

112TH CONGRESS  
1ST SESSION

# S. 1950

To amend title 49, United States Code, to improve commercial motor vehicle safety and reduce commercial motor vehicle-related accidents and fatalities, to authorize the Federal Motor Carrier Safety Administration, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

DECEMBER 7, 2011

Mr. LAUTENBERG (for himself, Mr. ROCKEFELLER, and Mr. PRYOR) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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## A BILL

To amend title 49, United States Code, to improve commercial motor vehicle safety and reduce commercial motor vehicle-related accidents and fatalities, to authorize the Federal Motor Carrier Safety Administration, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Commercial Motor Ve-  
5       hicle Safety Enhancement Act of 2011”.

6       **SEC. 2. TABLE OF CONTENTS.**

7       The table of contents of this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Definition.
- Sec. 4. References to title 49, United States Code.

#### TITLE I—COMMERCIAL MOTOR VEHICLE REGISTRATION

- Sec. 101. Registration of motor carriers.
- Sec. 102. Safety fitness of new operators.
- Sec. 103. Reincarnated carriers.
- Sec. 104. Financial responsibility requirements.
- Sec. 105. USDOT number registration requirement.
- Sec. 106. Registration fee system.
- Sec. 107. Registration update.
- Sec. 108. Increased penalties for operating without registration.
- Sec. 109. Revocation of registration for imminent hazard.
- Sec. 110. Revocation of registration and other penalties for failure to respond to subpoena.
- Sec. 111. Fleetwide out of service order for operating without required registration.
- Sec. 112. Motor carrier and officer patterns of safety violations.
- Sec. 113. Federal successor standard.

#### TITLE II—COMMERCIAL MOTOR VEHICLE SAFETY

- Sec. 201. Repeal of commercial jurisdiction exception for brokers of motor carriers of passengers.
- Sec. 202. Bus rentals and definition of employer.
- Sec. 203. Crashworthiness standards.
- Sec. 204. Canadian safety rating reciprocity.
- Sec. 205. State reporting of foreign commercial driver convictions.
- Sec. 206. Authority to disqualify foreign commercial drivers.
- Sec. 207. Revocation of foreign motor carrier operating authority for failure to pay civil penalties.

#### TITLE III—DRIVER SAFETY

- Sec. 301. Electronic on-board recording devices.
- Sec. 302. Safety fitness.
- Sec. 303. Driver medical qualifications.
- Sec. 304. Commercial driver's license notification system.
- Sec. 305. Commercial motor vehicle operator training.
- Sec. 306. Commercial driver's license program.
- Sec. 307. Commercial driver's license requirements.
- Sec. 308. Commercial motor vehicle driver information systems.
- Sec. 309. Disqualifications based on non-commercial motor vehicle operations.
- Sec. 310. Federal driver disqualifications.
- Sec. 311. Employer responsibilities.

#### TITLE IV—SAFE ROADS ACT OF 2011

- Sec. 401. Short title.
- Sec. 402. National clearinghouse for controlled substance and alcohol test results of commercial motor vehicle operators.
- Sec. 403. Drug and alcohol violation sanctions.
- Sec. 404. Authorization of appropriations.

## TITLE V—ENFORCEMENT

- Sec. 501. Inspection demand and display of credentials.
- Sec. 502. Out of service penalty for denial of access to records.
- Sec. 503. Penalties for violation of operation out of service orders.
- Sec. 504. Minimum prohibition on operation for unfit carriers.
- Sec. 505. Minimum out of service penalties.
- Sec. 506. Impoundment and immobilization of commercial motor vehicles for imminent hazard.
- Sec. 507. Increased penalties for evasion of regulations.
- Sec. 508. Failure to pay civil penalty as a disqualifying offense.
- Sec. 509. Violations relating to commercial motor vehicle safety regulation and operators.
- Sec. 510. Emergency disqualification for imminent hazard.
- Sec. 511. Intrastate operations of interstate motor carriers.
- Sec. 512. Enforcement of safety laws and regulations.
- Sec. 513. Disclosure to State and local law enforcement agencies.

## TITLE VI—COMPLIANCE, SAFETY, ACCOUNTABILITY

- Sec. 601. Compliance, safety, accountability.
- Sec. 602. Performance and registration information systems management program.
- Sec. 603. Commercial motor vehicle defined.
- Sec. 604. Driver safety fitness ratings.
- Sec. 605. Uniform electronic clearance for commercial motor vehicle inspections.
- Sec. 606. Authorization of appropriations.
- Sec. 607. High risk carrier reviews.
- Sec. 608. Data and technology grants.
- Sec. 609. Driver safety grants.
- Sec. 610. Commercial vehicle information systems and networks.

## TITLE VII—MOTORCOACH ENHANCED SAFETY ACT OF 2011

- Sec. 701. Short title.
- Sec. 702. Definitions.
- Sec. 703. Regulations for improved occupant protection, passenger evacuation, and crash avoidance.
- Sec. 704. Standards for improved fire safety.
- Sec. 705. Occupant protection, collision avoidance, fire causation, and fire extinguisher research and testing.
- Sec. 706. Motorcoach registration.
- Sec. 707. Improved oversight of motorcoach service providers.
- Sec. 708. Report on feasibility, benefits, and costs of establishing a system of certification of training programs.
- Sec. 709. Report on driver's license requirements for 9- to 15-passenger vans.
- Sec. 710. Event data recorders.
- Sec. 711. Safety inspection program for commercial motor vehicles of passengers.
- Sec. 712. Distracted driving.
- Sec. 713. Regulations.

## TITLE VIII—SAFE HIGHWAYS AND INFRASTRUCTURE PRESERVATION

- Sec. 801. Comprehensive truck size and weight limits study.

Sec. 802. Compilation of existing State truck size and weight limit laws.

#### TITLE IX—MISCELLANEOUS

Sec. 901. Detention time study.

Sec. 902. Prohibition of coercion.

Sec. 903. Motor carrier safety advisory committee.

Sec. 904. Waivers, exemptions, and pilot programs.

Sec. 905. Transportation of horses.

#### TITLE X—HOUSEHOLD GOODS TRANSPORTATION

Sec. 1001. Additional registration requirements for household goods motor carriers.

Sec. 1002. Failure to give up possession of household goods.

Sec. 1003. Settlement authority.

Sec. 1004. Household goods transportation assistance program.

Sec. 1005. Household goods consumer education program.

#### TITLE XI—TECHNICAL AMENDMENTS

Sec. 1101. Update of obsolete text.

Sec. 1102. Correction of interstate commerce commission references.

Sec. 1103. Technical and conforming amendments.

### 1 **SEC. 3. DEFINITION.**

2 In this Act, the term “Secretary” means the Sec-  
3 retary of Transportation.

### 4 **SEC. 4. REFERENCES TO TITLE 49, UNITED STATES CODE.**

5 Except as otherwise expressly provided, whenever in  
6 this Act an amendment or repeal is expressed in terms  
7 of an amendment to, or a repeal of, a section or other  
8 provision, the reference shall be considered to be made to  
9 a section or other provision of title 49, United States  
10 Code.

## 11 **TITLE I—COMMERCIAL MOTOR** 12 **VEHICLE REGISTRATION**

### 13 **SEC. 101. REGISTRATION OF MOTOR CARRIERS.**

14 (a) REGISTRATION REQUIREMENTS.—Section  
15 13902(a)(1) is amended to read as follows:

1           “(1) IN GENERAL.—Except as otherwise pro-  
2           vided in this section, the Secretary of Transportation  
3           may not register a person to provide transportation  
4           subject to jurisdiction under subchapter I of chapter  
5           135 as a motor carrier unless the Secretary deter-  
6           mines that the person—

7                   “(A) is willing and able to comply with—

8                           “(i) this part and the applicable regu-  
9                           lations of the Secretary and the Board;

10                           “(ii) any safety regulations imposed  
11                           by the Secretary;

12                           “(iii) the duties of employers and em-  
13                           ployees established by the Secretary under  
14                           section 31135;

15                           “(iv) the safety fitness requirements  
16                           established by the Secretary under section  
17                           31144;

18                           “(v) the accessibility requirements es-  
19                           tablished by the Secretary under subpart  
20                           H of part 37 of title 49, Code of Federal  
21                           Regulations (or successor regulations), for  
22                           transportation provided by an over-the-  
23                           road bus; and

24                           “(vi) the minimum financial responsi-  
25                           bility requirements established by the Sec-

1           retary under sections 13906, 31138, and  
2           31139;

3           “(B) has submitted a comprehensive man-  
4           agement plan documenting that the person has  
5           management systems in place to ensure compli-  
6           ance with safety regulations imposed by the  
7           Secretary;

8           “(C) has disclosed any relationship involv-  
9           ing common ownership, common management,  
10          common control, or common familial relation-  
11          ship between that person and any other motor  
12          carrier, freight forwarder, or broker, or any  
13          other applicant for motor carrier, freight for-  
14          warder, or broker registration, or a successor  
15          (as that term is defined under section 31153),  
16          if the relationship occurred in the 5-year period  
17          preceding the date of the filing of the applica-  
18          tion for registration; and

19          “(D) after the Secretary establishes a writ-  
20          ten proficiency examination pursuant to section  
21          101(b) of the Commercial Motor Vehicle Safety  
22          Enhancement Act of 2011, has passed the writ-  
23          ten proficiency examination.”.

24          (b) WRITTEN PROFICIENCY EXAMINATION.—

1           (1) ESTABLISHMENT.—Not later than 18  
2 months after the date of enactment of this Act, the  
3 Secretary shall establish a written proficiency exam-  
4 ination for applicant motor carriers pursuant to sec-  
5 tion 13902(a)(1)(D). The written proficiency exam-  
6 ination shall test a person’s knowledge of applicable  
7 safety regulations, standards, and orders of the Fed-  
8 eral government and State government.

9           (2) ADDITIONAL FEE.—The Secretary may as-  
10 sess a fee to cover the expenses incurred by the De-  
11 partment of Transportation in—

12                   (A) developing and administering the writ-  
13 ten proficiency examination; and

14                   (B) reviewing the comprehensive manage-  
15 ment plan required under section  
16 13902(a)(1)(B) of title 49, United States Code.

17           (c) CONFORMING AMENDMENT.—Section 210(b) of  
18 the Motor Carrier Safety Improvement Act of 1999 (49  
19 U.S.C. 31144 note) is amended—

20                   (1) by inserting “, commercial regulations, and  
21 provisions of subpart H of part 37 of title 49, Code  
22 of Federal Regulations, or successor regulations”  
23 after “applicable safety regulations”; and

24                   (2) by striking “consider the establishment of”  
25 and inserting “establish”.

1 **SEC. 102. SAFETY FITNESS OF NEW OPERATORS.**

2 (a) SAFETY REVIEWS OF NEW OPERATORS.—Section  
3 31144(g)(1) is amended to read as follows:

4 “(1) SAFETY REVIEW.—

5 “(A) IN GENERAL.—The Secretary shall  
6 require, by regulation, each owner and each op-  
7 erator granted new registration under section  
8 13902 or 31134 to undergo a safety review not  
9 later than 12 months after the owner or oper-  
10 ator, as the case may be, begins operations  
11 under such registration.

12 “(B) PROVIDERS OF MOTORCOACH SERV-  
13 ICES.—The Secretary may register a person to  
14 provide motorcoach services under section  
15 13902 or 31134 after the person undergoes a  
16 pre-authorization safety audit, including  
17 verification, in a manner sufficient to dem-  
18 onstrate the ability to comply with Federal  
19 rules and regulations, as described in section  
20 13902. The Secretary shall continue to monitor  
21 the safety performance of each owner and each  
22 operator subject to this section for 12 months  
23 after the owner or operator is granted registra-  
24 tion under section 13902 or 31134. The reg-  
25 istration of each owner and each operator sub-  
26 ject to this section shall become permanent



1 after the motorcoach service provider is granted  
 2 registration following a pre-authorization safety  
 3 audit and the expiration of the 12 month moni-  
 4 toring period.

5 “(C) PRE-AUTHORIZATION SAFETY  
 6 AUDIT.—The Secretary may require, by regula-  
 7 tion, that the pre-authorization safety audit  
 8 under subparagraph (B) be completed on-site  
 9 not later than 90 days after the submission of  
 10 an application for operating authority.”.

11 (b) EFFECTIVE DATE.—The amendments made by  
 12 subsection (a) shall take effect 1 year after the date of  
 13 enactment of this Act.

14 **SEC. 103. REINCARNATED CARRIERS.**

15 (a) EFFECTIVE PERIODS OF REGISTRATION.—

16 (1) SUSPENSIONS, AMENDMENTS, AND REVOCA-  
 17 TIONS.—Section 13905(d) is amended—

18 (A) by redesignating paragraph (2) as  
 19 paragraph (4);

20 (B) by striking paragraph (1) and insert-  
 21 ing the following:

22 “(1) APPLICATIONS.—On application of the  
 23 registrant, the Secretary may amend or revoke a  
 24 registration.

1           “(2) COMPLAINTS AND ACTIONS ON SEC-  
2           RETARY’S OWN INITIATIVE.—On complaint or on the  
3           Secretary’s own initiative and after notice and an  
4           opportunity for a proceeding, the Secretary may—

5                   “(A) suspend, amend, or revoke any part  
6                   of the registration of a motor carrier, broker, or  
7                   freight forwarder for willful failure to comply  
8                   with—

9                           “(i) this part;

10                           “(ii) an applicable regulation or order  
11                           of the Secretary or the Board, including  
12                           the accessibility requirements established  
13                           by the Secretary under subpart H of part  
14                           37 of title 49, Code of Federal Regulations  
15                           (or successor regulations), for transpor-  
16                           tation provided by an over-the-road bus; or

17                           “(iii) a condition of its registration;

18                   “(B) withhold, suspend, amend, or revoke  
19                   any part of the registration of a motor carrier,  
20                   broker, or freight forwarder for failure—

21                           “(i) to pay a civil penalty imposed  
22                           under chapter 5, 51, 149, or 311;

23                           “(ii) to arrange and abide by an ac-  
24                           ceptable payment plan for such civil pen-  
25                           alty, not later than 90 days after the date

1 specified by order of the Secretary for the  
2 payment of such penalty; or

3 “(iii) for failure to obey a subpoena  
4 issued by the Secretary”;

5 “(C) withhold, suspend, amend, or revoke  
6 any part of a registration of a motor carrier,  
7 broker, or freight forwarder following a deter-  
8 mination by the Secretary that the motor car-  
9 rier, broker, or freight forwarder failed to dis-  
10 close, in its application for registration, a mate-  
11 rial fact relevant to its willingness and ability to  
12 comply with—

13 “(i) this part;

14 “(ii) an applicable regulation or order  
15 of the Secretary or the Board; or

16 “(iii) a condition of its registration; or

17 “(D) withhold, suspend, amend, or revoke  
18 any part of a registration of a motor carrier,  
19 broker, or freight forwarder if the Secretary  
20 finds that—

21 “(i) the motor carrier, broker, or  
22 freight forwarder is or was related through  
23 common ownership, common management,  
24 common control, or common familial rela-  
25 tionship to any other motor carrier, broker,

1 or freight forwarder, or any other appli-  
2 cant for motor carrier, broker, or freight  
3 forwarder registration that the Secretary  
4 determines is or was unwilling or unable to  
5 comply with the relevant requirements list-  
6 ed in section 13902, 13903, or 13904; or  
7 “(ii) the person is the successor, as  
8 defined in section 31153, to a person who  
9 is or was unwilling or unable to comply  
10 with the relevant requirements of section  
11 13902, 13903, or 13904.

12 “(3) LIMITATION.—Paragraph (2)(B) shall not  
13 apply to a person who is unable to pay a civil pen-  
14 alty because the person is a debtor in a case under  
15 chapter 11 of title 11.”; and

16 (C) in paragraph (4), as redesignated by  
17 section 103(a)(1)(A) of this Act, by striking  
18 “paragraph (1)(B)” and inserting “paragraph  
19 (2)(B)”.

20 (2) PROCEDURE.—Section 13905(e) is amended  
21 by inserting “or if the Secretary determines that the  
22 registrant failed to disclose a material fact in an ap-  
23 plication for registration in accordance with sub-  
24 section (d)(2)(C),” after “registrant,”.

1 (b) INFORMATION SYSTEMS.—Section 31106(a)(3) is  
2 amended—

3 (1) in subparagraph (F), by striking “and” at  
4 the end;

5 (2) in subparagraph (G), by striking the period  
6 at the end and inserting “; and”; and

7 (3) by adding at the end the following:

8 “(H) determine whether a person or em-  
9 ployer is or was related, through common own-  
10 ership, common management, common control,  
11 or common familial relationship, to any other  
12 person, employer, or any other applicant for  
13 registration under section 13902 or 31134.”.

14 **SEC. 104. FINANCIAL RESPONSIBILITY REQUIREMENTS.**

15 (a) REPORT.—Not later than 6 months after the date  
16 of enactment of this Act, the Secretary shall—

17 (1) issue a report on the appropriateness of—

18 (A) the current minimum financial respon-  
19 sibility requirements under sections 31138 and  
20 31139 of title 49, United States Code; and

21 (B) the current bond and insurance re-  
22 quirements under section 13904(d) of title 49,  
23 United States Code; and

24 (2) submit the report under paragraph (1) to  
25 the Committee on Commerce, Science, and Trans-

1 portation of the Senate and the Committee on  
2 Transportation and Infrastructure of the House of  
3 Representatives.

4 (b) RULEMAKING.—Not later than 6 months after  
5 the publication of the report under subsection (a), the Sec-  
6 retary shall initiate a rulemaking to increase the minimum  
7 financial responsibility requirements under sections  
8 31138, and 31139 of title 49, United States Code and  
9 to revise the bond and insurance requirements under sec-  
10 tion 13904(d) of title 49, United States Code. As part of  
11 the rulemaking, the Secretary shall consider—

12 (1) the findings of the report under subsection

13 (a);

14 (2) the appropriateness of the amount of the fi-  
15 nancial responsibility to pay for each final judgment  
16 against a motor carrier for bodily injury to, or death  
17 of, each individual resulting from negligent oper-  
18 ation, maintenance, or use of the motor vehicle, or  
19 for loss or damage to property, or both; and

20 (3) other matters the Secretary determines ap-  
21 propriate.

22 (c) DEADLINE.—Not later than 1 year after the start  
23 of the rulemaking under subsection (b), the Secretary  
24 shall—

25 (1) issue a final rule; or



1 of an employer or person not engaged in interstate com-  
2 merce. An employer or person subject to jurisdiction under  
3 subchapter I of chapter 135 of this title shall apply for  
4 commercial registration under section 13902 of this title.

5 “(b) WITHHOLDING REGISTRATION.—The Secretary  
6 may withhold registration under subsection (a), after no-  
7 tice and an opportunity for a proceeding, if the Secretary  
8 determines that—

9 “(1) the employer or person seeking registra-  
10 tion is unwilling or unable to comply with the re-  
11 quirements of this subchapter and the regulations  
12 prescribed thereunder and chapter 51 and the regu-  
13 lations prescribed thereunder;

14 “(2) the employer or person is or was related  
15 through common ownership, common management,  
16 common control, or common familial relationship to  
17 any other person or applicant for registration sub-  
18 ject to this subchapter who is or was unfit, unwill-  
19 ing, or unable to comply with the requirements listed  
20 in subsection (b)(1); or

21 “(3) the person is the successor, as defined in  
22 section 31153, to a person who is or was unfit, un-  
23 willing, or unable to comply with the requirements  
24 listed in subsection (b)(1).



1       “(c) REVOCATION OR SUSPENSION OF REGISTRA-  
2 TION.—The Secretary shall revoke the registration of an  
3 employer or person under subsection (a) after notice and  
4 an opportunity for a proceeding, or suspend the registra-  
5 tion after giving notice of the suspension to the employer  
6 or person, if the Secretary determines that—

7               “(1) the employer’s or person’s authority to op-  
8 erate pursuant to chapter 139 of this title would be  
9 subject to revocation or suspension under sections  
10 13905(d)(1) or 13905(f) of this title;

11               “(2) the employer or person is or was related  
12 through common ownership, common management,  
13 common control, or common familial relationship to  
14 any other person or applicant for registration sub-  
15 ject to this subchapter that the Secretary determines  
16 is or was unfit, unwilling, or unable to comply with  
17 the requirements listed in subsection (b)(1);

18               “(3) the person is the successor, as defined in  
19 section 31153, to a person the Secretary determines  
20 is or was unfit, unwilling, or unable to comply with  
21 the requirements listed in subsection (b)(1); or

22               “(4) the employer or person failed or refused to  
23 submit to the safety review required by section  
24 31144(g) of this title.

1       “(d) PERIODIC REGISTRATION UPDATE.—The Sec-  
 2 retary may require an employer to update a registration  
 3 under this section periodically or not later than 30 days  
 4 after a change in the employer’s address, other contact  
 5 information, officers, process agent, or other essential in-  
 6 formation, as determined by the Secretary.”.

7       (b) CONFORMING AMENDMENT.—The analysis of  
 8 chapter 311 is amended by inserting after the item relat-  
 9 ing to section 31133 the following:

“31134. Requirement for registration and USDOT number.”.

10 **SEC. 106. REGISTRATION FEE SYSTEM.**

11       Section 13908(d)(1) is amended by striking “but  
 12 shall not exceed \$300”.

13 **SEC. 107. REGISTRATION UPDATE.**

14       (a) PERIODIC MOTOR CARRIER UPDATE.—Section  
 15 13902 is amended by adding at the end the following:

16       “(h) UPDATE OF REGISTRATION.—The Secretary  
 17 may require a registrant to update its registration under  
 18 this section periodically or not later than 30 days after  
 19 a change in the registrant’s address, other contact infor-  
 20 mation, officers, process agent, or other essential informa-  
 21 tion, as determined by the Secretary.”.

22       (b) PERIODIC FREIGHT FORWARDER UPDATE.—Sec-  
 23 tion 13903 is amended by adding at the end the following:

24       “(c) UPDATE OF REGISTRATION.—The Secretary  
 25 may require a freight forwarder to update its registration

1 under this section periodically or not later than 30 days  
 2 after a change in the freight forwarder’s address, other  
 3 contact information, officers, process agent, or other es-  
 4 sential information, as determined by the Secretary.”.

5 (c) PERIODIC BROKER UPDATE.—Section 13904 is  
 6 amended by adding at the end the following:

7 “(e) UPDATE OF REGISTRATION.—The Secretary  
 8 may require a broker to update its registration under this  
 9 section periodically or not later than 30 days after a  
 10 change in the broker’s address, other contact information,  
 11 officers, process agent, or other essential information, as  
 12 determined by the Secretary.”.

13 **SEC. 108. INCREASED PENALTIES FOR OPERATING WITH-**  
 14 **OUT REGISTRATION.**

15 (a) PENALTIES.—Section 14901(a) is amended—

16 (1) by striking “\$500” and inserting “\$1,000”;

17 (2) by striking “who is not registered under  
 18 this part to provide transportation of passengers,”;

19 (3) by striking “with respect to providing trans-  
 20 portation of passengers,” and inserting “or section  
 21 13902(c) of this title,”; and

22 (4) by striking “\$2,000 for each violation and  
 23 each additional day the violation continues” and in-  
 24 serting “\$10,000 for each violation, or \$25,000 for

1 each violation relating to providing transportation of  
2 passengers”.

3 (b) TRANSPORTATION OF HAZARDOUS WASTES.—

4 Section 14901(b) is amended by striking “less than  
5 \$20,000” and inserting “not less than \$25,000”.

6 **SEC. 109. REVOCATION OF REGISTRATION FOR IMMINENT**  
7 **HAZARD.**

8 Section 13905(f)(2) is amended to read as follows:

9 “(2) IMMINENT HAZARD TO PUBLIC HEALTH.—

10 Notwithstanding subchapter II of chapter 5 of title  
11 5, the Secretary shall revoke the registration of a  
12 motor carrier if the Secretary finds that the carrier  
13 is or was conducting unsafe operations that are or  
14 were an imminent hazard to public health or prop-  
15 erty.”.

16 **SEC. 110. REVOCATION OF REGISTRATION AND OTHER**  
17 **PENALTIES FOR FAILURE TO RESPOND TO**  
18 **SUBPOENA.**

19 Section 525 is amended—

20 (1) by striking “subpenas” in the section head-  
21 ing and inserting “subpoenas”;

22 (2) by striking “subpena” and inserting “sub-  
23 poena”;

24 (3) by striking “\$100” and inserting “\$1,000”;

1 (4) by striking “\$5,000” and inserting  
2 “\$10,000”; and

3 (5) by adding at the end the following:

4 “The Secretary may withhold, suspend, amend, or re-  
5 voke any part of the registration of a person required to  
6 register under chapter 139 for failing to obey a subpoena  
7 or requirement of the Secretary under this chapter to ap-  
8 pear and testify or produce records.”.

9 **SEC. 111. FLEETWIDE OUT OF SERVICE ORDER FOR OPER-**  
10 **ATING WITHOUT REQUIRED REGISTRATION.**

11 Section 13902(e)(1) is amended—

12 (1) by striking “motor vehicle” and inserting  
13 “motor carrier” after “the Secretary determines that  
14 a”; and

15 (2) by striking “order the vehicle” and inserting  
16 “order the motor carrier operations” after “the Sec-  
17 retary may”.

18 **SEC. 112. MOTOR CARRIER AND OFFICER PATTERNS OF**  
19 **SAFETY VIOLATIONS.**

20 Section 31135 is amended—

21 (1) by striking subsection (b) and inserting the  
22 following:

23 “(b) NONCOMPLIANCE.—

24 “(1) MOTOR CARRIERS.—Two or more motor  
25 carriers, employers, or persons shall not use common

1 ownership, common management, common control,  
2 or common familial relationship to enable any or all  
3 such motor carriers, employers, or persons to avoid  
4 compliance, or mask or otherwise conceal non-com-  
5 pliance, or a history of non-compliance, with regula-  
6 tions prescribed under this subchapter or an order  
7 of the Secretary issued under this subchapter.

8 “(2) PATTERN.—If the Secretary finds that a  
9 motor carrier, employer, or person engaged in a pat-  
10 tern or practice of avoiding compliance, or masking  
11 or otherwise concealing noncompliance, with regula-  
12 tions prescribed under this subchapter, the Sec-  
13 retary—

14 “(A) may withhold, suspend, amend, or re-  
15 voke any part of the motor carrier’s, employ-  
16 er’s, or person’s registration in accordance with  
17 section 13905 or 31134; and

18 “(B) shall take into account such non-com-  
19 pliance for purposes of determining civil penalty  
20 amounts under section 521(b)(2)(D).

21 “(3) OFFICERS.—If the Secretary finds, after  
22 notice and an opportunity for proceeding, that an of-  
23 ficer of a motor carrier, employer, or owner or oper-  
24 ator engaged in a pattern or practice of violating  
25 regulations prescribed under this subchapter, or as-

1       sisted a motor carrier, employer, or owner or oper-  
2       ator in avoiding compliance, or masking or otherwise  
3       concealing noncompliance, the Secretary may impose  
4       appropriate sanctions, subject to the limitations in  
5       paragraph (4), including—

6               “(A) suspension or revocation of registra-  
7               tion granted to the officer individually under  
8               section 13902 or 31134;

9               “(B) temporary or permanent suspension  
10              or bar from association with any motor carrier,  
11              employer, or owner or operator registered under  
12              section 13902 or 31134; or

13              “(C) any appropriate sanction approved by  
14              the Secretary.

15              “(4) LIMITATIONS.—The sanctions described in  
16              subparagraphs (A) through (C) of subsection (b)(3)  
17              shall apply to—

18              “(A) intentional or knowing conduct, in-  
19              cluding reckless conduct that violates applicable  
20              laws (including regulations); and

21              “(B) repeated instances of negligent con-  
22              duct that violates applicable laws (including  
23              regulations).”; and

24              (2) by striking subsection (c) and inserting the  
25              following:

1       “(c) AVOIDING COMPLIANCE.—For purposes of this  
2 section, ‘avoiding compliance’ or ‘masking or otherwise  
3 concealing noncompliance’ includes serving as an officer  
4 or otherwise exercising controlling influence over 2 or  
5 more motor carriers where—

6               “(1) one of the carriers was placed out of serv-  
7 ice, or received notice from the Secretary that it will  
8 be placed out of service, following—

9                       “(A) a determination of unfitness under  
10 section 31144(b);

11                      “(B) a suspension or revocation of reg-  
12 istration under section 13902, 13905, or  
13 31144(g);

14                      “(C) issuance of an imminent hazard out  
15 of service order under section 521(b)(5) or sec-  
16 tion 5121(d); or

17                      “(D) notice of failure to pay a civil penalty  
18 or abide by a penalty payment plan; and

19               “(2) one or more of the carriers is the ‘suc-  
20 cessor,’ as that term is defined in section 31153, to  
21 the carrier that is the subject of the action in para-  
22 graph (1).”.



1 **SEC. 113. FEDERAL SUCCESSOR STANDARD.**

2 (a) IN GENERAL.—Chapter 311 is amended by add-  
3 ing after section 31152, as added by section 508 of this  
4 Act, the following:

5 **“§ 31153. Federal successor standard**

6 “(a) FEDERAL SUCCESSOR STANDARD.—Notwith-  
7 standing any other provision of Federal or State law, the  
8 Secretary may take an action authorized under chapters  
9 5, 51, 131 through 149, subchapter III of chapter 311  
10 (except sections 31138 and 31139), or sections 31302,  
11 31303, 31304, 31305(b), 31310(g)(1)(A), or 31502 of  
12 this title, or a regulation issued under any of those provi-  
13 sions, against a successor of a motor carrier (as defined  
14 in section 13102), a successor of an employer (as defined  
15 in section 31132), or a successor of an owner or operator  
16 (as that term is used in subchapter III of chapter 311),  
17 to the same extent and on the same basis as the Secretary  
18 may take the action against the motor carrier, employer,  
19 or owner or operator.

20 “(b) SUCCESSOR DEFINED.—For purposes of this  
21 section, the term ‘successor’ means a motor carrier, em-  
22 ployer, or owner or operator that the Secretary deter-  
23 mines, after notice and an opportunity for a proceeding,  
24 has 1 or more features that correspond closely with the  
25 features of another existing or former motor carrier, em-  
26 ployer, or owner or operator, such as—

1           “(1) consideration paid for assets purchased or  
2 transferred;

3           “(2) dates of corporate creation and dissolution  
4 or termination of operations;

5           “(3) commonality of ownership;

6           “(4) commonality of officers and management  
7 personnel and their functions;

8           “(5) commonality of drivers and other employ-  
9 ees;

10          “(6) identity of physical or mailing addresses,  
11 telephone, fax numbers, or e-mail addresses;

12          “(7) identity of motor vehicle equipment;

13          “(8) continuity of liability insurance policies;

14          “(9) commonality of coverage under liability in-  
15 surance policies;

16          “(10) continuation of carrier facilities and other  
17 physical assets;

18          “(11) continuity of the nature and scope of op-  
19 erations, including customers;

20          “(12) commonality of the nature and scope of  
21 operations, including customers;

22          “(13) advertising, corporate name, or other acts  
23 through which the motor carrier, employer, or owner  
24 or operator holds itself out to the public;

1           “(14) history of safety violations and pending  
2 orders or enforcement actions of the Secretary; and

3           “(15) additional factors that the Secretary con-  
4 siders appropriate.

5           “(c) EFFECTIVE DATE.—Notwithstanding any other  
6 provision of law, this section shall apply to any action com-  
7 menced on or after the date of enactment of the Commer-  
8 cial Motor Vehicle Safety Enhancement Act of 2011 with-  
9 out regard to whether the violation that is the subject of  
10 the action, or the conduct that caused the violation, oc-  
11 curred before the date of enactment.

12           “(d) RIGHTS NOT AFFECTED.—Nothing in this sec-  
13 tion shall affect the rights, functions, or responsibilities  
14 under law of any other Department, Agency, or instru-  
15 mentality of the United States, the laws of any State, or  
16 any rights between a private party and a motor carrier,  
17 employer, or owner or operator.”.

18           (b) CONFORMING AMENDMENT.—The analysis of  
19 chapter 311 is amended by inserting after the item related  
20 to section 31152, as added by section 508 of this Act, the  
21 following:

“31153. Federal successor standard.”.

1 **TITLE II—COMMERCIAL MOTOR**  
 2 **VEHICLE SAFETY**

3 **SEC. 201. REPEAL OF COMMERCIAL JURISDICTION EXCEP-**  
 4 **TION FOR BROKERS OF MOTOR CARRIERS OF**  
 5 **PASSENGERS.**

6 (a) IN GENERAL.—Section 13506(a) is amended—

7 (1) by inserting “or” at the end of paragraph  
 8 (13);

9 (2) by striking paragraph (14); and

10 (3) by redesignating paragraph (15) as para-  
 11 graph (14).

12 (b) CONFORMING AMENDMENT.—Section 13904(a)  
 13 is amended by striking “of property” in the first sentence.

14 **SEC. 202. BUS RENTALS AND DEFINITION OF EMPLOYER.**

15 Paragraph (3) of section 31132 is amended to read  
 16 as follows:

17 “(3) ‘employer’—

18 “(A) means a person engaged in a business  
 19 affecting interstate commerce that—

20 “(i) owns or leases a commercial  
 21 motor vehicle in connection with that busi-  
 22 ness, or assigns an employee to operate the  
 23 commercial motor vehicle; or

24 “(ii) offers for rent or lease a motor  
 25 vehicle designed or used to transport more

1           than 8 passengers, including the driver,  
2           and from the same location or as part of  
3           the same business provides names or con-  
4           tact information of drivers, or holds itself  
5           out to the public as a charter bus com-  
6           pany; but

7           “(B) does not include the Government, a  
8           State, or a political subdivision of a State.”.

9   **SEC. 203. CRASHWORTHINESS STANDARDS.**

10       (a) IN GENERAL.—Not later than 18 months after  
11 the date of enactment of this Act, the Secretary shall con-  
12 duct a comprehensive analysis on the need for crash-  
13 worthiness standards on property-carrying commercial  
14 motor vehicles with a gross vehicle weight rating or gross  
15 vehicle weight of at least 26,001 pounds involved in inter-  
16 state commerce, including an evaluation of the need for  
17 roof strength, pillar strength, air bags, and frontal and  
18 back wall standards.

19       (b) REPORT.—Not later than 90 days after com-  
20 pleting the comprehensive analysis under subsection (a),  
21 the Secretary shall report the results of the analysis and  
22 any recommendations to the Committee on Commerce,  
23 Science, and Transportation of the Senate and the Com-  
24 mittee on Transportation and Infrastructure of the House  
25 of Representatives.

1 **SEC. 204. CANADIAN SAFETY RATING RECIPROCITY.**

2 Section 31144 is amended by adding at the end the  
3 following:

4 “(h) **RECOGNITION OF CANADIAN MOTOR CARRIER**  
5 **SAFETY FITNESS DETERMINATIONS.**—

6 “(1) If an authorized agency of the Canadian  
7 federal government or a Canadian Territorial or  
8 Provincial government determines, by applying the  
9 procedure and standards prescribed by the Secretary  
10 under subsection (b) or pursuant to an agreement  
11 under paragraph (2), that a Canadian employer is  
12 unfit and prohibits the employer from operating a  
13 commercial motor vehicle in Canada or any Cana-  
14 dian Province, the Secretary may prohibit the em-  
15 ployer from operating such vehicle in interstate and  
16 foreign commerce until the authorized Canadian  
17 agency determines that the employer is fit.

18 “(2) The Secretary may consult and participate  
19 in negotiations with authorized officials of the Cana-  
20 dian federal government or a Canadian Territorial  
21 or Provincial government, as necessary, to provide  
22 reciprocal recognition of each country’s motor car-  
23 rier safety fitness determinations. An agreement  
24 shall provide, to the maximum extent practicable,  
25 that each country will follow the procedure and  
26 standards prescribed by the Secretary under sub-

1 section (b) in making motor carrier safety fitness de-  
2 terminations.”.

3 **SEC. 205. STATE REPORTING OF FOREIGN COMMERCIAL**  
4 **DRIVER CONVICTIONS.**

5 (a) DEFINITION OF FOREIGN COMMERCIAL DRIV-  
6 ER.—Section 31301 is amended—

7 (1) by redesignating paragraphs (10) through  
8 (14) as paragraphs (11) through (15), respectively;  
9 and

10 (2) by inserting after paragraph (9) the fol-  
11 lowing:

12 “(10) ‘foreign commercial driver’ means an in-  
13 dividual licensed to operate a commercial motor ve-  
14 hicle by an authority outside the United States, or  
15 a citizen of a foreign country who operates a com-  
16 mercial motor vehicle in the United States.”.

17 (b) STATE REPORTING OF CONVICTIONS.—Section  
18 31311(a) is amended by adding after paragraph (21) the  
19 following:

20 “(22) The State shall report a conviction of a  
21 foreign commercial driver by that State to the Fed-  
22 eral Convictions and Withdrawal Database, or an-  
23 other information system designated by the Sec-  
24 retary to record the convictions. A report shall in-  
25 clude—

1           “(A) for a driver holding a foreign com-  
2           mercial driver’s license—

3                   “(i) each conviction relating to the op-  
4                   eration of a commercial motor vehicle; and

5                   “(ii) a non-commercial motor vehicle;  
6                   and

7           “(B) for an unlicensed driver or a driver  
8           holding a foreign non-commercial driver’s li-  
9           cense, each conviction for operating a commer-  
10          cial motor vehicle.”.

11 **SEC. 206. AUTHORITY TO DISQUALIFY FOREIGN COMMERCIAL DRIVERS.**  
12

13          Section 31310 is amended by adding at the end the  
14 following:

15          “(k) FOREIGN COMMERCIAL DRIVERS.—A foreign  
16 commercial driver shall be subject to disqualification  
17 under this section.”.

18 **SEC. 207. REVOCATION OF FOREIGN MOTOR CARRIER OP-**  
19 **ERATING AUTHORITY FOR FAILURE TO PAY**  
20 **CIVIL PENALTIES.**

21          Section 13905(d)(1) is amended by inserting “foreign  
22 motor carrier, foreign motor private carrier,” after “reg-  
23 istration of a motor carrier,” each place it appears.



1           **TITLE III—DRIVER SAFETY**

2   **SEC. 301. ELECTRONIC ON-BOARD RECORDING DEVICES.**

3           (a) GENERAL AUTHORITY.—Section 31137 is amend-  
4 ed—

5                 (1) by amending the section heading to read as  
6 follows:

7   **“§ 31137. Electronic on-board recording devices and**  
8                 **brake maintenance regulations”;**

9                 (2) by redesignating subsection (b) as sub-  
10 section (e); and

11                (3) by amending (a) to read as follows:

12           “(a) ELECTRONIC ON-BOARD RECORDING DE-  
13 VICES.—Not later than 1 year after the date of enactment  
14 of the Commercial Motor Vehicle Safety Enhancement Act  
15 of 2011, the Secretary of Transportation shall prescribe  
16 regulations—

17                “(1) requiring a commercial motor vehicle in-  
18 volved in interstate commerce and operated by a  
19 driver subject to the hours of service and the record  
20 of duty status requirements under part 395 of title  
21 49, Code of Federal Regulations, be equipped with  
22 an electronic on-board recording device to improve  
23 compliance by an operator of a vehicle with hours of  
24 service regulations prescribed by the Secretary; and

1           “(2) ensuring that an electronic on-board re-  
2           cording device is not used to harass a vehicle oper-  
3           ator.

4           “(b) ELECTRONIC ON-BOARD RECORDING DEVICE  
5           REQUIREMENTS.—

6           “(1) IN GENERAL.—The regulations prescribed  
7           under subsection (a) shall—

8                   “(A) require an electronic on-board record-  
9                   ing device—

10                           “(i) to accurately record commercial  
11                           driver hours of service;

12                           “(ii) to record the location of a com-  
13                           mercial motor vehicle;

14                           “(iii) to be tamper resistant; and

15                           “(iv) to be integrally synchronized  
16                           with an engine’s control module;

17                   “(B) allow law enforcement to access the  
18                   data contained in the device during a roadside  
19                   inspection; and

20                   “(C) apply to a commercial motor vehicle  
21                   beginning on the date that is 2 years after the  
22                   date that the regulations are published as a  
23                   final rule.

1           “(2) PERFORMANCE AND DESIGN STAND-  
2 ARDS.—The regulations prescribed under subsection  
3 (a) shall establish performance standards—

4           “(A) defining a standardized user interface  
5 to aid vehicle operator compliance and law en-  
6 forcement review;

7           “(B) establishing a secure process for  
8 standardized—

9           “(i) and unique vehicle operator iden-  
10 tification;

11           “(ii) data access;

12           “(iii) data transfer for vehicle opera-  
13 tors between motor vehicles;

14           “(iv) data storage for a motor carrier;  
15 and

16           “(v) data transfer and transportability  
17 for law enforcement officials;

18           “(C) establishing a standard security level  
19 for an electronic on-board recording device and  
20 related components to be tamper resistant by  
21 using a methodology endorsed by a nationally  
22 recognized standards organization; and

23           “(D) identifying each driver subject to the  
24 hours of service and record of duty status re-

1            requirements under part 395 of title 49, Code of  
2            Federal Regulations.

3            “(c) CERTIFICATION CRITERIA.—

4                  “(1) IN GENERAL.—The regulations prescribed  
5            by the Secretary under this section shall establish  
6            the criteria and a process for the certification of an  
7            electronic on-board recording device to ensure that  
8            the device meets the performance requirements  
9            under this section.

10                  “(2) EFFECT OF NONCERTIFICATION.—An elec-  
11            tronic on-board recording device that is not certified  
12            in accordance with the certification process referred  
13            to in paragraph (1) shall not be acceptable evidence  
14            of hours of service and record of duty status require-  
15            ments under part 395 of title 49, Code of Federal  
16            Regulations.

17                  “(d) ELECTRONIC ON-BOARD RECORDING DEVICE  
18            DEFINED.—In this section, the term ‘electronic on-board  
19            recording device’ means an electronic device that—

20                  “(1) is capable of recording a driver’s hours of  
21            service and duty status accurately and automatically;  
22            and

23                  “(2) meets the requirements established by the  
24            Secretary through regulation.”.

1 (b) CIVIL PENALTIES.—Section 30165(a)(1) is  
2 amended by striking “or 30141 through 30147” and in-  
3 serting “30141 through 30147, or 31137”.

4 (c) CONFORMING AMENDMENT.—The analysis for  
5 chapter 311 is amended by striking the item relating to  
6 section 31137 and inserting the following:

“31137. Electronic on-board recording devices and brake maintenance regula-  
tions.”.

7 **SEC. 302. SAFETY FITNESS.**

8 (a) SAFETY FITNESS RATING METHODOLOGY.—The  
9 Secretary shall—

10 (1) incorporate into its Compliance, Safety, Ac-  
11 countability program a safety fitness rating method-  
12 ology that assigns sufficient weight to adverse vehi-  
13 cle and driver performance based-data that elevate  
14 crash risks to warrant an unsatisfactory rating for  
15 a carrier; and

16 (2) ensure that the data to support such assess-  
17 ments is accurate.

18 (b) INTERIM MEASURES.—Not later than March 31,  
19 2011, the Secretary shall take interim measures to imple-  
20 ment a similar safety fitness rating methodology in its cur-  
21 rent safety rating system if the Compliance, Safety, Ac-  
22 countability program is not fully implemented.

1 **SEC. 303. DRIVER MEDICAL QUALIFICATIONS.**

2 (a) DEADLINE FOR ESTABLISHMENT OF NATIONAL  
3 REGISTRY OF MEDICAL EXAMINERS.—Not later than 1  
4 year after the date of enactment of this Act, the Secretary  
5 shall establish a national registry of medical examiners in  
6 accordance with section 31149(d)(1) of title 49, United  
7 States Code.

8 (b) EXAMINATION REQUIREMENT FOR NATIONAL  
9 REGISTRY OF MEDICAL EXAMINERS.—Section  
10 31149(c)(1)(D) is amended to read as follows:

11 “(D) not later than 1 year after enactment  
12 of the Commercial Motor Vehicle Safety En-  
13 hancement Act of 2011, develop requirements  
14 for a medical examiner to be listed in the na-  
15 tional registry under this section, including—

16 “(i) the completion of specific courses  
17 and materials;

18 “(ii) certification, including self-cer-  
19 tification, if the Secretary determines that  
20 self-certification is necessary for sufficient  
21 participation in the national registry, to  
22 verify that a medical examiner completed  
23 specific training, including refresher  
24 courses, that the Secretary determines nec-  
25 essary to be listed in the national registry;

1                   “(iii) an examination that requires a  
2                   passing grade; and

3                   “(iv) demonstration of a medical ex-  
4                   aminer’s willingness to meet the reporting  
5                   requirements established by the Sec-  
6                   retary.”.

7           (c) ADDITIONAL OVERSIGHT OF LICENSING AU-  
8 THORITIES.—

9                   (1) IN GENERAL.—Section 31149(c)(1) is  
10                  amended—

11                   (A) in subparagraph (E), by striking  
12                   “and” after the semicolon;

13                   (B) in subparagraph (F), by striking the  
14                   period at the end and inserting “; and”; and

15                   (C) by adding at the end the following:

16                   “(G) annually review the implementation  
17                   of commercial driver’s license requirements by  
18                   not fewer than 10 States to assess the accu-  
19                   racy, validity, and timeliness of—

20                   “(i) the submission of physical exam-  
21                   ination reports and medical certificates to  
22                   State licensing agencies; and

23                   “(ii) the processing of the submissions  
24                   by State licensing agencies.”.

25                  (2) INTERNAL OVERSIGHT POLICY.—

1           (A) IN GENERAL.—Not later than 2 years  
2           after the date of enactment of this Act, the Sec-  
3           retary shall establish an oversight policy and  
4           procedure to carry out section 31149(c)(1)(G)  
5           of title 49, United States Code, as added by  
6           section 303(c)(1) of this Act.

7           (B) EFFECTIVE DATE.—The amendments  
8           made by section 303(c)(1) of this Act shall take  
9           effect on the date the oversight policies and  
10          procedures are established pursuant to subpara-  
11          graph (A).

12          (d) ELECTRONIC FILING OF MEDICAL EXAMINATION  
13          CERTIFICATES.—Section 31311(a), as amended by sec-  
14          tions 205(b) and 306(b) of this Act, is amended by adding  
15          at the end the following:

16                 “(24) Not later than 1 year after the date of  
17                 enactment of the Commercial Motor Vehicle Safety  
18                 Enhancement Act of 2011, the State shall establish  
19                 and maintain, as part of its driver information sys-  
20                 tem, the capability to receive an electronic copy of  
21                 a medical examiner’s certificate, from a certified  
22                 medical examiner, for each holder of a commercial  
23                 driver’s license issued by the State who operates or  
24                 intends to operate in interstate commerce.”.

25          (e) FUNDING.—



1           (1) AUTHORIZATION OF APPROPRIATIONS.—Of  
2 the funds provided for Data and Technology Grants  
3 under section 31104(a) of title 49, United States  
4 Code, there are authorized to be appropriated from  
5 the Highway Trust Fund (other than the Mass  
6 Transit Account) for the Secretary to make grants  
7 to States or an organization representing agencies  
8 and officials of the States to support development  
9 costs of the information technology needed to carry  
10 out section 31311(a)(24) of title 49, United States  
11 Code, up to \$1 million for fiscal year 2012 and up  
12 to \$1 million for fiscal year 2013.

13           (2) PERIOD OF AVAILABILITY.—The amounts  
14 made available under this subsection shall remain  
15 available until expended.

16 **SEC. 304. COMMERCIAL DRIVER'S LICENSE NOTIFICATION**  
17 **SYSTEM.**

18 (a) IN GENERAL.—Section 31304 is amended—

19           (1) by striking “An employer” and inserting the  
20 following:

21 “(a) IN GENERAL.—An employer”; and

22           (2) by adding at the end the following:

23 “(b) DRIVER VIOLATION RECORDS.—

1           “(1) PERIODIC REVIEW.—Except as provided in  
2 paragraph (3), an employer shall ascertain the driv-  
3 ing record of each driver it employs—

4           “(A) by making an inquiry at least once  
5 every 12 months to the appropriate State agen-  
6 cy in which the driver held or holds a commer-  
7 cial driver’s license or permit during such time  
8 period;

9           “(B) by receiving occurrence-based reports  
10 of changes in the status of a driver’s record  
11 from 1 or more driver record notification sys-  
12 tems that meet minimum standards issued by  
13 the Secretary; or

14           “(C) by a combination of inquiries to  
15 States and reports from driver record notifica-  
16 tion systems.

17           “(2) RECORD KEEPING.—A copy of the reports  
18 received under paragraph (1) shall be maintained in  
19 the driver’s qualification file.

20           “(3) EXCEPTIONS TO RECORD REVIEW RE-  
21 QUIREMENT.—Paragraph (1) shall not apply to a  
22 driver employed by an employer who, in any 7-day  
23 period, is employed or used as a driver by more than  
24 1 employer—

1           “(A) if the employer obtains the driver’s  
2           identification number, type, and issuing State  
3           of the driver’s commercial motor vehicle license;  
4           or

5           “(B) if the information described in sub-  
6           paragraph (A) is furnished by another employer  
7           and the employer that regularly employs the  
8           driver meets the other requirements under this  
9           section.

10          “(4) DRIVER RECORD NOTIFICATION SYSTEM  
11          DEFINED.—In this section, the term ‘driver record  
12          notification system’ means a system that automati-  
13          cally furnishes an employer with a report, generated  
14          by the appropriate agency of a State, on the change  
15          in the status of an employee’s driver’s license due to  
16          a conviction for a moving violation, a failure to ap-  
17          pear, an accident, driver’s license suspension, driv-  
18          er’s license revocation, or any other action taken  
19          against the driving privilege.”.

20          (b) STANDARDS FOR DRIVER RECORD NOTIFICATION  
21          SYSTEMS.—Not later than 1 year after the date of enact-  
22          ment of this Act, the Secretary shall issue minimum  
23          standards for driver notification systems, including stand-  
24          ards for the accuracy, consistency, and completeness of the  
25          information provided.

1 (c) PLAN FOR NATIONAL NOTIFICATION SYSTEM.—

2 (1) DEVELOPMENT.—Not later than 2 years  
3 after the date of enactment of this Act, the Sec-  
4 retary shall develop recommendations and a plan for  
5 the development and implementation of a national  
6 driver record notification system, including—

7 (A) an assessment of the merits of achiev-  
8 ing a national system by expanding the Com-  
9 mercial Driver’s License Information System;  
10 and

11 (B) an estimate of the fees that an em-  
12 ployer will be charged to offset the operating  
13 costs of the national system.

14 (2) SUBMISSION TO CONGRESS.—Not later than  
15 90 days after the recommendations and plan are de-  
16 veloped under paragraph (1), the Secretary shall  
17 submit a report on the recommendations and plan to  
18 the Committee on Commerce, Science, and Trans-  
19 portation of the Senate and the Committee on  
20 Transportation and Infrastructure of the House of  
21 Representatives.

22 **SEC. 305. COMMERCIAL MOTOR VEHICLE OPERATOR**  
23 **TRAINING.**

24 (a) IN GENERAL.—Section 31305 is amended by  
25 adding at the end the following:

1       “(c) STANDARDS FOR TRAINING.—Not later than 6  
2 months after the date of enactment of the Commercial  
3 Motor Vehicle Safety Enhancement Act of 2011, the Sec-  
4 retary shall issue final regulations establishing minimum  
5 entry-level training requirements for an individual oper-  
6 ating a commercial motor vehicle—

7               “(1) addressing the knowledge and skills that—

8                       “(A) are necessary for an individual oper-  
9 ating a commercial motor vehicle to safely oper-  
10 ate a commercial motor vehicle; and

11                      “(B) must be acquired before obtaining a  
12 commercial driver’s license for the first time or  
13 upgrading from one class of commercial driver’s  
14 license to another class;

15               “(2) addressing the specific training needs of a  
16 commercial motor vehicle operator seeking passenger  
17 or hazardous materials endorsements, including for  
18 an operator seeking a passenger endorsement train-  
19 ing—

20                      “(A) to suppress motorcoach fires; and

21                      “(B) to evacuate passengers from  
22 motorcoaches safely;

23               “(3) requiring effective instruction to acquire  
24 the knowledge, skills, and training referred to in

1 paragraphs (1) and (2), including classroom and be-  
2 hind-the-wheel instruction;

3 “(4) requiring certification that an individual  
4 operating a commercial motor vehicle meets the re-  
5 quirements established by the Secretary; and

6 “(5) requiring a training provider (including a  
7 public or private driving school, motor carrier, or  
8 owner or operator of a commercial motor vehicle)  
9 that offers training that results in the issuance of a  
10 certification to an individual under paragraph (4) to  
11 demonstrate that the training meets the require-  
12 ments of the regulations, through a process estab-  
13 lished by the Secretary.”.

14 (b) COMMERCIAL DRIVER’S LICENSE UNIFORM  
15 STANDARDS.—Section 31308(1) is amended to read as  
16 follows:

17 “(1) an individual issued a commercial driver’s  
18 license—

19 “(A) pass written and driving tests for the  
20 operation of a commercial motor vehicle that  
21 comply with the minimum standards prescribed  
22 by the Secretary under section 31305(a); and

23 “(B) present certification of completion of  
24 driver training that meets the requirements es-

1           tablished by the Secretary under section  
2           31305(e);”.

3           (c) CONFORMING AMENDMENT.—The section head-  
4           ing for section 31305 is amended to read as follows:

5           **“§ 31305. General driver fitness, testing, and train-  
6           ing”.**

7           (d) CONFORMING AMENDMENT.—The analysis for  
8           chapter 313 is amended by striking the item relating to  
9           section 31305 and inserting the following:

          “31305. General driver fitness, testing, and training.”.

10          **SEC. 306. COMMERCIAL DRIVER’S LICENSE PROGRAM.**

11          (a) IN GENERAL.—Section 31309 is amended—

12                 (1) in subsection (e)(4), by amending subpara-  
13                 graph (A) to read as follows:

14                         “(A) IN GENERAL.—The plan shall speci-  
15                         fy—

16                                 “(i) a date by which all States shall  
17                                 be operating commercial driver’s license in-  
18                                 formation systems that are compatible with  
19                                 the modernized information system under  
20                                 this section; and

21                                 “(ii) that States must use the systems  
22                                 to receive and submit conviction and dis-  
23                                 qualification data.”; and

24                 (2) in subsection (f), by striking “use” and in-  
25                 serting “use, subject to section 31313(a),”.

1 (b) REQUIREMENTS FOR STATE PARTICIPATION.—

2 Section 31311 is amended—

3 (1) in subsection (a), as amended by section  
4 205(b) of this Act—

5 (A) in paragraph (5), by striking “At  
6 least” and all that follows through “regula-  
7 tion),” and inserting: “Not later than the time  
8 period prescribed by the Secretary by regula-  
9 tion,”; and

10 (B) by adding at the end the following:

11 “(23) Not later than 1 year after the date of  
12 enactment of the Commercial Motor Vehicle Safety  
13 Enhancement Act of 2011, the State shall imple-  
14 ment a system and practices for the exclusive elec-  
15 tronic exchange of driver history record information  
16 on the system the Secretary maintains under section  
17 31309, including the posting of convictions, with-  
18 drawals, and disqualifications.”; and

19 (2) by adding at the end the following:

20 “(d) CRITICAL REQUIREMENTS.—

21 “(1) IDENTIFICATION OF CRITICAL REQUIRE-  
22 MENTS.—After reviewing the requirements under  
23 subsection (a), including the regulations issued pur-  
24 suant to subsection (a) and section 31309(e)(4), the  
25 Secretary shall identify the requirements that are



1 critical to an effective State commercial driver’s li-  
2 cense program.

3 “(2) GUIDANCE.—Not later than 180 days  
4 after the date of enactment of the Commercial  
5 Motor Vehicle Safety Enhancement Act of 2011, the  
6 Secretary shall issue guidance to assist States in  
7 complying with the critical requirements identified  
8 under paragraph (1). The guidance shall include a  
9 description of the actions that each State must take  
10 to collect and share accurate and complete data in  
11 a timely manner.

12 “(e) STATE COMMERCIAL DRIVER’S LICENSE PRO-  
13 GRAM PLAN.—

14 “(1) IN GENERAL.—Not later than 180 days  
15 after the Secretary issues guidance under subsection  
16 (d)(2), a State shall submit a plan to the Secretary  
17 for complying with the requirements under this sec-  
18 tion during the period beginning on the date the  
19 plan is submitted and ending on September 30,  
20 2016.

21 “(2) CONTENTS.—A plan submitted by a State  
22 under paragraph (1) shall identify—

23 “(A) the actions that the State will take to  
24 comply with the critical requirements identified  
25 under subsection (d)(1);

1           “(B) the actions that the State will take to  
2 address any deficiencies in the State’s commer-  
3 cial driver’s license program, as identified by  
4 the Secretary in the most recent audit of the  
5 program; and

6           “(C) other actions that the State will take  
7 to comply with the requirements under sub-  
8 section (a).

9           “(3) PRIORITY.—

10           “(A) IMPLEMENTATION SCHEDULE.—A  
11 plan submitted by a State under paragraph (1)  
12 shall include a schedule for the implementation  
13 of the actions identified under paragraph (2).  
14 In establishing the schedule, the State shall  
15 prioritize the actions identified under para-  
16 graphs (2)(A) and (2)(B).

17           “(B) DEADLINE FOR COMPLIANCE WITH  
18 CRITICAL REQUIREMENTS.—A plan submitted  
19 by a State under paragraph (1) shall include  
20 assurances that the State will take the nec-  
21 essary actions to comply with the critical re-  
22 quirements pursuant to subsection (d) not later  
23 than September 30, 2015.

24           “(4) APPROVAL AND DISAPPROVAL.—The Sec-  
25 retary shall—

1           “(A) review each plan submitted under  
2 paragraph (1);

3           “(B) approve a plan that the Secretary de-  
4 termines meets the requirements under this  
5 subsection and promotes the goals of this chap-  
6 ter; and

7           “(C) disapprove a plan that the Secretary  
8 determines does not meet the requirements or  
9 does not promote the goals.

10           “(5) MODIFICATION OF DISAPPROVED PLANS.—  
11 If the Secretary disapproves a plan under paragraph  
12 (4)(C), the Secretary shall—

13           “(A) provide a written explanation of the  
14 disapproval to the State; and

15           “(B) allow the State to modify the plan  
16 and resubmit it for approval.

17           “(6) PLAN UPDATES.—The Secretary may re-  
18 quire a State to review and update a plan, as appro-  
19 priate.

20           “(f) ANNUAL COMPARISON OF STATE LEVELS OF  
21 COMPLIANCE.—The Secretary shall annually—

22           “(1) compare the relative levels of compliance  
23 by States with the requirements under subsection  
24 (a); and

1           “(2) make the results of the comparison avail-  
2           able to the public.”.

3           (c) DECERTIFICATION AUTHORITY.—Section 31312  
4 is amended—

5           (1) by redesignating subsections (b) and (c) as  
6           subsections (c) and (d), respectively; and

7           (2) by inserting after subsection (a) the fol-  
8           lowing:

9           “(b) DEADLINE FOR COMPLIANCE WITH CRITICAL  
10 REQUIREMENTS.—Beginning on October 1, 2016, in mak-  
11 ing a determination under subsection (a), the Secretary  
12 shall consider a State to be in substantial noncompliance  
13 with this chapter if the Secretary determines that—

14           “(1) the State is not complying with a critical  
15           requirement under section 31311(d)(1); and

16           “(2) sufficient grant funding was made avail-  
17           able to the State under section 31313(a) to comply  
18           with the requirement.”.

19 **SEC. 307. COMMERCIAL DRIVER’S LICENSE REQUIRE-**  
20 **MENTS.**

21           (a) LICENSING STANDARDS.—Section 31305(a)(7) is  
22 amended by inserting “would not be subject to a disquali-  
23 fication under section 31310(g) of this title and” after  
24 “taking the tests”.

1 (b) DISQUALIFICATIONS.—Section 31310(g)(1) is  
 2 amended by deleting “who holds a commercial driver’s li-  
 3 cense and”.

4 **SEC. 308. COMMERCIAL MOTOR VEHICLE DRIVER INFOR-**  
 5 **MATION SYSTEMS.**

6 Section 31106(c) is amended—

7 (1) by striking the subsection heading and in-  
 8 serting “(1) IN GENERAL.—”;

9 (2) by redesignating paragraphs (1) through  
 10 (4) as subparagraphs (A) through (D); and

11 (3) by adding at the end the following:

12 “(2) ACCESS TO RECORDS.—The Secretary may  
 13 require a State, as a condition of an award of grant  
 14 money under this section, to provide the Secretary  
 15 access to all State licensing status and driver history  
 16 records via an electronic information system, subject  
 17 to section 2721 of title 18.”

18 **SEC. 309. DISQUALIFICATIONS BASED ON NON-COMMER-**  
 19 **CIAL MOTOR VEHICLE OPERATIONS.**

20 (a) FIRST OFFENSE.—Section 31310(b)(1)(D) is  
 21 amended by deleting “commercial” after “revoked, sus-  
 22 pended, or canceled based on the individual’s operation of  
 23 a,” and before “motor vehicle”.

24 (b) SECOND OFFENSE.—Section 31310(c)(1)(D) is  
 25 amended by deleting “commercial” after “revoked, sus-

1 pending, or canceled based on the individual's operation of  
2 a," and before "motor vehicle".

3 **SEC. 310. FEDERAL DRIVER DISQUALIFICATIONS.**

4 (a) DISQUALIFICATION DEFINED.—Section 31301,  
5 as amended by section 205 of this Act, is amended—

6 (1) by redesignating paragraphs (6) through  
7 (15) as paragraphs (7) through (16), respectively;  
8 and

9 (2) by inserting after paragraph (5) the fol-  
10 lowing:

11 “(6) ‘Disqualification’ means—

12 “(A) the suspension, revocation, or can-  
13 cellation of a commercial driver's license by the  
14 State of issuance;

15 “(B) a withdrawal of an individual's privi-  
16 lege to drive a commercial motor vehicle by a  
17 State or other jurisdiction as the result of a vio-  
18 lation of State or local law relating to motor ve-  
19 hicle traffic control, except for a parking, vehi-  
20 cle weight, or vehicle defect violation;

21 “(C) a determination by the Secretary that  
22 an individual is not qualified to operate a com-  
23 mercial motor vehicle; or

1                   “(D) a determination by the Secretary that  
2                   a commercial motor vehicle driver is unfit under  
3                   section 31144(g).”.

4           (b) **COMMERCIAL DRIVER’S LICENSE INFORMATION**  
5 **SYSTEM CONTENTS.**—Section 31309(b)(1)(F) is amended  
6 by inserting after “disqualified” the following: “by the  
7 State that issued the individual a commercial driver’s li-  
8 cense, or by the Secretary,”.

9           (c) **STATE ACTION ON FEDERAL DISQUALIFICA-**  
10 **TION.**—Section 31310(h) is amended by inserting after  
11 the first sentence the following:

12           “If the State has not disqualified the individual from  
13 operating a commercial vehicle under subsections (b)  
14 through (g), the State shall disqualify the individual if the  
15 Secretary determines under 31144(g) that the individual  
16 is disqualified from operating a commercial motor vehi-  
17 cle.”.

18 **SEC. 311. EMPLOYER RESPONSIBILITIES.**

19           Section 31304, as amended by section 304 of this  
20 Act, is amended in subsection (a)—

21                   (1) by striking “knowingly”; and

22                   (2) by striking “in which” and inserting “that  
23 the employer knows or should reasonably know  
24 that”.

1 **TITLE IV—SAFE ROADS ACT OF**  
 2 **2011**

3 **SEC. 401. SHORT TITLE.**

4 This title may be cited as the “Safe Roads Act of  
 5 2011”.

6 **SEC. 402. NATIONAL CLEARINGHOUSE FOR CONTROLLED**  
 7 **SUBSTANCE AND ALCOHOL TEST RESULTS OF**  
 8 **COMMERCIAL MOTOR VEHICLE OPERATORS.**

9 (a) IN GENERAL.—Chapter 313 is amended—

10 (1) in section 31306(a), by inserting “and sec-  
 11 tion 31306a” after “this section”; and

12 (2) by inserting after section 31306 the fol-  
 13 lowing:

14 **“§ 31306a. National clearinghouse for controlled sub-**  
 15 **stance and alcohol test results of com-**  
 16 **mercial motor vehicle operators**

17 **“(a) ESTABLISHMENT.—**

18 **“(1) IN GENERAL.—**Not later than 2 years  
 19 after the date of enactment of the Safe Roads Act  
 20 of 2011, the Secretary of Transportation shall estab-  
 21 lish a national clearinghouse for records relating to  
 22 alcohol and controlled substances testing of commer-  
 23 cial motor vehicle operators.

24 **“(2) PURPOSES.—**The purposes of the clearing-  
 25 house shall be—



1           “(A) to improve compliance with the De-  
2           partment of Transportation’s alcohol and con-  
3           trolled substances testing program applicable to  
4           commercial motor vehicle operators;

5           “(B) to facilitate access to information  
6           about an individual before employing the indi-  
7           vidual as a commercial motor vehicle operator;

8           “(C) to enhance the safety of our United  
9           States roadways by reducing accident fatalities  
10          involving commercial motor vehicles; and

11          “(D) to reduce the number of impaired  
12          commercial motor vehicle operators.

13          “(3) CONTENTS.—The clearinghouse shall func-  
14          tion as a repository for records relating to the posi-  
15          tive test results and test refusals of commercial  
16          motor vehicle operators and violations by such oper-  
17          ators of prohibitions set forth in subpart B of part  
18          382 of title 49, Code of Federal Regulations (or any  
19          subsequent corresponding regulations).

20          “(4) ELECTRONIC EXCHANGE OF RECORDS.—  
21          The Secretary shall ensure that records can be elec-  
22          tronically submitted to, and requested from, the  
23          clearinghouse by authorized users.

24          “(5) AUTHORIZED OPERATOR.—The Secretary  
25          may authorize a qualified and experienced private

1       entity to operate and maintain the clearinghouse and  
2       to collect fees on behalf of the Secretary under sub-  
3       section (e). The entity shall establish, operate, main-  
4       tain and expand the clearinghouse and permit access  
5       to driver information and records from the clearing-  
6       house in accordance with this section.

7       “(b) DESIGN OF CLEARINGHOUSE.—

8               “(1) USE OF FEDERAL MOTOR CARRIER SAFETY  
9       ADMINISTRATION RECOMMENDATIONS.—In estab-  
10      lishing the clearinghouse, the Secretary shall con-  
11      sider—

12               “(A) the findings and recommendations  
13      contained in the Federal Motor Carrier Safety  
14      Administration’s March 2004 report to Con-  
15      gress required under section 226 of the Motor  
16      Carrier Safety Improvement Act of 1999 (49  
17      U.S.C. 31306 note); and

18               “(B) the findings and recommendations  
19      contained in the Government Accountability Of-  
20      fice’s May 2008 report to Congress entitled  
21      ‘Motor Carrier Safety: Improvements to Drug  
22      Testing Programs Could Better Identify Illegal  
23      Drug Users and Keep Them off the Road.’

1           “(2) DEVELOPMENT OF SECURE PROCESSES.—

2           In establishing the clearinghouse, the Secretary shall  
3           develop a secure process for—

4                   “(A) administering and managing the  
5                   clearinghouse in compliance with applicable  
6                   Federal security standards;

7                   “(B) registering and authenticating au-  
8                   thorized users of the clearinghouse;

9                   “(C) registering and authenticating per-  
10                  sons required to report to the clearinghouse  
11                  under subsection (g);

12                  “(D) preventing the unauthorized access of  
13                  information from the clearinghouse;

14                  “(E) storing and transmitting data;

15                  “(F) persons required to report to the  
16                  clearinghouse under subsection (g) to timely  
17                  and accurately submit electronic data to the  
18                  clearinghouse;

19                  “(G) generating timely and accurate re-  
20                  ports from the clearinghouse in response to re-  
21                  quests for information by authorized users; and

22                  “(H) updating an individual’s record upon  
23                  completion of the return-to-duty process de-  
24                  scribed in title 49, Code of Federal Regulations.

1           “(3) EMPLOYER ALERT OF POSITIVE TEST RE-  
2           SULT.—In establishing the clearinghouse, the Sec-  
3           retary shall develop a secure method for electroni-  
4           cally notifying an employer of each additional posi-  
5           tive test result or other noncompliance—

6                   “(A) for an employee, that is entered into  
7           the clearinghouse during the 7-day period im-  
8           mediately following an employer’s inquiry about  
9           the employee; and

10                   “(B) for an employee who is listed as hav-  
11           ing multiple employers.

12           “(4) ARCHIVE CAPABILITY.—In establishing the  
13           clearinghouse, the Secretary shall develop a process  
14           for archiving all clearinghouse records, including the  
15           depositing of personal records, records relating to  
16           each individual in the database, and access requests  
17           for personal records, for the purposes of—

18                   “(A) auditing and evaluating the timeli-  
19           ness, accuracy, and completeness of data in the  
20           clearinghouse; and

21                   “(B) auditing to monitor compliance and  
22           enforce penalties for noncompliance.

23           “(5) FUTURE NEEDS.—

1           “(A) INTEROPERABILITY WITH OTHER  
2 DATA SYSTEMS.—In establishing the clearing-  
3 house, the Secretary shall consider—

4           “(i) the existing data systems con-  
5 taining regulatory and safety data for com-  
6 mercial motor vehicle operators;

7           “(ii) the efficacy of using or com-  
8 bining clearinghouse data with 1 or more  
9 of such systems; and

10           “(iii) the potential interoperability of  
11 the clearinghouse with such systems.

12           “(B) SPECIFIC CONSIDERATIONS.—In car-  
13 rying out subparagraph (A), the Secretary shall  
14 determine—

15           “(i) the clearinghouse’s capability for  
16 interoperability with—

17           “(I) the National Driver Register  
18 established under section 30302;

19           “(II) the Commercial Driver’s Li-  
20 cense Information System established  
21 under section 31309;

22           “(III) the Motor Carrier Manage-  
23 ment Information System for pre-  
24 employment screening services under  
25 section 31150; and

1                   “(IV) other data systems, as ap-  
2                   propriate; and

3                   “(ii) any change to the administration  
4                   of the current testing program, such as  
5                   forms, that is necessary to collect data for  
6                   the clearinghouse.

7           “(c) STANDARD FORMATS.—The Secretary shall de-  
8   velop standard formats to be used—

9                   “(1) by an authorized user of the clearinghouse  
10          to—

11                   “(A) request a record from the clearing-  
12          house; and

13                   “(B) obtain the consent of an individual  
14          who is the subject of a request from the clear-  
15          inghouse, if applicable; and

16                   “(2) to notify an individual that a positive alco-  
17          hol or controlled substances test result, refusing to  
18          test, and a violation of any of the prohibitions under  
19          subpart B of part 382 of title 49, Code of Federal  
20          Regulations (or any subsequent corresponding regu-  
21          lations), will be reported to the clearinghouse.

22           “(d) PRIVACY.—A release of information from the  
23   clearinghouse shall—

1           “(1) comply with applicable Federal privacy  
2 laws, including the fair information practices under  
3 the Privacy Act of 1974 (5 U.S.C. 552a);

4           “(2) comply with applicable sections of the Fair  
5 Credit Reporting Act (15 U.S.C. 1681 et seq.); and

6           “(3) not be made to any person or entity unless  
7 expressly authorized or required by law.

8           “(e) FEES.—

9           “(1) AUTHORITY TO COLLECT FEES.—Except  
10 as provided under paragraph (3), the Secretary may  
11 collect a reasonable, customary, and nominal fee  
12 from an authorized user of the clearinghouse for a  
13 request for information from the clearinghouse.

14           “(2) USE OF FEES.—Fees collected under this  
15 subsection shall be used for the operation and main-  
16 tenance of the clearinghouse.

17           “(3) LIMITATION.—The Secretary may not col-  
18 lect a fee from an individual requesting information  
19 from the clearinghouse that pertains to the record of  
20 that individual.

21           “(f) EMPLOYER REQUIREMENTS.—

22           “(1) DETERMINATION CONCERNING USE OF  
23 CLEARINGHOUSE.—The Secretary shall determine if  
24 an employer is authorized to use the clearinghouse  
25 to meet the alcohol and controlled substances testing

1 requirements under title 49, Code of Federal Regu-  
2 lations.

3 “(2) APPLICABILITY OF EXISTING REQUIRE-  
4 MENTS.—Each employer and service agent shall  
5 comply with the alcohol and controlled substances  
6 testing requirements under title 49, Code of Federal  
7 Regulations.

8 “(3) EMPLOYMENT PROHIBITIONS.—Beginning  
9 30 days after the date that the clearinghouse is es-  
10 tablished under subsection (a), an employer shall not  
11 hire an individual to operate a commercial motor ve-  
12 hicle unless the employer determines that the indi-  
13 vidual, during the preceding 3-year period—

14 “(A) if tested for the use of alcohol and  
15 controlled substances, as required under title  
16 49, Code of Federal Regulations—

17 “(i) did not test positive for the use of  
18 alcohol or controlled substances in violation  
19 of the regulations; or

20 “(ii) tested positive for the use of al-  
21cohol or controlled substances and com-  
22pleted the required return-to-duty process  
23under title 49, Code of Federal Regula-  
24tions;



1           “(B)(i) did not refuse to take an alcohol or  
2           controlled substance test under title 49, Code of  
3           Federal Regulations; or

4           “(ii) refused to take an alcohol or con-  
5           trolled substance test and completed the  
6           required return-to-duty process under title  
7           49, Code of Federal Regulations; and

8           “(C) did not violate any other provision of  
9           subpart B of part 382 of title 49, Code of Fed-  
10          eral Regulations (or any subsequent cor-  
11          responding regulations).

12          “(4) ANNUAL REVIEW.—Beginning 30 days  
13          after the date that the clearinghouse is established  
14          under subsection (a), an employer shall request and  
15          review a commercial motor vehicle operator’s record  
16          from the clearinghouse annually for as long as the  
17          commercial motor vehicle operator is under the em-  
18          ploy of the employer.

19          “(g) REPORTING OF RECORDS.—

20          “(1) IN GENERAL.—Beginning 30 days after  
21          the date that the clearinghouse is established under  
22          subsection (a), a medical review officer, employer,  
23          service agent, and other appropriate person, as de-  
24          termined by the Secretary, shall promptly submit to

1 the Secretary, if in possession of, the record of an  
2 individual who—

3 “(A) refuses to take an alcohol or con-  
4 trolled substances test required under title 49,  
5 Code of Federal Regulations;

6 “(B) tests positive for alcohol or a con-  
7 trolled substance in violation of the regulations;  
8 or

9 “(C) violates any other provision of sub-  
10 part B of part 382 of title 49, Code of Federal  
11 Regulations (or any subsequent corresponding  
12 regulations).

13 “(2) INCLUSION OF RECORDS IN CLEARING-  
14 HOUSE.—The Secretary shall include in the clearing-  
15 house the records of positive test results and test re-  
16 fusals received under paragraph (1).

17 “(3) MODIFICATIONS AND DELETIONS.—If the  
18 Secretary determines that a record contained in the  
19 clearinghouse is not accurate, the Secretary shall  
20 modify or delete the record, as appropriate.

21 “(4) NOTIFICATION.—The Secretary shall expe-  
22 ditiously notify an individual, unless such notifica-  
23 tion would be duplicative, when—

24 “(A) a record relating to the individual is  
25 received by the clearinghouse;

1           “(B) a record in the clearinghouse relating  
2 to the individual is modified or deleted, and in-  
3 clude in the notification the reason for the  
4 modification or deletion; or

5           “(C) a record in the clearinghouse relating  
6 to the individual is released to an employer and  
7 specify the reason for the release.

8           “(5) DATA QUALITY AND SECURITY STANDARDS  
9 FOR REPORTING AND RELEASING.—The Secretary  
10 may establish additional requirements, as appro-  
11 priate, to ensure that—

12           “(A) the submission of records to the  
13 clearinghouse is timely and accurate;

14           “(B) the release of data from the clearing-  
15 house is timely, accurate, and released to the  
16 appropriate authorized user under this section;  
17 and

18           “(C) an individual with a record in the  
19 clearinghouse has a cause of action for any in-  
20 appropriate use of information included in the  
21 clearinghouse.

22           “(6) RETENTION OF RECORDS.—The Secretary  
23 shall—

1           “(A) retain a record submitted to the  
2 clearinghouse for a 5-year period beginning on  
3 the date the record is submitted;

4           “(B) remove the record from the clearing-  
5 house at the end of the 5-year period, unless  
6 the individual fails to meet a return-to-duty or  
7 follow-up requirement under title 49, Code of  
8 Federal Regulations; and

9           “(C) retain a record after the end of the  
10 5-year period in a separate location for  
11 archiving and auditing purposes.

12       “(h) AUTHORIZED USERS.—

13           “(1) EMPLOYERS.—The Secretary shall estab-  
14 lish a process for an employer to request and receive  
15 an individual’s record from the clearinghouse.

16           “(A) CONSENT.—An employer may not ac-  
17 cess an individual’s record from the clearing-  
18 house unless the employer—

19                   “(i) obtains the prior written or elec-  
20 tronic consent of the individual for access  
21 to the record; and

22                   “(ii) submits proof of the individual’s  
23 consent to the Secretary.

24           “(B) ACCESS TO RECORDS.—After receiv-  
25 ing a request from an employer for an individ-

1           ual’s record under subparagraph (A), the Sec-  
2           retary shall grant access to the individual’s  
3           record to the employer as expeditiously as prac-  
4           ticable.

5           “(C)   RETENTION   OF   RECORD   RE-  
6           QUESTS.—The Secretary shall require an em-  
7           ployer to retain for a 3-year period—

8                   “(i) a record of each request made by  
9                   the employer for records from the clearing-  
10                  house; and

11                   “(ii) the information received pursu-  
12                  ant to the request.

13           “(D)   USE   OF   RECORDS.—An employer  
14           may use an individual’s record received from  
15           the clearinghouse only to assess and evaluate  
16           the qualifications of the individual to operate a  
17           commercial motor vehicle for the employer.

18           “(E)   PROTECTION   OF   PRIVACY   OF   INDI-  
19           VIDUALS.—An employer that receives an indi-  
20           vidual’s record from the clearinghouse under  
21           subparagraph (B) shall—

22                   “(i) protect the privacy of the indi-  
23                   vidual and the confidentiality of the record;  
24                   and

1           “(ii) ensure that information con-  
2           tained in the record is not divulged to a  
3           person or entity that is not directly in-  
4           volved in assessing and evaluating the  
5           qualifications of the individual to operate a  
6           commercial motor vehicle for the employer.

7           “(2) STATE LICENSING AUTHORITIES.—The  
8           Secretary shall establish a process for the chief com-  
9           mercial driver’s licensing official of a State to re-  
10          quest and receive an individual’s record from the  
11          clearinghouse if the individual is applying for a com-  
12          mercial driver’s license from the State.

13          “(A) CONSENT.—The Secretary may grant  
14          access to an individual’s record in the clearing-  
15          house under this paragraph without the prior  
16          written or electronic consent of the individual.  
17          An individual who holds a commercial driver’s  
18          license shall be deemed to consent to such ac-  
19          cess by obtaining a commercial driver’s license.

20          “(B) PROTECTION OF PRIVACY OF INDI-  
21          VIDUALS.—A chief commercial driver’s licensing  
22          official of a State that receives an individual’s  
23          record from the clearinghouse under this para-  
24          graph shall—

1                   “(i) protect the privacy of the indi-  
2                   vidual and the confidentiality of the record;  
3                   and

4                   “(ii) ensure that the information in  
5                   the record is not divulged to any person  
6                   that is not directly involved in assessing  
7                   and evaluating the qualifications of the in-  
8                   dividual to operate a commercial motor ve-  
9                   hicle.

10                  “(3) NATIONAL TRANSPORTATION SAFETY  
11                  BOARD.—The Secretary shall establish a process for  
12                  the National Transportation Safety Board to request  
13                  and receive an individual’s record from the clearing-  
14                  house if the individual is involved in an accident that  
15                  is under investigation by the National Transpor-  
16                  tation Safety Board.

17                  “(A) CONSENT.—The Secretary may grant  
18                  access to an individual’s record in the clearing-  
19                  house under this paragraph without the prior  
20                  written or electronic consent of the individual.  
21                  An individual who holds a commercial driver’s  
22                  license shall be deemed to consent to such ac-  
23                  cess by obtaining a commercial driver’s license.

24                  “(B) PROTECTION OF PRIVACY OF INDI-  
25                  VIDUALS.—An official of the National Trans-

1           portation Safety Board that receives an individ-  
2           ual’s record from the clearinghouse under this  
3           paragraph shall—

4                   “(i) protect the privacy of the indi-  
5                   vidual and the confidentiality of the record;  
6                   and

7                   “(ii) unless the official determines  
8                   that the information in the individual’s  
9                   record should be reported under section  
10                  1131(e), ensure that the information in the  
11                  record is not divulged to any person that  
12                  is not directly involved with investigating  
13                  the accident.

14                  “(4) ADDITIONAL AUTHORIZED USERS.—The  
15                  Secretary shall consider whether to grant access to  
16                  the clearinghouse to additional users. The Secretary  
17                  may authorize access to an individual’s record from  
18                  the clearinghouse to an additional user if the Sec-  
19                  retary determines that granting access will further  
20                  the purposes under subsection (a)(2). In determining  
21                  whether the access will further the purposes under  
22                  subsection (a)(2), the Secretary shall consider,  
23                  among other things—

24                          “(A) what use the additional user will  
25                          make of the individual’s record;



1                   “(B) the costs and benefits of the use; and

2                   “(C) how to protect the privacy of the indi-  
3                   vidual and the confidentiality of the record.

4                   “(i) ACCESS TO CLEARINGHOUSE BY INDIVIDUALS.—

5                   “(1) IN GENERAL.—The Secretary shall estab-  
6                   lish a process for an individual to request and re-  
7                   ceive information from the clearinghouse—

8                   “(A) to determine whether the clearing-  
9                   house contains a record pertaining to the indi-  
10                  vidual;

11                  “(B) to verify the accuracy of a record;

12                  “(C) to update an individual’s record, in-  
13                  cluding completing the return-to-duty process  
14                  described in title 49, Code of Federal Regula-  
15                  tions; and

16                  “(D) to determine whether the clearing-  
17                  house received requests for the individual’s in-  
18                  formation.

19                  “(2) DISPUTE PROCEDURE.—The Secretary  
20                  shall establish a procedure, including an appeal  
21                  process, for an individual to dispute and remedy an  
22                  administrative error in the individual’s record.

23                  “(j) PENALTIES.—

24                  “(1) IN GENERAL.—An employer, employee,  
25                  medical review officer, or service agent who violates

1 any provision of this section shall be subject to civil  
2 penalties under section 521(b)(2)(C) and criminal  
3 penalties under section 521(b)(6)(B), and any other  
4 applicable civil and criminal penalties, as determined  
5 by the Secretary.

6 “(2) VIOLATION OF PRIVACY.—The Secretary  
7 shall establish civil and criminal penalties, consistent  
8 with paragraph (1), for an authorized user who vio-  
9 lates paragraph (2)(B) or (3)(B) of subsection (h).

10 “(k) COMPATIBILITY OF STATE AND LOCAL LAWS.—

11 “(1) PREEMPTION.—Except as provided under  
12 paragraph (2), any law, regulation, order, or other  
13 requirement of a State, political subdivision of a  
14 State, or Indian tribe related to a commercial driv-  
15 er’s license holder subject to alcohol or controlled  
16 substance testing under title 49, Code of Federal  
17 Regulations, that is inconsistent with this section or  
18 a regulation issued pursuant to this section is pre-  
19 empted.

20 “(2) APPLICABILITY.—The preemption under  
21 paragraph (1) shall include—

22 “(A) the reporting of valid positive results  
23 from alcohol screening tests and drug tests;

24 “(B) the refusal to provide a specimen for  
25 an alcohol screening test or drug test; and

1           “(C) other violations of subpart B of part  
2           382 of title 49, Code of Federal Regulations (or  
3           any subsequent corresponding regulations).

4           “(3) EXCEPTION.—A law, regulation, order, or  
5           other requirement of a State, political subdivision of  
6           a State, or Indian tribe shall not be preempted  
7           under this subsection to the extent it relates to an  
8           action taken with respect to a commercial motor ve-  
9           hicle operator’s commercial driver’s license or driv-  
10          ing record as a result of the driver’s—

11           “(A) verified positive alcohol or drug test  
12          result;

13           “(B) refusal to provide a specimen for the  
14          test; or

15           “(C) other violations of subpart B of part  
16          382 of title 49, Code of Federal Regulations (or  
17          any subsequent corresponding regulations).

18          “(l) DEFINITIONS.—In this section—

19           “(1) AUTHORIZED USER.—The term ‘author-  
20          ized user’ means an employer, State licensing au-  
21          thority, National Transportation Safety Board, or  
22          other person granted access to the clearinghouse  
23          under subsection (h).

24           “(2) CHIEF COMMERCIAL DRIVER’S LICENSING  
25          OFFICIAL.—The term ‘chief commercial driver’s li-

1       censing official’ means the official in a State who is  
2       authorized to—

3               “(A) maintain a record about commercial  
4               driver’s licenses issued by the State; and

5               “(B) take action on commercial driver’s li-  
6               censes issued by the State.

7               “(3) CLEARINGHOUSE.—The term ‘clearing-  
8               house’ means the clearinghouse established under  
9               subsection (a).

10              “(4) COMMERCIAL MOTOR VEHICLE OPER-  
11              ATOR.—The term ‘commercial motor vehicle oper-  
12              ator’ means an individual who—

13                      “(A) possesses a valid commercial driver’s  
14                      license issued in accordance with section 31308;  
15                      and

16                      “(B) is subject to controlled substances  
17                      and alcohol testing under title 49, Code of Fed-  
18                      eral Regulations.

19              “(5) EMPLOYER.—The term ‘employer’ means  
20              a person or entity employing, or seeking to employ,  
21              1 or more employees (including an individual who is  
22              self-employed) to be commercial motor vehicle opera-  
23              tors.

1           “(6) MEDICAL REVIEW OFFICER.—The term  
2           ‘medical review officer’ means a licensed physician  
3           who is responsible for—

4                   “(A) receiving and reviewing a laboratory  
5                   result generated under the testing program;

6                   “(B) evaluating a medical explanation for  
7                   a controlled substances test under title 49,  
8                   Code of Federal Regulations; and

9                   “(C) interpreting the results of a con-  
10                  trolled substances test.

11           “(7) SECRETARY.—The term ‘Secretary’ means  
12           the Secretary of Transportation.

13           “(8) SERVICE AGENT.—The term ‘service  
14           agent’ means a person or entity, other than an em-  
15           ployee of the employer, who provides services to em-  
16           ployers or employees under the testing program.

17           “(9) TESTING PROGRAM.—The term ‘testing  
18           program’ means the alcohol and controlled sub-  
19           stances testing program required under title 49,  
20           Code of Federal Regulations.”.

21           (b) CONFORMING AMENDMENT.—The analysis for  
22           chapter 313 is amended by inserting after the item relat-  
23           ing to section 31306 the following:

          “31306a. National clearinghouse for positive controlled substance and alcohol  
          test results of commercial motor vehicle operators.”.

1 **SEC. 403. DRUG AND ALCOHOL VIOLATION SANCTIONS.**

2 Chapter 313 is amended—

3 (1) by redesignating section 31306(f) as  
4 31306(f)(1); and

5 (2) by inserting after section 31306(f)(1) the  
6 following:

7 “(2) **ADDITIONAL SANCTIONS.**—The Secretary  
8 may require a State to revoke, suspend, or cancel  
9 the commercial driver’s license of a commercial  
10 motor vehicle operator who is found, based on a test  
11 conducted and confirmed under this section, to have  
12 used alcohol or a controlled substance in violation of  
13 law until the commercial motor vehicle operator  
14 completes the rehabilitation process under subsection  
15 (e).”; and

16 (3) by amending section 31310(d) to read as  
17 follows:

18 “(d) **CONTROLLED SUBSTANCE VIOLATIONS.**—The  
19 Secretary may permanently disqualify an individual from  
20 operating a commercial vehicle if the individual—

21 “(1) uses a commercial motor vehicle in the  
22 commission of a felony involving manufacturing, dis-  
23 tributing, or dispensing a controlled substance, or  
24 possession with intent to manufacture, distribute, or  
25 dispense a controlled substance; or

1           “(2) uses alcohol or a controlled substance, in  
2           violation of section 31306, 3 or more times.”.

3 **SEC. 404. AUTHORIZATION OF APPROPRIATIONS.**

4           From the funds authorized to be appropriated under  
5 section 31104(h) of title 49, United States Code, up to  
6 \$5,000,000 is authorized to be appropriated from the  
7 Highway Trust Fund (other than the Mass Transit Ac-  
8 count) for the Secretary of Transportation to develop, de-  
9 sign, and implement the national clearinghouse required  
10 by section 402 of this Act.

11           **TITLE V—ENFORCEMENT**

12 **SEC. 501. INSPECTION DEMAND AND DISPLAY OF CREDEN-**  
13           **TIALS.**

14           (a) SAFETY INVESTIGATIONS.—Section 504(c) is  
15 amended—

16           (1) by inserting “, or an employee of the recipi-  
17 ent of a grant issued under section 31102 of this  
18 title” after “a contractor”; and

19           (2) by inserting “, in person or in writing”  
20 after “proper credentials”.

21           (b) CIVIL PENALTY.—Section 521(b)(2)(E) is  
22 amended—

23           (1) by redesignating subparagraph (E) as sub-  
24 paragraph (E)(i); and

25           (2) by adding at the end the following:

1                   “(ii) PLACE OUT OF SERVICE.—The  
2                   Secretary may by regulation adopt proce-  
3                   dures for placing out of service the com-  
4                   mercial motor vehicle of a foreign-domi-  
5                   ciled motor carrier that fails to promptly  
6                   allow the Secretary to inspect and copy a  
7                   record or inspect equipment, land, build-  
8                   ings, or other property.”.

9                   (c) HAZARDOUS MATERIALS INVESTIGATIONS.—Sec-  
10                  tion 5121(c)(2) is amended by inserting “, in person or  
11                  in writing,” after “proper credentials”.

12                  (d) COMMERCIAL INVESTIGATIONS.—Section  
13                  14122(b) is amended by inserting “, in person or in writ-  
14                  ing” after “proper credentials”.

15                  **SEC. 502. OUT OF SERVICE PENALTY FOR DENIAL OF AC-**  
16                  **CESS TO RECORDS.**

17                  Section 521(b)(2)(E) is amended—

18                   (1) by inserting after “\$10,000.” the following:  
19                   “‘In the case of a motor carrier, the Secretary may  
20                   also place the violator’s motor carrier operations out  
21                   of service.’”; and

22                   (2) by striking “such penalty” after “It shall be  
23                   a defense to” and inserting “a penalty”.



1 **SEC. 503. PENALTIES FOR VIOLATION OF OPERATION OUT**  
 2 **OF SERVICE ORDERS.**

3 Section 521(b)(2) is amended by adding at the end  
 4 the following:

5 “(F) PENALTY FOR VIOLATIONS RELATING  
 6 TO OUT OF SERVICE ORDERS.—A motor carrier  
 7 or employer (as defined in section 31132) that  
 8 operates a commercial motor vehicle in com-  
 9 merce in violation of a prohibition on transpor-  
 10 tation under section 31144(c) of this title or an  
 11 imminent hazard out of service order issued  
 12 under subsection (b)(5) of this section or sec-  
 13 tion 5121(d) of this title shall be liable for a  
 14 civil penalty not to exceed \$25,000.”.

15 **SEC. 504. MINIMUM PROHIBITION ON OPERATION FOR**  
 16 **UNFIT CARRIERS.**

17 (a) IN GENERAL.—Section 31144(c)(1) is amended  
 18 by inserting “, and such period shall be for not less than  
 19 10 days” after “operator is fit”.

20 (b) OWNERS OR OPERATORS TRANSPORTING PAS-  
 21 SENGERS.—Section 31144(c)(2) is amended by inserting  
 22 “, and such period shall be for not less than 10 days”  
 23 after “operator is fit”.

24 (c) OWNERS OR OPERATORS TRANSPORTING HAZ-  
 25 ARDOUS MATERIAL.—Section 31144(c)(3) is amended by

1 inserting at the end of the first sentence the following:  
2 “, and such period shall be for not less than 10 days”.

3 **SEC. 505. MINIMUM OUT OF SERVICE PENALTIES.**

4 Section 521(b)(7) is amended by adding at the end  
5 the following:

6 “The penalties may include a minimum duration for  
7 any out of service period, not to exceed 90 days.”.

8 **SEC. 506. IMPOUNDMENT AND IMMOBILIZATION OF COM-**  
9 **MERCIAL MOTOR VEHICLES FOR IMMINENT**  
10 **HAZARD.**

11 Section 521(b) is amended by adding at the end the  
12 following:

13 “(15) IMPOUNDMENT OF COMMERCIAL MOTOR  
14 VEHICLES.—

15 “(A) ENFORCEMENT OF IMMINENT HAZ-  
16 ARD OUT-OF-SERVICE ORDERS.—

17 “(i) The Secretary, or an authorized  
18 State official carrying out motor carrier  
19 safety enforcement activities under section  
20 31102, may enforce an imminent hazard  
21 out-of-service order issued under chapters  
22 5, 51, 131 through 149, 311, 313, or 315  
23 of this title, or a regulation promulgated  
24 thereunder, by towing and impounding a

1 commercial motor vehicle until the order is  
2 rescinded.

3 “(ii) Enforcement shall not unreason-  
4 ably interfere with the ability of a shipper,  
5 carrier, broker, or other party to arrange  
6 for the alternative transportation of any  
7 cargo or passenger being transported at  
8 the time the commercial motor vehicle is  
9 immobilized. In the case of a commercial  
10 motor vehicle transporting passengers, the  
11 Secretary or authorized State official shall  
12 provide reasonable, temporary, and secure  
13 shelter and accommodations for passengers  
14 in transit.

15 “(iii) The Secretary’s designee or an  
16 authorized State official carrying out  
17 motor carrier safety enforcement activities  
18 under section 31102, shall immediately no-  
19 tify the owner of a commercial motor vehi-  
20 cle of the impoundment and the oppor-  
21 tunity for review of the impoundment. A  
22 review shall be provided in accordance with  
23 section 554 of title 5, except that the re-  
24 view shall occur not later than 10 days  
25 after the impoundment.

1           “(B) ISSUANCE OF REGULATIONS.—The  
 2           Secretary shall promulgate regulations on the  
 3           use of impoundment or immobilization of com-  
 4           mercial motor vehicles as a means of enforcing  
 5           additional out-of-service orders issued under  
 6           chapters 5, 51, 131 through 149, 311, 313, or  
 7           315 of this title, or a regulation promulgated  
 8           thereunder. Regulations promulgated under this  
 9           subparagraph shall include consideration of  
 10          public safety, the protection of passengers and  
 11          cargo, inconvenience to passengers, and the se-  
 12          curity of the commercial motor vehicle.

13           “(C) DEFINITION.—In this paragraph, the  
 14          term ‘impoundment’ or ‘impounding’ means the  
 15          seizing and taking into custody of a commercial  
 16          motor vehicle or the immobilizing of a commer-  
 17          cial motor vehicle through the attachment of a  
 18          locking device or other mechanical or electronic  
 19          means.”.

20 **SEC. 507. INCREASED PENALTIES FOR EVASION OF REGU-**  
 21 **LATIONS.**

22          (a) PENALTIES.—Section 524 is amended—

23                 (1) by striking “knowingly and willfully”;

24                 (2) by inserting after “this chapter” the fol-  
 25          lowing: “, chapter 51, subchapter III of chapter 311

1 (except sections 31138 and 31139) or section  
2 31302, 31303, 31304, 31305(b), 31310(g)(1)(A), or  
3 31502 of this title, or a regulation issued under any  
4 of those provisions,”;

5 (3) by striking “\$200 but not more than \$500”  
6 and inserting “\$2,000 but not more than \$5,000”;  
7 and

8 (4) by striking “\$250 but not more than  
9 \$2,000” and inserting “\$2,500 but not more than  
10 \$7,500”.

11 (b) EVASION OF REGULATION.—Section 14906 is  
12 amended—

13 (1) by striking “\$200” and inserting “at least  
14 \$2,000”;

15 (2) by striking “\$250” and inserting “\$5,000”;  
16 and

17 (3) by inserting after “a subsequent violation”  
18 the following:

19 “, and may be subject to criminal penalties”.

20 **SEC. 508. FAILURE TO PAY CIVIL PENALTY AS A DISQUALI-**  
21 **FYING OFFENSE.**

22 (a) IN GENERAL.—Chapter 311 is amended by in-  
23 serting after section 31151 the following:

1 **“§ 31152. Disqualification for failure to pay**

2       “An individual assessed a civil penalty under this  
3 chapter, or chapters 5, 51, or 149 of this title, or a regula-  
4 tion issued under any of those provisions, who fails to pay  
5 the penalty or fails to comply with the terms of a settle-  
6 ment with the Secretary, shall be disqualified from oper-  
7 ating a commercial motor vehicle. A disqualification shall  
8 continue until the penalty is paid, or the individual com-  
9 plies with the terms of the settlement, unless the non-  
10 payment is because the individual is a debtor in a case  
11 under chapter 11 of title 11, United States Code.”.

12       (b) TECHNICAL AMENDMENTS.—Section 31310, as  
13 amended by sections 206 and 310 of this Act, is amend-  
14 ed—

15             (1) by redesignating subsections (h) through (k)  
16             as subsections (i) through (l), respectively; and

17             (2) by inserting after subsection (g) the fol-  
18             lowing:

19       “(h) DISQUALIFICATION FOR FAILURE TO PAY.—  
20 The Secretary shall disqualify from operating a commer-  
21 cial motor vehicle any individual who fails to pay a civil  
22 penalty within the prescribed period, or fails to conform  
23 to the terms of a settlement with the Secretary. A disquali-  
24 fication shall continue until the penalty is paid, or the in-  
25 dividual conforms to the terms of the settlement, unless  
26 the nonpayment is because the individual is a debtor in

1 a case under chapter 11 of title 11, United States Code.”;

2 and

3 (3) in subsection (i), as redesignated, by strik-  
 4 ing “Notwithstanding subsections (b) through (g)”  
 5 and inserting “Notwithstanding subsections (b)  
 6 through (h)”.

7 (c) CONFORMING AMENDMENT.—The analysis of  
 8 chapter 311 is amended by inserting after the item relat-  
 9 ing to section 31151 the following:

“31152. Disqualification for failure to pay.”.

10 **SEC. 509. VIOLATIONS RELATING TO COMMERCIAL MOTOR**

11 **VEHICLE SAFETY REGULATION AND OPERA-**  
 12 **TORS.**

13 Section 521(b)(2)(D) is amended by striking “ability  
 14 to pay,”.

15 **SEC. 510. EMERGENCY DISQUALIFICATION FOR IMMINENT**

16 **HAZARD.**

17 Section 31310(f) is amended—

18 (1) in paragraph (1) by inserting “section 521  
 19 or” before “section 5102”; and

20 (2) in paragraph (2) by inserting “section 521  
 21 or” before “section 5102”.

1 **SEC. 511. INTRASTATE OPERATIONS OF INTERSTATE**  
2 **MOTOR CARRIERS.**

3 (a) **PROHIBITED TRANSPORTATION.**—Section  
4 521(b)(5) is amended by inserting after subparagraph (B)  
5 the following:

6 “(C) If an employee, vehicle, or all or part  
7 of an employer’s commercial motor vehicle oper-  
8 ations is ordered out of service under paragraph  
9 (5)(A), the commercial motor vehicle operations  
10 of the employee, vehicle, or employer that affect  
11 interstate commerce are also prohibited.”.

12 (b) **PROHIBITION ON OPERATION IN INTERSTATE**  
13 **COMMERCE AFTER NONPAYMENT OF PENALTIES.**—Sec-  
14 tion 521(b)(8) is amended—

15 (1) by redesignating subparagraph (B) as sub-  
16 paragraph (C); and

17 (2) by inserting after subparagraph (A) the fol-  
18 lowing:

19 “(B) **ADDITIONAL PROHIBITION.**—A per-  
20 son prohibited from operating in interstate com-  
21 merce under paragraph (8)(A) may not operate  
22 any commercial motor vehicle where the oper-  
23 ation affects interstate commerce.”.



1 **SEC. 512. ENFORCEMENT OF SAFETY LAWS AND REGULA-**  
2 **TIONS.**

3 (a) ENFORCEMENT OF SAFETY LAWS AND REGULA-  
4 TIONS.—Chapter 311, as amended by sections 113 and  
5 508 of this Act, is amended by adding after section 31153  
6 the following:

7 **“§ 31154. Enforcement of safety laws and regulations**

8 “(a) IN GENERAL.—The Secretary may bring a civil  
9 action to enforce this part, or a regulation or order of the  
10 Secretary under this part, when violated by an employer,  
11 employee, or other person providing transportation or  
12 service under this subchapter or subchapter I.

13 “(b) VENUE.—In a civil action under subsection  
14 (a)—

15 “(1) trial shall be in the judicial district in  
16 which the employer, employee, or other person oper-  
17 ates;

18 “(2) process may be served without regard to  
19 the territorial limits of the district or of the State  
20 in which the action is instituted; and

21 “(3) a person participating with a carrier or  
22 broker in a violation may be joined in the civil action  
23 without regard to the residence of the person.”.

1 (b) CONFORMING AMENDMENT.—The analysis of  
2 chapter 311 is amended by inserting after the item relat-  
3 ing to section 31153 the following:

“31154. Enforcement of safety laws and regulations.”.

4 **SEC. 513. DISCLOSURE TO STATE AND LOCAL LAW EN-**  
5 **FORCEMENT AGENCIES.**

6 Section 31106(e) is amended—

7 (1) by redesignating subsection (e) as sub-  
8 section (e)(1); and

9 (2) by inserting at the end the following:

10 “(2) IN GENERAL.—Notwithstanding any prohi-  
11 bition on disclosure of information in section  
12 31105(h) or 31143(b) of this title or section 552a  
13 of title 5, the Secretary may disclose information  
14 maintained by the Secretary pursuant to chapters  
15 51, 135, 311, or 313 of this title to appropriate per-  
16 sonnel of a State agency or instrumentality author-  
17 ized to carry out State commercial motor vehicle  
18 safety activities and commercial driver’s license laws,  
19 or appropriate personnel of a local law enforcement  
20 agency, in accordance with standards, conditions,  
21 and procedures as determined by the Secretary. Dis-  
22 closure under this section shall not operate as a  
23 waiver by the Secretary of any applicable privilege  
24 against disclosure under common law or as a basis

1 for compelling disclosure under section 552 of title  
2 5.”.

3 **TITLE VI—COMPLIANCE,**  
4 **SAFETY, ACCOUNTABILITY**

5 **SEC. 601. COMPLIANCE, SAFETY, ACCOUNTABILITY.**

6 (a) Section 31102 is amended—

7 (1) by amending the section heading to read:

8 **“§ 31102. Compliance, safety, and accountability**  
9 **grants”;**

10 (2) by amending subsection (a) to read as fol-  
11 lows:

12 “(a) GENERAL AUTHORITY.—Subject to this section,  
13 the Secretary of Transportation shall make and admin-  
14 ister a compliance, safety, and accountability grant pro-  
15 gram to assist States, local governments, and other enti-  
16 ties and persons with motor carrier safety and enforce-  
17 ment on highways and other public roads, new entrant  
18 safety audits, border enforcement, hazardous materials  
19 safety and security, consumer protection and household  
20 goods enforcement, and other programs and activities re-  
21 quired to improve the safety of motor carriers as deter-  
22 mined by the Secretary. The Secretary shall allocate fund-  
23 ing in accordance with section 31104 of this title.”;

24 (3) in subsection (b)—

1           (A) by amending the heading to read as  
2 follows:

3           “(b) MOTOR CARRIER SAFETY ASSISTANCE PRO-  
4 GRAM.—”;

5           (B) by redesignating paragraphs (1)  
6 through (3) as (2) through (4), respectively;

7           (C) by inserting before paragraph (2), as  
8 redesignated, the following:

9           “(1) PROGRAM GOAL.—The goal of the Motor  
10 Carrier Safety Assistance Program is to ensure that  
11 the Secretary, States, local government agencies,  
12 and other political jurisdictions work in partnership  
13 to establish programs to improve motor carrier, com-  
14 mercial motor vehicle, and driver safety to support  
15 a safe and efficient surface transportation system  
16 by—

17           “(A) making targeted investments to pro-  
18 mote safe commercial motor vehicle transpor-  
19 tation, including transportation of passengers  
20 and hazardous materials;

21           “(B) investing in activities likely to gen-  
22 erate maximum reductions in the number and  
23 severity of commercial motor vehicle crashes  
24 and fatalities resulting from such crashes;

1           “(C) adopting and enforcing effective  
2 motor carrier, commercial motor vehicle, and  
3 driver safety regulations and practices con-  
4 sistent with Federal requirements; and

5           “(D) assessing and improving statewide  
6 performance by setting program goals and  
7 meeting performance standards, measures, and  
8 benchmarks.”;

9           (D) in paragraph (2), as redesignated—

10           (i) by striking “make a declaration  
11 of” in subparagraph (I) and inserting  
12 “demonstrate”;

13           (ii) by amending subparagraph (M) to  
14 read as follows:

15           “(M) ensures participation in appropriate  
16 Federal Motor Carrier Safety Administration  
17 systems and other information systems by all  
18 appropriate jurisdictions receiving Motor Car-  
19 rier Safety Assistance Program funding;”;

20           (iii) in subparagraph (Q), by inserting  
21 “and dedicated sufficient resources to” be-  
22 tween “established” and “a program”;

23           (iv) in subparagraph (W), by striking  
24 “and” after the semicolon;

1 (v) by amending subparagraph (X) to  
2 read as follows:

3 “(X) except in the case of an imminent or  
4 obvious safety hazard, ensures that an inspec-  
5 tion of a vehicle transporting passengers for a  
6 motor carrier of passengers is conducted at a  
7 station, terminal, border crossing, maintenance  
8 facility, destination, weigh station, rest stop,  
9 turnpike service area, or a location where ade-  
10 quate food, shelter, and sanitation facilities are  
11 available for passengers, and reasonable accom-  
12 modation is available for passengers with dis-  
13 abilities; and”;

14 (vi) by adding after subparagraph (X)  
15 the following:

16 “(Y) ensures that the State will transmit  
17 to its roadside inspectors the notice of each fed-  
18 eral exemption granted pursuant to section  
19 31315(b) and provided to the State by the Sec-  
20 retary, including the name of the person grant-  
21 ed the exemption and any terms and conditions  
22 that apply to the exemption.”;

23 (E) by amending paragraph (4), as reded-  
24 icated, to read as follows:

25 “(4) MAINTENANCE OF EFFORT.—

1           “(A) IN GENERAL.—A plan submitted by a  
2 State under paragraph (2) shall provide that  
3 the total expenditure of amounts of the lead  
4 State agency responsible for implementing the  
5 plan will be maintained at a level at least equal  
6 to the average level of that expenditure for fis-  
7 cal years 2004 and 2005.

8           “(B) AVERAGE LEVEL OF STATE EXPENDI-  
9 TURES.—In estimating the average level of  
10 State expenditure under subparagraph (A), the  
11 Secretary—

12           “(i) may allow the State to exclude  
13 State expenditures for Government-spon-  
14 sored demonstration or pilot programs;  
15 and

16           “(ii) shall require the State to exclude  
17 State matching amounts used to receive  
18 Government financing under this sub-  
19 section.

20           “(C) WAIVER.—Upon the request of a  
21 State, the Secretary may waive or modify the  
22 requirements of this paragraph for 1 fiscal  
23 year, if the Secretary determines that a waiver  
24 is equitable due to exceptional or uncontrollable  
25 circumstances, such as a natural disaster or a

1           serious decline in the financial resources of the  
2           State motor carrier safety assistance program  
3           agency.”;

4           (4) by redesignating subsection (e) as sub-  
5           section (h); and

6           (5) by inserting after subsection (d) the fol-  
7           lowing:

8           “(e) NEW ENTRANT SAFETY ASSURANCE PRO-  
9           GRAM.—

10           “(1) PROGRAM GOAL.—The Secretary may  
11           make grants to States and local governments for  
12           pre-authorization safety audits and new entrant  
13           motor carrier audits as described in section  
14           31144(g).

15           “(2) RECIPIENTS.—Grants made in support of  
16           this program may be provided to States and local  
17           governments.

18           “(3) FEDERAL SHARE.—The Federal share of a  
19           grant made under this program is 100 percent.

20           “(4) ELIGIBLE ACTIVITIES.—Eligible activities  
21           will be in accordance with criteria developed by the  
22           Secretary and posted in the Federal Register in ad-  
23           vance of the grant application period.

24           “(5) DETERMINATION.—If the Secretary deter-  
25           mines that a State or local government is unable to



1       conduct a new entrant motor carrier audit, the Sec-  
2       retary may use the funds to conduct the audit.

3       “(f) BORDER ENFORCEMENT.—

4               “(1) PROGRAM GOAL.—The Secretary of Trans-  
5       portation may make a grant for carrying out border  
6       commercial motor vehicle safety programs and re-  
7       lated enforcement activities and projects.

8               “(2) RECIPIENTS.—The Secretary of Transpor-  
9       tation may make a grant to an entity, State, or  
10      other person for carrying out border commercial  
11      motor vehicle safety programs and related enforce-  
12      ment activities and projects.

13              “(3) FEDERAL SHARE.—The Secretary shall re-  
14      imburse a grantee at least 80 percent of the costs  
15      incurred in a fiscal year for carrying out border  
16      commercial motor vehicle safety programs and re-  
17      lated enforcement activities and projects.

18              “(4) ELIGIBLE ACTIVITIES.—An eligible activity  
19      will be in accordance with criteria developed by the  
20      Secretary and posted in the Federal Register in ad-  
21      vance of the grant application period.

22      “(g) HIGH PRIORITY INITIATIVES.—

23              “(1) PROGRAM GOAL.—The Secretary may  
24      make grants to carry out high priority activities and  
25      projects that improve commercial motor vehicle safe-

1 ty and compliance with commercial motor vehicle  
2 safety regulations, including activities and projects  
3 that—

4 “(A) are national in scope;

5 “(B) increase public awareness and edu-  
6 cation;

7 “(C) target unsafe driving of commercial  
8 motor vehicles and non-commercial motor vehi-  
9 cles in areas identified as high risk crash cor-  
10 ridors;

11 “(D) improve consumer protection and en-  
12 forcement of household goods regulations;

13 “(E) improve the movement of hazardous  
14 materials safely and securely, including activi-  
15 ties related to the establishment of uniform  
16 forms and application procedures that improve  
17 the accuracy, timeliness, and completeness of  
18 commercial motor vehicle safety data reported  
19 to the Secretary; or

20 “(F) demonstrate new technologies to im-  
21 prove commercial motor vehicle safety.

22 “(2) RECIPIENTS.—The Secretary may allocate  
23 amounts to award grants to State agencies, local  
24 governments, and other persons for carrying out  
25 high priority activities and projects that improve

1 commercial motor vehicle safety and compliance with  
 2 commercial motor vehicle safety regulations in ac-  
 3 cordance with the program goals specified in para-  
 4 graph (1).

5 “(3) FEDERAL SHARE.—The Secretary shall re-  
 6 imburse a grantee at least 80 percent of the costs  
 7 incurred in a fiscal year for carrying out the high  
 8 priority activities or projects.

9 “(4) ELIGIBLE ACTIVITIES.—An eligible activity  
 10 will be in accordance with criteria that is—

11 “(A) developed by the Secretary; and

12 “(B) posted in the Federal Register in ad-  
 13 vance of the grant application period.”.

14 (b) Conforming Amendment.—The analysis of chap-  
 15 ter 311 is amended by striking the item relating to section  
 16 31102 and inserting the following:

“31102. Compliance, safety, and accountability grants.”.

17 **SEC. 602. PERFORMANCE AND REGISTRATION INFORMA-**  
 18 **TION SYSTEMS MANAGEMENT PROGRAM.**

19 Section 31106(b) is amended—

20 (1) by amending paragraph (3)(C) to read as  
 21 follows—

22 “(C) establish and implement a process—

23 “(i) to cancel the motor vehicle reg-  
 24 istration and seize the registration plates  
 25 of a vehicle when an employer is found lia-

1           ble under section 31310(j)(2)(C) for know-  
 2           ingly allowing or requiring an employee to  
 3           operate such a commercial motor vehicle in  
 4           violation of an out-of-service order; and

5                   “(ii) to reinstate the vehicle registra-  
 6                   tion or return the registration plates of the  
 7                   commercial motor vehicle, subject to sanc-  
 8                   tions under clause (i), if the Secretary per-  
 9                   mits such carrier to resume operations  
 10                  after the date of issuance of such order.”;

11           and

12           (2) by striking paragraph (4).

13 **SEC. 603. COMMERCIAL MOTOR VEHICLE DEFINED.**

14           Section 31101(1) is amended to read as follows:

15                   “(1) ‘commercial motor vehicle’ means (except  
 16                   under section 31106) a self-propelled or towed vehi-  
 17                   cle used on the highways in commerce to transport  
 18                   passengers or property, if the vehicle—

19                           “(A) has a gross vehicle weight rating or  
 20                           gross vehicle weight of at least 10,001 pounds,  
 21                           whichever is greater;

22                           “(B) is designed or used to transport more  
 23                           than 8 passengers, including the driver, for  
 24                           compensation;

1           “(C) is designed or used to transport more  
2           than 15 passengers, including the driver, and is  
3           not used to transport passengers for compensa-  
4           tion; or

5           “(D) is used in transporting material  
6           found by the Secretary of Transportation to be  
7           hazardous under section 5103 and transported  
8           in a quantity requiring placarding under regula-  
9           tions prescribed by the Secretary under section  
10          5103.”.

11 **SEC. 604. DRIVER SAFETY FITNESS RATINGS.**

12          Section 31144, as amended by section 204 of this  
13 Act, is amended by adding at the end the following:

14          “(i) **COMMERCIAL MOTOR VEHICLE DRIVERS.**—The  
15 Secretary may maintain by regulation a procedure for de-  
16 termining the safety fitness of a commercial motor vehicle  
17 driver and for prohibiting the driver from operating in  
18 interstate commerce. The procedure and prohibition shall  
19 include the following:

20               “(1) Specific initial and continuing require-  
21               ments that a driver must comply with to dem-  
22               onstrate safety fitness.

23               “(2) The methodology and continually updated  
24               safety performance data that the Secretary will use  
25               to determine whether a driver is fit, including in-

1       speciation results, serious traffic offenses, and crash  
2       involvement data.

3               “(3) Specific time frames within which the Sec-  
4       retary will determine whether a driver is fit.

5               “(4) A prohibition period or periods, not to ex-  
6       ceed 1 year, that a driver that the Secretary deter-  
7       mines is not fit will be prohibited from operating a  
8       commercial motor vehicle in interstate commerce.  
9       The period or periods shall begin on the 46th day  
10      after the date of the fitness determination and con-  
11      tinue until the Secretary determines the driver is fit  
12      or until the prohibition period expires.

13              “(5) A review by the Secretary, not later than  
14      30 days after an unfit driver requests a review, of  
15      the driver’s compliance with the requirements the  
16      driver failed to comply with and that resulted in the  
17      Secretary determining that the driver was not fit.  
18      The burden of proof shall be on the driver to dem-  
19      onstrate fitness.

20              “(6) The eligibility criteria for reinstatement,  
21      including the remedial measures the unfit driver  
22      must take for reinstatement.”.

1 **SEC. 605. UNIFORM ELECTRONIC CLEARANCE FOR COM-**  
2 **MERCIAL MOTOR VEHICLE INSPECTIONS.**

3 (a) IN GENERAL.—Chapter 311 is amended by add-  
4 ing after section 31109 the following:

5 **“§ 31110. Withholding amounts for State noncompli-**  
6 **ance**

7 “(a) FIRST FISCAL YEAR.—Subject to criteria estab-  
8 lished by the Secretary of Transportation, the Secretary  
9 may withhold up to 50 percent of the amount a State is  
10 otherwise eligible to receive under section 31102(b) on the  
11 first day of the fiscal year after the first fiscal year fol-  
12 lowing the date of enactment of the Commercial Motor  
13 Vehicle Safety Enhancement Act of 2011 in which the  
14 State uses for at least 180 days an electronic commercial  
15 motor vehicle inspection selection system that does not  
16 employ a selection methodology approved by the Secretary.

17 “(b) SECOND FISCAL YEAR.—The Secretary shall  
18 withhold up to 75 percent of the amount a State is other-  
19 wise eligible to receive under section 31102(b) on the first  
20 day of the fiscal year after the second fiscal year following  
21 the date of enactment of the Commercial Motor Vehicle  
22 Safety Enhancement Act of 2011 in which the State uses  
23 for at least 180 days an electronic commercial motor vehi-  
24 cle inspection selection system that does not employ a se-  
25 lection methodology approved by the Secretary.

1       “(c) SUBSEQUENT AVAILABILITY OF WITHHELD  
 2 FUNDS.—The Secretary may make the amounts withheld  
 3 under subsection (a) or subsection (b) available to the  
 4 State if the Secretary determines that the State has sub-  
 5 stantially complied with the requirement described under  
 6 subsection (a) or subsection (b) not later than 180 days  
 7 after the beginning of the fiscal year in which amounts  
 8 were withheld.”.

9       (b) CONFORMING AMENDMENT.—The analysis of  
 10 chapter 311 is amended by inserting after the item relat-  
 11 ing to section 31109 the following:

“31110. Withholding amounts for State noncompliance.”.

12 **SEC. 606. AUTHORIZATION OF APPROPRIATIONS.**

13       Section 31104 is amended to read as follows:

14 **“§ 31104. Availability of amounts**

15       “(a) IN GENERAL.—There are authorized to be ap-  
 16 propriated from Highway Trust Fund (other than the  
 17 Mass Transit Account) for Federal Motor Carrier Safety  
 18 Administration programs the following:

19               “(1) COMPLIANCE, SAFETY, AND ACCOUNT-  
 20 ABILITY GRANTS UNDER SECTION 31102.—

21                       “(A) \$249,717,000 for fiscal year 2012,  
 22                       provided that the Secretary shall set aside not  
 23                       less than \$168,388,000 to carry out the motor  
 24                       carrier safety assistance program under section  
 25                       31102(b); and



1           “(B) \$253,814,000 for fiscal year 2013,  
2           provided that the Secretary shall set aside not  
3           less than \$171,813,000 to carry out the motor  
4           carrier safety assistance program under section  
5           31102(b).

6           “(2) DATA AND TECHNOLOGY GRANTS UNDER  
7           SECTION 31109.—

8           “(A) \$30,000,000 for fiscal year 2012; and

9           “(B) \$30,000,000 for fiscal year 2013.

10          “(3) DRIVER SAFETY GRANTS UNDER SECTION  
11          31313.—

12          “(A) \$31,000,000 for fiscal year 2012; and

13          “(B) \$31,000,000 for fiscal year 2013.

14          “(4) CRITERIA.—The Secretary shall develop  
15          criteria to allocate the remaining funds under para-  
16          graphs (1), (2), and (3) for fiscal year 2013 and for  
17          each fiscal year thereafter not later than April 1 of  
18          the prior fiscal year.

19          “(b) AVAILABILITY AND REALLOCATION OF  
20          AMOUNTS.—

21          “(1) ALLOCATIONS AND REALLOCATIONS.—

22          Amounts made available under subsection (a)(1) re-  
23          main available until expended. Allocations to a State  
24          remain available for expenditure in the State for the  
25          fiscal year in which they are allocated and for the

1 next fiscal year. Amounts not expended by a State  
2 during those 2 fiscal years are released to the Sec-  
3 retary for reallocation.

4 “(2) REDISTRIBUTION OF AMOUNTS.—The Sec-  
5 retary may, after August 1 of each fiscal year, upon  
6 a determination that a State does not qualify for  
7 funding under section 31102(b) or that the State  
8 will not expend all of its existing funding, reallocate  
9 the State’s funding. In revising the allocation and  
10 redistributing the amounts, the Secretary shall give  
11 preference to those States that require additional  
12 funding to meet program goals under section  
13 31102(b).

14 “(3) PERIOD OF AVAILABILITY FOR DATA AND  
15 TECHNOLOGY GRANTS.—Amounts made available  
16 under subsection (a)(2) remain available for obliga-  
17 tion for the fiscal year and the next 2 years in which  
18 they are appropriated. Allocations remain available  
19 for expenditure in the State for 5 fiscal years after  
20 they were obligated. Amounts not expended by a  
21 State during those 3 fiscal years are released to the  
22 Secretary for reallocation.

23 “(4) PERIOD OF AVAILABILITY FOR DRIVER  
24 SAFETY GRANTS.—Amounts made available under  
25 subsection (a)(3) of this section remain available for

1 obligation for the fiscal year and the next fiscal year  
2 in which they are appropriated. Allocations to a  
3 State remain available for expenditure in the State  
4 for the fiscal year in which they are allocated and  
5 for the following 2 fiscal years. Amounts not ex-  
6 pended by a State during those 3 fiscal years are re-  
7 leased to the Secretary for reallocation.

8 “(5) REALLOCATION.—The Secretary, upon a  
9 request by a State, may reallocate grant funds pre-  
10 viously awarded to the State under a grant program  
11 authorized by section 31102, 31109, or 31313 to an-  
12 other grant program authorized by those sections  
13 upon a showing by the State that it is unable to ex-  
14 pend the funds within the 12 months prior to their  
15 expiration provided that the State agrees to expend  
16 the funds within the remaining period of expendi-  
17 ture.

18 “(c) GRANTS AS CONTRACTUAL OBLIGATIONS.—Ap-  
19 proval by the Secretary of a grant under sections 31102,  
20 31109, and 31313 is a contractual obligation of the Gov-  
21 ernment for payment of the Government’s share of costs  
22 incurred in developing and implementing programs to im-  
23 prove commercial motor vehicle safety and enforce com-  
24 mercial driver’s license regulations, standards, and orders.

1       “(d) DEDUCTION FOR ADMINISTRATIVE EX-  
2 PENSES.—

3           “(1) IN GENERAL.—On October 1 of each fiscal  
4 year or as soon after that as practicable, the Sec-  
5 retary may deduct, from amounts made available  
6 under—

7           “(A) subsection (a)(1) for that fiscal year,  
8 not more than 1.5 percent of those amounts for  
9 administrative expenses incurred in carrying  
10 out section 31102 in that fiscal year;

11           “(B) subsection (a)(2) for that fiscal year,  
12 not more than 1.4 percent of those amounts for  
13 administrative expenses incurred in carrying  
14 out section 31109 in that fiscal year; and

15           “(C) subsection (a)(3) for that fiscal year,  
16 not more than 1.4 percent of those amounts for  
17 administrative expenses incurred in carrying  
18 out section 31313 in that fiscal year.

19           “(2) TRAINING.—The Secretary may use at  
20 least 50 percent of the amounts deducted from the  
21 amounts made available under sections (a)(1) and  
22 (a)(3) to train non-Government employees and to de-  
23 velop related training materials to carry out sections  
24 31102, 31311, and 31313 of this title.

1           “(3) CONTRACTS.—The Secretary may use  
2 amounts deducted under paragraph (1) to enter into  
3 contracts and cooperative agreements with States,  
4 local governments, associations, institutions, cor-  
5 porations, and other persons, if the Secretary deter-  
6 mines the contracts and cooperative agreements are  
7 cost-effective, benefit multiple jurisdictions of the  
8 United States, and enhance safety programs and re-  
9 lated enforcement activities.

10           “(e) ALLOCATION CRITERIA AND ELIGIBILITY.—

11           “(1) On October 1 of each fiscal year or as  
12 soon as practicable after that date after making the  
13 deduction under subsection (d)(1)(A), the Secretary  
14 shall allocate amounts made available to carry out  
15 section 31102(b) for such fiscal year among the  
16 States with plans approved under that section. Allo-  
17 cation shall be made under the criteria prescribed by  
18 the Secretary.

19           “(2) On October 1 of each fiscal year or as  
20 soon as practicable after that date and after making  
21 the deduction under subsection (d)(1)(B) or  
22 (d)(1)(C), the Secretary shall allocate amounts made  
23 available to carry out sections 31109(a) and  
24 31313(b)(1).

1       “(f) INTRASTATE COMPATIBILITY.—The Secretary  
2 shall prescribe regulations specifying tolerance guidelines  
3 and standards for ensuring compatibility of intrastate  
4 commercial motor vehicle safety laws and regulations with  
5 Government motor carrier safety regulations to be en-  
6 forced under section 31102(b). To the extent practicable,  
7 the guidelines and standards shall allow for maximum  
8 flexibility while ensuring a degree of uniformity that will  
9 not diminish transportation safety. In reviewing State  
10 plans and allocating amounts or making grants under sec-  
11 tion 153 of title 23, United States Code, the Secretary  
12 shall ensure that the guidelines and standards are applied  
13 uniformly.

14       “(g) WITHHOLDING AMOUNTS FOR STATE NON-  
15 COMPLIANCE.—

16           “(1) IN GENERAL.—Subject to criteria estab-  
17 lished by the Secretary, the Secretary may withhold  
18 up to 100 percent of the amounts a State is other-  
19 wise eligible to receive under section 31102(b) on  
20 October 1 of each fiscal year beginning after the  
21 date of enactment of the Commercial Motor Vehicle  
22 Safety Enhancement Act of 2011 and continuing for  
23 the period that the State does not comply substan-  
24 tially with a requirement under section 31109(b).

1           “(2) SUBSEQUENT AVAILABILITY OF WITHHELD  
2 FUNDS.—The Secretary may make the amounts  
3 withheld in accordance with paragraph (1) available  
4 to a State if the Secretary determines that the State  
5 has substantially complied with a requirement under  
6 section 31109(b) not later than 180 days after the  
7 beginning of the fiscal year in which the amounts  
8 are withheld.

9           “(h) ADMINISTRATIVE EXPENSES.—

10           “(1) AUTHORIZATION OF APPROPRIATIONS.—  
11 There are authorized to be appropriated from the  
12 Highway Trust Fund (other than the Mass Transit  
13 Account) for the Secretary to pay administrative ex-  
14 penses of the Federal Motor Carrier Safety Adminis-  
15 tration—

16           “(A) \$250,819,000 for fiscal year 2012;

17           and

18           “(B) \$248,523,000 for fiscal year 2013.

19           “(2) USE OF FUNDS.—The funds authorized by  
20 this subsection shall be used for personnel costs, ad-  
21 ministrative infrastructure, rent, information tech-  
22 nology, programs for research and technology, infor-  
23 mation management, regulatory development, the  
24 administration of the performance and registration  
25 information system management, outreach and edu-

1 cation, other operating expenses, and such other ex-  
 2 penses as may from time to time be necessary to im-  
 3 plement statutory mandates of the Administration  
 4 not funded from other sources.

5 “(i) AVAILABILITY OF FUNDS.—

6 “(1) PERIOD OF AVAILABILITY.—The amounts  
 7 made available under this section shall remain avail-  
 8 able until expended.

9 “(2) INITIAL DATE OF AVAILABILITY.—Author-  
 10 izations from the Highway Trust Fund (other than  
 11 the Mass Transit Account) for this section shall be  
 12 available for obligation on the date of their appor-  
 13 tionment or allocation or on October 1 of the fiscal  
 14 year for which they are authorized, whichever occurs  
 15 first.”.

16 **SEC. 607. HIGH RISK CARRIER REVIEWS.**

17 (a) HIGH RISK CARRIER REVIEWS.—Section  
 18 31104(h), as amended by section 606 of this Act, is  
 19 amended by adding at the end of paragraph (2) the fol-  
 20 lowing:

21 “From the funds authorized by this subsection, the  
 22 Secretary shall ensure that a review is completed on each  
 23 motor carrier that demonstrates through performance  
 24 data that it poses the highest safety risk. At a minimum,  
 25 a review shall be conducted whenever a motor carrier is



1 among the highest risk carriers for 2 consecutive  
2 months.”.

3 (b) CONFORMING AMENDMENT.—Section 4138 of the  
4 Safe, Accountable, Flexible, Efficient Transportation Eq-  
5 uity Act: A Legacy for Users (49 U.S.C. 31144 note) is  
6 repealed.

7 **SEC. 608. DATA AND TECHNOLOGY GRANTS.**

8 (a) IN GENERAL.—Section 31109 is amended to read  
9 as follows:

10 **“§ 31109. Data and technology grants**

11 “(a) GENERAL AUTHORITY.—The Secretary of  
12 Transportation shall establish and administer a data and  
13 technology grant program to assist the States with the im-  
14 plementation and maintenance of data systems. The Sec-  
15 retary shall allocate the funds in accordance with section  
16 31104.

17 “(b) PERFORMANCE GOALS.—The Secretary may  
18 make a grant to a State to implement the performance  
19 and registration information system management require-  
20 ments of section 31106(b) to develop, implement, and  
21 maintain commercial vehicle information systems and net-  
22 works, and other innovative technologies that the Sec-  
23 retary determines improve commercial motor vehicle safe-  
24 ty.

1       “(c) ELIGIBILITY.—To be eligible for a grant to im-  
2 plement the requirements of section 31106(b), the State  
3 shall design a program that—

4           “(1) links Federal motor carrier safety informa-  
5 tion systems with the State’s motor carrier informa-  
6 tion systems;

7           “(2) determines the safety fitness of a motor  
8 carrier or registrant when licensing or registering  
9 the registrant or motor carrier or while the license  
10 or registration is in effect; and

11           “(3) denies, suspends, or revokes the commer-  
12 cial motor vehicle registrations of a motor carrier or  
13 registrant that was issued an operations out-of-serv-  
14 ice order by the Secretary.

15       “(d) REQUIRED PARTICIPATION.—The Secretary  
16 shall require States that participate in the program under  
17 section 31106 to—

18           “(1) comply with the uniform policies, proce-  
19 dures, and technical and operational standards pre-  
20 scribed by the Secretary under section 31106(b);

21           “(2) possess or seek the authority to possess for  
22 a time period not longer than determined reasonable  
23 by the Secretary, to impose sanctions relating to  
24 commercial motor vehicle registration on the basis of  
25 a Federal safety fitness determination; and

1           “(3) establish and implement a process to can-  
2           cel the motor vehicle registration and seize the reg-  
3           istration plates of a vehicle when an employer is  
4           found liable under section 31310(j)(2)(C) for know-  
5           ingly allowing or requiring an employee to operate  
6           such a commercial motor vehicle in violation of an  
7           out of service order.

8           “(e) FEDERAL SHARE.—The total Federal share of  
9           the cost of a project payable from all eligible Federal  
10          sources shall be at least 80 percent.”.

11          (b) CONFORMING AMENDMENT.—The analysis of  
12          chapter 311 is amended by striking the item relating to  
13          section 31109 and inserting the following:

          “31109. Data and technology grants.”.

14          **SEC. 609. DRIVER SAFETY GRANTS.**

15          (a) DRIVER FOCUSED GRANT PROGRAM.—Section  
16          31313 is amended to read as follows:

17          **“§ 31313. Driver safety grants**

18               “(a) GENERAL AUTHORITY.—The Secretary shall  
19               make and administer a driver focused grant program to  
20               assist the States, local governments, entities, and other  
21               persons with commercial driver’s license systems, pro-  
22               grams, training, fraud detection, reporting of violations  
23               and other programs required to improve the safety of driv-  
24               ers as the Federal Motor Carrier Safety Administration

1 deems critical. The Secretary shall allocate the funds for  
2 the program in accordance with section 31104.

3 “(b) COMMERCIAL DRIVER’S LICENSE PROGRAM IM-  
4 PROVEDMENT GRANTS.—

5 “(1) PROGRAM GOAL.—The Secretary of Trans-  
6 portation may make a grant to a State in a fiscal  
7 year—

8 “(A) to comply with the requirements of  
9 section 31311;

10 “(B) in the case of a State that is making  
11 a good faith effort toward substantial compli-  
12 ance with the requirements of this section and  
13 section 31311, to improve its implementation of  
14 its commercial driver’s license program;

15 “(C) for research, development demonstra-  
16 tion projects, public education, and other spe-  
17 cial activities and projects relating to commer-  
18 cial driver licensing and motor vehicle safety  
19 that are of benefit to all jurisdictions of the  
20 United States or are designed to address na-  
21 tional safety concerns and circumstances;

22 “(D) for commercial driver’s license pro-  
23 gram coordinators;

24 “(E) to implement or maintain a system to  
25 notify an employer of an operator of a commer-

1           cial motor vehicle of the suspension or revoca-  
2           tion of the operator’s commercial driver’s li-  
3           cense consistent with the standards developed  
4           under section 304(b) of the Commercial Motor  
5           Vehicle Safety Enhancement Act of 2011; or

6           “(F) to train operators of commercial  
7           motor vehicles, as defined under section 31301,  
8           and to train operators and future operators in  
9           the safe use of such vehicles. Funding priority  
10          for this discretionary grant program shall be to  
11          regional or multi-state educational or nonprofit  
12          associations serving economically distressed re-  
13          gions of the United States.

14          “(2) PRIORITY.—The Secretary shall give pri-  
15          ority, in making grants under paragraph (1)(B), to  
16          a State that will use the grants to achieve compli-  
17          ance with the requirements of the Motor Carrier  
18          Safety Improvement Act of 1999 (113 Stat. 1748),  
19          including the amendments made by the Commercial  
20          Motor Vehicle Safety Enhancement Act of 2011.

21          “(3) RECIPIENTS.—The Secretary may allocate  
22          grants to State agencies, local governments, and  
23          other persons for carrying out activities and projects  
24          that improve commercial driver’s license safety and  
25          compliance with commercial driver’s license and

1 commercial motor vehicle safety regulations in ac-  
 2 cordance with the program goals under paragraph  
 3 (1) and that train operators on commercial motor  
 4 vehicles. The Secretary may make a grant to a State  
 5 to comply with section 31311 for commercial driver’s  
 6 license program coordinators and for notification  
 7 systems.

8 “(4) FEDERAL SHARE.—The Federal share of a  
 9 grant made under this program shall be at least 80  
 10 percent, except that the Federal share of grants for  
 11 commercial driver license program coordinators and  
 12 training commercial motor vehicle operators shall be  
 13 100 percent.”.

14 (b) CONFORMING AMENDMENT.—The analysis of  
 15 chapter 313 is amended by striking the item relating to  
 16 section 31313 and inserting the following:

“31313. Driver safety grants.”.

17 **SEC. 610. COMMERCIAL VEHICLE INFORMATION SYSTEMS**  
 18 **AND NETWORKS.**

19 Not later than 6 months after the date of enactment  
 20 of this Act, the Secretary shall submit a report to the  
 21 Committee on Commerce, Science, and Transportation of  
 22 the Senate and the Committee on Transportation and In-  
 23 frastructure of the House of Representatives that in-  
 24 cludes—

1 (1) established time frames and milestones for  
2 resuming the Commercial Vehicle Information Sys-  
3 tems and Networks Program; and

4 (2) a strategic workforce plan for its grants  
5 management office to ensure that it has determined  
6 the skills and competencies that are critical to  
7 achieving its mission goals.

8 **TITLE VII—MOTORCOACH**  
9 **ENHANCED SAFETY ACT OF 2011**

10 **SEC. 701. SHORT TITLE.**

11 This title may be cited as the “Motorcoach Enhanced  
12 Safety Act of 2011”.

13 **SEC. 702. DEFINITIONS.**

14 In this Act:

15 (1) **ADVANCED GLAZING.**—The term “advanced  
16 glazing” means glazing installed in a portal on the  
17 side or the roof of a motorcoach that is designed to  
18 be highly resistant to partial or complete occupant  
19 ejection in all types of motor vehicle crashes.

20 (2) **BUS.**—The term “bus” has the meaning  
21 given the term in section 571.3(b) of title 49, Code  
22 of Federal Regulations (as in effect on the day be-  
23 fore the date of enactment of this Act).

24 (3) **COMMERCIAL MOTOR VEHICLE.**—Except as  
25 otherwise specified, the term “commercial motor ve-

1 hicle” has the meaning given the term in section  
2 31132(1) of title 49, United States Code.

3 (4) DIRECT TIRE PRESSURE MONITORING SYS-  
4 TEM.—The term “direct tire pressure monitoring  
5 system” means a tire pressure monitoring system  
6 that is capable of directly detecting when the air  
7 pressure level in any tire is significantly under-in-  
8 flated and providing the driver a low tire pressure  
9 warning as to which specific tire is significantly  
10 under-inflated.

11 (5) ELECTRONIC ON-BOARD RECORDER.—The  
12 term “electronic on-board recorder” means an elec-  
13 tronic device that acquires and stores data showing  
14 the record of duty status of the vehicle operator and  
15 performs the functions required of an automatic on-  
16 board recording device in section 395.15(b) of title  
17 49, Code of Federal Regulations.

18 (6) EVENT DATA RECORDER.—The term “event  
19 data recorder” has the meaning given that term in  
20 section 563.5 of title 49, Code of Federal Regula-  
21 tions.

22 (7) MOTOR CARRIER.—The term “motor car-  
23 rier” means—

24 (A) a motor carrier (as defined in section  
25 13102(14) of title 49, United States Code); or



1 (B) a motor private carrier (as defined in  
2 section 13102(15) of that title).

3 (8) MOTORCOACH.—The term “motorcoach”  
4 has the meaning given the term “over-the-road bus”  
5 in section 3038(a)(3) of the Transportation Equity  
6 Act for the 21st Century (49 U.S.C. 5310 note), but  
7 does not include—

8 (A) a bus used in public transportation  
9 provided by, or on behalf of, a public transpor-  
10 tation agency; or

11 (B) a school bus, including a multifunction  
12 school activity bus.

13 (9) MOTORCOACH SERVICES.—The term “mo-  
14 torcoach services” means passenger transportation  
15 by motorcoach for compensation.

16 (10) MULTIFUNCTION SCHOOL ACTIVITY BUS.—  
17 The term “multifunction school activity bus” has the  
18 meaning given the term in section 571.3(b) of title  
19 49, Code of Federal Regulations (as in effect on the  
20 day before the date of enactment of this Act).

21 (11) PORTAL.—The term “portal” means any  
22 opening on the front, side, rear, or roof of a motor-  
23 coach that could, in the event of a crash involving  
24 the motorcoach, permit the partial or complete ejection

1 tion of any occupant from the motorcoach, including  
2 a young child.

3 (12) PROVIDER OF MOTORCOACH SERVICES.—

4 The term “provider of motorcoach services” means  
5 a motor carrier that provides passenger transpor-  
6 tation services with a motorcoach, including per-trip  
7 compensation and contracted or chartered com-  
8 pensation.

9 (13) PUBLIC TRANSPORTATION.—The term  
10 “public transportation” has the meaning given the  
11 term in section 5302 of title 49, United States Code.

12 (14) SAFETY BELT.—The term “safety belt”  
13 has the meaning given the term in section  
14 153(i)(4)(B) of title 23, United States Code.

15 (15) SECRETARY.—The term “Secretary”  
16 means the Secretary of Transportation.

17 **SEC. 703. REGULATIONS FOR IMPROVED OCCUPANT PRO-**  
18 **TECTION, PASSENGER EVACUATION, AND**  
19 **CRASH AVOIDANCE.**

20 (a) REGULATIONS REQUIRED WITHIN 1 YEAR.—Not  
21 later than 1 year after the date of enactment of this Act,  
22 the Secretary shall prescribe regulations requiring safety  
23 belts to be installed in motorcoaches at each designated  
24 seating position.

1 (b) REGULATIONS REQUIRED WITHIN 2 YEARS.—  
2 Not later than 2 years after the date of enactment of this  
3 Act, the Secretary shall prescribe the following commercial  
4 motor vehicle regulations:

5 (1) ROOF STRENGTH AND CRUSH RESIST-  
6 ANCE.—The Secretary shall establish improved roof  
7 and roof support standards for motorcoaches that  
8 substantially improve the resistance of motorcoach  
9 roofs to deformation and intrusion to prevent serious  
10 occupant injury in rollover crashes involving  
11 motorcoaches.

12 (2) ANTI-EJECTION SAFETY COUNTER-  
13 MEASURES.—The Secretary shall require advanced  
14 glazing to be installed in each motorcoach portal and  
15 shall consider other portal improvements to prevent  
16 partial and complete ejection of motorcoach pas-  
17 sengers, including children. In prescribing such  
18 standards, the Secretary shall consider the impact of  
19 such standards on the use of motorcoach portals as  
20 a means of emergency egress.

21 (3) ROLLOVER CRASH AVOIDANCE.—The Sec-  
22 retary shall require motorcoaches to be equipped  
23 with stability enhancing technology, such as elec-  
24 tronic stability control and torque vectoring, to re-

1       duce the number and frequency of rollover crashes  
2       among motorcoaches.

3       (c) COMMERCIAL MOTOR VEHICLE TIRE PRESSURE  
4 MONITORING SYSTEMS.—Not later than 3 years after the  
5 date of enactment of this Act, the Secretary shall prescribe  
6 the following commercial vehicle regulation:

7           (1) IN GENERAL.—The Secretary shall require  
8       motorcoaches to be equipped with direct tire pres-  
9       sure monitoring systems that warn the operator of  
10      a commercial motor vehicle when any tire exhibits a  
11      level of air pressure that is below a specified level of  
12      air pressure established by the Secretary.

13          (2) PERFORMANCE REQUIREMENTS.—The regu-  
14      lation prescribed by the Secretary under this sub-  
15      section shall include performance requirements to  
16      ensure that direct tire pressure monitoring systems  
17      are capable of—

18           (A) providing a warning to the driver when  
19           1 or more tires are underinflated;

20           (B) activating in a specified time period  
21           after the underinflation is detected; and

22           (C) operating at different vehicle speeds.

23      (d) APPLICATION OF REGULATIONS.—

24           (1) NEW MOTORCOACHES.—Any regulation pre-  
25      scribed in accordance with subsection (a), (b), or (c)

1 shall apply to all motorcoaches manufactured more  
2 than 2 years after the date on which the regulation  
3 is published as a final rule.

4 (2) RETROFIT REQUIREMENTS FOR EXISTING  
5 MOTORCOACHES.—

6 (A) IN GENERAL.—The Secretary may, by  
7 regulation, provide for the application of any re-  
8 quirement established under subsection (a) or  
9 (b)(2) to motorcoaches manufactured before the  
10 date on which the requirement applies to new  
11 motorcoaches under paragraph (1) based on an  
12 assessment of the feasibility, benefits, and costs  
13 of retrofitting the older motorcoaches.

14 (B) ASSESSMENT.—The Secretary shall  
15 complete an assessment with respect to safety  
16 belt retrofits not later than 1 year after the  
17 date of enactment of this Act and with respect  
18 to anti-ejection countermeasure retrofits not  
19 later than 2 years after the date of enactment  
20 of this Act.

21 (e) FAILURE TO MEET DEADLINE.—If the Secretary  
22 determines that a final rule cannot be issued before the  
23 deadline established under this section, the Secretary  
24 shall—

1           (1) submit a report to the Committee on Com-  
2 merce, Science, and Transportation of the Senate  
3 and the Committee on Energy and Commerce of the  
4 House of Representatives that explains why the  
5 deadline cannot be met; and

6           (2) establish a new deadline for the issuance of  
7 the final rule.

8 **SEC. 704. STANDARDS FOR IMPROVED FIRE SAFETY.**

9           (a) EVALUATIONS.—Not later than 18 months after  
10 the date of enactment of this Act, the Secretary shall ini-  
11 tiate the following rulemaking proceedings:

12           (1) FLAMMABILITY STANDARD FOR EXTERIOR  
13 COMPONENTS.—The Secretary shall establish re-  
14 quirements for fire hardening or fire resistance of  
15 motorcoach exterior components to prevent fire and  
16 smoke inhalation injuries to occupants.

17           (2) SMOKE SUPPRESSION.—The Secretary shall  
18 update Federal Motor Vehicle Safety Standard  
19 Number 302 (49 C.F.R. 571.302; relating to flam-  
20 mability of interior materials) to improve the resist-  
21 ance of motorcoach interiors and components to  
22 burning and permit sufficient time for the safe evac-  
23 uation of passengers from motorcoaches.

1           (3) PREVENTION OF, AND RESISTANCE TO,  
2 WHEEL WELL FIRES.—The Secretary shall establish  
3 requirements—

4           (A) to prevent and mitigate the propaga-  
5 tion of wheel well fires into the passenger com-  
6 partment; and

7           (B) to substantially reduce occupant  
8 deaths and injuries from such fires.

9           (4) AUTOMATIC FIRE SUPPRESSION.—The Sec-  
10 retary shall establish requirements for motorcoaches  
11 to be equipped with highly effective fire suppression  
12 systems that automatically respond to and suppress  
13 all fires in such motorcoaches.

14           (5) PASSENGER EVACUATION.—The Secretary  
15 shall establish requirements for motorcoaches to be  
16 equipped with—

17           (A) improved emergency exit window, door,  
18 roof hatch, and wheelchair lift door designs to  
19 expedite access and use by passengers of  
20 motorcoaches under all emergency cir-  
21 cumstances, including crashes and fires; and

22           (B) emergency interior lighting systems,  
23 including luminescent or retroreflectorized de-  
24 lineation of evacuation paths and exits, which  
25 are triggered by a crash or other emergency in-

1           eident to accomplish more rapid and effective  
2           evacuation of passengers.

3           (6) CAUSATION AND PREVENTION OF MOTOR-  
4           COACH FIRES.—The Secretary shall examine the  
5           principle causes of motorcoach fires and vehicle de-  
6           sign changes intended to reduce the number of mo-  
7           torcoach fires resulting from those principle causes.

8           (b) DEADLINE.—Not later than 42 months after the  
9           date of enactment of this Act, the Secretary shall—

10           (1) issue final rules in accordance with sub-  
11           section (a); or

12           (2) if the Secretary determines that any stand-  
13           ard is not warranted based on the requirements and  
14           considerations set forth in subsection (a) and (b) of  
15           section 30111 of title 49, United States Code, sub-  
16           mit a report that describes the reasons for not pre-  
17           scribing such a standard to—

18                   (A) the Committee on Commerce, Science,  
19                   and Transportation of the Senate; and

20                   (B) the Committee on Energy and Com-  
21                   merce of the House of Representatives.

22           (c) TIRE PERFORMANCE STANDARD.—Not later than  
23           3 years after the date of enactment of this Act, the Sec-  
24           retary shall—



1           (1) issue a final rule upgrading performance  
2 standards for tires used on motorcoaches, including  
3 an enhanced endurance test and a new high-speed  
4 performance test; or

5           (2) if the Secretary determines that a standard  
6 is not warranted based on the requirements and con-  
7 siderations set forth in subsections (a) and (b) of  
8 section 30111 of title 49, United States Code, sub-  
9 mit a report that describes the reasons for not pre-  
10 scribing such a standard to—

11                   (A) the Committee on Commerce, Science,  
12 and Transportation of the Senate; and

13                   (B) the Committee on Energy and Com-  
14 merce of the House of Representatives.

15 **SEC. 705. OCCUPANT PROTECTION, COLLISION AVOIDANCE,**  
16 **FIRE CAUSATION, AND FIRE EXTINGUISHER**  
17 **RESEARCH AND TESTING.**

18           (a) SAFETY RESEARCH INITIATIVES.—Not later than  
19 2 years after the date of enactment of this Act, the Sec-  
20 retary shall complete the following research and testing:

21           (1) IMPROVED FIRE EXTINGUISHERS.—The  
22 Secretary shall research and test the need to install  
23 improved fire extinguishers or other readily available  
24 firefighting equipment in motorcoaches to effectively

1       extinguish fires in motorcoaches and prevent pas-  
2       senger deaths and injuries.

3               (2) INTERIOR IMPACT PROTECTION.—The Sec-  
4       retary shall research and test enhanced occupant im-  
5       pact protection standards for motorcoach interiors to  
6       reduce substantially serious injuries for all pas-  
7       sengers of motorcoaches.

8               (3) COMPARTMENTALIZATION SAFETY COUN-  
9       TERMEASURES.—The Secretary shall require en-  
10      hanced compartmentalization safety counter-  
11      measures for motorcoaches, including enhanced seat-  
12      ing designs, to substantially reduce the risk of pas-  
13      sengers being thrown from their seats and colliding  
14      with other passengers, interior surfaces, and compo-  
15      nents in the event of a crash involving a motorcoach.

16              (4) COLLISION AVOIDANCE SYSTEMS.—The Sec-  
17      retary shall research and test forward and lateral  
18      crash warning systems applications for  
19      motorcoaches.

20              (b) RULEMAKING.—Not later than 2 years after the  
21      completion of each research and testing initiative required  
22      under subsection (a), the Secretary shall issue final motor  
23      vehicle safety standards if the Secretary determines that  
24      such standards are warranted based on the requirements

1 and considerations set forth in section subsections (a) and  
2 (b) of section 30111 of title 49, United States Code.

3 **SEC. 706. MOTORCOACH REGISTRATION.**

4 (a) REGISTRATION REQUIREMENTS.—Section  
5 13902(b) is amended—

6 (1) by redesignating paragraphs (1) through  
7 (8) as paragraphs (5) through (12), respectively;  
8 and

9 (2) by inserting before paragraph (5), as reded-  
10 igned, the following:

11 “(1) ADDITIONAL REGISTRATION REQUIRE-  
12 MENTS FOR PROVIDERS OR MOTORCOACH SERV-  
13 ICES.—In addition to meeting the requirements  
14 under subsection (a)(1), the Secretary may not reg-  
15 ister a person to provide motorcoach services until  
16 after the person—

17 “(A) undergoes a preauthorization safety  
18 audit, including verification, in a manner suffi-  
19 cient to demonstrate the ability to comply with  
20 Federal rules and regulations, of—

21 “(i) a drug and alcohol testing pro-  
22 gram under part 40 of title 49, Code of  
23 Federal Regulations;

1           “(ii) the carrier’s system of compli-  
2           ance with hours-of-service rules, including  
3           hours-of-service records;

4           “(iii) the ability to obtain required in-  
5           surance;

6           “(iv) driver qualifications, including  
7           the validity of the commercial driver’s li-  
8           cense of each driver who will be operating  
9           under such authority;

10          “(v) disclosure of common ownership,  
11          common control, common management,  
12          common familial relationship, or other cor-  
13          porate relationship with another motor car-  
14          rier or applicant for motor carrier author-  
15          ity during the past 3 years;

16          “(vi) records of the State inspections,  
17          or of a Level I or V Commercial Vehicle  
18          Safety Alliance Inspection, for all vehicles  
19          that will be operated by the carrier;

20          “(vii) safety management programs,  
21          including vehicle maintenance and repair  
22          programs; and

23          “(viii) the ability to comply with the  
24          Americans with Disabilities Act of 1990  
25          (42 U.S.C. 12101 et seq.), and the Over-

1 the-Road Bus Transportation Accessibility  
2 Act of 2007 (122 Stat. 2915);

3 “(B) has been interviewed to review safety  
4 management controls and the carrier’s written  
5 safety oversight policies and practices; and

6 “(C) through the successful completion of  
7 a written examination developed by the Sec-  
8 retary, has demonstrated proficiency to comply  
9 with and carry out the requirements and regu-  
10 lations described in subsection (a)(1).

11 “(2) PRE-AUTHORIZATION SAFETY AUDIT.—  
12 The pre-authorization safety audit required under  
13 paragraph (1)(A) shall be completed on-site not later  
14 than 90 days following the submission of an applica-  
15 tion for operating authority.

16 “(3) FEE.—The Secretary may establish, under  
17 section 9701 of title 31, a fee of not more than  
18 \$1,200 for new registrants that as nearly as possible  
19 covers the costs of performing a preauthorization  
20 safety audit. Amounts collected under this sub-  
21 section shall be deposited in the Highway Trust  
22 Fund (other than the Mass Transit Account).”.

23 (b) SAFETY REVIEWS OF NEW OPERATORS.—Section  
24 31144(g)(1) is amended by inserting “transporting prop-  
25 erty” after “each operator”.

1 (c) CONFORMING AMENDMENT.—Section  
 2 24305(a)(3)(A)(i) is amended by striking “section  
 3 13902(b)(8)(A)” and inserting “section  
 4 13902(b)(12)(A)”.

5 (d) EFFECTIVE DATE.—The amendments made by  
 6 this section shall take effect 1 year after the date of enact-  
 7 ment of this Act.

8 **SEC. 707. IMPROVED OVERSIGHT OF MOTORCOACH SERV-**  
 9 **ICE PROVIDERS.**

10 Section 31144, as amended by sections 204 and 604  
 11 of this Act, is amended by adding at the end the following:

12 “(j) PERIODIC SAFETY REVIEWS OF PROVIDERS OF  
 13 MOTORCOACH SERVICES.—

14 “(1) SAFETY REVIEW.—

15 “(A) IN GENERAL.—The Secretary shall—

16 “(i) determine the safety fitness of all  
 17 providers of motorcoach services registered  
 18 with the Federal Motor Carrier Safety Ad-  
 19 ministration; and

20 “(ii) assign a safety fitness rating to  
 21 each such provider.

22 “(B) APPLICABILITY.—Subparagraph (A)  
 23 shall apply—

24 “(i) to any provider of motorcoach  
 25 services registered with the Administration

1 after the date of enactment of the Motor-  
2 coach Enhanced Safety Act of 2011 begin-  
3 ning not later than 2 years after the date  
4 of such registration; and

5 “(ii) to any provider of motorcoach  
6 services registered with the Administration  
7 on or before the date of enactment of that  
8 Act beginning not later than 3 years after  
9 the date of enactment of that Act.

10 “(2) PERIODIC REVIEW.—The Secretary shall  
11 establish, by regulation, a process for monitoring the  
12 safety performance of each provider of motorcoach  
13 services on a regular basis following the assignment  
14 of a safety fitness rating, including progressive inter-  
15 vention to correct unsafe practices.

16 “(3) ENFORCEMENT STRIKE FORCES.—In addi-  
17 tion to the enhanced monitoring and enforcement ac-  
18 tions required under paragraph (2), the Secretary  
19 may organize special enforcement strike forces tar-  
20 geting providers of motorcoach services.

21 “(4) PERIODIC UPDATE OF SAFETY FITNESS  
22 RATING.—In conducting the safety reviews required  
23 under this subsection, the Secretary shall reassess  
24 the safety fitness rating of each provider not less  
25 frequently than once every 3 years.

1           “(5) MOTORCOACH SERVICES DEFINED.—In  
2           this subsection, the term ‘provider of motorcoach  
3           services’ has the meaning given such term in section  
4           702 of the Motorcoach Enhanced Safety Act of  
5           2011.”.

6 **SEC. 708. REPORT ON FEASIBILITY, BENEFITS, AND COSTS**  
7                           **OF ESTABLISHING A SYSTEM OF CERTIFI-**  
8                           **CATION OF TRAINING PROGRAMS.**

9           Not later than 2 years after the date of the enact-  
10          ment of this Act, the Secretary shall submit a report to  
11          the Committee on Commerce, Science, and Transportation  
12          of the Senate and the Committee on Transportation and  
13          Infrastructure of the House of Representatives that de-  
14          scribes the feasibility, benefits, and costs of establishing  
15          a system of certification of public and private schools and  
16          of motor carriers and motorcoach operators that provide  
17          motorcoach driver training.

18 **SEC. 709. REPORT ON DRIVER’S LICENSE REQUIREMENTS**  
19                           **FOR 9- TO 15-PASSENGER VANS.**

20          (a) IN GENERAL.—Not later than 18 months after  
21          the date of enactment of this Act, the Secretary shall sub-  
22          mit a report to the Committee on Commerce, Science, and  
23          Transportation of the Senate and the Committee on  
24          Transportation and Infrastructure of the House of Rep-  
25          resentatives that examines requiring all or certain classes



1 of drivers operating a vehicle, which is designed or used  
2 to transport not fewer than 9 and not more than 15 pas-  
3 sengers (including a driver) in interstate commerce, to  
4 have a commercial driver's license passenger-carrying en-  
5 dorsement and be tested in accordance with a drug and  
6 alcohol testing program under part 40 of title 49, Code  
7 of Federal Regulations.

8 (b) CONSIDERATIONS.—In developing the report  
9 under subsection (a), the Secretary shall consider—

10 (1) the safety benefits of the requirement de-  
11 scribed in subsection (a);

12 (2) the scope of the population that would be  
13 impacted by such requirement;

14 (3) the cost to the Federal Government and  
15 State governments to meet such requirement; and

16 (4) the impact on safety benefits and cost from  
17 limiting the application of such requirement to cer-  
18 tain drivers of such vehicles, such as drivers who are  
19 compensated for driving.

20 **SEC. 710. EVENT DATA RECORDERS.**

21 (a) EVALUATION.—Not later than 1 year after the  
22 date of enactment of this Act, the Secretary, after consid-  
23 ering the performance requirements for event data record-  
24 ers for passenger vehicles under part 563 of title 49, Code  
25 of Federal Regulations, shall complete an evaluation of

1 event data recorders, including requirements regarding  
2 specific types of vehicle operations, events and incidents,  
3 and systems information to be recorded, for event data  
4 recorders to be used on motorcoaches used by motor car-  
5 riers in interstate commerce.

6 (b) STANDARDS AND REGULATIONS.—Not later than  
7 2 years after completing the evaluation required under  
8 subsection (a), the Secretary shall issue standards and  
9 regulations based on the results of that evaluation.

10 **SEC. 711. SAFETY INSPECTION PROGRAM FOR COMMER-**  
11 **CIAL MOTOR VEHICLES OF PASSENGERS.**

12 Not later than 3 years after the date of enactment  
13 of this Act, the Secretary shall complete a rulemaking pro-  
14 ceeding to consider requiring States to conduct annual in-  
15 spections of commercial motor vehicles designed or used  
16 to transport passengers, including an assessment of—

17 (1) the risks associated with improperly main-  
18 tained or inspected commercial motor vehicles de-  
19 signed or used to transport passengers;

20 (2) the effectiveness of existing Federal stand-  
21 ards for the inspection of such vehicles in—

22 (A) mitigating the risks described in para-  
23 graph (1); and

24 (B) ensuring the safe and proper operation  
25 condition of such vehicles; and



1       “(d) PERMITTED USE.—The Secretary may permit  
 2 the use of a device that is otherwise prohibited under sub-  
 3 section (c) if the Secretary determines that such use is  
 4 necessary for the safety of the driver or the public in emer-  
 5 gency circumstances.”.

6       (b) CONFORMING AMENDMENT.—The analysis for  
 7 chapter 311 is amended by inserting after the item relat-  
 8 ing to section 31154 the following:

“31155. Regulation of the use of distracting devices in motorcoaches.”.

9       **SEC. 713. REGULATIONS.**

10       Any standard or regulation prescribed or modified  
 11 pursuant to the Motorcoach Enhanced Safety Act of 2011  
 12 shall be prescribed or modified in accordance with section  
 13 553 of title 5, United States Code.

14       **TITLE VIII—SAFE HIGHWAYS**  
 15       **AND INFRASTRUCTURE PRES-**  
 16       **ERVATION**

17       **SEC. 801. COMPREHENSIVE TRUCK SIZE AND WEIGHT LIM-**  
 18       **ITS STUDY.**

19       (a) TRUCK SIZE AND WEIGHT LIMITS STUDY.—Not  
 20 later than 90 days after the date of enactment of this Act,  
 21 the Secretary, in consultation with each relevant State and  
 22 other applicable Federal agencies, shall commence a com-  
 23 prehensive truck size and weight limits study. The study  
 24 shall—

1           (1) provide data on accident frequency and fac-  
2           tors related to accident risk of each route of the Na-  
3           tional Highway System in each State that allows a  
4           vehicle to operate with size and weight limits that  
5           are in excess of the Federal law and regulations and  
6           its correlation to truck size and weight limits;

7           (2) evaluate the impacts to the infrastructure of  
8           each route of the National Highway System in each  
9           State that allows a vehicle to operate with size and  
10          weight limits that are in excess of the Federal law  
11          and regulations, including—

12                   (A) an analysis that quantifies the cost of  
13                   the impacts in dollars;

14                   (B) an analysis of the percentage of trucks  
15                   operating in excess of the Federal size and  
16                   weight limits; and

17                   (C) an analysis that examines the ability of  
18                   each State to recover the cost for the impacts;

19          (3) evaluate the impacts and frequency of viola-  
20          tions in excess of the Federal size and weight law  
21          and regulations to determine the cost of the enforce-  
22          ment of the law and regulations, and the effective-  
23          ness of the enforcement methods;

1           (4) examine the relationship between truck per-  
2           formance and crash involvement and its correlation  
3           to Federal size and weight limits;

4           (5) assess the impacts that truck size and  
5           weight limits in excess of the Federal law and regu-  
6           lations have in the risk of bridge failure contributing  
7           to the structural deficiencies of bridges or in the  
8           useful life of a bridge;

9           (6) analyze the impacts on safety and infra-  
10          structure in each State that allows a truck to oper-  
11          ate in excess of Federal size and weight limitations  
12          in truck-only lanes; and

13          (7) compare and contrast the safety and infra-  
14          structure impacts of the Federal limits regarding  
15          truck size and weight limits in relation to—

16                 (A) six-axle and other alternative configu-  
17                 rations of tractor-trailers; and

18                 (B) safety records of foreign nations with  
19                 truck size and weight limits and tractor-trailer  
20                 configurations that differ from the Federal law  
21                 and regulations.

22          (b) REPORT.—Not later than 2 years after the date  
23          that the study is commenced under subsection (a), the  
24          Secretary shall submit a final report on the study, includ-  
25          ing all findings and recommendations, to the Committee

1 on Commerce, Science, and Transportation and the Com-  
2 mittee on Environment and Public Works of the Senate  
3 and the Committee on Transportation and Infrastructure  
4 of the House of Representatives.

5 **SEC. 802. COMPILATION OF EXISTING STATE TRUCK SIZE**  
6 **AND WEIGHT LIMIT LAWS.**

7 (a) IN GENERAL.—Not later than 90 days after the  
8 date of enactment of this Act, the Secretary, in consulta-  
9 tion with the States, shall begin to compile—

10 (1) a list for each State, as applicable, that de-  
11 scribes each route of the National Highway System  
12 that allows a vehicle to operate in excess of the Fed-  
13 eral truck size and weight limits that—

14 (A) was authorized under State law on or  
15 before the date of enactment of this Act; and

16 (B) was in actual and lawful operation on  
17 a regular or periodic basis (including seasonal  
18 operations) on or before the date of enactment  
19 of this Act;

20 (2) a list for each State, as applicable, that de-  
21 scribes—

22 (A) the size and weight limitations applica-  
23 ble to each segment of the National Highway  
24 System in that State as listed under paragraph

25 (1);

1           (B) each combination that exceeds the  
2 Interstate weight limit, but that the Depart-  
3 ment of Transportation, other Federal agency,  
4 or a State agency has determined on or before  
5 the date of enactment of this Act, could be or  
6 could have been lawfully operated in the State;  
7 and

8           (C) each combination that exceeds the  
9 Interstate weight limit, but that the Secretary  
10 determines could have been lawfully operated on  
11 a non-Interstate segment of the National High-  
12 way System in the State on or before the date  
13 of enactment of this Act; and

14           (3) a list of each State law that designates or  
15 allows designation of size and weight limitations in  
16 excess of Federal law and regulations on routes of  
17 the National Highway System, including nondivisible  
18 loads.

19           (b) SPECIFICATIONS.—The Secretary, in consultation  
20 with the States, shall specify whether the determinations  
21 under paragraphs (1) and (2) of subsection (a) were made  
22 by the Department of Transportation, other Federal agen-  
23 cy, or a State agency.

24           (c) REPORT.—Not later than 2 years after the date  
25 of enactment of this Act, the Secretary shall submit a final



1 report of the compilation under subsection (a) to the Com-  
2 mittee on Commerce, Science, and Transportation and the  
3 Committee on Environment and Public Works of the Sen-  
4 ate and the Committee on Transportation and Infrastruc-  
5 ture of the House of Representatives.

## 6 **TITLE IX—MISCELLANEOUS**

### 7 **SEC. 901. DETENTION TIME STUDY.**

8 (a) STUDY.—Not later than 30 days after the date  
9 of enactment of this Act, the Secretary shall task the  
10 Motor Carrier Safety Advisory Committee to study the ex-  
11 tent to which detention time contributes to drivers vio-  
12 lating hours of service requirements and driver fatigue. In  
13 conducting this study, the Committee shall—

14 (1) examine data collected from driver and vehi-  
15 cle inspections;

16 (2) consult with—

17 (A) motor carriers and drivers, shippers,  
18 and representatives of ports and other facilities  
19 where goods are loaded and unloaded;

20 (B) government officials; and

21 (C) other parties as appropriate; and

22 (3) provide recommendations to the Secretary  
23 for addressing issues identified in the study.

24 (b) REPORT.—Not later than 18 months after the  
25 date of enactment of this Act, the Secretary shall provide

1 a report to the Committee on Commerce, Science, and  
2 Transportation of the Senate and the Committee on  
3 Transportation and Infrastructure of the House of Rep-  
4 resentatives that includes recommendations for legislation  
5 and for addressing the results of the study.

6 **SEC. 902. PROHIBITION OF COERCION.**

7 Section 31136(a) is amended by—

8 (1) striking “and” at the end of paragraph (3);

9 (2) striking the period at the end of paragraph

10 (4) and inserting “; and”; and

11 (3) adding after subsection (4) the following:

12 “(5) an operator of a commercial motor vehicle  
13 is not coerced by a motor carrier, shipper, receiver,  
14 or transportation intermediary to operate a commer-  
15 cial motor vehicle in violation of a regulation pro-  
16 mulgated under this section, or chapter 51 or chap-  
17 ter 313 of this title.”.

18 **SEC. 903. MOTOR CARRIER SAFETY ADVISORY COMMITTEE.**

19 (a) MEMBERSHIP.—Section 4144(b)(1) of the Safe,  
20 Accountable, Flexible, Efficient Transportation Equity  
21 Act: A Legacy for Users (49 U.S.C. 31100 note) is  
22 amended by inserting “nonprofit employee labor organiza-  
23 tions representing commercial motor vehicle drivers,”  
24 after “industry,”.

1 (b) **TERMINATION DATE.**—Section 4144(d) of the  
2 Safe, Accountable, Flexible, Efficient Transportation Eq-  
3 uity Act: A Legacy for Users (49 U.S.C. 31100 note) is  
4 amended by striking “March 31, 2012” and inserting  
5 “September 30, 2013”.

6 **SEC. 904. WAIVERS, EXEMPTIONS, AND PILOT PROGRAMS.**

7 (a) **WAIVER STANDARDS.**—Section 31315(a) is  
8 amended—

- 9 (1) by inserting “and” at the end of paragraph  
10 (2);  
11 (2) by striking paragraph (3); and  
12 (3) redesignating paragraph (4) as paragraph  
13 (3).

14 (b) **EXEMPTION STANDARDS.**—Section 31315(b)(4)  
15 is amended—

16 (1) in subparagraph (A), by inserting “(or, in  
17 the case of a request for an exemption from the  
18 physical qualification standards for commercial  
19 motor vehicle drivers, post on a web site established  
20 by the Secretary to implement the requirements of  
21 section 31149)” after “Federal Register”;

22 (2) by amending subparagraph (B) to read as  
23 follows:

24 “(B) **UPON GRANTING A REQUEST.**—Upon  
25 granting a request and before the effective date

1 of the exemption, the Secretary shall publish in  
2 the Federal Register (or, in the case of an ex-  
3 emption from the physical qualification stand-  
4 ards for commercial motor vehicle drivers, post  
5 on a web site established by the Secretary to  
6 implement the requirements of section 31149)  
7 the name of the person granted the exemption,  
8 the provisions from which the person is exempt,  
9 the effective period, and the terms and condi-  
10 tions of the exemption.”; and

11 (3) in subparagraph (C), by inserting “(or, in  
12 the case of a request for an exemption from the  
13 physical qualification standards for commercial  
14 motor vehicle drivers, post on a web site established  
15 by the Secretary to implement the requirements of  
16 section 31149)” after “Federal Register”.

17 (c) PROVIDING NOTICE OF EXEMPTIONS TO STATE  
18 PERSONNEL.—Section 31315(b)(7) is amended to read as  
19 follows:

20 “(7) NOTIFICATION OF STATE COMPLIANCE  
21 AND ENFORCEMENT PERSONNEL.—Before the effec-  
22 tive date of an exemption, the Secretary shall notify  
23 a State safety compliance and enforcement agency,  
24 and require the agency pursuant to section  
25 31102(b)(1)(Y) to notify the State’s roadside inspec-

1       tors, that a person will be operating pursuant to an  
2       exemption and the terms and conditions that apply  
3       to the exemption.”.

4       (d) PILOT PROGRAMS.—Section 31315(c)(1) is  
5       amended by striking “in the Federal Register”.

6       (e) REPORT TO CONGRESS.—Section 31315 is  
7       amended by adding after subsection (d) the following:

8       “(e) REPORT TO CONGRESS.—The Secretary shall  
9       submit an annual report to the Committee on Commerce,  
10       Science, and Transportation of the Senate and the Com-  
11       mittee on Transportation and Infrastructure of the House  
12       of Representatives listing the waivers, exemptions, and  
13       pilot programs granted under this section, and any im-  
14       pacts on safety.

15       “(f) WEB SITE.—The Secretary shall ensure that the  
16       Federal Motor Carrier Safety Administration web site in-  
17       cludes a link to the web site established by the Secretary  
18       to implement the requirements under sections 31149 and  
19       31315. The link shall be in a clear and conspicuous loca-  
20       tion on the home page of the Federal Motor Carrier Safety  
21       Administration web site and be easily accessible to the  
22       public.”.

23       **SEC. 905. TRANSPORTATION OF HORSES.**

24       Section 80502 is amended—

1           (1) in subsection (c), by striking “This section  
2 does not” and inserting “Subsections (a) and (b)  
3 shall not”;

4           (2) by redesignating subsection (d) as sub-  
5 section (e);

6           (3) by inserting after subsection (c) the fol-  
7 lowing:

8           “(d) TRANSPORTATION OF HORSES.—

9           “(1) PROHIBITION.—No person may transport,  
10 or cause to be transported, a horse from a place in  
11 a State, the District of Columbia, or a territory or  
12 possession of the United States through or to a  
13 place in another State, the District of Columbia, or  
14 a territory or possession of the United States in a  
15 motor vehicle containing 2 or more levels stacked on  
16 top of each other.

17           “(2) MOTOR VEHICLE DEFINED.—In this sub-  
18 section, the term ‘motor vehicle’—

19           “(A) means a vehicle driven or drawn by  
20 mechanical power and manufactured primarily  
21 for use on public highways; and

22           “(B) does not include a vehicle operated  
23 exclusively on a rail or rails.”; and

24           (4) in subsection (e), as redesignated—

1 (A) by striking “A rail carrier” and insert-  
2 ing the following:

3 “(1) IN GENERAL.—A rail carrier”;

4 (B) by striking “this section” and insert-  
5 ing “subsection (a) or (b)”; and

6 (C) by striking “On learning” and insert-  
7 ing before “of a violation” the following:

8 “(2) TRANSPORTATION OF HORSES IN MULTI-  
9 LEVEL TRAILER.—

10 “(A) CIVIL PENALTY.—A person that  
11 knowingly violates subsection (d) is liable to the  
12 United States Government for a civil penalty of  
13 at least \$100 but not more than \$500 for each  
14 violation. A separate violation occurs under sub-  
15 section (d) for each horse that is transported,  
16 or caused to be transported, in violation of sub-  
17 section (d).

18 “(B) RELATIONSHIP TO OTHER LAWS.—  
19 The penalty provided under subparagraph (A)  
20 shall be in addition to any penalty or remedy  
21 available under any other law.

22 “(3) CIVIL ACTION.—On learning”.

1     **TITLE X—HOUSEHOLD GOODS**  
2             **TRANSPORTATION**

3     **SEC. 1001. ADDITIONAL REGISTRATION REQUIREMENTS**  
4             **FOR HOUSEHOLD GOODS MOTOR CARRIERS.**

5         (a) Section 13902(a)(2) is amended—

6             (1) in subparagraph (B), by striking “section  
7             13702(c);” and inserting “section 13702(c); and”;

8             (2) by amending subparagraph (C) to read as  
9             follows:

10                 “(C) demonstrates, before being registered,  
11                 through successful completion of a proficiency  
12                 examination established by the Secretary,  
13                 knowledge and intent to comply with applicable  
14                 Federal laws relating to consumer protection,  
15                 estimating, consumers’ rights and responsibil-  
16                 ities, and options for limitations of liability for  
17                 loss and damage.”; and

18             (3) by striking subparagraph (D).

19         (b) **COMPLIANCE REVIEWS OF NEW HOUSEHOLD**  
20 **GOODS MOTOR CARRIERS.**—Section 31144(g), as amend-  
21 ed by section 102 of this Act, is amended by adding at  
22 the end the following:

23             “(6) **ADDITIONAL REQUIREMENTS FOR HOUSE-**  
24 **HOLD GOODS MOTOR CARRIERS.**—(A) In addition to  
25 the requirements of this subsection, the Secretary



1 shall require, by regulation, each registered house-  
2 hold goods motor carrier to undergo a consumer pro-  
3 tection standards review not later than 18 months  
4 after the household goods motor carrier begins oper-  
5 ations under such authority.

6 “(B) ELEMENTS.—In the regulations  
7 issued pursuant to subparagraph (A), the Sec-  
8 retary shall establish the elements of the con-  
9 sumer protections standards review, including  
10 basic management controls. In establishing the  
11 elements, the Secretary shall consider the ef-  
12 fects on small businesses and shall consider es-  
13 tablishing alternate locations where such re-  
14 views may be conducted for the convenience of  
15 small businesses.”.

16 (c) EFFECTIVE DATE.—The amendments made by  
17 this section shall take effect 2 years after the date of en-  
18 actment of this Act.

19 **SEC. 1002. FAILURE TO GIVE UP POSSESSION OF HOUSE-**  
20 **HOLD GOODS.**

21 (a) INJUNCTIVE RELIEF.—Section 14704(a)(1) is  
22 amended by striking “and 14103” and inserting “, 14103,  
23 and 14915(c)”.

24 (b) CIVIL PENALTIES.—Section 14915(a)(1) is  
25 amended by adding at the end the following:

1       “The United States may assign all or a portion of  
2 the civil penalty to an aggrieved shipper. The Secretary  
3 of Transportation shall establish criteria upon which such  
4 assignments shall be made. The Secretary may order,  
5 after notice and an opportunity for a proceeding, that a  
6 person found holding a household goods shipment hostage  
7 return the goods to an aggrieved shipper.”.

8 **SEC. 1003. SETTLEMENT AUTHORITY.**

9       (a) SETTLEMENT OF GENERAL CIVIL PENALTIES.—  
10 Section 14901 is amended by adding at the end the fol-  
11 lowing:

12       “(h) SETTLEMENT OF HOUSEHOLD GOODS CIVIL  
13 PENALTIES.—Nothing in this section shall be construed  
14 to prohibit the Secretary from accepting partial payment  
15 of a civil penalty as part of a settlement agreement in the  
16 public interest, or from holding imposition of any part of  
17 a civil penalty in abeyance.”.

18       (b) SETTLEMENT OF HOUSEHOLD GOODS CIVIL  
19 PENALTIES.—Section 14915(a) is amended by adding at  
20 the end the following:

21               “(4) SETTLEMENT AUTHORITY.—Nothing in  
22 this section shall be construed as prohibiting the  
23 Secretary from accepting partial payment of a civil  
24 penalty as part of a settlement agreement in the

1 public interest, or from holding imposition of any  
2 part of a civil penalty in abeyance.”.

3 **SEC. 1004. HOUSEHOLD GOODS TRANSPORTATION ASSIST-**  
4 **ANCE PROGRAM.**

5 (a) **JOINT ASSISTANCE PROGRAM.**—Not later than  
6 18 months after the date of enactment of this Act, the  
7 Secretary shall develop and implement a joint assistance  
8 program, through the Federal Motor Carrier Safety Ad-  
9 ministration—

10 (1) to educate consumers about the household  
11 goods motor carrier industry pursuant to the rec-  
12 ommendations of the task force established under  
13 section 1005 of this Act;

14 (2) to improve the Federal Motor Carrier Safe-  
15 ty Administration’s implementation, monitoring, and  
16 coordination of Federal and State household goods  
17 enforcement activities;

18 (3) to assist a consumer with the timely resolu-  
19 tion of an interstate household goods hostage situa-  
20 tion, as appropriate; and

21 (4) to conduct other enforcement activities as  
22 designated by the Secretary.

23 (b) **JOINT ASSISTANCE PROGRAM PARTNERSHIP.**—  
24 The Secretary—

1           (1) may partner with 1 or more household  
2 goods motor carrier industry groups to implement  
3 the joint assistance program under subsection (a);  
4 and

5           (2) shall ensure that each participating house-  
6 hold goods motor carrier industry group—

7                   (A) implements the joint assistance pro-  
8 gram in the best interest of the consumer;

9                   (B) implements the joint assistance pro-  
10 gram in the public interest;

11                   (C) accurately represents its financial in-  
12 terests in providing household goods mover  
13 services in the normal course of business and in  
14 assisting consumers resolving hostage situa-  
15 tions;

16                   (D) does not hold itself out or misrepre-  
17 sent itself as an agent of the Federal govern-  
18 ment;

19                   (E) abides by Federal regulations and  
20 guidelines for the provision of assistance and  
21 receipt of compensation for household goods  
22 mover services; and

23                   (F) accurately represents the Federal and  
24 State remedies that are available to consumers



1           (2) on the use of state-of-the-art education  
2 techniques and technologies, including the use of the  
3 Internet as an educational tool.

4           (b) TASK FORCE MEMBERS.—The task force shall be  
5 comprised of—

6           (1) individuals with expertise in consumer af-  
7 fairs;

8           (2) educators with expertise in how people learn  
9 most effectively; and

10           (3) representatives of the household goods mov-  
11 ing industry.

12           (c) RECOMMENDATIONS.—Not later than 1 year after  
13 the date of enactment of this Act, the task force shall com-  
14 plete its recommendations under subsection (a). Not later  
15 than 1 year after the task force completes its rec-  
16 ommendations under subsection (a), the Secretary shall  
17 issue regulations implementing the recommendations, as  
18 appropriate.

19           (d) FEDERAL ADVISORY COMMITTEE ACT EXEMP-  
20 TION.—The Federal Advisory Committee Act (5 U.S.C.  
21 App.) shall not apply to the task force.

22           (e) TERMINATION.—The task force shall terminate 2  
23 years after the date of enactment of this Act.

1                   **TITLE XI—TECHNICAL**  
2                   **AMENDMENTS**

3 **SEC. 1101. UPDATE OF OBSOLETE TEXT.**

4           (a) Section 31137(e), as redesignated by section 301  
5 of this Act, is amended by striking “Not later than De-  
6 cember 1, 1990, the Secretary shall prescribe” and insert-  
7 ing “The Secretary shall maintain”.

8           (b) Section 31151(a) is amended—

9                   (1) by amending paragraph (1) to read as fol-  
10 lows:

11                   “(1) IN GENERAL.—The Secretary of Transpor-  
12 tation shall maintain a program to ensure that inter-  
13 modal equipment used to transport intermodal con-  
14 tainers is safe and systematically maintained.”; and

15                   (2) by striking paragraph (4).

16           (c) Section 31307(b) is amended by striking “Not  
17 later than December 18, 1994, the Secretary shall pre-  
18 scribe” and inserting “The Secretary shall maintain”.

19           (d) Section 31310(g)(1) is amended by striking “Not  
20 later than 1 year after the date of enactment of this Act,  
21 the” and inserting “The”.

22           (e) Section 4123(f) of the Safe, Accountable, Flexi-  
23 ble, Efficient Transportation Equity Act: A Legacy for  
24 Users (119 Stat. 1736) is amended by striking “Not later

1 than 1 year after the date of enactment of this Act, the”  
 2 and inserting “The”.

3 **SEC. 1102. CORRECTION OF INTERSTATE COMMERCE COM-**  
 4 **MISSION REFERENCES.**

5 (a) SAFETY INFORMATION AND INTERVENTION IN  
 6 INTERSTATE COMMERCE COMMISSION PROCEEDINGS.—

7 Chapter 3 is amended—

8 (1) by repealing section 307;

9 (2) in the analysis, by striking the item relating  
 10 to section 307;

11 (3) in section 333(d)(1)(C), by striking “Inter-  
 12 state Commerce Commission” and inserting “Sur-  
 13 face Transportation Board”; and

14 (4) in section 333(e)—

15 (A) by striking “Interstate Commerce  
 16 Commission” each place it appears and insert-  
 17 ing “Surface Transportation Board”; and

18 (B) by striking “Commission” each place it  
 19 appears and inserting “Board”.

20 (b) FILING AND PROCEDURE FOR APPLICATION TO  
 21 ABANDON OR DISCONTINUE.—Section 10903(b)(2) is  
 22 amended by striking “24706(e) of this title” and inserting  
 23 “24706(e) of this title before May 31, 1998”.

24 (c) RIGHTS AND REMEDIES OF PERSONS INJURED  
 25 BY CARRIERS OR BROKERS.—



1 (1) Section 14704 is amended—

2 (A) in subsection (a)—

3 (i) by striking “IN GENERAL.—” and  
4 all that follows through “injured” and in-  
5 sserting “ENFORCEMENT OF ORDER.—A  
6 person injured”; and

7 (ii) by redesignating paragraph (2) as  
8 subsection (b)(2); and

9 (B) in subsection (b)—

10 (i) by striking “LIABILITY AND DAM-  
11 AGES FOR EXCEEDING TARIFF RATE.—”  
12 and all that follows through “A carrier”  
13 and inserting “EXCEEDING TARIFF  
14 RATE.—(1) A carrier”; and

15 (ii) by striking “DAMAGES FOR VIO-  
16 LATIONS.—” in paragraph (2), as redesi-  
17 gnated, and inserting “OTHER VIOLA-  
18 TIONS.—”.

19 (2) Section 14705(c) is amended by striking  
20 “14704(b)” and substituting “14704(b)(2)”.

21 (d) TECHNICAL AMENDMENTS TO PART C OF SUB-  
22 TITLE V.—

23 (1) Section 24307(b)(3) is amended by striking  
24 “Interstate Commerce Commission” and inserting  
25 “Surface Transportation Board”.

1 (2) Section 24311 is amended—

2 (A) by striking “Interstate Commerce  
3 Commission” each place it appears and insert-  
4 ing “Surface Transportation Board”; and

5 (B) by striking “Commission” each place it  
6 appears and inserting “Board”.

7 (3) Section 24902 is amended—

8 (A) by striking “Interstate Commerce  
9 Commission” each place it appears and insert-  
10 ing “Surface Transportation Board”; and

11 (B) by striking “Commission” each place it  
12 appears and inserting “Board”.

13 (4) Section 24904 is amended—

14 (A) by striking “Interstate Commerce  
15 Commission” each place it appears and insert-  
16 ing “Surface Transportation Board”; and

17 (B) by striking “Commission” each place it  
18 appears and inserting “Board”.

19 **SEC. 1103. TECHNICAL AND CONFORMING AMENDMENTS.**

20 (a) Section 14504a(c)(1) is amended—

21 (1) in subparagraph (C), by striking “sections”  
22 and inserting “section”; and

23 (2) in subparagraph (D)(ii)(II) by striking the  
24 period at the end and inserting “; and”.

1       (b) Section 24305(a)(3)(1) is amended by striking  
2 “section 13902(b)(8)(A)” and inserting “section  
3 13902(b)(9)(A)”.

4       (c) Section 31103(a) is amended by striking “section  
5 31102(b)(1)(E)” and inserting “section 31102(b)(2)(E)”.

6       (d) Section 31103(b) is amended by striking “author-  
7 ized by section 31104(f)(2)”.

8       (e) Section 31309(b)(2) is amended by striking  
9 “31308(2)” and inserting “31308(3)”.

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