# Calendar No. 369

118th CONGRESS 2D Session

**S. 1651** 

To encourage increased trade and investment between the United States and the countries in the Western Balkans, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

May 17, 2023

Mrs. SHAHEEN (for herself, Mr. WICKER, Mr. CARDIN, Mr. DURBIN, Mr. VAN HOLLEN, and Mr. WELCH) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

MAY 7, 2024

Reported by Mr. CARDIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

- To encourage increased trade and investment between the United States and the countries in the Western Balkans, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Western Balkans Democracy and Prosperity Act".

#### 1 (b) TABLE OF CONTENTS.—The table of contents for

#### 2 this Act is as follows:

- See. 1. Short title; table of contents.
- Sec. 2. Findings.
- See. 3. Sense of Congress.
- See. 4. Definitions.
- See. 5. Codification of sanctions relating to the Western Balkans.
- Sec. 6. Congressional review of certain actions relating to sanctions imposed with respect to the Western Balkans.
- See. 7. Democratic and economic development and prosperity initiatives.
- Sec. 8. Countering malign influence and promoting cross-cultural engagement.
- See. 9. Peace Corps in the Western Balkans.
- Sec. 10. Balkans Youth Leadership Initiative.
- Sec. 11. Supporting cybersecurity and cyber resilience in the Western Balkans.
- See. 12. Sense of Congress regarding an interim agreement.
- Sec. 13. Sunset.

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#### 3 SEC. 2. FINDINGS.

4 Congress finds the following:

(1) The Western Balkans countries (the Repub-

- 6 lie of Albania, Bosnia and Herzegovina, the Republic
  7 of Kosovo, Montenegro, the Republic of North Mac8 edonia, and the Republic of Serbia) form a plural9 istic, multi-ethnic region in the heart of Europe that
  10 is critical to the peace, stability, and prosperity of
  11 Europe.
- (2) Continued peace, stability, and prosperity in
  the Western Balkans is directly tied to opportunities
  for democratic and economic advancement available
  to the citizens and residents of those 6 countries.
- 16 (3) It is in the mutual interest of the United
  17 States and the 6 countries of the Western Balkans
  18 to promote stable and sustainable economic growth
  19 and development in the region.

1 (4) The reforms and integration with the Euro-2 pean Union pursued by countries in the Western 3 Balkans have led to significant democratic and eco-4 nomic progress in the region. (5) Despite economic progress, rates of poverty 5 6 and unemployment in the Western Balkans remain 7 higher than in neighboring European Union coun-8 tries. 9 (6) Out-migration, particularly of youth, is af-10 fecting demographics in each Western Balkans coun-11 try, resulting in negative population growth in all 6 12 countries. 13 (7) Creating an enabling environment for trans-14 parent, accountable, and market-oriented investment 15 and creating employment opportunities in the West-16 ern Balkans, especially for youth, can provide power-17 ful tools for economic development and for encour-18 aging broader participation in a political process 19 that increases prosperity for all. 20 (8) Offering opportunities for inclusive, trans-21 parent economic growth and merit-based employ-22 ment to people living in the Western Balkans will 23 encourage higher levels of trade and direct invest-24 ment and support positive economic and political de-

25 velopments occurring throughout the region.

1	(9) Existing regional economic efforts, such as
2	the Common Regional Market and the Open Balkan
3	initiative, when aligned with European Union stand-
4	ards, norms, and regulations, have the potential to
5	improve the economic conditions in the Western Bal-
6	kans, while promoting inclusion and transparency.
7	(10) The Department of Commerce, through its
8	Foreign Commercial Service, plays an important role
9	in promoting and facilitating opportunities for
10	United States trade and investment.
11	(11) Corruption continues to plague the West-
12	ern Balkans and represents one of the greatest im-
13	pediments to further economic and political develop-
14	ment in the region.
15	(12) Disinformation campaigns targeting the
16	Western Balkans threaten the credibility of Western
17	democratic institutions.
18	(13) Vulnerabilities to corrosive capital, malign
19	economic influence, interference, and economic coer-
20	cion are acutely present in Western Balkans econo-
21	mics.
22	(14) Vulnerability to cyberattacks or attacks on
23	information and communication technology infra-
24	structure increases risks to the functioning of gov-
25	ernment and the delivery of public services.

1	(15) United States Cyber Command plays a
2	eritical role in defending the national security inter-
3	ests of the United States.
4	(16) Securing domestic and international cyber
5	networks and electronic infrastructure is a national
6	security priority for the United States, which is ex-
7	emplified by offices and programs across the Federal
8	Government that support cyber security, including—
9	(A) the Department of Homeland Secu-
10	rity's Cybersecurity and Infrastructure Security
11	Agency;
12	(B) the Department of State's Bureau of
13	Cyberspace and Digital Policy;
14	(C) the United States Agency for Inter-
15	national Development's Digital Strategy; and
16	(D) the Department of Energy's
17	CyberForce Program.
18	(17) Corruption and disinformation proliferate
19	in political environments marked by autocratic con-
20	trol or partisan conflict.
21	(18) Dependence on Russian sources of oil and
22	natural gas for the countries of the Western Balkans
23	ties their economies and politics to the Russian Fed-
24	eration and inhibits their aspirations for European
25	integration.

1 (19) The reliance of the Western Balkans on 2 fossil fuels for energy sources causes damage to the 3 environment and to human health, while inhibiting 4 economic development in the region. (20) Reducing the reliance of the Western Bal-5 6 kans on Russian natural gas supplies is in the na-7 tional interest of the United States. (21) The growing influence of China in the 8 9 Western Balkans could also have a deleterious im-10 pact on strategic competition, democracy, and economic integration with Europe. 11 12 (22) The United States International Develop-13 ment Finance Corporation plays an important role 14 in the pursuit of United States policy goals focused 15 on economic development. 16 (23) In March 2022, President Biden launched 17 the European Democratic Resilience Initiative to 18 bolster democratic resilience, advance anti-corruption 19 efforts, and defend human rights in Ukraine and its 20 neighbors in response to Russia's war of aggression. 21 SEC. 3. SENSE OF CONGRESS. 22 It is a sense of Congress that the United States

23 should—

1	(1) encourage increased trade and investment
2	between the United States and allies and partners in
3	the Western Balkans;
4	(2) expand United States assistance to regional
5	integration efforts in the Western Balkans;
6	(3) strengthen and expand regional economic
7	integration in the Western Balkans, especially enter-
8	prises owned by and employing women and youth;
9	(4) work with allies and partners committed to
10	improving the rule of law, energy resource diver-
11	sification, democratic and economic reform, and the
12	eradication of poverty in the Western Balkans;
13	(5) increase United States trade and investment
14	with the Western Balkans, particularly in ways
15	that—
16	(A) decrease dependence on Russian en-
17	ergy sources and fossil fuels;
18	(B) increase energy diversification, effi-
19	<del>ciency, and conservation;</del> and
20	(C) facilitate the transition to cleaner and
21	more reliable sources of energy, including re-
22	<del>newables;</del>
23	(6) support the efforts of countries of the West-
24	ern Balkans to develop—
25	(A) strong civil societies;

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1	(B) public-private partnerships and dia-
2	logue in policy development;
3	(C) independent media;
4	(D) transparent, accountable, citizen-re-
5	sponsive governance, including expanded rep-
6	resentation for women and youth in democratic
7	spaces; and
8	(E) political stability;
9	(7) support the expeditious accession of the
10	Western Balkans countries to the European Union
11	and to the North Atlantic Treaty Organization (re-
12	ferred to in this section as "NATO") for those that
13	desire and meet the criteria for membership;
14	(8) support—
15	(A) maintaining the full European Union
16	Force (EUFOR) mandate in Bosnia and
17	Herzegovina as being in the national security
18	interests of the United States;
19	(B) encouraging NATO and the European
20	Union to review their mission mandates and
21	posture in Bosnia and Herzegovina to ensure
22	they are playing a proactive role in establishing
23	a safe and secure environment, particularly the
24	defense environment;

1 (C) using the voice of the United States in 2 NATO to encourage alliance planning and sup-3 port of an international military force to main-4 tain a safe and secure environment in Bosnia 5 and Herzegovina, especially if Russia blocks reauthorization of the mission in the United Na-6 7 tions: and 8 (D) a strengthened NATO headquarters in 9 Sarajevo; 10 (9) continue security cooperation with the Re-11 public of Albania, Montenegro, and the Republic of 12 North Macedonia through the auspices of NATO 13 and through continued bilateral cooperation; 14 (10) continue to support Montenegro's ongoing 15 accession negotiations with the European Union, in-16 eluding by providing assistance to Montenegro to 17 help the country promptly meet European Union 18 membership criteria; 19 (11) continue to support the applications of the 20 Republic of North Macedonia and the Republic of

Albania for European Union membership by sup-

porting improvement of their respective abilities to

meet democracy benchmarks required for accession;

sion of the Open Balkan initiative provided the ini-

(12) continue to support the overarching mis-

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1 tiative remains inclusive of all Western Balkans 2 countries and remains aligned with the objectives 3 and standards laid out by the European Union for 4 requirements for accession to the European Union; 5 (13) continue to support the pursuit by Bosnia 6 and Herzegovina of European Union candidate sta-7 tus by encouraging meaningful advancement of its 8 reform agenda; 9 (14) continue to support the cultural heritage, 10 and recognize the languages of the Western Balkans; 11 (15) coordinate closely with the European 12 Union, the United Kingdom, and other allies and 13 partners on sanctions designations and work to align 14 efforts as much as possible to demonstrate a clear 15 commitment to upholding democratic values; 16 (16) expand bilateral security cooperation with 17 NATO-aspirant Western Balkan countries, particu-18 larly efforts focused on regional integration and co-19 operation, including through the Adriatic Charter, 20 done at Tirana May 2, 2003; 21 increase efforts to <del>combat</del> Russian (17)

22 disinformation campaigns and any other malign, de23 stabilizing, or disruptive activities targeting the
24 Western Balkans through engagement with govern-

1	ment institutions, political stakeholders, journalists,
2	civil society organizations, and industry leaders;
3	(18) develop a series of cyber resilience stand-
4	ards, consistent with the Enhanced Cyber Defense
5	Policy and Readiness Action Plan endorsed at the
6	2014 Wales Summit of the North Atlantic Treaty
7	Organization to expand cooperation with partners
8	and allies, including in the Western Balkans, on
9	eyber security and ICT infrastructure defenses;
10	(19) articulate clearly and unambiguously the
11	United States commitment to supporting democratic
12	values and respect for international law as the sole
13	path forward for the countries of the Western Bal-
14	kans; and
15	(20) support the mission of the Peace Corps to
16	promote world peace and friendship by helping the
17	people of interested countries to meet their need for
18	trained men and women, which provides an invalu-
19	able opportunity to connect the American people
20	with the people of the Western Balkans.
21	SEC. 4. DEFINITIONS.
22	In this Act:
23	(1) Appropriate congressional commit-
24	TEES.—The term "appropriate congressional com-
25	mittees" means—

1	(A) the Committee on Foreign Relations of
2	the Senate;
3	(B) the Committee on Appropriations of
4	the Senate;
5	(C) the Committee on Foreign Affairs of
6	the House of Representatives; and
7	(D) the Committee on Appropriations of
8	the House of Representatives.
9	(2) Western Balkans.—The term "Western
10	Balkans" means the region comprised of the fol-
11	lowing countries:
12	(A) The Republic of Albania.
13	(B) Bosnia and Herzegovina.
14	(C) Montenegro.
15	(D) The Republic of Kosovo.
16	(E) The Republic of North Macedonia.
17	(F) The Republic of Serbia.
18	(3) Western Balkans country.—The term
19	"Western Balkan country" means any country listed
20	in subparagraphs $(A)$ through $(F)$ of paragraph $(2)$ .
21	SEC. 5. CODIFICATION OF SANCTIONS RELATING TO THE
22	WESTERN BALKANS.
23	(a) IN GENERAL.—Each sanction imposed through
24	Executive orders described in subsection (b), including
25	each sanction imposed with respect to a person under such

an Executive order, as of the date of the enactment of
 this Act, shall remain in effect, except as provided in sub section (c).

4 (b) EXECUTIVE ORDERS SPECIFIED.—The Executive
5 orders specified in this subsection are—

6 (1) Executive Order 13219 (50 U.S.C. 1701 7 note; relating to blocking property of persons who 8 threaten international stabilization efforts in the 9 Western Balkans), as in effect on the date of the en-10 actment of this Act; and

11 (2) Executive Order 14033 (50 U.S.C. 1701 12 note; relating to blocking property and suspending 13 entry into the United States of certain persons con-14 tributing to the destabilizing situation in the West-15 ern Balkans), as in effect on such date of enact-16 ment.

17 (c) TERMINATION OF SANCTIONS.—The President 18 may terminate the application of a sanction described in 19 subsection (a) with respect to a person if the President 20 certifies to the appropriate congressional committees 21 that—

22 (1) such person—

23 (A) is not engaging in the activity that was
24 the basis for such sanctions; or

1	(B) has taken significant verifiable steps
2	toward stopping such activity; and
3	(2) the President has received reliable assur-
4	ances that such person will not knowingly engage in
5	activity subject to such sanctions in the future.
6	SEC. 6. CONGRESSIONAL REVIEW OF CERTAIN ACTIONS RE-
7	LATING TO SANCTIONS IMPOSED WITH RE-
8	SPECT TO THE WESTERN BALKANS.
9	(a) DEFINITIONS.—
10	(1) Covered congressional committees
11	AND LEADERSHIP.—In this section, the term "cov-
12	ered congressional committees and leadership"
13	means—
14	(A) the Committee on Banking, Housing,
15	and Urban Affairs of the Senate;
16	(B) the Committee on Foreign Relations of
17	the Senate;
18	(C) the Majority Leader of the Senate;
19	(D) the Minority Leader of the Senate;
20	(E) the Committee on Financial Services
21	of the House of Representatives;
22	(F) the Committee on Foreign Affairs of
23	the House of Representatives;
24	(G) the Speaker of the House of Rep-
25	resentatives;

1	(H) the Majority Leader of the House of
2	Representatives; and
3	(I) the Minority Leader of the House of
4	Representatives.
5	(2) Joint resolution of Approval.—The
6	term "joint resolution of approval" means only a
7	joint resolution of either House of Congress—
8	(A) the title of which is as follows: "A joint
9	resolution approving the President's proposal to
10	take an action relating to the application of cer-
11	tain sanctions with respect to the Western Bal-
12	kans."; and
13	(B) the sole matter after the resolving
14	elause of which is the following: "Congress ap-
15	proves of the action relating to the application
16	of sanctions imposed with respect to the West-
17	ern Balkans proposed by the President in the
18	report submitted to Congress under section
19	6(b)(1) of the Western Balkans Democracy and
20	Prosperity Act on relating to
21	, with the first blank space
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	being filled with the appropriate date and the
23	being filled with the appropriate date and the second blank space being filled with a short de-

1 (3) Joint resolution of disapproval.—The 2 term "joint resolution of disapproval" means only a 3 joint resolution of either House of Congress— 4 (A) the title of which is as follows: "A joint 5 resolution disapproving the President's proposal 6 to take an action relating to the application of 7 certain sanctions with respect to the Western 8 Balkans."; and 9 (B) the sole matter after the resolving 10 elause of which is the following: "Congress dis-11 approves of the action relating to the applica-12 tion of sanctions imposed with respect to the 13 Western Balkans proposed by the President in 14 the report submitted to Congress under section 15 6(b)(1) of the Western Balkans Democracy and 16 Prosperity Act on relating to \_<del>..., with the first blank space</del> 17 18 being filled with the appropriate date and the 19 second blank space being filled with a short de-20 scription of the proposed action. 21 (b) SUBMISSION TO CONGRESS OF PROPOSED AC-

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22 <del>TION.</del>

23 (1) IN GENERAL.—Notwithstanding any other
24 provision of law, before taking any action described
25 in paragraph (2)(A), the President shall submit a

1	report to the covered congressional committees and
2	leadership that includes—
3	$(\Lambda)$ a description of the proposed action;
4	and
5	(B) a justification for the proposed action.
6	(2) Actions and sanctions described.—
7	(A) ACTIONS DESCRIBED.—An action de-
8	scribed in this subparagraph is—
9	(i) an action to terminate the applica-
10	tion of any sanction described in subpara-
11	graph (B);
12	(ii) with respect to a sanction de-
13	scribed in subparagraph (B) imposed by
14	the President with respect to a person, an
15	action to waive the application of such
16	sanction with respect to that person; or
17	(iii) a licensing action that signifi-
18	cantly alters the foreign policy of the
19	United States with respect to the Western
20	<del>Balkans.</del>
21	(B) SANCTIONS DESCRIBED.—A sanction
22	described in this subparagraph is a sanction im-
23	posed under—
24	(i) Executive Order 13219 (50 U.S.C.
25	1701 note; relating to blocking property of

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persons who threaten international sta-
bilization efforts in the Western Balkans),
as in effect on the date of the enactment
of this Act; or
(ii) Executive Order 14033 (50 U.S.C.
1701 note; relating to blocking property
and suspending entry into the United
States of certain persons contributing to
the destabilizing situation in the Western
Balkans), as in effect on the date of enact-
ment of this Act.
(3) Type of Action.—Each report submitted
pursuant to paragraph (1) with respect to an action
described in paragraph (2)(A) shall include a de-
scription of whether the action—
(A) is not intended to significantly alter
the foreign policy of the United States with re-
spect to the Western Balkans; or
(B) is intended to significantly alter the
foreign policy of the United States with respect
to the Western Balkans.
(4) Inclusion of additional matters.—
(A) Additional matters.—Each report
submitted pursuant to paragraph $(1)$ that re-
lates to an action that is intended to signifi-

1	cantly alter United States foreign policy with
2	respect to the Western Balkans, as determined
3	pursuant to paragraph (3)(B), shall include a
4	description of—
5	(i) the intended significant alteration
6	to such foreign policy;
7	(ii) the anticipated effect of the action
8	on the national security interests of the
9	United States; and
10	(iii) the policy objectives for which the
11	sanctions affected by the action were ini-
12	tially imposed.
13	(B) Requests from banking and fi-
14	NANCIAL SERVICES COMMITTEES.—The Com-
15	mittee on Banking, Housing, and Urban Affairs
16	of the Senate or the Committee on Financial
17	Services of the House of Representatives may
18	request the submission to such committee of the
19	matters specified in clauses (ii) and (iii) of sub-
20	paragraph (A) with respect to a report sub-
21	mitted pursuant to paragraph (1) that relates
22	to an action that is not intended to significantly
23	alter United States foreign policy with regard
24	to the Western Balkans, as determined pursu-
25	ant to paragraph (3)(A).

(c) Period for Review by Congress.-

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2 (1) IN GENERAL.—Except as provided in para3 graph (2), during the 90-legislative day period be4 ginning on the date on which the President submits
5 a report pursuant to subsection (b)(1)—

6 (A) in the case of a report that relates to 7 an action that is not intended to significantly 8 alter United States foreign policy with regard 9 to the Western Balkans, as determined pursu-10 ant to subsection (b)(3)(A), the Committee on 11 Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Serv-12 13 ices of the House of Representatives should, as 14 appropriate, hold hearings and briefings and 15 otherwise obtain information in order to fully 16 review the report; and

17 (B) in the case of a report that relates to 18 an action that is intended to significantly alter 19 United States foreign policy with regard to the 20 Western Balkans, as determined pursuant to 21 subsection (b)(3)(B), the Committee on Foreign 22 Relations of the Senate and the Committee on 23 Foreign Affairs of the House of Representatives 24 should, as appropriate, hold hearings and brief-

ings and otherwise obtain information in order

2	to fully review the report.
3	(2) EXCEPTION.—The period for congressional
4	review under paragraph (1) of a report submitted
5	pursuant to subsection (b)(1) shall be 120 calendar
6	days if the report is submitted on or after July 10
7	and on or before September 7 in any calendar year.
8	(3) Limitation on actions during initial
9	CONGRESSIONAL REVIEW PERIOD.—Notwithstanding
10	any other provision of law, during the congressional
11	review period described in paragraph (1) of a report
12	submitted pursuant to subsection (b)(1) proposing
13	an action described in subsection (b)(2), including
14	any additional period for such review as applicable
15	under the exception provided in paragraph $(2)$ , the
16	President may not take that action unless a joint
17	resolution of approval with respect to such action
18	has been enacted in accordance with subsection (d).
19	(4) Limitation on actions during presi-
20	DENTIAL CONSIDERATION OF A JOINT RESOLUTION
21	OF DISAPPROVALNotwithstanding any other pro-
22	vision of law, if a joint resolution of disapproval re-

2 23 lating to a report submitted pursuant to subsection 24 (b)(1) proposing an action described in subsection 25 (b)(2) passes both Houses of Congress in accordance with subsection (d), the President may not take such
 action until the date that is 12 days after the date
 on which such joint resolution of disapproval has
 been passed by both Houses of Congress.

5 (5) LIMITATION ON ACTIONS DURING CONGRES-6 SIONAL RECONSIDERATION OF A JOINT RESOLUTION OF DISAPPROVAL.-Notwithstanding any other pro-7 8 vision of law, if a joint resolution of disapproval re-9 lating to a report submitted pursuant to subsection 10 (b)(1) proposing an action described in subsection 11 (b)(2) passes both Houses of Congress in accordance 12 with subsection (d), and the President vetoes such 13 joint resolution, the President may not take such ac-14 tion until 10 days after the date of the President's 15 veto.

(6) Effect of enactment of a joint reso-16 17 LUTION OF DISAPPROVAL.-Notwithstanding any 18 other provision of law, if a joint resolution of dis-19 approval relating to a report submitted pursuant to 20 subsection (b)(1) proposing an action described in 21 subsection (b)(2) is enacted in accordance with sub-22 section (d), the President may not take such action. 23 (d) JOINT RESOLUTIONS OF DISAPPROVAL OR AP-24 PROVAL.

1	(1) INTRODUCTION.—During the 90-legislative
2	day period described in subsection (c)(1), including
3	any additional period applicable under the exception
4	provided in subsection $(c)(2)$ , a joint resolution of
5	approval or joint resolution of disapproval may be
6	introduced—
7	(A) in the Senate, by the Majority Leader
8	(or designee) or the Minority Leader (or des-
9	ignee); and
10	(B) in the House of Representatives, by
11	the Majority Leader or the Minority Leader.
12	(2) FLOOR CONSIDERATION IN HOUSE OF REP-
13	RESENTATIVES.—If a committee of the House of
14	Representatives to which a joint resolution of ap-
15	proval or joint resolution of disapproval has been re-
16	ferred does not report the joint resolution to the
17	House of Representatives within 10 days after the
18	date of referral, such committee shall be discharged
19	from further consideration of the joint resolution.
20	(3) Consideration in senate.—
21	(A) Committee Referral.—A joint reso-
22	lution of approval or joint resolution of dis-
23	approval introduced in the Senate shall be—
24	(i) referred to the Committee on
25	Banking, Housing, and Urban Affairs of

1the Senate if the joint resolution relates to2a report submitted pursuant to subsection3(b)(1) that relates to an action that is not4intended to significantly alter United5States foreign policy with regard to the6Russian Federation, as determined pursu-7ant to subsection (b)(3)(A); and

8 (ii) referred to the Committee on For-9 eign Relations of the Senate if the joint 10 resolution relates to a report submitted 11 pursuant to subsection (b)(1) that relates 12 to an action that is intended to signifi-13 cantly alter United States foreign policy 14 with respect to the Russian Federation, as 15 determined pursuant subsection to 16 (b)(3)(B).

17 (B) REPORTING AND DISCHARGE.—If the 18 committee to which a joint resolution of ap-19 proval or joint resolution of disapproval was re-20 ferred does not report the joint resolution to the 21 Senate within 10 days after the date of referral 22 of the joint resolution, such committee shall be 23 discharged from further consideration of the 24 joint resolution and the joint resolution shall be 25 placed on the appropriate calendar.

1 (C) PROCEEDING TO CONSIDERATION. 2 Notwithstanding Rule XXII of the Standing 3 Rules of the Senate, it is in order at any time 4 after the Committee on Banking, Housing, and 5 Urban Affairs of the Senate or the Committee 6 on Foreign Relations of the Senate, as the ease 7 may be, reports a joint resolution of approval or 8 joint resolution of disapproval to the Senate or 9 has been discharged from consideration of such 10 a joint resolution (even though a previous mo-11 tion to the same effect has been disagreed to) 12 to move to proceed to the consideration of the 13 joint resolution, and all points of order against 14 the joint resolution (and against consideration 15 of the joint resolution) are waived. The motion 16 to proceed is not debatable. The motion is not 17 subject to a motion to postpone. A motion to 18 reconsider the vote by which the motion is 19 agreed to or disagreed to shall not be in order.

20 (D) RULINGS OF THE CHAIR ON PROCE21 DURE.—Appeals from the decisions of the Chair
22 relating to the application of the rules of the
23 Senate, as the case may be, to the procedure re24 lating to a joint resolution of approval or joint

resolution of disapproval shall be decided without debate.

3  $(\mathbf{E})$ **CONSIDERATION**  $\Theta F$ **VETO** <del>MES</del>-4 SAGES.—Debate in the Senate of any veto mes-5 sage with respect to a joint resolution of ap-6 proval or joint resolution of disapproval, includ-7 ing all debatable motions and appeals in con-8 nection with the joint resolution, shall be lim-9 ited to 10 hours, to be equally divided between, 10 and controlled by, the Majority Leader of the 11 Senate and the Minority Leader of the Senate, 12 or their designees.

13 (4) Rules relating to senate and house
 14 OF REPRESENTATIVES.—

15 (A) TREATMENT OF SENATE JOINT RESO-16 LUTION IN HOUSE OF REPRESENTATIVES.—In 17 the House of Representatives, the following pro-18 cedures shall apply to a joint resolution of ap-19 proval or a joint resolution of disapproval re-20 eeived from the Senate (unless the House has 21 already passed a joint resolution relating to the 22 same proposed action):

23 (i) The joint resolution shall be re24 ferred to the appropriate committees.

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1	(ii) If a committee to which a joint
2	resolution has been referred has not re-
3	ported the joint resolution within 2 days
4	after the date of referral, such committee
5	shall be discharged from further consider-
6	ation of the joint resolution.
7	(iii) Beginning on the third legislative
8	day after each committee to which a joint
9	resolution has been referred reports the
10	joint resolution to the House of Represent-
11	atives or has been discharged from further
12	consideration thereof, it shall be in order
13	to move to proceed to consider the joint
14	resolution in the House of Representatives.
15	All points of order against the motion are
16	waived. Such a motion shall not be in
17	order after the House has disposed of a
18	motion to proceed on the joint resolution.
19	The previous question shall be considered
20	as ordered on the motion to its adoption
21	without intervening motion. The motion
22	shall not be debatable. A motion to recon-
23	sider the vote by which the motion is dis-
24	posed of shall not be in order.

- 1 (iv) The joint resolution shall be con-2 sidered as read. All points of order against 3 the joint resolution and against its consid-4 eration are waived. The previous question 5 shall be considered as ordered on the joint 6 resolution to final passage without inter-7 vening motion except 2 hours of debate 8 equally divided and controlled by the spon-9 sor of the joint resolution (or a designee) 10 and an opponent. A motion to reconsider 11 the vote on passage of the joint resolution 12 shall not be in order. 13 (B) TREATMENT  $\Theta F$ HOUSE  $\Theta F$ REP-14 RESENTATIVES JOINT RESOLUTION IN SEN-15 ATE. 16 (i) If, before the passage by the Sen-17 ate of a joint resolution of approval or 18 joint resolution of disapproval, the Senate 19 receives an identical joint resolution from 20 the House of Representatives, the following
- 28

- 21 procedures shall apply:
- 22 (I) That joint resolution shall not
  23 be referred to a committee.
- 24 (II) With respect to that joint 25 resolution—

1	(aa) the procedure in the
2	Senate shall be the same as if no
3	joint resolution had been received
4	from the House of Representa-
5	tives; but
6	(bb) the vote on passage
7	shall be on the joint resolution
8	from the House of Representa-
9	tives.
10	(ii) If, following passage of a joint
11	resolution of approval or joint resolution of
12	disapproval in the Senate, the Senate re-
13	ceives an identical joint resolution from the
14	House of Representatives, that joint reso-
15	lution shall be placed on the appropriate
16	<del>Senate calendar.</del>
17	(iii) If a joint resolution of approval
18	or a joint resolution of disapproval is re-
19	ceived from the House of Representatives,
20	and no companion joint resolution has
21	been introduced in the Senate, the Senate
22	procedures under this subsection shall
23	apply to the House of Representatives joint
24	resolution.

1	(C) Application to revenue meas-
2	URES.—The provisions of this paragraph shall
3	not apply in the House of Representatives to a
4	joint resolution of approval or joint resolution
5	of disapproval that is a revenue measure.
6	(5) Rules of house of representatives
7	AND SENATE.—This subsection is enacted by Con-
8	<del>gress</del> —
9	(A) as an exercise of the rulemaking power
10	of the Senate and the House of Representa-
11	tives, respectively, and as such is deemed a part
12	of the rules of each House, respectively, and su-
13	persedes other rules only to the extent that it
14	is inconsistent with such rules; and
15	(B) with full recognition of the constitu-
16	tional right of either House to change the rules
17	(so far as relating to the procedure of that
18	House) at any time, in the same manner, and
19	to the same extent as in the case of any other
20	rule of that House.
21	SEC. 7. DEMOCRATIC AND ECONOMIC DEVELOPMENT AND
22	PROSPERITY INITIATIVES.
23	(a) ANTI-CORRUPTION INITIATIVE.—The Secretary
24	of State, through ongoing and new programs, shall—

1 (1) seek to expand technical assistance in each 2 Western Balkans country to develop new national 3 anti-corruption strategies, or to strengthen existing 4 national anti-corruption strategies focused on prior-5 ities, including good governance, election administra-6 tion, and transparent economic investments, taking 7 into account local conditions and contingent on the 8 agreement of the host country government;

9 (2) seek to share best practices with, and pro-10 vide training to, civilian law enforcement agencies 11 and judicial institutions, and other relevant adminis-12 trative bodies, of the Western Balkans countries, to 13 improve the efficiency, transparency, and account-14 ability of such agencies and institutions on priorities, 15 including the promotion of human rights;

16 (3) provide to the Western Balkans countries 17 support to combat corruption, particularly in the ju-18 diciary, independent election oversight bodies, and 19 public procurement processes, and to strengthen reg-20 ulatory and legislative oversight of critical govern-21 ance areas, such as freedom of information and pub-22 lie procurement, including by strengthening cyber 23 defenses and ICT infrastructure networks; and

24 (4) include the Western Balkans countries in
 25 the European Democratic Resilience Initiative of the

1	Department of State, or any successor initiative, and
2	considers the Western Balkans as a recipient of
3	anti-corruption funding for such initiative.
4	(b) Prioritizing Cyber Resilience, Regional
5	TRADE, AND ECONOMIC COMPETITIVENESS.
6	(1) SENSE OF CONGRESS.—It is the sense of
7	Congress that—
8	(A) promoting stronger economic, civic,
9	and political relationships among Western Bal-
10	kans countries will enable such countries to bet-
11	ter utilize existing resources and maximize their
12	economic security and democratic resilience by
13	reinforcing cyber defenses and increasing trade
14	in goods and services among other countries in
15	the region; and
16	(B) United States investments in and as-
17	sistance toward creating a more integrated re-
18	gion ensures political stability and security for
19	the region.
20	(2) 5-year strategy for economic devel-
21	OPMENT AND DEMOCRATIC RESILIENCE IN WESTERN
22	BALKANS.—Not later than 180 days after the date
23	of the enactment of this Act, the Secretary of State
24	and the Administrator of the United States Agency
25	for International Development, in coordination with

1	the Secretary of the Treasury, the Secretary of Com-
2	merce, and the Chief Executive Officer of the United
3	States International Development Finance Corpora-
4	tion, shall submit to the appropriate congressional
5	committees a regional economic development and
6	democratic resilience strategy for the Western Bal-
7	kans that—
8	(A) considers the full set of tools and re-
9	sources available from the agencies overseen by
10	such Federal officials;
11	(B) includes efforts to ensure coordination
12	with multilateral and bilateral partners, such as
13	the European Union, the World Bank, and
14	other relevant assistance frameworks;
15	(C) includes an initial public assessment
16	of—
17	(i) economic opportunities for which
18	United States businesses, or those of other
19	like-minded partner countries, would be
20	<del>competitive;</del>
21	(ii) legal, economic, governance,
22	infrastructural, or other barriers limiting
23	United States trade and investment in the
24	Western Balkans;

1	(iii) the effectiveness of existing re-
2	gional cooperation initiatives, such as the
3	Open Balkan initiative and the Western
4	Balkans Common Regional Market; and
5	(iv) ways to increase United States
6	trade and investment in the Western Bal-
7	<del>kans;</del>
8	(D) develops human and institutional ca-
9	pacity and infrastructure across multiple see-
10	tors of economics, including clean energy, en-
11	ergy efficiency, agriculture, small and medium-
12	sized enterprise development, health, and eyber
13	security;
14	(E) assists with the development and im-
15	plementation of regional and international trade
16	agreements;
17	(F) supports women-owned enterprises and
18	gender equality;
19	(G) promotes government and civil society
20	policies and programs that combat corruption
21	and encourage transparency, free and fair com-
22	petition, sound governance, judicial reform, en-
23	vironmental protection, and business environ-
24	ments conducive to sustainable and inclusive
25	economic growth; and

1(H) includes a public diplomacy strategy2that describes the actions that will be taken by3relevant agencies to ensure that populations in4the Western Balkans are aware of the develop-5ment activities of the United States Govern-6ment.

7 (3) BRIEFING.—Not later than 90 days after
8 the date of the enactment of this Act, the Secretary
9 of State shall provide a briefing to the appropriate
10 congressional committees that describes the progress
11 made towards developing the strategy required
12 under paragraph (2).

13 (c) REGIONAL TRADE AND DEVELOPMENT INITIA14 TIVE.

15 (1) AUTHORIZATION.—The Secretary of State 16 and the Administrator of the United States Agency 17 for International Development, in coordination with 18 the Chief Executive Officer of the United States 19 International Development Finance Corporation and 20 the Secretary of Commerce, shall coordinate a re-21 gional trade and development initiative for the re-22 gion comprised of each Western Balkans country 23 and any European Union member country that 24 shares a border with a Western Balkans country (re-

1	ferred to in this subsection as the "Western Balkans
2	region") in accordance with this subsection.
3	(2) INITIATIVE ELEMENTS.—The initiative au-
4	thorized under paragraph (1) shall—
5	(A) promote private sector growth and
6	competitiveness and increase the capacity of
7	businesses, particularly small and medium-sized
8	enterprises, in the Western Balkans region;
9	(B) seek to increase intraregional exports
10	to countries in the Balkans and European
11	Union member states;
12	(C) advance opportunities to increase
13	United States exports to, and investments in,
14	countries in the Balkans;
15	(D) support startup companies in the
16	Western Balkans region by—
17	(i) providing training in business
18	skills and leadership;
19	(ii) providing opportunities to connect
20	to sources of capital; and
21	(iii) encouraging startup companies
22	that are led by youth or women;
23	(E) encourage and promote inward and
24	outward trade and investment through engage-

1	ment with the Western Balkans diaspora com-
2	munity in the United States and abroad;
3	(F) provide assistance to the governments
4	and civil society organizations of Western Bal-
5	kans countries, through an inclusive process in-
6	corporating the input of local private sector and
7	civil society stakeholders, to develop—
8	(i) regulations to ensure fair, trans-
9	parent, and effective investment; and
10	(ii) economic security policies, such as
11	foreign direct investment screening mecha-
12	nisms and anti-coercion initiatives, to iden-
13	tify and counter corrosive and malign in-
14	vestments and use of economic coercion by
15	foreign countries potentially in the areas of
16	critical infrastructure, critical technologies,
17	dual use items, media, supply of critical in-
18	puts, and access to sensitive information
19	and data;
20	(G) review existing assistance program-
21	ming relating to the Western Balkans across
22	Federal agencies—
23	(i) to eliminate duplication; and
24	(ii) to identify areas of coordination
25	within the Western Balkans region;

1	(H) identify areas where application of ad-
2	ditional resources could expand successful pro-
3	grams to 1 or more countries in the Western
4	Balkans region by building on the existing expe-
5	rience and program architecture;
6	(I) compare existing single-country sector
7	analyses to determine areas of focus that would
8	benefit from a regional approach with respect to
9	the Western Balkans region; and
10	(J) promote intraregional trade throughout
11	the Western Balkans region through—
12	(i) programming, including grants, co-
13	operative agreements, and other forms of
14	assistance;
15	(ii) expanding awareness of the avail-
16	ability of loans and other financial instru-
17	ments from the United States Government,
18	including from the United States Inter-
19	national Development Finance Corporation
20	and the Export-Import Bank of the United
21	States; and
22	(iii) coordinating access to existing
23	trade instruments available through allies
24	and partners in the Western Balkans re-

1	gion, including the European Union and
2	international financial institutions.
3	(3) Support for regional infrastructure
4	PROJECTS.—The initiative authorized under para-
5	graph (1), consistent with the BUILD Act of $2018$
6	(division F of Public Law 115–254) and the Euro-
7	pean Energy Security and Diversification Act of
8	2019 (title XX of division P of Public Law 116–94),
9	should facilitate and prioritize support for regional
10	infrastructure projects, including—
11	$(\Lambda)$ transportation projects that build
12	roads, bridges, railways and other physical in-
13	frastructure to facilitate travel of goods and
14	people throughout the Western Balkans region,
15	particularly international travel;
16	(B) technical support and investments
17	needed to meet United States and European
18	Union standards for air travel, including
19	screening and information sharing;
20	(C) the development of telecommunications
21	networks from trusted providers;
22	(D) infrastructure projects that connect
23	Western Balkan countries to each other and to
24	countries with which they share a border;

1	(E) the effective analysis of tenders and
2	transparent procurement processes;
3	(F) investment transparency programs
4	that will help countries in the Western Balkans
5	analyze gaps and establish institutional and
6	regulatory reforms necessary—
7	(i) to create an enabling environment
8	for trade and investment; and
9	(ii) to strengthen protections against
10	suspect investments through public pro-
11	curement and privatization and through
12	foreign direct investments;
13	(G) sharing best practices learned from the
14	United States and other international partners
15	to ensure that institutional and regulatory
16	mechanisms for addressing these issues are fair,
17	nonarbitrary, effective, and free from corrup-
18	tion;
19	(H) projects that reduce reliance on fossil
20	fuels and facilitate the transition to elean
21	sources of energy;
22	(I) technical assistance and generating pri-
23	vate investment in projects that promote
24	connectivity and energy-sharing in the Western
25	Balkans region;

1	(J) technical assistance to support regional
2	collaboration on environmental protection that
3	includes governmental, political, civic, and busi-
4	ness stakeholders; and
5	(K) technical assistance to develop financ-
6	ing options and help create linkages with poten-
7	tial financing institutions and investors.
8	(4) Loans.—
9	(A) IN GENERAL.—Amounts appropriated
10	under the headings ECONOMIC SUPPORT FUND
11	and Assistance for Europe, Eurasia and
12	CENTRAL ASIA in any Act making appropria-
13	tions for the Department of State, foreign oper-
14	ations, and related programs may be made
15	available for the costs (as defined in section
16	502 of the Congressional Budget Act of 1974
17	(2 U.S.C. 661a)), of loan guarantees, including
18	the cost of modifying loans and loan guaran-
19	tees, for programs, projects, or activities in any
20	Western Balkans country, which are authorized
21	to be provided.
22	(B) CLASSIFICATION OF LOANS AND LOAN
23	GUARANTEES.—Amounts made available under
24	subparagraph $(A)$ for the costs of loans and
25	loan guarantees, including the cost of modifying

1	loans and loan guarantees, shall not be consid-
2	ered assistance for the purposes of any provi-
3	sions of law limiting assistance to a country.
4	(C) Consultation and notification.—
5	Amounts made available under this subsection
6	shall be subject to—
7	(i) prior consultation with the appro-
8	priate congressional committees; and
9	(ii) the regular notification procedures
10	of the Committee on Appropriations of the
11	Senate and the Committee on Appropria-
12	tions of the House of Representatives.
13	(5) REQUIREMENTS.—All programming under
14	the initiative authorized under paragraph (1) shall—
15	(A) be open to the participation of each
16	Western Balkan country;
17	(B) be consistent with European Union ac-
18	<del>cession</del> <del>requirements;</del>
19	(C) be focused on retaining talent within
20	the Western Balkans;
21	(D) promote government policies in West-
22	ern Balkan countries that encourage free and
23	fair competition, sound governance, environ-
24	mental protection, and business environments

1	that are conducive to sustainable and inclusive
2	economic growth;
3	(E) include gender analysis and efforts to
4	promote gender equity;
5	(F) include a public diplomacy strategy to
6	inform local and regional audiences in the
7	Western Balkans region about the initiative, in-
8	eluding specific programs and projects; and
9	(G) support the Western Balkans countries
10	in meeting international commitments agreed to
11	by the European Union on elean energy and en-
12	ergy security goals.
13	(d) United States International Development
14	Finance Corporation.—
15	(1) Appointments. Not later than 1 year
16	after the date of the enactment of this Act, subject
17	to the availability of appropriations, the Chief Exec-
18	utive Officer of the United States International De-
19	velopment Finance Corporation, in collaboration
20	with the Secretary of State, should take steps to en-
21	sure that—
22	$(\Lambda)$ a regional office of the United States
23	International Development Finance Corporation
24	with responsibilities for the Western Balkans is

1	established and operational in the Western Bal-
2	kans region; and
3	(B) sufficient full-time employees of the
4	United States International Development Fi-
5	nance Corporation, including at least 1 perma-
6	nent hire from the United States, are stationed
7	in the regional office to serve United States in-
8	terests in the Western Balkans.
9	(2) REPORT.—Not later than 180 days after
10	the date of the enactment of this Act, the Chief Ex-
11	ecutive Officer of the United States International
12	Development Finance Corporation shall submit a re-
13	port to the appropriate congressional committees
14	that includes—
15	(A) a summary of the steps that have been
16	taken to fulfill the requirements under para-
17	$\frac{\text{graph}}{(1)}$ ;
18	(B) an account of any additional resources
19	and authorities needed to complete the require-
20	ments under paragraph (1); and
21	(C) a description of the initial outreach
22	plan for the new regional office of the United
23	States International Development Finance Cor-
24	poration.

1	(3) JOINT REPORT.—Not later than 180 days
2	after the date of the enactment of this Act, the
3	Chief Executive Officer of the United States Inter-
4	national Development Finance Corporation, the Sec-
5	retary of State, and the Administrator of the United
6	States Agency for International Development shall
7	submit a joint report to the appropriate congres-
8	sional committees that includes—
9	(A) an assessment of the benefits of pro-
10	viding sovereign loan guarantees to countries in
11	the Western Balkans to support infrastructure
12	and energy diversification projects;
13	(B) an outline of additional resources, such
14	as tools, funding, and personnel, which may be
15	required to offer sovereign loan guarantees; and
16	(C) an assessment of how the United
17	States International Development Finance Cor-
18	poration can deploy its insurance products in
19	support of bonds or other instruments issued to
20	raise capital through United States financial
21	markets.
22	SEC. 8. COUNTERING MALIGN INFLUENCE AND PRO-
23	MOTING CROSS-CULTURAL ENGAGEMENT.
24	(a) SENSE OF CONGRESS.—It is the sense of Con-
25	gress that—

(1) promoting university partnerships in the
 Western Balkans, particularly in traditionally under served communities, advances United States foreign
 policy goals and requires a whole of government ap proach, including the utilization of public-private
 partnerships;

7 (2) such university partnerships would provide
8 opportunities for exchanging academic ideas, tech9 nical expertise, research, and cultural understanding
10 for the benefit of the United States; and

(3) the 6 countries in the Western Balkans
meet the requirements under section 105(c)(4) of
the Foreign Assistance Act of 1961 (22 U.S.C.
2151e(c)(4)).

15 (b) UNIVERSITY PARTNERSHIPS.—The President, 16 working through the Secretary of State, is authorized to 17 provide assistance, consistent with section 105 of the For-18 eign Assistance Act of 1961 (22 U.S.C. 2151c), to pro-19 mote the establishment of university partnerships between 20 the United States and the Western Balkans, including—

21 (1) supporting research and analysis on foreign
 22 policy, cyber resilience, economic resilience, and
 23 disinformation;

24 (2) working with partner governments to re 25 form policies, improve curricula, strengthen data

1	systems, train teachers, and provide quality, inclu-
2	sive learning materials;
3	(3) providing individuals, particularly at-risk
4	youth, women, people with disabilities, and other
5	vulnerable, marginalized, or underserved commu-
6	nitics, with relevant education, training, and skills
7	for meaningful employment;
8	(4) removing barriers to entering formal edu-
9	cation for out-of-school individuals, assisting such
10	individuals to stay in school, and providing an op-
11	portunity for any individuals left behind to eatch up
12	on schooling;
13	(5) promoting teaching and research exchanges
14	between institutions of higher education in the West-
15	ern Balkans and in the United States; and
16	(6) encouraging alliances and exchanges with
17	like-minded institutions of education within the
18	Western Balkans and the larger European continent.
19	(c) Authorization of Appropriations.—There
20	are authorized to be appropriated such sums as may be
21	necessary for each of the fiscal years 2024 through 2028
22	to carry out this section.
23	SEC. 9. PEACE CORPS IN THE WESTERN BALKANS.
24	(a) SENSE OF CONGRESS.—It is the sense of Con-
25	gress that—

1	(1) the Peace Corps should be reinstated in the
2	Western Balkans by reopening Peace Corps pro-
3	grams in as many Western Balkans countries as
4	safely possible, including where the Peace Corps had
5	previously operated, or has suspended operations due
6	to the COVID-19 pandemic;
7	(2) the Peace Corps should reopen its programs
8	in as many of the Western Balkans countries as pos-
9	sible, including where the Peace Corps operated pre-
10	viously, but later suspended operations; and
11	(3) the Peace Corps, whose mission is to pro-
12	mote world peace and friendship, in part by helping
13	the people of interested countries in meeting their
14	need for trained men and women, provides an in-
15	valuable opportunity to connect the people of the
16	United States with the people of the Western Bal-
17	kans.
18	(b) REPORT.—Not later than 180 days after the date
19	of the enactment of this Act, the Director of the Peace
20	Corps shall submit a report to the appropriate congres-
21	sional committees that includes—
22	(1) an analysis of current opportunities for
23	Peace Corps expansion in the Western Balkans re-
24	gion; and

(2) a plan and timeline for implementing the
 outcomes described in subsection (a) to facilitate ex pansion of Peace Corps presence in the Western
 Balkans region, as appropriate.

## 5 SEC. 10. BALKANS YOUTH LEADERSHIP INITIATIVE.

6 (a) SENSE OF CONGRESS.—It is the sense of Con-7 gress that regular people-to-people exchange programs 8 that bring religious leaders, journalists, civil society mem-9 bers, politicians, and other individuals from the Western 10 Balkans to the United States will strengthen existing rela-11 tionships and advance United States interests and shared 12 values in the Western Balkans region.

13 (b) AUTHORIZATION.—The Secretary of State shall further develop and implement a program, which shall be 14 known as the "Balkans Youth Leadership Initiative" (re-15 ferred to in this section as "BOLD") that promotes edu-16 cational and professional development for young adult 17 leaders and professionals in the Western Balkans who 18 have demonstrated a passion to contribute to the contin-19 ued development of the Western Balkans region. 20

21 (c) CONDUCT OF INITIATIVE.—The goals of BOLD
22 shall be—

23 (1) to build the capacity of young Balkan lead24 ers in the Western Balkans in the areas of business
25 and information technology, cyber security and

digitization, agriculture, civic engagement, and pub lie administration;

3 (2) to support young Balkan leaders by offering
4 professional development, training, and networking
5 opportunities, particularly in the areas of leadership,
6 innovation, civic engagement, elections, human
7 rights, entrepreneurship, good governance, and pub8 lie administration;

9 (3) to support young political, parliamentary, 10 and civic Balkan leaders in collaboration on regional 11 initiatives related to good governance, environmental 12 protection, government ethics, and minority inclu-13 sion; and

14 (4) to provide increased economic and technical
15 assistance to young Balkan leaders to promote eco16 nomic growth and strengthen tics between busi17 nesses in the United States and in the Western Bal18 kans.

19 (d) FELLOWSHIPS.—Under BOLD, the Secretary of
20 State shall award fellowships to young leaders from the
21 Western Balkans who—

22 (1) are between 25 and 35 years of age;

23 (2) have demonstrated strong capabilities in en24 trepreneurship, innovation, public service, and lead25 ership;

1 (3) have had a positive impact in their commu-2 nities, organizations, or institutions, including by 3 promoting cross-regional and multiethnic coopera-4 tion; and (4) represent a cross-section of gender, re-5 6 gional, and ethnic diversity. 7 (e) PUBLIC ENGAGEMENT CENTER.—Under BOLD, 8 the Secretary of State may seek to procure space, hire 9 staff, and develop programming for the establishment of 10 a flagship public engagement and leadership center in the Western Balkans that seeks-11 12 (1) to counter disinformation and malign influ-13 ence: 14 (2) to promote cross-cultural engagement; 15 (3) to provide training for young leaders from 16 the Western Balkans described in subsection (d); 17 and 18 (4) to harmonize the efforts of existing venues 19 throughout the Western Balkans established by the 20 Office of American Spaces. 21 (f) BRIEFING ON CERTAIN EXCHANGE PROGRAMS. 22 (1) IN GENERAL.—Not later than 180 days 23 after the date of the enactment of this Act, the See-24 retary of State, acting through the Assistant See-25 retary of State for Educational and Cultural Affairs,

1	shall provide a briefing to the appropriate congres-
2	sional committees that describes the status of ex-
3	change programs involving the Western Balkans re-
4	<del>gion.</del>
5	(2) ELEMENTS.—The briefing required under
6	paragraph (1) shall—
7	(A) assess the factors constraining the
8	number and frequency of participants from
9	Western Balkans countries in the International
10	Visitor Leadership Program of the Department
11	of <del>State;</del>
12	(B) identify the resources that are nec-
13	essary to address the factors described in sub-
14	paragraph (A); and
15	(C) describe a strategy for connecting
16	alumni and participants of professional develop-
17	ment exchange programs of the Department of
18	State in the Western Balkans with alumni and
19	participants from other countries in Europe, to
20	enhance inter-region and intra-region people-to-
21	people ties.
22	(g) Authorization of Appropriations.—There
23	are authorized to be appropriated such sums as may be
24	necessary for each of the fiscal years 2024 through 2028
25	to carry out this section.

SEC. 11. SUPPORTING CYBERSECURITY AND CYBER RESIL-

1

## 2 **IENCE IN THE WESTERN BALKANS.**3 (a) SENSE OF CONGRESS.—It is the sense of Con4 gress that— 5 (1) United States support for cyber security,

6 cyber resilience, and secure ICT infrastructure in
7 Western Balkans countries will strengthen the re8 gion's ability to defend itself from and respond to
9 malicious cyber activity conducted by nonstate actors
10 and foreign actors, including foreign governments
11 that seek to influence the region;

12 (2) insecure ICT networks that are vulnerable
13 to manipulation can increase opportunities for—

14 (A) the spread of disinformation; and

(B) disrupting or disabling critical infrastructure, including energy, telecommunications, water, health, finance, and other infrastructure that provides essential services to citizens;

20 (3) the spread of disinformation is a
21 transnational threat; and

(4) it is in the national security interest of the
United States to support the cyber security and
cyber resilience of Western Balkans countries.

25 (b) REPORT ON DIGITAL ECOSYSTEMS.—Not later
26 than 1 year after the date of the enactment of this Act,
•\$ 1651 RS

the Administrator of the United States Agency for Inter national Development shall submit to the appropriate con gressional committees a Digital Ecosystem Country As sessment for each Western Balkans country that did not
 undergo a Digital Ecosystem Country Assessment before
 the date of the enactment of this Act.

7 (c) INTERAGENCY REPORT ON CYBER SECURITY AND 8 CYBER RESILIENCE IN WESTERN BALKANS COUN-TRIES.—Not later than 1 year after the date of the enact-9 ment of this Act, the Secretary of State, in coordination 10 with the Secretary of Defense, the Secretary of Homeland 11 Security, and other relevant Federal Government agencies, 12 shall submit a report to the appropriate congressional 13 committees that contains— 14

15 (1) an overview of interagency efforts to
16 strengthen eyber security and eyber resilience efforts
17 in Western Balkans countries;

18 (2) a strategy to better strengthen the cyber se19 curity and cyber resilience of each Western Balkans
20 country;

21 (3) a review of existing United States Govern 22 ment cyber security initiatives that—

23 (A) counter disinformation in Western Bal24 kans countries;

1	(B) strengthen ICT infrastructure and
2	eyber security capacity in the Western Balkans;
3	and
4	(C) support democracy and internet free-
5	dom in Western Balkans countries;
6	(4) an assessment of cyber threat information
7	sharing between the United States and Western Bal-
8	kans countries;
9	(5) an assessment of options for the United
10	States to better support cyber security and cyber re-
11	silience in Western Balkans countries, including the
12	posting of cyber professionals to United States diplo-
13	matic posts in Western Balkans countries and pro-
14	viding relevant training, such as technical capacity
15	building and response and recovery efforts to For-
16	eign Service Officers; and
17	(6) a determination of United States additional
18	support needed for the cyber security and cyber re-
19	silience Albania, Montenegro, North Macedonia, and
20	Croatia, which are NATO allies.
21	SEC. 12. SENSE OF CONGRESS REGARDING AN INTERIM
22	AGREEMENT.
23	It is the sense of Congress that—
24	(1) the Agreement on the Path to Normaliza-
25	tion of Relations, which was agreed to by Kosovo

and Serbia on February 27, 2023, with the facilita-
tion of the European Union, is a positive step for-
ward in advancing normalization between the $2$
countries;
(2) Serbia and Kosovo should seek to make im-
mediate progress on the Implementation Annex to
the agreement referred to in paragraph (1);
(3) the Department of State shall provide to
the appropriate congressional committees an evalua-
tion of each country's progress on the Implementa-
tion Annex referred to in paragraph (2);
(4) the United States should not consider ad-
vancing the initiatives referred to in this Act to such
country until sufficient progress has been made on
the Implementation Annex;
(5) once sufficient progress has been made on
the Implementation Annex, the United States should
consider advancing additional initiatives to strength-
en bilateral relations with both countries, which
could include—
(A) establishing bilateral strategic dia-
<del>logues;</del> and
(B) advancing concrete initiatives to deep-
en trade and investment with both countries;
and

- (6) the United States should continue to sup-2 port a comprehensive final agreement between Kosovo and Serbia based on mutual recognition. 4 SEC. 13. SUNSET. Sections 5 and 6 of this Act shall cease to be effective on the date that is 10 years after the date of the enact-6 7 ment of this Act. 8 SECTION 1. SHORT TITLE; TABLE OF CONTENTS. (a) SHORT TITLE.—This Act may be cited as the
- 10 "Western Balkans Democracy and Prosperity Act".
- 11 (b) TABLE OF CONTENTS.—The table of contents for
- this Act is as follows: 12
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.

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- Sec. 3. Sense of Congress.
- Sec. 4. Definitions.
- Sec. 5. Codification of sanctions relating to the Western Balkans.
- Sec. 6. Democratic and economic development and prosperity initiatives.
- Sec. 7. Promoting cross-cultural and educational engagement.
- Sec. 8. Peace Corps in the Western Balkans.
- Sec. 9. Young Balkan Leaders Initiative.
- Sec. 10. Supporting cybersecurity and cyber resilience in the Western Balkans.
- Sec. 11. Relations between Kosovo and Serbia.
- Sec. 12. Reports on Russian and Chinese malign influence operations and campaigns in the Western Balkans.
- 13 SEC. 2. FINDINGS.
- 14 *Congress finds the following:*
- 15 (1) The Western Balkans countries (the Republic
- 16 of Albania, Bosnia and Herzegovina, the Republic of
- 17 Croatia, the Republic of Kosovo, Montenegro, the Re-
- 18 public of North Macedonia and the Republic of Ser-
- 19 bia) form a pluralistic, multi-ethnic region in the

1	near of Larope that is crutear to the peace, stability,
2	and prosperity of that continent.
3	(2) Continued peace, stability, and prosperity in
4	the Western Balkans is directly tied to the opportuni-
5	ties for democratic and economic advancement avail-
6	able to the citizens and residents of those seven coun-
7	tries.
8	(3) It is in the mutual interest of the United
9	States and the seven countries of the Western Balkans
10	to promote stable and sustainable economic growth
11	and development in the region.
12	(4) The reforms and integration with the Euro-
13	pean Union pursued by countries in the Western Bal-
14	kans have led to significant democratic and economic
15	progress in the region.
16	(5) Despite economic progress, rates of poverty
17	and unemployment in the Western Balkans remain
18	higher than in neighboring European Union coun-
19	tries.
20	(6) Out-migration, particularly of youth, is af-
21	fecting demographics in each Western Balkans coun-
22	try, resulting in population decline in all seven coun-
23	tries.
24	(7) Implementing critical economic and govern-

25 ance reforms could help enable investment and em-

1 ployment opportunities in the Western Balkans, espe-2 cially for youth, and can provide powerful tools for economic development and for encouraging broader 3 4 participation in a political process that increases 5 trade and prosperity for all. 6 (8) Existing regional economic efforts, such as 7 the Common Regional Market, the Berlin Process, and 8 the Open Balkan Initiative, could have the potential 9 to improve the economic conditions in the Western 10 Balkans, while promoting inclusion and trans-11 parency. 12 (9) The Department of Commerce, through its 13 Foreign Commercial Service, plays an important role 14 in promoting and facilitating opportunities for 15 United States trade and investment. 16 (10) Corruption, including among key political 17 leaders, continues to plague the Western Balkans and 18 represents one of the greatest impediments to further 19 economic and political development in the region. 20 (11) Disinformation campaigns targeting the 21 Western Balkans undermine the credibility of its 22 democratic institutions, including the integrity of its 23 elections. 24 (12) Vulnerability to cyberattacks or attacks on

25 information and communication technology infra-

1	structure increases risks to the functioning of govern-
2	ment and the delivery of public services.
3	(13) United States Cyber Command, the Depart-
4	ment of State, and other Federal agencies play a crit-
5	ical role in defending the national security interests
6	of the United States, including by deploying cyber
7	hunt forward teams at the request of partner nations
8	to reinforce their cyber defenses.
9	(14) Securing domestic and international cyber
10	networks and ICT infrastructure is a national secu-
11	rity priority for the United States, which is exempli-
12	fied by offices and programs across the Federal Gov-
13	ernment that support cybersecurity.
14	(15) Corruption and disinformation proliferate
15	in political environments marked by autocratic con-
16	trol or partisan conflict.
17	(16) Dependence on Russian sources of fossil
18	fuels and natural gas for the countries of the Western
19	Balkans ties their economies and politics to the Rus-
20	sian Federation and inhibits their aspirations for
21	European integration.
22	(17) Reducing the reliance of the Western Bal-
23	kans on Russian natural gas supplies and fossil fuels
24	is in the national interest of the United States.

1	(18) The growing influence of China in the West-
2	ern Balkans could also have a deleterious impact on
3	strategic competition, democracy, and economic inte-
4	gration with Europe.
5	(19) In March 2022, President Biden launched
6	the European Democratic Resilience Initiative to bol-
7	ster democratic resilience, advance anti-corruption ef-
8	forts, and defend human rights in Ukraine and its
9	neighbors in response to Russia's war of aggression.
10	(20) The parliamentary and local elections held
11	in Serbia on December 17, 2023, and their immediate
12	aftermath are cause for deep concern about the state
13	of Serbia's democracy, including due to the final re-
14	port of the Organization for Security and Co-oper-
15	ation in Europe's Office for Democratic Institutions
16	and Human Rights, which—
17	(A) found "unjust conditions" for the elec-
18	tion;
19	(B) found "numerous procedural defi-
20	ciencies, including inconsistent application of
21	safeguards during voting and counting, frequent
22	instances of overcrowding, breaches in secrecy of
23	the vote, and numerous instances of group vot-
24	ing"; and

1	(C) asserted that "voting must be repeated"
2	in certain polling stations.
3	(21) The Organization for Security and Co-oper-
4	ation in Europe also noted that Serbian officials ac-
5	cused primarily peaceful protestors, opposition par-
6	ties, and civil society of "attempting to destabilize the
7	government", a concerning allegation that threatens
8	the safety of important elements of Serbian society.
9	(22) Democratic countries whose values are in
10	alignment with the United States make for stronger
11	and more durable partnerships.
12	SEC. 3. SENSE OF CONGRESS.
13	It is a sense of Congress that the United States
14	should—
15	(1) encourage increased trade and investment be-
16	tween the United States and allies and partners in
17	the Western Balkans;
18	(2) expand United States assistance to regional
19	integration efforts in the Western Balkans;
20	inityruiton effortis in the Western Dutkuns,
20	(3) strengthen and expand regional economic in-
20	
	(3) strengthen and expand regional economic in-
21	(3) strengthen and expand regional economic in- tegration in the Western Balkans, especially enter-
21 22	(3) strengthen and expand regional economic in- tegration in the Western Balkans, especially enter- prises owned by and employing women and youth;

1	tion, democratic and economic reform, and the reduc-
2	tion of poverty in the Western Balkans;
3	(5) increase United States trade and investment
4	with the Western Balkans, particularly in ways that
5	support countries' efforts—
6	(A) to decrease dependence on Russian en-
7	ergy sources and fossil fuels;
8	(B) to increase energy diversification, effi-
9	ciency, and conservation; and
10	(C) to facilitate the transition to cleaner
11	and more reliable sources of energy, including re-
12	newables, as appropriate;
13	(6) continue to assist in the development, within
14	the Western Balkans, of—
15	(A) strong civil societies;
16	(B) public-private partnerships;
17	(C) independent media;
18	(D) transparent, accountable, citizen-re-
19	sponsive governance, including equal representa-
20	tion for women and youth;
21	(E) political stability; and
22	(F) modern, free-market based economies.
23	(7) support the expeditious accession of those
24	Western Balkans countries that are not already mem-
25	bers to the European Union and to the North Atlantic

1	Treaty Organization (referred to in this section as
2	"NATO") for countries that desire and are eligible for
3	such membership;
4	(8) support—
5	(A) maintaining the full European Union
6	Force (EUFOR) mandate in Bosnia and
7	Herzegovina as being in the national security in-
8	terests of the United States;
9	(B) encouraging NATO and the European
10	Union to review their mission mandates and
11	posture in Bosnia and Herzegovina to ensure
12	they are playing a proactive role in establishing
13	a safe and secure environment, particularly in
14	the realm of defense;
15	(C) working within NATO to encourage
16	contingency planning for an international mili-
17	tary force to maintain a safe and secure environ-
18	ment in Bosnia and Herzegovina, especially if
19	Russia blocks reauthorization of the mission in
20	the United Nations; and
21	(D) a strengthened NATO headquarters in
22	Sarajevo;
23	(9) continue to support the European Union
24	membership aspirations of Albania, Bosnia and
25	Herzegovina, Kosovo, North Macedonia, Montenegro,

and Serbia by supporting meeting the benchmarks re quired for their accession;

3 (10) continue to support the overarching mission
4 of the Berlin Process and locally-driven initiatives
5 that are inclusive of all Western Balkans countries
6 and remains aligned with the objectives and stand7 ards laid out by the European Union as requirements
8 for accession to the European Union;

9 (11) continue to support the cultural heritage, and recognize the languages, of the Western Balkans; 10 11 (12)coordinate closely with the European 12 Union, the United Kingdom, and other allies and 13 partners on sanctions designations in Western Bal-14 kans countries and work to align efforts as much as 15 possible to demonstrate a clear commitment to up-16 holding democratic values;

(13) expand bilateral security cooperation with
non-NATO member Western Balkans countries, particularly efforts focused on regional integration and
cooperation, including through the Adriatic Charter,
which was launched at Tirana on May 2, 2003;

(14) increase efforts to combat Russian malign
influence campaigns and any other destabilizing or
disruptive activities targeting the Western Balkans
through engagement with government institutions, po-

tions, and industry leaders;

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litical stakeholders, journalists, civil society organiza-

3	(15) develop a series of cyber resilience stand-
4	ards, consistent with the Enhanced Cyber Defence
5	Policy and Readiness Action Plan endorsed at the
6	2014 Wales Summit of the North Atlantic Treaty Or-
7	ganization to expand cooperation with partners and
8	allies, including in the Western Balkans, on cyber se-
9	curity and ICT infrastructure;
10	(16) articulate clearly and unambiguously the
11	United States commitment to supporting democratic
12	values and respect for international law as the sole
13	path forward for the countries of the Western Bal-
14	kans; and
15	(17) prioritize partnerships and programming
16	with Western Balkan countries that demonstrate com-
17	mitment toward strengthening their democracies and
18	show respect for human rights.
19	SEC. 4. DEFINITIONS.
20	In this Act:
21	(1) APPROPRIATE CONGRESSIONAL COMMIT-
22	TEES.—The term "appropriate congressional commit-
23	tees" means—
24	(A) the Committee on Foreign Relations of
25	the Senate;
	•S 1651 RS

1	(B) the Committee on Appropriations of the
2	Senate;
3	(C) the Committee on Foreign Affairs of the
4	House of Representatives; and
5	(D) the Committee on Appropriations of the
6	House of Representatives.
7	(2) ICT.—The term "ICT" means information
8	and communication technology.
9	(3) Western Balkans.—The term 'Western
10	Balkans" means the region comprised of the following
11	countries:
12	(A) The Republic of Albania.
13	(B) Bosnia and Herzegovina.
14	(C) The Republic of Croatia.
15	(D) The Republic of Kosovo.
16	(E) Montenegro.
17	(F) The Republic of North Macedonia.
18	(G) The Republic of Serbia.
19	(4) Western balkans country.—The term
20	"Western Balkans country" means any country listed
21	in subparagraphs (A) through (G) of paragraph $(3)$ .
22	SEC. 5. CODIFICATION OF SANCTIONS RELATING TO THE
23	WESTERN BALKANS.
24	(a) IN GENERAL.—Each person listed or designated for
25	the imposition of sanctions under an executive order de-

scribed in subsection (c) as of the date of the enactment of
 this Act shall remain so designated, except as provided in
 subsections (d) and (e).

4 (b) CONTINUATION OF SANCTIONS AUTHORITIES.—
5 Each authority to impose sanctions provided for under an
6 executive order described in subsection (c) shall remain in
7 effect.

8 (c) EXECUTIVE ORDERS SPECIFIED.—The executive
9 orders specified in this subsection are—

(1) Executive Order 13219, as amended by Executive Order 13304 (50 U.S.C. 1701 note; relating to
blocking property of persons who threaten international stabilization efforts in the Western Balkans);
and

(2) Executive Order 14033 (50 U.S.C. 1701 note;
relating to blocking property and suspending entry
into the United States of certain persons contributing
to the destabilizing situation in the Western Balkans),
as in effect on such date of enactment.

20 (d) TERMINATION OF SANCTIONS.—The President may
21 terminate the application of a sanction described in sub22 section (a) with respect to a person if the President certifies
23 to the appropriate congressional committees that such per24 son—

1	(1) has not engaged in the activity that was the
2	basis for such sanctions, if applicable, during the two-
3	year period immediately preceding such termination
4	date; or
5	(2) otherwise no longer meets the criteria that
6	was the basis for such sanctions.
7	(e) WAIVER.—
8	(1) IN GENERAL.—The President may waive the
9	application of sanctions under this section for renew-
10	able periods not to exceed 180 days if the President—
11	(A) determines that such a waiver is in the
12	national security interests of the United States;
13	and
14	(B) not less than 15 days before the grant-
15	ing of the waiver, submits to the appropriate
16	congressional committees a notice of and jus-
17	tification for the waiver.
18	(2) FORM.—The waiver described in paragraph
19	(1) may be transmitted in classified form.
20	(f) Exceptions.—
21	(1) HUMANITARIAN ASSISTANCE.—Sanctions
22	under this Act shall not apply to—
23	(A) the conduct or facilitation of a trans-
24	action for the provision of agricultural commod-
25	ities, food, medicine, medical devices, humani-

1	tarian assistance, or for humanitarian purposes;
2	OT
3	(B) transactions that are necessary for, or
4	related to, the activities described in subpara-
5	graph (A).
6	(2) Compliance with international obliga-
7	TIONS AND LAW ENFORCEMENT ACTIVITIES.—Sanc-
8	tions under this Act shall not apply with respect to
9	an alien if admitting or paroling such alien is nec-
10	essary—
11	(A) to comply with United States obliga-
12	tions under—
13	(i) the Agreement between the United
14	Nations and the United States of America
15	regarding the Headquarters of the United
16	Nations, signed at Lake Success June 26,
17	1947, and entered into force November 21,
18	1947;
19	(ii) the Convention on Consular Rela-
20	tions, done at Vienna April 24, 1963, and
21	entered into force March 19, 1967; or
22	(iii) any other international agree-
23	ment; or
24	(B) to carry out or assist law enforcement
25	activity in the United States.

1	(3) Exception for intelligence activi-
2	TIES.—Sanctions under this Act shall not apply to—
3	(A) any activity subject to the reporting re-
4	quirements under title V of the National Secu-
5	rity Act of 1947 (50 U.S.C. 3091 et seq.); or
6	(B) any authorized intelligence activities of
7	the United States.
8	(4) EXCEPTION RELATING TO IMPORTATION OF
9	GOODS.—
10	(A) IN GENERAL.—The requirement to block
11	and prohibit all transactions in all property and
12	interests in property under this Act shall not in-
13	clude the authority or a requirement to impose
14	sanctions on the importation of goods.
15	(B) Defined term.—In this paragraph,
16	the term "good" means any article, natural or
17	manmade substance, material, supply or manu-
18	factured product, including inspection and test
19	equipment, and excluding technical data.
20	(g) RULEMAKING.—The President is authorized to pro-
21	mulgate such rules and regulations as may be necessary to
22	carry out the provisions of this section (which may include
23	regulatory exceptions), including under section 205 of the
24	International Emergency Economic Powers Act (50 U.S.C.
25	1704)).

(h) SUNSET.—This section shall cease to have force or
 effect beginning on the date that is 8 years after the date
 of the enactment of this Act.

## 4 SEC. 6. DEMOCRATIC AND ECONOMIC DEVELOPMENT AND 5 PROSPERITY INITIATIVES.

6 (a) ANTI-CORRUPTION INITIATIVE.—The Secretary of
7 State, through ongoing and new programs, shall develop an
8 initiative that—

9 (1) seeks to expand technical assistance in each 10 Western Balkans country, taking into account local 11 conditions and contingent on the agreement of the 12 host country government to develop new national 13 anti-corruption strategies;

(2) seeks to share best practices with, and provide training to, civilian law enforcement agencies
and judicial institutions, and other relevant administrative bodies, of the Western Balkans countries, to
improve the efficiency, transparency, and accountability of such agencies and institutions;

20 (3) strengthens existing national anti-corruption
21 strategies—

(A) to combat political corruption, particularly in the judiciary, independent election oversight bodies, and public procurement processes;
and

1	(B) to strengthen regulatory and legislative
2	oversight of critical governance areas, such as
3	freedom of information and public procurement,
4	including by strengthening cyber defenses and
5	ICT infrastructure networks;
6	(4) includes the Western Balkans countries in the
7	European Democratic Resilience Initiative of the De-
8	partment of State, or any equivalent successor initia-
9	tive, and considers the Western Balkans as a recipient
10	of anti-corruption funding for such initiative; and
11	(5) seeks to promote the important role of an
12	independent media in countering corruption through
13	engagements with governments of Western Balkan
14	countries and providing training opportunities for
15	journalists on investigative reporting.
16	(b) Prioritizing Cyber Resilience, Regional
17	Trade, and Economic Competitiveness.—
18	(1) Sense of congress.—It is the sense of
19	Congress that—
20	(A) promoting stronger economic, civic, and
21	political relationships among Western Balkans
22	countries will enable countries to better utilize
23	existing resources and maximize their economic
24	security and democratic resilience by reinforcing

1	cyber defenses and increasing trade in goods and
2	services among other countries in the region; and
3	(B) United States investments in and as-
4	sistance toward creating a more integrated re-
5	gion ensures political stability and security for
6	the region.
7	(2) 5-YEAR STRATEGY FOR ECONOMIC DEVELOP-
8	MENT AND DEMOCRATIC RESILIENCE IN WESTERN
9	BALKANS.—Not later than 180 days after the date of
10	the enactment of this Act, the Secretary of State and
11	the Administrator of the United States Agency for
12	International Development, in coordination with the
13	heads of other relevant Federal departments and
14	agencies, shall submit to the appropriate congres-
15	sional committees a regional economic development
16	and democratic resilience strategy for the Western
17	Balkans that complements the efforts of the European
18	Union, European nations, and other multilateral fi-
19	nancing institutions—
20	(A) to consider the full set of tools and re-
21	sources available from the relevant agencies;
22	(B) to include efforts to ensure coordination
23	with multilateral and bilateral partners, such as
24	the European Union, the World Bank, and other
25	relevant assistance frameworks;

1	(C) to include an initial public assessment
2	of—
3	(i) economic opportunities for which
4	United States businesses, or those of other
5	like-minded partner countries, would be
6	competitive;
7	(ii) legal, economic, governance,
8	infrastructural, or other barriers limiting
9	United States trade and investment in the
10	Western Balkans;
11	(iii) the effectiveness of all existing re-
12	gional cooperation initiatives, such as the
13	Open Balkan initiative and the Western
14	Balkans Common Regional Market; and
15	(iv) ways to increase United States
16	trade and investment within the Western
17	Balkans;
18	(D) to develop human and institutional ca-
19	pacity and infrastructure across multiple sectors
20	of economies, including clean energy, energy effi-
21	ciency, agriculture, small and medium-sized en-
22	terprise development, health, and cyber-security;
23	(E) to assist with the development and im-
24	plementation of regional and international trade
25	agreements;

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2	(G) to promote government and civil society
3	policies and programs that combat corruption
4	and encourage transparency (including by sup-
5	porting independent media by promoting the
6	safety and security of journalists), free and fair
7	competition, sound governance, judicial reform,
8	environmental stewardship, and business envi-
9	ronments conducive to sustainable and inclusive
10	economic growth; and
11	(H) to include a public diplomacy strategy

(H) to include a public alphomacy strategy
that describes the actions that will be taken by
relevant agencies to increase support for the
United States relationship by citizens of Western
Balkans countries.

16 (3) BRIEFING.—Not later than 90 days after the
17 date of the enactment of this Act, the Secretary of
18 State shall provide a briefing to the appropriate con19 gressional committees that describes the progress made
20 towards developing the strategy required under para21 graph (2).

22 (c) REGIONAL TRADE AND DEVELOPMENT INITIA-23 TIVE.—

24 (1) AUTHORIZATION.—The Secretary of State
25 and the Administrator of the United States Agency

1	for International Development, in coordination with
2	the heads of other relevant Federal departments and
3	agencies, may coordinate a regional trade and devel-
4	opment initiative for the region comprised of each
5	Western Balkans country and any European Union
6	member country that shares a border with a Western
7	Balkans country (referred to in this subsection as the
8	"Western Balkans region") in accordance with this
9	subsection.
10	(2) Initiative elements.—The initiative au-
11	thorized under paragraph (1) shall—
12	(A) promote private sector growth and com-
13	petitiveness and increase the capacity of busi-
14	nesses, particularly small and medium-sized en-
15	terprises, in the Western Balkans region;
16	(B) aim to increase intraregional exports to
17	countries in the Balkans and European Union
18	member states;
19	(C) aim to increase United States exports
20	to, and investments in, countries in the Balkans;
21	(D) support startup companies, including
22	companies led by youth or women, in the West-
23	ern Balkans region by—
24	(i) providing training in business
25	skills and leadership; and

1	(ii) providing opportunities to connect
2	to sources of capital;
3	(E) encourage and promote inward and
4	outward trade and investment through engage-
5	ment with the Western Balkans diaspora com-
6	munities in the United States and abroad;
7	(F) provide assistance to the governments
8	and civil society organizations of Western Bal-
9	kans countries to develop—
10	(i) regulations to ensure fair and effec-
11	tive investment; and
12	(ii) screening tools to identify and
13	deter malign investments and other coercive
14	economic practices;
15	(G) review existing assistance programming
16	relating to the Western Balkans across Federal
17	agencies—
18	(i) to eliminate duplication; and
19	(ii) to identify areas of potential co-
20	ordination within the Western Balkans re-
21	gion;
22	(H) identify areas where application of ad-
23	ditional resources could expand successful pro-
24	grams to 1 or more countries in the Western Bal-

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1	kans region by building on the existing experi-
2	ence and program architecture;
3	(I) compare existing single-country sector
4	analyses to determine areas of focus that would
5	benefit from a regional approach with respect to
6	the Western Balkans region; and
7	(J) promote intraregional trade throughout
8	the Western Balkans region through—
9	(i) programming, including grants, co-
10	operative agreements, and other forms of as-
11	sistance;
12	(ii) expanding awareness of the avail-
13	ability of loans and other financial instru-
14	ments from the United States Government;
15	and
16	(iii) coordinating access to existing
17	trade instruments available through allies
18	and partners in the Western Balkans re-
19	gion, including the European Union and
20	international financial institutions.
21	(3) Support for regional infrastructure
22	projects.—The initiative authorized under para-
23	graph (1) should facilitate and prioritize support for
~ (	

24 regional infrastructure projects, including—

1	(A) transportation projects that build roads,
2	bridges, railways and other physical infrastruc-
3	ture to facilitate travel of goods and people
4	throughout the Western Balkans region;
5	(B) technical support and investments need-
6	ed to meet United States and European Union
7	standards for air travel, including screening and
8	information sharing;
9	(C) the development of telecommunications
10	networks with trusted providers;
11	(D) infrastructure projects that connect
12	Western Balkans countries to each other and to
13	countries with which they share a border;
14	(E) the effective analysis of tenders and
15	transparent procurement processes;
16	(F) investment transparency programs that
17	will help countries in the Western Balkans ana-
18	lyze gaps and establish institutional and regu-
19	latory reforms necessary—
20	(i) to create an enabling environment
21	for trade and investment; and
22	(ii) to strengthen protections against
23	suspect investments through public procure-
24	ment and privatization and through foreign
25	direct investments;

1	(G) sharing best practices learned from the
2	United States and other international partners
3	to ensure that institutional and regulatory mech-
4	anisms for addressing these issues are fair, non-
5	arbitrary, effective, and free from corruption;
6	(H) projects that support regional energy
7	security and reduce dependence on Russian en-
8	ergy;
9	(I) technical assistance and generating pri-
10	vate investment in projects that promote
11	connectivity and energy-sharing in the Western
12	Balkans region;
13	(J) technical assistance to support regional
14	collaboration on environmental protection that
15	includes governmental, political, civic, and busi-
16	ness stakeholders; and
17	(K) technical assistance to develop financ-
18	ing options and help create linkages with poten-
19	tial financing institutions and investors.
20	(4) REQUIREMENTS.—All programming under
21	the initiative authorized under paragraph (1) shall—
22	(A) be open to the participation of Albania,
23	Bosnia and Herzegovina, Kosovo, Montenegro,
24	North Macedonia, and Serbia;

1	(B) be consistent with European Union ac-
2	cession requirements;
3	(C) be focused on retaining talent within
4	the Western Balkans;
5	(D) promote government policies in Western
6	Balkans countries that encourage free and fair
7	competition, sound governance, environmental
8	protection, and business environments that are
9	conducive to sustainable and inclusive economic
10	growth; and
11	(E) include a public diplomacy strategy to
12	inform local and regional audiences in the West-
13	ern Balkans region about the initiative, includ-
14	ing specific programs and projects.
15	(d) United States International Development
16	FINANCE CORPORATION.—
17	(1) APPOINTMENTS.—Not later than 1 year after
18	the date of the enactment of this Act, subject to the
19	availability of appropriations, the Chief Executive
20	Officer of the United States International Develop-
21	ment Finance Corporation, in collaboration with the
22	Secretary of State, should consider including a re-
23	gional office with responsibilities for the Western Bal-
24	kans within the Corporation's plans to open new re-
25	gional offices.

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1	(2) Joint Report.—Not later than 180 days
2	after the date of the enactment of this Act, the Chief
3	Executive Officer of the United States International
4	Development Finance Corporation and the Adminis-
5	trator of the United States Agency for International
6	Development shall submit a joint report to the appro-
7	priate congressional committees that includes—
8	(A) an assessment of the benefits of pro-
9	viding sovereign loan guarantees to countries in
10	the Western Balkans to support infrastructure
11	and energy diversification projects;
12	(B) an outline of additional resources, such
13	as tools, funding, and personnel, which may be
14	required to offer sovereign loan guarantees in the
15	Western Balkans; and
16	(C) an assessment of how the United States
17	International Development Finance Corporation
18	can deploy its insurance products in support of
19	bonds or other instruments issued to raise cap-
20	ital through United States financial markets in
21	the Western Balkans.
22	SEC. 7. PROMOTING CROSS-CULTURAL AND EDUCATIONAL
23	ENGAGEMENT.
24	(a) SENSE OF CONGRESS.—It is the sense of Congress
25	that—

1	(1) promoting partnerships between United
2	States universities and universities in the Western
3	Balkans, particularly universities in traditionally
4	under-served communities, advances United States
5	foreign policy goals and requires a whole-of-govern-
6	ment approach, including the utilization of public-
7	private partnerships;
8	(2) such university partnerships would provide
9	opportunities for exchanging academic ideas, tech-
10	nical expertise, research, and cultural understanding
11	for the benefit of the United States; and
12	(3) the seven countries in the Western Balkans
13	meet the requirements under section $105(c)(4)$ of the
14	Foreign Assistance Act of 1961 (22 U.S.C.
15	2151c(c)(4)).
16	(b) UNIVERSITY PARTNERSHIPS.—The President,
17	working through the Secretary of State, is authorized to
18	provide assistance, consistent with section 105 of the For-
19	eign Assistance Act of 1961 (22 U.S.C. 2151c), to promote
20	the establishment of partnerships between United States
21	universities and universities in the Western Balkans, in-
22	cluding—

23 (1) supporting research and analysis on foreign
24 policy, cyber resilience, and disinformation;

1	(2) working with partner governments to reform
2	policies, improve curricula, strengthen data systems,
3	train teachers and students, including English lan-
4	guage teaching, and to provide quality, inclusive
5	learning materials;
6	(3) encouraging knowledge exchanges to help pro-
7	vide individuals, particularly at-risk youth, women,
8	people with disabilities, and other vulnerable,
9	marginalized, or underserved communities, with rel-
10	evant education, training, and skills for meaningful
11	employment;
12	(4) promoting teaching and research exchanges
13	between institutions of higher education in the West-
14	ern Balkans and in the United States; and
15	(5) encouraging alliances and exchanges with
16	like-minded institutions of education within the West-
17	ern Balkans and the larger European continent.
18	SEC. 8. PEACE CORPS IN THE WESTERN BALKANS.
19	(a) Sense of Congress.—It is the sense of Congress
20	that the Peace Corps, whose mission is to promote world
21	peace and friendship, in part by helping the people of inter-
22	ested countries in meeting their need for trained men and
23	women, provides an invaluable opportunity to connect the
24	people of the United States with the people of the Western
25	Balkans.

(b) REPORT.—Not later than 180 days after the date
 of the enactment of this Act, the Director of the Peace Corps
 should submit a report to the appropriate congressional
 committees that includes an analysis of current opportuni ties for Peace Corps expansion in the Western Balkans re gion.

## 7 SEC. 9. YOUNG BALKAN LEADERS INITIATIVE.

8 (a) SENSE OF CONGRESS.—It is the sense of Congress 9 that regular people-to-people exchange programs that bring 10 religious leaders, journalists, civil society members, politi-11 cians, and other individuals from the Western Balkans to 12 the United States will strengthen existing relationships and 13 advance United States interests and shared values in the 14 Western Balkans region.

(b) BOLD LEADERSHIP PROGRAM FOR YOUNG BAL16 KANS LEADERS.—

(1) SENSE OF CONGRESS.—The Department of
State, through BOLD, a leadership program for
young leaders in certain Western Balkans countries,
plays an important role to develop young leaders in
improving civic engagement and economic development in Bosnia and Herzegovina, Serbia, and Montenegro.

(2) EXPANSION.—BOLD should be expanded,
 subject to the availability of appropriations, to the
 entire Western Balkans region.

4 (c) AUTHORIZATION.—The Secretary of State should
5 further develop and implement BOLD, which shall hereafter
6 be known as the "Young Balkan Leaders Initiative", to pro7 mote educational and professional development for young
8 adult leaders and professionals in the Western Balkans who
9 have demonstrated a passion to contribute to the continued
10 development of the Western Balkans region.

(d) CONDUCT OF INITIATIVE.—The goals of the Young
Balkan Leaders Initiative shall be—

(1) to further build the capacity of young Balkan
leaders in the Western Balkans in the areas of business and information technology, cyber security and
digitization, agriculture, civic engagement, and public administration;

(2) to support young Balkan leaders by offering
professional development, training, and networking
opportunities, particularly in the areas of leadership,
innovation, civic engagement, elections, human rights,
entrepreneurship, good governance, public administration, and journalism;

24 (3) to support young political, parliamentary,
25 and civic Balkan leaders in collaboration on regional

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sion;

initiatives related to good governance, environmental

protection, government ethics, and minority inclu-

(4) to provide increased economic and technical

5	assistance to young Balkan leaders to promote eco-
6	nomic growth and strengthen ties between businesses,
7	investors, and entrepreneurs in the United States and
8	in Western Balkans countries;
9	(5) to tailor such assistance to advance the par-
10	ticular objectives of each United States mission in the
11	Western Balkans within the framework outlined in
12	this subsection; and
13	(6) to secure funding for such assistance from ex-
14	isting funds available to each United States Mission
15	in the Western Balkans.
16	(e) Fellowships.—Under the Young Balkan Leaders
17	Initiative, the Secretary of State shall award fellowships
18	to young leaders from the Western Balkans who—
19	(1) are between 18 and 35 years of age;
20	(2) have demonstrated strong capabilities in en-
21	trepreneurship, innovation, public service, and leader-
22	ship;
23	(3) have had a positive impact in their commu-
24	nities, organizations, or institutions, including by
	•S 1651 RS

promoting cross-regional and multiethnic cooperation;
 and

3 (4) represent a cross-section of geographic, gen4 der, political, and cultural diversity.

*(f)* PUBLIC ENGAGEMENT AND LEADERSHIP CEN-*TER.*—Under the Young Balkan Leaders Initiative, the Sec-*retary of State shall take advantage of existing and future public diplomacy facilities (commonly known as "American Spaces") to hire staff and develop programming for the es- tablishment of a flagship public engagement and leadership center in the Western Balkans that seeks*—

12 (1) to counter disinformation and malign influ-13 ence;

14 (2) to promote cross-cultural engagement;

(3) to provide training for young leaders from
Western Balkans countries described in subsection (e);
(4) to harmonize the efforts of existing venues
throughout Western Balkans countries established by
the Office of American Spaces; and

20 (5) to annually bring together participants from
21 the Young Balkans Leaders Initiative to provide plat22 forms for regional networking.

(g) BRIEFING ON CERTAIN EXCHANGE PROGRAMS.—
(1) IN GENERAL.—Not later than 180 days after
the date of the enactment of this Act, the Secretary of

1	State shall provide a briefing to the appropriate con-
2	gressional committees that describes the status of ex-
3	change programs involving the Western Balkans re-
4	gion.
5	(2) ELEMENTS.—The briefing required under
6	paragraph (1) shall—
7	(A) assess the factors constraining the num-
8	ber and frequency of participants from Western
9	Balkans countries in the International Visitor
10	Leadership Program of the Department of State;
11	(B) identify the resources that are necessary
12	to address the factors described in subparagraph
13	(A); and
14	(C) describe a strategy for connecting alum-
15	ni and participants of professional development
16	exchange programs of the Department of State in
17	the Western Balkans with alumni and partici-
18	pants from other countries in Europe, to enhance
19	inter-region and intra-region people-to-people
20	ties.
21	SEC. 10. SUPPORTING CYBERSECURITY AND CYBER RESIL-
22	IENCE IN THE WESTERN BALKANS.
23	(a) Sense of Congress.—It is the sense of Congress
24	that—

1	(1) United States support for cybersecurity,
2	cyber resilience, and secure ICT infrastructure in
3	Western Balkans countries will strengthen the region's
4	ability to defend itself from and respond to malicious
5	cyber activity conducted by nonstate and foreign ac-
6	tors, including foreign governments, that seek to influ-
7	ence the region;
8	(2) insecure ICT networks that are vulnerable to
9	manipulation can increase opportunities for—
10	(A) the compromise of cyber infrastructure,
11	including data networks, electronic infrastruc-
12	ture, and software systems; and
13	(B) the use of online information operations
14	by adversaries and malign actors to undermine
15	United States allies and interests; and
16	(3) it is in the national security interest of the
17	United States to support the cybersecurity and cyber
18	resilience of Western Balkans countries.
19	(b) INTERAGENCY REPORT ON CYBERSECURITY AND
20	THE DIGITAL INFORMATION ENVIRONMENT IN WESTERN
21	BALKANS COUNTRIES.—Not later than 1 year after the date
22	of the enactment of this Act, the Secretary of State, in co-
23	ordination with the Secretary of Defense, the Secretary of
24	Homeland Security, and the heads of other relevant Federal

1	agencies, shall submit a report to the appropriate congres-
2	sional committees that contains—
3	(1) an overview of interagency efforts to strength-
4	en cybersecurity and cyber resilience in Western Bal-
5	kans countries;
6	(2) a review of the information environment in
7	each Western Balkans country;
8	(3) a review of existing United States Govern-
9	ment cyber and digital initiatives that—
10	(A) counter influence operations and safe-
11	guard elections and democratic processes in
12	Western Balkans countries;
13	(B) strengthen ICT infrastructure and cy-
14	bersecurity capacity in the Western Balkans;
15	(C) support democracy and internet free-
16	dom in Western Balkans countries; and
17	(D) build cyber capacity of governments
18	who are allies or partners of the United States;
19	(4) an assessment of cyber threat information
20	sharing between the United States and Western Bal-
21	kans countries;
22	(5) an assessment of—
23	(A) options for the United States to better
24	support cybersecurity and cyber resilience in

1	Western Balkans countries through changes to
2	current assistance authorities; and
3	(B) the advantages or limitations, such as
4	funding or office space, of posting cyber profes-
5	sionals from other Federal departments and
6	agencies to United States diplomatic posts in
7	Western Balkans countries and providing rel-
8	evant training to Foreign Service Officers; and
9	(6) any additional support needed from the
10	United States for the cybersecurity and cyber resil-
11	ience of the following NATO Allies: Albania, Monte-
12	negro, North Macedonia, and Croatia.
13	SEC. 11. RELATIONS BETWEEN KOSOVO AND SERBIA.
14	(a) Sense of Congress.—It is the sense of Congress
15	that—
16	(1) the Agreement on the Path to Normalization
17	of Relations, which was agreed to by Kosovo and Ser-
18	bia on February 27, 2023, with the facilitation of the
19	European Union, is a positive step forward in ad-
20	vancing normalization between the two countries;
21	(2) Serbia and Kosovo should seek to make im-
22	mediate progress on the Implementation Annex to the
23	agreement referred to in paragraph (1);
24	(3) once sufficient progress has been made on the
25	Implementation Annex, the United States should con-

1	sider advancing initiatives to strengthen bilateral re-
2	lations with both countries, which could include—
3	(A) establishing bilateral strategic dialogues
4	with Kosovo and Serbia; and
5	(B) advancing concrete initiatives to deepen
6	trade and investment with both countries; and
7	(4) the United States should continue to support
8	a comprehensive final agreement between Kosovo and
9	Serbia based on mutual recognition.
10	(b) STATEMENT OF POLICY.—It is the policy of the
11	United States Government that—
12	(1) it shall not pursue any policy that advocates
13	for land swaps, partition, or other forms of redrawing
14	borders along ethnic lines in the Western Balkans as
15	a means to arbitrate disputes between nation states in
16	the region; and
17	(2) it should support pluralistic democracies in
18	countries in the Western Balkans as a means to pre-
19	vent a return to the ethnic strife that once character-
20	ized the region.
21	SEC. 12. REPORTS ON RUSSIAN AND CHINESE MALIGN IN-
22	FLUENCE OPERATIONS AND CAMPAIGNS IN
23	THE WESTERN BALKANS.
24	(a) REPORTS REQUIRED—Not later than 180 days
25	after the date of the enactment of this Act, and every two

1	years thereafter, the Secretary of State, in coordination
2	with the Secretary of Defense, the Director of National In-
3	telligence, and the heads of other Federal departments or
4	agencies, as appropriate, shall submit a report to the appro-
5	priate congressional committees regarding Russian and
6	Chinese malign influence operations and campaigns carried
7	out with respect to Balkan countries that seek—
8	(1) to undermine democratic institutions;
9	(2) to promote political instability; and
10	(3) to harm the interests of the United States
11	and North Atlantic Treaty Organization member and
12	partner states in the Western Balkans.
13	(b) ELEMENTS.—Each report submitted pursuant to
14	subsection (a) shall include—
15	(1) an assessment of the objectives of the Russian
16	Federation and the People's Republic of China re-
17	garding malign influence operations and campaigns
18	carried out with respect to Western Balkans coun-
19	tries—
20	(A) to undermine democratic institutions,
21	including the planning and execution of demo-
22	cratic elections;
23	(B) to promote political instability; and
24	(C) to manipulate the information environ-
25	ment;

1	(2) the activities and roles of the Department of
2	State and other relevant Federal agencies in coun-
3	tering Russian and Chinese malign influence oper-
4	ations and campaigns;
5	(3) a comprehensive list identifying—
6	(A) each network, entity and individual, to
7	the extent such information is available, of Rus-
8	sia, China, or any other country with which
9	Russia or China may cooperate, that is sup-
10	porting such Russian or Chinese malign influ-
11	ence operations or campaigns, including the pro-
12	vision of financial or operational support to ac-
13	tivities in a Western Balkans country that may
14	limit freedom of speech or create barriers of ac-
15	cess to democratic processes, including exercising
16	the right to vote in a free and fair election; and
17	(B) the role of each such entity in providing
18	such support;
19	(4) the identification of the tactics, techniques,
20	and procedures used in Russian or Chinese malign
21	influence operations and campaigns in Western Bal-
22	kans countries;
23	(5) an assessment of the effect of previous Rus-
24	sian or Chinese malign influence operations and cam-
25	paigns that targeted alliances and partnerships of the

1	United States Armed Forces in the Western Balkans,
2	including the effectiveness of such operations and
3	campaigns in achieving the objectives of Russia and
4	China, respectively;
5	(6) the identification of each Western Balkans
6	country with respect to which Russia or China has
7	conducted or attempted to conduct a malign influence
8	operation or campaign;
9	(7) an assessment of the capacity and efforts of
10	NATO and of each individual Western Balkans coun-
11	try to counter Russian or Chinese malign influence
12	operations and campaigns carried out with respect to
13	Western Balkans countries;
14	(8) the efforts by the United States to combat
15	such malign influence operations in the Western Bal-
16	kans, including through the Countering Russian In-
17	fluence Fund and the Countering People's Republic of
18	China Malign Influence Fund;
19	(9) an assessment of the tactics, techniques, and
20	procedures that the Secretary of State, in consultation
21	with the Director of National Intelligence and the
22	Secretary of Defense, determines are likely to be used
23	in future Russian or Chinese malign influence oper-
24	ations and campaigns carried out with respect to
25	Western Balkans countries; and

(10) recommended authorities or activities that
 the Department of State and other relevant Federal
 agencies could enact to increase the United States
 Government's capacity to counter Russian and Chi nese malign influence operations and campaigns in
 Western Balkans countries.
 (c) FORM.—Each report required under subsection (a)

8 shall be submitted in unclassified form, but may include9 a classified annex.

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## A BILL

To encourage increased trade and investment between the United States and the countries in the Western Balkans, and for other purposes.

MAY 7, 2024

Reported with an amendment