE OF REGISTRATION.—The Secretary
6	may require a freight forwarder to update its registration
7	under this section periodically or not later than 30 days
8	after a change in the freight forwarder's address, other
9	contact information, officers, process agent, or other es
10	sential information, as determined by the Secretary.".
11	(c) Periodic Broker Update.—Section 13904 is
12	amended by adding at the end the following:
13	"(e) UPDATE OF REGISTRATION.—The Secretary
14	may require a broker to update its registration under this
15	section periodically or not later than 30 days after a
16	change in the broker's address, other contact information
17	officers, process agent, or other essential information, as
18	determined by the Secretary.".
19	SEC. 108. INCREASED PENALTIES FOR OPERATING WITH
20	OUT REGISTRATION.
21	(a) Penalties.—Section 14901(a) is amended—
22	(1) by striking "\$500" and inserting "\$1,000"
23	(2) by striking "who is not registered under
24	this part to provide transportation of passengers."

1	(3) by striking "with respect to providing trans-
2	portation of passengers," and inserting "or section
3	13902(e) of this title,"; and
4	(4) by striking "\$2,000 for each violation and
5	each additional day the violation continues" and in-
6	serting "\$10,000 for each violation, or \$25,000 for
7	each violation relating to providing transportation of
8	passengers".
9	(b) Transportation of Hazardous Wastes.—
10	Section 14901(b) is amended by striking "less than
11	\$20,000" and inserting "not less than \$25,000".
12	SEC. 109. REVOCATION OF REGISTRATION FOR IMMINENT
13	HAZARD.
14	Section 13905(f)(2) is amended to read as follows:
15	"(2) Imminent Hazard to Public Health.—
16	Notwithstanding subchapter H of chapter 5 of title
17	5, the Secretary shall revoke the registration of a
18	motor carrier if the Secretary finds that the carrier
19	is or was conducting unsafe operations that are or
20	were an imminent hazard to public health or prop-
<ul><li>20</li><li>21</li></ul>	were an imminent hazard to public health or property.".
21	
21	erty.".
21 22	erty.".  SEC. 110. REVOCATION OF REGISTRATION AND OTHER

1	(1) by striking "subpens" in the section head-
2	ing and inserting "subpoenas";
3	(2) by striking "subpena" and inserting "sub-
4	poena'';
5	(3) by striking "\$100" and inserting "\$1,000";
6	(4) by striking "\$5,000" and inserting
7	"\$10,000"; and
8	(5) by adding at the end the following:
9	"The Secretary may withhold, suspend, amend, or re-
10	voke any part of the registration of a person required to
11	register under chapter 139 for failing to obey a subpoena
12	or requirement of the Secretary under this chapter to ap-
13	pear and testify or produce records.".
14	SEC. 111. FLEETWIDE OUT OF SERVICE ORDER FOR OPER-
15	ATING WITHOUT REQUIRED REGISTRATION.
16	Section 13902(e)(1) is amended—
17	(1) by striking "motor vehicle" and inserting
18	"motor earrier" after "the Secretary determines that
19	a''; and
20	(2) by striking "order the vehicle" and inserting
21	"order the motor earrier operations" after "the Sec-
22	retary may''.
23	SEC. 112. MOTOR CARRIER AND OFFICER PATTERNS OF
24	SAFETY VIOLATIONS.
25	Section 31135 is amended—

1	(1) by striking subsection (b) and inserting the
2	following:
3	"(b) Noncompliance.—
4	"(1) MOTOR CARRIERS.—Two or more motor
5	carriers, employers, or persons shall not use common
6	ownership, common management, common control,
7	or common familial relationship to enable any or all
8	such motor carriers, employers, or persons to avoid
9	compliance, or mask or otherwise conceal non-com-
10	pliance, or a history of non-compliance, with regula-
11	tions prescribed under this subchapter or an order
12	of the Secretary issued under this subchapter.
13	"(2) PATTERN.—If the Secretary finds that a
14	motor carrier, employer, or person engaged in a pat-
15	tern or practice of avoiding compliance, or masking
16	or otherwise concealing noncompliance, with regula-
17	tions prescribed under this subchapter, the Sec-
18	<del>retary</del>
19	"(A) may withhold, suspend, amend, or re-
20	voke any part of the motor carrier's, employ-
21	er's, or person's registration in accordance with
22	section 13905 or 31134; and
23	"(B) shall take into account such non-com-
24	pliance for purposes of determining civil penalty
25	amounts under section 521(b)(2)(D).

1	"(3) Officers.—If the Secretary finds, after
2	notice and an opportunity for proceeding, that an of-
3	ficer of a motor earrier, employer, or owner or oper-
4	ator engaged in a pattern or practice of violating
5	regulations prescribed under this subchapter, or as-
6	sisted a motor earrier, employer, or owner or oper-
7	ator in avoiding compliance, or masking or otherwise
8	concealing noncompliance, the Secretary may impose
9	appropriate sanctions, subject to the limitations in
10	paragraph (4), including—
11	"(A) suspension or revocation of registra-
12	tion granted to the officer individually under
13	section 13902 or 31134;
14	"(B) temporary or permanent suspension
15	or bar from association with any motor carrier,
16	employer, or owner or operator registered under
17	section 13902 or 31134; or
18	"(C) any appropriate sanction approved by
19	the Secretary.
20	"(4) Limitations.—The sanctions described in
21	subparagraphs (A) through (C) of subsection (b)(3)
22	shall apply to—
23	"(A) intentional or knowing conduct, in-
24	eluding reckless conduct that violates applicable
25	laws (including regulations); and

1	"(B) repeated instances of negligent con-
2	duct that violates applicable laws (including
3	regulations)."; and
4	(2) by striking subsection (e) and inserting the
5	following:
6	"(e) Avoiding Compliance.—For purposes of this
7	section, 'avoiding compliance' or 'masking or otherwise
8	concealing noncompliance' includes serving as an officer
9	or otherwise exercising controlling influence over 2 or
10	more motor earriers where—
11	"(1) one of the earriers was placed out of serv-
12	ice, or received notice from the Secretary that it will
13	be placed out of service, following—
14	"(A) a determination of unfitness under
15	section 31144(b);
16	"(B) a suspension or revocation of reg-
17	istration under section 13902, 13905, or
18	<del>31144(g);</del>
19	"(C) issuance of an imminent hazard out
20	of service order under section 521(b)(5) or sec-
21	tion 5121(d); or
22	"(D) notice of failure to pay a civil penalty
23	or abide by a penalty payment plan; and
24	"(2) one or more of the earriers is the 'suc-
25	cessor,' as that term is defined in section 31153, to

- 1 the earrier that is the subject of the action in para-
- 2 graph (1).".
- 3 SEC. 113. FEDERAL SUCCESSOR STANDARD.
- 4 (a) In General.—Chapter 311 is amended by add-
- 5 ing after section 31152, as added by section 508 of this
- 6 Act, the following:

### 7 "§ 31153. Federal successor standard

- 8 "(a) FEDERAL SUCCESSOR STANDARD.—Notwith-
- 9 standing any other provision of Federal or State law, the
- 10 Secretary may take an action authorized under chapters
- 11 5, 51, 131 through 149, subchapter III of chapter 311
- 12 (except sections 31138 and 31139), or sections 31302,
- 13 31303, 31304, 31305(b), 31310(g)(1)(A), or 31502 of
- 14 this title, or a regulation issued under any of those provi-
- 15 sions, against a successor of a motor carrier (as defined
- 16 in section 13102), a successor of an employer (as defined
- 17 in section 31132), or a successor of an owner or operator
- 18 (as that term is used in subchapter III of chapter 311),
- 19 to the same extent and on the same basis as the Secretary
- 20 may take the action against the motor carrier, employer,
- 21 or owner or operator.
- 22 "(b) Successor Defined.—For purposes of this
- 23 section, the term 'successor' means a motor carrier, em-
- 24 ployer, or owner or operator that the Secretary deter-
- 25 mines, after notice and an opportunity for a proceeding,

1	has 1 or more features that correspond closely with the
2	features of another existing or former motor earrier, em-
3	ployer, or owner or operator, such as—
4	"(1) consideration paid for assets purchased or
5	transferred;
6	"(2) dates of corporate creation and dissolution
7	or termination of operations;
8	"(3) commonality of ownership;
9	"(4) commonality of officers and management
10	personnel and their functions;
11	"(5) commonality of drivers and other employ-
12	ees;
13	"(6) identity of physical or mailing addresses
14	telephone, fax numbers, or e-mail addresses;
15	"(7) identity of motor vehicle equipment;
16	"(8) continuity of liability insurance policies;
17	"(9) commonality of coverage under liability in
18	surance policies;
19	"(10) continuation of carrier facilities and other
20	physical assets;
21	"(11) continuity of the nature and scope of op-
22	erations, including customers;
23	"(12) commonality of the nature and scope of
24	parations including englangers.

- 1 "(13) advertising, corporate name, or other acts
  2 through which the motor earrier, employer, or owner
  3 or operator holds itself out to the public;
- 4 "(14) history of safety violations and pending 5 orders or enforcement actions of the Secretary; and
- 6 "(15) additional factors that the Secretary con-7 siders appropriate.
- 8 "(e) Effective Date.—Notwithstanding any other
- 9 provision of law, this section shall apply to any action com-
- 10 menced on or after the date of enactment of the Commer-
- 11 cial Motor Vehicle Safety Enhancement Act of 2011 with-
- 12 out regard to whether the violation that is the subject of
- 13 the action, or the conduct that caused the violation, oc-
- 14 curred before the date of enactment.
- 15 "(d) RIGHTS NOT AFFECTED.—Nothing in this sec-
- 16 tion shall affect the rights, functions, or responsibilities
- 17 under law of any other Department, Agency, or instru-
- 18 mentality of the United States, the laws of any State, or
- 19 any rights between a private party and a motor carrier,
- 20 employer, or owner or operator.".
- 21 (b) Conforming Amendment.—The analysis of
- 22 chapter 311 is amended by inserting after the item related
- 23 to section 31152, as added by section 508 of this Act, the
- 24 following:

"31153. Federal successor standard.".

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TITLE II—COMMERCIAL MOTOR

### **VEHICLE SAFETY** 2 SEC. 201. REPEAL OF COMMERCIAL JURISDICTION EXCEP-4 TION FOR BROKERS OF MOTOR CARRIERS OF 5 PASSENGERS. 6 (a) In General.—Section 13506(a) is amended— 7 (1) by inserting "or" at the end of paragraph 8 (13);9 (2) by striking paragraph (14); and 10 (3) by redesignating paragraph (15) as para-11 graph (14). 12 (b) Conforming Amendment.—Section 13904(a) is amended by striking "of property" in the first sentence. SEC. 202. BUS RENTALS AND DEFINITION OF EMPLOYER. 15 Paragraph (3) of section 31132 is amended to read as follows: 16 17 "(3) 'employer'— 18 "(A) means a person engaged in a business 19 affecting interstate commerce that— 20 "(i) owns or leases a commercial 21 motor vehicle in connection with that busi-22 ness, or assigns an employee to operate the 23 commercial motor vehicle; or 24 "(ii) offers for rent or lease a motor vehicle designed or used to transport more 25

1	than 8 passengers, including the driver,
2	and from the same location or as part of
3	the same business provides names or con-
4	tact information of drivers, or holds itself
5	out to the public as a charter bus com-
6	<del>pany;</del> but
7	"(B) does not include the Government, a
8	State, or a political subdivision of a State.".
9	SEC. 203. CRASHWORTHINESS STANDARDS.
10	(a) In General.—Not later than 18 months after
11	the date of enactment of this Act, the Secretary shall con-
12	duct a comprehensive analysis on the need for crash-
13	worthiness standards on property-carrying commercial
14	motor vehicles with a gross vehicle weight rating or gross
15	vehicle weight of at least 26,001 pounds involved in inter-
16	state commerce, including an evaluation of the need for
17	roof strength, pillar strength, air bags, and frontal and
18	back wall standards.
19	(b) Report.—Not later than 90 days after com-
20	pleting the comprehensive analysis under subsection (a),

pleting the comprehensive analysis under subsection (a),
the Secretary shall report the results of the analysis and
any recommendations to the Committee on Commerce,
Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House
of Representatives.

### SEC. 204. CANADIAN SAFETY RATING RECIPROCITY.

- 2 Section 31144 is amended by adding at the end the
- 3 following:
- 4 "(h) Recognition of Canadian Motor Carrier
- 5 SAFETY FITNESS DETERMINATIONS.
- "(1) If an authorized agency of the Canadian 6 7 federal government or a Canadian Territorial or 8 Provincial government determines, by applying the 9 procedure and standards prescribed by the Secretary 10 under subsection (b) or pursuant to an agreement 11 under paragraph (2), that a Canadian employer is 12 unfit and prohibits the employer from operating a 13 commercial motor vehicle in Canada or any Cana-14 dian Province, the Secretary may prohibit the em-15 ployer from operating such vehicle in interstate and 16 foreign commerce until the authorized Canadian 17 agency determines that the employer is fit.

"(2) The Secretary may consult and participate in negotiations with authorized officials of the Canadian federal government or a Canadian Territorial or Provincial government, as necessary, to provide reciprocal recognition of each country's motor carrier safety fitness determinations. An agreement shall provide, to the maximum extent practicable, that each country will follow the procedure and standards prescribed by the Secretary under sub-

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1	section (b) in making motor carrier safety fitness de-
2	terminations.".
3	SEC. 205. STATE REPORTING OF FOREIGN COMMERCIAL
4	DRIVER CONVICTIONS.
5	(a) Definition of Foreign Commercial Driv-
6	ER.—Section 31301 is amended—
7	(1) by redesignating paragraphs (10) through
8	(14) as paragraphs (11) through (15), respectively
9	and
10	(2) by inserting after paragraph (9) the fol-
11	lowing:
12	"(10) 'foreign commercial driver' means an in-
13	dividual licensed to operate a commercial motor ve-
14	hicle by an authority outside the United States, or
15	a citizen of a foreign country who operates a com-
16	mercial motor vehicle in the United States.".
17	(b) STATE REPORTING OF CONVICTIONS.—Section
18	31311(a) is amended by adding after paragraph (21) the
19	following:
20	"(22) The State shall report a conviction of a
21	foreign commercial driver by that State to the Fed-
22	eral Convictions and Withdrawal Database, or an-
23	other information system designated by the Sec-
24	retary to record the convictions. A report shall in-
25	<del>clude—</del>

1	"(A) for a driver holding a foreign com-
2	mercial driver's license—
3	"(i) each conviction relating to the op-
4	eration of a commercial motor vehicle; and
5	"(ii) a non-commercial motor vehicle;
6	and
7	"(B) for an unlicensed driver or a driver
8	holding a foreign non-commercial driver's li-
9	cense, each conviction for operating a commer-
10	cial motor vehicle.".
11	SEC. 206. AUTHORITY TO DISQUALIFY FOREIGN COMMER-
12	CIAL DRIVERS.
13	Section 31310 is amended by adding at the end the
14	following:
15	"(k) Foreign Commercial Drivers.—A foreign
16	commercial driver shall be subject to disqualification
17	under this section.".
18	SEC. 207. REVOCATION OF FOREIGN MOTOR CARRIER OP-
19	ERATING AUTHORITY FOR FAILURE TO PAY
20	CIVIL PENALTIES.
21	Section 13905(d)(1) is amended by inserting "foreign
22	motor earrier, foreign motor private earrier," after "reg-
23	istration of a motor earrier," each place it appears.

### 1 TITLE III—DRIVER SAFETY

2	SEC. 301. ELECTRONIC ON-BOARD RECORDING DEVICES.
3	(a) General Authority.—Section 31137 is amend-
4	ed—
5	(1) by amending the section heading to read as
6	<del>follows:</del>
7	"§31137. Electronic on-board recording devices and
8	brake maintenance regulations";
9	(2) by redesignating subsection (b) as sub-
10	section (e); and
11	(3) by amending (a) to read as follows:
12	"(a) Electronic On-Board Recording De-
13	VICES.—Not later than 1 year after the date of enactment
14	of the Commercial Motor Vehicle Safety Enhancement Act
15	of 2011, the Secretary of Transportation shall prescribe
16	regulations—
17	"(1) requiring a commercial motor vehicle in-
18	volved in interstate commerce and operated by a
19	driver subject to the hours of service and the record
20	of duty status requirements under part 395 of title
21	49, Code of Federal Regulations, be equipped with
22	an electronic on-board recording device to improve
23	compliance by an operator of a vehicle with hours of
24	service regulations prescribed by the Secretary; and

1	"(2) ensuring that an electronic on-board re-
2	cording device is not used to harass a vehicle oper-
3	ator.
4	"(b) ELECTRONIC ON-BOARD RECORDING DEVICE
5	REQUIREMENTS.—
6	"(1) In General.—The regulations prescribed
7	under subsection (a) shall—
8	"(A) require an electronic on-board record-
9	ing device—
10	"(i) to accurately record commercial
11	driver hours of service;
12	"(ii) to record the location of a com-
13	mercial motor vehicle;
14	"(iii) to be tamper resistant; and
15	"(iv) to be integrally synchronized
16	with an engine's control module;
17	"(B) allow law enforcement to access the
18	data contained in the device during a roadside
19	inspection; and
20	"(C) apply to a commercial motor vehicle
21	beginning on the date that is 2 years after the
22	date that the regulations are published as a
23	final rule.

1	"(2) Performance and design stand-
2	ARDS.—The regulations prescribed under subsection
3	(a) shall establish performance standards—
4	"(A) defining a standardized user interface
5	to aid vehicle operator compliance and law en-
6	forcement review;
7	"(B) establishing a secure process for
8	standardized—
9	"(i) and unique vehicle operator iden-
10	tification;
11	<del>"(ii)</del> data access;
12	"(iii) data transfer for vehicle opera-
13	tors between motor vehicles;
14	"(iv) data storage for a motor earrier;
15	<del>and</del>
16	"(v) data transfer and transportability
17	for law enforcement officials;
18	"(C) establishing a standard security level
19	for an electronic on-board recording device and
20	related components to be tamper resistant by
21	using a methodology endorsed by a nationally
22	recognized standards organization; and
23	"(D) identifying each driver subject to the
24	hours of service and record of duty status re-

1	quirements under part 395 of title 49, Code of
2	Federal Regulations.
3	"(c) Certification Criteria.—
4	"(1) In General.—The regulations prescribed
5	by the Secretary under this section shall establish
6	the criteria and a process for the certification of ar
7	electronic on-board recording device to ensure that
8	the device meets the performance requirements
9	under this section.
10	"(2) EFFECT OF NONCERTIFICATION.—An elec-
11	tronic on-board recording device that is not certified
12	in accordance with the certification process referred
13	to in paragraph (1) shall not be acceptable evidence
14	of hours of service and record of duty status require-
15	ments under part 395 of title 49, Code of Federa
16	Regulations.
17	"(d) ELECTRONIC ON-BOARD RECORDING DEVICE
18	DEFINED.—In this section, the term 'electronic on-board
19	recording device' means an electronic device that—
20	"(1) is capable of recording a driver's hours of
21	service and duty status accurately and automatically
22	and
23	"(2) meets the requirements established by the
24	Secretary through regulation.".

- 1 (b) Civil Penalties.—Section 30165(a)(1) is amended by striking "or 30141 through 30147" and inserting "30141 through 30147, or 31137". 3 4 (c) Conforming Amendment.—The analysis for chapter 311 is amended by striking the item relating to section 31137 and inserting the following: "31137. Electronic on-board recording devices and brake maintenance regula-7 SEC. 302. SAFETY FITNESS. 8 (a) SAFETY FITNESS RATING METHODOLOGY.—The Secretary shall— 10 (1) incorporate into its Compliance, Safety, Ac-11 countability program a safety fitness rating method-12 ology that assigns sufficient weight to adverse vehi-13 ele and driver performance based-data that elevate 14 crash risks to warrant an unsatisfactory rating for 15 a carrier; and 16 (2) ensure that the data to support such assess-17 ments is accurate.
- 18 (b) INTERIM MEASURES.—Not later than March 31,
- 19 2011, the Secretary shall take interim measures to imple-
- ment a similar safety fitness rating methodology in its cur-20
- rent safety rating system if the Compliance, Safety, Ac-
- countability program is not fully implemented.

## 1 SEC. 303. DRIVER MEDICAL QUALIFICATIONS.

2	(a) Deadline for Establishment of National
3	REGISTRY OF MEDICAL EXAMINERS.—Not later than 1
4	year after the date of enactment of this Act, the Secretary
5	shall establish a national registry of medical examiners in
6	accordance with section 31149(d)(1) of title 49, United
7	States Code.
8	(b) Examination Requirement for National
9	REGISTRY OF MEDICAL EXAMINERS.—Section
10	31149(e)(1)(D) is amended to read as follows:
11	"(D) not later than 1 year after enactment
12	of the Commercial Motor Vehicle Safety En-
13	hancement Act of 2011, develop requirements
14	for a medical examiner to be listed in the na-
15	tional registry under this section, including—
16	"(i) the completion of specific courses
17	and materials;
18	"(ii) certification, including self-cer-
19	tification, if the Secretary determines that
20	self-certification is necessary for sufficient
21	participation in the national registry, to
22	verify that a medical examiner completed
23	specific training, including refresher
24	courses, that the Secretary determines nec-
25	essary to be listed in the national registry;

1	"(iii) an examination that requires a
2	passing grade; and
3	"(iv) demonstration of a medical ex-
4	aminer's willingness to meet the reporting
5	requirements established by the Sec-
6	retary.".
7	(c) Additional Oversight of Licensing Au-
8	THORITIES.—
9	(1) In General. Section 31149(c)(1) is
10	amended—
11	(A) in subparagraph (E), by striking
12	"and" after the semicolon;
13	(B) in subparagraph (F), by striking the
14	period at the end and inserting "; and"; and
15	(C) by adding at the end the following:
16	"(G) annually review the implementation
17	of commercial driver's license requirements by
18	not fewer than 10 States to assess the accu-
19	racy, validity, and timeliness of—
20	"(i) the submission of physical exam-
21	ination reports and medical certificates to
22	State licensing agencies; and
23	"(ii) the processing of the submissions
24	by State licensing agencies.".
25	(2) Internal oversight policy.—

1 (A) IN GENERAL.—Not later than 2 years
2 after the date of enactment of this Act, the Sec3 retary shall establish an oversight policy and
4 procedure to earry out section 31149(c)(1)(G)
5 of title 49, United States Code, as added by
6 section 303(c)(1) of this Act.

(B) EFFECTIVE DATE.—The amendments made by section 303(c)(1) of this Act shall take effect on the date the oversight policies and procedures are established pursuant to subparagraph (A).

(d) ELECTRONIC FILING OF MEDICAL EXAMINATION
CERTIFICATES.—Section 31311(a), as amended by sections 205(b) and 306(b) of this Act, is amended by adding at the end the following:

"(24) Not later than 1 year after the date of enactment of the Commercial Motor Vehicle Safety Enhancement Act of 2011, the State shall establish and maintain, as part of its driver information system, the capability to receive an electronic copy of a medical examiner's certificate, from a certified medical examiner, for each holder of a commercial driver's license issued by the State who operates or intends to operate in interstate commerce.".

(e) Funding.—

1	(1) Authorization of appropriations.—Of
2	the funds provided for Data and Technology Grants
3	under section 31104(a) of title 49, United States
4	Code, there are authorized to be appropriated from
5	the Highway Trust Fund (other than the Mass
6	Transit Account) for the Secretary to make grants
7	to States or an organization representing agencies
8	and officials of the States to support development
9	costs of the information technology needed to carry
10	out section 31311(a)(24) of title 49, United States
11	Code, up to \$1 million for fiscal year 2012 and up
12	to \$1 million for fiscal year 2013.
13	(2) PERIOD OF AVAILABILITY.—The amounts
14	made available under this subsection shall remain
15	available until expended.
16	SEC. 304. COMMERCIAL DRIVER'S LICENSE NOTIFICATION
17	SYSTEM.
18	(a) In General.—Section 31304 is amended—
19	(1) by striking "An employer" and inserting the
20	following:
21	"(a) In General.—An employer"; and
22	(2) by adding at the end the following:
23	"(b) Driver Violation Records.—

1	"(1) Periodic review.—Except as provided in
2	paragraph (3), an employer shall ascertain the driv-
3	ing record of each driver it employs—
4	"(A) by making an inquiry at least once
5	every 12 months to the appropriate State agen-
6	ey in which the driver held or holds a commer-
7	cial driver's license or permit during such time
8	<del>period;</del>
9	"(B) by receiving occurrence-based reports
10	of changes in the status of a driver's record
11	from 1 or more driver record notification sys-
12	tems that meet minimum standards issued by
13	the Secretary; or
14	"(C) by a combination of inquiries to
15	States and reports from driver record notifica-
16	tion systems.
17	"(2) RECORD KEEPING.—A copy of the reports
18	received under paragraph (1) shall be maintained in
19	the driver's qualification file.
20	"(3) Exceptions to record review re-
21	QUIREMENT.—Paragraph (1) shall not apply to a
22	driver employed by an employer who, in any 7-day
23	period, is employed or used as a driver by more than
24	1 employer—

1 "(A) if the employer obtains the driver's
2 identification number, type, and issuing State
3 of the driver's commercial motor vehicle license;
4 or

"(B) if the information described in subparagraph (A) is furnished by another employer and the employer that regularly employs the driver meets the other requirements under this section.

"(4) Driver record Notification system Defined.—In this section, the term 'driver record notification system' means a system that automatically furnishes an employer with a report, generated by the appropriate agency of a State, on the change in the status of an employee's driver's license due to a conviction for a moving violation, a failure to appear, an accident, driver's license suspension, driver's license revocation, or any other action taken against the driving privilege.".

(b) STANDARDS FOR DRIVER RECORD NOTIFICATION

SYSTEMS.—Not later than 1 year after the date of enactment of this Act, the Secretary shall issue minimum standards for driver notification systems, including standards for the accuracy, consistency, and completeness of the information provided.

1	(e) Plan for National Notification System.—
2	(1) DEVELOPMENT.—Not later than 2 years
3	after the date of enactment of this Act, the Sec-
4	retary shall develop recommendations and a plan for
5	the development and implementation of a national
6	driver record notification system, including—
7	(A) an assessment of the merits of achiev-
8	ing a national system by expanding the Com-
9	mercial Driver's License Information System;
10	and
11	(B) an estimate of the fees that an em-
12	ployer will be charged to offset the operating
13	costs of the national system.
14	(2) Submission to congress.—Not later than
15	90 days after the recommendations and plan are de-
16	veloped under paragraph (1), the Secretary shall
17	submit a report on the recommendations and plan to
18	the Committee on Commerce, Science, and Trans-
19	portation of the Senate and the Committee on
20	Transportation and Infrastructure of the House of
21	Representatives.
22	SEC. 305. COMMERCIAL MOTOR VEHICLE OPERATOR
23	TRAINING.
24	(a) In General. Section 31305 is amended by
25	adding at the end the following:

1	"(e) STANDARDS FOR TRAINING.—Not later than 6
2	months after the date of enactment of the Commercial
3	Motor Vehicle Safety Enhancement Act of 2011, the Sec-
4	retary shall issue final regulations establishing minimum
5	entry-level training requirements for an individual oper-
6	ating a commercial motor vehicle—
7	"(1) addressing the knowledge and skills that—
8	"(A) are necessary for an individual oper-
9	ating a commercial motor vehicle to safely oper-
10	ate a commercial motor vehicle; and
11	"(B) must be acquired before obtaining a
12	commercial driver's license for the first time or
13	upgrading from one class of commercial driver's
14	license to another class;
15	"(2) addressing the specific training needs of a
16	commercial motor vehicle operator seeking passenger
17	or hazardous materials endorsements, including for
18	an operator seeking a passenger endorsement train-
19	<del>ing </del>
20	"(A) to suppress motorcoach fires; and
21	"(B) to evacuate passengers from
22	motorcoaches safely;
23	"(3) requiring effective instruction to acquire
24	the knowledge, skills, and training referred to in

1	paragraphs (1) and (2), including classroom and be-
2	hind-the-wheel instruction;
3	"(4) requiring certification that an individual
4	operating a commercial motor vehicle meets the re-
5	quirements established by the Secretary; and
6	"(5) requiring a training provider (including a
7	public or private driving school, motor carrier, or
8	owner or operator of a commercial motor vehicle)
9	that offers training that results in the issuance of a
10	certification to an individual under paragraph (4) to
11	demonstrate that the training meets the require-
12	ments of the regulations, through a process estab-
13	lished by the Secretary.".
14	(b) Commercial Driver's License Uniform
15	STANDARDS.—Section 31308(1) is amended to read as
16	follows:
17	"(1) an individual issued a commercial driver's
18	<del>license</del>
19	"(A) pass written and driving tests for the
20	operation of a commercial motor vehicle that
21	comply with the minimum standards prescribed
22	by the Secretary under section 31305(a); and
23	"(B) present certification of completion of
24	driver training that meets the requirements es-

1	tablished by the Secretary under section
2	<del>31305(e);".</del>
3	(e) Conforming Amendment.—The section head-
4	ing for section 31305 is amended to read as follows:
5	"§31305. General driver fitness, testing, and train-
6	ing".
7	(d) Conforming Amendment.—The analysis for
8	chapter 313 is amended by striking the item relating to
9	section 31305 and inserting the following:
	"31305. General driver fitness, testing, and training.".
10	SEC. 306. COMMERCIAL DRIVER'S LICENSE PROGRAM.
11	(a) In General.—Section 31309 is amended—
12	(1) in subsection (e)(4), by amending subpara-
13	graph (A) to read as follows:
14	"(A) IN GENERAL.—The plan shall speci-
15	<del>fy</del>
16	"(i) a date by which all States shall
17	be operating commercial driver's license in-
18	formation systems that are compatible with
19	the modernized information system under
20	this section; and
21	"(ii) that States must use the systems
22	to receive and submit conviction and dis-
23	qualification data."; and
24	(2) in subsection (f), by striking "use" and in-
25	serting "use, subject to section 31313(a),".

1	(b) REQUIREMENTS FOR STATE PARTICIPATION.—
2	Section 31311 is amended—
3	(1) in subsection (a), as amended by section
4	205(b) of this Act—
5	(A) in paragraph (5), by striking "At
6	least" and all that follows through "regula-
7	tion)," and inserting: "Not later than the time
8	period prescribed by the Secretary by regula-
9	tion,"; and
10	(B) by adding at the end the following:
11	"(23) Not later than 1 year after the date of
12	enactment of the Commercial Motor Vehicle Safety
13	Enhancement Act of 2011, the State shall imple-
14	ment a system and practices for the exclusive elec-
15	tronic exchange of driver history record information
16	on the system the Secretary maintains under section
17	31309, including the posting of convictions, with-
18	drawals, and disqualifications."; and
19	(2) by adding at the end the following:
20	"(d) Critical Requirements.
21	"(1) IDENTIFICATION OF CRITICAL REQUIRE-
22	MENTS.—After reviewing the requirements under
23	subsection (a), including the regulations issued pur-
24	suant to subsection (a) and section 31309(c)(4), the
25	Secretary shall identify the requirements that are

1	eritical to an effective State commercial driver's li-
2	<del>cense program.</del>
3	"(2) Guidance. Not later than 180 days
4	after the date of enactment of the Commercial
5	Motor Vehicle Safety Enhancement Act of 2011, the
6	Secretary shall issue guidance to assist States in
7	complying with the critical requirements identified
8	under paragraph (1). The guidance shall include a
9	description of the actions that each State must take
10	to collect and share accurate and complete data in
11	a timely manner.
12	"(e) State Commercial Driver's License Pro-
13	GRAM PLAN.—
14	"(1) In GENERAL.—Not later than 180 days
15	after the Secretary issues guidance under subsection
16	(d)(2), a State shall submit a plan to the Secretary
17	for complying with the requirements under this sec-
18	tion during the period beginning on the date the
19	plan is submitted and ending on September 30,
20	<del>2016.</del>
21	"(2) Contents.—A plan submitted by a State
22	under paragraph (1) shall identify—
23	"(A) the actions that the State will take to
24	comply with the critical requirements identified
25	under subsection (d)(1):

1 "(B) the actions that the State will take to 2 address any deficiencies in the State's commer-3 cial driver's license program, as identified by 4 the Secretary in the most recent audit of the program; and 6 "(C) other actions that the State will take 7 to comply with the requirements under sub-8 section (a). 9 "(3) Priority.— 10 "<del>(A)</del> IMPLEMENTATION SCHEDULE.—A 11 plan submitted by a State under paragraph (1) 12 shall include a schedule for the implementation 13 of the actions identified under paragraph (2). 14 In establishing the schedule, the State shall 15 prioritize the actions identified under para-16 graphs (2)(A) and (2)(B). 17 "(B) DEADLINE FOR COMPLIANCE WITH 18 CRITICAL REQUIREMENTS.—A plan submitted 19 by a State under paragraph (1) shall include 20 assurances that the State will take the nee-21 essary actions to comply with the critical re-22 quirements pursuant to subsection (d) not later 23 than September 30, 2015. 24 "(4) APPROVAL AND DISAPPROVAL.—The Sec-25 retary shall—

1	"(A) review each plan submitted under
2	paragraph (1);
3	"(B) approve a plan that the Secretary de-
4	termines meets the requirements under this
5	subsection and promotes the goals of this chap-
6	ter; and
7	"(C) disapprove a plan that the Secretary
8	determines does not meet the requirements or
9	does not promote the goals.
10	"(5) Modification of disapproved plans.—
11	If the Secretary disapproves a plan under paragraph
12	(4)(C), the Secretary shall—
13	"(A) provide a written explanation of the
14	disapproval to the State; and
15	"(B) allow the State to modify the plan
16	and resubmit it for approval.
17	"(6) PLAN UPDATES.—The Secretary may re-
18	quire a State to review and update a plan, as appro-
19	<del>priate.</del>
20	"(f) Annual Comparison of State Levels of
21	COMPLIANCE.—The Secretary shall annually—
22	"(1) compare the relative levels of compliance
23	by States with the requirements under subsection
24	(a); and

1	"(2) make the results of the comparison avail-
2	able to the public.".
3	(c) Decertification Authority.—Section 31312
4	is amended—
5	(1) by redesignating subsections (b) and (c) as
6	subsections (e) and (d), respectively; and
7	(2) by inserting after subsection (a) the fol-
8	<del>lowing:</del>
9	"(b) DEADLINE FOR COMPLIANCE WITH CRITICAL
10	REQUIREMENTS.—Beginning on October 1, 2016, in mak-
11	ing a determination under subsection (a), the Secretary
12	shall consider a State to be in substantial noncompliance
13	with this chapter if the Secretary determines that—
14	"(1) the State is not complying with a critical
15	requirement under section 31311(d)(1); and
16	"(2) sufficient grant funding was made avail-
17	able to the State under section 31313(a) to comply
18	with the requirement.".
19	SEC. 307. COMMERCIAL DRIVER'S LICENSE REQUIRE-
20	MENTS.
21	(a) Licensing Standards.—Section 31305(a)(7) is
22	amended by inserting "would not be subject to a disquali-
23	fication under section 31310(g) of this title and" after
24	"taking the tests".

1	(b) Disqualifications.—Section 31310(g)(1) is
2	amended by deleting "who holds a commercial driver's li-
3	eense and".
4	SEC. 308. COMMERCIAL MOTOR VEHICLE DRIVER INFOR-
5	MATION SYSTEMS.
6	Section 31106(e) is amended—
7	(1) by striking the subsection heading and in-
8	serting "(1) IN GENERAL. ";
9	(2) by redesignating paragraphs (1) through
10	(4) as subparagraphs (A) through (D); and
11	(3) by adding at the end the following:
12	"(2) Access to records.—The Secretary may
13	require a State, as a condition of an award of grant
14	money under this section, to provide the Secretary
15	access to all State licensing status and driver history
16	records via an electronic information system, subject
17	to section 2721 of title 18.".
18	SEC. 309. DISQUALIFICATIONS BASED ON NON-COMMER-
19	CIAL MOTOR VEHICLE OPERATIONS.
20	(a) First Offense. Section 31310(b)(1)(D) is
21	amended by deleting "commercial" after "revoked, sus-
22	pended, or canceled based on the individual's operation of
23	a," and before "motor vehicle".
24	(b) Second Offense.—Section 31310(e)(1)(D) is
25	amended by deleting "commercial" after "revoked, sus-

1	pended, or canceled based on the individual's operation of
2	a," and before "motor vehicle".
3	SEC. 310. FEDERAL DRIVER DISQUALIFICATIONS.
4	(a) Disqualification Defined.—Section 31301,
5	as amended by section 205 of this Act, is amended—
6	(1) by redesignating paragraphs (6) through
7	(15) as paragraphs (7) through (16), respectively;
8	and
9	(2) by inserting after paragraph (5) the fol-
10	<del>lowing:</del>
11	"(6) 'Disqualification' means—
12	"(A) the suspension, revocation, or can-
13	cellation of a commercial driver's license by the
14	State of issuance;
15	"(B) a withdrawal of an individual's privi-
16	lege to drive a commercial motor vehicle by a
17	State or other jurisdiction as the result of a vio-
18	lation of State or local law relating to motor ve-
19	hicle traffic control, except for a parking, vehi-
20	ele weight, or vehicle defect violation;
21	"(C) a determination by the Secretary that
22	an individual is not qualified to operate a com-
23	mercial motor vehicle; or

1	"(D) a determination by the Secretary that
2	a commercial motor vehicle driver is unfit under
3	section 31144(g).".
4	(b) Commercial Driver's License Information
5	System Contents.—Section 31309(b)(1)(F) is amended
6	by inserting after "disqualified" the following: "by the
7	State that issued the individual a commercial driver's li-
8	cense, or by the Secretary,".
9	(c) STATE ACTION ON FEDERAL DISQUALIFICA-
10	TION.—Section 31310(h) is amended by inserting after
11	the first sentence the following:
12	"If the State has not disqualified the individual from
13	operating a commercial vehicle under subsections (b)
14	through (g), the State shall disqualify the individual if the
15	Secretary determines under 31144(g) that the individual
16	is disqualified from operating a commercial motor vehi-
17	ele.".
18	SEC. 311. EMPLOYER RESPONSIBILITIES.
19	Section 31304, as amended by section 304 of this
20	Act, is amended in subsection (a)—
21	(1) by striking "knowingly"; and
22	(2) by striking "in which" and inserting "that
23	the employer knows or should reasonably know
24	that".

## TITLE IV—SAFE ROADS ACT OF 1 **2011** 2 SEC. 401. SHORT TITLE. 4 This title may be eited as the "Safe Roads Act of 5 <del>2011".</del> SEC. 402. NATIONAL CLEARINGHOUSE FOR CONTROLLED 7 SUBSTANCE AND ALCOHOL TEST RESULTS OF 8 COMMERCIAL MOTOR VEHICLE OPERATORS. 9 (a) In General.—Chapter 313 is amended— 10 (1) in section 31306(a), by inserting "and sec-11 tion 31306a" after "this section"; and 12 (2) by inserting after section 31306 the fol-13 lowing: "§ 31306a. National clearinghouse for controlled sub-15 stance and alcohol test results of com-16 mercial motor vehicle operators 17 "(a) ESTABLISHMENT.— "(1) IN GENERAL.—Not later than 2 years 18 19 after the date of enactment of the Safe Roads Act 20 of 2011, the Secretary of Transportation shall estab-21 lish a national clearinghouse for records relating to 22 alcohol and controlled substances testing of commer-23 eial motor vehicle operators.

"(2) Purposes.—The purposes of the clearing-

house shall be—

24

1	"(A) to improve compliance with the De-
2	partment of Transportation's alcohol and con-
3	trolled substances testing program applicable to
4	commercial motor vehicle operators;
5	"(B) to facilitate access to information
6	about an individual before employing the indi-
7	vidual as a commercial motor vehicle operator;
8	"(C) to enhance the safety of our United
9	States roadways by reducing accident fatalities
10	involving commercial motor vehicles; and
11	"(D) to reduce the number of impaired
12	commercial motor vehicle operators.
13	"(3) Contents.—The clearinghouse shall func-
14	tion as a repository for records relating to the posi-
15	tive test results and test refusals of commercial
16	motor vehicle operators and violations by such oper-
17	ators of prohibitions set forth in subpart B of part
18	382 of title 49, Code of Federal Regulations (or any
19	subsequent corresponding regulations).
20	"(4) Electronic exchange of records.—
21	The Secretary shall ensure that records can be elec-
22	tronically submitted to, and requested from, the
23	elearinghouse by authorized users.
24	"(5) AUTHORIZED OPERATOR.—The Secretary
25	may authorize a qualified and experienced private

1 entity to operate and maintain the clearinghouse and 2 to collect fees on behalf of the Secretary under sub-3 section (e). The entity shall establish, operate, main-4 tain and expand the clearinghouse and permit access 5 to driver information and records from the clearing-6 house in accordance with this section. 7 "(b) Design of Clearinghouse.— "(1) USE OF FEDERAL MOTOR CARRIER SAFETY 8 9 ADMINISTRATION RECOMMENDATIONS.—In establishing the clearinghouse, the Secretary shall con-10 11 sider— 12 "(A) the findings and recommendations 13 contained in the Federal Motor Carrier Safety Administration's March 2004 report to Con-14 15 gress required under section 226 of the Motor 16 Carrier Safety Improvement Act of 1999 (49) 17 U.S.C. 31306 note); and 18 "(B) the findings and recommendations 19 contained in the Government Accountability Of-20 fice's May 2008 report to Congress entitled 21 'Motor Carrier Safety: Improvements to Drug 22 Testing Programs Could Better Identify Illegal 23 Drug Users and Keep Them off the Road.'.

1	"(2) DEVELOPMENT OF SECURE PROCESSES.—
2	In establishing the clearinghouse, the Secretary shall
3	develop a secure process for—
4	"(A) administering and managing the
5	elearinghouse in compliance with applicable
6	Federal security standards;
7	"(B) registering and authenticating au-
8	thorized users of the elearinghouse;
9	"(C) registering and authenticating per-
10	sons required to report to the elearinghouse
11	under subsection (g);
12	"(D) preventing the unauthorized access of
13	information from the clearinghouse;
14	"(E) storing and transmitting data;
15	"(F) persons required to report to the
16	clearinghouse under subsection (g) to timely
17	and accurately submit electronic data to the
18	<del>clearinghouse;</del>
19	"(G) generating timely and accurate re-
20	ports from the clearinghouse in response to re-
21	quests for information by authorized users; and
22	"(H) updating an individual's record upon
23	completion of the return-to-duty process de-
24	scribed in title 49. Code of Federal Regulations

1	"(3) Employer alert of positive test re-
2	SULT.—In establishing the clearinghouse, the Sec-
3	retary shall develop a secure method for electroni-
4	cally notifying an employer of each additional posi-
5	tive test result or other noncompliance—
6	"(A) for an employee, that is entered into
7	the elearinghouse during the 7-day period im-
8	mediately following an employer's inquiry about
9	the employee; and
10	"(B) for an employee who is listed as hav-
11	ing multiple employers.
12	"(4) Archive capability.—In establishing the
13	elearinghouse, the Secretary shall develop a process
14	for archiving all clearinghouse records, including the
15	depositing of personal records, records relating to
16	each individual in the database, and access requests
17	for personal records, for the purposes of—
18	"(A) auditing and evaluating the timeli-
19	ness, accuracy, and completeness of data in the
20	elearinghouse; and
21	"(B) auditing to monitor compliance and
22	enforce penalties for noncompliance.
23	"(5) Future needs.—

1	"(A) Interoperability with other
2	DATA SYSTEMS.—In establishing the clearing-
3	house, the Secretary shall consider—
4	"(i) the existing data systems con-
5	taining regulatory and safety data for com-
6	mercial motor vehicle operators;
7	"(ii) the efficacy of using or com-
8	bining elearinghouse data with 1 or more
9	of such systems; and
10	"(iii) the potential interoperability of
11	the clearinghouse with such systems.
12	"(B) Specific considerations.—In car-
13	rying out subparagraph (A), the Secretary shall
14	<del>determine</del>
15	"(i) the clearinghouse's capability for
16	interoperability with—
17	"(I) the National Driver Register
18	established under section 30302;
19	"(II) the Commercial Driver's Li-
20	cense Information System established
21	under section 31309;
22	"(III) the Motor Carrier Manage-
23	ment Information System for pre-
24	employment screening services under
25	section 31150; and

1	"(IV) other data systems, as ap-
2	propriate; and
3	"(ii) any change to the administration
4	of the current testing program, such as
5	forms, that is necessary to collect data for
6	the elearinghouse.
7	"(e) STANDARD FORMATS.—The Secretary shall de-
8	velop standard formats to be used—
9	"(1) by an authorized user of the clearinghouse
10	<del>to</del>
11	"(A) request a record from the clearing-
12	house; and
13	"(B) obtain the consent of an individual
14	who is the subject of a request from the clear-
15	inghouse, if applicable; and
16	"(2) to notify an individual that a positive alco-
17	hol or controlled substances test result, refusing to
18	test, and a violation of any of the prohibitions under
19	subpart B of part 382 of title 49, Code of Federal
20	Regulations (or any subsequent corresponding regu-
21	lations), will be reported to the clearinghouse.
22	"(d) Privacy.—A release of information from the
23	clearinghouse shall—

1	"(1) comply with applicable Federal privacy
2	laws, including the fair information practices under
3	the Privacy Act of 1974 (5 U.S.C. 552a);
4	"(2) comply with applicable sections of the Fair
5	Credit Reporting Act (15 U.S.C. 1681 et seq.); and
6	"(3) not be made to any person or entity unless
7	expressly authorized or required by law.
8	"(e) FEES.—
9	"(1) AUTHORITY TO COLLECT FEES.—Except
10	as provided under paragraph (3), the Secretary may
11	collect a reasonable, customary, and nominal fee
12	from an authorized user of the elearinghouse for a
13	request for information from the clearinghouse.
14	"(2) Use of fees.—Fees collected under this
15	subsection shall be used for the operation and main-
16	tenance of the clearinghouse.
17	"(3) Limitation.—The Secretary may not col-
18	lect a fee from an individual requesting information
19	from the clearinghouse that pertains to the record of
20	that individual.
21	"(f) Employer Requirements.—
22	"(1) DETERMINATION CONCERNING USE OF
23	CLEARINGHOUSE.—The Secretary shall determine if
24	an employer is authorized to use the elearinghouse
25	to meet the alcohol and controlled substances testing

1	requirements under title 49, Code of Federal Regu-
2	<del>lations.</del>
3	"(2) Applicability of existing require-
4	MENTS.—Each employer and service agent shall
5	comply with the alcohol and controlled substances
6	testing requirements under title 49, Code of Federal
7	Regulations.
8	"(3) Employment prohibitions.—Beginning
9	30 days after the date that the elearinghouse is es-
10	tablished under subsection (a), an employer shall not
11	hire an individual to operate a commercial motor ve-
12	hicle unless the employer determines that the indi-
13	vidual, during the preceding 3-year period—
14	"(A) if tested for the use of alcohol and
15	controlled substances, as required under title
16	49, Code of Federal Regulations—
17	"(i) did not test positive for the use of
18	alcohol or controlled substances in violation
19	of the regulations; or
20	"(ii) tested positive for the use of al-
21	cohol or controlled substances and com-
22	pleted the required return-to-duty process
23	under title 49, Code of Federal Regula-
24	<del>tions;</del>

1	"(B)(i) did not refuse to take an alcohol or
2	controlled substance test under title 49, Code of
3	Federal Regulations; or
4	"(ii) refused to take an alcohol or con-
5	trolled substance test and completed the
6	required return-to-duty process under title
7	49, Code of Federal Regulations; and
8	"(C) did not violate any other provision of
9	subpart B of part 382 of title 49, Code of Fed-
10	eral Regulations (or any subsequent cor-
11	responding regulations).
12	"(4) Annual Review.—Beginning 30 days
13	after the date that the elearinghouse is established
14	under subsection (a), an employer shall request and
15	review a commercial motor vehicle operator's record
16	from the clearinghouse annually for as long as the
17	commercial motor vehicle operator is under the em-
18	ploy of the employer.
19	"(g) REPORTING OF RECORDS.—
20	"(1) In General.—Beginning 30 days after
21	the date that the elearinghouse is established under
22	subsection (a), a medical review officer, employer,
23	service agent, and other appropriate person, as de-
24	termined by the Secretary, shall promptly submit to

1	the Secretary, if in possession of, the record of ar
2	individual who—
3	"(A) refuses to take an alcohol or con-
4	trolled substances test required under title 49
5	Code of Federal Regulations;
6	"(B) tests positive for alcohol or a con-
7	trolled substance in violation of the regulations
8	<del>Ol'</del>
9	"(C) violates any other provision of sub-
10	part B of part 382 of title 49, Code of Federa
11	Regulations (or any subsequent corresponding
12	regulations).
13	"(2) Inclusion of records in clearing
14	HOUSE.—The Secretary shall include in the clearing
15	house the records of positive test results and test re-
16	fusals received under paragraph (1).
17	"(3) Modifications and deletions.—If the
18	Secretary determines that a record contained in the
19	elearinghouse is not accurate, the Secretary shall
20	modify or delete the record, as appropriate.
21	"(4) Notification.—The Secretary shall expe-
22	ditiously notify an individual, unless such notifica-
23	tion would be duplicative, when—
24	"(A) a record relating to the individual is
25	received by the elearinghouse;

1	"(B) a record in the clearinghouse relating
2	to the individual is modified or deleted, and in-
3	elude in the notification the reason for the
4	modification or deletion; or
5	"(C) a record in the clearinghouse relating
6	to the individual is released to an employer and
7	specify the reason for the release.
8	"(5) Data quality and security standards
9	FOR REPORTING AND RELEASING.—The Secretary
10	may establish additional requirements, as appro-
11	priate, to ensure that—
12	"(A) the submission of records to the
13	elearinghouse is timely and accurate;
14	"(B) the release of data from the clearing
15	house is timely, accurate, and released to the
16	appropriate authorized user under this section
17	and
18	"(C) an individual with a record in the
19	clearinghouse has a cause of action for any in-
20	appropriate use of information included in the
21	elearinghouse.
22	"(6) RETENTION OF RECORDS.—The Secretary
23	<del>shall—</del>

1	"(A) retain a record submitted to the
2	elearinghouse for a 5-year period beginning on
3	the date the record is submitted;
4	"(B) remove the record from the clearing-
5	house at the end of the 5-year period, unless
6	the individual fails to meet a return-to-duty or
7	follow-up requirement under title 49, Code of
8	Federal Regulations; and
9	"(C) retain a record after the end of the
10	5-year period in a separate location for
11	archiving and auditing purposes.
12	"(h) AUTHORIZED USERS.—
13	"(1) Employers.—The Secretary shall estab-
14	lish a process for an employer to request and receive
15	an individual's record from the clearinghouse.
16	"(A) Consent.—An employer may not ac-
17	cess an individual's record from the clearing-
18	house unless the employer—
19	"(i) obtains the prior written or elec-
20	tronic consent of the individual for access
21	to the record; and
22	"(ii) submits proof of the individual's
23	consent to the Secretary.
24	"(B) Access to records.—After receiv-
25	ing a request from an employer for an individ-

1	ual's record under subparagraph (A), the Sec-
2	retary shall grant access to the individual's
3	record to the employer as expeditiously as prac-
4	ticable.
5	"(C) RETENTION OF RECORD RE-
6	QUESTS.—The Secretary shall require an em-
7	ployer to retain for a 3-year period—
8	"(i) a record of each request made by
9	the employer for records from the elearing-
10	house; and
11	"(ii) the information received pursu-
12	ant to the request.
13	"(D) USE OF RECORDS.—An employer
14	may use an individual's record received from
15	the clearinghouse only to assess and evaluate
16	the qualifications of the individual to operate a
17	commercial motor vehicle for the employer.
18	"(E) PROTECTION OF PRIVACY OF INDI-
19	VIDUALS.—An employer that receives an indi-
20	vidual's record from the clearinghouse under
21	subparagraph (B) shall—
22	"(i) protect the privacy of the indi-
23	vidual and the confidentiality of the record;
24	<del>and</del>

1	"(ii) ensure that information con-
2	tained in the record is not divulged to a
3	person or entity that is not directly in-
4	volved in assessing and evaluating the
5	qualifications of the individual to operate a
6	commercial motor vehicle for the employer.
7	"(2) STATE LICENSING AUTHORITIES.—The
8	Secretary shall establish a process for the chief com-
9	mercial driver's licensing official of a State to re-
10	quest and receive an individual's record from the
11	elearinghouse if the individual is applying for a com-
12	mercial driver's license from the State.
13	"(A) Consent.—The Secretary may grant
14	access to an individual's record in the clearing-
15	house under this paragraph without the prior
16	written or electronic consent of the individual.
17	An individual who holds a commercial driver's
18	license shall be deemed to consent to such ac-
19	cess by obtaining a commercial driver's license.
20	"(B) PROTECTION OF PRIVACY OF INDI-
21	VIDUALS.—A chief commercial driver's licensing
22	official of a State that receives an individual's
23	record from the clearinghouse under this para-

graph shall—

1	"(i) protect the privacy of the indi-
2	vidual and the confidentiality of the record;
3	and
4	"(ii) ensure that the information in
5	the record is not divulged to any person
6	that is not directly involved in assessing
7	and evaluating the qualifications of the in-
8	dividual to operate a commercial motor ve-
9	hiele.
10	"(3) NATIONAL TRANSPORTATION SAFETY
11	BOARD.—The Secretary shall establish a process for
12	the National Transportation Safety Board to request
13	and receive an individual's record from the clearing-
14	house if the individual is involved in an accident that
15	is under investigation by the National Transpor-
16	tation Safety Board.
17	"(A) Consent.—The Secretary may grant
18	access to an individual's record in the clearing-
19	house under this paragraph without the prior
20	written or electronic consent of the individual.
21	An individual who holds a commercial driver's
22	license shall be deemed to consent to such ac-
23	cess by obtaining a commercial driver's license.
24	"(B) PROTECTION OF PRIVACY OF INDI-
25	WIDHALS An official of the National Trans

1	portation Safety Board that receives an individ-
2	ual's record from the elearinghouse under this
3	<del>paragraph</del> <del>shall—</del>
4	"(i) protect the privacy of the indi-
5	vidual and the confidentiality of the record;
6	and
7	"(ii) unless the official determines
8	that the information in the individual's
9	record should be reported under section
10	1131(e), ensure that the information in the
11	record is not divulged to any person that
12	is not directly involved with investigating
13	the accident.
14	"(4) Additional authorized users.—The
15	Secretary shall consider whether to grant access to
16	the clearinghouse to additional users. The Secretary
17	may authorize access to an individual's record from
18	the elearinghouse to an additional user if the Sec-
19	retary determines that granting access will further
20	the purposes under subsection (a)(2). In determining
21	whether the access will further the purposes under
22	subsection (a)(2), the Secretary shall consider,
23	among other things—
24	"(A) what use the additional user will
25	make of the individual's record;

1	"(B) the costs and benefits of the use; and
2	"(C) how to protect the privacy of the indi-
3	vidual and the confidentiality of the record.
4	"(i) Access to Clearinghouse by Individuals.—
5	"(1) IN GENERAL.—The Secretary shall estab-
6	lish a process for an individual to request and re-
7	ceive information from the clearinghouse—
8	"(A) to determine whether the clearing-
9	house contains a record pertaining to the indi-
10	vidual;
11	"(B) to verify the accuracy of a record;
12	"(C) to update an individual's record, in-
13	eluding completing the return-to-duty process
14	described in title 49, Code of Federal Regula-
15	tions; and
16	"(D) to determine whether the clearing-
17	house received requests for the individual's in-
18	formation.
19	"(2) DISPUTE PROCEDURE.—The Secretary
20	shall establish a procedure, including an appeal
21	process, for an individual to dispute and remedy an
22	administrative error in the individual's record.
23	"(j) Penalties.—
24	"(1) In GENERAL.—An employer, employee,
25	medical review officer, or service agent who violates

1	any provision of this section shall be subject to civil
2	penalties under section 521(b)(2)(C) and criminal
3	penalties under section 521(b)(6)(B), and any other
4	applicable civil and criminal penalties, as determined
5	by the Secretary.
6	"(2) VIOLATION OF PRIVACY.—The Secretary
7	shall establish civil and criminal penalties, consistent
8	with paragraph (1), for an authorized user who vio-
9	lates paragraph (2)(B) or (3)(B) of subsection (h).
10	"(k) Compatibility of State and Local Laws.—
11	"(1) Preemption.—Except as provided under
12	paragraph (2), any law, regulation, order, or other
13	requirement of a State, political subdivision of a
14	State, or Indian tribe related to a commercial driv-
15	er's license holder subject to alcohol or controlled
16	substance testing under title 49, Code of Federal
17	Regulations, that is inconsistent with this section or
18	a regulation issued pursuant to this section is pre-
19	empted.
20	"(2) APPLICABILITY.—The preemption under
21	paragraph (1) shall include—
22	"(A) the reporting of valid positive results
23	from alcohol screening tests and drug tests;
24	"(B) the refusal to provide a specimen for
25	an alcohol screening test or drug test; and

1	"(C) other violations of subpart B of part
2	382 of title 49, Code of Federal Regulations (or
3	any subsequent corresponding regulations).
4	"(3) Exception.—A law, regulation, order, or
5	other requirement of a State, political subdivision of
6	a State, or Indian tribe shall not be preempted
7	under this subsection to the extent it relates to an
8	action taken with respect to a commercial motor ve-
9	hicle operator's commercial driver's license or driv-
10	ing record as a result of the driver's—
11	"(A) verified positive alcohol or drug test
12	result;
13	"(B) refusal to provide a specimen for the
14	test; or
15	"(C) other violations of subpart B of part
16	382 of title 49, Code of Federal Regulations (or
17	any subsequent corresponding regulations).
18	"(l) DEFINITIONS.—In this section—
19	"(1) AUTHORIZED USER.—The term 'author-
20	ized user' means an employer, State licensing au-
21	thority, National Transportation Safety Board, or
22	other person granted access to the clearinghouse
23	under subsection (h).
24	"(2) Chief commercial driver's licensing
25	OFFICIAL.—The term 'chief commercial driver's li-

1	censing official' means the official in a State who is
2	authorized to—
3	"(A) maintain a record about commercial
4	driver's licenses issued by the State; and
5	"(B) take action on commercial driver's li-
6	censes issued by the State.
7	"(3) CLEARINGHOUSE.—The term 'clearing-
8	house' means the elearinghouse established under
9	subsection (a).
10	"(4) COMMERCIAL MOTOR VEHICLE OPER-
11	ATOR.—The term 'commercial motor vehicle oper-
12	ator' means an individual who—
13	"(A) possesses a valid commercial driver's
14	license issued in accordance with section 31308;
15	and
16	"(B) is subject to controlled substances
17	and alcohol testing under title 49, Code of Fed-
18	eral Regulations.
19	"(5) EMPLOYER.—The term 'employer' means
20	a person or entity employing, or seeking to employ,
21	1 or more employees (including an individual who is
22	self-employed) to be commercial motor vehicle opera-
23	<del>tors.</del>

1	"(6) MEDICAL REVIEW OFFICER.—The term
2	'medical review officer' means a licensed physician
3	who is responsible for—
4	"(A) receiving and reviewing a laboratory
5	result generated under the testing program;
6	"(B) evaluating a medical explanation for
7	a controlled substances test under title 49
8	Code of Federal Regulations; and
9	"(C) interpreting the results of a con-
10	trolled substances test.
11	"(7) Secretary.—The term 'Secretary' means
12	the Secretary of Transportation.
13	"(8) SERVICE AGENT.—The term 'service
14	agent' means a person or entity, other than an em-
15	ployee of the employer, who provides services to em-
16	ployers or employees under the testing program.
17	"(9) Testing Program.—The term 'testing
18	program' means the alcohol and controlled sub-
19	stances testing program required under title 49
20	Code of Federal Regulations.".
21	(b) Conforming Amendment.—The analysis for
22	chapter 313 is amended by inserting after the item relat-
23	ing to section 31306 the following:
	(01000 N / 1 1 1 1 0 1/ 1 1 1 1 1 1 1 1 1 1 1 1

"31306a. National clearinghouse for positive controlled substance and alcohol test results of commercial motor vehicle operators.".

## 1 SEC. 403. DRUG AND ALCOHOL VIOLATION SANCTIONS.

2	Chapter 313 is amended—
3	(1) by redesignating section 31306(f) as
4	31306(f)(1); and
5	(2) by inserting after section 31306(f)(1) the
6	following:
7	"(2) Additional sanctions.—The Secretary
8	may require a State to revoke, suspend, or cancel
9	the commercial driver's license of a commercial
10	motor vehicle operator who is found, based on a test
11	conducted and confirmed under this section, to have
12	used alcohol or a controlled substance in violation of
13	law until the commercial motor vehicle operator
14	completes the rehabilitation process under subsection
15	<del>(e)."; and</del>
16	(3) by amending section 31310(d) to read as
17	<del>follows:</del>
18	"(d) Controlled Substance Violations.—The
19	Secretary may permanently disqualify an individual from
20	operating a commercial vehicle if the individual—
21	"(1) uses a commercial motor vehicle in the
22	commission of a felony involving manufacturing, dis-
23	tributing, or dispensing a controlled substance, or
24	possession with intent to manufacture, distribute, or
25	dispense a controlled substance; or

1	"(2) uses alcohol or a controlled substance, in
2	violation of section 31306, 3 or more times.".
3	SEC. 404. AUTHORIZATION OF APPROPRIATIONS.
4	From the funds authorized to be appropriated under
5	section 31104(h) of title 49, United States Code, up to
6	\$5,000,000 is authorized to be appropriated from the
7	Highway Trust Fund (other than the Mass Transit Ac-
8	count) for the Secretary of Transportation to develop, de-
9	sign, and implement the national clearinghouse required
10	by section 402 of this Act.
11	TITLE V—ENFORCEMENT
12	SEC. 501. INSPECTION DEMAND AND DISPLAY OF CREDEN-
13	TIALS.
14	(a) Safety Investigations.—Section 504(c) is
15	amended—
16	(1) by inserting ", or an employee of the recipi-
17	ent of a grant issued under section 31102 of this
18	title" after "a contractor"; and
19	(2) by inserting ", in person or in writing"
20	after "proper eredentials".
21	(b) Civil Penalty.—Section 521(b)(2)(E) is
22	<del>amended</del>
23	(1) by redesignating subparagraph (E) as sub-
24	paragraph (E)(i); and
	paragraph (12)(1); and

1	"(ii) Place out of service.—The
2	Secretary may by regulation adopt proce-
3	dures for placing out of service the com-
4	mercial motor vehicle of a foreign-domi-
5	eiled motor earrier that fails to promptly
6	allow the Secretary to inspect and copy a
7	record or inspect equipment, land, build-
8	ings, or other property.".
9	(e) Hazardous Materials Investigations.—Sec-
10	tion 5121(c)(2) is amended by inserting ", in person or
11	in writing," after "proper credentials".
12	(d) Commercial Investigations.—Section
13	14122(b) is amended by inserting ", in person or in writ-
14	ing" after "proper credentials".
15	SEC. 502. OUT OF SERVICE PENALTY FOR DENIAL OF AC-
16	CESS TO RECORDS.
17	Section 521(b)(2)(E) is amended—
18	(1) by inserting after "\$10,000." the following:
19	"In the ease of a motor carrier, the Secretary may
20	also place the violator's motor carrier operations out
21	of service."; and
22	(2) by striking "such penalty" after "It shall be
23	a defense to" and inserting "a penalty"

1	SEC. 503. PENALTIES FOR VIOLATION OF OPERATION OUT
2	OF SERVICE ORDERS.
3	Section 521(b)(2) is amended by adding at the end
4	the following:
5	"(F) PENALTY FOR VIOLATIONS RELATING
6	TO OUT OF SERVICE ORDERS.—A motor carrier
7	or employer (as defined in section 31132) that
8	operates a commercial motor vehicle in com-
9	merce in violation of a prohibition on transpor-
10	tation under section 31144(e) of this title or an
11	imminent hazard out of service order issued
12	under subsection (b)(5) of this section or sec-
13	tion 5121(d) of this title shall be liable for a
14	civil penalty not to exceed \$25,000.".
15	SEC. 504. MINIMUM PROHIBITION ON OPERATION FOR
16	UNFIT CARRIERS.
17	(a) In General.—Section 31144(e)(1) is amended
18	by inserting ", and such period shall be for not less than
19	10 days" after "operator is fit".
20	(b) Owners or Operators Transporting Pas-
21	SENGERS.—Section 31144(c)(2) is amended by inserting
22	", and such period shall be for not less than 10 days"
23	after "operator is fit".
24	(e) Owners or Operators Transporting Haz-
25	ARDOUS MATERIAL.—Section 31144(c)(3) is amended by

1	inserting at the end of the first sentence the following:
2	", and such period shall be for not less than 10 days".
3	SEC. 505. MINIMUM OUT OF SERVICE PENALTIES.
4	Section 521(b)(7) is amended by adding at the end
5	the following:
6	"The penalties may include a minimum duration for
7	any out of service period, not to exceed 90 days.".
8	SEC. 506. IMPOUNDMENT AND IMMOBILIZATION OF COM-
9	MERCIAL MOTOR VEHICLES FOR IMMINENT
10	HAZARD.
11	Section 521(b) is amended by adding at the end the
12	following:
13	"(15) IMPOUNDMENT OF COMMERCIAL MOTOR
14	<del>VEHICLES.</del>
15	"(A) Enforcement of imminent haz-
16	ARD OUT-OF-SERVICE ORDERS.—
17	"(i) The Secretary, or an authorized
18	State official carrying out motor carrier
19	safety enforcement activities under section
20	31102, may enforce an imminent hazard
21	out-of-service order issued under chapters
22	5, 51, 131 through 149, 311, 313, or 315
23	of this title, or a regulation promulgated
24	thereunder, by towing and impounding a

commercial motor vehicle until the order is rescinded.

"(ii) Enforcement shall not unreasonably interfere with the ability of a shipper, earrier, broker, or other party to arrange for the alternative transportation of any cargo or passenger being transported at the time the commercial motor vehicle is immobilized. In the case of a commercial motor vehicle transporting passengers, the Secretary or authorized State official shall provide reasonable, temporary, and secure shelter and accommodations for passengers in transit.

"(iii) The Secretary's designee or an authorized State official carrying out motor carrier safety enforcement activities under section 31102, shall immediately notify the owner of a commercial motor vehicle of the impoundment and the opportunity for review of the impoundment. A review shall be provided in accordance with section 554 of title 5, except that the review shall occur not later than 10 days after the impoundment.

1	"(B) ISSUANCE OF REGULATIONS.—The
2	Secretary shall promulgate regulations on the
3	use of impoundment or immobilization of com-
4	mercial motor vehicles as a means of enforcing
5	additional out-of-service orders issued under
6	chapters 5, 51, 131 through 149, 311, 313, or
7	315 of this title, or a regulation promulgated
8	thereunder. Regulations promulgated under this
9	subparagraph shall include consideration of
10	public safety, the protection of passengers and
11	cargo, inconvenience to passengers, and the se-
12	curity of the commercial motor vehicle.
13	"(C) Definition.—In this paragraph, the
14	term 'impoundment' or 'impounding' means the
15	seizing and taking into custody of a commercial
16	motor vehicle or the immobilizing of a commer-
17	cial motor vehicle through the attachment of $\epsilon$
18	locking device or other mechanical or electronic
19	means.".
20	SEC. 507. INCREASED PENALTIES FOR EVASION OF REGU
21	LATIONS.
22	(a) Penalties.—Section 524 is amended—
23	(1) by striking "knowingly and willfully";
24	(2) by inserting after "this chapter" the fol-
25	lowing: " chanter 51 subchanter III of chanter 311

1	(except sections 31138 and 31139) or section
2	31302, 31303, 31304, 31305(b), 31310(g)(1)(A), or
3	31502 of this title, or a regulation issued under any
4	of those provisions,";
5	(3) by striking "\$200 but not more than \$500"
6	and inserting "\$2,000 but not more than \$5,000";
7	and
8	(4) by striking "\$250 but not more than
9	\$2,000" and inserting "\$2,500 but not more than
10	<del>\$7,500".</del>
11	(b) Evasion of Regulation.—Section 14906 is
12	amended—
13	(1) by striking "\$200" and inserting "at least
14	\$2,000'';
15	(2) by striking "\$250" and inserting "\$5,000";
16	and
17	(3) by inserting after "a subsequent violation"
18	the following:
19	", and may be subject to criminal penalties".
20	SEC. 508. FAILURE TO PAY CIVIL PENALTY AS A DISQUALI-
21	FYING OFFENSE.
22	(a) In General.—Chapter 311 is amended by in-
23	serting after section 31151 the following:

## 1 "\\$31152. Disqualification for failure to pay

- 2 "An individual assessed a civil penalty under this
- 3 chapter, or chapters 5, 51, or 149 of this title, or a regula-
- 4 tion issued under any of those provisions, who fails to pay
- 5 the penalty or fails to comply with the terms of a settle-
- 6 ment with the Secretary, shall be disqualified from oper-
- 7 ating a commercial motor vehicle. A disqualification shall
- 8 continue until the penalty is paid, or the individual com-
- 9 plies with the terms of the settlement, unless the non-
- 10 payment is because the individual is a debtor in a case
- 11 under chapter 11 of title 11, United States Code.".
- 12 (b) Technical Amendments.—Section 31310, as
- 13 amended by sections 206 and 310 of this Act, is amend-
- 14 ed—
- 15 (1) by redesignating subsections (h) through (k)
- as subsections (i) through (l), respectively; and
- 17 (2) by inserting after subsection (g) the fol-
- 18 lowing:
- 19 "(h) Disqualification for Failure To Pay.—
- 20 The Secretary shall disqualify from operating a commer-
- 21 eial motor vehicle any individual who fails to pay a civil
- 22 penalty within the prescribed period, or fails to conform
- 23 to the terms of a settlement with the Secretary. A disquali-
- 24 fication shall continue until the penalty is paid, or the in-
- 25 <del>dividual conforms to the terms of the settlement, unless</del>
- 26 the nonpayment is because the individual is a debtor in

1	a case under chapter 11 of title 11, United States Code.";
2	and
3	(3) in subsection (i), as redesignated, by strik-
4	ing "Notwithstanding subsections (b) through (g)"
5	and inserting "Notwithstanding subsections (b)
6	through (h)".
7	(c) Conforming Amendment.—The analysis of
8	chapter 311 is amended by inserting after the item relat-
9	ing to section 31151 the following:
	"31152. Disqualification for failure to pay.".
10	SEC. 509. VIOLATIONS RELATING TO COMMERCIAL MOTOR
11	VEHICLE SAFETY REGULATION AND OPERA-
<ul><li>11</li><li>12</li></ul>	VEHICLE SAFETY REGULATION AND OPERA- TORS.
12 13	TORS.
12 13	TORS.  Section 521(b)(2)(D) is amended by striking "ability
12 13 14	Section 521(b)(2)(D) is amended by striking "ability to pay,".
12 13 14 15	Section 521(b)(2)(D) is amended by striking "ability to pay,".  SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT
12 13 14 15 16	Section 521(b)(2)(D) is amended by striking "ability to pay,".  SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT HAZARD.
12 13 14 15 16 17	Section 521(b)(2)(D) is amended by striking "ability to pay,".  SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT HAZARD.  Section 31310(f) is amended—
12 13 14 15 16 17	Section 521(b)(2)(D) is amended by striking "ability to pay,".  SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT HAZARD.  Section 31310(f) is amended—  (1) in paragraph (1) by inserting "section 521

1	SEC. 511.	INTRASTATE	<b>OPERATIONS</b>	<b>OF</b>	INTERSTATE
2		MOTOR CAR	RIERS.		
3	<del>(a)</del>	PROHIBITED	Transpor	RTAT	ion.—Section
4	<del>521(b)(5)</del>	is amended by	inserting after	subp	oaragraph (B)
5	the follow	<del>ing:</del>			
6		"(C) If an	employee, veh	<del>icle,</del>	or all or part
7		of an employer'	s commercial n	notor	· vehicle oper-
8		ations is ordere	d <del>out of service</del>	e <del>unc</del>	<del>ler paragraph</del>
9		(5)(A), the com	mercial motor	vehic	ele operations
10		of the employee	<del>, vehiele, or en</del>	aploy	er that affect
11		interstate comm	nerce are also p	orohil	bited.".
12	<del>(b)</del> 3	<del>Prombition</del> e	ON OPERATION	<del>IN</del>	INTERSTATE
13	COMMERC	EE AFTER NON	PAYMENT OF 1	Pena	ALTIES.—Sec-
14	tion 521(l	b)(8) is amended	<del>l</del> —		
15		(1) by redesign	ating subparas	grapl	n (B) as sub-
16	paras	graph (C); and			
17		(2) by inserting	; after subpara	grap	h (A) the fol-
18	lowin	<del>ıg:</del>			
19		"(B) ADD	ITIONAL PROH	HBIT	ion.—A per-
20		son prohibited f	rom operating	<del>in</del> in	<del>iterstate com</del> -
21		merce under pa	ragraph (8)(A	<del>) ma</del>	<del>y not operate</del>
22		any commercial	l motor vehicle	e wh	ere the oper-
23		ation affects int	<del>cerstate comme</del>	ree.	<u>.</u>

1	SEC. 512. ENFORCEMENT OF SAFETY LAWS AND REGULA
2	TIONS.
3	(a) Enforcement of Safety Laws and Regula-
4	TIONS.—Chapter 311, as amended by sections 113 and
5	508 of this Act, is amended by adding after section 31153
6	the following:
7	"§31154. Enforcement of safety laws and regulations
8	"(a) In General.—The Secretary may bring a civil
9	action to enforce this part, or a regulation or order of the
10	Secretary under this part, when violated by an employer,
11	employee, or other person providing transportation or
12	service under this subchapter or subchapter I.
13	"(b) Venue.—In a civil action under subsection
14	<del>(a)</del> —
15	"(1) trial shall be in the judicial district in
16	which the employer, employee, or other person oper-
17	ates;
18	"(2) process may be served without regard to
19	the territorial limits of the district or of the State
20	in which the action is instituted; and
21	"(3) a person participating with a carrier or
22	broker in a violation may be joined in the civil action
23	without record to the regidence of the person "

1	(b) Conforming Amendment.—The analysis of
2	chapter 311 is amended by inserting after the item relat-
3	ing to section 31153 the following:
	"31154. Enforcement of safety laws and regulations.".
4	SEC. 513. DISCLOSURE TO STATE AND LOCAL LAW EN-
5	FORCEMENT AGENCIES.
6	Section 31106(e) is amended—
7	(1) by redesignating subsection (e) as sub-
8	section (e)(1); and
9	(2) by inserting at the end the following:
10	"(2) In General.—Notwithstanding any prohi-
11	bition on disclosure of information in section
12	31105(h) or 31143(b) of this title or section 552a
13	of title 5, the Secretary may disclose information
14	maintained by the Secretary pursuant to chapters
15	51, 135, 311, or 313 of this title to appropriate per-
16	sonnel of a State agency or instrumentality author-
17	ized to carry out State commercial motor vehicle
18	safety activities and commercial driver's license laws,
19	or appropriate personnel of a local law enforcement
20	agency, in accordance with standards, conditions,
21	and procedures as determined by the Secretary. Dis-
22	elosure under this section shall not operate as a

waiver by the Secretary of any applicable privilege

against disclosure under common law or as a basis

23

24

1	for compelling disclosure under section 552 of title
2	<del>5.".</del>
3	TITLE VI—COMPLIANCE,
4	SAFETY, ACCOUNTABILITY
5	SEC. 601. COMPLIANCE, SAFETY, ACCOUNTABILITY.
6	(a) Section 31102 is amended—
7	(1) by amending the section heading to read:
8	"§31102. Compliance, safety, and accountability
9	<del>grants";</del>
10	(2) by amending subsection (a) to read as fol-
11	<del>lows:</del>
12	"(a) General Authority.—Subject to this section,
13	the Secretary of Transportation shall make and admin-
14	ister a compliance, safety, and accountability grant pro-
15	gram to assist States, local governments, and other enti-
16	ties and persons with motor carrier safety and enforce-
17	ment on highways and other public roads, new entrant
18	safety audits, border enforcement, hazardous materials
19	safety and security, consumer protection and household
20	goods enforcement, and other programs and activities re-
21	quired to improve the safety of motor earriers as deter-
22	mined by the Secretary. The Secretary shall allocate fund-
23	ing in accordance with section 31104 of this title.";
24	(3) in subsection (b)—

1	(A) by amending the heading to read as
2	follows:
3	"(b) Motor Carrier Safety Assistance Pro-
4	GRAM.—";
5	(B) by redesignating paragraphs (1)
6	through (3) as (2) through (4), respectively;
7	(C) by inserting before paragraph (2), as
8	redesignated, the following:
9	"(1) Program GOAL.—The goal of the Motor
10	Carrier Safety Assistance Program is to ensure that
11	the Secretary, States, local government agencies,
12	and other political jurisdictions work in partnership
13	to establish programs to improve motor earrier, com-
14	mercial motor vehicle, and driver safety to support
15	a safe and efficient surface transportation system
16	<del>by</del>
17	"(A) making targeted investments to pro-
18	mote safe commercial motor vehicle transpor-
19	tation, including transportation of passengers
20	and hazardous materials;
21	"(B) investing in activities likely to gen-
22	erate maximum reductions in the number and
23	severity of commercial motor vehicle crashes
24	and fatalities resulting from such grashes:

1	"(C) adopting and enforcing effective
2	motor carrier, commercial motor vehicle, and
3	driver safety regulations and practices con-
4	sistent with Federal requirements; and
5	"(D) assessing and improving statewide
6	performance by setting program goals and
7	meeting performance standards, measures, and
8	benchmarks.";
9	(D) in paragraph (2), as redesignated—
10	(i) by striking "make a declaration
11	of" in subparagraph (I) and inserting
12	"demonstrate";
13	(ii) by amending subparagraph (M) to
14	read as follows:
15	"(M) ensures participation in appropriate
16	Federal Motor Carrier Safety Administration
17	systems and other information systems by all
18	appropriate jurisdictions receiving Motor Car-
19	rier Safety Assistance Program funding;";
20	(iii) in subparagraph (Q), by inserting
21	"and dedicated sufficient resources to" be-
22	tween "established" and "a program";
23	(iv) in subparagraph (W), by striking
24	"and" after the semicolon;

1	(v) by amending subparagraph (X) to
2	read as follows:
3	"(X) except in the case of an imminent or
4	obvious safety hazard, ensures that an inspec-
5	tion of a vehicle transporting passengers for a
6	motor carrier of passengers is conducted at a
7	station, terminal, border crossing, maintenance
8	facility, destination, weigh station, rest stop.
9	turnpike service area, or a location where ade-
10	quate food, shelter, and sanitation facilities are
11	available for passengers, and reasonable accom-
12	modation is available for passengers with dis-
13	abilities; and"; and
14	(vi) by adding after subparagraph (X)
15	the following:
16	"(Y) ensures that the State will transmit
17	to its roadside inspectors the notice of each fed-
18	eral exemption granted pursuant to section
19	31315(b) and provided to the State by the Sec-
20	retary, including the name of the person grant-
21	ed the exemption and any terms and conditions
22	that apply to the exemption."; and
23	(E) by amending paragraph (4), as redes-
24	ignated, to read as follows:
25	"(4) Maintenance of Effort.—

1	"(A) In General.—A plan submitted by a
2	State under paragraph (2) shall provide that
3	the total expenditure of amounts of the lead
4	State agency responsible for implementing the
5	plan will be maintained at a level at least equal
6	to the average level of that expenditure for fis-
7	cal years 2004 and 2005.
8	"(B) Average level of state expendi-
9	TURES.—In estimating the average level of
10	State expenditure under subparagraph (A), the
11	<del>Secretary</del>
12	"(i) may allow the State to exclude
13	State expenditures for Government-spon-
14	sored demonstration or pilot programs;
15	<del>and</del>
16	"(ii) shall require the State to exclude
17	State matching amounts used to receive
18	Government financing under this sub-
19	section.
20	"(C) Waiver.—Upon the request of a
21	State, the Secretary may waive or modify the
22	requirements of this paragraph for 1 fiscal
23	year, if the Secretary determines that a waiver
24	is equitable due to exceptional or uncontrollable
25	circumstances, such as a natural disaster or a

1	serious decline in the financial resources of the
2	State motor carrier safety assistance program
3	agency.";
4	(4) by redesignating subsection (e) as sub-
5	section (h); and
6	(5) by inserting after subsection (d) the fol-
7	<del>lowing:</del>
8	"(e) New Entrant Safety Assurance Pro-
9	GRAM.—
10	"(1) Program Goal.—The Secretary may
11	make grants to States and local governments for
12	pre-authorization safety audits and new entrant
13	motor carrier audits as described in section
14	31144(g).
15	"(2) RECIPIENTS.—Grants made in support of
16	this program may be provided to States and local
17	governments.
18	"(3) FEDERAL SHARE.—The Federal share of a
19	grant made under this program is 100 percent.
20	"(4) Eligible activities.—Eligible activities
21	will be in accordance with criteria developed by the
22	Secretary and posted in the Federal Register in ad-
23	vance of the grant application period.
24	"(5) Determination.—If the Secretary deter-
25	mines that a State or local government is unable to

1	conduct a new entrant motor carrier audit, the Sec-
2	retary may use the funds to conduct the audit.
3	"(f) Border Enforcement.—
4	"(1) Program goal.—The Secretary of Trans-
5	portation may make a grant for carrying out border
6	commercial motor vehicle safety programs and re-
7	lated enforcement activities and projects.
8	"(2) RECIPIENTS.—The Secretary of Transpor-
9	tation may make a grant to an entity, State, or
10	other person for carrying out border commercial
11	motor vehicle safety programs and related enforce-
12	ment activities and projects.
13	"(3) FEDERAL SHARE.—The Secretary shall re-
14	imburse a grantee at least 80 percent of the costs
15	incurred in a fiscal year for carrying out border
16	commercial motor vehicle safety programs and re-
17	lated enforcement activities and projects.
18	"(4) Eligible activities.—An eligible activity
19	will be in accordance with criteria developed by the
20	Secretary and posted in the Federal Register in ad-
21	vance of the grant application period.
22	"(g) High Priority Initiatives.—
23	"(1) Program Goal.—The Secretary may
24	make grants to carry out high priority activities and
25	projects that improve commercial motor vehicle safe-

1	ty and compliance with commercial motor vehicle
2	safety regulations, including activities and projects
3	<del>that</del>
4	"(A) are national in scope;
5	"(B) increase public awareness and edu-
6	eation;
7	"(C) target unsafe driving of commercial
8	motor vehicles and non-commercial motor vehi-
9	eles in areas identified as high risk crash cor-
10	<del>ridors;</del>
11	"(D) improve consumer protection and en-
12	forcement of household goods regulations;
13	"(E) improve the movement of hazardous
14	materials safely and securely, including activi-
15	ties related to the establishment of uniform
16	forms and application procedures that improve
17	the accuracy, timeliness, and completeness of
18	commercial motor vehicle safety data reported
19	to the Secretary; or
20	"(F) demonstrate new technologies to im-
21	prove commercial motor vehicle safety.
22	"(2) RECIPIENTS.—The Secretary may allocate
23	amounts to award grants to State agencies, local
24	governments, and other persons for carrying out
25	high priority activities and projects that improve

1	commercial motor vehicle safety and compliance with
2	commercial motor vehicle safety regulations in ac-
3	cordance with the program goals specified in para-
4	<del>graph (1).</del>
5	"(3) FEDERAL SHARE.—The Secretary shall re-
6	imburse a grantee at least 80 percent of the costs
7	incurred in a fiscal year for carrying out the high
8	priority activities or projects.
9	"(4) Eligible activities.—An eligible activity
10	will be in accordance with criteria that is—
11	"(A) developed by the Secretary; and
12	"(B) posted in the Federal Register in ad-
13	vance of the grant application period.".
14	(b) Conforming Amendment.—The analysis of chap-
15	ter 311 is amended by striking the item relating to section
16	31102 and inserting the following:
	"31102. Compliance, safety, and accountability grants.".
17	SEC. 602. PERFORMANCE AND REGISTRATION INFORMA-
18	TION SYSTEMS MANAGEMENT PROGRAM.
19	Section 31106(b) is amended—
20	(1) by amending paragraph (3)(C) to read as
21	<del>follows</del> —
22	"(C) establish and implement a process—
23	"(i) to cancel the motor vehicle reg-
24	istration and seize the registration plates
25	of a vehicle when an employer is found lia-

1	ble under section $31310(j)(2)(C)$ for know-
2	ingly allowing or requiring an employee to
3	operate such a commercial motor vehicle in
4	violation of an out-of-service order; and
5	"(ii) to reinstate the vehicle registra-
6	tion or return the registration plates of the
7	commercial motor vehicle, subject to sane-
8	tions under clause (i), if the Secretary per-
9	mits such carrier to resume operations
10	after the date of issuance of such order.";
11	and
12	(2) by striking paragraph (4).
13	SEC. 603. COMMERCIAL MOTOR VEHICLE DEFINED.
13 14	Section 31101(1) is amended to read as follows:
14	Section 31101(1) is amended to read as follows:
14 15	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except
14 15 16	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehi-
14 15 16 17	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehi- ele used on the highways in commerce to transport
14 15 16 17	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehi- ele used on the highways in commerce to transport passengers or property, if the vehicle—
14 15 16 17 18	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehicle used on the highways in commerce to transport passengers or property, if the vehicle  "(A) has a gross vehicle weight rating or
14 15 16 17 18 19 20	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehi- ele used on the highways in commerce to transport passengers or property, if the vehicle—  "(A) has a gross vehicle weight rating or gross vehicle weight of at least 10,001 pounds,
14 15 16 17 18 19 20 21	Section 31101(1) is amended to read as follows:  "(1) 'commercial motor vehicle' means (except under section 31106) a self-propelled or towed vehicle used on the highways in commerce to transport passengers or property, if the vehicle—  "(A) has a gross vehicle weight rating or gross vehicle weight of at least 10,001 pounds, whichever is greater;

1	"(C) is designed or used to transport more
2	than 15 passengers, including the driver, and is
3	not used to transport passengers for compensa-
4	tion; or
5	"(D) is used in transporting material
6	found by the Secretary of Transportation to be
7	hazardous under section 5103 and transported
8	in a quantity requiring placarding under regula-
9	tions prescribed by the Secretary under section
10	<del>5103.".</del>
11	SEC. 604. DRIVER SAFETY FITNESS RATINGS.
12	Section 31144, as amended by section 204 of this
13	Act, is amended by adding at the end the following:
14	"(i) Commercial Motor Vehicle Drivers.—The
15	Secretary may maintain by regulation a procedure for de-
16	termining the safety fitness of a commercial motor vehicle
17	driver and for prohibiting the driver from operating in
18	interstate commerce. The procedure and prohibition shall
19	include the following:
20	"(1) Specific initial and continuing require-
21	ments that a driver must comply with to dem-
22	onstrate safety fitness.
23	"(2) The methodology and continually updated
24	safety performance data that the Secretary will use
25	to determine whether a driver is fit, including in-

1	spection	results,	serious	traffic	<del>offenses,</del>	and	crash
2	involvem	<del>ent</del> <del>data</del>	<del>.</del>				

- "(3) Specific time frames within which the Secretary will determine whether a driver is fit.
- "(4) A prohibition period or periods, not to exceed 1 year, that a driver that the Secretary determines is not fit will be prohibited from operating a commercial motor vehicle in interstate commerce. The period or periods shall begin on the 46th day after the date of the fitness determination and continue until the Secretary determines the driver is fit or until the prohibition period expires.
  - "(5) A review by the Secretary, not later than 30 days after an unfit driver requests a review, of the driver's compliance with the requirements the driver failed to comply with and that resulted in the Secretary determining that the driver was not fit. The burden of proof shall be on the driver to demonstrate fitness.
- "(6) The eligibility criteria for reinstatement, including the remedial measures the unfit driver must take for reinstatement.".

1	SEC. 605. UNIFORM ELECTRONIC CLEARANCE FOR COM-
2	MERCIAL MOTOR VEHICLE INSPECTIONS.
3	(a) In General.—Chapter 311 is amended by add-
4	ing after section 31109 the following:
5	"§31110. Withholding amounts for State noncompli-
6	ance
7	"(a) First Fiscal Year.—Subject to criteria estab-
8	lished by the Secretary of Transportation, the Secretary
9	may withhold up to 50 percent of the amount a State is
10	otherwise eligible to receive under section 31102(b) on the
11	first day of the fiscal year after the first fiscal year fol-
12	lowing the date of enactment of the Commercial Motor
13	Vehicle Safety Enhancement Act of 2011 in which the
14	State uses for at least 180 days an electronic commercial
15	motor vehicle inspection selection system that does not
16	employ a selection methodology approved by the Secretary.
17	"(b) SECOND FISCAL YEAR.—The Secretary shall
18	withhold up to 75 percent of the amount a State is other-
19	wise eligible to receive under section 31102(b) on the first
20	day of the fiscal year after the second fiscal year following
21	the date of enactment of the Commercial Motor Vehicle
22	Safety Enhancement Act of 2011 in which the State uses
23	for at least 180 days an electronic commercial motor vehi-
24	ele inspection selection system that does not employ a se-
25	lection methodology approved by the Secretary.

1	"(c) Subsequent Availability of Withheld
2	Funds.—The Secretary may make the amounts withheld
3	under subsection (a) or subsection (b) available to the
4	State if the Secretary determines that the State has sub-
5	stantially complied with the requirement described under
6	subsection (a) or subsection (b) not later than 180 days
7	after the beginning of the fiscal year in which amounts
8	were withheld.".
9	(b) Conforming Amendment.—The analysis of
10	chapter 311 is amended by inserting after the item relat-
11	ing to section 31109 the following:
	"31110. Withholding amounts for State noncompliance.".
12	SEC. 606. AUTHORIZATION OF APPROPRIATIONS.
13	Section 31104 is amended to read as follows:
14	"§ 31104. Availability of amounts
15	"(a) In General.—There are authorized to be ap-
16	propriated from Highway Trust Fund (other than the
17	Mass Transit Account) for Federal Motor Carrier Safety
18	Administration programs the following:
19	"(1) Compliance, safety, and account-
20	ABILITY GRANTS UNDER SECTION 31102.
21	"(A) $$249,717,000$ for fiscal year $2012$ ,
22	provided that the Secretary shall set aside not
23	less than \$168,388,000 to carry out the motor
24	carrier safety assistance program under section
25	<del>31102(b);</del> and

1	"(B) \$253,814,000 for fiscal year 2013,
2	provided that the Secretary shall set aside not
3	less than \$171,813,000 to carry out the motor
4	carrier safety assistance program under section
5	<del>31102(b).</del>
6	"(2) Data and technology grants under
7	SECTION 31109.—
8	"(A) \$30,000,000 for fiscal year 2012; and
9	"(B) \$30,000,000 for fiscal year 2013.
10	"(3) Driver safety grants under section
11	<del>31313</del>
12	"(A) \$31,000,000 for fiscal year 2012; and
13	"(B) \$31,000,000 for fiscal year 2013.
14	"(4) Criteria.—The Secretary shall develop
15	eriteria to allocate the remaining funds under para-
16	graphs (1), (2), and (3) for fiscal year 2013 and for
17	each fiscal year thereafter not later than April 1 of
18	the prior fiscal year.
19	"(b) AVAILABILITY AND REALLOCATION OF
20	Amounts.—
21	"(1) Allocations and reallocations.—
22	Amounts made available under subsection (a)(1) re-
23	main available until expended. Allocations to a State
24	remain available for expenditure in the State for the
25	fiscal year in which they are allocated and for the

next fiscal year. Amounts not expended by a State during those 2 fiscal years are released to the Secretary for reallocation.

"(2) REDISTRIBUTION OF AMOUNTS.—The Secretary may, after August 1 of each fiscal year, upon a determination that a State does not qualify for funding under section 31102(b) or that the State will not expend all of its existing funding, reallocate the State's funding. In revising the allocation and redistributing the amounts, the Secretary shall give preference to those States that require additional funding to meet program goals under section 31102(b).

"(3) PERIOD OF AVAILABILITY FOR DATA AND TECHNOLOGY GRANTS.—Amounts made available under subsection (a)(2) remain available for obligation for the fiscal year and the next 2 years in which they are appropriated. Allocations remain available for expenditure in the State for 5 fiscal years after they were obligated. Amounts not expended by a State during those 3 fiscal years are released to the Secretary for reallocation.

"(4) PERIOD OF AVAILABILITY FOR DRIVER
SAFETY GRANTS.—Amounts made available under
subsection (a)(3) of this section remain available for

obligation for the fiscal year and the next fiscal year in which they are appropriated. Allocations to a State remain available for expenditure in the State for the fiscal year in which they are allocated and for the following 2 fiscal years. Amounts not expended by a State during those 3 fiscal years are released to the Secretary for reallocation.

"(5) REALLOCATION.—The Secretary, upon a request by a State, may reallocate grant funds previously awarded to the State under a grant program authorized by section 31102, 31109, or 31313 to another grant program authorized by those sections upon a showing by the State that it is unable to expend the funds within the 12 months prior to their expiration provided that the State agrees to expend the funds within the remaining period of expenditure.

"(e) Grants as Contractual Obligations.—Approval by the Secretary of a grant under sections 31102, 31109, and 31313 is a contractual obligation of the Government for payment of the Government's share of costs incurred in developing and implementing programs to improve commercial motor vehicle safety and enforce commercial driver's license regulations, standards, and orders.

1	"(d) DEDUCTION FOR ADMINISTRATIVE EX-
2	PENSES.—
3	"(1) IN GENERAL.—On October 1 of each fiscal
4	year or as soon after that as practicable, the Sec-
5	retary may deduct, from amounts made available
6	<del>under</del>
7	" $(A)$ subsection $(a)(1)$ for that fiscal year,
8	not more than 1.5 percent of those amounts for
9	administrative expenses incurred in carrying
10	out section 31102 in that fiscal year;
11	"(B) subsection (a)(2) for that fiscal year,
12	not more than 1.4 percent of those amounts for
13	administrative expenses incurred in carrying
14	out section 31109 in that fiscal year; and
15	"(C) subsection (a)(3) for that fiscal year,
16	not more than 1.4 percent of those amounts for
17	administrative expenses incurred in carrying
18	out section 31313 in that fiscal year.
19	"(2) Training.—The Secretary may use at
20	least 50 percent of the amounts deducted from the
21	amounts made available under sections (a)(1) and
22	(a)(3) to train non-Government employees and to de-
23	velop related training materials to carry out sections
24	31102, 31311, and 31313 of this title.

amounts deducted under paragraph (1) to enter into contracts and cooperative agreements with States, local governments, associations, institutions, corporations, and other persons, if the Secretary determines the contracts and cooperative agreements are cost-effective, benefit multiple jurisdictions of the United States, and enhance safety programs and related enforcement activities.

## "(e) ALLOCATION CRITERIA AND ELIGIBILITY.—

"(1) On October 1 of each fiscal year or as soon as practicable after that date after making the deduction under subsection (d)(1)(A), the Secretary shall allocate amounts made available to earry out section 31102(b) for such fiscal year among the States with plans approved under that section. Allocation shall be made under the criteria prescribed by the Secretary.

"(2) On October 1 of each fiscal year or as soon as practicable after that date and after making the deduction under subsection (d)(1)(B) or (d)(1)(C), the Secretary shall allocate amounts made available to earry out sections 31109(a) and 31313(b)(1).

1	"(f) INTRASTATE COMPATIBILITY.—The Secretary
2	shall prescribe regulations specifying tolerance guidelines
3	and standards for ensuring compatibility of intrastate
4	commercial motor vehicle safety laws and regulations with
5	Government motor earrier safety regulations to be en-
6	forced under section 31102(b). To the extent practicable,
7	the guidelines and standards shall allow for maximum
8	flexibility while ensuring a degree of uniformity that will
9	not diminish transportation safety. In reviewing State
10	plans and allocating amounts or making grants under sec-
11	tion 153 of title 23, United States Code, the Secretary
12	shall ensure that the guidelines and standards are applied
13	uniformly.
14	"(g) Withholding Amounts for State Non-
15	COMPLIANCE.
16	"(1) In General.—Subject to criteria estab-
17	lished by the Secretary, the Secretary may withhold
18	up to 100 percent of the amounts a State is other-
19	wise eligible to receive under section 31102(b) on
20	October 1 of each fiscal year beginning after the
21	date of enactment of the Commercial Motor Vehicle
22	Safety Enhancement Act of 2011 and continuing for
23	the period that the State does not comply substan-
24	tially with a requirement under section 31109(b).

1 "(2) Subsequent availability of withheld 2 FUNDS.—The Secretary may make the amounts 3 withheld in accordance with paragraph (1) available to a State if the Secretary determines that the State 4 5 has substantially complied with a requirement under 6 section 31109(b) not later than 180 days after the 7 beginning of the fiscal year in which the amounts 8 are withheld. 9 "(h) Administrative Expenses.— 10 "(1) AUTHORIZATION OF APPROPRIATIONS.— 11 There are authorized to be appropriated from the 12 Highway Trust Fund (other than the Mass Transit 13 Account) for the Secretary to pay administrative ex-14 penses of the Federal Motor Carrier Safety Administration-15 16 "(A) \$250,819,000 for fiscal year 2012; 17 and 18 "(B) \$248,523,000 for fiscal year 2013. 19 "(2) Use of Funds.—The funds authorized by 20 this subsection shall be used for personnel costs, ad-21 ministrative infrastructure, rent, information tech-22 nology, programs for research and technology, infor-

mation management, regulatory development, the

administration of the performance and registration

information system management, outreach and edu-

23

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- cation, other operating expenses, and such other expenses as may from time to time be necessary to implement statutory mandates of the Administration
- 4 not funded from other sources.
- 5 "(i) Availability of Funds.—
- 6 "(1) PERIOD OF AVAILABILITY.—The amounts
  7 made available under this section shall remain avail8 able until expended.
- 9 "(2) INITIAL DATE OF AVAILABILITY.—Author10 izations from the Highway Trust Fund (other than
  11 the Mass Transit Account) for this section shall be
  12 available for obligation on the date of their appor13 tionment or allocation or on October 1 of the fiscal
  14 year for which they are authorized, whichever occurs
  15 first.".
- 16 SEC. 607. HIGH RISK CARRIER REVIEWS.
- 17 (a) High Risk Carrier Reviews.—Section
- 18 31104(h), as amended by section 606 of this Act, is
- 19 amended by adding at the end of paragraph (2) the fol-
- 20 lowing:
- 21 "From the funds authorized by this subsection, the
- 22 Secretary shall ensure that a review is completed on each
- 23 motor carrier that demonstrates through performance
- 24 data that it poses the highest safety risk. At a minimum,
- 25 a review shall be conducted whenever a motor carrier is

- 1 among the highest risk carriers for 2 consecutive
- 2 months.".
- 3 (b) Conforming Amendment.—Section 4138 of the
- 4 Safe, Accountable, Flexible, Efficient Transportation Eq-
- 5 uity Act: A Legacy for Users (49 U.S.C. 31144 note) is
- 6 repealed.
- 7 SEC. 608. DATA AND TECHNOLOGY GRANTS.
- 8 (a) In General.—Section 31109 is amended to read
- 9 as follows:
- 10 **48 31109. Data and technology grants**
- 11 "(a) General Authority.—The Secretary of
- 12 Transportation shall establish and administer a data and
- 13 technology grant program to assist the States with the im-
- 14 plementation and maintenance of data systems. The Sec-
- 15 retary shall allocate the funds in accordance with section
- 16 <del>31104.</del>
- 17 "(b) Performance Goals.—The Secretary may
- 18 make a grant to a State to implement the performance
- 19 and registration information system management require-
- 20 ments of section 31106(b) to develop, implement, and
- 21 maintain commercial vehicle information systems and net-
- 22 works, and other innovative technologies that the Sec-
- 23 retary determines improve commercial motor vehicle safe-
- 24 <del>ty.</del>

1	"(e) Eligibility.—To be eligible for a grant to im-
2	plement the requirements of section 31106(b), the State
3	shall design a program that—
4	"(1) links Federal motor carrier safety informa-
5	tion systems with the State's motor carrier informa-
6	tion systems;
7	"(2) determines the safety fitness of a motor
8	carrier or registrant when licensing or registering
9	the registrant or motor carrier or while the license
10	or registration is in effect; and
11	"(3) denies, suspends, or revokes the commer-
12	cial motor vehicle registrations of a motor carrier or
13	registrant that was issued an operations out-of-serv-
14	ice order by the Secretary.
15	"(d) REQUIRED PARTICIPATION.—The Secretary
16	shall require States that participate in the program under
17	section 31106 to—
18	"(1) comply with the uniform policies, proce-
19	dures, and technical and operational standards pre-
20	scribed by the Secretary under section 31106(b);
21	"(2) possess or seek the authority to possess for
22	a time period not longer than determined reasonable
23	by the Secretary, to impose sanctions relating to
24	commercial motor vehicle registration on the basis of
25	a Federal safety fitness determination, and

1 "(3) establish and implement a process to ear	<del>m</del> -
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- 2 eel the motor vehicle registration and seize the reg-
- 3 istration plates of a vehicle when an employer is
- 4 found liable under section 31310(j)(2)(C) for know-
- 5 ingly allowing or requiring an employee to operate
- 6 such a commercial motor vehicle in violation of an
- 7 out of service order.
- 8 "(e) FEDERAL SHARE.—The total Federal share of
- 9 the cost of a project payable from all eligible Federal
- 10 sources shall be at least 80 percent.".
- 11 (b) Conforming Amendment.—The analysis of
- 12 chapter 311 is amended by striking the item relating to
- 13 section 31109 and inserting the following:

"31109. Data and technology grants.".

- 14 SEC. 609. DRIVER SAFETY GRANTS.
- 15 (a) Driver Focused Grant Program.—Section
- 16 31313 is amended to read as follows:
- 17 "\\$31313. Driver safety grants
- 18 "(a) General Authority.—The Secretary shall
- 19 make and administer a driver focused grant program to
- 20 assist the States, local governments, entities, and other
- 21 persons with commercial driver's license systems, pro-
- 22 grams, training, fraud detection, reporting of violations
- 23 and other programs required to improve the safety of driv-
- 24 ers as the Federal Motor Carrier Safety Administration

1	deems critical. The Secretary shall allocate the funds for
2	the program in accordance with section 31104.
3	"(b) Commercial Driver's License Program Im-
4	PROVEMENT GRANTS.—
5	"(1) Program Goal.—The Secretary of Trans-
6	portation may make a grant to a State in a fiscal
7	<del>year </del>
8	"(A) to comply with the requirements of
9	section 31311;
10	"(B) in the case of a State that is making
11	a good faith effort toward substantial compli-
12	ance with the requirements of this section and
13	section 31311, to improve its implementation of
14	its commercial driver's license program;
15	"(C) for research, development demonstra-
16	tion projects, public education, and other spe-
17	cial activities and projects relating to commer-
18	cial driver licensing and motor vehicle safety
19	that are of benefit to all jurisdictions of the
20	United States or are designed to address na-
21	tional safety concerns and circumstances;
22	"(D) for commercial driver's license pro-
23	gram coordinators;
24	"(E) to implement or maintain a system to
25	notify an employer of an operator of a commer-

eial motor vehicle of the suspension or revocation of the operator's commercial driver's license consistent with the standards developed under section 304(b) of the Commercial Motor Vehicle Safety Enhancement Act of 2011; or

"(F) to train operators of commercial motor vehicles, as defined under section 31301, and to train operators and future operators in the safe use of such vehicles. Funding priority for this discretionary grant program shall be to regional or multi-state educational or nonprofit associations serving economically distressed regions of the United States.

"(2) PRIORITY.—The Secretary shall give priority, in making grants under paragraph (1)(B), to a State that will use the grants to achieve compliance with the requirements of the Motor Carrier Safety Improvement Act of 1999 (113 Stat. 1748), including the amendments made by the Commercial Motor Vehicle Safety Enhancement Act of 2011.

"(3) RECIPIENTS.—The Secretary may allocate grants to State agencies, local governments, and other persons for carrying out activities and projects that improve commercial driver's license safety and compliance with commercial driver's license and

- commercial motor vehicle safety regulations in accordance with the program goals under paragraph

  (1) and that train operators on commercial motor

  vehicles. The Secretary may make a grant to a State

  to comply with section 31311 for commercial driver's

  license program coordinators and for notification

  systems.
- 9 grant made under this program shall be at least 80
  10 percent, except that the Federal share of grants for
  11 commercial driver license program coordinators and
  12 training commercial motor vehicle operators shall be
  13 100 percent.".
- 14 (b) CONFORMING AMENDMENT.—The analysis of
  15 chapter 313 is amended by striking the item relating to
  16 section 31313 and inserting the following:

  "31313. Driver safety grants.".

## 17 SEC. 610. COMMERCIAL VEHICLE INFORMATION SYSTEMS

- 18 AND NETWORKS.
- Not later than 6 months after the date of enactment
- 20 of this Act, the Secretary shall submit a report to the
- 21 Committee on Commerce, Science, and Transportation of
- 22 the Senate and the Committee on Transportation and In-
- 23 frastructure of the House of Representatives that in-
- 24 <del>cludes</del>—

1	(1) established time frames and milestones for
2	resuming the Commercial Vehicle Information Sys-
3	tems and Networks Program; and
4	(2) a strategic workforce plan for its grants
5	management office to ensure that it has determined
6	the skills and competencies that are critical to
7	achieving its mission goals.
8	TITLE VII—MOTORCOACH
9	ENHANCED SAFETY ACT OF 2011
10	SEC. 701. SHORT TITLE.
11	This title may be cited as the "Motorcoach Enhanced
12	Safety Act of 2011".
13	SEC. 702. DEFINITIONS.
14	In this Act:
15	(1) ADVANCED GLAZING.—The term "advanced
16	glazing" means glazing installed in a portal on the
17	side or the roof of a motorcoach that is designed to
18	be highly resistant to partial or complete occupant
19	ejection in all types of motor vehicle crashes.
20	(2) Bus.—The term "bus" has the meaning
21	given the term in section 571.3(b) of title 49, Code
22	of Federal Regulations (as in effect on the day be-
23	fore the date of enactment of this Act).
24	(3) Commercial motor vehicle.—Except as
25	otherwise specified, the term "commercial motor ve-

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hiele" has the meaning given the term in section
31132(1) of title 49, United States Code.
(4) Direct tire pressure monitoring sys-
TEM.—The term "direct tire pressure monitoring
system" means a tire pressure monitoring system
that is capable of directly detecting when the air
pressure level in any tire is significantly under-in-
flated and providing the driver a low tire pressure
warning as to which specific tire is significantly
under-inflated.
(5) ELECTRONIC ON-BOARD RECORDER.—The
term "electronic on-board recorder" means an elec-
tronic device that acquires and stores data showing
the record of duty status of the vehicle operator and
performs the functions required of an automatic on-
board recording device in section 395.15(b) of title

- (6) EVENT DATA RECORDER.—The term "event data recorder" has the meaning given that term in section 563.5 of title 49, Code of Federal Regulations.
- 22 (7) MOTOR CARRIER.—The term "motor car-23 rier" means—

49, Code of Federal Regulations.

24 (A) a motor carrier (as defined in section 25 13102(14) of title 49, United States Code); or

17

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1	(B) a motor private carrier (as defined in
2	section 13102(15) of that title).
3	(8) MOTORCOACH.—The term "motorcoach"
4	has the meaning given the term "over-the-road bus"
5	in section 3038(a)(3) of the Transportation Equity
6	Act for the 21st Century (49 U.S.C. 5310 note), but
7	does not include—
8	(A) a bus used in public transportation
9	provided by, or on behalf of, a public transpor-
10	tation agency; or
11	(B) a school bus, including a multifunction
12	school activity bus.
13	(9) MOTORCOACH SERVICES.—The term "mo-
14	torcoach services" means passenger transportation
15	by motorcoach for compensation.
16	(10) Multifunction school activity bus.—
17	The term "multifunction school activity bus" has the
18	meaning given the term in section 571.3(b) of title
19	49, Code of Federal Regulations (as in effect on the
20	day before the date of enactment of this Act).
21	(11) PORTAL.—The term "portal" means any
22	opening on the front, side, rear, or roof of a motor-
23	coach that could, in the event of a crash involving
24	the motorcoach, permit the partial or complete ejec-

1	tion of any occupant from the motorcoach, including
2	a young child.
3	(12) Provider of motorcoach services.—
4	The term "provider of motorcoach services" means
5	a motor carrier that provides passenger transpor-
6	tation services with a motorcoach, including per-trip
7	compensation and contracted or chartered com-
8	pensation.
9	(13) Public Transportation.—The term
10	"public transportation" has the meaning given the
11	term in section 5302 of title 49, United States Code.
12	(14) SAFETY BELT.—The term "safety belt"
13	has the meaning given the term in section
14	153(i)(4)(B) of title 23, United States Code.
15	(15) Secretary.—The term "Secretary"
16	means the Secretary of Transportation.
17	SEC. 703. REGULATIONS FOR IMPROVED OCCUPANT PRO-
18	TECTION, PASSENGER EVACUATION, AND
19	CRASH AVOIDANCE.
20	(a) REGULATIONS REQUIRED WITHIN 1 YEAR.—Not
21	later than 1 year after the date of enactment of this Act,
22	the Secretary shall prescribe regulations requiring safety
23	belts to be installed in motorcoaches at each designated
24	seating position.

1	<del>(b)</del>	RECHI ATIONS	REQUIDED	Wimilin	<b>9</b>	
1	TDT	REGULATIONS		VVIIIIIN	$\overline{a}$	Trans.

- 2 Not later than 2 years after the date of enactment of this
- 3 Act, the Secretary shall prescribe the following commercial
- 4 motor vehicle regulations:

- 5 (1) ROOF STRENGTH AND CRUSH RESIST6 ANCE. The Secretary shall establish improved roof
  7 and roof support standards for motorcoaches that
  8 substantially improve the resistance of motorcoach
  9 roofs to deformation and intrusion to prevent serious
  10 occupant injury in rollover crashes involving
  11 motorcoaches.
  - (2) Anti-ejection safety counterMeasures.—The Secretary shall require advanced glazing to be installed in each motorcoach portal and shall consider other portal improvements to prevent partial and complete ejection of motorcoach passengers, including children. In prescribing such standards, the Secretary shall consider the impact of such standards on the use of motorcoach portals as a means of emergency egress.
  - (3) ROLLOVER CRASH AVOIDANCE.—The Secretary shall require motorcoaches to be equipped with stability enhancing technology, such as electronic stability control and torque vectoring, to re-

1	duce the number and frequency of rollover crashes
2	among motorcoaches.
3	(c) Commercial Motor Vehicle Tire Pressure
4	MONITORING SYSTEMS.—Not later than 3 years after the
5	date of enactment of this Act, the Secretary shall prescribe
6	the following commercial vehicle regulation:
7	(1) In General.—The Secretary shall require
8	motorcoaches to be equipped with direct tire pres-
9	sure monitoring systems that warn the operator of
10	a commercial motor vehicle when any tire exhibits a
11	level of air pressure that is below a specified level of
12	air pressure established by the Secretary.
13	(2) Performance requirements.—The regu-
14	lation prescribed by the Secretary under this sub-
15	section shall include performance requirements to
16	ensure that direct tire pressure monitoring systems
17	are capable of—
18	(A) providing a warning to the driver when
19	1 or more tires are underinflated;
20	(B) activating in a specified time period
21	after the underinflation is detected; and
22	(C) operating at different vehicle speeds.
23	(d) Application of Regulations.—
24	(1) New motorcoaches.—Any regulation pre-
25	scribed in accordance with subsection (a), (b), or (c)

1	shall apply to all motorcoaches manufactured more
2	than 2 years after the date on which the regulation
3	is published as a final rule.
4	(2) Retrofit requirements for existing
5	MOTORCOACHES.—
6	(A) In General.—The Secretary may, by
7	regulation, provide for the application of any re-
8	quirement established under subsection (a) or
9	(b)(2) to motoreoaches manufactured before the
10	date on which the requirement applies to new
11	motorcoaches under paragraph (1) based on an
12	assessment of the feasibility, benefits, and costs
13	of retrofitting the older motorcoaches.
14	(B) Assessment.—The Secretary shall
15	complete an assessment with respect to safety
16	belt retrofits not later than 1 year after the
17	date of enactment of this Act and with respect
18	to anti-ejection countermeasure retrofits not
19	later than 2 years after the date of enactment
20	of this Act.
21	(e) FAILURE TO MEET DEADLINE.—If the Secretary
22	determines that a final rule cannot be issued before the
23	deadline established under this section, the Secretary

24 shall—

1	(1) submit a report to the Committee on Com-
2	merce, Science, and Transportation of the Senate
3	and the Committee on Energy and Commerce of the
4	House of Representatives that explains why the
5	deadline cannot be met; and
6	(2) establish a new deadline for the issuance of
7	the final rule.
8	SEC. 704. STANDARDS FOR IMPROVED FIRE SAFETY.
9	(a) EVALUATIONS.—Not later than 18 months after
10	the date of enactment of this Act, the Secretary shall ini-
11	tiate the following rulemaking proceedings:
12	(1) Flammability standard for exterior
13	COMPONENTS.—The Secretary shall establish re-
14	quirements for fire hardening or fire resistance of
15	motorcoach exterior components to prevent fire and
16	smoke inhalation injuries to occupants.

(2) SMOKE SUPPRESSION.—The Secretary shall update Federal Motor Vehicle Safety Standard Number 302 (49 C.F.R. 571.302; relating to flammability of interior materials) to improve the resistance of motorcoach interiors and components to burning and permit sufficient time for the safe evacuation of passengers from motorcoaches.

1	(3) Prevention of, and resistance to,
2	WHEEL WELL FIRES.—The Secretary shall establish
3	requirements—
4	(A) to prevent and mitigate the propaga-
5	tion of wheel well fires into the passenger com-
6	<del>partment;</del> and
7	(B) to substantially reduce occupant
8	deaths and injuries from such fires.
9	(4) Automatic fire suppression.—The Sec-
10	retary shall establish requirements for motorcoaches
11	to be equipped with highly effective fire suppression
12	systems that automatically respond to and suppress
13	all fires in such motorcoaches.
14	(5) Passenger evacuation.—The Secretary
15	shall establish requirements for motorcoaches to be
16	equipped with—
17	(A) improved emergency exit window, door,
18	roof hatch, and wheelchair lift door designs to
19	expedite access and use by passengers of
20	motorcoaches under all emergency cir-
21	cumstances, including crashes and fires; and
22	(B) emergency interior lighting systems,
23	including luminescent or retroreflectorized de-
24	lineation of evacuation paths and exits, which
25	are triggered by a crash or other emergency in-

1	cident to accomplish more rapid and effective									
2	evacuation of passengers.									
3	(6) Causation and Prevention of Motor									
4	COACH FIRES.—The Secretary shall examine the									
5	principle causes of motorcoach fires and vehicle de-									
6	sign changes intended to reduce the number of mo-									
7	torcoach fires resulting from those principle causes									
8	(b) DEADLINE.—Not later than 42 months after the									
9	date of enactment of this Act, the Secretary shall—									
10	(1) issue final rules in accordance with sub-									
11	section (a); or									
12	(2) if the Secretary determines that any stand-									
13	ard is not warranted based on the requirements and									
14	considerations set forth in subsection (a) and (b) of									
15	section 30111 of title 49, United States Code, sub-									
16	mit a report that describes the reasons for not pre-									
17	seribing such a standard to—									
18	(A) the Committee on Commerce, Science									
19	and Transportation of the Senate; and									
20	(B) the Committee on Energy and Com-									
21	merce of the House of Representatives.									
22	(c) The Performance Standard.—Not later than									
23	3 years after the date of enactment of this Act, the Sec									
24	retary shall—									

1	(1) issue a final rule upgrading performance
2	standards for tires used on motorcoaches, including
3	an enhanced endurance test and a new high-speed
4	performance test; or
5	(2) if the Secretary determines that a standard
6	is not warranted based on the requirements and con-
7	siderations set forth in subsections (a) and (b) of
8	section 30111 of title 49, United States Code, sub-
9	mit a report that describes the reasons for not pre-
10	scribing such a standard to—
11	(A) the Committee on Commerce, Science,
12	and Transportation of the Senate; and
13	(B) the Committee on Energy and Com-
14	merce of the House of Representatives.
15	SEC. 705. OCCUPANT PROTECTION, COLLISION AVOIDANCE,
16	FIRE CAUSATION, AND FIRE EXTINGUISHER
17	RESEARCH AND TESTING.
18	(a) Safety Research Initiatives.—Not later than
19	2 years after the date of enactment of this Act, the Sec-
20	retary shall complete the following research and testing:
21	(1) Improved fire extinguishers.—The
22	Secretary shall research and test the need to install
23	improved fire extinguishers or other readily available
24	firefighting equipment in motorcoaches to effectively

- 1 extinguish fires in motorcoaches and prevent pas-2 senger deaths and injuries.
- 3 (2) Interior impact protection.—The Sec-4 retary shall research and test enhanced occupant im-5 pact protection standards for motorcoach interiors to 6 reduce substantially serious injuries for all pas-7 sengers of motorcoaches.
  - (3) Compartmentalization safety coun-TERMEASURES.—The Secretary shall require enhanced compartmentalization safety countermeasures for motorcoaches, including enhanced seating designs, to substantially reduce the risk of passengers being thrown from their seats and colliding with other passengers, interior surfaces, and components in the event of a crash involving a motorcoach.
    - (4) Collision avoidance systems.—The Secretary shall research and test forward and lateral <del>crash</del> warning **systems** applications for motorcoaches.
- (b) RULEMAKING.—Not later than 2 years after the 20 completion of each research and testing initiative required under subsection (a), the Secretary shall issue final motor vehicle safety standards if the Secretary determines that such standards are warranted based on the requirements

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1	and considerations set forth in section subsections (a) and
2	(b) of section 30111 of title 49, United States Code.
3	SEC. 706. MOTORCOACH REGISTRATION.
4	(a) REGISTRATION REQUIREMENTS.—Section
5	13902(b) is amended—
6	(1) by redesignating paragraphs (1) through
7	(8) as paragraphs (5) through (12), respectively;
8	and
9	(2) by inserting before paragraph (5), as redes-
10	ignated, the following:
11	"(1) Additional registration require-
12	MENTS FOR PROVIDERS OR MOTORCOACH SERV-
13	ICES.—In addition to meeting the requirements
14	under subsection (a)(1), the Secretary may not reg-
15	ister a person to provide motorcoach services until
16	after the person—
17	"(A) undergoes a preauthorization safety
18	audit, including verification, in a manner suffi-
19	cient to demonstrate the ability to comply with
20	Federal rules and regulations, of—
21	"(i) a drug and alcohol testing pro-
22	gram under part 40 of title 49, Code of
23	Federal Regulations:

1	"(ii) the carrier's system of compli-
2	ance with hours-of-service rules, including
3	hours-of-service records;
4	"(iii) the ability to obtain required in-
5	surance;
6	"(iv) driver qualifications, including
7	the validity of the commercial driver's li-
8	cense of each driver who will be operating
9	under such authority;
10	"(v) disclosure of common ownership,
11	common control, common management,
12	common familial relationship, or other cor-
13	porate relationship with another motor car-
14	rier or applicant for motor carrier author-
15	ity during the past 3 years;
16	"(vi) records of the State inspections,
17	or of a Level I or V Commercial Vehicle
18	Safety Alliance Inspection, for all vehicles
19	that will be operated by the carrier;
20	<del>"(vii)</del> safety management programs,
21	including vehicle maintenance and repair
22	<del>programs; and</del>
23	"(viii) the ability to comply with the
24	Americans with Disabilities Act of 1990
25	(42 U.S.C. 12101 et seq.), and the Over-

1	the-Road Bus Transportation Accessibility
2	Act of 2007 (122 Stat. 2915);
3	"(B) has been interviewed to review safety
4	management controls and the carrier's written
5	safety oversight policies and practices; and
6	"(C) through the successful completion of
7	a written examination developed by the Sec-
8	retary, has demonstrated proficiency to comply
9	with and carry out the requirements and regu-
10	lations described in subsection $(a)(1)$ .
11	"(2) Pre-authorization safety audit.
12	The pre-authorization safety audit required under
13	paragraph (1)(A) shall be completed on-site not later
14	than 90 days following the submission of an applica-
15	tion for operating authority.
16	"(3) FEE.—The Secretary may establish, under
17	section 9701 of title 31, a fee of not more than
18	\$1,200 for new registrants that as nearly as possible
19	covers the costs of performing a preauthorization
20	safety audit. Amounts collected under this sub-
21	section shall be deposited in the Highway Trust
22	Fund (other than the Mass Transit Account).".
23	(b) Safety Reviews of New Operators.—Section
24	31144(g)(1) is amended by inserting "transporting prop-
25	erty" after "each operator".

1	(e) Conforming	AMENDMENT.—Section				
2	24305(a)(3)(A)(i) is amended	d by striking "section				
3	13902(b)(8)(A)" and	inserting "section				
4	13902(b)(12)(A)".					
5	(d) EFFECTIVE DATE.—T	he amendments made by				
6	this section shall take effect 1 years	ear after the date of enact-				
7	ment of this Act.					
8	SEC. 707. IMPROVED OVERSIGHT	F OF MOTORCOACH SERV-				
9	ICE PROVIDERS.					
10	Section 31144, as amended	by sections 204 and 604				
11	of this Act, is amended by addin	g at the end the following:				
12	"(j) Periodic Safety Re	VIEWS OF PROVIDERS OF				
13	Motorcoach Services.—					
14	"(1) SAFETY REVIEW.	_				
15	"(A) IN GENERAL	L.—The Secretary shall—				
16	<del>"(i)</del> determin	ne the safety fitness of all				
17	providers of moto	<del>recach services registered</del>				
18	with the Federal	Motor Carrier Safety Ad-				
19	ministration; and					
20	<del>"(ii)</del> assign	a safety fitness rating to				
21	each such provide	<del>r.</del>				
22	"(B) Applicabil	ATY.—Subparagraph (A)				
23	shall apply—					
24	<del>"(i)</del> to any	provider of motorcoach				
25	gornicog rogistoro	with the Administration				

1	after the date of enactment of the Motor-
2	coach Enhanced Safety Act of 2011 begin-
3	ning not later than 2 years after the date
4	of such registration; and
5	"(ii) to any provider of motorcoach
6	services registered with the Administration
7	on or before the date of enactment of that
8	Act beginning not later than 3 years after
9	the date of enactment of that Act.
10	"(2) Periodic Review.—The Secretary shall
11	establish, by regulation, a process for monitoring the
12	safety performance of each provider of motorcoach
13	services on a regular basis following the assignment
14	of a safety fitness rating, including progressive inter-
15	vention to correct unsafe practices.
16	"(3) Enforcement strike forces.—In addi-
17	tion to the enhanced monitoring and enforcement ac-
18	tions required under paragraph (2), the Secretary
19	may organize special enforcement strike forces tar-
20	geting providers of motorcoach services.
21	"(4) Periodic update of safety fitness
22	RATING.—In conducting the safety reviews required
23	under this subsection, the Secretary shall reassess
24	the safety fitness rating of each provider not less

frequently than once every 3 years.

1	"(5) Motorcoach services defined.—In					
2	this subsection, the term 'provider of motorcoach					
3	services' has the meaning given such term in section					
4	702 of the Motorcoach Enhanced Safety Act of					
5	<del>2011.".</del>					
6	SEC. 708. REPORT ON FEASIBILITY, BENEFITS, AND COSTS					
7	OF ESTABLISHING A SYSTEM OF CERTIFI-					
8	CATION OF TRAINING PROGRAMS.					
9	Not later than 2 years after the date of the enact-					
10	ment of this Act, the Secretary shall submit a report to					
11	the Committee on Commerce, Science, and Transportation					
12	of the Senate and the Committee on Transportation and					
13	Infrastructure of the House of Representatives that de-					
14	seribes the feasibility, benefits, and costs of establishing					
15	a system of certification of public and private schools and					
16	of motor earriers and motorcoach operators that provide					
17	motorcoach driver training.					
18	SEC. 709. REPORT ON DRIVER'S LICENSE REQUIREMENTS					
19	FOR 9- TO 15-PASSENGER VANS.					
20	(a) In General.—Not later than 18 months after					
21	the date of enactment of this Act, the Secretary shall sub-					
22	mit a report to the Committee on Commerce, Science, and					
23	Transportation of the Senate and the Committee on					
24	Transportation and Infrastructure of the House of Rep-					
25	resentatives that examines requiring all or certain classes					

- 1 of drivers operating a vehicle, which is designed or used
- 2 to transport not fewer than 9 and not more than 15 pas-
- 3 sengers (including a driver) in interstate commerce, to
- 4 have a commercial driver's license passenger-carrying en-
- 5 dorsement and be tested in accordance with a drug and
- 6 alcohol testing program under part 40 of title 49, Code
- 7 of Federal Regulations.
- 8 (b) Considerations.—In developing the report
- 9 under subsection (a), the Secretary shall consider—
- 10 (1) the safety benefits of the requirement de-
- 11 seribed in subsection (a);
- 12 (2) the scope of the population that would be
- impacted by such requirement;
- 14 (3) the cost to the Federal Government and
- 15 State governments to meet such requirement; and
- 16 (4) the impact on safety benefits and cost from
- 17 limiting the application of such requirement to cer-
- tain drivers of such vehicles, such as drivers who are
- 19 compensated for driving.
- 20 SEC. 710. EVENT DATA RECORDERS.
- 21 (a) EVALUATION.—Not later than 1 year after the
- 22 date of enactment of this Act, the Secretary, after consid-
- 23 ering the performance requirements for event data record-
- 24 ers for passenger vehicles under part 563 of title 49, Code
- 25 of Federal Regulations, shall complete an evaluation of

1	event data recorders, including requirements regarding
2	specific types of vehicle operations, events and incidents,
3	and systems information to be recorded, for event data
4	recorders to be used on motorcoaches used by motor car-
5	riers in interstate commerce.
6	(b) STANDARDS AND REGULATIONS.—Not later than
7	2 years after completing the evaluation required under
8	subsection (a), the Secretary shall issue standards and
9	regulations based on the results of that evaluation.
10	SEC. 711. SAFETY INSPECTION PROGRAM FOR COMMER-
11	CIAL MOTOR VEHICLES OF PASSENGERS.
12	Not later than 3 years after the date of enactment
13	of this Act, the Secretary shall complete a rulemaking pro-
14	eeeding to consider requiring States to conduct annual in-
15	spections of commercial motor vehicles designed or used
16	to transport passengers, including an assessment of—
17	(1) the risks associated with improperly main-
18	tained or inspected commercial motor vehicles de-
19	signed or used to transport passengers;
20	(2) the effectiveness of existing Federal stand-
21	ards for the inspection of such vehicles in—
22	(A) mitigating the risks described in para-
23	graph (1); and
24	(B) ensuring the safe and proper operation
25	condition of such vehicles: and

1	(3) the costs and benefits of a mandatory State
2	inspection program.
3	SEC. 712. DISTRACTED DRIVING.
4	(a) In General.—Chapter 311, as amended by sec-
5	tions 113, 508, and 512 of this Act, is amended by adding
6	after section 31154 the following:
7	"§31155. Regulation of the use of distracting devices
8	<del>in motorcoaches</del>
9	"(a) In General.—Not later than 1 year after the
10	date of enactment of the Motorcoach Enhanced Safety Act
11	of 2011, the Secretary of Transportation shall prescribe
12	regulations on the use of electronic or wireless devices, in-
13	cluding cell phones and other distracting devices, by an
14	individual employed as the operator of a motorcoach (as
15	defined in section 702 of that Act).
16	"(b) Basis for Regulations.—The Secretary shall
17	base the regulations prescribed under subsection (a) on
18	accident data analysis, the results of ongoing research,
19	and other information, as appropriate.
20	"(e) Prohibited Use.—Except as provided under
21	subsection (d), the Secretary shall prohibit the use of the
22	devices described in subsection (a) in circumstances in

23 which the Secretary determines that their use interferes

24 with a driver's safe operation of a motorcoach.

1	<del>"(d)</del>	PERMITTED	USE.	<del>The</del>	Secretary	may	<del>permi</del>

- 2 the use of a device that is otherwise prohibited under sub-
- 3 section (c) if the Secretary determines that such use is
- 4 necessary for the safety of the driver or the public in emer-
- 5 gency circumstances.".
- 6 (b) Conforming Amendment.—The analysis for
- 7 chapter 311 is amended by inserting after the item relat-
- 8 ing to section 31154 the following:

"31155. Regulation of the use of distracting devices in motorcoaches.".

- 9 SEC. 713. REGULATIONS.
- 10 Any standard or regulation prescribed or modified
- 11 pursuant to the Motorcoach Enhanced Safety Act of 2011
- 12 shall be prescribed or modified in accordance with section
- 13 553 of title 5, United States Code.

## 14 **TITLE VIII—SAFE HIGHWAYS**

## 15 AND INFRASTRUCTURE PRES-

- 16 **ERVATION**
- 17 SEC. 801. COMPREHENSIVE TRUCK SIZE AND WEIGHT LIM-
- 18 ITS STUDY.
- 19 (a) Truck Size and Weight Limits Study.—Not
- 20 later than 90 days after the date of enactment of this Act,
- 21 the Secretary, in consultation with each relevant State and
- 22 other applicable Federal agencies, shall commence a com-
- 23 prehensive truck size and weight limits study. The study
- 24 shall—

1	(1) provide data on accident frequency and fac-
2	tors related to accident risk of each route of the Na-
3	tional Highway System in each State that allows a
4	vehicle to operate with size and weight limits that
5	are in excess of the Federal law and regulations and
6	its correlation to truck size and weight limits;
7	(2) evaluate the impacts to the infrastructure of
8	each route of the National Highway System in each
9	State that allows a vehicle to operate with size and
10	weight limits that are in excess of the Federal law
11	and regulations, including—
12	(A) an analysis that quantifies the cost of
13	the impacts in dollars;
14	(B) an analysis of the percentage of trucks
15	operating in excess of the Federal size and
16	weight limits; and
17	(C) an analysis that examines the ability of
18	each State to recover the cost for the impacts;
19	(3) evaluate the impacts and frequency of viola-
20	tions in excess of the Federal size and weight law
21	and regulations to determine the cost of the enforce-
22	ment of the law and regulations, and the effective-
23	ness of the enforcement methods:

1	(4) examine the relationship between truck per-
2	formance and erash involvement and its correlation
3	to Federal size and weight limits;
4	(5) assess the impacts that truck size and
5	weight limits in excess of the Federal law and regu-
6	lations have in the risk of bridge failure contributing
7	to the structural deficiencies of bridges or in the
8	useful life of a bridge;
9	(6) analyze the impacts on safety and infra-
10	structure in each State that allows a truck to oper-
11	ate in excess of Federal size and weight limitations
12	in truck-only lanes; and
13	(7) compare and contrast the safety and infra-
14	structure impacts of the Federal limits regarding
15	truck size and weight limits in relation to—
16	(A) six-axle and other alternative configu-
17	rations of tractor-trailers; and
18	(B) safety records of foreign nations with
19	truck size and weight limits and tractor-trailer
20	configurations that differ from the Federal law
21	and regulations.
22	(b) REPORT.—Not later than 2 years after the date
23	that the study is commenced under subsection (a), the
24	Secretary shall submit a final report on the study, includ-
25	ing all findings and recommendations, to the Committee

1	on Commerce, Science, and Transportation and the Com-
2	mittee on Environment and Public Works of the Senate
3	and the Committee on Transportation and Infrastructure
4	of the House of Representatives.
5	SEC. 802. COMPILATION OF EXISTING STATE TRUCK SIZE
6	AND WEIGHT LIMIT LAWS.
7	(a) In General.—Not later than 90 days after the
8	date of enactment of this Act, the Secretary, in consulta-
9	tion with the States, shall begin to compile—
10	(1) a list for each State, as applicable, that de-
11	scribes each route of the National Highway System
12	that allows a vehicle to operate in excess of the Fed-
13	eral truck size and weight limits that—
14	(A) was authorized under State law on or
15	before the date of enactment of this Act; and
16	(B) was in actual and lawful operation or
17	a regular or periodic basis (including seasonal
18	operations) on or before the date of enactment
19	of this Act;
20	(2) a list for each State, as applicable, that de-
21	<del>scribes</del> —
22	(A) the size and weight limitations applica-
23	ble to each segment of the National Highway
24	System in that State as listed under paragraph
25	<del>(1):</del>

1	(B) each combination that exceeds the
2	Interstate weight limit, but that the Depart-
3	ment of Transportation, other Federal agency,
4	or a State agency has determined on or before
5	the date of enactment of this Act, could be or
6	could have been lawfully operated in the State;
7	and
8	(C) each combination that exceeds the
9	Interstate weight limit, but that the Secretary
10	determines could have been lawfully operated on
11	a non-Interstate segment of the National High-
12	way System in the State on or before the date
13	of enactment of this Act; and
14	(3) a list of each State law that designates or
15	allows designation of size and weight limitations in
16	excess of Federal law and regulations on routes of
17	the National Highway System, including nondivisible
18	<del>loads.</del>
19	(b) Specifications.—The Secretary, in consultation
20	with the States, shall specify whether the determinations
21	under paragraphs (1) and (2) of subsection (a) were made
22	by the Department of Transportation, other Federal agen-
23	ey, or a State agency.
24	(e) REPORT.—Not later than 2 years after the date
25	of enactment of this Act, the Secretary shall submit a final

1	report of the compilation under subsection (a) to the Com-
2	mittee on Commerce, Science, and Transportation and the
3	Committee on Environment and Public Works of the Sen-
4	ate and the Committee on Transportation and Infrastruc-
5	ture of the House of Representatives.
6	TITLE IX—MISCELLANEOUS
7	SEC. 901. DETENTION TIME STUDY.
8	(a) STUDY.—Not later than 30 days after the date
9	of enactment of this Act, the Secretary shall task the
10	Motor Carrier Safety Advisory Committee to study the ex-
11	tent to which detention time contributes to drivers vio-
12	lating hours of service requirements and driver fatigue. In
13	conducting this study, the Committee shall—
14	(1) examine data collected from driver and vehi-
15	ele inspections;
16	(2) consult with—
17	(A) motor carriers and drivers, shippers,
18	and representatives of ports and other facilities
19	where goods are loaded and unloaded;
20	(B) government officials; and
21	(C) other parties as appropriate; and
22	(3) provide recommendations to the Secretary
23	for addressing issues identified in the study.
24	(b) REPORT.—Not later than 18 months after the
25	date of enactment of this Act, the Secretary shall provide

- 1 a report to the Committee on Commerce, Science, and
- 2 Transportation of the Senate and the Committee on
- 3 Transportation and Infrastructure of the House of Rep-
- 4 resentatives that includes recommendations for legislation
- 5 and for addressing the results of the study.

#### 6 SEC. 902. PROHIBITION OF COERCION.

- 7 Section 31136(a) is amended by—
- 8 (1) striking "and" at the end of paragraph (3);
- 9 (2) striking the period at the end of paragraph
- 10 (4) and inserting "; and"; and
- 11 (3) adding after subsection (4) the following:
- 12 "(5) an operator of a commercial motor vehicle
- is not coerced by a motor carrier, shipper, receiver,
- or transportation intermediary to operate a commer-
- 15 <u>cial motor vehicle in violation of a regulation pro-</u>
- 16 mulgated under this section, or chapter 51 or chap-
- 17 ter 313 of this title.".

#### 18 SEC. 903. MOTOR CARRIER SAFETY ADVISORY COMMITTEE.

- 19 (a) Membership.—Section 4144(b)(1) of the Safe,
- 20 Accountable, Flexible, Efficient Transportation Equity
- 21 Act: A Legacy for Users (49 U.S.C. 31100 note) is
- 22 amended by inserting "nonprofit employee labor organiza-
- 23 tions representing commercial motor vehicle drivers,"
- 24 after "industry,".

1	(b) TERMINATION DATE.—Section 4144(d) of the
2	Safe, Accountable, Flexible, Efficient Transportation Eq-
3	uity Act: A Legacy for Users (49 U.S.C. 31100 note) is
4	amended by striking "March 31, 2012" and inserting
5	"September 30, 2013".
6	SEC. 904. WAIVERS, EXEMPTIONS, AND PILOT PROGRAMS.
7	(a) Waiver Standards.—Section 31315(a) is
8	amended—
9	(1) by inserting "and" at the end of paragraph
10	(2);
11	(2) by striking paragraph (3); and
12	(3) redesignating paragraph (4) as paragraph
13	<del>(3).</del>
14	(b) Exemption Standards.—Section 31315(b)(4)
15	is amended—
16	(1) in subparagraph (A), by inserting "(or, in
17	the ease of a request for an exemption from the
18	physical qualification standards for commercial
19	motor vehicle drivers, post on a web site established
20	by the Secretary to implement the requirements of
21	section 31149)" after "Federal Register";
22	(2) by amending subparagraph (B) to read as
23	<del>follows:</del>
24	"(B) Upon granting a request.—Upon
25	granting a request and before the effective date

1 of the exemption, the Secretary shall publish in the Federal Register (or, in the ease of an ex-2 3 emption from the physical qualification stand-4 ards for commercial motor vehicle drivers, post 5 on a web site established by the Secretary to 6 implement the requirements of section 31149) 7 the name of the person granted the exemption, 8 the provisions from which the person is exempt, 9 the effective period, and the terms and condi-10 tions of the exemption."; and 11 (3) in subparagraph (C), by inserting "(or, in 12 the case of a request for an exemption from the 13 physical qualification standards for commercial 14 motor vehicle drivers, post on a web site established 15 by the Secretary to implement the requirements of section 31149)" after "Federal Register". 16 17 (c) Providing Notice of Exemptions to State Personnel.—Section 31315(b)(7) is amended to read as 18 19 follows: 20 "(7) NOTIFICATION OF STATE COMPLIANCE 21 AND ENFORCEMENT PERSONNEL.—Before the effec-22 tive date of an exemption, the Secretary shall notify 23 a State safety compliance and enforcement agency,

the agency pursuant to

31102(b)(1)(Y) to notify the State's roadside inspec-

section

<del>require</del>

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- 1 tors, that a person will be operating pursuant to an
- 2 exemption and the terms and conditions that apply
- 3 to the exemption.".
- 4 (d) PILOT PROGRAMS.—Section 31315(e)(1) is
- 5 amended by striking "in the Federal Register".
- 6 (e) REPORT TO CONGRESS.—Section 31315 is
- 7 amended by adding after subsection (d) the following:
- 8 "(e) REPORT TO CONGRESS.—The Secretary shall
- 9 submit an annual report to the Committee on Commerce,
- 10 Science, and Transportation of the Senate and the Com-
- 11 mittee on Transportation and Infrastructure of the House
- 12 of Representatives listing the waivers, exemptions, and
- 13 pilot programs granted under this section, and any im-
- 14 pacts on safety.
- 15 "(f) WEB SITE.—The Secretary shall ensure that the
- 16 Federal Motor Carrier Safety Administration web site in-
- 17 cludes a link to the web site established by the Secretary
- 18 to implement the requirements under sections 31149 and
- 19 31315. The link shall be in a clear and conspicuous loca-
- 20 tion on the home page of the Federal Motor Carrier Safety
- 21 Administration web site and be easily accessible to the
- 22 <del>public.".</del>
- 23 SEC. 905. TRANSPORTATION OF HORSES.
- 24 Section 80502 is amended—

1	(1) in subsection (e), by striking "This section
2	does not" and inserting "Subsections (a) and (b)
3	shall not";
4	(2) by redesignating subsection (d) as sub-
5	section (e);
6	(3) by inserting after subsection (e) the fol-
7	lowing:
8	"(d) Transportation of Horses.—
9	"(1) Prohibition.—No person may transport,
10	or cause to be transported, a horse from a place in
11	a State, the District of Columbia, or a territory or
12	possession of the United States through or to a
13	place in another State, the District of Columbia, or
14	a territory or possession of the United States in a
15	motor vehicle containing 2 or more levels stacked on
16	top of each other.
17	"(2) MOTOR VEHICLE DEFINED.—In this sub-
18	section, the term 'motor vehicle'—
19	"(A) means a vehicle driven or drawn by
20	mechanical power and manufactured primarily
21	for use on public highways; and
22	"(B) does not include a vehicle operated
23	exclusively on a rail or rails."; and
24	(4) in subsection (e), as redesignated—

1	(A) by striking "A rail carrier" and insert-
2	ing the following:
3	"(1) In General.—A rail earrier";
4	(B) by striking "this section" and insert-
5	ing "subsection (a) or (b)"; and
6	(C) by striking "On learning" and insert-
7	ing before "of a violation" the following:
8	"(2) Transportation of Horses in Multi-
9	LEVEL TRAILER.
10	"(A) CIVIL PENALTY.—A person that
11	knowingly violates subsection (d) is liable to the
12	United States Government for a civil penalty of
13	at least \$100 but not more than \$500 for each
14	violation. A separate violation occurs under sub-
15	section (d) for each horse that is transported,
16	or eaused to be transported, in violation of sub-
17	section (d).
18	"(B) RELATIONSHIP TO OTHER LAWS.—
19	The penalty provided under subparagraph (A)
20	shall be in addition to any penalty or remedy
21	available under any other law.
22	"(3) CIVIL ACTION—On learning"

### TITLE X—HOUSEHOLD GOODS 1 **TRANSPORTATION** 2 3 SEC. 1001. ADDITIONAL REGISTRATION REQUIREMENTS 4 FOR HOUSEHOLD GOODS MOTOR CARRIERS. 5 (a) Section 13902(a)(2) is amended— 6 (1) in subparagraph (B), by striking "section 7 13702(e);" and inserting "section 13702(e); and"; 8 (2) by amending subparagraph (C) to read as 9 follows: 10 "(C) demonstrates, before being registered, 11 through successful completion of a proficiency 12 examination established by the Secretary, 13 knowledge and intent to comply with applicable 14 Federal laws relating to consumer protection, 15 estimating, consumers' rights and responsibil-16 ities, and options for limitations of liability for loss and damage."; and 17 18 (3) by striking subparagraph (D). 19 (b) Compliance Reviews of New Household Goods Motor Carriers.—Section 31144(g), as amend-20 ed by section 102 of this Act, is amended by adding at 22 the end the following: 23 "(6) Additional requirements for house-

HOLD GOODS MOTOR CARRIERS.—(A) In addition to

the requirements of this subsection, the Secretary

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- shall require, by regulation, each registered household goods motor carrier to undergo a consumer protection standards review not later than 18 months

  after the household goods motor carrier begins oper-
- 5 ations under such authority.
- 6 <del>"(B)</del> ELEMENTS.—In the regulations 7 issued pursuant to subparagraph (A), the Sec-8 retary shall establish the elements of the con-9 sumer protections standards review, including 10 basic management controls. In establishing the 11 elements, the Secretary shall consider the ef-12 feets on small businesses and shall consider es-13 tablishing alternate locations where such re-14 views may be conducted for the convenience of 15 small businesses.".
- 16 (e) EFFECTIVE DATE.—The amendments made by
  17 this section shall take effect 2 years after the date of en18 actment of this Act.
- 19 SEC. 1002. FAILURE TO GIVE UP POSSESSION OF HOUSE-
- 20 HOLD GOODS.
- 21 (a) Injunctive Relief.—Section 14704(a)(1) is
- 22 amended by striking "and 14103" and inserting ", 14103,
- 23 and 14915(e)".
- 24 (b) CIVIL PENALTIES.—Section 14915(a)(1) is
- 25 amended by adding at the end the following:

- 1 "The United States may assign all or a portion of
- 2 the civil penalty to an aggrieved shipper. The Secretary
- 3 of Transportation shall establish criteria upon which such
- 4 assignments shall be made. The Secretary may order,
- 5 after notice and an opportunity for a proceeding, that a
- 6 person found holding a household goods shipment hostage
- 7 return the goods to an aggrieved shipper.".
- 8 SEC. 1003. SETTLEMENT AUTHORITY.
- 9 (a) Settlement of General Civil Penalties.—
- 10 Section 14901 is amended by adding at the end the fol-
- 11 lowing:
- 12 "(h) SETTLEMENT OF HOUSEHOLD GOODS CIVIL
- 13 Penalties.—Nothing in this section shall be construed
- 14 to prohibit the Secretary from accepting partial payment
- 15 of a civil penalty as part of a settlement agreement in the
- 16 public interest, or from holding imposition of any part of
- 17 a civil penalty in abeyance.".
- 18 (b) Settlement of Household Goods Civil
- 19 Penalties.—Section 14915(a) is amended by adding at
- 20 the end the following:
- 21 "(4) SETTLEMENT AUTHORITY.—Nothing in
- 22 this section shall be construed as prohibiting the
- 23 Secretary from accepting partial payment of a civil
- 24 penalty as part of a settlement agreement in the

1	public interest, or from holding imposition of any
2	part of a civil penalty in abeyance.".
3	SEC. 1004. HOUSEHOLD GOODS TRANSPORTATION ASSIST-
4	ANCE PROGRAM.
5	(a) Joint Assistance Program.—Not later than
6	18 months after the date of enactment of this Act, the
7	Secretary shall develop and implement a joint assistance
8	program, through the Federal Motor Carrier Safety Ad-
9	ministration—
10	(1) to educate consumers about the household
11	goods motor carrier industry pursuant to the rec-
12	ommendations of the task force established under
13	section 1005 of this Act;
14	(2) to improve the Federal Motor Carrier Safe-
15	ty Administration's implementation, monitoring, and
16	coordination of Federal and State household goods
17	enforcement activities;
18	(3) to assist a consumer with the timely resolu-
19	tion of an interstate household goods hostage situa-
20	tion, as appropriate; and
21	(4) to conduct other enforcement activities as
22	designated by the Secretary.
23	(b) Joint Assistance Program Partnership.
24	The Secretary—

1	(1) may partner with 1 or more household
2	goods motor carrier industry groups to implement
3	the joint assistance program under subsection (a)
4	<del>and</del>
5	(2) shall ensure that each participating house
6	hold goods motor carrier industry group—
7	(A) implements the joint assistance pro-
8	gram in the best interest of the consumer;
9	(B) implements the joint assistance pro-
10	gram in the public interest;
11	(C) accurately represents its financial in-
12	terests in providing household goods mover
13	services in the normal course of business and in
14	assisting consumers resolving hostage situa-
15	tions;
16	(D) does not hold itself out or misrepre-
17	sent itself as an agent of the Federal govern-
18	ment;
19	(E) abides by Federal regulations and
20	guidelines for the provision of assistance and
21	receipt of compensation for household goods
22	mover services; and
23	(F) accurately represents the Federal and
24	State remedies that are available to consumers

1	for resolving interstate household goods hostage
2	situations.
3	(e) REPORT.—The Secretary shall submit a report
4	annually to the Committee on Commerce, Science, and
5	Transportation of the Senate and the Committee or
6	Transportation and Infrastructure of the House of Rep-
7	resentatives providing a detailed description of the joint
8	assistance program under subsection (a).
9	(d) Prohibition.—The joint assistance program
10	under subsection (a) may not include the provision of
11	funds by the United States to a consumer for lost, stolen
12	or damaged items.
13	SEC. 1005. HOUSEHOLD GOODS CONSUMER EDUCATION
14	PROGRAM.
14 15	PROGRAM.  (a) Task Force.—The Secretary of Transportation
15	
15	(a) Task Force. The Secretary of Transportation shall establish a task force to develop recommendations
15 16 17	(a) Task Force. The Secretary of Transportation shall establish a task force to develop recommendations
15 16 17	(a) TASK FORCE.—The Secretary of Transportation shall establish a task force to develop recommendations to ensure that a consumer is informed of Federal law con-
15 16 17 18	(a) TASK FORCE.—The Secretary of Transportation shall establish a task force to develop recommendations to ensure that a consumer is informed of Federal law concerning the transportation of household goods by a motor
15 16 17 18	(a) TASK FORCE.—The Secretary of Transportation shall establish a task force to develop recommendations to ensure that a consumer is informed of Federal law concerning the transportation of household goods by a motor carrier, including recommendations—
115 116 117 118 119 220	(a) TASK FORCE.—The Secretary of Transportation shall establish a task force to develop recommendations to ensure that a consumer is informed of Federal law concerning the transportation of household goods by a motor carrier, including recommendations—  (1) on how to condense publication ESA 03005

1	(2) on the use of state-of-the-art education
2	techniques and technologies, including the use of the
3	Internet as an educational tool.
4	(b) Task Force Members.—The task force shall be
5	comprised of—
6	(1) individuals with expertise in consumer af-
7	<del>fairs;</del>
8	(2) educators with expertise in how people learn
9	most effectively; and
10	(3) representatives of the household goods mov-
11	ing industry.
12	(e) RECOMMENDATIONS.—Not later than 1 year after
13	the date of enactment of this Act, the task force shall com-
14	plete its recommendations under subsection (a). Not later
15	than 1 year after the task force completes its rec-
16	ommendations under subsection (a), the Secretary shall
17	issue regulations implementing the recommendations, as
18	appropriate.
19	(d) Federal Advisory Committee Act Exemp-
20	TION.—The Federal Advisory Committee Act (5 U.S.C.
21	App.) shall not apply to the task force.
22	(e) TERMINATION.—The task force shall terminate 2
23	years after the date of enactment of this Act.

## TITLE XI—TECHNICAL 1 **AMENDMENTS** 2 3 SEC. 1101. UPDATE OF OBSOLETE TEXT. 4 (a) Section 31137(e), as redesignated by section 301 of this Act, is amended by striking "Not later than De-5 cember 1, 1990, the Secretary shall prescribe" and inserting "The Secretary shall maintain". 7 8 (b) Section 31151(a) is amended— 9 (1) by amending paragraph (1) to read as fol-10 lows: 11 "(1) In General.—The Secretary of Transpor-12 tation shall maintain a program to ensure that inter-13 modal equipment used to transport intermodal con-14 tainers is safe and systematically maintained."; and 15 (2) by striking paragraph (4). 16 (e) Section 31307(b) is amended by striking "Not later than December 18, 1994, the Secretary shall prescribe" and inserting "The Secretary shall maintain". 18 19 (d) Section 31310(g)(1) is amended by striking "Not later than 1 year after the date of enactment of this Act, 20 the" and inserting "The". 21 22 (e) Section 4123(f) of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (119 Stat. 1736) is amended by striking "Not later

1	than 1 year after the date of enactment of this Act, the"
2	and inserting "The".
3	SEC. 1102. CORRECTION OF INTERSTATE COMMERCE COM-
4	MISSION REFERENCES.
5	(a) Safety Information and Intervention in
6	Interstate Commerce Commission Proceedings.—
7	Chapter 3 is amended—
8	(1) by repealing section 307;
9	(2) in the analysis, by striking the item relating
10	to section 307;
11	(3) in section 333(d)(1)(C), by striking "Inter-
12	state Commerce Commission" and inserting "Sur-
13	face Transportation Board"; and
14	(4) in section 333(e)—
15	(A) by striking "Interstate Commerce
16	Commission" each place it appears and insert-
17	ing "Surface Transportation Board"; and
18	(B) by striking "Commission" each place it
19	appears and inserting "Board".
20	(b) Filing and Procedure for Application to
21	ABANDON OR DISCONTINUE. Section 10903(b)(2) is
22	amended by striking "24706(c) of this title" and inserting
23	"24706(e) of this title before May 31, 1998".
24	(e) Rights and Remedies of Persons Injured
25	RY CARRIERS OR BROKERS —

1	(1) Section 14704 is amended—
2	(A) in subsection (a)—
3	(i) by striking "In General." and
4	all that follows through "injured" and in-
5	serting "Enforcement of Order.—A
6	person injured"; and
7	(ii) by redesignating paragraph (2) as
8	subsection $(b)(2)$ ; and
9	(B) in subsection (b)—
10	(i) by striking "LIABILITY AND DAM-
11	AGES FOR EXCEEDING TARIFF RATE. "
12	and all that follows through "A carrier"
13	and inserting "Exceeding Tariff
14	RATE.—(1) A carrier"; and
15	(ii) by striking "Damages for Vio-
16	LATIONS.—" in paragraph (2), as redesig-
17	nated, and inserting "OTHER VIOLA-
18	TIONS. ".
19	(2) Section 14705(c) is amended by striking
20	"14704(b)" and substituting "14704(b)(2)".
21	(d) Technical Amendments to Part C of Sub-
22	TITLE V.—
23	(1) Section 24307(b)(3) is amended by striking
24	"Interstate Commerce Commission" and inserting
25	"Surface Transportation Board".

1	(2) Section 24311 is amended—
2	(A) by striking "Interstate Commerce
3	Commission" each place it appears and insert-
4	ing "Surface Transportation Board"; and
5	(B) by striking "Commission" each place it
6	appears and inserting "Board".
7	(3) Section 24902 is amended—
8	(A) by striking "Interstate Commerce
9	Commission" each place it appears and insert-
10	ing "Surface Transportation Board"; and
11	(B) by striking "Commission" each place it
12	appears and inserting "Board".
13	(4) Section 24904 is amended—
14	(A) by striking "Interstate Commerce
15	Commission" each place it appears and insert-
16	ing "Surface Transportation Board"; and
17	(B) by striking "Commission" each place it
18	appears and inserting "Board".
19	SEC. 1103. TECHNICAL AND CONFORMING AMENDMENTS.
20	(a) Section 14504a(c)(1) is amended—
21	(1) in subparagraph (C), by striking "sections"
22	and inserting "section"; and
23	(2) in subparagraph (D)(ii)(II) by striking the
24	period at the end and inserting "; and".

- 1 (b) Section 24305(a)(3)(1) is amended by striking
- 2 "section 13902(b)(8)(A)" and inserting "section
- $3 \frac{13902(b)(9)(A)}{}$
- 4 (e) Section 31103(a) is amended by striking "section
- 5 31102(b)(1)(E)" and inserting "section 31102(b)(2)(E)".
- 6 (d) Section 31103(b) is amended by striking "author-
- 7 ized by section 31104(f)(2)".
- 8 (e) Section 31309(b)(2) is amended by striking
- 9 "31308(2)" and inserting "31308(3)".
- 10 **SECTION 1. SHORT TITLE.**
- 11 This Act may be cited as the "Commercial Motor Vehi-
- 12 cle Safety Enhancement Act of 2011".
- 13 SEC. 2. TABLE OF CONTENTS.
- 14 The table of contents of this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Definition.
  - Sec. 4. References to title 49, United States Code.

#### TITLE I—COMMERCIAL MOTOR VEHICLE REGISTRATION

- Sec. 101. Registration of motor carriers.
- Sec. 102. Safety fitness of new operators.
- Sec. 103. Reincarnated carriers.
- Sec. 104. Financial responsibility requirements.
- Sec. 105. USDOT number registration requirement.
- Sec. 106. Registration fee system.
- Sec. 107. Registration update.
- Sec. 108. Increased penalties for operating without registration.
- Sec. 109. Revocation of registration for imminent hazard.
- Sec. 110. Revocation of registration and other penalties for failure to respond to subpoena.
- Sec. 111. Fleetwide out of service order for operating without required registration.
- Sec. 112. Motor carrier and officer patterns of safety violations.
- Sec. 113. Federal successor standard.

#### TITLE II—COMMERCIAL MOTOR VEHICLE SAFETY

- Sec. 201. Repeal of commercial jurisdiction exception for brokers of motor carriers of passengers.
- Sec. 202. Bus rentals and definition of employer.
- Sec. 203. Crashworthiness standards.
- Sec. 204. Canadian safety rating reciprocity.
- Sec. 205. State reporting of foreign commercial driver convictions.
- Sec. 206. Authority to disqualify foreign commercial drivers.
- Sec. 207. Revocation of foreign motor carrier operating authority for failure to pay civil penalties.

#### TITLE III—DRIVER SAFETY

- Sec. 301. Electronic on-board recording devices.
- Sec. 302. Safety fitness.
- Sec. 303. Driver medical qualifications.
- Sec. 304. Commercial driver's license notification system.
- Sec. 305. Commercial motor vehicle operator training.
- Sec. 306. Commercial driver's license program.
- Sec. 307. Commercial driver's license requirements.
- Sec. 308. Commercial motor vehicle driver information systems.
- Sec. 309. Disqualifications based on non-commercial motor vehicle operations.
- Sec. 310. Federal driver disqualifications.
- Sec. 311. Employer responsibilities.

#### TITLE IV—SAFE ROADS ACT OF 2011

- Sec. 401. Short title.
- Sec. 402. National clearinghouse for controlled substance and alcohol test results of commercial motor vehicle operators.
- Sec. 403. Drug and alcohol violation sanctions.
- Sec. 404. Authorization of appropriations.

#### TITLE V—ENFORCEMENT

- Sec. 501. Inspection demand and display of credentials.
- Sec. 502. Out of service penalty for denial of access to records.
- Sec. 503. Penalties for violation of operation out of service orders.
- Sec. 504. Minimum prohibition on operation for unfit carriers.
- Sec. 505. Minimum out of service penalties.
- Sec. 506. Impoundment and immobilization of commercial motor vehicles for imminent hazard.
- Sec. 507. Increased penalties for evasion of regulations.
- Sec. 508. Failure to pay civil penalty as a disqualifying offense.
- Sec. 509. Violations relating to commercial motor vehicle safety regulation and operators.
- Sec. 510. Emergency disqualification for imminent hazard.
- Sec. 511. Intrastate operations of interstate motor carriers.
- Sec. 512. Enforcement of safety laws and regulations.
- Sec. 513. Disclosure to State and local law enforcement agencies.

#### TITLE VI—COMPLIANCE, SAFETY, ACCOUNTABILITY

- Sec. 601. Compliance, safety, accountability.
- Sec. 602. Performance and registration information systems management program.

- Sec. 603. Commercial motor vehicle defined.
- Sec. 604. Driver safety fitness ratings.
- Sec. 605. Uniform electronic clearance for commercial motor vehicle inspections.
- Sec. 606. Authorization of appropriations.
- Sec. 607. High risk carrier reviews.
- Sec. 608. Data and technology grants.
- Sec. 609. Driver safety grants.
- Sec. 610. Commercial vehicle information systems and networks.

#### TITLE VII—MOTORCOACH ENHANCED SAFETY ACT OF 2011

- Sec. 701. Short title.
- Sec. 702. Definitions.
- Sec. 703. Regulations for improved occupant protection, passenger evacuation, and crash avoidance.
- Sec. 704. Standards for improved fire safety.
- Sec. 705. Occupant protection, collision avoidance, fire causation, and fire extinguisher research and testing.
- Sec. 706. Motorcoach registration.
- Sec. 707. Improved oversight of motorcoach service providers.
- Sec. 708. Report on feasibility, benefits, and costs of establishing a system of certification of training programs.
- Sec. 709. Report on driver's license requirements for 9- to 15-passenger vans.
- Sec. 710. Event data recorders.
- Sec. 711. Safety inspection program for commercial motor vehicles of passengers.
- Sec. 712. Distracted driving.
- Sec. 713. Regulations.

# TITLE VIII—SAFE HIGHWAYS AND INFRASTRUCTURE PRESERVATION

- Sec. 801. Comprehensive truck size and weight limits study.
- Sec. 802. Compilation of existing State truck size and weight limit laws.

#### TITLE IX—MISCELLANEOUS

- Sec. 901. Detention time study.
- Sec. 902. Prohibition of coercion.
- Sec. 903. Motor carrier safety advisory committee.
- Sec. 904. Waivers, exemptions, and pilot programs.
- Sec. 905. Transportation of horses.

#### TITLE X—HOUSEHOLD GOODS TRANSPORTATION

- Sec. 1001. Additional registration requirements for household goods motor carriers.
- Sec. 1002. Failure to give up possession of household goods.
- Sec. 1003. Settlement authority.
- Sec. 1004. Household goods transportation assistance program.
- Sec. 1005. Household goods consumer education program.

#### TITLE XI—TECHNICAL AMENDMENTS

- Sec. 1101. Update of obsolete text.
- Sec. 1102. Correction of interstate commerce commission references.
- Sec. 1103. Technical and conforming amendments.

#### TITLE XII—SURFACE TRANSPORTATION AND FREIGHT POLICY ACT OF 2011

- Sec. 1201. Short title.
- Sec. 1202. Establishment of a national surface transportation and freight policy.
- Sec. 1203. Surface transportation and freight strategic plan.
- Sec. 1204. Transportation investment data and planning tools.
- Sec. 1205. National freight infrastructure investment grants.
- Sec. 1206. Port infrastructure development initiative.
- Sec. 1207. Office of Freight Planning and Development.
- Sec. 1208. Safety for motorized and nonmotorized users.

#### 1 SEC. 3. DEFINITION.

- 2 In this Act, the term "Secretary" means the Secretary
- 3 of Transportation.
- 4 SEC. 4. REFERENCES TO TITLE 49, UNITED STATES CODE.
- 5 Except as otherwise expressly provided, whenever in
- 6 this Act an amendment or repeal is expressed in terms of
- 7 an amendment to, or a repeal of, a section or other provi-
- 8 sion, the reference shall be considered to be made to a section
- 9 or other provision of title 49, United States Code.

# 10 TITLE I—COMMERCIAL MOTOR 11 VEHICLE REGISTRATION

- 12 SEC. 101. REGISTRATION OF MOTOR CARRIERS.
- 13 (a) REGISTRATION REQUIREMENTS.—Section
- $14 \quad 13902(a)(1)$  is amended to read as follows:
- 15 "(1) In General.—Except as otherwise provided
- in this section, the Secretary of Transportation may
- 17 not register a person to provide transportation subject
- 18 to jurisdiction under subchapter I of chapter 135 as
- 19 a motor carrier unless the Secretary determines that
- 20 the person—

1	"(A) is willing and able to comply with—
2	"(i) this part and the applicable regu-
3	lations of the Secretary and the Board;
4	"(ii) any safety regulations imposed by
5	the Secretary;
6	"(iii) the duties of employers and em-
7	ployees established by the Secretary under
8	section 31135;
9	"(iv) the safety fitness requirements es-
10	tablished by the Secretary under section
11	31144;
12	"(v) the accessibility requirements es-
13	tablished by the Secretary under subpart H
14	of part 37 of title 49, Code of Federal Regu-
15	lations (or successor regulations), for trans-
16	portation provided by an over-the-road bus;
17	and
18	"(vi) the minimum financial responsi-
19	bility requirements established by the Sec-
20	retary under sections 13906, 31138, and
21	31139;
22	"(B) has submitted a comprehensive man-
23	agement plan documenting that the person has
24	management systems in place to ensure compli-

L	ance with safety regulations imposed by the Sec-
2	retary;

"(C) has disclosed any relationship involving common ownership, common management,
common control, or common familial relationship between that person and any other motor
carrier, freight forwarder, or broker, or any other
applicant for motor carrier, freight forwarder, or
broker registration, or a successor (as that term
is defined under section 31153), if the relationship occurred in the 5-year period preceding the
date of the filing of the application for registration; and

"(D) after the Secretary establishes a written proficiency examination pursuant to section 101(b) of the Commercial Motor Vehicle Safety Enhancement Act of 2011, has passed the written proficiency examination.".

# (b) Written Proficiency Examination.—

(1) ESTABLISHMENT.—Not later than 18 months after the date of enactment of this Act, the Secretary shall establish a written proficiency examination for applicant motor carriers pursuant to section 13902(a)(1)(D). The written proficiency examination shall test a person's knowledge of applicable safety

1	regulations, standards, and orders of the Federal gov-
2	ernment and State government.
3	(2) Additional fee.—The Secretary may assess
4	a fee to cover the expenses incurred by the Depart-
5	ment of Transportation in—
6	(A) developing and administering the writ-
7	ten proficiency examination; and
8	(B) reviewing the comprehensive manage-
9	ment plan required under section 13902(a)(1)(B)
10	of title 49, United States Code.
11	(c) Conforming Amendment.—Section 210(b) of the
12	Motor Carrier Safety Improvement Act of 1999 (49 U.S.C.
13	31144 note) is amended—
14	(1) by inserting ", commercial regulations, and
15	provisions of subpart H of part 37 of title 49, Code
16	of Federal Regulations, or successor regulations" after
17	"applicable safety regulations"; and
18	(2) by striking "consider the establishment of"
19	and inserting "establish".
20	SEC. 102. SAFETY FITNESS OF NEW OPERATORS.
21	(a) Safety Reviews of New Operators.—Section
22	31144(g)(1) is amended to read as follows:
23	"(1) Safety review.—
24	"(A) In general.—The Secretary shall re-
25	quire, by regulation, each owner and each oper-

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ator granted new registration under section 13902 or 31134 to undergo a safety review not later than 12 months after the owner or operator, as the case may be, begins operations under such registration.

"(B) Providers of motorcoach serv-ICES.—The Secretary may register a person to provide motorcoach services under section 13902 or 31134 after the person undergoes a pre-authorization safety audit, including verification, in a manner sufficient to demonstrate the ability to comply with Federal rules and regulations, as described in section 13902. The Secretary shall continue to monitor the safety performance of each owner and each operator subject to this section for 12 months after the owner or operator is granted registration under section 13902 or 31134. The registration of each owner and each operator subject to this section shall become permanent after the motorcoach service provider is granted registration following a pre-authorization safety audit and the expiration of the 12 month monitoring period.

"(C) PRE-AUTHORIZATION SAFETY
AUDIT.—The Secretary may require, by regula-

1	tion, that the pre-authorization safety audit
2	under subparagraph (B) be completed on-site not
3	later than 90 days after the submission of an ap-
4	plication for operating authority.".
5	(b) Effective Date.—The amendments made by sub-
6	section (a) shall take effect 1 year after the date of enact-
7	ment of this Act.
8	SEC. 103. REINCARNATED CARRIERS.
9	(a) Effective Periods of Registration.—
10	(1) Suspensions, amendments, and revoca-
11	TIONS.—Section 13905(d) is amended—
12	(A) by redesignating paragraph (2) as
13	paragraph (4);
14	(B) by striking paragraph (1) and inserting
15	$the\ following:$
16	"(1) APPLICATIONS.—On application of the reg-
17	istrant, the Secretary may amend or revoke a reg-
18	istration.
19	"(2) Complaints and actions on secretary's
20	OWN INITIATIVE.—On complaint or on the Secretary's
21	own initiative and after notice and an opportunity
22	for a proceeding, the Secretary may—
23	"(A) suspend, amend, or revoke any part of
24	the registration of a motor carrier, broker, or

1	freight forwarder for willful failure to comply
2	with—
3	"(i) this part;
4	"(ii) an applicable regulation or order
5	of the Secretary or the Board, including the
6	accessibility requirements established by the
7	Secretary under subpart H of part 37 of
8	title 49, Code of Federal Regulations (or
9	successor regulations), for transportation
10	provided by an over-the-road bus; or
11	"(iii) a condition of its registration;
12	"(B) withhold, suspend, amend, or revoke
13	any part of the registration of a motor carrier,
14	broker, or freight forwarder for failure—
15	"(i) to pay a civil penalty imposed
16	under chapter 5, 51, 149, or 311;
17	"(ii) to arrange and abide by an ac-
18	ceptable payment plan for such civil pen-
19	alty, not later than 90 days after the date
20	specified by order of the Secretary for the
21	payment of such penalty; or
22	"(iii) for failure to obey a subpoena
23	issued by the Secretary;
24	"(C) withhold, suspend, amend, or revoke
25	any part of a registration of a motor carrier,

1	broker, or freight forwarder following a deter-
2	mination by the Secretary that the motor car-
3	rier, broker, or freight forwarder failed to dis-
4	close, in its application for registration, a mate-
5	rial fact relevant to its willingness and ability to
6	comply with—
7	"(i) this part;
8	"(ii) an applicable regulation or order
9	of the Secretary or the Board; or
10	"(iii) a condition of its registration; or
11	"(D) withhold, suspend, amend, or revoke
12	any part of a registration of a motor carrier,
13	broker, or freight forwarder if the Secretary finds
14	that—
15	"(i) the motor carrier, broker, or
16	freight forwarder is or was related through
17	common ownership, common management,
18	common control, or common familial rela-
19	tionship to any other motor carrier, broker,
20	or freight forwarder, or any other applicant
21	for motor carrier, broker, or freight for-
22	warder registration that the Secretary de-
23	termines is or was unwilling or unable to
24	comply with the relevant requirements listed
25	in section 13902, 13903, or 13904; or

1	"(ii) the person is the successor, as de-
2	fined in section 31153, to a person who is
3	or was unwilling or unable to comply with
4	the relevant requirements of section 13902,
5	13903, or 13904.
6	"(3) Limitation.—Paragraph (2)(B) shall not
7	apply to a person who is unable to pay a civil pen-
8	alty because the person is a debtor in a case under
9	chapter 11 of title 11."; and
10	(C) in paragraph (4), as redesignated by
11	section $103(a)(1)(A)$ of this Act, by striking
12	"paragraph $(1)(B)$ " and inserting "paragraph
13	(2)(B)".
14	(2) Procedure.—Section 13905(e) is amended
15	by inserting "or if the Secretary determines that the
16	registrant failed to disclose a material fact in an ap-
17	plication for registration in accordance with sub-
18	section (d)(2)(C)," after "registrant,".
19	(b) Information Systems.—Section 31106(a)(3) is
20	amended—
21	(1) in subparagraph (F), by striking "and" at
22	$the\ end;$
23	(2) in subparagraph (G), by striking the period
24	at the end and inserting "; and"; and
25	(3) by adding at the end the following:

1	"(H) determine whether a person or em-
2	ployer is or was related, through common owner-
3	ship, common management, common control, or
4	common familial relationship, to any other per-
5	son, employer, or any other applicant for reg-
6	istration under section 13902 or 31134.".
7	SEC. 104. FINANCIAL RESPONSIBILITY REQUIREMENTS.
8	(a) Report.—Not later than 6 months after the date
9	of the enactment of this Act, the Secretary shall—
10	(1) issue a report on the appropriateness of—
11	(A) the current minimum financial respon-
12	sibility requirements under sections 31138 and
13	31139 of title 49, United States Code; and
14	(B) the current bond and insurance require-
15	ments under section 13904(d) of title 49, United
16	States Code; and
17	(2) submit the report issued under paragraph (1)
18	to the Committee on Commerce, Science, and Trans-
19	portation of the Senate and the Committee on Trans-
20	portation and Infrastructure of the House of Rep-
21	resentatives.
22	(b) Rulemaking.—Not later than 6 months after the
23	publication of the report under subsection (a), the Secretary
24	shall initiate a rulemaking—

1	(1) to revise the minimum financial responsi-
2	bility requirements under sections 31138 and 31139
3	of title 49, United States Code and
4	(2) to revise the bond and insurance require-
5	ments under section 13904(d) of such title, as appro-
6	priate, based on the findings of the report submitted
7	under subsection (a).
8	(c) Deadline.—Not later than 1 year after the start
9	of the rulemaking under subsection (b), the Secretary
10	shall—
11	(1) issue a final rule; or
12	(2) if the Secretary determines that a rule-
13	making is not required following the Secretary's anal-
14	ysis, submit a report stating the reason for not in-
15	creasing the minimum financial responsibility re-
16	quirements to the Committee on Commerce, Science,
17	and Transportation of the Senate and the Committee
18	on Transportation and Infrastructure of the House of
19	Representatives.
20	(d) Biennial Reviews.—Not less than once every 2
21	years, the Secretary shall review the requirements pre-
22	scribed under subsection (b) and revise the requirements,
23	as appropriate.

1	SEC. 105. USDOT NUMBER REGISTRATION REQUIREMENT.
2	(a) In General.—Chapter 311 is amended by insert-
3	ing after section 31133 the following:
4	"§31134. Requirement for registration and USDOT
5	number
6	"(a) In General.—Upon application, and subject to
7	subsections (b) and (c), the Secretary shall register an em-
8	ployer or person subject to the safety jurisdiction of this
9	subchapter. An employer or person may operate a commer-
10	cial motor vehicle in interstate commerce only if the em-
11	ployer or person is registered by the Secretary under this
12	section and receives a USDOT number. Nothing in this sec-
13	tion shall preclude registration by the Secretary of an em-
14	ployer or person not engaged in interstate commerce. An
15	employer or person subject to jurisdiction under subchapter
16	I of chapter 135 of this title shall apply for commercial
17	registration under section 13902 of this title.
18	"(b) Withholding Registration.—The Secretary
19	may withhold registration under subsection (a), after notice
20	and an opportunity for a proceeding, if the Secretary deter-
21	mines that—
22	"(1) the employer or person seeking registration
23	is unwilling or unable to comply with the require-
24	ments of this subchapter and the regulations pre-
25	scribed thereunder and chapter 51 and the regulations
26	prescribed thereunder;

1	"(2) the employer or person is or was related
2	through common ownership, common management,
3	common control, or common familial relationship to
4	any other person or applicant for registration subject
5	to this subchapter who is or was unfit, unwilling, or
6	unable to comply with the requirements listed in sub-
7	section (b)(1); or
8	"(3) the person is the successor, as defined in sec-
9	tion 31153, to a person who is or was unfit, unwill-
10	ing, or unable to comply with the requirements listed
11	$in \ subsection \ (b)(1).$
12	"(c) Revocation or Suspension of Registra-
13	TION.—The Secretary shall revoke the registration of an em-
14	ployer or person under subsection (a) after notice and an
15	opportunity for a proceeding, or suspend the registration
16	after giving notice of the suspension to the employer or per-
17	son, if the Secretary determines that—
18	"(1) the employer's or person's authority to oper-
19	ate pursuant to chapter 139 of this title would be sub-
20	ject to revocation or suspension under sections
21	13905(d)(1) or 13905(f) of this title;
22	"(2) the employer or person is or was related
23	through common ownership, common management,
24	common control, or common familial relationship to
25	any other person or applicant for registration subject

- 1 to this subchapter that the Secretary determines is or
- 2 was unfit, unwilling, or unable to comply with the re-
- 3 quirements listed in subsection (b)(1);
- 4 "(3) the person is the successor, as defined in sec-
- 5 tion 31153, to a person the Secretary determines is or
- 6 was unfit, unwilling, or unable to comply with the re-
- 7 quirements listed in subsection (b)(1); or
- 8 "(4) the employer or person failed or refused to
- 9 submit to the safety review required by section
- 31144(q) of this title.
- 11 "(d) Periodic Registration Update.—The Sec-
- 12 retary may require an employer to update a registration
- 13 under this section periodically or not later than 30 days
- 14 after a change in the employer's address, other contact in-
- 15 formation, officers, process agent, or other essential infor-
- 16 mation, as determined by the Secretary.".
- 17 (b) Conforming Amendment.—The analysis of chap-
- 18 ter 311 is amended by inserting after the item relating to
- 19 section 31133 the following:

"31134. Requirement for registration and USDOT number.".

- 20 SEC. 106. REGISTRATION FEE SYSTEM.
- 21 Section 13908(d)(1) is amended by striking 'but shall
- 22 not exceed \$300".
- 23 SEC. 107. REGISTRATION UPDATE.
- 24 (a) Periodic Motor Carrier Update.—Section
- 25 13902 is amended by adding at the end the following:

1 "(h) UPDATE OF REGISTRATION.—The Secretary n	nay
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- 2 require a registrant to update its registration under this
- 3 section periodically or not later than 30 days after a change
- 4 in the registrant's address, other contact information, offi-
- 5 cers, process agent, or other essential information, as deter-
- 6 mined by the Secretary.".
- 7 (b) Periodic Freight Forwarder Update.—Sec-
- 8 tion 13903 is amended by adding at the end the following:
- 9 "(c) UPDATE OF REGISTRATION.—The Secretary may
- 10 require a freight forwarder to update its registration under
- 11 this section periodically or not later than 30 days after a
- 12 change in the freight forwarder's address, other contact in-
- 13 formation, officers, process agent, or other essential infor-
- 14 mation, as determined by the Secretary.".
- 15 (c) Periodic Broker Update.—Section 13904 is
- 16 amended by adding at the end the following:
- 17 "(e) UPDATE OF REGISTRATION.—The Secretary may
- 18 require a broker to update its registration under this section
- 19 periodically or not later than 30 days after a change in
- 20 the broker's address, other contact information, officers,
- 21 process agent, or other essential information, as determined
- 22 by the Secretary.".
- 23 SEC. 108. INCREASED PENALTIES FOR OPERATING WITH-
- 24 *OUT REGISTRATION*.
- 25 (a) Penalties.—Section 14901(a) is amended—

1	(1) by striking "\$500" and inserting "\$1,000";
2	(2) by striking "who is not registered under this
3	part to provide transportation of passengers,";
4	(3) by striking "with respect to providing trans-
5	portation of passengers," and inserting "or section
6	13902(c) of this title,"; and
7	(4) by striking "\$2,000 for each violation and
8	each additional day the violation continues" and in-
9	serting "\$10,000 for each violation, or \$25,000 for
10	each violation relating to providing transportation of
11	passengers".
12	(b) Transportation of Hazardous Wastes.—Sec-
13	tion 14901(b) is amended by striking "not to exceed
14	\$20,000" and inserting "not less than \$25,000".
15	SEC. 109. REVOCATION OF REGISTRATION FOR IMMINENT
16	HAZARD.
17	Section $13905(f)(2)$ is amended to read as follows:
18	"(2) Imminent hazard to public health.—
19	Notwithstanding subchapter II of chapter 5 of title 5,
20	the Secretary shall revoke the registration of a motor
21	carrier if the Secretary finds that the carrier is or
22	was conducting unsafe operations that are or were an
23	imminent hazard to public health or property.".

1	SEC. 110. REVOCATION OF REGISTRATION AND OTHER PEN-
2	ALTIES FOR FAILURE TO RESPOND TO SUB-
3	POENA.
4	Section 525 is amended—
5	(1) by striking "subpenss" in the section heading
6	and inserting "subpoenas";
7	(2) by striking "subpena" and inserting "sub-
8	poena";
9	(3) by striking "\$100" and inserting "\$1,000";
10	(4) by striking "\$5,000" and inserting
11	"\$10,000"; and
12	(5) by adding at the end the following:
13	"The Secretary may withhold, suspend, amend, or re-
14	voke any part of the registration of a person required to
15	register under chapter 139 for failing to obey a subpoena
16	or requirement of the Secretary under this chapter to ap-
17	pear and testify or produce records.".
18	SEC. 111. FLEETWIDE OUT OF SERVICE ORDER FOR OPER-
19	ATING WITHOUT REQUIRED REGISTRATION.
20	Section 13902(e)(1) is amended—
21	(1) by striking "motor vehicle" and inserting
22	"motor carrier" after "the Secretary determines that
23	a"; and
24	(2) by striking "order the vehicle" and inserting
25	"order the motor carrier operations" after "the Sec-
26	retary may".

1	SEC. 112. MOTOR CARRIER AND OFFICER PATTERNS OF
2	SAFETY VIOLATIONS.
3	Section 31135 is amended—
4	(1) by striking subsection (b) and inserting the
5	following:
6	"(b) Noncompliance.—
7	"(1) Motor carriers.—Two or more motor
8	carriers, employers, or persons shall not use common
9	ownership, common management, common control, or
10	common familial relationship to enable any or all
11	such motor carriers, employers, or persons to avoid
12	compliance, or mask or otherwise conceal non-compli-
13	ance, or a history of non-compliance, with regulations
14	prescribed under this subchapter or an order of the
15	Secretary issued under this subchapter.
16	"(2) Pattern.—If the Secretary finds that a
17	motor carrier, employer, or person engaged in a pat-
18	tern or practice of avoiding compliance, or masking
19	or otherwise concealing noncompliance, with regula-
20	tions prescribed under this subchapter, the Sec-
21	retary—
22	"(A) may withhold, suspend, amend, or re-
23	voke any part of the motor carrier's, employer's,
24	or person's registration in accordance with sec-
25	tion 13905 or 31134; and

1	"(B) shall take into account such non-com-
2	pliance for purposes of determining civil penalty
3	amounts under section $521(b)(2)(D)$ .
4	"(3) Officers.—If the Secretary finds, after no-
5	tice and an opportunity for proceeding, that an offi-
6	cer of a motor carrier, employer, or owner or operator
7	engaged in a pattern or practice of violating regula-
8	tions prescribed under this subchapter, or assisted a
9	motor carrier, employer, or owner or operator in
10	avoiding compliance, or masking or otherwise con-
11	cealing noncompliance, the Secretary may impose ap-
12	propriate sanctions, subject to the limitations in
13	paragraph (4), including—
14	"(A) suspension or revocation of registra-
15	tion granted to the officer individually under
16	section 13902 or 31134;
17	"(B) temporary or permanent suspension or
18	bar from association with any motor carrier,
19	employer, or owner or operator registered under
20	section 13902 or 31134; or
21	"(C) any appropriate sanction approved by
22	the Secretary.
23	"(4) Limitations.—The sanctions described in
24	subparagraphs (A) $through$ (C) of $subsection$ (b)(3)
25	shall apply to—

1	"(A) intentional or knowing conduct, in-
2	cluding reckless conduct that violates applicable
3	laws (including regulations); and
4	"(B) repeated instances of negligent conduct
5	that violates applicable laws (including regula-
6	tions)."; and
7	(2) by striking subsection (c) and inserting the
8	following:
9	"(c) Avoiding Compliance.—For purposes of this sec-
10	tion, 'avoiding compliance' or 'masking or otherwise con-
11	cealing noncompliance' includes serving as an officer or
12	otherwise exercising controlling influence over 2 or more
13	motor carriers where—
14	"(1) one of the carriers was placed out of service,
15	or received notice from the Secretary that it will be
16	placed out of service, following—
17	"(A) a determination of unfitness under sec-
18	$tion \ 31144(b);$
19	"(B) a suspension or revocation of registra-
20	$tion\ under\ section\ 13902,\ 13905,\ or\ 31144(g);$
21	"(C) issuance of an imminent hazard out of
22	service order under section 521(b)(5) or section
23	5121(d); or
24	"(D) notice of failure to pay a civil penalty
25	or abide by a penalty payment plan; and

- 1 "(2) one or more of the carriers is the 'successor,'
- 2 as that term is defined in section 31153, to the car-
- 3 rier that is the subject of the action in paragraph
- 4 (1).".

## 5 SEC. 113. FEDERAL SUCCESSOR STANDARD.

- 6 (a) In General.—Chapter 311 is amended by adding
- 7 after section 31152, as added by section 508 of this Act,
- 8 the following:

## 9 "§31153. Federal successor standard

- 10 "(a) Federal Successor Standard.—Notwith-
- 11 standing any other provision of Federal or State law, the
- 12 Secretary may take an action authorized under chapters
- 13 5, 51, 131 through 149, subchapter III of chapter 311 (ex-
- 14 cept sections 31138 and 31139), or sections 31302, 31303,
- 15 31304, 31305(b), 31310(g)(1)(A), or 31502 of this title, or
- 16 a regulation issued under any of those provisions, against
- 17 a successor of a motor carrier (as defined in section 13102),
- 18 a successor of an employer (as defined in section 31132),
- 19 or a successor of an owner or operator (as that term is used
- 20 in subchapter III of chapter 311), to the same extent and
- 21 on the same basis as the Secretary may take the action
- 22 against the motor carrier, employer, or owner or operator.
- 23 "(b) Successor Defined.—For purposes of this sec-
- 24 tion, the term 'successor' means a motor carrier, employer,
- 25 or owner or operator that the Secretary determines, after

1	notice and an opportunity for a proceeding, has 1 or more
2	features that correspond closely with the features of another
3	existing or former motor carrier, employer, or owner or op-
4	erator, such as—
5	"(1) consideration paid for assets purchased or
6	transferred;
7	"(2) dates of corporate creation and dissolution
8	or termination of operations;
9	"(3) commonality of ownership;
10	"(4) commonality of officers and management
11	personnel and their functions;
12	"(5) commonality of drivers and other employ-
13	ees;
14	"(6) identity of physical or mailing addresses,
15	telephone, fax numbers, or e-mail addresses;
16	"(7) identity of motor vehicle equipment;
17	"(8) continuity of liability insurance policies;
18	"(9) commonality of coverage under liability in-
19	surance policies;
20	"(10) continuation of carrier facilities and other
21	$physical\ assets;$
22	"(11) continuity of the nature and scope of oper-
23	$ations,\ including\ customers;$
24	"(12) commonality of the nature and scope of
25	operations, including customers;

1	"(13) advertising, corporate name, or other acts							
2	through which the motor carrier, employer, or owner							
3	or operator holds itself out to the public;							
4	"(14) history of safety violations and pending							
5	orders or enforcement actions of the Secretary; and							
6	"(15) additional factors that the Secretary con-							
7	siders appropriate.							
8	"(c) Effective Date.—Notwithstanding any other							
9	provision of law, this section shall apply to any action com-							
10	menced on or after the date of enactment of the Commercial							
11	Motor Vehicle Safety Enhancement Act of 2011 without re-							
12	gard to whether the violation that is the subject of the ac-							
13	tion, or the conduct that caused the violation, occurred be-							
14	fore the date of enactment.							
15	"(d) Rights Not Affected.—Nothing in this section							
16	shall affect the rights, functions, or responsibilities under							
17	law of any other Department, Agency, or instrumentality							
18	of the United States, the laws of any State, or any rights							
19	between a private party and a motor carrier, employer, or							
20	owner or operator.".							
21	(b) Conforming Amendment.—The analysis of chap-							
22	ter 311 is amended by inserting after the item related to							
23	section 31152, as added by section 508 of this Act, the fol-							
24	lowing:							

"31153. Federal successor standard.".

1	TITLE II—COMMERCIAL MOTOR
2	VEHICLE SAFETY
3	SEC. 201. REPEAL OF COMMERCIAL JURISDICTION EXCEP-
4	TION FOR BROKERS OF MOTOR CARRIERS OF
5	PASSENGERS.
6	(a) In General.—Section 13506(a) is amended—
7	(1) by inserting "or" at the end of paragraph
8	(13);
9	(2) by striking paragraph (14); and
10	(3) by redesignating paragraph (15) as para-
11	graph (14).
12	(b) Conforming Amendment.—Section 13904(a) is
13	amended by striking "of property" in the first sentence.
14	SEC. 202. BUS RENTALS AND DEFINITION OF EMPLOYER.
15	Paragraph (3) of section 31132 is amended to read as
16	follows:
17	"(3) 'employer'—
18	"(A) means a person engaged in a business
19	affecting interstate commerce that—
20	"(i) owns or leases a commercial motor
21	vehicle in connection with that business, or
22	assigns an employee to operate the commer-
23	cial motor vehicle; or
24	"(ii) offers for rent or lease a motor ve-
25	hicle designed or used to transport more

1	than 8 passengers, including the driver, and
2	from the same location or as part of the
3	same business provides names or contact in-
4	formation of drivers, or holds itself out to
5	the public as a charter bus company; but
6	"(B) does not include the Government, a
7	State, or a political subdivision of a State.".
8	SEC. 203. CRASHWORTHINESS STANDARDS.
9	(a) In General.—Not later than 18 months after the
10	date of enactment of this Act, the Secretary shall conduct
11	a comprehensive analysis on the need for crashworthiness
12	standards on property-carrying commercial motor vehicles
13	with a gross vehicle weight rating or gross vehicle weight
14	of at least 26,001 pounds involved in interstate commerce,
15	including an evaluation of the need for roof strength, pillar
16	strength, air bags, and frontal and back wall standards.
17	(b) Report.—Not later than 90 days after completing
18	the comprehensive analysis under subsection (a), the Sec-
19	retary shall report the results of the analysis and any rec-
20	ommendations to the Committee on Commerce, Science, and
21	Transportation of the Senate and the Committee on Trans-
22	portation and Infrastructure of the House of Representa-

23 tives.

## SEC. 204. CANADIAN SAFETY RATING RECIPROCITY.

2	Section	m 31144	is amen	ded by	adding	at th	e end	the
3	following:							
4	"(h)	Recogni	TION OF	CANAI	DIAN MO	OTOR	CARR	IER

- 5 Safety Fitness Determinations.—
- 6 "(1) If an authorized agency of the Canadian 7 federal government or a Canadian Territorial or Pro-8 vincial government determines, by applying the pro-9 cedure and standards prescribed by the Secretary 10 under subsection (b) or pursuant to an agreement 11 under paragraph (2), that a Canadian employer is 12 unfit and prohibits the employer from operating a 13 commercial motor vehicle in Canada or any Cana-14 dian Province, the Secretary may prohibit the em-15 ployer from operating such vehicle in interstate and 16 foreign commerce until the authorized Canadian 17 agency determines that the employer is fit.
  - "(2) The Secretary may consult and participate in negotiations with authorized officials of the Canadian federal government or a Canadian Territorial or Provincial government, as necessary, to provide reciprocal recognition of each country's motor carrier safety fitness determinations. An agreement shall provide, to the maximum extent practicable, that each country will follow the procedure and standards prescribed by

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1	the Secretary under subsection (b) in making motor
2	carrier safety fitness determinations.".
3	SEC. 205. STATE REPORTING OF FOREIGN COMMERCIAL
4	DRIVER CONVICTIONS.
5	(a) Definition of Foreign Commercial Driver.—
6	Section 31301 is amended—
7	(1) by redesignating paragraphs (10) through
8	(14) as paragraphs (11) through (15), respectively;
9	and
10	(2) by inserting after paragraph (9) the fol-
11	lowing:
12	"(10) 'foreign commercial driver' means an indi-
13	vidual licensed to operate a commercial motor vehicle
14	by an authority outside the United States, or a cit-
15	izen of a foreign country who operates a commercial
16	motor vehicle in the United States.".
17	(b) State Reporting of Convictions.—Section
18	31311(a) is amended by adding after paragraph (21) the
19	following:
20	"(22) The State shall report a conviction of a
21	foreign commercial driver by that State to the Federal
22	Convictions and Withdrawal Database, or another in-
23	formation system designated by the Secretary to
24	record the convictions. A report shall include—

1	"(A) for a driver holding a foreign commer-
2	cial driver's license—
3	"(i) each conviction relating to the op-
4	eration of a commercial motor vehicle; and
5	"(ii) a non-commercial motor vehicle;
6	and
7	"(B) for an unlicensed driver or a driver
8	holding a foreign non-commercial driver's li-
9	cense, each conviction for operating a commer-
10	cial motor vehicle.".
11	SEC. 206. AUTHORITY TO DISQUALIFY FOREIGN COMMER-
12	CIAL DRIVERS.
13	Section 31310 is amended by adding at the end the
14	following:
15	"(k) Foreign Commercial Drivers.—A foreign
16	commercial driver shall be subject to disqualification under
17	this section.".
18	SEC. 207. REVOCATION OF FOREIGN MOTOR CARRIER OP-
19	ERATING AUTHORITY FOR FAILURE TO PAY
20	CIVIL PENALTIES.
21	Section 13905(d)(2), as amended by section 103(a) of
22	this Act, is amended by inserting "foreign motor carrier,
23	foreign motor private carrier," after "registration of a
24	motor carrier," each place it appears.

## 1 TITLE III—DRIVER SAFETY

2	SEC. 301. ELECTRONIC ON-BOARD RECORDING DEVICES.
3	(a) General Authority.—Section 31137 is amend-
4	ed—
5	(1) by amending the section heading to read as
6	follows:
7	"§31137. Electronic on-board recording devices and
8	brake maintenance regulations";
9	(2) by redesignating subsection (b) as subsection
10	(e); and
11	(3) by amending (a) to read as follows:
12	"(a) Electronic On-Board Recording Devices.—
13	Not later than 1 year after the date of enactment of the
14	Commercial Motor Vehicle Safety Enhancement Act of
15	2011, the Secretary of Transportation shall prescribe regu-
16	lations—
17	"(1) requiring a commercial motor vehicle in-
18	volved in interstate commerce and operated by a driv-
19	er subject to the hours of service and the record of
20	duty status requirements under part 395 of title 49,
21	Code of Federal Regulations, be equipped with an
22	electronic on-board recording device to improve com-
23	pliance by an operator of a vehicle with hours of serv-
24	ice regulations prescribed by the Secretary; and

1	"(2) ensuring that an electronic on-board record-
2	ing device is not used to harass a vehicle operator.
3	"(b) Electronic On-Board Recording Device Re-
4	QUIREMENTS.—
5	"(1) In General.—The regulations prescribed
6	under subsection (a) shall—
7	"(A) require an electronic on-board record-
8	ing device—
9	"(i) to accurately record commercial
10	driver hours of service;
11	"(ii) to record the location of a com-
12	mercial motor vehicle;
13	"(iii) to be tamper resistant; and
14	"(iv) to be integrally synchronized
15	with an engine's control module;
16	"(B) allow law enforcement to access the
17	data contained in the device during a roadside
18	inspection; and
19	"(C) apply to a commercial motor vehicle
20	beginning on the date that is 2 years after the
21	date that the regulations are published as a final
22	rule.
23	"(2) Performance and design standards.—
24	The regulations prescribed under subsection (a) shall
25	establish performance standards—

1	"(A) defining a standardized user interface
2	to aid vehicle operator compliance and law en-
3	forcement review;
4	"(B) establishing a secure process for stand-
5	ardized—
6	"(i) and unique vehicle operator iden-
7	tification;
8	"(ii) data access;
9	"(iii) data transfer for vehicle opera-
10	tors between motor vehicles;
11	"(iv) data storage for a motor carrier;
12	and
13	"(v) data transfer and transportability
14	for law enforcement officials;
15	"(C) establishing a standard security level
16	for an electronic on-board recording device and
17	related components to be tamper resistant by
18	using a methodology endorsed by a nationally
19	recognized standards organization; and
20	"(D) identifying each driver subject to the
21	hours of service and record of duty status re-
22	quirements under part 395 of title 49, Code of
23	Federal Regulations.
24	"(c) Certification Criteria.—

1	"(1) In General.—The regulations prescribed
2	by the Secretary under this section shall establish the
3	criteria and a process for the certification of an elec-
4	tronic on-board recording device to ensure that the de-
5	vice meets the performance requirements under this
6	section.
7	"(2) Effect of noncertification.—An elec-
8	tronic on-board recording device that is not certified
9	in accordance with the certification process referred to
10	in paragraph (1) shall not be acceptable evidence of
11	hours of service and record of duty status require-
12	ments under part 395 of title 49, Code of Federal
13	Regulations.
14	"(d) Electronic On-Board Recording Device De-
15	FINED.—In this section, the term 'electronic on-board re-
16	cording device' means an electronic device that—
17	"(1) is capable of recording a driver's hours of
18	service and duty status accurately and automatically;
19	and
20	"(2) meets the requirements established by the
21	Secretary through regulation.".
22	(b) Civil Penalties.—Section 30165(a)(1) is amend-
23	ed by striking "or 30141 through 30147" and inserting
24	"30141 through 30147, or 31137".

1	(c) Conforming Amendment.—The analysis for
2	chapter 311 is amended by striking the item relating to sec-
3	tion 31137 and inserting the following:
	"31137. Electronic on-board recording devices and brake maintenance regulations.".
4	SEC. 302. SAFETY FITNESS.
5	(a) Safety Fitness Rating Methodology.—The
6	Secretary shall—
7	(1) incorporate into its Compliance, Safety, Ac-
8	countability program a safety fitness rating method-
9	ology that assigns sufficient weight to adverse vehicle
10	and driver performance based-data that elevate crash
11	risks to warrant an unsatisfactory rating for a car-
12	rier; and
13	(2) ensure that the data to support such assess-
14	ments is accurate.
15	(b) Interim Measures.—Not later than March 31,
16	2012, the Secretary shall take interim measures to imple-
17	ment a similar safety fitness rating methodology in its cur-
18	rent safety rating system if the Compliance, Safety, Ac-
19	countability program is not fully implemented.
20	SEC. 303. DRIVER MEDICAL QUALIFICATIONS.
21	(a) Deadline for Establishment of National
22	REGISTRY OF MEDICAL EXAMINERS.—Not later than 1
23	year after the date of enactment of this Act, the Secretary
24	shall establish a national registry of medical examiners in

1	accordance with section $31149(d)(1)$ of title 49, United
2	States Code.
3	(b) Examination Requirement for National Reg-
4	ISTRY OF MEDICAL Examiners.—Section 31149(c)(1)(D)
5	is amended to read as follows:
6	"(D) not later than 1 year after enactment
7	of the Commercial Motor Vehicle Safety En-
8	hancement Act of 2011, develop requirements for
9	a medical examiner to be listed in the national
10	registry under this section, including—
11	"(i) the completion of specific courses
12	and materials;
13	"(ii) certification, including self-cer-
14	tification, if the Secretary determines that
15	self-certification is necessary for sufficient
16	participation in the national registry, to
17	verify that a medical examiner completed
18	specific training, including refresher
19	courses, that the Secretary determines nec-
20	essary to be listed in the national registry;
21	"(iii) an examination that requires a
22	passing grade; and
23	"(iv) demonstration of a medical ex-
24	aminer's willingness to meet the reporting
25	requirements established by the Secretary;".

1	(c) Additional Oversight of Licensing Authori-
2	TIES.—
3	(1) In General.—Section 31149(c)(1) is amend-
4	ed—
5	(A) in subparagraph (E), by striking "and"
6	after the semicolon;
7	(B) in subparagraph (F), by striking the
8	period at the end and inserting "; and"; and
9	(C) by adding at the end the following:
10	"(G) annually review the implementation of
11	commercial driver's license requirements by not
12	fewer than 10 States to assess the accuracy, va-
13	lidity, and timeliness of—
14	"(i) the submission of physical exam-
15	ination reports and medical certificates to
16	State licensing agencies; and
17	"(ii) the processing of the submissions
18	by State licensing agencies.".
19	(2) Internal oversight policy.—
20	(A) In general.—Not later than 2 years
21	after the date of enactment of this Act, the Sec-
22	retary shall establish an oversight policy and
23	procedure to carry out section $31149(c)(1)(G)$ of
24	title 49, United States Code, as added by section
25	303(c)(1) of this Act.

1	(B) Effective date.—The amendments
2	made by section 303(c)(1) of this Act shall take
3	effect on the date the oversight policies and pro-
4	cedures are established pursuant to subpara-
5	graph(A).
6	(d) Electronic Filing of Medical Examination
7	Certificates.—Section 31311(a), as amended by sections
8	205(b) and 306(b) of this Act, is amended by adding at
9	the end the following:
10	"(24) Not later than 1 year after the date of en-
11	actment of the Commercial Motor Vehicle Safety En-
12	hancement Act of 2011, the State shall establish and
13	maintain, as part of its driver information system,
14	the capability to receive an electronic copy of a med-
15	ical examiner's certificate, from a certified medical
16	examiner, for each holder of a commercial driver's li-
17	cense issued by the State who operates or intends to
18	operate in interstate commerce.".
19	(e) Funding.—
20	(1) Authorization of appropriations.—Of
21	the funds provided for Data and Technology Grants
22	under section 31104(a) of title 49, United States
23	Code, there are authorized to be appropriated from
24	the Highway Trust Fund (other than the Mass Tran-

sit Account) for the Secretary to make grants to

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1	States or an organization representing agencies and
2	officials of the States to support development costs of
3	the information technology needed to carry out section
4	31311(a)(24) of title 49, United States Code, up to \$1
5	million for fiscal year 2012 and up to \$1 million for
6	fiscal year 2013.
7	(2) Period of Availability.—The amounts
8	made available under this subsection shall remain
9	available until expended.
10	SEC. 304. COMMERCIAL DRIVER'S LICENSE NOTIFICATION
11	SYSTEM.
12	(a) In General.—Section 31304 is amended—
13	(1) by striking "An employer" and inserting the
14	following:
15	"(a) In General.—An employer"; and
16	(2) by adding at the end the following:
17	"(b) Driver Violation Records.—
18	"(1) Periodic review.—Except as provided in
19	paragraph (3), an employer shall ascertain the driv-
20	ing record of each driver it employs—
21	"(A) by making an inquiry at least once
22	every 12 months to the appropriate State agency
23	in which the driver held or holds a commercial
24	driver's license or permit during such time pe-
25	riod:

1	"(B) by receiving occurrence-based reports
2	of changes in the status of a driver's record from
3	1 or more driver record notification systems that
4	meet minimum standards issued by the Sec-
5	retary; or
6	"(C) by a combination of inquiries to States
7	and reports from driver record notification sys-
8	tems.
9	"(2) Record Keeping.—A copy of the reports
10	received under paragraph (1) shall be maintained in
11	the driver's qualification file.
12	"(3) Exceptions to record review require-
13	MENT.—Paragraph (1) shall not apply to a driver
14	employed by an employer who, in any 7-day period,
15	is employed or used as a driver by more than 1 em-
16	ployer—
17	"(A) if the employer obtains the driver's
18	identification number, type, and issuing State of
19	the driver's commercial motor vehicle license; or
20	"(B) if the information described in sub-
21	paragraph (A) is furnished by another employer
22	and the employer that regularly employs the
23	driver meets the other requirements under this
24	section.

1	"(4) Driver record notification system de-
2	FINED.—In this section, the term 'driver record noti-
3	fication system' means a system that automatically
4	furnishes an employer with a report, generated by the
5	appropriate agency of a State, on the change in the
6	status of an employee's driver's license due to a con-
7	viction for a moving violation, a failure to appear,
8	an accident, driver's license suspension, driver's li-
9	cense revocation, or any other action taken against
10	the driving privilege.".
11	(b) Standards for Driver Record Notification
12	Systems.—Not later than 1 year after the date of enact-
13	ment of this Act, the Secretary shall issue minimum stand-
14	$ards\ for\ driver\ notification\ systems,\ including\ standards\ for$
15	the accuracy, consistency, and completeness of the informa-
16	$tion\ provided.$
17	(c) Plan for National Notification System.—
18	(1) Development.—Not later than 2 years after
19	the date of enactment of this Act, the Secretary shall
20	develop recommendations and a plan for the develop-
21	ment and implementation of a national driver record
22	notification system, including—
23	(A) an assessment of the merits of achieving
24	a national system by expanding the Commercial
25	Driver's License Information System; and

1	(B) an estimate of the fees that an employer
2	will be charged to offset the operating costs of the
3	$national\ system.$
4	(2) Submission to congress.—Not later than
5	90 days after the recommendations and plan are de-
6	veloped under paragraph (1), the Secretary shall sub-
7	mit a report on the recommendations and plan to the
8	Committee on Commerce, Science, and Transpor-
9	tation of the Senate and the Committee on Transpor-
10	tation and Infrastructure of the House of Representa-
11	tives.
12	SEC. 305. COMMERCIAL MOTOR VEHICLE OPERATOR TRAIN-
13	ING.
14	(a) In General.—Section 31305 is amended by add-
15	ing at the end the following:
16	"(c) Standards for Training.—Not later than 6
17	months after the date of enactment of the Commercial Motor
18	Vehicle Safety Enhancement Act of 2011, the Secretary
19	shall issue final regulations establishing minimum entry-
20	level training requirements for an individual operating a
21	commercial motor vehicle—
22	"(1) addressing the knowledge and skills that—
23	"(A) are necessary for an individual oper-
24	ating a commercial motor vehicle to safely oper-
25	ate a commercial motor vehicle; and

1	"(B) must be acquired before obtaining a
2	commercial driver's license for the first time or
3	upgrading from one class of commercial driver's
4	license to another class;
5	"(2) addressing the specific training needs of a
6	commercial motor vehicle operator seeking passenger
7	or hazardous materials endorsements, including for
8	an operator seeking a passenger endorsement train-
9	ing—
10	"(A) to suppress motorcoach fires; and
11	"(B) to evacuate passengers from
12	$motor coaches \ safely;$
13	"(3) requiring effective instruction to acquire the
14	knowledge, skills, and training referred to in para-
15	graphs (1) and (2), including classroom and behind-
16	$the  ext{-}wheel \ instruction;$
17	"(4) requiring certification that an individual
18	operating a commercial motor vehicle meets the re-
19	quirements established by the Secretary; and
20	"(5) requiring a training provider (including a
21	public or private driving school, motor carrier, or
22	owner or operator of a commercial motor vehicle) that
23	offers training that results in the issuance of a certifi-
24	cation to an individual under paragraph (4) to dem-
25	onstrate that the training meets the requirements of

1	the regulations, through a process established by the
2	Secretary.".
3	(b) Commercial Driver's License Uniform Stand-
4	ARDS.—Section 31308(1) is amended to read as follows:
5	"(1) an individual issued a commercial driver's
6	license—
7	"(A) pass written and driving tests for the
8	operation of a commercial motor vehicle that
9	comply with the minimum standards prescribed
10	by the Secretary under section 31305(a); and
11	"(B) present certification of completion of
12	driver training that meets the requirements es-
13	tablished by the Secretary under section
14	31305(c);".
15	(c) Conforming Amendment.—The section heading
16	for section 31305 is amended to read as follows:
17	"§31305. General driver fitness, testing, and train-
18	ing".
19	(d) Conforming Amendment.—The analysis for
20	chapter 313 is amended by striking the item relating to sec-
21	tion 31305 and inserting the following:
	"31305. General driver fitness, testing, and training.".
22	SEC. 306. COMMERCIAL DRIVER'S LICENSE PROGRAM.
23	(a) In General.—Section 31309 is amended—
24	(1) in subsection (e)(4), by amending subpara-
25	graph (A) to read as follows:

1	"(A) In General.—The plan shall speci-
2	fy—
3	"(i) a date by which all States shall be
4	operating commercial driver's license infor-
5	mation systems that are compatible with the
6	modernized information system under this
7	section; and
8	"(ii) that States must use the systems
9	to receive and submit conviction and dis-
10	qualification data."; and
11	(2) in subsection (f), by striking "use" and in-
12	serting "use, subject to section 31313(a),".
13	(b) Requirements for State Participation.—Sec-
14	tion 31311 is amended—
15	(1) in subsection (a), as amended by section
16	205(b) of this Act—
17	(A) in paragraph (5), by striking "At least"
18	and all that follows through "regulation)," and
19	inserting: "Not later than the time period pre-
20	scribed by the Secretary by regulation,"; and
21	(B) by adding at the end the following:
22	"(23) Not later than 1 year after the date of en-
23	actment of the Commercial Motor Vehicle Safety En-
24	hancement Act of 2011, the State shall implement a
25	system and practices for the exclusive electronic ex-

1	change of driver history record information on the
2	system the Secretary maintains under section 31309,
3	including the posting of convictions, withdrawals,
4	and disqualifications."; and
5	(2) by adding at the end the following:
6	"(d) Critical Requirements.—
7	"(1) Identification of critical require-
8	MENTS.—After reviewing the requirements under sub-
9	section (a), including the regulations issued pursuant
10	to subsection (a) and section 31309(e)(4), the Sec-
11	retary shall identify the requirements that are critical
12	to an effective State commercial driver's license pro-
13	gram.
14	"(2) GUIDANCE.—Not later than 180 days after
15	the date of enactment of the Commercial Motor Vehi-
16	cle Safety Enhancement Act of 2011, the Secretary
17	shall issue guidance to assist States in complying

the date of enactment of the Commercial Motor Vehicle Safety Enhancement Act of 2011, the Secretary shall issue guidance to assist States in complying with the critical requirements identified under paragraph (1). The guidance shall include a description of the actions that each State must take to collect and share accurate and complete data in a timely manner.

23 "(e) State Commercial Driver's License Pro-24 Gram Plan.—

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1	"(1) In general.—Not later than 180 days
2	after the Secretary issues guidance under subsection
3	(d)(2), a State shall submit a plan to the Secretary
4	for complying with the requirements under this sec-
5	tion during the period beginning on the date the plan
6	is submitted and ending on September 30, 2016.
7	"(2) Contents.—A plan submitted by a State
8	under paragraph (1) shall identify—
9	"(A) the actions that the State will take to
10	comply with the critical requirements identified
11	$under\ subsection\ (d)(1);$
12	"(B) the actions that the State will take to
13	address any deficiencies in the State's commer-
14	cial driver's license program, as identified by the
15	Secretary in the most recent audit of the pro-
16	gram; and
17	"(C) other actions that the State will take
18	to comply with the requirements under sub-
19	section (a).
20	"(3) Priority.—
21	"(A) Implementation schedule.—A plan
22	submitted by a State under paragraph (1) shall
23	include a schedule for the implementation of the
24	actions identified under paragraph (2). In estab-
25	lishing the schedule, the State shall prioritize the

1	actions identified under paragraphs $(2)(A)$ and
2	(2)(B).
3	"(B) Deadline for compliance with
4	CRITICAL REQUIREMENTS.—A plan submitted by
5	a State under paragraph (1) shall include assur-
6	ances that the State will take the necessary ac-
7	tions to comply with the critical requirements
8	pursuant to subsection (d) not later than Sep-
9	tember 30, 2015.
10	"(4) Approval and disapproval.—The Sec-
11	retary shall—
12	"(A) review each plan submitted under
13	paragraph (1);
14	"(B) approve a plan that the Secretary de-
15	termines meets the requirements under this sub-
16	section and promotes the goals of this chapter;
17	and
18	"(C) disapprove a plan that the Secretary
19	determines does not meet the requirements or
20	does not promote the goals.
21	"(5) Modification of disapproved plans.—If
22	the Secretary disapproves a plan under paragraph
23	(4)(C), the Secretary shall—
24	"(A) provide a written explanation of the
25	disapproval to the State: and

1	"(B) allow the State to modify the plan and
2	resubmit it for approval.
3	"(6) Plan updates.—The Secretary may re-
4	quire a State to review and update a plan, as appro-
5	priate.
6	"(f) Annual Comparison of State Levels of Com-
7	PLIANCE.—The Secretary shall annually—
8	"(1) compare the relative levels of compliance by
9	States with the requirements under subsection (a);
10	and
11	"(2) make the results of the comparison available
12	to the public.".
13	(c) Decertification Authority.—Section 31312 is
14	amended—
15	(1) by redesignating subsections (b) and (c) as
16	subsections (c) and (d), respectively; and
17	(2) by inserting after subsection (a) the fol-
18	lowing:
19	"(b) Deadline for Compliance With Critical Re-
20	QUIREMENTS.—Beginning on October 1, 2016, in making
21	a determination under subsection (a), the Secretary shall
22	consider a State to be in substantial noncompliance with
23	this chapter if the Secretary determines that—
24	"(1) the State is not complying with a critical
25	requirement under section $31311(d)(1)$ : and

1	"(2) sufficient grant funding was made available
2	to the State under section 31313(a) to comply with
3	the requirement.".
4	SEC. 307. COMMERCIAL DRIVER'S LICENSE REQUIREMENTS.
5	(a) Licensing Standards.—Section 31305(a)(7) is
6	amended by inserting "would not be subject to a disquali-
7	fication under section 31310(g) of this title and" after "tak-
8	ing the tests".
9	(b) Disqualifications.—Section $31310(g)(1)$ is
10	amended by deleting "who holds a commercial driver's li-
11	cense and".
12	SEC. 308. COMMERCIAL MOTOR VEHICLE DRIVER INFORMA-
	MION ONOMENO
13	TION SYSTEMS.
13 14	Section 31106(c) is amended—
14	Section 31106(c) is amended—
14 15	Section 31106(c) is amended—  (1) by striking the subsection heading and in-
14 15 16	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) IN GENERAL.—";
14 15 16 17	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) IN GENERAL.—";  (2) by redesignating paragraphs (1) through (4)
14 15 16 17	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) IN GENERAL.—";  (2) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D); and
114 115 116 117 118	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) IN GENERAL.—";  (2) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D); and  (3) by adding at the end the following:
14 15 16 17 18 19 20	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) IN GENERAL.—";  (2) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D); and  (3) by adding at the end the following:  "(2) ACCESS TO RECORDS.—The Secretary may
14 15 16 17 18 19 20 21	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) In General.—";  (2) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D); and  (3) by adding at the end the following:  "(2) Access to records.—The Secretary may require a State, as a condition of an award of grant
14 15 16 17 18 19 20 21	Section 31106(c) is amended—  (1) by striking the subsection heading and inserting "(1) In General.—";  (2) by redesignating paragraphs (1) through (4) as subparagraphs (A) through (D); and  (3) by adding at the end the following:  "(2) Access to records.—The Secretary may require a State, as a condition of an award of grant money under this section, to provide the Secretary ac-

1	SEC. 309. DISQUALIFICATIONS BASED ON NON-COMMER-
2	CIAL MOTOR VEHICLE OPERATIONS.
3	(a) First Offense.—Section 31310(b)(1)(D) is
4	amended by deleting "commercial" after "revoked, sus-
5	pended, or canceled based on the individual's operation of
6	a," and before "motor vehicle".
7	(b) Second Offense.—Section $31310(c)(1)(D)$ is
8	amended by deleting "commercial" after "revoked, sus-
9	pended, or canceled based on the individual's operation of
10	a," and before "motor vehicle".
11	SEC. 310. FEDERAL DRIVER DISQUALIFICATIONS.
12	(a) Disqualification Defined.—Section 31301, as
13	amended by section 205 of this Act, is amended—
14	(1) by redesignating paragraphs (6) through (15)
15	as paragraphs (7) through (16), respectively; and
16	(2) by inserting after paragraph (5) the fol-
17	lowing:
18	"(6) 'Disqualification' means—
19	"(A) the suspension, revocation, or cancella-
20	tion of a commercial driver's license by the State
21	of issuance;
22	"(B) a withdrawal of an individual's privi-
23	lege to drive a commercial motor vehicle by a
24	State or other jurisdiction as the result of a vio-
25	lation of State or local law relating to motor ve-

1	hicle traffic control, except for a parking, vehicle
2	weight, or vehicle defect violation;
3	"(C) a determination by the Secretary that
4	an individual is not qualified to operate a com-
5	mercial motor vehicle; or
6	"(D) a determination by the Secretary that
7	a commercial motor vehicle driver is unfit under
8	section $31144(g)$ .".
9	(b) Commercial Driver's License Information
10	System Contents.—Section 31309(b)(1)(F) is amended
11	by inserting after "disqualified" the following: "by the State
12	that issued the individual a commercial driver's license, or
13	by the Secretary,".
14	(c) State Action on Federal Disqualification.—
15	Section 31310(h) is amended by inserting after the first sen-
16	tence the following:
17	"If the State has not disqualified the individual from
18	operating a commercial vehicle under subsections (b)
19	through (g), the State shall disqualify the individual if the
20	Secretary determines under section 31144(g) that the indi-
21	vidual is disqualified from operating a commercial motor
22	vehicle.".
23	SEC. 311. EMPLOYER RESPONSIBILITIES.
24	Section 31304, as amended by section 304 of this Act,
25	is amended in subsection (a)—

1	(1) by striking "knowingly"; and
2	(2) by striking "in which" and inserting "that
3	the employer knows or should reasonably know that".
4	TITLE IV—SAFE ROADS ACT OF
5	2011
6	SEC. 401. SHORT TITLE.
7	This title may be cited as the "Safe Roads Act of
8	2011".
9	SEC. 402. NATIONAL CLEARINGHOUSE FOR CONTROLLED
10	SUBSTANCE AND ALCOHOL TEST RESULTS OF
11	COMMERCIAL MOTOR VEHICLE OPERATORS.
12	(a) In General.—Chapter 313 is amended—
13	(1) in section 31306(a), by inserting "and sec-
14	tion 31306a" after "this section"; and
15	(2) by inserting after section 31306 the fol-
16	lowing:
17	"§ 31306a. National clearinghouse for controlled sub-
18	stance and alcohol test results of commer-
19	cial motor vehicle operators
20	"(a) Establishment.—
21	"(1) In general.—Not later than 2 years after
22	the date of enactment of the Safe Roads Act of 2011,
23	the Secretary of Transportation shall establish a na-
24	tional clearinghouse for records relating to alcohol

1	and controlled substances testing of commercial motor
2	vehicle operators.
3	"(2) Purposes.—The purposes of the clearing-
4	house shall be—
5	"(A) to improve compliance with the De-
6	partment of Transportation's alcohol and con-
7	trolled substances testing program applicable to
8	commercial motor vehicle operators;
9	"(B) to facilitate access to information
10	about an individual before employing the indi-
11	vidual as a commercial motor vehicle operator;
12	"(C) to enhance the safety of our United
13	States roadways by reducing accident fatalities
14	involving commercial motor vehicles; and
15	"(D) to reduce the number of impaired com-
16	mercial motor vehicle operators.
17	"(3) Contents.—The clearinghouse shall func-
18	tion as a repository for records relating to the positive
19	test results and test refusals of commercial motor ve-
20	hicle operators and violations by such operators of
21	prohibitions set forth in subpart B of part 382 of title
22	49, Code of Federal Regulations (or any subsequent
23	corresponding regulations).
24	"(4) Electronic exchange of records.—The
25	Secretary shall ensure that records can be electroni-

1	cally submitted to, and requested from, the clearing-
2	house by authorized users.
3	"(5) Authorized operator.—The Secretary
4	may authorize a qualified and experienced private
5	entity to operate and maintain the clearinghouse and
6	to collect fees on behalf of the Secretary under sub-
7	section (e). The entity shall establish, operate, main-
8	tain and expand the clearinghouse and permit access
9	to driver information and records from the clearing-
10	house in accordance with this section.
11	"(b) Design of Clearinghouse.—
12	"(1) Use of federal motor carrier safety
13	ADMINISTRATION RECOMMENDATIONS.—In estab-
14	lishing the clearinghouse, the Secretary shall con-
15	sider—
16	"(A) the findings and recommendations
17	contained in the Federal Motor Carrier Safety
18	Administration's March 2004 report to Congress
19	required under section 226 of the Motor Carrier
20	Safety Improvement Act of 1999 (49 U.S.C.
21	31306 note); and
22	"(B) the findings and recommendations
23	contained in the Government Accountability Of-
24	fice's May 2008 report to Congress entitled
25	'Motor Carrier Safety: Improvements to Drug

1	Testing Programs Could Better Identify Illegal
2	Drug Users and Keep Them off the Road.'.
3	"(2) Development of Secure Processes.—In
4	establishing the clearinghouse, the Secretary shall de-
5	velop a secure process for—
6	"(A) administering and managing the
7	clearinghouse in compliance with applicable
8	Federal security standards;
9	"(B) registering and authenticating author-
10	ized users of the clearinghouse;
11	"(C) registering and authenticating persons
12	required to report to the clearinghouse under
13	subsection (g);
14	"(D) preventing the unauthorized access of
15	information from the clearinghouse;
16	"(E) storing and transmitting data;
17	"(F) persons required to report to the clear-
18	inghouse under subsection (g) to timely and ac-
19	curately submit electronic data to the clearing-
20	house;
21	"(G) generating timely and accurate reports
22	from the clearinghouse in response to requests for
23	information by authorized users; and

1	"(H) updating an individual's record upon
2	completion of the return-to-duty process de-
3	scribed in title 49, Code of Federal Regulations.
4	"(3) Employer alert of positive test re-
5	SULT.—In establishing the clearinghouse, the Sec-
6	retary shall develop a secure method for electronically
7	notifying an employer of each additional positive test
8	result or other noncompliance—
9	"(A) for an employee, that is entered into
10	the clearinghouse during the 7-day period imme-
11	diately following an employer's inquiry about
12	the employee; and
13	"(B) for an employee who is listed as hav-
14	ing multiple employers.
15	"(4) Archive Capability.—In establishing the
16	clearinghouse, the Secretary shall develop a process
17	for archiving all clearinghouse records, including the
18	depositing of personal records, records relating to each
19	individual in the database, and access requests for
20	personal records, for the purposes of—
21	"(A) auditing and evaluating the timeli-
22	ness, accuracy, and completeness of data in the
23	clearinghouse; and
24	"(B) auditing to monitor compliance and
25	enforce penalties for noncompliance.

1	"(5) Future needs.—
2	"(A) Interoperability with other data
3	SYSTEMS.—In establishing the clearinghouse, the
4	Secretary shall consider—
5	"(i) the existing data systems con-
6	taining regulatory and safety data for com-
7	mercial motor vehicle operators;
8	"(ii) the efficacy of using or combining
9	clearinghouse data with 1 or more of such
10	systems; and
11	"(iii) the potential interoperability of
12	the clearinghouse with such systems.
13	"(B) Specific considerations.—In car-
14	rying out subparagraph (A), the Secretary shall
15	determine—
16	"(i) the clearinghouse's capability for
17	interoperability with—
18	"(I) the National Driver Register
19	established under section 30302;
20	"(II) the Commercial Driver's Li-
21	cense Information System established
22	$under\ section\ 31309;$
23	"(III) the Motor Carrier Manage-
24	ment Information System for pre-

1	employment screening services under
2	section 31150; and
3	"(IV) other data systems, as ap-
4	propriate; and
5	"(ii) any change to the administration
6	of the current testing program, such as
7	forms, that is necessary to collect data for
8	$the\ clearing house.$
9	"(c) Standard Formats.—The Secretary shall de-
10	velop standard formats to be used—
11	"(1) by an authorized user of the clearinghouse
12	to—
13	"(A) request a record from the clearing-
14	house; and
15	"(B) obtain the consent of an individual
16	who is the subject of a request from the clearing-
17	house, if applicable; and
18	"(2) to notify an individual that a positive alco-
19	hol or controlled substances test result, refusing to
20	test, and a violation of any of the prohibitions under
21	subpart B of part 382 of title 49, Code of Federal
22	Regulations (or any subsequent corresponding regula-
23	tions), will be reported to the clearinghouse.
24	"(d) Privacy.—A release of information from the
25	clearinghouse shall—

1	"(1) comply with applicable Federal privacy
2	laws, including the fair information practices under
3	the Privacy Act of 1974 (5 U.S.C. 552a);
4	"(2) comply with applicable sections of the Fair
5	Credit Reporting Act (15 U.S.C. 1681 et seq.); and
6	"(3) not be made to any person or entity unless
7	expressly authorized or required by law.
8	"(e) FEES.—
9	"(1) Authority to collect fees.—Except as
10	provided under paragraph (3), the Secretary may col-
11	lect a reasonable, customary, and nominal fee from
12	an authorized user of the clearinghouse for a request
13	for information from the clearinghouse.
14	"(2) Use of fees.—Fees collected under this
15	subsection shall be used for the operation and mainte-
16	nance of the clearinghouse.
17	"(3) Limitation.—The Secretary may not col-
18	lect a fee from an individual requesting information
19	from the clearinghouse that pertains to the record of
20	$that\ individual.$
21	"(f) Employer Requirements.—
22	"(1) Determination concerning use of
23	CLEARINGHOUSE.—The Secretary shall determine if
24	an employer is authorized to use the clearinghouse to
25	meet the alcohol and controlled substances testing re-

1	quirements under title 49, Code of Federal Regula-
2	tions.
3	"(2) Applicability of existing require-
4	MENTS.—Each employer and service agent shall com-
5	ply with the alcohol and controlled substances testing
6	requirements under title 49, Code of Federal Regula-
7	tions.
8	"(3) Employment prohibitions.—Beginning
9	30 days after the date that the clearinghouse is estab-
10	lished under subsection (a), an employer shall not
11	hire an individual to operate a commercial motor ve-
12	hicle unless the employer determines that the indi-
13	vidual, during the preceding 3-year period—
14	"(A) if tested for the use of alcohol and con-
15	trolled substances, as required under title 49,
16	Code of Federal Regulations—
17	"(i) did not test positive for the use of
18	alcohol or controlled substances in violation
19	of the regulations; or
20	"(ii) tested positive for the use of alco-
21	hol or controlled substances and completed
22	the required return-to-duty process under
23	title 49, Code of Federal Regulations;

1	"(B)(i) did not refuse to take an alcohol or
2	controlled substance test under title 49, Code of
3	Federal Regulations; or
4	"(ii) refused to take an alcohol or con-
5	trolled substance test and completed the re-
6	quired return-to-duty process under title 49,
7	Code of Federal Regulations; and
8	"(C) did not violate any other provision of
9	subpart B of part 382 of title 49, Code of Fed-
10	eral Regulations (or any subsequent cor-
11	$responding\ regulations).$
12	"(4) Annual review.—Beginning 30 days after
13	the date that the clearinghouse is established under
14	subsection (a), an employer shall request and review
15	a commercial motor vehicle operator's record from the
16	clearinghouse annually for as long as the commercial
17	motor vehicle operator is under the employ of the em-
18	ployer.
19	"(g) Reporting of Records.—
20	"(1) In General.—Beginning 30 days after the
21	date that the clearinghouse is established under sub-
22	section (a), a medical review officer, employer, service
23	agent, and other appropriate person, as determined
24	by the Secretary, shall promptly submit to the Sec-

1	retary any record generated after the clearinghouse is
2	initiated of an individual who—
3	"(A) refuses to take an alcohol or controlled
4	substances test required under title 49, Code of
5	$Federal\ Regulations;$
6	"(B) tests positive for alcohol or a controlled
7	substance in violation of the regulations; or
8	"(C) violates any other provision of subpart
9	B of part 382 of title 49, Code of Federal Regu-
10	lations (or any subsequent corresponding regula-
11	tions).
12	"(2) Inclusion of records in clearing-
13	House.—The Secretary shall include in the clearing-
14	house the records of positive test results and test refus-
15	als received under paragraph (1).
16	"(3) Modifications and deletions.—If the
17	Secretary determines that a record contained in the
18	clearinghouse is not accurate, the Secretary shall
19	modify or delete the record, as appropriate.
20	"(4) Notification.—The Secretary shall expedi-
21	tiously notify an individual, unless such notification
22	would be duplicative, when—
23	"(A) a record relating to the individual is
24	received by the clearinghouse;

1	"(B) a record in the clearinghouse relating
2	to the individual is modified or deleted, and in-
3	clude in the notification the reason for the modi-
4	fication or deletion; or
5	"(C) a record in the clearinghouse relating
6	to the individual is released to an employer and
7	specify the reason for the release.
8	"(5) Data quality and security standards
9	FOR REPORTING AND RELEASING.—The Secretary
10	may establish additional requirements, as appro-
11	priate, to ensure that—
12	"(A) the submission of records to the clear-
13	inghouse is timely and accurate;
14	"(B) the release of data from the clearing-
15	house is timely, accurate, and released to the ap-
16	propriate authorized user under this section; and
17	"(C) an individual with a record in the
18	clearinghouse has a cause of action for any inap-
19	propriate use of information included in the
20	clearing house.
21	"(6) Retention of Records.—The Secretary
22	shall—
23	"(A) retain a record submitted to the clear-
24	inghouse for a 5-year period beginning on the
25	date the record is submitted;

1	"(B) remove the record from the clearing-
2	house at the end of the 5-year period, unless the
3	individual fails to meet a return-to-duty or fol-
4	low-up requirement under title 49, Code of Fed-
5	eral Regulations; and
6	"(C) retain a record after the end of the 5-
7	year period in a separate location for archiving
8	and auditing purposes.
9	"(h) Authorized Users.—
10	"(1) Employers.—The Secretary shall establish
11	a process for an employer to request and receive an
12	individual's record from the clearinghouse.
13	"(A) Consent.—An employer may not ac-
14	cess an individual's record from the clearing-
15	house unless the employer—
16	"(i) obtains the prior written or elec-
17	tronic consent of the individual for access to
18	the record; and
19	"(ii) submits proof of the individual's
20	consent to the Secretary.
21	"(B) Access to records.—After receiving
22	a request from an employer for an individual's
23	record under subparagraph (A), the Secretary
24	shall grant access to the individual's record to
25	the employer as expeditiously as practicable.

1	"(C) Retention of record requests.—
2	The Secretary shall require an employer to re-
3	tain for a 3-year period—
4	"(i) a record of each request made by
5	the employer for records from the clearing-
6	house; and
7	"(ii) the information received pursuant
8	to the request.
9	"(D) Use of records.—An employer may
10	use an individual's record received from the
11	clearinghouse only to assess and evaluate the
12	qualifications of the individual to operate a com-
13	mercial motor vehicle for the employer.
14	"(E) Protection of privacy of individ-
15	UALS.—An employer that receives an individ-
16	ual's record from the clearinghouse under sub-
17	paragraph (B) shall—
18	"(i) protect the privacy of the indi-
19	vidual and the confidentiality of the record;
20	and
21	"(ii) ensure that information con-
22	tained in the record is not divulged to a
23	person or entity that is not directly in-
24	volved in assessing and evaluating the

1	qualifications of the individual to operate a
2	commercial motor vehicle for the employer.
3	"(2) State licensing authorities.—The Sec-
4	retary shall establish a process for the chief commer-
5	cial driver's licensing official of a State to request
6	and receive an individual's record from the clearing-
7	house if the individual is applying for a commercial
8	driver's license from the State.
9	"(A) Consent.—The Secretary may grant
10	access to an individual's record in the clearing-
11	house under this paragraph without the prior
12	written or electronic consent of the individual.
13	An individual who holds a commercial driver's
14	license shall be deemed to consent to such access
15	by obtaining a commercial driver's license.
16	"(B) Protection of privacy of individ-
17	UALS.—A chief commercial driver's licensing of-
18	ficial of a State that receives an individual's
19	record from the clearinghouse under this para-
20	graph shall—
21	"(i) protect the privacy of the indi-
22	vidual and the confidentiality of the record;
23	and
24	"(ii) ensure that the information in the
25	record is not divulged to any person that is

1	not directly involved in assessing and evalu-
2	ating the qualifications of the individual to
3	operate a commercial motor vehicle.
4	"(3) National transportation safety
5	BOARD.—The Secretary shall establish a process for
6	the National Transportation Safety Board to request
7	and receive an individual's record from the clearing-
8	house if the individual is involved in an accident that
9	is under investigation by the National Transportation
10	Safety Board.
11	"(A) Consent.—The Secretary may grant
12	access to an individual's record in the clearing-
13	house under this paragraph without the prior
14	written or electronic consent of the individual.
15	An individual who holds a commercial driver's
16	license shall be deemed to consent to such access
17	by obtaining a commercial driver's license.
18	"(B) Protection of privacy of individ-
19	UALS.—An official of the National Transpor-
20	tation Safety Board that receives an individual's
21	record from the clearinghouse under this para-
22	graph shall—
23	"(i) protect the privacy of the indi-
24	vidual and the confidentiality of the record;
25	and

1	"(ii) unless the official determines that
2	the information in the individual's record
3	should be reported under section 1131(e),
4	ensure that the information in the record is
5	not divulged to any person that is not di-
6	rectly involved with investigating the acci-
7	dent.
8	"(4) Additional authorized users.—The
9	Secretary shall consider whether to grant access to the
10	clearinghouse to additional users. The Secretary may
11	authorize access to an individual's record from the
12	clearinghouse to an additional user if the Secretary
13	determines that granting access will further the pur-
14	poses under subsection (a)(2). In determining whether
15	the access will further the purposes under subsection
16	(a)(2), the Secretary shall consider, among other
17	things—
18	"(A) what use the additional user will make
19	of the individual's record;
20	"(B) the costs and benefits of the use; and
21	"(C) how to protect the privacy of the indi-
22	vidual and the confidentiality of the record.
23	"(i) Access to Clearinghouse by Individuals.—

1	"(1) In general.—The Secretary shall establish
2	a process for an individual to request and receive in-
3	formation from the clearinghouse—
4	"(A) to determine whether the clearinghouse
5	contains a record pertaining to the individual;
6	"(B) to verify the accuracy of a record;
7	"(C) to update an individual's record, in-
8	cluding completing the return-to-duty process de-
9	scribed in title 49, Code of Federal Regulations;
10	and
11	"(D) to determine whether the clearinghouse
12	received requests for the individual's informa-
13	tion.
14	"(2) Dispute procedure.—The Secretary shall
15	establish a procedure, including an appeal process, for
16	an individual to dispute and remedy an administra-
17	tive error in the individual's record.
18	"(j) Penalties.—
19	"(1) In general.—An employer, employee, med-
20	ical review officer, or service agent who violates any
21	provision of this section shall be subject to civil pen-
22	alties under section 521(b)(2)(C) and criminal pen-
23	alties under section 521(b)(6)(B), and any other ap-
24	plicable civil and criminal penalties, as determined
25	by the Secretary.

1	"(2) Violation of Privacy.—The Secretary
2	shall establish civil and criminal penalties, consistent
3	with paragraph (1), for an authorized user who vio-
4	lates paragraph $(2)(B)$ or $(3)(B)$ of subsection $(h)$ .
5	"(k) Compatibility of State and Local Laws.—
6	"(1) Preemption.—Except as provided under
7	paragraph (2), any law, regulation, order, or other
8	requirement of a State, political subdivision of a
9	State, or Indian tribe related to a commercial driver's
10	license holder subject to alcohol or controlled substance
11	testing under title 49, Code of Federal Regulations,
12	that is inconsistent with this section or a regulation
13	issued pursuant to this section is preempted.
14	"(2) Applicability.—The preemption under
15	paragraph (1) shall include—
16	"(A) the reporting of valid positive results
17	from alcohol screening tests and drug tests;
18	"(B) the refusal to provide a specimen for
19	an alcohol screening test or drug test; and
20	"(C) other violations of subpart B of part
21	382 of title 49, Code of Federal Regulations (or
22	any subsequent corresponding regulations).
23	"(3) Exception.—A law, regulation, order, or
24	other requirement of a State, political subdivision of
25	a State, or Indian tribe shall not be preempted under

1	this subsection to the extent it relates to an action
2	taken with respect to a commercial motor vehicle op-
3	erator's commercial driver's license or driving record
4	as a result of the driver's—
5	"(A) verified positive alcohol or drug test
6	result;
7	"(B) refusal to provide a specimen for the
8	test; or
9	"(C) other violations of subpart B of part
10	382 of title 49, Code of Federal Regulations (or
11	any subsequent corresponding regulations).
12	"(l) Definitions.—In this section—
13	"(1) Authorized user.—The term 'authorized
14	user' means an employer, State licensing authority,
15	National Transportation Safety Board, or other per-
16	son granted access to the clearinghouse under sub-
17	section (h).
18	"(2) Chief commercial driver's licensing
19	OFFICIAL.—The term 'chief commercial driver's li-
20	censing official' means the official in a State who is
21	authorized to—
22	"(A) maintain a record about commercial
23	driver's licenses issued by the State; and
24	"(B) take action on commercial driver's li-
25	censes issued by the State.

1	"(3) Clearinghouse.—The term 'clearinghouse'
2	means the clearinghouse established under subsection
3	(a).
4	"(4) Commercial motor vehicle operator.—
5	The term 'commercial motor vehicle operator' means
6	an individual who—
7	"(A) possesses a valid commercial driver's
8	license issued in accordance with section 31308;
9	and
10	"(B) is subject to controlled substances and
11	alcohol testing under title 49, Code of Federal
12	Regulations.
13	"(5) Employer.—The term 'employer' means a
14	person or entity employing, or seeking to employ, 1
15	or more employees (including an individual who is
16	self-employed) to be commercial motor vehicle opera-
17	tors.
18	"(6) Medical review officer.—The term
19	'medical review officer' means a licensed physician
20	who is responsible for—
21	"(A) receiving and reviewing a laboratory
22	result generated under the testing program;
23	"(B) evaluating a medical explanation for a
24	controlled substances test under title 49, Code of
25	Federal Regulations; and

1	"(C) interpreting the results of a controlled
2	substances test.
3	"(7) Secretary.—The term 'Secretary' means
4	the Secretary of Transportation.
5	"(8) Service agent.—The term 'service agent'
6	means a person or entity, other than an employee of
7	the employer, who provides services to employers or
8	employees under the testing program.
9	"(9) Testing program.—The term 'testing pro-
10	gram' means the alcohol and controlled substances
11	testing program required under title 49, Code of Fed-
12	eral Regulations.".
13	(b) Conforming Amendment.—The analysis for
14	chapter 313 is amended by inserting after the item relating
15	to section 31306 the following:
	"31306a. National clearinghouse for positive controlled substance and alcohol test results of commercial motor vehicle operators.".
16	SEC. 403. DRUG AND ALCOHOL VIOLATION SANCTIONS.
17	Chapter 313 is amended—
18	(1) by redesignating section 31306(f) as
19	31306(f)(1); and
20	(2) by inserting after section 31306(f)(1) the fol-
21	lowing:
22	"(2) Additional sanctions.—The Secretary
23	may require a State to revoke, suspend, or cancel the
24	commercial driver's license of a commercial motor ve-

1	hicle operator who is found, based on a test conducted
2	and confirmed under this section, to have used alcohol
3	or a controlled substance in violation of law until the
4	commercial motor vehicle operator completes the reha-
5	bilitation process under subsection (e)."; and
6	(3) by amending section 31310(d) to read as fol-
7	lows:
8	"(d) Controlled Substance Violations.—The
9	Secretary may permanently disqualify an individual from
10	operating a commercial vehicle if the individual—
11	"(1) uses a commercial motor vehicle in the com-
12	mission of a felony involving manufacturing, distrib-
13	uting, or dispensing a controlled substance, or posses-
14	sion with intent to manufacture, distribute, or dis-
15	pense a controlled substance; or
16	"(2) uses alcohol or a controlled substance, in
17	violation of section 31306, 3 or more times.".
18	SEC. 404. AUTHORIZATION OF APPROPRIATIONS.
19	From the funds authorized to be appropriated under
20	section 31104(h) of title 49, United States Code, up to
21	\$5,000,000 is authorized to be appropriated from the High-
22	way Trust Fund (other than the Mass Transit Account) for
23	the Secretary of Transportation to develop, design, and im-
24	plement the national clearinghouse required by section 402
25	of this Act

1	TITLE V—ENFORCEMENT
2	SEC. 501. INSPECTION DEMAND AND DISPLAY OF CREDEN-
3	TIALS.
4	(a) Safety Investigations.—Section 504(c) is
5	amended—
6	(1) by inserting ", or an employee of the recipi-
7	ent of a grant issued under section 31102 of this title"
8	after "a contractor"; and
9	(2) by inserting ", in person or in writing" after
10	"proper credentials".
11	(b) Civil Penalty.—Section 521(b)(2)(E) is amend-
12	ed—
13	(1) by redesignating subparagraph (E) as sub-
14	paragraph (E)(i); and
15	(2) by adding at the end the following:
16	"(ii) Place out of service.—The
17	Secretary may by regulation adopt proce-
18	dures for placing out of service the commer-
19	cial motor vehicle of a foreign-domiciled
20	motor carrier that fails to promptly allow
21	the Secretary to inspect and copy a record
22	or inspect equipment, land, buildings, or
23	other property.".

1	(c) Hazardous Materials Investigations.—Sec-
2	tion 5121(c)(2) is amended by inserting ", in person or in
3	writing," after "proper credentials".
4	(d) Commercial Investigations.—Section 14122(b)
5	is amended by inserting ", in person or in writing" after
6	"proper credentials".
7	SEC. 502. OUT OF SERVICE PENALTY FOR DENIAL OF AC-
8	CESS TO RECORDS.
9	Section $521(b)(2)(E)$ is amended—
10	(1) by inserting after "\$10,000." the following:
11	"In the case of a motor carrier, the Secretary may
12	also place the violator's motor carrier operations out
13	of service."; and
14	(2) by striking "such penalty" after "It shall be
15	a defense to" and inserting "a penalty".
16	SEC. 503. PENALTIES FOR VIOLATION OF OPERATION OUT
17	OF SERVICE ORDERS.
18	Section 521(b)(2) is amended by adding at the end the
19	following:
20	"(F) Penalty for violations relating
21	to out of service orders.—A motor carrier
22	or employer (as defined in section 31132) that
23	operates a commercial motor vehicle in commerce
24	in violation of a prohibition on transportation
25	under section 31144(c) of this title or an immi-

1	nent hazard out of service order issued under
2	subsection $(b)(5)$ of this section or section
3	5121(d) of this title shall be liable for a civil
4	penalty not to exceed \$25,000.".
5	SEC. 504. MINIMUM PROHIBITION ON OPERATION FOR
6	UNFIT CARRIERS.
7	(a) In General.—Section 31144(c)(1) is amended by
8	inserting ", and such period shall be for not less than 10
9	days" after "operator is fit".
10	(b) Owners or Operators Transporting Pas-
11	SENGERS.—Section $31144(c)(2)$ is amended by inserting ",
12	and such period shall be for not less than 10 days" after
13	"operator is fit".
14	(c) Owners or Operators Transporting Haz-
15	Ardous Material.—Section 31144(c)(3) is amended by
16	inserting before the period at the end of the first sentence
17	the following: ", and such period shall be for not less than
18	10 days".
19	SEC. 505. MINIMUM OUT OF SERVICE PENALTIES.
20	Section 591(h)(17) is amonded by adding at the end the

- 20 Section 521(b)(7) is amended by adding at the end the
- 21 following:
- 22 "The penalties may include a minimum duration for
- 23 any out of service period, not to exceed 90 days.".

1	SEC. 506. IMPOUNDMENT AND IMMOBILIZATION OF COM-
2	MERCIAL MOTOR VEHICLES FOR IMMINENT
3	HAZARD.
4	Section 521(b) is amended by adding at the end the
5	following:
6	"(15) Impoundment of commercial motor
7	VEHICLES.—
8	"(A) Enforcement of imminent hazard
9	OUT-OF-SERVICE ORDERS.—
10	"(i) The Secretary, or an authorized
11	State official carrying out motor carrier
12	safety enforcement activities under section
13	31102, may enforce an imminent hazard
14	out-of-service order issued under chapters 5,
15	51, 131 through 149, 311, 313, or 315 of
16	this title, or a regulation promulgated there-
17	under, by towing and impounding a com-
18	mercial motor vehicle until the order is re-
19	scinded.
20	"(ii) Enforcement shall not unreason-
21	ably interfere with the ability of a shipper,
22	carrier, broker, or other party to arrange
23	for the alternative transportation of any
24	cargo or passenger being transported at the
25	time the commercial motor vehicle is immo-
26	bilized. In the case of a commercial motor

vehicle transporting passengers, the Secretary or authorized State official shall provide reasonable, temporary, and secure shelter and accommodations for passengers in transit.

"(iii) The Secretary's designee or an authorized State official carrying out motor carrier safety enforcement activities under section 31102, shall immediately notify the owner of a commercial motor vehicle of the impoundment and the opportunity for review of the impoundment. A review shall be provided in accordance with section 554 of title 5, except that the review shall occur not later than 10 days after the impoundment.

"(B) Issuance of Regulations.—The Secretary shall promulgate regulations on the use of impoundment or immobilization of commercial motor vehicles as a means of enforcing additional out-of-service orders issued under chapters 5, 51, 131 through 149, 311, 313, or 315 of this title, or a regulation promulgated thereunder. Regulations promulgated under this subparagraph shall include consideration of public safety, the protection of passengers and cargo,

1	inconvenience to passengers, and the security of
2	the commercial motor vehicle.
3	"(C) Definition.—In this paragraph, the
4	term 'impoundment' or 'impounding' means the
5	seizing and taking into custody of a commercial
6	motor vehicle or the immobilizing of a commer-
7	cial motor vehicle through the attachment of a
8	locking device or other mechanical or electronic
9	means.".
10	SEC. 507. INCREASED PENALTIES FOR EVASION OF REGU-
11	LATIONS.
12	(a) Penalties.—Section 524 is amended—
13	(1) by striking "knowingly and willfully";
14	(2) by inserting after "this chapter" the fol-
15	lowing: ", chapter 51, subchapter III of chapter 311
16	(except sections 31138 and 31139) or section 31302,
17	31303, $31304$ , $31305(b)$ , $31310(g)(1)(A)$ , or $31502$ of
18	this title, or a regulation issued under any of those
19	provisions,";
20	(3) by striking "\$200 but not more than \$500"
21	and inserting "\$2,000 but not more than \$5,000";
22	and
23	(4) by striking "\$250 but not more than \$2,000"
24	and inserting "\$2,500 but not more than \$7,500".

1	(b) Evasion of Regulation.—Section 14906 is
2	amended—
3	(1) by striking "\$200" and inserting "at least
4	\$2,000";
5	(2) by striking "\$250" and inserting "\$5,000";
6	and
7	(3) by inserting after "a subsequent violation"
8	$the\ following:$
9	", and may be subject to criminal penalties".
10	SEC. 508. FAILURE TO PAY CIVIL PENALTY AS A DISQUALI-
11	FYING OFFENSE.
12	(a) In General.—Chapter 311 is amended by insert-
13	ing after section 31151 the following:
14	"§31152. Disqualification for failure to pay
15	"An individual assessed a civil penalty under this
16	chapter, or chapters 5, 51, or 149 of this title, or a regula-
17	tion issued under any of those provisions, who fails to pay
18	the penalty or fails to comply with the terms of a settlement
19	with the Secretary, shall be disqualified from operating a
20	commercial motor vehicle after the individual is notified
21	in writing and is given an opportunity to respond. A dis-
22	qualification shall continue until the penalty is paid, or
23	the individual complies with the terms of the settlement,
24	unless the nonpayment is because the individual is a debtor
25	in a case under chapter 11 of title 11, United States Code.".

1	(b) Technical Amendments.—Section 31310, as
2	amended by sections 206 and 310 of this Act, is amended—
3	(1) by redesignating subsections (h) through (k)
4	as subsections (i) through (l), respectively; and
5	(2) by inserting after subsection (g) the fol-
6	lowing:
7	"(h) Disqualification for Failure To Pay.—The
8	Secretary shall disqualify from operating a commercial
9	motor vehicle any individual who fails to pay a civil pen-
10	alty within the prescribed period, or fails to conform to the
11	terms of a settlement with the Secretary. A disqualification
12	shall continue until the penalty is paid, or the individual
13	conforms to the terms of the settlement, unless the non-
14	payment is because the individual is a debtor in a case
15	under chapter 11 of title 11, United States Code."; and
16	(3) in subsection (i), as redesignated, by striking
17	"Notwithstanding subsections (b) through (g)" and
18	inserting "Notwithstanding subsections (b) through
19	(h)".
20	(c) Conforming Amendment.—The analysis of chap-
21	ter 311 is amended by inserting after the item relating to
22	section 31151 the following:
	"21179 Dismulification for failure to man"

"31152. Disqualification for failure to pay.".

1	SEC. 509. VIOLATIONS RELATING TO COMMERCIAL MOTOR
2	VEHICLE SAFETY REGULATION AND OPERA-
3	TORS.
4	Section $521(b)(2)(D)$ is amended by striking "ability
5	to pay,".
6	SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT
7	HAZARD.
8	Section 31310(f) is amended—
9	(1) in paragraph (1) by inserting "section 521
10	or" before "section 5102"; and
11	(2) in paragraph (2) by inserting "section 521
12	or" before "section 5102".
13	SEC. 511. INTRASTATE OPERATIONS OF INTERSTATE
14	MOTOR CARRIERS.
15	(a) Prohibited Transportation.—Section
16	521(b)(5) is amended by inserting after subparagraph (B)
17	the following:
18	"(C) If an employee, vehicle, or all or part
19	of an employer's commercial motor vehicle oper-
20	ations is ordered out of service under paragraph
21	(5)(A), the commercial motor vehicle operations
22	of the employee, vehicle, or employer that affect
23	interstate commerce are also prohibited.".
24	(b) Prohibition on Operation in Interstate Com-
25	MERCE AFTER NONPAYMENT OF PENALTIES.—Section

1	(1) by redesignating subparagraph (B) as sub-
2	paragraph (C); and
3	(2) by inserting after subparagraph (A) the fol-
4	lowing:
5	"(B) Additional prohibition.—A person
6	prohibited from operating in interstate commerce
7	under paragraph (8)(A) may not operate any
8	commercial motor vehicle where the operation af-
9	fects interstate commerce.".
10	SEC. 512. ENFORCEMENT OF SAFETY LAWS AND REGULA-
11	TIONS.
12	(a) Enforcement of Safety Laws and Regula-
13	TIONS.—Chapter 311, as amended by sections 113 and 508
14	of this Act, is amended by adding after section 31153 the
15	following:
16	"§31154. Enforcement of safety laws and regulations
17	"(a) In General.—The Secretary may bring a civil
18	action to enforce this part, or a regulation or order of the
19	Secretary under this part, when violated by an employer,
20	employee, or other person providing transportation or serv-
21	$ice\ under\ this\ subchapter\ or\ subchapter\ I.$
22	"(b) Venue.—In a civil action under subsection (a)—
23	"(1) trial shall be in the judicial district in
24	which the employer, employee, or other person oper-
25	ates;

1	"(2) process may be served without regard to the
2	territorial limits of the district or of the State in
3	which the action is instituted; and
4	"(3) a person participating with a carrier or
5	broker in a violation may be joined in the civil action
6	without regard to the residence of the person.".
7	(b) Conforming Amendment.—The analysis of chap-
8	ter 311 is amended by inserting after the item relating to
9	section 31153 the following:
	"31154. Enforcement of safety laws and regulations.".
10	SEC. 513. DISCLOSURE TO STATE AND LOCAL LAW EN-
11	FORCEMENT AGENCIES.
12	Section 31106(e) is amended—
13	(1) by redesignating subsection (e) as subsection
14	(e)(1); and
15	(2) by inserting at the end the following:
16	"(2) In general.—Notwithstanding any prohi-
17	bition on disclosure of information in section
18	31105(h) or 31143(b) of this title or section 552a of
19	title 5, the Secretary may disclose information main-
20	tained by the Secretary pursuant to chapters 51, 135,
21	311, or 313 of this title to appropriate personnel of
22	a State agency or instrumentality authorized to carry
23	out State commercial motor vehicle safety activities
24	and commercial driver's license laws, or appropriate

personnel of a local law enforcement agency, in ac-

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1	cordance with standards, conditions, and procedures
2	as determined by the Secretary. Disclosure under this
3	section shall not operate as a waiver by the Secretary
4	of any applicable privilege against disclosure under
5	common law or as a basis for compelling disclosure
6	under section 552 of title 5.".
7	TITLE VI—COMPLIANCE, SAFETY,
8	ACCOUNTABILITY
9	SEC. 601. COMPLIANCE, SAFETY, ACCOUNTABILITY.
10	(a) In General.—Section 31102 is amended—
11	(1) by amending the section heading to read:
12	"§ 31102. Compliance, safety, and accountability
13	grants";
14	(2) by amending subsection (a) to read as fol-
15	lows:
16	"(a) General Authority.—Subject to this section,
17	the Secretary of Transportation shall make and administer
18	a compliance, safety, and accountability grant program to
19	assist States, local governments, and other entities and per-
20	sons with motor carrier safety and enforcement on high-
21	ways and other public roads, new entrant safety audits,
22	border enforcement, hazardous materials safety and secu-
23	rity, consumer protection and household goods enforcement,
24	and other programs and activities required to improve the
25	safety of motor carriers as determined by the Secretary. The

1	Secretary shall allocate funding in accordance with section
2	31104 of this title.";
3	(3) in subsection (b)—
4	(A) by amending the heading to read as fol-
5	lows:
6	"(b) Motor Carrier Safety Assistance Pro-
7	GRAM.—";
8	(B) by redesignating paragraphs (1)
9	through (3) as (2) through (4), respectively;
10	(C) by inserting before paragraph (2), as
11	redesignated, the following:
12	"(1) Program Goal.—The goal of the Motor
13	Carrier Safety Assistance Program is to ensure that
14	the Secretary, States, local government agencies, and
15	other political jurisdictions work in partnership to es-
16	tablish programs to improve motor carrier, commer-
17	cial motor vehicle, and driver safety to support a safe
18	and efficient surface transportation system by—
19	"(A) making targeted investments to pro-
20	mote safe commercial motor vehicle transpor-
21	tation, including transportation of passengers
22	and hazardous materials;
23	"(B) investing in activities likely to gen-
24	erate maximum reductions in the number and

1	severity of commercial motor vehicle crashes and
2	fatalities resulting from such crashes;
3	"(C) adopting and enforcing effective motor
4	carrier, commercial motor vehicle, and driver
5	safety regulations and practices consistent with
6	Federal requirements; and
7	"(D) assessing and improving statewide
8	performance by setting program goals and meet-
9	ing performance standards, measures, and bench-
10	marks.";
11	(D) in paragraph (2), as redesignated—
12	(i) by striking "make a declaration of"
13	in subparagraph (I) and inserting "dem-
14	onstrate";
15	(ii) by amending subparagraph (M) to
16	read as follows:
17	"(M) ensures participation in appropriate
18	Federal Motor Carrier Safety Administration
19	systems and other information systems by all ap-
20	propriate jurisdictions receiving Motor Carrier
21	Safety Assistance Program funding;";
22	(iii) in subparagraph (Q), by inserting
23	"and dedicated sufficient resources to" be-
24	tween "established" and "a program";

1	(iv) in subparagraph (W), by striking
2	"and" after the semicolon;
3	(v) by amending subparagraph (X) to
4	read as follows:
5	"(X) except in the case of an imminent or
6	obvious safety hazard, ensures that an inspection
7	of a vehicle transporting passengers for a motor
8	carrier of passengers is conducted at a station,
9	terminal, border crossing, maintenance facility,
10	destination, weigh station, rest stop, turnpike
11	service area, or a location where adequate food,
12	shelter, and sanitation facilities are available for
13	passengers, and reasonable accommodation is
14	available for passengers with disabilities; and";
15	and
16	(vi) by adding after subparagraph (X)
17	$the\ following:$
18	"(Y) ensures that the State will transmit to
19	its roadside inspectors the notice of each federal
20	exemption granted pursuant to section 31315(b)
21	and provided to the State by the Secretary, in-
22	cluding the name of the person granted the ex-
23	emption and any terms and conditions that
24	apply to the exemption."; and

1	(E) by amending paragraph (4), as redesig-
2	nated, to read as follows:
3	"(4) Maintenance of Effort.—
4	"(A) In general.—A plan submitted by a
5	State under paragraph (2) shall provide that the
6	total expenditure of amounts of the lead State
7	agency responsible for implementing the plan
8	will be maintained at a level at least equal to the
9	average level of that expenditure for fiscal years
10	2004 and 2005.
11	"(B) Average level of state expendi-
12	TURES.—In estimating the average level of State
13	expenditure under subparagraph (A), the Sec-
14	retary—
15	"(i) may allow the State to exclude
16	State expenditures for Government-spon-
17	sored demonstration or pilot programs; and
18	"(ii) shall require the State to exclude
19	State matching amounts used to receive
20	Government financing under this sub-
21	section.
22	"(C) Waiver.—Upon the request of a State,
23	the Secretary may waive or modify the require-
24	ments of this paragraph for 1 fiscal year, if the
25	Secretary determines that a waiver is equitable

1	due to exceptional or uncontrollable cir-
2	cumstances, such as a natural disaster or a seri-
3	ous decline in the financial resources of the State
4	motor carrier safety assistance program agen-
5	cy.";
6	(4) by redesignating subsection (e) as subsection
7	(h); and
8	(5) by inserting after subsection (d) the fol-
9	lowing:
10	"(e) New Entrant Safety Assurance Program.—
11	"(1) Program goal.—The Secretary may make
12	grants to States and local governments for pre-author-
13	ization safety audits and new entrant motor carrier
14	$audits \ as \ described \ in \ section \ 31144(g).$
15	"(2) Recipients.—Grants made in support of
16	this program may be provided to States and local
17	governments.
18	"(3) FEDERAL SHARE.—The Federal share of a
19	grant made under this program is 100 percent.
20	"(4) Eligible activities.—Eligible activities
21	will be in accordance with criteria developed by the
22	Secretary and posted in the Federal Register in ad-
23	vance of the grant application period.
24	"(5) Determination.—If the Secretary deter-
25	mines that a State or local government is unable to

conduct a new entrant motor carrier audit, the Sec-
retary may use the funds to conduct the audit.
"(f) Border Enforcement.—
"(1) Program goal.—The Secretary of Trans-
portation may make a grant for carrying out border
commercial motor vehicle safety programs and related
enforcement activities and projects.
"(2) Recipients.—The Secretary of Transpor-
tation may make a grant to an entity, State, or other
person for carrying out border commercial motor ve-
hicle safety programs and related enforcement activi-
ties and projects.
"(3) Federal share.—The Secretary shall re-
imburse a grantee at least 80 percent of the costs in-
curred in a fiscal year for carrying out border com-
mercial motor vehicle safety programs and related en-
forcement activities and projects.
"(4) Eligible activity
will be in accordance with criteria developed by the
Secretary and posted in the Federal Register in ad-
vance of the grant application period.
"(g) High Priority Initiatives.—
"(1) Program goal.—The Secretary may make
grants to carry out high priority activities and

projects that improve commercial motor vehicle safety

1	and compliance with commercial motor vehicle safety
2	regulations, including activities and projects that—
3	"(A) are national in scope;
4	"(B) increase public awareness and edu-
5	cation;
6	"(C) target unsafe driving of commercial
7	motor vehicles and non-commercial motor vehi-
8	cles in areas identified as high risk crash cor-
9	ridors;
10	"(D) improve consumer protection and en-
11	forcement of household goods regulations;
12	"(E) improve the movement of hazardous
13	materials safely and securely, including activi-
14	ties related to the establishment of uniform forms
15	and application procedures that improve the ac-
16	curacy, timeliness, and completeness of commer-
17	cial motor vehicle safety data reported to the
18	Secretary; or
19	"(F) demonstrate new technologies to im-
20	prove commercial motor vehicle safety.
21	"(2) Recipients.—The Secretary may allocate
22	amounts to award grants to State agencies, local gov-
23	ernments, and other persons for carrying out high
24	priority activities and projects that improve commer-
25	cial motor vehicle safety and compliance with com-

1	mercial motor vehicle safety regulations in accordance
2	with the program goals specified in paragraph (1).
3	"(3) Federal share.—The Secretary shall re-
4	imburse a grantee at least 80 percent of the costs in-
5	curred in a fiscal year for carrying out the high pri-
6	ority activities or projects.
7	"(4) Eligible activity
8	will be in accordance with criteria that is—
9	"(A) developed by the Secretary; and
10	"(B) posted in the Federal Register in ad-
11	vance of the grant application period.".
12	(b) Conforming Amendment.—The analysis of chap-
13	ter 311 is amended by striking the item relating to section
14	31102 and inserting the following:
	"31102. Compliance, safety, and accountability grants.".
15	SEC. 602. PERFORMANCE AND REGISTRATION INFORMA-
16	TION SYSTEMS MANAGEMENT PROGRAM.
17	Section 31106(b) is amended—
18	(1) by amending paragraph (3)(C) to read as
19	follows—
20	"(C) establish and implement a process—
21	"(i) to cancel the motor vehicle reg-
22	istration and seize the registration plates of
23	a vehicle when an employer is found liable
24	under section $31310(j)(2)(C)$ for knowingly

1	ate such a commercial motor vehicle in vio-
2	lation of an out-of-service order; and
3	"(ii) to reinstate the vehicle registra-
4	tion or return the registration plates of the
5	commercial motor vehicle, subject to sanc-
6	tions under clause (i), if the Secretary per-
7	mits such carrier to resume operations after
8	the date of issuance of such order."; and
9	(2) by striking paragraph (4).
10	SEC. 603. COMMERCIAL MOTOR VEHICLE DEFINED.
11	Section 31101(1) is amended to read as follows:
12	"(1) 'commercial motor vehicle' means (except
13	under section 31106) a self-propelled or towed vehicle
14	used on the highways in commerce to transport pas-
15	sengers or property, if the vehicle—
16	"(A) has a gross vehicle weight rating or
17	gross vehicle weight of at least 10,001 pounds,
18	whichever is greater;
19	"(B) is designed or used to transport more
20	than 8 passengers, including the driver, for com-
21	pensation;
22	"(C) is designed or used to transport more
23	than 15 passengers, including the driver, and is
24	not used to transport passengers for compensa-
25	tion; or

1	"(D) is used in transporting material found
2	by the Secretary of Transportation to be haz-
3	ardous under section 5103 and transported in a
4	quantity requiring placarding under regulations
5	prescribed by the Secretary under section 5103.".
6	SEC. 604. DRIVER SAFETY FITNESS RATINGS.
7	Section 31144, as amended by section 204 of this Act,
8	is amended by adding at the end the following:
9	"(i) Commercial Motor Vehicle Drivers.—The
10	Secretary may maintain by regulation a procedure for de-
11	termining the safety fitness of a commercial motor vehicle
12	driver and for prohibiting the driver from operating in
13	interstate commerce. The procedure and prohibition shall
14	include the following:
15	"(1) Specific initial and continuing require-
16	ments that a driver must comply with to demonstrate
17	safety fitness.
18	"(2) The methodology and continually updated
19	safety performance data that the Secretary will use to
20	determine whether a driver is fit, including inspec-
21	tion results, serious traffic offenses, and crash involve-
22	ment data.
23	"(3) Specific time frames within which the Sec-
24	retary will determine whether a driver is fit

1	"(4) A prohibition period or periods, not to ex-
2	ceed 1 year, that a driver that the Secretary deter-
3	mines is not fit will be prohibited from operating a
4	commercial motor vehicle in interstate commerce. The
5	period or periods shall begin on the 46th day after the
6	date of the fitness determination and continue until
7	the Secretary determines the driver is fit or until the
8	prohibition period expires.
9	"(5) A review by the Secretary, not later than 30
10	days after an unfit driver requests a review, of the
11	driver's compliance with the requirements the driver
12	failed to comply with and that resulted in the Sec-
13	retary determining that the driver was not fit. The
14	burden of proof shall be on the driver to demonstrate
15	fitness.
16	"(6) The eligibility criteria for reinstatement, in-
17	cluding the remedial measures the unfit driver must
18	take for reinstatement.".
19	SEC. 605. UNIFORM ELECTRONIC CLEARANCE FOR COM-
20	MERCIAL MOTOR VEHICLE INSPECTIONS.

(a) In General.—Chapter 311 is amended by adding 21

MERCIAL MOTOR VEHICLE INSPECTIONS.

 $22 \quad after \ section \ 31109 \ the \ following:$ 

1	<b>68 21110</b>	Withholding	amounte	for	State	noncompl	i.
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- 3 "(a) First Fiscal Year.—Subject to criteria estab-
- 4 lished by the Secretary of Transportation, the Secretary
- 5 may withhold up to 50 percent of the amount a State is
- 6 otherwise eligible to receive under section 31102(b) on the
- 7 first day of the fiscal year after the first fiscal year fol-
- 8 lowing the date of enactment of the Commercial Motor Vehi-
- 9 cle Safety Enhancement Act of 2011 in which the State uses
- 10 for at least 180 days an electronic commercial motor vehicle
- 11 inspection selection system that does not employ a selection
- 12 methodology approved by the Secretary.
- 13 "(b) Second Fiscal Year.—The Secretary shall
- 14 withhold up to 75 percent of the amount a State is other-
- 15 wise eligible to receive under section 31102(b) on the first
- 16 day of the fiscal year after the second fiscal year following
- 17 the date of enactment of the Commercial Motor Vehicle Safe-
- 18 ty Enhancement Act of 2011 in which the State uses for
- 19 at least 180 days an electronic commercial motor vehicle
- 20 inspection selection system that does not employ a selection
- 21 methodology approved by the Secretary.
- 22 "(c) Subsequent Availability of Withheld
- 23 Funds.—The Secretary may make the amounts withheld
- 24 under subsection (a) or subsection (b) available to the State
- 25 if the Secretary determines that the State has substantially
- 26 complied with the requirement described under subsection

1	(a) or subsection (b) not later than 180 days after the begin-					
2	ning of the fiscal year in which amounts were withheld.".					
3	(b) Conforming Amendment.—The analysis of chap-					
4	ter 311 is amended by inserting after the item relating to					
5	section 31109 the following:					
	"31110. Withholding amounts for State noncompliance.".					
6	SEC. 606. AUTHORIZATION OF APPROPRIATIONS.					
7	Section 31104 is amended to read as follows:					
8	"§ 31104. Availability of amounts					
9	"(a) In General.—There are authorized to be appro-					
10	priated from Highway Trust Fund (other than the Mass					
11	Transit Account) for Federal Motor Carrier Safety Admin-					
12	istration programs the following:					
13	"(1) Compliance, safety, and accountability					
14	GRANTS UNDER SECTION 31102.—					
15	"(A) \$249,717,000 for fiscal year 2012, pro-					
16	vided that the Secretary shall set aside not less					
17	than \$168,388,000 to carry out the motor carrier					
18	safety assistance program under section					
19	31102(b); and					
20	"(B) \$253,814,000 for fiscal year 2013, pro-					
21	vided that the Secretary shall set aside not less					
22	than \$171,813,000 to carry out the motor carrier					
23	safety assistance program under section					
24	<i>31102(b)</i> .					

1	"(2) Data and technology grants under
2	SECTION 31109.—
3	"(A) \$30,000,000 for fiscal year 2012; and
4	"(B) \$30,000,000 for fiscal year 2013.
5	"(3) Driver safety grants under section
6	31313.—
7	"(A) \$31,000,000 for fiscal year 2012; and
8	"(B) \$31,000,000 for fiscal year 2013.
9	"(4) Criteria.—The Secretary shall develop cri-
10	teria to allocate the remaining funds under para-
11	graphs (1), (2), and (3) for fiscal year 2013 and for
12	each fiscal year thereafter not later than April 1 of
13	the prior fiscal year.
14	"(b) Availability and Reallocation of
15	Amounts.—
16	"(1) Allocations and reallocations.—
17	Amounts made available under subsection (a)(1) re-
18	main available until expended. Allocations to a State
19	remain available for expenditure in the State for the
20	fiscal year in which they are allocated and for the
21	next fiscal year. Amounts not expended by a State
22	during those 2 fiscal years are released to the Sec-
23	retary for reallocation.
24	"(2) Redistribution of Amounts.—The Sec-
25	retary may, after Ayayst 1 of each fiscal year, upon

- a determination that a State does not qualify for funding under section 31102(b) or that the State will not expend all of its existing funding, reallocate the State's funding. In revising the allocation and redistributing the amounts, the Secretary shall give preference to those States that require additional funding to meet program goals under section 31102(b).
  - "(3) Period of Availability for data and technology Grants.—Amounts made available under subsection (a)(2) remain available for obligation for the fiscal year and the next 2 years in which they are appropriated. Allocations remain available for expenditure in the State for 5 fiscal years after they were obligated. Amounts not expended by a State during those 3 fiscal years are released to the Secretary for reallocation.
    - "(4) Period of Availability for Driver Safety Grants.—Amounts made available under subsection (a)(3) of this section remain available for obligation for the fiscal year and the next fiscal year in which they are appropriated. Allocations to a State remain available for expenditure in the State for the fiscal year in which they are allocated and for the following 2 fiscal years. Amounts not expended by

1	a State during those 3 fiscal years are released to the
2	Secretary for reallocation.
3	"(5) Reallocation.—The Secretary, upon a re-
4	quest by a State, may reallocate grant funds pre-
5	viously awarded to the State under a grant program
6	authorized by section 31102, 31109, or 31313 to an-
7	other grant program authorized by those sections
8	upon a showing by the State that it is unable to ex-
9	pend the funds within the 12 months prior to their
10	expiration provided that the State agrees to expend
11	the funds within the remaining period of expenditure.
12	"(c) Grants as Contractual Obligations.—Ap-
13	proval by the Secretary of a grant under sections 31102,
14	31109, and 31313 is a contractual obligation of the Govern-
15	ment for payment of the Government's share of costs in-
16	curred in developing and implementing programs to im-
17	prove commercial motor vehicle safety and enforce commer-
18	cial driver's license regulations, standards, and orders.
19	"(d) Deduction for Administrative Expenses.—
20	"(1) In general.—On October 1 of each fiscal
21	year or as soon after that as practicable, the Sec-
22	retary may deduct, from amounts made available
23	under—
24	"(A) subsection (a)(1) for that fiscal year,
25	not more than 1.5 percent of those amounts for

1	administrative expenses incurred in carrying out
2	section 31102 in that fiscal year;
3	"(B) subsection (a)(2) for that fiscal year,
4	not more than 1.4 percent of those amounts for
5	administrative expenses incurred in carrying out
6	section 31109 in that fiscal year; and
7	"(C) subsection (a)(3) for that fiscal year,
8	not more than 1.4 percent of those amounts for
9	administrative expenses incurred in carrying out
10	section 31313 in that fiscal year.
11	"(2) Training.—The Secretary may use at least
12	50 percent of the amounts deducted from the amounts
13	made available under sections (a)(1) and (a)(3) to
14	train non-Government employees and to develop re-
15	lated training materials to carry out sections 31102,
16	31311, and 31313 of this title.
17	"(3) CONTRACTS.—The Secretary may use
18	amounts deducted under paragraph (1) to enter into
19	contracts and cooperative agreements with States,
20	local governments, associations, institutions, corpora-
21	tions, and other persons, if the Secretary determines
22	the contracts and cooperative agreements are cost-ef-
23	fective, benefit multiple jurisdictions of the United
24	States, and enhance safety programs and related en-
25	forcement activities.

1	"(e) Allocation Criteria and Eligibility.—
2	"(1) On October 1 of each fiscal year or as soon
3	as practicable after that date after making the deduc-
4	tion under subsection $(d)(1)(A)$ , the Secretary shall
5	allocate amounts made available to carry out section
6	31102(b) for such fiscal year among the States with
7	plans approved under that section. Allocation shall be
8	made under the criteria prescribed by the Secretary.
9	"(2) On October 1 of each fiscal year or as soon
10	as practicable after that date and after making the
11	deduction under subsection $(d)(1)(B)$ or $(d)(1)(C)$ , the
12	Secretary shall allocate amounts made available to
13	carry out sections $31109(a)$ and $31313(b)(1)$ .
14	"(f) Intrastate Compatibility.—The Secretary
15	shall prescribe regulations specifying tolerance guidelines
16	and standards for ensuring compatibility of intrastate com-
17	mercial motor vehicle safety laws and regulations with Gov-
18	ernment motor carrier safety regulations to be enforced
19	under section 31102(b). To the extent practicable, the guide-
20	lines and standards shall allow for maximum flexibility
21	while ensuring a degree of uniformity that will not dimin-
22	ish transportation safety. In reviewing State plans and al-
23	locating amounts or making grants under section 153 of
24	title 23, United States Code, the Secretary shall ensure that
25	the anidelines and standards are applied uniformly.

1	"(g) Withholding Amounts for State Noncompli-
2	ANCE.—
3	"(1) In general.—Subject to criteria estab-
4	lished by the Secretary, the Secretary may withhold
5	up to 100 percent of the amounts a State is otherwise
6	eligible to receive under section 31102(b) on October
7	1 of each fiscal year beginning after the date of enact-
8	ment of the Commercial Motor Vehicle Safety En-
9	hancement Act of 2011 and continuing for the period
10	that the State does not comply substantially with a
11	requirement under section 31109(b).
12	"(2) Subsequent availability of withheld
13	FUNDS.—The Secretary may make the amounts with-
14	held in accordance with paragraph (1) available to a
15	State if the Secretary determines that the State has
16	substantially complied with a requirement under sec-
17	tion 31109(b) not later than 180 days after the begin-
18	ning of the fiscal year in which the amounts are
19	withheld.
20	"(h) Administrative Expenses.—
21	"(1) Authorization of Appropriations.—
22	There are authorized to be appropriated from the
23	Highway Trust Fund (other than the Mass Transit
24	Account) for the Secretary to pay administrative ex-

1	penses of the Federal Motor Carrier Safety Adminis-
2	tration—
3	"(A) \$250,819,000 for fiscal year 2012; and
4	"(B) \$248,523,000 for fiscal year 2013.
5	"(2) Use of funds.—The funds authorized by
6	this subsection shall be used for personnel costs, ad-
7	ministrative infrastructure, rent, information tech-
8	nology, programs for research and technology, infor-
9	mation management, regulatory development, the ad-
10	ministration of the performance and registration in-
11	formation system management, outreach and edu-
12	cation, other operating expenses, and such other ex-
13	penses as may from time to time be necessary to im-
14	plement statutory mandates of the Administration not
15	funded from other sources.
16	"(i) Availability of Funds.—
17	"(1) Period of Availability.—The amounts
18	made available under this section shall remain avail-
19	able until expended.
20	"(2) Initial date of availability.—Author-
21	izations from the Highway Trust Fund (other than
22	the Mass Transit Account) for this section shall be
23	available for obligation on the date of their appor-
24	tionment or allocation or on October 1 of the fiscal

- 1 year for which they are authorized, whichever occurs
- 2 *first.*".
- 3 SEC. 607. HIGH RISK CARRIER REVIEWS.
- 4 (a) High Risk Carrier Reviews.—Section
- 5 31104(h), as amended by section 606 of this Act, is amended
- 6 by adding at the end of paragraph (2) the following:
- 7 "From the funds authorized by this subsection, the Sec-
- 8 retary shall ensure that a review is completed on each motor
- 9 carrier that demonstrates through performance data that it
- 10 poses the highest safety risk. At a minimum, a review shall
- 11 be conducted whenever a motor carrier is among the highest
- 12 risk carriers for 2 consecutive months.".
- 13 (b) Conforming Amendment.—Section 4138 of the
- 14 Safe, Accountable, Flexible, Efficient Transportation Eq-
- 15 uity Act: A Legacy for Users (49 U.S.C. 31144 note) is re-
- 16 pealed.
- 17 SEC. 608. DATA AND TECHNOLOGY GRANTS.
- 18 (a) In General.—Section 31109 is amended to read
- 19 as follows:
- 20 "§31109. Data and technology grants
- 21 "(a) General Authority.—The Secretary of Trans-
- 22 portation shall establish and administer a data and tech-
- 23 nology grant program to assist the States with the imple-
- 24 mentation and maintenance of data systems. The Secretary
- 25 shall allocate the funds in accordance with section 31104.

1	"(b) Performance Goals.—The Secretary may
2	make a grant to a State to implement the performance and
3	registration information system management requirements
4	of section 31106(b) to develop, implement, and maintain
5	commercial vehicle information systems and networks, and
6	other innovative technologies that the Secretary determines
7	improve commercial motor vehicle safety.
8	"(c) Eligibility.—To be eligible for a grant to imple-
9	ment the requirements of section 31106(b), the State shall
10	design a program that—
11	"(1) links Federal motor carrier safety informa-
12	tion systems with the State's motor carrier informa-
13	$tion\ systems;$
14	"(2) determines the safety fitness of a motor car-
15	rier or registrant when licensing or registering the
16	registrant or motor carrier or while the license or reg-
17	istration is in effect; and
18	"(3) denies, suspends, or revokes the commercial
19	motor vehicle registrations of a motor carrier or reg-
20	istrant that was issued an operations out-of-service
21	order by the Secretary.
22	"(d) Required Participation.—The Secretary shall
23	require States that participate in the program under sec-
24	tion 31106 to—

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1	"(1) comply with the uniform policies, proce-
2	dures, and technical and operational standards pre-
3	scribed by the Secretary under section 31106(b);
4	"(2) possess or seek the authority to possess for
5	a time period not longer than determined reasonable
6	by the Secretary, to impose sanctions relating to com-
7	mercial motor vehicle registration on the basis of a
8	Federal safety fitness determination; and
9	"(3) establish and implement a process to cancel
10	the motor vehicle registration and seize the registra-
11	tion plates of a vehicle when an employer is found
12	liable under section $31310(j)(2)(C)$ for knowingly al-
13	lowing or requiring an employee to operate such a
14	commercial motor vehicle in violation of an out of
15	service order.
16	"(e) FEDERAL SHARE.—The total Federal share of the
17	cost of a project payable from all eligible Federal sources
18	shall be at least 80 percent.".
19	(b) Conforming Amendment.—The analysis of chap-
20	ter 311 is amended by striking the item relating to section
21	31109 and inserting the following:

22 SEC. 609. DRIVER SAFETY GRANTS.

"31109. Data and technology grants.".

- 23 (a) Driver Focused Grant Program.—Section
- 24 31313 is amended to read as follows:

## 1 "§ 31313. Driver safety grants

2	"(a) General Authority.—The Secretary shall
3	make and administer a driver focused grant program to
4	assist the States, local governments, entities, and other per-
5	sons with commercial driver's license systems, programs,
6	training, fraud detection, reporting of violations and other
7	programs required to improve the safety of drivers as the
8	Federal Motor Carrier Safety Administration deems crit-
9	ical. The Secretary shall allocate the funds for the program
10	in accordance with section 31104.
11	"(b) Commercial Driver's License Program Im-
12	PROVEMENT GRANTS.—
13	"(1) Program goal.—The Secretary of Trans-
14	portation may make a grant to a State in a fiscal
15	year—
16	"(A) to comply with the requirements of sec-
17	tion 31311;
18	"(B) in the case of a State that is making
19	a good faith effort toward substantial compliance
20	with the requirements of this section and section
21	31311, to improve its implementation of its com-
22	mercial driver's license program;
23	"(C) for research, development demonstra-
24	tion projects, public education, and other special
25	activities and projects relating to commercial
26	driver licensing and motor vehicle safety that are

1	of benefit to all jurisdictions of the United States
2	or are designed to address national safety con-
3	cerns and circumstances;
4	"(D) for commercial driver's license pro-
5	$gram\ coordinators;$
6	"(E) to implement or maintain a system to
7	notify an employer of an operator of a commer-
8	cial motor vehicle of the suspension or revocation
9	of the operator's commercial driver's license con-
10	sistent with the standards developed under sec-
11	tion 304(b) of the Commercial Motor Vehicle
12	Safety Enhancement Act of 2011; or
13	"(F) to train operators of commercial motor
14	vehicles, as defined under section 31301, and to
15	train operators and future operators in the safe
16	use of such vehicles. Funding priority for this
17	discretionary grant program shall be to regional
18	or multi-state educational or nonprofit associa-
19	tions serving economically distressed regions of
20	the United States.
21	"(2) Priority.—The Secretary shall give pri-
22	ority, in making grants under paragraph (1)(B), to
23	a State that will use the grants to achieve compliance
24	with the requirements of the Motor Carrier Safety Im-

provement Act of 1999 (113 Stat. 1748), including

- the amendments made by the Commercial Motor Vehi cle Safety Enhancement Act of 2011.
- 3 "(3) RECIPIENTS.—The Secretary may allocate 4 grants to State agencies, local governments, and other 5 persons for carrying out activities and projects that 6 improve commercial driver's license safety and com-7 pliance with commercial driver's license and commer-8 cial motor vehicle safety regulations in accordance 9 with the program goals under paragraph (1) and that 10 train operators on commercial motor vehicles. The 11 Secretary may make a grant to a State to comply with section 31311 for commercial driver's license 12 program coordinators and for notification systems. 13
- "(4) FEDERAL SHARE.—The Federal share of a grant made under this program shall be at least 80 percent, except that the Federal share of grants for commercial driver license program coordinators and training commercial motor vehicle operators shall be 19 100 percent."
- 20 (b) CONFORMING AMENDMENT.—The analysis of chap-21 ter 313 is amended by striking the item relating to section 22 31313 and inserting the following:

<sup>&</sup>quot;31313. Driver safety grants.".

1	SEC. 610. COMMERCIAL VEHICLE INFORMATION SYSTEMS
2	AND NETWORKS.
3	Not later than 6 months after the date of enactment
4	of this Act, the Secretary shall submit a report to the Com-
5	mittee on Commerce, Science, and Transportation of the
6	Senate and the Committee on Transportation and Infra-
7	structure of the House of Representatives that includes—
8	(1) established time frames and milestones for re-
9	suming the Commercial Vehicle Information Systems
10	and Networks Program; and
11	(2) a strategic workforce plan for its grants
12	management office to ensure that it has determined
13	the skills and competencies that are critical to achiev-
14	ing its mission goals.
15	TITLE VII—MOTORCOACH
16	ENHANCED SAFETY ACT OF 2011
17	SEC. 701. SHORT TITLE.
18	This title may be cited as the "Motorcoach Enhanced
19	Safety Act of 2011".
20	SEC. 702. DEFINITIONS.
21	In this Act:
22	(1) Advanced Glazing.—The term "advanced
23	glazing" means glazing installed in a portal on the
24	side or the roof of a motorcoach that is designed to
25	be highly resistant to partial or complete occupant
26	ejection in all types of motor vehicle crashes.

- 1 (2) BUS.—The term "bus" has the meaning 2 given the term in section 571.3(b) of title 49, Code of 3 Federal Regulations (as in effect on the day before the 4 date of enactment of this Act).
  - (3) Commercial motor vehicle.—Except as otherwise specified, the term "commercial motor vehicle" has the meaning given the term in section 31132(1) of title 49, United States Code.
  - (4) DIRECT TIRE PRESSURE MONITORING SYSTEM.—The term "direct tire pressure monitoring system" means a tire pressure monitoring system that is capable of directly detecting when the air pressure level in any tire is significantly under-inflated and providing the driver a low tire pressure warning as to which specific tire is significantly under-inflated.
  - (5) ELECTRONIC ON-BOARD RECORDER.—The term "electronic on-board recorder" means an electronic device that acquires and stores data showing the record of duty status of the vehicle operator and performs the functions required of an automatic on-board recording device in section 395.15(b) of title 49, Code of Federal Regulations.
  - (6) EVENT DATA RECORDER.—The term "event data recorder" has the meaning given that term in section 563.5 of title 49, Code of Federal Regulations.

1	(7) Motor carrier.—The term "motor carrier"
2	means—
3	(A) a motor carrier (as defined in section
4	13102(14) of title 49, United States Code); or
5	(B) a motor private carrier (as defined in
6	section 13102(15) of that title).
7	(8) Motorcoach.—The term "motorcoach" has
8	the meaning given the term "over-the-road bus" in
9	section 3038(a)(3) of the Transportation Equity Act
10	for the 21st Century (49 U.S.C. 5310 note), but does
11	not include—
12	(A) a bus used in public transportation
13	provided by, or on behalf of, a public transpor-
14	tation agency; or
15	(B) a school bus, including a multifunction
16	school activity bus.
17	(9) Motorcoach services.—The term "motor-
18	coach services" means passenger transportation by
19	motorcoach for compensation.
20	(10) Multifunction school activity bus.—
21	The term "multifunction school activity bus" has the
22	meaning given the term in section 571.3(b) of title 49,
23	Code of Federal Regulations (as in effect on the day
24	before the date of enactment of this Act).

1	(11) Portal.—The term "portal" means any
2	opening on the front, side, rear, or roof of a motor-
3	coach that could, in the event of a crash involving the
4	motorcoach, permit the partial or complete ejection of
5	any occupant from the motorcoach, including a young
6	child.
7	(12) Provider of motorcoach services.—
8	The term "provider of motorcoach services" means a
9	motor carrier that provides passenger transportation
10	services with a motorcoach, including per-trip com-
11	pensation and contracted or chartered compensation.
12	(13) Public transportation.—The term "pub-
13	lic transportation" has the meaning given the term in
14	section 5302 of title 49, United States Code.
15	(14) Safety Belt.—The term "safety belt" has
16	the meaning given the term in section $153(i)(4)(B)$ of
17	title 23, United States Code.
18	(15) Secretary.—The term "Secretary" means
19	the Secretary of Transportation.
20	SEC. 703. REGULATIONS FOR IMPROVED OCCUPANT PRO-
21	TECTION, PASSENGER EVACUATION, AND
22	CRASH AVOIDANCE.
23	(a) Regulations Required Within 1 Year.—Not
24	later than 1 year after the date of enactment of this Act,
25	the Secretary shall prescribe regulations requiring safety

- 1 belts to be installed in motorcoaches at each designated seat-
- 2 ing position.
- 3 (b) Regulations Required Within 2 Years.—Not
- 4 later than 2 years after the date of enactment of this Act,
- 5 the Secretary shall prescribe the following commercial
- 6 motor vehicle regulations:
- 7 (1) Roof strength and crush resistance.—
- 8 The Secretary shall establish improved roof and roof
- 9 support standards for motorcoaches that substantially
- improve the resistance of motorcoach roofs to deforma-
- 11 tion and intrusion to prevent serious occupant injury
- in rollover crashes involving motorcoaches.
- 13 (2) Anti-ejection safety counter-
- 14 MEASURES.—The Secretary shall require advanced
- 15 glazing to be installed in each motorcoach portal and
- shall consider other portal improvements to prevent
- 17 partial and complete ejection of motorcoach pas-
- sengers, including children. In prescribing such
- standards, the Secretary shall consider the impact of
- such standards on the use of motorcoach portals as a
- 21 means of emergency egress.
- 22 (3) ROLLOVER CRASH AVOIDANCE.—The Sec-
- retary shall require motorcoaches to be equipped with
- 24 stability enhancing technology, such as electronic sta-
- bility control and torque vectoring, to reduce the

1	number and frequency of rollover crashes among
2	motor coaches.
3	(c) Commercial Motor Vehicle Tire Pressure
4	Monitoring Systems.—Not later than 3 years after the
5	date of enactment of this Act, the Secretary shall prescribe
6	the following commercial vehicle regulation:
7	(1) In general.—The Secretary shall require
8	motorcoaches to be equipped with direct tire pressure
9	monitoring systems that warn the operator of a com-
10	mercial motor vehicle when any tire exhibits a level
11	of air pressure that is below a specified level of air
12	pressure established by the Secretary.
13	(2) Performance requirements.—The regula-
14	tion prescribed by the Secretary under this subsection
15	shall include performance requirements to ensure that
16	direct tire pressure monitoring systems are capable
17	of
18	(A) providing a warning to the driver when
19	1 or more tires are underinflated;
20	(B) activating in a specified time period
21	after the underinflation is detected; and
22	(C) operating at different vehicle speeds.
23	(d) Application of Regulations.—
24	(1) New motorcoaches.—Any regulation pre-
25	scribed in accordance with subsection (a). (b). or (c)

1	shall apply to all motorcoaches manufactured more
2	than 2 years after the date on which the regulation
3	is published as a final rule.
4	(2) Retrofit requirements for existing
5	MOTORCOACHES.—
6	(A) In General.—The Secretary may, by
7	regulation, provide for the application of any re-
8	quirement established under subsection (a) or
9	(b)(2) to motorcoaches manufactured before the
10	date on which the requirement applies to new
11	motorcoaches under paragraph (1) based on an
12	assessment of the feasibility, benefits, and costs of
13	retrofitting the older motorcoaches.
14	(B) Assessment.—The Secretary shall
15	complete an assessment with respect to safety belt
16	retrofits not later than 1 year after the date of
17	enactment of this Act and with respect to anti-
18	ejection countermeasure retrofits not later than 2
19	years after the date of enactment of this Act.
20	(e) Failure To Meet Deadline.—If the Secretary
21	determines that a final rule cannot be issued before the
22	deadline established under this section, the Secretary
23	shall—
24	(1) submit a report to the Committee on Com-
25	merce. Science, and Transportation of the Senate and

1	the Committee on Energy and Commerce of the House
2	of Representatives that explains why the deadline
3	cannot be met; and
4	(2) establish a new deadline for the issuance of
5	the final rule.
6	SEC. 704. STANDARDS FOR IMPROVED FIRE SAFETY.
7	(a) EVALUATIONS.—Not later than 18 months after the
8	date of enactment of this Act, the Secretary shall initiate
9	the following rulemaking proceedings:
10	(1) Flammability standard for exterior
11	COMPONENTS.—The Secretary shall establish require-
12	ments for fire hardening or fire resistance of motor-
13	coach exterior components to prevent fire and smoke
14	inhalation injuries to occupants.
15	(2) Smoke suppression.—The Secretary shall
16	update Federal Motor Vehicle Safety Standard Num-
17	ber 302 (49 C.F.R. 571.302; relating to flammability
18	of interior materials) to improve the resistance of mo-
19	torcoach interiors and components to burning and
20	permit sufficient time for the safe evacuation of pas-
21	sengers from motorcoaches.
22	(3) Prevention of, and resistance to,
23	Wheel well fires.—The Secretary shall establish
24	requirements—

1	(A) to prevent and mitigate the propagation
2	of wheel well fires into the passenger compart-
3	ment; and
4	(B) to substantially reduce occupant deaths
5	and injuries from such fires.
6	(4) Automatic fire suppression.—The Sec-
7	retary shall establish requirements for motorcoaches to
8	be equipped with highly effective fire suppression sys-
9	tems that automatically respond to and suppress all
10	fires in such motorcoaches.
11	(5) Passenger evacuation.—The Secretary
12	shall establish requirements for motorcoaches to be
13	equipped with—
14	(A) improved emergency exit window, door,
15	roof hatch, and wheelchair lift door designs to ex-
16	pedite access and use by passengers of
17	motorcoaches under all emergency circumstances,
18	including crashes and fires; and
19	(B) emergency interior lighting systems, in-
20	cluding luminescent or retroreflectorized delinea-
21	tion of evacuation paths and exits, which are
22	triggered by a crash or other emergency incident
23	to accomplish more rapid and effective evacu-
24	ation of passengers.

1	(6) Causation and prevention of motor-
2	COACH FIRES.—The Secretary shall examine the prin-
3	ciple causes of motorcoach fires and vehicle design
4	changes intended to reduce the number of motorcoach
5	fires resulting from those principle causes.
6	(b) Deadline.—Not later than 42 months after the
7	date of enactment of this Act, the Secretary shall—
8	(1) issue final rules in accordance with sub-
9	section (a); or
10	(2) if the Secretary determines that any stand-
11	ard is not warranted based on the requirements and
12	considerations set forth in subsection (a) and (b) of
13	section 30111 of title 49, United States Code, submit
14	a report that describes the reasons for not prescribing
15	such a standard to—
16	(A) the Committee on Commerce, Science,
17	and Transportation of the Senate; and
18	(B) the Committee on Energy and Com-
19	merce of the House of Representatives.
20	(c) Tire Performance Standard.—Not later than
21	3 years after the date of enactment of this Act, the Secretary
22	shall—
23	(1) issue a final rule upgrading performance
24	standards for tires used on motorcoaches, including

1	an enhanced endurance test and a new high-speed
2	performance test; or
3	(2) if the Secretary determines that a standard
4	is not warranted based on the requirements and con-
5	siderations set forth in subsections (a) and (b) of sec-
6	tion 30111 of title 49, United States Code, submit a
7	report that describes the reasons for not prescribing
8	such a standard to—
9	(A) the Committee on Commerce, Science,
10	and Transportation of the Senate; and
11	(B) the Committee on Energy and Com-
12	merce of the House of Representatives.
13	SEC. 705. OCCUPANT PROTECTION, COLLISION AVOIDANCE,
14	FIRE CAUSATION, AND FIRE EXTINGUISHER
15	RESEARCH AND TESTING.
16	(a) Safety Research Initiatives.—Not later than
17	2 years after the date of enactment of this Act, the Secretary
18	shall complete the following research and testing:
19	(1) Improved fire extinguishers.—The Sec-
20	retary shall research and test the need to install im-
21	proved fire extinguishers or other readily available
22	firefighting equipment in motorcoaches to effectively
23	extinguish fires in motorcoaches and prevent pas-
24	

- 1 (2) Interior impact protection.—The Sec-2 retary shall research and test enhanced occupant im-3 pact protection standards for motorcoach interiors to 4 reduce substantially serious injuries for all passengers 5 of motorcoaches.
  - (3) Compartmentalization safety countermeasures for metarocaches, including enhanced seating designs, to substantially reduce the risk of passengers being thrown from their seats and colliding with other passengers, interior surfaces, and components in the event of a crash involving a motorcoach.
- 14 (4) COLLISION AVOIDANCE SYSTEMS.—The Sec-15 retary shall research and test forward and lateral 16 crash warning systems applications for motorcoaches.
- 17 (b) RULEMAKING.—Not later than 2 years after the 18 completion of each research and testing initiative required 19 under subsection (a), the Secretary shall issue final motor 20 vehicle safety standards if the Secretary determines that 21 such standards are warranted based on the requirements 22 and considerations set forth in subsections (a) and (b) of 23 section 30111 of title 49, United States Code.

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## 1 SEC. 706. MOTORCOACH REGISTRATION.

2	(a) REGISTRATION REQUIREMENTS.—Section
3	13902(b) is amended—
4	(1) by redesignating paragraphs (1) through (8)
5	as paragraphs (4) through (11), respectively; and
6	(2) by inserting before paragraph (4), as redesig-
7	nated, the following:
8	"(1) Additional registration requirements
9	for providers or motorcoach services.—In ad-
10	dition to meeting the requirements under subsection
11	(a)(1), the Secretary may not register a person to
12	provide motorcoach services until after the person—
13	"(A) undergoes a preauthorization safety
14	audit, including verification, in a manner suffi-
15	cient to demonstrate the ability to comply with
16	Federal rules and regulations, of—
17	"(i) a drug and alcohol testing pro-
18	gram under part 40 of title 49, Code of Fed-
19	$eral\ Regulations;$
20	"(ii) the carrier's system of compliance
21	with hours-of-service rules, including hours-
22	of-service $records;$
23	"(iii) the ability to obtain required in-
24	surance;
25	"(iv) driver qualifications, including
26	the validity of the commercial driver's li-

1	cense of each driver who will be operating
2	under such authority;
3	"(v) disclosure of common ownership,
4	common control, common management,
5	common familial relationship, or other cor-
6	porate relationship with another motor car-
7	rier or applicant for motor carrier author-
8	ity during the past 3 years;
9	"(vi) records of the State inspections,
10	or of a Level I or V Commercial Vehicle
11	Safety Alliance Inspection, for all vehicles
12	that will be operated by the carrier;
13	"(vii) safety management programs,
14	including vehicle maintenance and repair
15	programs; and
16	"(viii) the ability to comply with the
17	Americans with Disabilities Act of 1990 (42
18	U.S.C. 12101 et seq.), and the Over-the-
19	Road Bus Transportation Accessibility Act
20	of 2007 (122 Stat. 2915);
21	"(B) has been interviewed to review safety
22	management controls and the carrier's written
23	safety oversight policies and practices; and
24	"(C) through the successful completion of a
25	written examination developed by the Secretary.

- has demonstrated proficiency to comply with
   and carry out the requirements and regulations
   described in subsection (a)(1).
- "(2) PRE-AUTHORIZATION SAFETY AUDIT.—The
  pre-authorization safety audit required under paragraph (1)(A) shall be completed on-site not later than
  description of an application
  for operating authority.
- 9 "(3) FEE.—The Secretary may establish, under 10 section 9701 of title 31, a fee of not more than \$1,200 11 for new registrants that as nearly as possible covers 12 the costs of performing a preauthorization safety 13 audit. Amounts collected under this subsection shall 14 be deposited in the Highway Trust Fund (other than 15 the Mass Transit Account).".
- 16 (b) SAFETY REVIEWS OF NEW OPERATORS.—Section 17 31144(g)(1) is amended by inserting "transporting prop-18 erty" after "each operator".
- 19 (c) Conforming Amendment.—Section
   20 24305(a)(3)(A)(i) is amended by striking "section
   21 13902(b)(8)(A)" and inserting "section 13902(b)(11)(A)".
- (d) Effective Date.—The amendments made by this
  section shall take effect 1 year after the date of enactment
  of this Act.

1	SEC. 707. IMPROVED OVERSIGHT OF MOTORCOACH SERV
2	ICE PROVIDERS.
3	Section 31144, as amended by sections 204 and 604
4	of this Act, is amended by adding at the end the following
5	"(j) Periodic Safety Reviews of Providers of
6	Motorcoach Services.—
7	"(1) Safety review.—
8	"(A) In general.—The Secretary shall—
9	"(i) determine the safety fitness of all
10	providers of motorcoach services registered
11	with the Federal Motor Carrier Safety Ad-
12	ministration; and
13	"(ii) assign a safety fitness rating to
14	each such provider.
15	"(B) Applicability.—Subparagraph (A)
16	shall apply—
17	"(i) to any provider of motorcoach
18	services registered with the Administration
19	after the date of enactment of the Motor
20	coach Enhanced Safety Act of 2011 begin-
21	ning not later than 2 years after the date
22	of such registration; and
23	"(ii) to any provider of motorcoach
24	services registered with the Administration
25	on or before the date of enactment of that

1	Act beginning not later than 3 years after
2	the date of enactment of that Act.
3	"(2) Periodic review.—The Secretary shall es-
4	tablish, by regulation, a process for monitoring the
5	safety performance of each provider of motorcoach
6	services on a regular basis following the assignment
7	of a safety fitness rating, including progressive inter-
8	vention to correct unsafe practices.
9	"(3) Enforcement strike forces.—In addi
10	tion to the enhanced monitoring and enforcement ac-
11	tions required under paragraph (2), the Secretary
12	may organize special enforcement strike forces tar
13	geting providers of motorcoach services.
14	"(4) Periodic update of safety fitness rate
15	ING.—In conducting the safety reviews required under
16	this subsection, the Secretary shall reassess the safety
17	fitness rating of each provider not less frequently than
18	once every 3 years.

"(5) MOTORCOACH SERVICES DEFINED.—In this subsection, the term 'provider of motorcoach services' has the meaning given such term in section 702 of the Motorcoach Enhanced Safety Act of 2011.".

1	SEC. 708. REPORT ON FEASIBILITY, BENEFITS, AND COSTS
2	OF ESTABLISHING A SYSTEM OF CERTIFI-
3	CATION OF TRAINING PROGRAMS.
4	Not later than 2 years after the date of the enactment
5	of this Act, the Secretary shall submit a report to the Com-
6	mittee on Commerce, Science, and Transportation of the
7	Senate and the Committee on Transportation and Infra-
8	structure of the House of Representatives that describes the
9	feasibility, benefits, and costs of establishing a system of cer-
10	tification of public and private schools and of motor car-
11	riers and motorcoach operators that provide motorcoach
12	driver training.
13	SEC. 709. REPORT ON DRIVER'S LICENSE REQUIREMENTS
14	FOR 9- TO 15-PASSENGER VANS.
15	(a) In General.—Not later than 18 months after the
16	date of enactment of this Act, the Secretary shall submit
17	a report to the Committee on Commerce, Science, and
18	Transportation of the Senate and the Committee on Trans-
19	portation and Infrastructure of the House of Representa-
20	tives that examines requiring all or certain classes of driv-
21	ers operating a vehicle, which is designed or used to trans-
22	port not fewer than 9 and not more than 15 passengers
23	(i. d. di d. i ) i. i. d d. d
	(including a driver) in interstate commerce, to have a com-
24	mercial driver's license passenger-carrying endorsement

1	program under part 40 of title 49, Code of Federal Regula-
2	tions.
3	(b) Considerations.—In developing the report under
4	subsection (a), the Secretary shall consider—
5	(1) the safety benefits of the requirement de-
6	scribed in subsection (a);
7	(2) the scope of the population that would be im-
8	pacted by such requirement;
9	(3) the cost to the Federal Government and State
10	governments to meet such requirement; and
11	(4) the impact on safety benefits and cost from
12	limiting the application of such requirement to cer-
13	tain drivers of such vehicles, such as drivers who are
14	compensated for driving.
15	SEC. 710. EVENT DATA RECORDERS.
16	(a) EVALUATION.—Not later than 1 year after the date
17	of enactment of this Act, the Secretary, after considering
18	the performance requirements for event data recorders for
19	passenger vehicles under part 563 of title 49, Code of Fed-
20	eral Regulations, shall complete an evaluation of event data
21	recorders, including requirements regarding specific types
22	of vehicle operations, events and incidents, and systems in-
23	formation to be recorded, for event data recorders to be used
24	on motorcoaches used by motor carriers in interstate com-
25	merce.

1	(b) Standards and Regulations.—Not later than
2	2 years after completing the evaluation required under sub-
3	section (a), the Secretary shall issue standards and regula-
4	tions based on the results of that evaluation.
5	SEC. 711. SAFETY INSPECTION PROGRAM FOR COMMERCIAL
6	MOTOR VEHICLES OF PASSENGERS.
7	Not later than 3 years after the date of enactment of
8	this Act, the Secretary shall complete a rulemaking pro-
9	ceeding to consider requiring States to conduct annual in-
10	spections of commercial motor vehicles designed or used to
11	transport passengers, including an assessment of—
12	(1) the risks associated with improperly main-
13	tained or inspected commercial motor vehicles de-
14	signed or used to transport passengers;
15	(2) the effectiveness of existing Federal standards
16	for the inspection of such vehicles in—
17	(A) mitigating the risks described in para-
18	graph (1); and
19	(B) ensuring the safe and proper operation
20	condition of such vehicles; and
21	(3) the costs and benefits of a mandatory State
22	inspection program.

## 1 SEC. 712. DISTRACTED DRIVING.

- 2 (a) In General.—Chapter 311, as amended by sec-
- 3 tions 113, 508, and 512 of this Act, is amended by adding
- 4 after section 31154 the following:
- 5 "§31155. Regulation of the use of distracting devices
- 6 *in motorcoaches*
- 7 "(a) In General.—Not later than 1 year after the
- 8 date of enactment of the Motorcoach Enhanced Safety Act
- 9 of 2011, the Secretary of Transportation shall prescribe reg-
- 10 ulations on the use of electronic or wireless devices, includ-
- 11 ing cell phones and other distracting devices, by an indi-
- 12 vidual employed as the operator of a motorcoach (as defined
- 13 in section 702 of that Act).
- 14 "(b) Basis for Regulations.—The Secretary shall
- 15 base the regulations prescribed under subsection (a) on acci-
- 16 dent data analysis, the results of ongoing research, and
- 17 other information, as appropriate.
- 18 "(c) Prohibited Use.—Except as provided under
- 19 subsection (d), the Secretary shall prohibit the use of the
- 20 devices described in subsection (a) in circumstances in
- 21 which the Secretary determines that their use interferes
- 22 with a driver's safe operation of a motorcoach.
- 23 "(d) Permitted Use.—The Secretary may permit the
- 24 use of a device that is otherwise prohibited under subsection
- 25 (c) if the Secretary determines that such use is necessary

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1	for the safety of the driver or the public in emergency cir-
2	cumstances.".
3	(b) Conforming Amendment.—The analysis for
4	chapter 311 is amended by inserting after the item relating
5	to section 31154 the following:
	"31155. Regulation of the use of distracting devices in motorcoaches.".
6	SEC. 713. REGULATIONS.
7	Any standard or regulation prescribed or modified
8	pursuant to the Motorcoach Enhanced Safety Act of 2011
9	shall be prescribed or modified in accordance with section
10	553 of title 5, United States Code.
11	TITLE VIII—SAFE HIGHWAYS
12	AND INFRASTRUCTURE PRES-
13	<b>ERVATION</b>
14	SEC. 801. COMPREHENSIVE TRUCK SIZE AND WEIGHT LIM-
15	ITS STUDY.
16	(a) Truck Size and Weight Limits Study.—Not
17	later than 90 days after the date of enactment of this Act,
18	the Secretary, in consultation with each relevant State and
19	other applicable Federal agencies, shall commence a com-
20	prehensive truck size and weight limits study. The study
21	shall—
22	(1) provide data on accident frequency and fac-
23	tors related to accident risk of each route of the Na-

tional Highway System in each State that allows a

vehicle to operate with size and weight limits that are

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1	in excess of the Federal law and regulations and its
2	correlation to truck size and weight limits;
3	(2) evaluate the impacts to the infrastructure of
4	each route of the National Highway System in each
5	State that allows a vehicle to operate with size and
6	weight limits that are in excess of the Federal law
7	and regulations, including—
8	(A) an analysis that quantifies the cost and
9	benefits of the impacts in dollars;
10	(B) an analysis of the percentage of trucks
11	operating in excess of the Federal size and
12	weight limits; and
13	(C) an analysis that examines the ability of
14	each State to recover the cost for the impacts, or
15	the benefits incurred;
16	(3) evaluate the impacts and frequency of viola-
17	tions in excess of the Federal size and weight law and
18	regulations to determine the cost of the enforcement of
19	the law and regulations, and the effectiveness of the
20	enforcement methods;
21	(4) examine the relationship between truck per-
22	formance and crash involvement and its correlation to
23	Federal size and weight limits, including the impacts
24	on crashes;

1	(5) assess the impacts that truck size and weight
2	limits in excess of the Federal law and regulations
3	have in the risk of bridge failure contributing to the
4	structural deficiencies of bridges or in the useful life
5	of a bridge, including the impacts resulting from the
6	number of bridge loadings;
7	(6) analyze the impacts on safety and infrastruc-
8	ture in each State that allows a truck to operate in
9	excess of Federal size and weight limitations in truck-
10	only lanes; and
11	(7) compare and contrast the safety and infra-
12	structure impacts of the Federal limits regarding
13	truck size and weight limits in relation to—
14	(A) six-axle and other alternative configura-
15	tions of tractor-trailers; and
16	(B) safety records of foreign nations with
17	truck size and weight limits and tractor-trailer
18	configurations that differ from the Federal law
19	and regulations.
20	(b) Report.—Not later than 2 years after the date
21	that the study is commenced under subsection (a), the Sec-
22	retary shall submit a final report on the study, including
23	all findings and recommendations, to the Committee on
24	Commerce, Science, and Transportation and the Committee
25	on Environment and Public Works of the Senate and the

1	Committee on Transportation and Infrastructure of the
2	House of Representatives.
3	SEC. 802. COMPILATION OF EXISTING STATE TRUCK SIZE
4	AND WEIGHT LIMIT LAWS.
5	(a) In General.—Not later than 90 days after the
6	date of enactment of this Act, the Secretary, in consultation
7	with the States, shall begin to compile—
8	(1) a list for each State, as applicable, that de-
9	scribes each route of the National Highway System
10	that allows a vehicle to operate in excess of the Fed-
11	eral truck size and weight limits that—
12	(A) was authorized under State law on or
13	before the date of enactment of this Act; and
14	(B) was in actual and lawful operation on
15	a regular or periodic basis (including seasonal
16	operations) on or before the date of enactment of
17	$this\ Act;$
18	(2) a list for each State, as applicable, that de-
19	scribes—
20	(A) the size and weight limitations applica-
21	ble to each segment of the National Highway
22	System in that State as listed under paragraph
23	(1);
24	(B) each combination that exceeds the Inter-
25	state weight limit but that the Department of

1	Transportation, other Federal agency, or a State
2	agency has determined on or before the date of
3	enactment of this Act, could be or could have
4	been lawfully operated in the State; and
5	(C) each combination that exceeds the Inter-
6	state weight limit, but that the Secretary deter-
7	mines could have been lawfully operated on a
8	non-Interstate segment of the National Highway
9	System in the State on or before the date of en-
10	actment of this Act; and
11	(3) a list of each State law that designates or al-
12	lows designation of size and weight limitations in ex-
13	cess of Federal law and regulations on routes of the
14	National Highway System, including nondivisible
15	loads.
16	(b) Specifications.—The Secretary, in consultation
17	with the States, shall specify whether the determinations
18	under paragraphs (1) and (2) of subsection (a) were made
19	by the Department of Transportation, other Federal agency,
20	or a State agency.
21	(c) Report.—Not later than 2 years after the date of
22	enactment of this Act, the Secretary shall submit a final
23	report of the compilation under subsection (a) to the Com-
24	mittee on Commerce, Science, and Transportation and the
25	Committee on Environment and Public Works of the Senate

1	and the Committee on Transportation and Infrastructure
2	of the House of Representatives.
3	TITLE IX—MISCELLANEOUS
4	SEC. 901. DETENTION TIME STUDY.
5	(a) STUDY.—Not later than 30 days after the date of
6	enactment of this Act, the Secretary shall task the Motor
7	Carrier Safety Advisory Committee to study the extent to
8	which detention time contributes to drivers violating hours
9	of service requirements and driver fatigue. In conducting
10	this study, the Committee shall—
11	(1) examine data collected from driver and vehi-
12	$cle\ inspections;$
13	(2) consult with—
14	(A) motor carriers and drivers, shippers,
15	and representatives of ports and other facilities
16	where goods are loaded and unloaded;
17	(B) government officials; and
18	(C) other parties as appropriate; and
19	(3) provide recommendations to the Secretary for
20	addressing issues identified in the study.
21	(b) Report.—Not later than 18 months after the date
22	of enactment of this Act, the Secretary shall provide a re-
23	port to the Committee on Commerce, Science, and Trans-
24	portation of the Senate and the Committee on Transpor-
25	tation and Infrastructure of the House of Representatives

that includes recommendations for legislation and for addressing the results of the study. 3 SEC. 902. PROHIBITION OF COERCION. 4 Section 31136(a) is amended by— (1) striking "and" at the end of paragraph (3); 5 6 (2) striking the period at the end of paragraph (4) and inserting ": and": and 7 8 (3) adding after subsection (4) the following: 9 "(5) an operator of a commercial motor vehicle is not coerced by a motor carrier, shipper, receiver, or 10 11 transportation intermediary to operate a commercial 12 motor vehicle in violation of a regulation promul-13 gated under this section, or chapter 51 or chapter 313 14 of this title.". 15 SEC. 903. MOTOR CARRIER SAFETY ADVISORY COMMITTEE. 16 (a) Membership.—Section 4144(b)(1) of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (49 U.S.C. 31100 note), is amended by inserting "nonprofit employee labor organizations rep-19 resenting commercial motor vehicle drivers," after "indus-21 *try*,". 22 (b) TERMINATION DATE.—Section 4144(d) of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: 24 A Legacy for Users (49 U.S.C. 31100 note), is amended by

1	striking "March 31, 2012" and inserting "September 30,
2	2013".
3	SEC. 904. WAIVERS, EXEMPTIONS, AND PILOT PROGRAMS.
4	(a) Waiver Standards.—Section 31315(a) is amend-
5	ed—
6	(1) by inserting "and" at the end of paragraph
7	(2);
8	(2) by striking paragraph (3); and
9	(3) redesignating paragraph (4) as paragraph
10	(3).
11	(b) Exemption Standards.—Section 31315(b)(4) is
12	amended—
13	(1) in subparagraph (A), by inserting "(or, in
14	the case of a request for an exemption from the phys-
15	ical qualification standards for commercial motor ve-
16	hicle drivers, post on a web site established by the
17	Secretary to implement the requirements of section
18	31149)" after "Federal Register";
19	(2) by amending subparagraph (B) to read as
20	follows:
21	"(B) Upon granting a request.—Upon
22	granting a request and before the effective date of
23	the exemption, the Secretary shall publish in the
24	Federal Register (or, in the case of an exemption
25	from the physical qualification standards for

- commercial motor vehicle drivers, post on a web
  site established by the Secretary to implement
  the requirements of section 31149) the name of
  the person granted the exemption, the provisions
  from which the person is exempt, the effective period, and the terms and conditions of the exemption."; and
- 8 (3) in subparagraph (C), by inserting "(or, in 9 the case of a request for an exemption from the phys-10 ical qualification standards for commercial motor ve-11 hicle drivers, post on a web site established by the 12 Secretary to implement the requirements of section 13 31149)" after "Federal Register".
- 14 (c) Providing Notice of Exemptions to State 15 Personnel.—Section 31315(b)(7) is amended to read as 16 follows:
- 17 "(7) Notification of state compliance and 18 ENFORCEMENT PERSONNEL.—Before the effective date 19 of an exemption, the Secretary shall notify a State 20 safety compliance and enforcement agency, and re-21 quire the agency pursuant to section 31102(b)(1)(Y)22 to notify the State's roadside inspectors, that a person 23 will be operating pursuant to an exemption and the 24 terms and conditions that apply to the exemption.".

1	(d) Pilot Programs.—Section 31315(c)(1) is amend-
2	ed by striking "in the Federal Register".
3	(e) Report to Congress.—Section 31315 is amend-
4	ed by adding after subsection (d) the following:
5	"(e) Report to Congress.—The Secretary shall sub-
6	mit an annual report to the Committee on Commerce,
7	Science, and Transportation of the Senate and the Com-
8	mittee on Transportation and Infrastructure of the House
9	of Representatives listing the waivers, exemptions, and pilot
10	programs granted under this section, and any impacts on
11	safety.
12	"(f) Web Site.—The Secretary shall ensure that the
13	Federal Motor Carrier Safety Administration web site in-
14	cludes a link to the web site established by the Secretary
15	to implement the requirements under sections 31149 and
16	31315. The link shall be in a clear and conspicuous location
17	on the home page of the Federal Motor Carrier Safety Ad-
18	ministration web site and be easily accessible to the pub-
19	lic.".
20	SEC. 905. TRANSPORTATION OF HORSES.
21	Section 80502 is amended—
22	(1) in subsection (c), by striking "This section
23	does not" and inserting "Subsections (a) and (b) shall
24	not";

1	(2) by redesignating subsection (d) as subsection
2	(e);
3	(3) by inserting after subsection (c) the fol-
4	lowing:
5	"(d) Transportation of Horses.—
6	"(1) Prohibition.—No person may transport,
7	or cause to be transported, a horse from a place in
8	a State, the District of Columbia, or a territory or
9	possession of the United States through or to a place
10	in another State, the District of Columbia, or a terri-
11	tory or possession of the United States in a motor ve-
12	hicle containing 2 or more levels stacked on top of
13	each other.
14	"(2) Motor vehicle defined.—In this sub-
15	section, the term 'motor vehicle'—
16	"(A) means a vehicle driven or drawn by
17	mechanical power and manufactured primarily
18	for use on public highways; and
19	"(B) does not include a vehicle operated ex-
20	clusively on a rail or rails."; and
21	(4) in subsection (e), as redesignated—
22	(A) by striking "A rail carrier" and insert-
23	ing the following:
24	"(1) In general.—A rail carrier";

1	(B) by striking "this section" and inserting
2	"subsection (a) or (b)"; and
3	(C) by striking "On learning" and insert-
4	ing before "of a violation" the following:
5	"(2) Transportation of Horses in multi-
6	LEVEL TRAILER.—
7	"(A) Civil Penalty.—A person that know-
8	ingly violates subsection (d) is liable to the
9	United States Government for a civil penalty of
10	at least \$100 but not more than \$500 for each
11	violation. A separate violation occurs under sub-
12	section (d) for each horse that is transported, or
13	caused to be transported, in violation of sub-
14	section (d).
15	"(B) Relationship to other laws.—The
16	penalty provided under subparagraph (A) shall
17	be in addition to any penalty or remedy avail-
18	able under any other law.
19	"(3) Civil Action.—On learning".
20	TITLE X—HOUSEHOLD GOODS
21	TRANSPORTATION
22	SEC. 1001. ADDITIONAL REGISTRATION REQUIREMENTS
23	FOR HOUSEHOLD GOODS MOTOR CARRIERS.
24	(a) Section 13902(a)(2) is amended—

1	(1) in subparagraph (B), by striking "section
2	13702(c);" and inserting "section 13702(c); and";
3	(2) by amending subparagraph (C) to read as
4	follows:
5	"(C) demonstrates, before being registered,
6	through successful completion of a proficiency ex-
7	amination established by the Secretary, knowl-
8	edge and intent to comply with applicable Fed-
9	eral laws relating to consumer protection, esti-
10	mating, consumers' rights and responsibilities,
11	and options for limitations of liability for loss
12	and damage."; and
13	(3) by striking subparagraph (D).
14	(b) Compliance Reviews of New Household
15	Goods Motor Carriers.—Section 31144(g), as amended
16	by section 102 of this Act, is amended by adding at the
17	end the following:
18	"(6) Additional requirements for house-
19	HOLD GOODS MOTOR CARRIERS.—(A) In addition to
20	the requirements of this subsection, the Secretary shall
21	require, by regulation, each registered household goods
22	motor carrier to undergo a consumer protection
23	standards review not later than 18 months after the
24	household goods motor carrier begins operations under
25	such authority.

1	"(B) Elements.—In the regulations issued
2	pursuant to subparagraph (A), the Secretary
3	shall establish the elements of the consumer pro-
4	tections standards review, including basic man-
5	agement controls. In establishing the elements,
6	the Secretary shall consider the effects on small
7	businesses and shall consider establishing alter-
8	nate locations where such reviews may be con-
9	ducted for the convenience of small businesses.".
10	(c) Effective Date.—The amendments made by this
11	section shall take effect 2 years after the date of enactment
12	of this Act.
13	SEC. 1002. FAILURE TO GIVE UP POSSESSION OF HOUSE-
14	HOLD GOODS.
15	(a) Injunctive Relief.—Section 14704(a)(1) is
	(a) Injunctive Relief.—Section 14704(a)(1) is amended by striking "and 14103" and inserting ", 14103,
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16 17	amended by striking "and 14103" and inserting ", 14103,
16 17 18	amended by striking "and 14103" and inserting ", 14103, and 14915(c)".
16 17 18	amended by striking "and 14103" and inserting ", 14103, and 14915(c)".  (b) CIVIL PENALTIES.—Section 14915(a)(1) is amend-
16 17 18 19 20	amended by striking "and 14103" and inserting ", 14103, and 14915(c)".  (b) CIVIL PENALTIES.—Section 14915(a)(1) is amended by adding at the end the following:
16 17 18 19 20 21	amended by striking "and 14103" and inserting ", 14103, and 14915(c)".  (b) CIVIL PENALTIES.—Section 14915(a)(1) is amended by adding at the end the following:  "The United States may assign all or a portion of the
16 17 18 19 20 21 22	amended by striking "and 14103" and inserting ", 14103, and 14915(c)".  (b) CIVIL PENALTIES.—Section 14915(a)(1) is amended by adding at the end the following:  "The United States may assign all or a portion of the civil penalty to an aggrieved shipper. The Secretary of

1	found holding a household goods shipment hostage return
2	the goods to an aggrieved shipper.".
3	SEC. 1003. SETTLEMENT AUTHORITY.
4	(a) Settlement of General Civil Penalties.—
5	Section 14901 is amended by adding at the end the fol-
6	lowing:
7	"(h) Settlement of Household Goods Civil Pen-
8	Alties.—Nothing in this section shall be construed to pro-
9	hibit the Secretary from accepting partial payment of a
10	civil penalty as part of a settlement agreement in the public
11	interest, or from holding imposition of any part of a civil
12	penalty in abeyance.".
13	(b) Settlement of Household Goods Civil Pen-
14	ALTIES.—Section 14915(a) is amended by adding at the
15	end the following:
16	"(4) Settlement Authority.—Nothing in this
17	section shall be construed as prohibiting the Secretary
18	from accepting partial payment of a civil penalty as
19	part of a settlement agreement in the public interest,
20	or from holding imposition of any part of a civil pen-
21	alty in abeyance.".
22	SEC. 1004. HOUSEHOLD GOODS TRANSPORTATION ASSIST-
23	ANCE PROGRAM.
24	(a) Joint Assistance Program.—Not later than 18

25 months after the date of enactment of this Act, the Secretary

1	shall develop and implement a joint assistance program,
2	through the Federal Motor Carrier Safety Administra-
3	tion—
4	(1) to educate consumers about the household
5	goods motor carrier industry pursuant to the rec-
6	ommendations of the task force established under sec-
7	tion 1005 of this Act;
8	(2) to improve the Federal Motor Carrier Safety
9	Administration's implementation, monitoring, and
10	coordination of Federal and State household goods en-
11	forcement activities;
12	(3) to assist a consumer with the timely resolu-
13	tion of an interstate household goods hostage situa-
14	tion, as appropriate; and
15	(4) to conduct other enforcement activities as
16	designated by the Secretary.
17	(b) Joint Assistance Program Partnership.—The
18	Secretary—
19	(1) may partner with 1 or more household goods
20	motor carrier industry groups to implement the joint
21	assistance program under subsection (a); and
22	(2) shall ensure that each participating house-
23	hold goods motor carrier industry group—
24	(A) implements the joint assistance pro-
25	gram in the best interest of the consumer;

1	(B) implements the joint assistance pro-
2	gram in the public interest;
3	(C) accurately represents its financial inter-
4	ests in providing household goods mover services
5	in the normal course of business and in assisting
6	consumers resolving hostage situations;
7	(D) does not hold itself out or misrepresent
8	itself as an agent of the Federal government;
9	(E) abides by Federal regulations and
10	guidelines for the provision of assistance and re-
11	ceipt of compensation for household goods mover
12	services; and
13	(F) accurately represents the Federal and
14	State remedies that are available to consumers
15	for resolving interstate household goods hostage
16	situations.
17	(c) Report.—The Secretary shall submit a report an-
18	nually to the Committee on Commerce, Science, and Trans-
19	portation of the Senate and the Committee on Transpor-
20	tation and Infrastructure of the House of Representatives
21	providing a detailed description of the joint assistance pro-
22	gram under subsection (a).
23	(d) Prohibition.—The joint assistance program
24	under subsection (a) may not include the provision of funds

1	by the United States to a consumer for lost, stolen, or dam-
2	aged items.
3	SEC. 1005. HOUSEHOLD GOODS CONSUMER EDUCATION
4	PROGRAM.
5	(a) Task Force.—The Secretary of Transportation
6	shall establish a task force to develop recommendations to
7	ensure that a consumer is informed of Federal law con-
8	cerning the transportation of household goods by a motor
9	carrier, including recommendations—
10	(1) on how to condense publication ESA 03005
11	of the Federal Motor Carrier Safety Administration
12	into a format that can be more easily used by a con-
13	sumer; and
14	(2) on the use of state-of-the-art education tech-
15	niques and technologies, including the use of the
16	Internet as an educational tool.
17	(b) Task Force Members.—The task force shall be
18	comprised of—
19	(1) individuals with expertise in consumer af-
20	fairs;
21	(2) educators with expertise in how people learn
22	most effectively; and
23	(3) representatives of the household goods moving
24	industry.

1	(c) Recommendations.—Not later than 1 year after
2	the date of enactment of this Act, the task force shall com-
3	plete its recommendations under subsection (a). Not later
4	than 1 year after the task force completes its recommenda-
5	tions under subsection (a), the Secretary shall issue regula-
6	tions implementing the recommendations, as appropriate.
7	(d) Federal Advisory Committee Act Exemp-
8	TION.—The Federal Advisory Committee Act (5 U.S.C.
9	App.) shall not apply to the task force.
10	(e) Termination.—The task force shall terminate 2
11	years after the date of enactment of this Act.
12	TITLE XI—TECHNICAL
13	<b>AMENDMENTS</b>
14	SEC. 1101. UPDATE OF OBSOLETE TEXT.
15	(a) Section 31137(e), as redesignated by section 301
16	of this Act, is amended by striking "Not later than Decem-
17	ber 1, 1990, the Secretary shall prescribe" and inserting
18	"The Secretary shall maintain".
19	(b) Section 31151(a) is amended—
20	(1) by amending paragraph (1) to read as fol-
21	lows:
22	"(1) In general.—The Secretary of Transpor-
23	tation shall maintain a program to ensure that inter-
24	modal equipment used to transport intermodal con-
25	tainers is safe and systematically maintained."; and

1	(2) by striking paragraph (4).
2	(c) Section 31307(b) is amended by striking "Not later
3	than December 18, 1994, the Secretary shall prescribe" and
4	inserting "The Secretary shall maintain".
5	(d) Section $31310(g)(1)$ is amended by striking "Not
6	later than 1 year after the date of enactment of this Act,
7	the" and inserting "The".
8	(e) Section 4123(f) of the Safe, Accountable, Flexible,
9	Efficient Transportation Equity Act: A Legacy for Users
10	(119 Stat. 1736), is amended by striking "Not later than
11	1 year after the date of enactment of this Act, the" and
12	inserting "The".
13	SEC. 1102. CORRECTION OF INTERSTATE COMMERCE COM-
14	MISSION REFERENCES.
15	(a) Safety Information and Intervention in
16	Interstate Commerce Commission Proceedings.—
	INTERSTATE COMMENCE COMMISSION INCCEEDINGS.—
17	Chapter 3 is amended—
17 18	
	Chapter 3 is amended—
18	Chapter 3 is amended—  (1) by repealing section 307;
18 19	Chapter 3 is amended—  (1) by repealing section 307;  (2) in the analysis, by striking the item relating
18 19 20	Chapter 3 is amended—  (1) by repealing section 307;  (2) in the analysis, by striking the item relating to section 307;
18 19 20 21	Chapter 3 is amended—  (1) by repealing section 307;  (2) in the analysis, by striking the item relating to section 307;  (3) in section 333(d)(1)(C), by striking "Inter-

1	(A) by striking "Interstate Commerce Com-
2	mission" and inserting "Surface Transportation
3	Board"; and
4	(B) by striking "Commission" and insert-
5	ing "Board".
6	(b) Filing and Procedure for Application to
7	Abandon or Discontinue.—Section 10903(b)(2) is
8	amended by striking "24706(c) of this title" and inserting
9	"24706(c) of this title before May 31, 1998".
10	(c) Rights and Remedies of Persons Injured by
11	Carriers or Brokers.—
12	(1) Section 14704 is amended—
13	(A) in subsection (a)—
14	(i) by striking "In General.—" and
15	all that follows through "injured" and in-
16	serting "Enforcement of Order.—A per-
17	son injured"; and
18	(ii) by redesignating paragraph (2) as
19	subsection (b)(1); and
20	(B) in subsection (b)—
21	(i) by redesignating subsection (b) as
22	paragraph (2);
23	(ii) by striking "Liability and Dam-
24	AGES FOR EXCEEDING TARIFF RATE.—"
25	and all that follows through "A carrier"

1	and inserting "Exceeding tariff rate.—
2	"; and
3	(iii) by striking "Damages for viola-
4	TIONS.—" in paragraph (1), as redesig-
5	nated, and inserting "OTHER VIOLA-
6	TIONS.—".
7	(2) Section $14705(c)$ is amended by striking
8	"14704(b)" and inserting "14704(b)(2)".
9	(d) Technical Amendments to Part C of Sub-
10	TITLE V.—
11	(1) Section 24307(b)(3) is amended by striking
12	"Interstate Commerce Commission" and inserting
13	"Surface Transportation Board".
14	(2) Section 24311 is amended—
15	(A) by striking "Interstate Commerce Com-
16	mission" and inserting "Surface Transportation
17	Board";
18	(B) by striking "Commission" each place it
19	appears and inserting "Board"; and
20	(C) by striking "Commission's" and insert-
21	ing "Board's".
22	(3) Section 24902 is amended—
23	(A) by striking "Interstate Commerce Com-
24	mission" each place it appears and inserting
25	"Surface Transportation Board": and

1	(B) by striking "Commission" each place it
2	appears and inserting "Board".
3	(4) Section 24904 is amended—
4	(A) by striking "Interstate Commerce Com-
5	mission" and inserting "Surface Transportation
6	Board"; and
7	(B) by striking "Commission" each place it
8	appears and inserting "Board".
9	SEC. 1103. TECHNICAL AND CONFORMING AMENDMENTS.
10	(a) Section $14504a(c)(1)$ is amended—
11	(1) in subparagraph (C), by striking "sections"
12	and inserting "section"; and
13	(2) in subparagraph (D)(ii)(II) by striking the
14	period at the end and inserting "; and".
15	(b) Section 31103(a) is amended by striking "section
16	31102(b)(1)(E)" and inserting "section $31102(b)(2)(E)$ ".
17	(c) Section 31103(b) is amended by striking "author-
18	ized by section $31104(f)(2)$ ".
19	(d) Section $31309(b)(2)$ is amended by striking
20	"31308(2)" and inserting "31308(3)".

1	TITLE XII—SURFACE TRANSPOR-
2	TATION AND FREIGHT POLICY
3	ACT OF 2011
4	SEC. 1201. SHORT TITLE.
5	This title may be cited as the "Surface Transportation
6	and Freight Policy Act of 2011".
7	SEC. 1202. ESTABLISHMENT OF A NATIONAL SURFACE
8	TRANSPORTATION AND FREIGHT POLICY.
9	(a) In General.—Subchapter I of chapter 3, as
10	amended by section 1102 of this Act, is amended—
11	(1) by redesignating sections 304 through 306 as
12	sections 307 through 309, respectively;
13	(2) by redesignating sections 308 and 309 as sec-
14	tions 310 and 311, respectively;
15	(3) by redesignating sections 303 and 303a as
16	sections 305 and 306, respectively; and
17	(4) by inserting after section 302 the following:
18	"§ 303. National surface transportation policy
19	"(a) Policy.—It is the policy of the United States to
20	develop a comprehensive national surface transportation
21	system that advances the national interest and defense,
22	interstate and foreign commerce, the efficient and safe inter-
23	state mobility of people and goods, and the protection of
24	the environment. The system shall be built, maintained,
25	managed, and operated as a partnership between the Fed-

1	eral, State, and local governments and the private sector
2	and shall be coordinated with the overall transportation
3	system of the United States, including the Nation's air, rail,
4	pipeline, and water transportation systems. The Secretary
5	of Transportation shall be responsible for carrying out this
6	policy and for defining the Federal government's role in the
7	system.
8	"(b) Objectives.—The objectives of the policy shall
9	be to facilitate and advance—
10	"(1) the improved accessibility and reduced trav-
11	el times for persons and goods within and between
12	nations, regions, States, and metropolitan areas;
13	"(2) the safety and health of the public;
14	"(3) the security of the Nation and the public;
15	"(4) environmental protection;
16	"(5) energy conservation and security, including
17	reducing transportation-related energy use;
18	"(6) international and interstate freight move-
19	ment, trade enhancement, job creation, and economic
20	development;
21	"(7) responsible planning to address population
22	distribution and employment and sustainable devel-
23	opment;

1	"(8) the preservation and adequate performance
2	of system-critical transportation assets, as defined by
3	the Secretary;
4	"(9) reasonable access to the national surface
5	transportation system for all system users, including
6	rural communities;
7	"(10) the sustainable, balanced, and adequate fi-
8	nancing of the national surface transportation sys-
9	tem; and
10	"(11) innovation in transportation services, in-
11	frastructure, and technology.
12	"(c) Goals.—
13	"(1) Specific goals.—The goals of the policy
14	shall be—
15	"(A) to reduce average per capita peak pe-
16	riod travel times on an annual basis;
17	"(B) to reduce national motor vehicle-re-
18	lated and truck-related fatalities by 50 percent
19	by 2030;
20	"(C) to reduce national surface transpor-
21	tation delays per capita on an annual basis;
22	"(D) to improve the access to employment
23	opportunities and other economic activities;
24	"(E) to increase the percentage of system-
25	critical surface transportation assets, as defined

1	by the Secretary, that are in a state of good re-
2	pair by 20 percent by 2030;
3	"(F) to improve access to public transpor-
4	tation, intercity passenger rail services, and non-
5	motorized transportation where travel demand
6	warrants;
7	"(G) to reduce passenger and freight trans-
8	portation infrastructure-related delays entering
9	into and out of international points of entry on
10	an annual basis;
11	"(H) to increase travel time reliability on
12	major freight corridors that connect major popu-
13	lation centers to freight generators and inter-
14	national gateways on an annual basis;
15	"(I) to ensure adequate transportation of
16	domestic energy supplies and promote energy se-
17	curity;
18	"( $J$ ) to maintain or reduce the percentage of
19	gross domestic product consumed by transpor-
20	tation costs; and
21	"(K) to reduce transportation-related im-
22	pacts on the environment and on communities
23	on an annual basis.
24	"(2) Baselines.—Not later than 2 years after
25	the date of enactment of the Surface Transportation

1	and Freight Policy Act of 2011, the Secretary shall
2	develop baselines for the goals and shall determine ap-
3	propriate methods of data collection to measure the
4	attainment of the goals.".
5	(b) Freight Policy.—Subchapter I of chapter 3, as
6	amended by section 1202(a) of this Act, is amended by add-
7	ing at the end the following:
8	"§ 312. National freight transportation policy.
9	"(a) National Freight Transportation Policy.—
10	It is the policy of the United States to improve the effi-
11	ciency, operation, and security of the national transpor-
12	tation system to move freight by leveraging investments and
13	promoting partnerships that advance interstate and foreign
14	commerce, promote economic competitiveness and job cre-
15	ation, improve the safe and efficient mobility of goods, and
16	protect the public health and the environment.
17	"(b) Objectives.—The objectives of the policy are—
18	"(1) to target investment in freight transpor-
19	tation projects that strengthen the economic competi-
20	tiveness of the United States with a focus on domestic
21	industries and businesses and the creation and reten-
22	tion of high-value jobs;
23	"(2) to promote and advance energy conservation
24	and the environmental sustainability of freight move-
25	ments;

1	"(3) to facilitate and advance the safety and
2	health of the public, including communities adjacent
3	to freight movements;
4	"(4) to provide for systematic and balanced in-
5	vestment to improve the overall performance and reli-
6	ability of the national transportation system to move
7	freight, including ensuring trade facilitation and
8	transportation system improvements are mutually
9	supportive;
10	"(5) to promote partnerships between Federal,
11	State, and local governments, the private sector, and
12	other transportation stakeholders to leverage invest-
13	ments in freight transportation projects; and
14	"(6) to encourage adoption of operational poli-
15	cies, such as intelligent transportation systems, to im-
16	prove the efficiency of freight-related transportation
17	movements and infrastructure.".
18	(c) Conforming Amendments.—The table of contents
19	for chapter 3 is amended—
20	(1) by redesignating the items relating to sec-
21	tions 304 through 306 as sections 307 through 309,
22	respectively;
23	(2) by redesignating the items relating to sec-
24	tions 308 and 309 as sections 310 and 311, respec-
25	tively;

1	(3) by redesignating the items relating to sec-
2	tions 303 and 303a as sections 305 and 306, respec-
3	tively;
4	(4) by inserting after the item relating to section
5	302 the following:
	"303. National surface transportation policy."; and
6	(5) by inserting after the item relating to section
7	311 the following:
	"312. National freight transportation policy.".
8	SEC. 1203. SURFACE TRANSPORTATION AND FREIGHT STRA-
9	TEGIC PLAN.
10	(a) Surface Transportation and Freight Stra-
11	TEGIC Plan.—Subchapter I of chapter 3, as amended by
12	section 1202 of this Act, is amended by inserting after sec-
13	tion 303 the following—
14	"§ 304. National surface transportation and freight
15	strategic performance plan.
16	"(a) Development.—Not later than 2 years after the
17	date of enactment of the Surface Transportation and
18	Freight Policy Act of 2011, the Secretary of Transportation
19	shall develop and implement a National Surface Transpor-
20	tation and Freight Performance Plan to achieve the policy,
21	objectives, and goals set forth in sections 303 and 312.
22	"(b) Contents.—The plan shall include—
23	"(1) an assessment of the current performance of
24	the national surface transportation system and an

1	analysis of the system's ability to achieve the policy
2	objectives, and goals set forth in sections 303 and 312
3	"(2) an analysis of emerging and long-term pro-
4	jected trends, including economic and national trade
5	policies, that will impact the performance, needs, and
6	uses of the national surface transportation system, in
7	cluding the system to move freight;
8	"(3) a description of the major challenges to ef-
9	fectively meeting the policy, objectives, and goals se
10	forth in sections 303 and 312 and a plan to address
11	such challenges;
12	"(4) a comprehensive strategy and investmen
13	plan to meet the policy, objectives, and goals set forth
14	in sections 303 and 312, including a strategy to de-
15	velop the coalitions, partnerships, and other collabo-
16	rative financing efforts necessary to ensure stable, re-
17	liable funding and completion of freight corridors and
18	projects;
19	"(5) initiatives to improve transportation mod
20	eling, research, data collection, and analysis, includ
21	ing those to assess impacts on public health, and envi
22	$ronmental\ conditions;$
23	"(6) a plan for any reorganization of the De-

partment of Transportation or its agencies necessary

24

1	to meet the policy, objectives, and goals set forth in
2	sections 303 and 312;
3	"(7) guidelines to encourage the appropriate bal-
4	ance of means to finance the national transportation
5	system to move freight to implement the plan and the
6	investment plan proposed under paragraph (4); and
7	"(8) a list of priority freight corridors and gate-
8	ways to be improved and developed to meet the policy,
9	objectives, and goals set forth in section 312.
10	"(c) Consultation.—In developing the plan required
11	by subsection (a), the Secretary shall—
12	"(1) consult with appropriate Federal agencies,
13	local, State, and tribal governments, public and pri-
14	vate transportation stakeholders, non-profit organiza-
15	tions representing transportation employees, appro-
16	priate foreign governments, and other interested par-
17	ties;
18	"(2) consider on-going Federal, State, and cor-
19	ridor-wide transportation plans;
20	"(3) provide public notice and hearings and so-
21	licit public comments on the plan, and
22	"(4) as appropriate, establish advisory commit-
23	tees to assist with developing the plan.
24	"(d) Submittal and Publication.—The Secretary
25	shall—

1	"(1) submit the completed plan to the Committee
2	on Commerce, Science, and Transportation of the
3	Senate and the Committee on Transportation and In-
4	frastructure of the House of Representatives; and
5	"(2) post the completed plan on the Department
6	of Transportation's public web site.
7	"(e) Progress Reports.—The Secretary shall sub-
8	mit biennial progress reports on the implementation of the
9	plan beginning 2 years after the date of submittal of the
10	plan under subsection (d)(1). Each progress report shall—
11	"(1) describe progress made toward fully imple-
12	menting the plan and achieving the policies, objec-
13	tives, and goals established under sections 303 and
14	312;
15	"(2) describe challenges and obstacles to full im-
16	plementation;
17	"(3) describe updates to the plan necessary to re-
18	flect changed circumstances or new developments; and
19	"(4) make policy and legislative recommenda-
20	tions the Secretary believes are necessary and appro-
21	priate to fully implement the plan.
22	"(f) Data.—The Secretary shall have the authority to
23	conduct studies, gather information, and require the pro-
24	duction of data necessary to develop or update this plan,
25	consistent with Federal privacy standards.

1	"(g) Implementation.—The Secretary shall—
2	"(1) develop appropriate performance criteria
3	and data collections systems for each Federal surface
4	transportation program to evaluate:
5	"(A) whether such programs are consistent
6	with the policy, objectives, and goals established
7	by sections 303 and 312; and
8	"(B) how effective such programs are in
9	contributing to the achievement of the policy, ob-
10	jectives, and goals established by sections 303
11	and 312;
12	"(2) using the criteria developed under para-
13	graph (1), periodically evaluate each such program
14	and provide the results to the public;
15	"(3) based on the evaluation performed under
16	paragraph (2), make any necessary changes or im-
17	provements to such programs to ensure such consist-
18	ency and effectiveness;
19	"(4) implement this section in a manner that is
20	consistent with sections 302, 5503, 10101, and 13101
21	of this title and section 101 of title 23 to the extent
22	that such sections do not conflict with the policy, ob-
23	jectives, and goals established by sections 303 and
24	312:

1	"(5) review, update, and reissue all relevant sur-
2	face transportation planning requirements to ensure
3	that such requirements require that regional, State,
4	and local surface transportation planning efforts
5	funded with Federal funds are consistent with the pol-
6	icy, objectives, and goals established by this section;
7	and
8	"(6) require States and metropolitan planning
9	organizations to annually report on the use of Federal
10	surface transportation funds, including a description
11	of—
12	"(A) which projects and priorities were
13	funded with such funds;
14	"(B) the rationale and method employed for
15	apportioning such funds to the projects and pri-
16	orities; and
17	"(C) how the obligation of such funds is
18	consistent with or advances the policy, objectives,
19	and goals established by sections 303 and 312.".
20	(b) Conforming Amendment.—The table of contents
21	for chapter 3 is amended by inserting after the item relating
22	to section 303 the following:

"304. National surface transportation and freight strategic performance plan.".

1	SEC. 1204. TRANSPORTATION INVESTMENT DATA AND
2	PLANNING TOOLS.
3	(a) In General.—Not later than 2 years after the
4	date of enactment of this Act, the Secretary shall—
5	(1) develop new tools or improve existing tools to
6	support an outcome-oriented, performance-based ap-
7	proach to evaluate proposed freight-related and other
8	surface transportation projects. These new or im-
9	proved tools shall include—
10	(A) a systematic cost-benefit analysis;
11	(B) an evaluation of external effects on con-
12	gestion, pollution, the environment, and the pub-
13	lic health;
14	(C) a valuation of modal alternatives; and
15	(D) other elements to assist in effective
16	transportation planning; and
17	(2) facilitate the collection of transportation-re-
18	lated data to support a broad range of evaluation
19	methods and techniques such as demand forecasts,
20	modal diversion forecasts, estimates of the effect of
21	proposed investments on congestion, pollution, public
22	health, and other factors, to assist in making trans-
23	portation investment decisions. At a minimum, the
24	Secretary, in consultation with other relevant Federal
25	agencies, shall consider any improvements to the
26	Commodity Flow Survey that reduce identified freight

1	data gaps and deficiencies and help evaluate forecasts
2	of transportation demand.
3	(b) Consultation.—To the extent practicable, the
4	Secretary shall consult with Federal, State, and local trans-
5	portation planners to develop, improve, and implement the
6	tools and collect the data under subsection (a).
7	(c) Establishment of Pilot Program.—
8	(1) Establishment.—To assist in the develop-
9	ment of tools under subsection (a) and to inform the
10	National Surface Transportation and Freight Per-
11	formance Plan required by section 304 of title 49,
12	United States Code, the Secretary shall establish a
13	pilot program under which the Secretary shall con-
14	duct case studies of States and metropolitan planning
15	organizations that are designed—
16	(A) to provide more detailed, in-depth anal-
17	ysis and data collection with respect to transpor-
18	tation programs; and
19	(B) to apply rigorous methods of measuring
20	and addressing the effectiveness of program par-
21	ticipants in achieving national transportation
22	goals.
23	(2) Preliminary requirements.—
24	(A) Solicitation.—The Secretary shall so-
25	licit applications to participate in the pilot pro-

1	gram from States and metropolitan planning or-
2	ganizations.
3	(B) Notification.—A State or metropoli-
4	tan planning organization that desires to par-
5	ticipate in the pilot program shall notify the
6	Secretary of such desire before a date determined
7	by the Secretary.
8	(C) Selection.—
9	(i) Number of program partici-
10	PANTS.—The Secretary shall select to par-
11	ticipate in the pilot program—
12	(I) not fewer than 3, and not
13	more than 5, States; and
14	(II) not fewer than 3, and not
15	more than 5, metropolitan planning
16	organizations.
17	(ii) Timing.—The Secretary shall se-
18	lect program participants not later than 3
19	months after the date of enactment of this
20	Act.
21	(iii) Diversity of program partici-
22	PANTS.—The Secretary shall, to the extent
23	practicable, select program participants
24	that represent a broad range of geographic
25	and demographic areas (including rural

1	and urban areas) and types of transpor-
2	tation programs.
3	(d) Case Studies.—
4	(1) Baseline report.—Not later than 6
5	months after the date of enactment of this Act, each
6	program participant shall submit to the Secretary a
7	baseline report that—
8	(A) describes the reporting and data collec-
9	tion processes of the program participant for
10	transportation investments that are in effect on
11	the date of the report;
12	(B) assesses how effective the program par-
13	ticipant is in achieving the national surface
14	transportation goals in section 303 of title 49,
15	United States Code;
16	(C) describes potential improvements to the
17	methods and metrics used to measure the effec-
18	tiveness of the program participant in achieving
19	national surface transportation goals in section
20	303 of title 49, United States Code, and the chal-
21	lenges to implementing such improvements; and
22	(D) includes an assessment of whether, and
23	specific reasons why, the preparation and sub-
24	mission of the baseline report may be limited,
25	incomplete, or unduly burdensome, including

1	any recommendations for facilitating the prepa-
2	ration and submission of similar reports in the
3	future.
4	(2) EVALUATION.—Each program participant
5	shall work cooperatively with the Secretary to evalu-
6	ate the methods and metrics used to measure the effec-
7	tiveness of the program participant in achieving na-
8	tional surface transportation goals in section 303 of
9	title 49, United States Code, including—
10	(A) by considering the degree to which such
11	methods and metrics take into account—
12	(i) the factors that influence the effec-
13	tiveness of the program participant in
14	achieving the national surface transpor-
15	tation goals;
16	(ii) all modes of transportation; and
17	(iii) the transportation program as a
18	whole, rather than individual projects with-
19	in the transportation program; and
20	(B) by identifying steps that could be used
21	to implement the potential improvements identi-
22	fied under paragraph $(1)(C)$ .
23	(3) Final Report.—Not later than 18 months
24	after the date of enactment of this section, each pro-

1	gram participant shall submit to the Secretary a
2	comprehensive final report that—
3	(A) contains an updated assessment of the
4	effectiveness of the program participant in
5	achieving national surface transportation goals
6	under section 303 of title 49, United States Code;
7	and
8	(B) describes the ways in which the per-
9	formance of the program participant in col-
10	lecting and reporting data and carrying out the
11	transportation program of the program partici-
12	pant has improved or otherwise changed since
13	the date of submission of the baseline report
14	$under\ subparagraph\ (A).$
15	SEC. 1205. NATIONAL FREIGHT INFRASTRUCTURE INVEST-
16	MENT GRANTS.
17	(a) Establishment of Program.—Chapter 55 is
18	amended by adding at the end the following:
19	"SUBCHAPTER III—FINANCIAL ASSISTANCE
20	"§ 5581. National freight infrastructure investment
21	grants.
22	"(a) Establishment of Program.—The Secretary
23	of Transportation shall establish a competitive grant pro-
24	gram to provide financial assistance for capital investments

1	that improve the efficiency of the national transportation
2	system to move freight.
3	"(b) Eligible Projects.—An applicant is eligible
4	for a grant under this section for—
5	"(1) a port development or improvement project;
6	"(2) a multimodal terminal facility project;
7	"(3) a land port of entry project;
8	"(4) a freight rail improvement or capacity ex-
9	pansion project;
10	"(5) an intelligent transportation system project
11	primarily for freight benefit that reduces congestion
12	or improves safety;
13	"(6) a project that improves access to a port or
14	terminal facility;
15	"(7) a highway project to reduce congestion or
16	improve safety; or
17	"(8) planning, preparation, or design of any
18	project described in paragraph (1), (2), (3), (4), (5),
19	(6), or (7).
20	"(c) Project Selection Criteria.—In determining
21	whether to award a grant to an eligible applicant under
22	this section, the Secretary shall consider the extent to which
23	the project—

1	"(1) supports the objectives of the National Sur-
2	face Transportation and Freight Performance Plan
3	developed under section 304;
4	"(2) leverages Federal investment by encouraging
5	non-Federal contributions to the project, including
6	$contributions\ from\ public-private\ partnerships;$
7	"(3) improves the mobility of goods and com-
8	modities;
9	"(4) incorporates new and innovative tech-
10	nologies, including freight-related intelligent transpor-
11	tation systems;
12	"(5) improves energy efficiency or reduces green-
13	house gas emissions;
14	"(6) helps maintain or protect the environment,
15	including reducing air and water pollution;
16	"(7) reduces congestion;
17	"(8) improves the condition of the freight infra-
18	structure, including bringing it into a state of good
19	repair;
20	"(9) improves safety, including reducing trans-
21	portation accidents, injuries, and fatalities;
22	"(10) demonstrates that the proposed project can-
23	not be readily and efficiently realized without Federal
24	support and participation: and

- 1 "(11) enhances national or regional economic de-2 velopment, growth, and competitiveness.
- 4 projects that have the highest system performance improve-

"(d) Priority.—The Secretary shall give priority to

- 5 ment relative to their benefit-cost analysis, as measured by
- 6 the tools developed under section 1204 of the Surface Trans-
- 7 portation and Freight Policy Act of 2011 and those that
- 8 support domestic manufacturing of goods.
- 9 "(e) Letters of Intent.—

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- 10 "(1) IN GENERAL.—The Secretary may issue a
  11 letter of intent to an applicant announcing an inten12 tion to obligate, for a major capital project under this
  13 section, an amount from future available budget au14 thority specified in law that is not more than the
  15 amount stipulated as the financial participation of
  16 the Secretary in the project.
  - "(2) Written notice.—Not later than 30 days before issuing a letter under paragraph (1), the Secretary shall provide written notice of the proposed letter or agreement to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives. The Secretary shall include with the notification a copy of the proposed letter or agreement, the criteria used under subsection

- (c) for selecting the project for a grant award, and a
   description of how the project meets such criteria.
- 3 "(3) Subject to availability of funds.—An 4 obligation or administrative commitment may be 5 made only when amounts are made available. Each 6 letter of intent shall state that the contingent commit-7 ment is not an obligation of the Federal Government. 8 and is subject to the availability of funds under Fed-9 eral law and to Federal laws in force or enacted after 10 the date of the contingent commitment.

## "(f) Federal Share of Net Project Cost.—

- "(1) In General.—Based on engineering studies, studies of economic feasibility, and information on the expected use of equipment or facilities, the Secretary shall estimate the net project cost.
- "(2) FEDERAL SHARE.—The Federal share of a grant for the project shall not exceed 80 percent of the project net capital cost.
- "(3) PRIORITY.—The Secretary shall give priority in allocating future obligations and contingent commitments to incur obligations to grant requests seeking a lower Federal share of the project net capital cost.
- 24 "(g) Cooperative Agreements.—

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1	"(1) In general.—An applicant may enter into
2	an agreement with any public, private, or nonprofit
3	entity to cooperatively implement any project funded
4	with a grant under this subchapter.
5	"(2) Forms of Participation.—Participation
6	by an entity under paragraph (1) may consist of—
7	"(A) ownership or operation of any land,
8	facility, vehicle, or other physical asset associ-
9	ated with the project;
10	"(B) cost-sharing of any project expense or
11	non-Federal share of the project cost, including
12	$in\ kind\ contributions;$
13	"(C) carrying out administration, construc-
14	tion management, project management, project
15	operation, or any other management or oper-
16	ational duty associated with the project; and
17	"(D) any other form of participation ap-
18	proved by the Secretary.
19	"(h) Oversight Program.—
20	"(1) Establishment.—
21	"(A) In general.—The Secretary shall es-
22	tablish an oversight program to monitor the ef-
23	fective and efficient use of funds authorized to
24	carry out this section.

1	"(B) Minimum requirement.—At a min-
2	imum, the oversight program shall be responsive
3	to all areas relating to financial integrity and
4	project delivery.
5	"(2) Financial integrity.—
6	"(A) Financial management systems.—
7	The Secretary shall perform annual reviews that
8	address elements of the applicant's financial
9	management systems that affect projects ap-
10	proved under subsection (a).
11	"(B) Project costs.—The Secretary shall
12	develop minimum standards for estimating
13	project costs and shall periodically evaluate the
14	practices of applicants for estimating project
15	costs, awarding contracts, and reducing project
16	costs.
17	"(3) Project delivery.—The Secretary shall
18	perform annual reviews that address elements of the
19	project delivery system of an applicant, which ele-
20	ments include 1 or more activities that are involved
21	in the life cycle of a project from conception to com-
22	pletion of the project.
23	"(4) Responsibility of the applicants.—
24	"(A) In general.—Each applicant shall
25	submit to the Secretary for approval such plans.

1	specifications, and estimates for each proposed
2	project as the Secretary may require.
3	"(B) Applicant subrecipients.—The ap-
4	plicant shall be responsible for determining that
5	a subrecipient of Federal funds under this sec-
6	tion—
7	"(i) has adequate project delivery sys-
8	tems for projects approved under this sec-
9	tion; and
10	"(ii) has sufficient accounting controls
11	to properly manage such Federal funds.
12	"(C) Periodic Review.—The Secretary
13	shall periodically review the monitoring of sub-
14	recipients by the applicant.
15	"(5) Specific oversight responsibilities.—
16	Nothing in this section shall affect or discharge any
17	oversight responsibility of the Secretary specifically
18	provided for under this title or other Federal law.
19	"(i) Major Projects.—
20	"(1) In general.—A recipient of a grant for a
21	project under this section with an estimated total cost
22	of \$500,000,000 or more, and a recipient for such
23	other projects as may be identified by the Secretary,
24	shall submit to the Secretary for each project—
25	"(A) a project management plan; and

1	"(B) an annual financial plan.
2	"(2) Project management plan.—A project
3	management plan shall document—
4	"(A) the procedures and processes that are
5	in effect to provide timely information to the
6	project decisionmakers to effectively manage the
7	scope, costs, schedules, and quality of, and the
8	Federal requirements applicable to, the project;
9	and
10	"(B) the role of the agency leadership and
11	management team in the delivery of the project.
12	"(3) Financial plan shall—
13	"(A) be based on detailed estimates of the
14	cost to complete the project; and
15	"(B) provide for the annual submission of
16	updates to the Secretary that are based on rea-
17	sonable assumptions, as determined by the Sec-
18	retary, of future increases in the cost to complete
19	the project.
20	"(j) Other Projects.—A recipient of Federal finan-
21	cial assistance for a project under this title with an esti-
22	mated total cost of \$100,000,000 or more that is not covered
23	by subsection (i) shall prepare an annual financial plan.
24	Annual financial plans prepared under this subsection shall

1	be made available to the Secretary for review upon the re-
2	quest of the Secretary.
3	"(k) Other Terms and Conditions.—The Secretary
4	shall determine what additional grant terms and conditions
5	are necessary and appropriate to meet the requirements of
6	this section.
7	"(l) Regulations.—Not later than 1 year after the
8	date of enactment of the Surface Transportation and
9	Freight Policy Act of 2011, the Secretary shall prescribe
10	regulations to implement this section.
11	"(m) Applicant Defined.—In this subchapter, the
12	term 'applicant' includes a State, a political subdivision
13	of a State, a metropolitan planning organization, govern-
14	ment-sponsored authorities and corporations, and the Dis-
15	trict of Columbia.
16	"(n) Secretarial Oversight.—
17	"(1) In general.—The Secretary may use not
18	more than 1 percent of amounts made available in a
19	fiscal year for capital projects under this subchapter
20	to enter into contracts to oversee the construction of
21	such projects.

"(2) Permissible uses.—The Secretary may
 use amounts available under paragraph (1) to make
 contracts for safety, procurement, management, and

1	financial compliance reviews and audits of a recipi-
2	ent of amounts under paragraph (1).
3	"(3) Cost.—The Federal Government shall pay
4	the entire cost of carrying out a contract under this
5	subsection.".
6	(b) Conforming Amendment.—The table of contents
7	for chapter 55 is amended by adding at the end the fol-
8	lowing:
	"SUBCHAPTER III. FINANCIAL ASSISTANCE"
	"5581. National freight infrastructure investment grants.".
9	SEC. 1206. PORT INFRASTRUCTURE DEVELOPMENT INITIA-
10	TIVE.
11	Section 50302(c)(3)(C) of title 46, United States Code,
12	is amended to read as follows:
13	"(C) Transfers.—Amounts appropriated
14	or otherwise made available for any fiscal year
15	for a marine facility or intermodal facility that
16	includes maritime transportation may be trans-
17	ferred, at the option of the recipient of such
18	amounts, to the Fund and administered by the
19	Administrator as a component of a project under
20	the program.".
21	SEC. 1207. OFFICE OF FREIGHT PLANNING AND DEVELOP-
22	MENT.
23	(a) In General.—Section 102 is amended—

1	(1) by redesignating subsection (h) as subsection
2	(i); and
3	(2) by inserting after subsection (g) the fol-
4	lowing:
5	"(h) Office of Freight Planning and Develop-
6	MENT.—
7	"(1) Establishment.—There is established
8	within the Office of the Secretary an Office of Freight
9	Planning and Development. The Office shall—
10	"(A) coordinate investment of Federal fund-
11	ing to improve the efficiency of the national
12	transportation system to move freight consistent
13	with the policy and objectives of section 312;
14	"(B) facilitate communication among gov-
15	ernment, public, and private freight transpor-
16	$tation\ stakeholders;$
17	"(C) support the Secretary in the develop-
18	ment of the National Freight Transportation
19	Strategic Plan; and
20	"(D) carry out other duties, as prescribed
21	by the Secretary.
22	"(2) Organization.—The head of the Office
23	shall be the Assistant Secretary of Freight Planning
24	and Development.".
25	(b) Conforming Amendments.—

1	(1) Section 102(e) is amended by striking "4"
2	and inserting "5".
3	(2) Section 5315 of title 5, United States Code,
4	is amended by striking "(4)" in the item relating to
5	Assistant Secretaries of Transportation and inserting
6	"(5)".
7	SEC. 1208. SAFETY FOR MOTORIZED AND NONMOTORIZED
8	USERS.
9	(a) In General.—Chapter 4 of title 23, United States
10	Code, is amended by adding at the end the following:
11	"§ 413. Safety for motorized and nonmotorized users
12	"(a) In General.—Not later than 2 years after the
13	date of enactment of the Surface Transportation and
14	Freight Policy Act of 2011, subject to subsection (b), the
15	Secretary shall establish standards to ensure that the design
16	of Federal surface transportation projects provides for the
17	safe and adequate accommodation, in all phases of project
18	planning, development, and operation, of all users of the
19	transportation network, including motorized and non-
20	motorized users.
21	"(b) Waiver for State Law or Policy.—The Sec-
22	retary may waive the application of standards established
23	under subsection (a) to a State that has adopted a law or
24	policy that provides for the safe and adequate accommoda-
25	tion as certified by the State (or other grantee), in all

- 1 phases of project planning and development, of users of the
- 2 transportation network on federally funded surface trans-
- 3 portation projects, as determined by the Secretary.
- 4 "(c) Compliance.—
- 5 "(1) In GENERAL.—Each State department of 6 transportation shall submit to the Secretary, at such 7 time, in such manner, and containing such informa-8 tion as the Secretary shall require, a report describing 9 the implementation by the State of measures to 10 achieve compliance with this section.
- "(2) Determination by Secretary.—On receipt of a report under paragraph (1), the Secretary shall determine whether the applicable State has achieved compliance with this section.".
- 15 (b) Conforming Amendment.—The analysis for 16 chapter 4 of title 23, United States Code, is amended by 17 adding at the end the following:

<sup>&</sup>quot;413. Safety for motorized and nonmotorized users.".

## Calendar No. 543

112TH CONGRESS S. 1950

[Report No. 112-238]

## A BILL

To amend title 49, United States Code, to improve commercial motor vehicle safety and reduce commercial motor vehicle-related accidents and fatalities, to authorize the Federal Motor Carrier Safety Administration, and for other purposes.

NOVEMBER 13, 2012

Reported with an amendment