117TH CONGRESS 1ST SESSION

S. 1783

To provide emergency loans to maintain access to essential services during the COVID-19 pandemic, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 20, 2021

Mr. Merkley introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To provide emergency loans to maintain access to essential services during the COVID-19 pandemic, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maintaining Access
- 5 to Essential Services Act of 2021".
- 6 SEC. 2. EMERGENCY LOANS TO PUBLICLY OWNED AND
- 7 NONPROFIT WATER AND WASTEWATER UTILI-
- 8 TIES.
- 9 (a) DEFINITIONS.—In this section:

1	(1) Emergency period.—The term "emer-
2	gency period" means the period that—
3	(A) begins on March 13, 2020; and
4	(B) ends on the date on which the national
5	emergency terminates under section 202 of the
6	National Emergencies Act (50 U.S.C. 1622).
7	(2) LOAN PROGRAM.—The term "loan pro-
8	gram" means the loan program established by the
9	Secretary under subsection (b).
10	(3) Loan repayment date.—The term "loan
11	repayment date" means the date that is 2 years
12	after the date described in paragraph (1)(B).
13	(4) National emergency.—The term "na-
14	tional emergency" means the national emergency de-
15	clared by the President under the National Emer-
16	gencies Act (50 U.S.C. 1601 et seq.) with respect to
17	the Coronavirus Disease 2019 (COVID-19).
18	(5) Payment shortfall.—
19	(A) IN GENERAL.—The term "payment
20	shortfall", with respect to a qualified utility,
21	means a good faith estimate of the total
22	amount of rates and charges for water service
23	provided during the emergency period that the
24	qualified utility has not collected from residen-

tial water consumers of the qualified utility, as

1	certified by the qualified utility to the Secretary
2	under subsection $(g)(1)$.
3	(B) Exclusion.—The term "payment
4	shortfall" does not include any portion of the
5	uncollected amounts described in subparagraph
6	(A) that the qualified utility has sold to a third
7	party.
8	(6) QUALIFIED UTILITY.—The term "qualified
9	utility" means—
10	(A) a publicly owned or nonprofit commu-
11	nity water system (as defined in section 1401 of
12	the Safe Drinking Water Act (42 U.S.C.
13	300f)); and
14	(B) a publicly owned treatment works (as
15	defined in section 212 of the Federal Water
16	Pollution Control Act (33 U.S.C. 1292)).
17	(7) Residential water consumer.—The
18	term "residential water consumer" means a house-
19	hold that serves as a principal residence to which
20	water services are provided for any purpose other
21	than resale.
22	(8) Secretary.—The term "Secretary" means
23	Secretary of the Treasury.
24	(9) Water service.—The term "water serv-
25	ice" means the treatment and provision of drinking

water, the collection and treatment of wastewater, or stormwater management provided by a qualified utility to a residential water consumer, including any activities necessary to provide those services.

(b) Establishment.—

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- (1) In General.—The Secretary shall establish a loan program to ensure that qualified utilities are able to continue providing water service to residential water consumers during the emergency period.
- (2) Requirement.—In carrying out the loan program, the Secretary shall take all necessary steps, including outreach and the provision of technical assistance to qualified utilities, to ensure that all qualified utilities, without reference to the size of the customer base of the qualified utility, have a fair opportunity to apply for and obtain loans under the loan program.
- 18 (c) LOAN AUTHORIZATION.—The Secretary may
 19 make 1 or more loans to a qualified utility under the loan
 20 program, such that the total amount of loans provided to
 21 the qualified utility is not greater than the payment short22 fall of the qualified utility.
- 23 (d) Loan Repayment.—
- 24 (1) IN GENERAL.—Except as provided in para-25 graph (2) and subsection (e), a qualified utility re-

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- ceiving a loan under the loan program shall repay the loan in full, with accrued interest, not later than the loan repayment date.
 - (2) RIGHT TO CALL.—Notwithstanding paragraph (1) and subsection (e), if the qualified utility carries out or fails to carry out, as applicable, any of the following actions, a loan received by the qualified utility under the loan program shall be due and payable in full, with accrued interest, 90 days after the date on which the utility carries out or fails to carry out, as applicable, that action:
 - (A) During the emergency period and after the date on which the qualified utility receives the loan—
 - (i) the qualified utility charges any residential water consumer interest, late fees, or other charges or penalties associated with the late payment or nonpayment of rates or charges for the provision of water service;
 - (ii) the qualified utility discontinues water service or refuses to establish new water service to any residential water consumer of the qualified utility due to the nonpayment of rates or charges or the

1	nonpayment of a deposit for the provision
2	of water service;
3	(iii) the qualified utility sells any un-
4	collected residential water consumer debt;
5	(iv) the qualified utility places, sells,
6	or initiates the collection of a lien on the
7	residence of a residential water consumer
8	to collect outstanding rates or charges for
9	water service;
10	(v) the qualified utility files an ad-
11	verse report on a residential water con-
12	sumer to a credit reporting agency due to
13	the nonpayment of rates or charges for the
14	provision of water service; or
15	(vi) the qualified utility charges a
16	service restoration fee for the restoration
17	of service described in subparagraph (B).
18	(B) Not later than 30 days after the date
19	on which the qualified utility receives the loan,
20	the qualified utility fails to restore (except for
21	reasons of safety) water service to all residential
22	water consumers of the qualified utility who
23	had been disconnected due to nonpayment of
24	rates or charges for the provision of water serv-
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(e) Loan Forgiveness.—

- (1) IN GENERAL.—Except as provided in subsection (d)(2), after receipt of a certification under subsection (g)(2), the Secretary shall forgive any loans provided to a qualified utility under the loan program in an amount equal to the total amount of the payment shortfall from the residential water consumers of the qualified utility for water service provided by the qualified utility to those residential water consumers during the emergency period.
- (2) REQUIREMENTS.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall—
 - (A) forgive all outstanding debt owed to the qualified utility, including any interest charges, late fees, or other charges or penalties associated with late payment or the nonpayment of rates or charges for the provision of water service, that results from the provision of water services to residential water consumers during the emergency period;
 - (B) not later than 30 days after the dateon which the debt described in subparagraph(A) is forgiven for a residential water consumer,

1	notify the residential water consumer of the
2	amount of that forgiveness; and
3	(C) file with the applicable State regu-
4	latory commission documents demonstrating
5	that rates and charges for the provision of
6	water service have been appropriately adjusted.
7	(f) Interest Rate.—A loan made under the loan
8	program shall bear interest at a rate not to exceed 1 per-
9	cent per year.
10	(g) Borrower Requirements.—
11	(1) APPLICATION.—A qualified utility seeking a
12	loan under the loan program shall submit to the
13	Secretary an application at such time, in such man-
14	ner, and containing such information as the Sec-
15	retary may require, including—
16	(A) the amount of the loan sought by the
17	qualified utility, which shall be in an amount
18	not greater than the payment shortfall of the
19	qualified utility; and
20	(B) a good faith certification that—
21	(i) a significant number of the resi-
22	dential water consumers of the qualified
23	utility have not paid for the water service
24	received by those residential water con-
25	sumers during the emergency period;

- 1 (ii) the amount of the loan sought by
 2 the qualified utility is a good faith estimate
 3 of the payment shortfall of the qualified
 4 utility; and
 - (iii) a loan in the amount described in subparagraph (A) is needed to support the qualified utility in continuing to provide water service to the residential water consumers of the qualified utility during the emergency period.
 - (2) Final certification.—Not earlier than 18 months after the date described in subsection (a)(1)(B) and not later than the loan repayment date, a qualified utility that receives a loan under the loan program shall make a good faith certification to the Secretary of the total amount of rates that the qualified utility has not collected from the residential water consumers of the qualified utility for the water service provided to those residential water consumers during the emergency period, excluding any such amount of uncollected payments that the qualified utility has sold to a third party.
 - (3) REPORTING REQUIREMENT.—A qualified utility that receives a loan under the loan program shall, for each month until the month after the

1	month of the loan repayment date or the month in
2	which the loan is forgiven under subsection (e), as
3	applicable, submit to the Secretary a report that in-
4	cludes—
5	(A) by ZIP Code—
6	(i) the number of residential water
7	consumers disconnected from water service
8	by the qualified utility due to nonpayment
9	of rates and charges for the provision of
10	water service;
11	(ii) the number of restorations of
12	water service by the qualified utility of res-
13	idential water consumers that had been
14	disconnected for nonpayment of rates and
15	charges for the provision of water service;
16	(iii) for each applicable residential
17	water consumer, the time between—
18	(I) the disconnection of water
19	service by the qualified utility for non-
20	payment of rates and charges for the
21	provision of water service; and
22	(II) the restoration of that water
23	service;
24	(iv) the average time between the dis-
25	connection and restoration described in

1	clause (iii) for all residential water con-
2	sumers disconnected during the applicable
3	month;
4	(v) the number of residential water
5	consumers for which the time between the
6	disconnection and restoration described in
7	clause (iii) exceeded 2 days;
8	(vi) the number of residential water
9	consumers of the qualified utility that be-
10	came eligible for disconnection of water
11	service due to nonpayment of rates and
12	charges for the provision of water service
13	but, because of a loan received under the
14	loan program, avoided disconnection;
15	(vii)(I) the number of residential
16	water consumers of the qualified utility
17	that are in arrears of payment of rates and
18	charges for the provision of water service
19	by the qualified utility; and
20	(II) the total amount and the range of
21	arrearages for which all residential water
22	consumers described in subclause (I) are in
23	arrears;
24	(viii) the total amount for which the
25	residential water consumers described in

1	clause (vii)(I) have had the amounts de-
2	scribed in that clause forgiven;
3	(ix) the number of residential water
4	consumers that have had an arrearage de-
5	scribed in clause (vii)(I) forgiven in full;
6	(x) a good faith estimate of the aver-
7	age amount per residential water consumer
8	of the forgiveness described in clause (ix);
9	(xi) the number, if any, of residential
10	water consumers that have had an arrear-
11	age described in clause (vii)(I) forgiven
12	only in part;
13	(xii)(I) the number, if any, of residen-
14	tial water consumers for whom an arrear-
15	age described in clause (vii)(I) has been
16	sold to a third-party debt buyer; and
17	(II) the total amount of arrearages
18	described in clause (vii)(I) that have been
19	sold to a third-party debt buyer, if any;
20	and
21	(xiii) data similar to the data de-
22	scribed in clauses (i) through (xii) for the
23	arrearages that had accrued at the begin-
24	ning of the emergency period, including
25	how much of those arrearages have been

1	forgiven or sold, and how much of those
2	arrearages remain; and
3	(B) a statement of whether the qualified
4	utility has carried out any of the actions de-
5	scribed in subsection $(d)(2)(A)$ or failed to
6	carry out any of the actions described in sub-
7	section (d)(2)(B) within the applicable month.
8	(h) Submissions to Congress.—
9	(1) Monthly reports.—Not later than 180
10	days after the date of enactment of this Act, and
11	every other month thereafter for which funding for
12	this section remains available, the Secretary shall
13	submit to the Committees on Appropriations, Finan-
14	cial Services, Energy and Commerce, and Transpor-
15	tation and Infrastructure of the House of Represent-
16	atives and the Committees on Appropriations, Envi-
17	ronment and Public Works, and Finance of the Sen-
18	ate a report that describes—
19	(A) each qualified utility that received a
20	loan under or pursuant to this section;
21	(B) the total amount of each loan provided
22	under or pursuant to this section;
23	(C) the amount forgiven under subsection
24	(e) for each loan provided under or pursuant to
25	this section; and

1	(D) a summary of the information pro-
2	vided by each qualified utility that receives a
3	loan under or pursuant to this section under
4	paragraphs (2) and (3) of subsection (g).
5	(2) Other reports.—The Secretary shall sub-
6	mit to the Committees on Appropriations, Financia
7	Services, Energy and Commerce, and Transportation
8	and Infrastructure of the House of Representatives
9	and the Committees on Appropriations, Environment
10	and Public Works, and Finance of the Senate a re-
11	port that describes the results of activities carried
12	out pursuant to this section—
13	(A) not later than 1 year after the date of
14	enactment of this Act;
15	(B) on the date on which all funds appro-
16	priated under subsection (j) have been fully dis-
17	bursed; and
18	(C) on the date on which all loans made
19	under or pursuant to this section have been re-
20	paid or forgiven.
21	(i) SAVINGS CLAUSE.—Except as provided in sub-
22	section (e), nothing in this section affects the obligation
23	of—

1	(1) a residential water consumer to pay for
2	water service received by the residential water con-
3	sumer; or
4	(2) a qualified utility to make reasonable, good
5	faith efforts to collect payment for water services
6	provided to residential water consumers of the quali-
7	fied utility.
8	(j) Mandatory Spending.—
9	(1) In general.—There is appropriated to the
10	Secretary, out of any funds in the Treasury not oth-
11	erwise appropriated, \$9,000,000,000 to carry out
12	this section, to remain available until September 30
13	2025.
14	(2) Requirement.—Of the amounts made
15	available under paragraph (1) to provide loans under
16	the loan program—
17	(A) 50 percent shall be used to provide
18	loans to qualified utilities described in sub-
19	section $(a)(6)(A)$; and
20	(B) 50 percent shall be used to provide
21	loans to qualified utilities described in sub-
22	section $(a)(6)(B)$.
23	SEC. 3. EMERGENCY LOANS TO PRIVATELY-OWNED WATER
24	UTILITIES.
25	(a) DEFINITIONS—In this section:

1	(1) Emergency period.—The term "emer-
2	gency period" means the period that—
3	(A) begins on March 13, 2020; and
4	(B) ends on the date on which the national
5	emergency terminates under section 202 of the
6	National Emergencies Act (50 U.S.C. 1622).
7	(2) LOAN PROGRAM.—The term "loan pro-
8	gram" means the loan program established by the
9	Secretary under subsection (b).
10	(3) Loan repayment date.—The term "loan
11	repayment date" means the date that is 2 years
12	after the date described in paragraph (1)(B).
13	(4) National emergency.—The term "na-
14	tional emergency' means the national emergency de-
15	clared by the President under the National Emer-
16	gencies Act (50 U.S.C. 1601 et seq.) with respect to
17	the Coronavirus Disease 2019 (COVID-19).
18	(5) Payment shortfall.—
19	(A) In General.—The term "payment
20	shortfall", with respect to a qualified utility,
21	means a good faith estimate of the total
22	amount of rates and charges for water service
23	provided during the emergency period that the
24	qualified utility has not collected from residen-

tial water consumers of the qualified utility, as

1	certified by the qualified utility to the Secretary
2	under subsection $(g)(1)$.
3	(B) Exclusion.—The term "payment
4	shortfall" does not include any portion of the
5	uncollected amounts described in subparagraph
6	(A) that the qualified utility has sold to a third
7	party.
8	(6) QUALIFIED UTILITY.—The term "qualified
9	utility" means—
10	(A) a privately owned, for-profit commu-
11	nity water system (as defined in section 1401 of
12	the Safe Drinking Water Act (42 U.S.C.
13	300f)); and
14	(B) a privately owned, for-profit treatment
15	works (as defined in section 212 of the Federal
16	Water Pollution Control Act (33 U.S.C. 1292)).
17	(7) RESIDENTIAL WATER CONSUMER.—The
18	term "residential water consumer" means a house-
19	hold that serves as a principal residence to which
20	water services are provided for any purpose other
21	than resale.
22	(8) Secretary.—The term "Secretary" means
23	the Secretary of the Treasury.
24	(9) Water service.—The term "water serv-
25	ice" means the treatment and provision of drinking

water, the collection and treatment of wastewater, or stormwater management provided by a qualified utility to a residential water consumer, including any activities necessary to provide those services.

(b) Establishment.—

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- (1) In General.—The Secretary shall establish a loan program to ensure that qualified utilities are able to continue providing water service to residential water consumers during the emergency period.
- (2) Requirement.—In carrying out the loan program, the Secretary shall take all necessary steps, including outreach and the provision of technical assistance to qualified utilities, to ensure that all qualified utilities, without reference to the size of the customer base of the qualified utility, have a fair opportunity to apply for and obtain loans under the loan program.
- 18 (c) Loan Authorization.—The Secretary may 19 make 1 or more loans to a qualified utility under the loan 20 program, such that the total amount of loans provided to 21 the qualified utility is not greater than the payment short-22 fall of the qualified utility.
- 23 (d) Loan Repayment.—
- 24 (1) IN GENERAL.—Except as provided in para-25 graph (2) and subsection (e), a qualified utility re-

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- ceiving a loan under the loan program shall repay the loan in full, with accrued interest, not later than the loan repayment date.
 - (2) RIGHT TO CALL.—Notwithstanding paragraph (1) and subsection (e), if the qualified utility carries out or fails to carry out, as applicable, any of the following actions, a loan received by the qualified utility under the loan program shall be due and payable in full, with accrued interest, 90 days after the date on which the utility carries out or fails to carry out, as applicable, that action:
 - (A) During the emergency period and after the date on which the qualified utility receives the loan—
 - (i) the qualified utility charges any residential water consumer interest, late fees, or other charges or penalties associated with the late payment or nonpayment of rates or charges for the provision of water service;
 - (ii) the qualified utility discontinues water service or refuses to establish new water service to any residential water consumer of the qualified utility due to the nonpayment of rates or charges or the

1	nonpayment of a deposit for the provision
2	of water service;
3	(iii) the qualified utility sells any un-
4	collected residential water consumer debt;
5	(iv) the qualified utility files an ad-
6	verse report on a residential water con-
7	sumer to a credit reporting agency due to
8	the nonpayment of rates or charges for the
9	provision of water service; or
10	(v) the qualified utility charges a serv-
11	ice restoration fee for the restoration of
12	service described in subparagraph (B).
13	(B) Not later than 30 days after the date
14	on which the qualified utility receives the loan,
15	the qualified utility fails to restore (except for
16	reasons of safety) water service to all residential
17	water consumers of the qualified utility who
18	had been disconnected due to nonpayment of
19	rates or charges for the provision of water serv-
20	ice.
21	(e) Loan Forgiveness.—
22	(1) In general.—Except as provided in sub-
23	section (d)(2), after receipt of a certification under
24	subsection (g)(2), the Secretary shall forgive any
25	loans provided to a qualified utility under the loan

- program in an amount equal to 50 percent of the total amount of the payment shortfall from the residential water consumers of the qualified utility for water service provided by the qualified utility to those residential water consumers during the emergency period.
 - (2) REQUIREMENTS.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall—
 - (A) forgive all outstanding debt owed to the qualified utility, including any interest charges, late fees, or other charges or penalties associated with late payment or the nonpayment of rates or charges for the provision of water service, that results from the provision of water services to residential water consumers during the emergency period; and
 - (B) not later than 30 days after the date on which the debt described in subparagraph (A) is forgiven for a residential water consumer, notify the residential water consumer of the amount of that forgiveness.
- 23 (f) Interest Rate.—A loan made under the loan 24 program shall bear interest at a rate not to exceed 1 per-25 cent per year.

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1	(g) Borrower Requirements.—
2	(1) APPLICATION.—A qualified utility seeking a
3	loan under the loan program shall submit to the
4	Secretary an application at such time, in such man-
5	ner, and containing such information as the Sec-
6	retary may require, including—
7	(A) the amount of the loan sought by the
8	qualified utility, which shall be in an amount
9	not greater than the payment shortfall of the
10	qualified utility; and
11	(B) a good faith certification that—
12	(i) a significant number of the resi-
13	dential water consumers of the qualified
14	utility are unable to pay for the water serv-
15	ice received by those residential water con-
16	sumers during the emergency period; and
17	(ii) the amount of the loan sought by
18	the qualified utility is a good faith estimate
19	of the payment shortfall of the qualified
20	utility.
21	(2) Final certification.—Not earlier than
22	18 months after the date described in subsection
23	(a)(1)(B) and not later than the loan repayment
24	date, a qualified utility that receives a loan under

the loan program shall make a good faith certifi-

cation to the Secretary of the total amount of rates that the qualified utility has not collected from the residential water consumers of the qualified utility for the water service provided to those residential water consumers during the emergency period, excluding any such amount of uncollected payments that the qualified utility has sold to a third party.

(3) REPORTING REQUIREMENT.—A qualified utility that receives a loan under the loan program shall, for each month until the month after the month of the loan repayment date or the month in which the loan is forgiven under subsection (e), as applicable, submit to the Secretary a report that includes—

(A) by ZIP Code—

- (i) the number of residential water consumers disconnected from water service by the qualified utility due to nonpayment of rates and charges for the provision of water service;
- (ii) the number of restorations of water service by the qualified utility of residential water consumers that had been disconnected for nonpayment of rates and charges for the provision of water service;

1	(iii) the average time of the qualified
2	utility between—
3	(I) the disconnection of water
4	service by the qualified utility for non-
5	payment of rates and charges for the
6	provision of water service; and
7	(II) the restoration of that water
8	service;
9	(iv) the number of residential water
10	consumers of the qualified utility that be-
11	came eligible for disconnection of water
12	service due to nonpayment of rates and
13	charges for the provision of water service
14	but, because of a loan received under the
15	loan program, avoided disconnection;
16	(v)(I) the number of residential water
17	consumers of the qualified utility that are
18	in arrears of payment of rates and charges
19	for the provision of water service by the
20	qualified utility; and
21	(II) the total amount and the range of
22	arrearages for which all residential water
23	consumers described in subclause (I) are in
24	arrears;

1	(vi) the total amount for which the
2	residential water consumers described in
3	clause (v)(I) have had the amounts de-
4	scribed in that clause forgiven;
5	(vii) the number of residential water
6	consumers that have had an arrearage de-
7	scribed in clause (v)(I) forgiven in full;
8	(viii) a good faith estimate of the av-
9	erage amount per residential water con-
10	sumer of the forgiveness described in
11	clause (vii);
12	(ix) the number, if any, of residential
13	water consumers that have had an arrear-
14	age described in clause (v)(I) forgiven only
15	in part;
16	(x)(I) the number, if any, of residen-
17	tial water consumers for whom an arrear-
18	age described in clause (v)(I) has been sold
19	to a third-party debt buyer; and
20	(II) the total amount of arrearages
21	described in clause (v)(I) that have been
22	sold to a third-party debt buyer, if any
23	and
24	(xi) data similar to the data described
25	in clauses (i) through (x) for the arrear-

1	ages that had accrued at the beginning of
2	the emergency period, including how much
3	of those arrearages have been forgiven or
4	sold, and how much of those arrearages re-
5	main; and
6	(B) a statement of whether the qualified
7	utility has carried out any of the actions de-
8	scribed in subsection (d)(2)(A) or failed to
9	carry out any of the actions described in sub-
10	section (d)(2)(B) within the applicable month.
11	(h) Submissions to Congress.—
12	(1) Monthly reports.—Not later than 180
13	days after the date of enactment of this Act, and
14	every other month thereafter for which funding for
15	this section remains available, the Secretary shall
16	submit to the Committees on Appropriations, Finan-
17	cial Services, Energy and Commerce, and Transpor-
18	tation and Infrastructure of the House of Represent-
19	atives and the Committees on Appropriations, Envi-
20	ronment and Public Works, and Finance of the Sen-
21	ate a report that describes—
22	(A) each qualified utility that received a
23	loan under or pursuant to this section;
24	(B) the total amount of each loan provided

under or pursuant to this section;

1	(C) the amount forgiven under subsection
2	(e) for each loan provided under or pursuant to
3	this section; and
4	(D) a summary of the information pro-
5	vided by each qualified utility that receives a
6	loan under or pursuant to this section under
7	paragraphs (2) and (3) of subsection (g).
8	(2) Other reports.—The Secretary shall sub-
9	mit to the Committees on Appropriations, Financial
10	Services, Energy and Commerce, and Transportation
11	and Infrastructure of the House of Representatives
12	and the Committees on Appropriations, Environment
13	and Public Works, and Finance of the Senate a re-
14	port that describes the results of activities carried
15	out pursuant to this section—
16	(A) not later than 1 year after the date of
17	enactment of this Act;
18	(B) on the date on which all funds appro-
19	priated under subsection (k) have been fully
20	disbursed; and
21	(C) on the date on which all loans made
22	under or pursuant to this section have been re-
23	paid or forgiven.

1	(i) Taxability.—A loan forgiven under subsection	
2	(e) shall be excluded from gross income for purposes of	
3	the Internal Revenue Code of 1986.	
4	(j) SAVINGS CLAUSE.—Except as provided in sub-	
5	section (e), nothing in this section affects the obligation	
6	of—	
7	(1) a residential water consumer to pay for	
8	water service received by the residential water con-	
9	sumer; or	
10	(2) a qualified utility to make reasonable, good	
11	faith efforts to collect payment for water services	
12	provided to residential water consumers of the quali-	
13	fied utility.	
14	(k) Mandatory Spending.—	
15	(1) In general.—There is appropriated to the	
16	Secretary, out of any funds in the Treasury not other	
17	erwise appropriated, \$1,000,000,000 to carry out	
18	this section, to remain available until September 30	
19	2025.	
20	(2) Requirement.—Of the amounts made	
21	available under paragraph (1) to provide loans under	
22	the loan program—	
23	(A) 75 percent shall be used to provide	
24	loans to qualified utilities described in sub-	
25	section $(a)(6)(A)$; and	

1	(B) 25 percent shall be used to provide
2	loans to qualified utilities described in sub-
3	section $(a)(6)(B)$.
4	SEC. 4. EMERGENCY LOANS TO MUNICIPAL AND COOPERA-
5	TIVE ELECTRIC UTILITIES.
6	(a) Definitions.—In this section:
7	(1) Electric service.—The term "electric
8	service" means the delivery of electric energy by a
9	qualified utility to a residential electricity consumer.
10	(2) Electricity consumer.—The term "elec-
11	tricity consumer" means a person to which electric
12	energy is sold by a qualified utility for any purpose
13	other than resale.
14	(3) Emergency period.—The term "emer-
15	gency period" means the period that—
16	(A) begins on March 13, 2020; and
17	(B) ends on the date on which the national
18	emergency terminates under section 202 of the
19	National Emergencies Act (50 U.S.C. 1622).
20	(4) LOAN PROGRAM.—The term "loan pro-
21	gram" means the loan program established by the
22	Secretary under subsection (b).
23	(5) Loan repayment date.—The term "loan
24	repayment date" means the date that is 2 years
25	after the date described in paragraph (3)(B).

1	(6) National emergency.—The term "na-
2	tional emergency" means the national emergency de-
3	clared by the President in response to the
4	coronavirus disease on March 13, 2020 (Proclama-
5	tion 9994, 85 Fed. Reg. 15337 (Mar. 18, 2020)).
6	(7) Payment shortfall.—The term "pay-
7	ment shortfall", with respect to a qualified utility,
8	means a good faith estimate of the total amount of
9	rates and charges (including interest and fees) for
10	electric service provided during the emergency period
11	that the qualified utility is unable to collect from all
12	residential electricity consumers of the qualified util-
13	ity, as certified by the qualified utility to the Sec-
14	retary under subsection (g)(1).
15	(8) QUALIFIED UTILITY.—The term "qualified
16	utility" means—
17	(A) an electric cooperative (as defined in
18	section 3 of the Federal Power Act (16 U.S.C.
19	796)); and
20	(B) an agency, authority, or instrumen-
21	tality of a State or political subdivision of a
22	State that sells electric energy to residential
23	electricity consumers.
24	(9) Secretary.—The term "Secretary" means

the Secretary of Energy.

- 1 (b) Establishment.—The Secretary shall establish
- 2 a loan program to ensure that qualified utilities are able
- 3 to continue providing electric service to residential elec-
- 4 tricity consumers during the emergency period.
- 5 (c) Loan Authorization.—The Secretary may
- 6 make 1 or more loans to a qualified utility under the loan
- 7 program, such that the total amount of loans provided to
- 8 the qualified utility is not more than the payment shortfall
- 9 of the qualified utility.

10 (d) Loan Repayment.—

- 11 (1) In general.—Except as provided in para-
- graph (2) and subsection (e), a qualified utility re-
- ceiving a loan under the loan program shall repay
- the loan in full, with accrued interest, not later than
- the loan repayment date.
- 16 (2) RIGHT TO CALL.—Notwithstanding para-
- graph (1) and subsection (e), if, during the emer-
- gency period and after the date on which a qualified
- 19 utility receives a loan under the loan program, the
- qualified utility discontinues electric service to the
- 21 residential electricity consumers of the qualified util-
- ity due to nonpayment of rates and charges for the
- provision of electric service, the loan shall be due
- and payable in full, with accrued interest, 90 days

1	after the date on which the qualified utility discon-
2	tinues that electric service.
3	(e) Loan Forgiveness.—Except as provided in sub-
4	section (d)(2), the Secretary shall forgive any loans pro-
5	vided to a qualified utility under the loan program in an
6	amount equal to the total amount of payments the quali-
7	fied utility was unable to collect from the residential elec-
8	tricity consumers of the qualified utility for electric service
9	provided by the qualified utility to those residential elec-
10	tricity consumers during the emergency period.
11	(f) Interest Rate.—A loan made under the loan
12	program shall bear interest at a rate not to exceed 1 per-
13	cent per year.
14	(g) Borrower Requirements.—
15	(1) APPLICATION.—A qualified utility seeking a
16	loan under the loan program shall submit to the
17	Secretary an application at such time, in such man-
18	ner, and containing such information as the Sec-
19	retary may require, including—
20	(A) the amount of the loan sought by the
21	qualified utility, which shall be in an amount
22	equal to the payment shortfall of the qualified
23	utility; and
24	(B) a good faith certification that—

1	(i) a significant number of the resi-
2	dential electricity consumers of the quali-
3	fied utility are unable to pay for the elec-
4	tric service received by those residential
5	electricity consumers during the emergency
6	period;

- (ii) the amount of the loan sought by the qualified utility is a good faith estimate of the payment shortfall of the qualified utility; and
- (iii) a loan in the amount described in subparagraph (A) is needed to support the qualified utility in continuing to provide electric service to the residential electricity consumers of the qualified utility during the emergency period.
- (2) Final Certification.—Not earlier than the date described in subsection (a)(3)(B) and not later than the loan repayment date, a qualified utility that receives a loan under the loan program shall make a good faith certification to the Secretary of the total amount of rates and charges (including interest and fees) that the qualified utility has been unable to recover from the residential electricity consumers of the qualified utility for the electric service

1	provided to those residential electricity consumers	
2	during the emergency period.	
3	(h) Taxability.—A loan forgiven under subsection	
4	(e) shall be excluded from gross income for purposes of	
5	the Internal Revenue Code of 1986.	
6	(i) SAVINGS CLAUSE.—Except as provided in sub-	
7	section (e), nothing in this section affects the obligation	
8	of—	
9	(1) an electricity consumer to pay for electric	
10	service received by the electricity consumer; or	
11	(2) a qualified utility to make reasonable, good	
12	faith efforts to collect payment for electric service	
13	provided to electricity consumers of the qualified	
14	utility.	
15	(j) Mandatory Spending.—	
16	(1) In general.—There is appropriated to the	
17	Secretary, out of any funds in the Treasury not oth-	
18	erwise appropriated, \$4,000,000,000 to carry out	
19	this section, to remain available until September 30	
20	2025.	
21	(2) Requirement.—Of the amounts made	
22	available under paragraph (1) to provide loans under	
23	the loan program—	

1	(A) 50 percent shall be used to provide
2	loans to qualified utilities described in sub-
3	section $(a)(8)(A)$; and
4	(B) 50 percent shall be used to provide
5	loans to qualified utilities described in sub-
6	section $(a)(8)(B)$.
7	SEC. 5. EMERGENCY LOANS TO INVESTOR-OWNED ENERGY
8	UTILITIES.
9	(a) DEFINITIONS.—In this section:
10	(1) Emergency period.—The term "emer-
11	gency period" means the period that—
12	(A) begins on March 13, 2020; and
13	(B) ends on the date on which the national
14	emergency terminates under section 202 of the
15	National Emergencies Act (50 U.S.C. 1622).
16	(2) Energy consumer.—The term "energy
17	consumer" means a person to which electric energy,
18	natural gas, or propane is sold by a qualified utility
19	for any purpose other than resale.
20	(3) Energy service.—The term "energy serv-
21	ice" means the delivery of electric energy, natural
22	gas, or propane by a qualified utility to a residential
23	energy consumer.
24	(4) Interest, late fees, or other
25	CHARGES.—The term "interest, late fees, or other

1	charges", with respect to the provision of energy
2	service to a residential energy consumer, includes—
3	(A) any late fee charged by a qualified util-
4	ity with respect to the payment or nonpayment
5	of rates;
6	(B) any other fee charged by a qualified
7	utility that is associated with—
8	(i) the payment or nonpayment of
9	rates; or
10	(ii) the connection, disconnection, or
11	reconnection of a residential energy con-
12	sumer; and
13	(C) any interest charged by a qualified
14	utility to a residential energy consumer.
15	(5) LOAN PROGRAM.—The term "loan pro-
16	gram" means the loan program established by the
17	Secretary under subsection (b).
18	(6) Loan repayment date.—The term "loan
19	repayment date" means the date that is 2 years
20	after the date described in paragraph (1)(B).
21	(7) National Emergency.—The term "na-
22	tional emergency" means the national emergency de-
23	clared by the President in response to the
24	coronavirus disease on March 13, 2020 (Proclama-
25	tion 9994, 85 Fed. Reg. 15337 (Mar. 18, 2020)).

1	(8) Payment shortfall.—The term "pay-
2	ment shortfall", with respect to a qualified utility,
3	means a good faith estimate of the total amount of
4	rates for energy service provided during the emer-
5	gency period that the qualified utility is unable to
6	collect from all residential energy consumers of the
7	qualified utility, as certified by the qualified utility
8	to the Secretary under subsection $(g)(1)$.
9	(9) QUALIFIED UTILITY.—The term "qualified
10	utility" means an investor-owned—
11	(A) electric utility;
12	(B) gas utility; or
13	(C) utility that sells and delivers propane
14	to energy consumers.
15	(10) Rate.—
16	(A) IN GENERAL.—The term "rate", with
17	respect to the provision of energy service to a
18	residential energy consumer, means the amount
19	charged by a qualified utility for that energy
20	service.
21	(B) Exclusions.—The term "rate" does
22	not include—
23	(i) any late fee charged by a qualified
24	utility with respect to the payment or non-

1	payment of an amount described in sub-
2	paragraph (A);
3	(ii) any other fee charged by a quali-
4	fied utility that is associated with—
5	(I) the payment or nonpayment
6	of an amount described in that sub-
7	paragraph; or
8	(II) the connection, disconnec-
9	tion, or reconnection of a residential
10	energy consumer; or
11	(iii) any interest charged by a quali-
12	fied utility to a residential energy con-
13	sumer, including any interest on—
14	(I) a fee described in clause (i) or
15	(ii); or
16	(II) an amount described in sub-
17	paragraph (A).
18	(11) Secretary.—The term "Secretary"
19	means the Secretary of the Treasury.
20	(b) Establishment.—The Secretary shall establish
21	a loan program to ensure that qualified utilities are able
22	to continue providing energy service to residential energy
23	consumers during the emergency period.
24	(c) Loan Authorization.—The Secretary may
25	make 1 or more loans to a qualified utility under the loan

- 1 program, such that the total amount of loans provided to
- 2 the qualified utility is not more than the payment shortfall
- 3 of the qualified utility.

(d) Loan Repayment.—

- 5 (1) IN GENERAL.—Except as provided in para-6 graph (2) and subsection (e), a qualified utility re-7 ceiving a loan under the loan program shall repay 8 the loan in full, with accrued interest, not later than 9 the loan repayment date.
 - graph (1) and subsection (e), if, during the emergency period and after the date on which a qualified utility receives a loan under the loan program, the qualified utility charges residential energy consumers interest, late fees, or other charges, does not reconnect all residential energy consumers who have been disconnected for nonpayment of rates or interest, late fees, or other charges by the date that is 30 days after the date on which the loan is made, or discontinues energy service to a residential energy consumer due to nonpayment of rates or interest, late fees, or other charges, the loan shall be due and payable in full, with accrued interest, 90 days after, as applicable—

- 1 (A) the date on which the qualified utility
 2 first charged residential energy consumers in3 terest, late fees, or other charges after receiving
 4 the loan;
 - (B) the deadline by which to reconnect all residential energy consumers under this paragraph; or
 - (C) the first date after receipt of the loan on which the qualified utility disconnected a residential energy consumer.

(e) Loan Forgiveness.—

- (1) IN GENERAL.—Except as provided in subsection (d)(2), after receiving from a qualified utility the final certification described in subsection (g)(2), the Secretary shall forgive any loans provided to that qualified utility under the loan program in an amount equal to 50 percent of the total amount of rates the qualified utility was unable to collect from the residential energy consumers of the qualified utility for energy service provided by the qualified utility to those residential energy consumers during the emergency period.
- (2) REQUIREMENT.—On forgiveness of a loan or a portion of a loan under paragraph (1), the qualified utility shall forgive all outstanding debt

1	owed to the qualified utility that results from the
2	provision of energy service to residential energy con-
3	sumers during the emergency period.
4	(f) Interest Rate.—A loan made under the loan
5	program shall bear interest at a rate not to exceed 1 per-
6	cent per year.
7	(g) Borrower Requirements.—
8	(1) APPLICATION.—A qualified utility seeking a
9	loan under the loan program shall submit to the
10	Secretary an application at such time, in such man-
11	ner, and containing such information as the Sec-
12	retary may require, including—
13	(A) the amount of the loan sought by the
14	qualified utility, which shall be in an amount
15	equal to the payment shortfall of the qualified
16	utility; and
17	(B) a good faith certification that—
18	(i) a significant number of the resi-
19	dential energy consumers of the qualified
20	utility are unable to pay for the energy
21	service received by those residential energy
22	consumers during the emergency period;
23	and
24	(ii) the amount of the loan sought by
25	the qualified utility is a good faith estimate

1	of the payment shortfall of the qualified
2	utility.
3	(2) Final certification.—Not earlier than
4	the date that is 18 months after the date described
5	in subsection $(a)(1)(B)$ and not later than the loan
6	repayment date, a qualified utility that receives a
7	loan under the loan program shall make a good faith
8	certification to the Secretary of the amount of rates
9	that the qualified utility has not recovered from the
10	residential energy consumers of the qualified utility
11	for the energy service provided to those residential
12	energy consumers during the emergency period.
13	(3) Reporting requirements.—A qualified
14	utility that receives a loan under the loan program
15	shall submit to the Secretary a monthly report de-
16	scribing—
17	(A) the number of residential energy con-
18	sumers disconnected by the qualified utility for
19	nonpayment;
20	(B) the number of service restorations to
21	residential energy consumers disconnected for
22	nonpayment;
23	(C) the average time between service dis-
24	connection for nonpayment and service restora-

tion;

1	(D) the number of residential energy con-
2	sumers that became eligible for disconnection
3	for nonpayment but avoided disconnection be-
4	cause of a loan under the loan program;
5	(E) the number of residential energy con-
6	sumers in arrears and the total dollar amount
7	of arrears for residential energy consumers of
8	the qualified utility; and
9	(F) the amount of arrears forgiven by the
10	qualified utility with respect to residential en-
11	ergy consumers.
12	(h) Taxability.—A loan forgiven under subsection
13	(e) shall be excluded from gross income for purposes of
14	the Internal Revenue Code of 1986.
15	(i) Savings Clause.—Except as provided in sub-
16	section (e), nothing in this section affects the obligation
17	of—
18	(1) an energy consumer to pay for energy serv-
19	ice received by the energy consumer; or
20	(2) a qualified utility to make reasonable, good
21	faith efforts to collect payment for energy service
22	provided to energy consumers of the qualified utility.
23	(j) Mandatory Spending.—There is appropriated
24	to the Secretary, out of any funds in the Treasury not

1	otherwise appropriated, \$6,000,000,000 to carry out this
2	section, to remain available until September 30, 2025.
3	SEC. 6. EMERGENCY LOANS TO INTERNET SERVICE PRO-
4	VIDERS.
5	(a) Definitions.—In this section:
6	(1) COVERED LOAN.—The term "covered loan"
7	means a loan made by the Secretary to an internet
8	service provider under the program established
9	under subsection (c).
10	(2) Internet consumer.—The term "internet
11	consumer" means a household to which internet
12	service is provided.
13	(3) Emergency period.—The term "emer-
14	gency period" means the period during which the
15	national emergency declaration by the President
16	under the National Emergencies Act (50 U.S.C.
17	1601 et seq.) with respect to the Coronavirus Dis-
18	ease 2019 (COVID-19) is in effect.
19	(4) Large internet service provider.—
20	The term "large internet service provider" means an
21	internet service provider that provides internet serv-
22	ice to not fewer than 250,000 customers.
23	(5) Loan repayment date.—The term "loan
24	repayment date" means the date that is 2 years

after the last day of the emergency period.

- 1 (6) Payment shortfall.—The term "payment shortfall" means the total amount of rates and charges for internet service provided by an internet service provider during the emergency period that the provider is unable to recover from internet consumers.
 - (7) SECRETARY.—The term "Secretary" means the Secretary of the Treasury.
- 9 (8) SMALL INTERNET SERVICE PROVIDER.—
 10 The term "small internet service provider" means an
 11 internet service provider that provides internet serv12 ice to fewer than 250,000 customers.
- 13 (b) ESTABLISHMENT OF LOAN PROGRAM.—The Sec-14 retary shall establish a loan program in accordance with 15 this section to ensure that internet service providers are 16 able to continue providing internet service to their internet 17 consumers during the emergency period.
- 18 (c) Loan Authorization.—The Secretary may 19 make 1 or more loans to an internet service provider under 20 this section in a total amount equal to the payment short-21 fall of the internet service provider, based on a good-faith 22 estimate of the payment shortfall made by the provider 23 when applying for the loan.
- 24 (d) Loan Repayment.—

7

1	(1) In general.—Except as provided in para-
2	graph (2) and subsections (e) and (f), not later than
3	the loan repayment date, an internet service provider
4	receiving a covered loan shall repay the covered loan
5	in full, with accrued interest.
6	(2) Extension if forgiveness amount
7	PENDING.—It shall not be considered a violation of
8	paragraph (1) if an internet service provider—
9	(A) submits a final certification under sub-
10	section $(h)(2)$ on or before the loan repayment
11	date;
12	(B) is unable to meet the deadline under
13	paragraph (1) of this subsection because the
14	internet service provider is waiting for the Sec-
15	retary to calculate the amount of the covered
16	loan that will be forgiven; and
17	(C) pays the final balance owed on the cov-
18	ered loan within a reasonable amount of time,
19	as determined by the Secretary, after the Sec-
20	retary forgives the covered loan (in whole or in
21	part) under subsection (e)(1).
22	(e) Loan Forgiveness.—
23	(1) Forgiveness of covered loans.—
24	(A) In general.—Except as provided in
25	subsection (f) after receiving a final certifi-

1	cation from an internet service provider under
2	subsection (h)(2), the Secretary shall forgive—
3	(i) the portion of the total amount of
4	covered loans made to the internet service
5	provider that is equal to the applicable
6	amount; and
7	(ii) the interest accrued on the for-
8	given amount described in clause (i).
9	(B) APPLICABLE AMOUNT.—For purposes
10	of this paragraph, the term "applicable
11	amount''—
12	(i) with respect to a small internet
13	service provider, means the payment short-
14	fall; and
15	(ii) with respect to a large internet
16	service provider, means one-half of the
17	payment shortfall.
18	(2) Forgiveness of customer debt.—Upon
19	forgiveness of the covered loans (in whole or in part)
20	made to an internet service provider under para-
21	graph (1), the internet service provider shall forgive
22	all outstanding debt of the internet consumers of the
23	internet service provider relating to internet service
24	provided during the emergency period.

1	(f) Right to Call.—If, after receipt of a covered
2	loan, an internet service provider discontinues internet
3	service to an internet consumer for nonpayment of a bill
4	during the emergency period, the covered loan shall be due
5	and payable in full to the Secretary, with accrued interest,
6	not later than 90 days after the date of discontinuance.
7	(g) Interest Rate.—A covered loan shall bear in-
8	terest at a rate of not more than 1 percent per year.
9	(h) Borrower Requirements.—
10	(1) Initial certification.—In applying for a
11	covered loan, an internet service provider shall cer-
12	tify to the Secretary that—
13	(A) a significant number of its internet
14	consumers are unable to pay for internet service
15	during the national emergency; and
16	(B) the amount of the covered loan re-
17	quested is a good faith estimate of the payment
18	shortfall of the internet service provider.
19	(2) Final Certification.—Not earlier than
20	18 months after the last day of the emergency pe-
21	riod, and not later than the loan repayment date, an
22	internet service provider that receives a covered loan
23	shall certify to the Secretary the amount of the pay-
24	ment shortfall.

1	(1) TAXABILITY.—For purposes of the Internal Rev-
2	enue Code of 1986, any amount that (but for this sub-
3	section) would be included in the gross income of an inter-
4	net service provider by reason of forgiveness under sub-
5	section (e)(1) shall be excluded from gross income.
6	(j) Savings Clause.—Except as provided in sub-
7	section (e), nothing in this section shall be construed to
8	relieve—
9	(1) an internet consumer from paying for inter-
10	net service provided to the internet consumer; or
11	(2) an internet service provider from making
12	reasonable, good faith efforts to collect payment for
13	internet service from its internet consumers.
14	(k) DIRECT APPROPRIATION.—Out of any funds in
15	the Treasury not otherwise appropriated, there is appro-
16	priated to the Secretary to carry out this section
17	\$10,000,000,000 for fiscal year 2021, to remain available
18	through September 30, 2025, of which—
19	(1) \$4,000,000,000 shall be for covered loans to
20	small internet service providers; and
21	(2) \$6,000,000,000 shall be for covered loans to
22	large internet service providers.