

113TH CONGRESS  
1ST SESSION

# S. 165

To provide for Indian trust asset management reform, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JANUARY 28, 2013

Mr. CRAPO (for himself and Mr. RISCH) introduced the following bill; which  
was read twice and referred to the Committee on Indian Affairs

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## A BILL

To provide for Indian trust asset management reform, and  
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Indian Trust Asset Reform Act”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—RECOGNITION OF TRUST RESPONSIBILITY

Sec. 101. Congressional statement of findings.

Sec. 102. Congressional reaffirmation of policy.

TITLE II—INDIAN TRUST ASSET MANAGEMENT DEMONSTRATION  
PROJECT ACT

- Sec. 201. Short title.  
 Sec. 202. Definitions.  
 Sec. 203. Establishment of demonstration project; selection of participating Indian tribes.  
 Sec. 204. Indian trust asset management plan.  
 Sec. 205. Effect of title.

TITLE III—RESTRUCTURING BUREAU OF INDIAN AFFAIRS AND  
OFFICE OF SPECIAL TRUSTEE

- Sec. 301. Purpose.  
 Sec. 302. Definitions.  
 Sec. 303. Under Secretary for Indian Affairs.  
 Sec. 304. Transfer of functions of Assistant Secretary for Indian Affairs.  
 Sec. 305. Office of Special Trustee for American Indians.  
 Sec. 306. Cost savings recommendations.  
 Sec. 307. Hiring preference.

1           **TITLE I—RECOGNITION OF**  
 2           **TRUST RESPONSIBILITY**

3   **SEC. 101. CONGRESSIONAL STATEMENT OF FINDINGS.**

4           The Congress, after careful review of the Federal  
 5 Government’s historical and special legal relationship  
 6 with, and resulting responsibilities to, American Indian  
 7 people, finds that—

8                   (1) the relationship of Indian tribes to the  
 9 United States is founded in part on the settled doctrine  
 10 of the law of nations that when a stronger sovereign  
 11 assumes authority over a weaker sovereign, the stronger one  
 12 assumes a duty of protection for the weaker one, which does not  
 13 surrender its right to self-government;

15                   (2) the United States fiduciary responsibilities  
 16 to Indians also constitutes a foundational basis for,  
 17 not merely a function of, congressional legislation re-

1        regarding Indians because it constitutes an inherent  
2        presupposition of our constitutional structure, which  
3        provides an inherent limit on the exercise and appli-  
4        cation of the Indian Commerce Clause and the Trea-  
5        ty Clause of the Constitution;

6            (3) the United States fiduciary responsibilities  
7        to Indians also are founded in part on specific com-  
8        mitments made through written treaties and agree-  
9        ments securing peace, in exchange for which Indians  
10       have surrendered claims to vast tracts of land, which  
11       provided legal consideration for permanent, ongoing  
12       performance of Federal trust duties; and

13           (4) the foregoing historic Federal-tribal rela-  
14       tions and understandings have benefitted the people  
15       of the United States as a whole for centuries and es-  
16       tablished enduring and enforceable Federal obliga-  
17       tions to which the national honor has been com-  
18       mitted.

19 **SEC. 102. CONGRESSIONAL REAFFIRMATION OF POLICY.**

20       Pursuant to its constitutionally vested authority over  
21 Indian affairs, the Congress hereby reaffirms the following  
22 regarding the proper discharge of the United States fidu-  
23 ciary responsibilities to Indians—

24           (1) enforceable fiduciary duties necessarily arise  
25       when the United States assumes control or super-

1 vision over tribal trust assets even though nothing is  
2 said expressly in the governing statutes or regula-  
3 tions, unless Congress has expressly specified other-  
4 wise;

5 (2) in general, the most exacting common-law  
6 fiduciary standards which govern private trustees  
7 also govern the United States when it manages In-  
8 dian trust assets, and enforceable Federal trust du-  
9 ties for Indian trust asset management are not lim-  
10 ited to the express terms of statutes and regulations;

11 (3) the fact that the United States simulta-  
12 neously performs another task for another interest  
13 that Congress has obligated it by statute to do does  
14 not compromise or limit the United States enforce-  
15 able fiduciary obligations to Indians; and

16 (4) the United States fiduciary responsibilities  
17 to Indian tribes include and are not limited by a  
18 duty to promote tribal self-determination regarding  
19 governmental authority and economic development.

20 **TITLE II—INDIAN TRUST ASSET**  
21 **MANAGEMENT DEMONSTRA-**  
22 **TION PROJECT ACT**

23 **SEC. 201. SHORT TITLE.**

24 This title may be cited as the “Indian Trust Asset  
25 Management Demonstration Project Act of 2013”.

1 **SEC. 202. DEFINITIONS.**

2 In this title:

3 (1) PROJECT.—The term “Project” means the  
4 Indian trust asset management demonstration  
5 project established under section 203(a).

6 (2) INDIAN TRIBE.—The term “Indian tribe”  
7 means an Indian tribe that—

8 (A) is federally recognized; and

9 (B) submits an application under section  
10 203(c).

11 (3) SECRETARY.—The term “Secretary” means  
12 the Secretary of the Interior.

13 **SEC. 203. ESTABLISHMENT OF DEMONSTRATION PROJECT;  
14 SELECTION OF PARTICIPATING INDIAN  
15 TRIBES.**

16 (a) IN GENERAL.—The Secretary shall establish and  
17 carry out an Indian trust asset management demonstra-  
18 tion project, in accordance with this title.

19 (b) SELECTION OF PARTICIPATING INDIAN  
20 TRIBES.—

21 (1) INDIAN TRIBES.—

22 (A) IN GENERAL.—Any Indian tribe shall  
23 be eligible to participate in the Project if—

24 (i) the Indian tribe submits to the  
25 Secretary an application under subsection  
26 (c); and

1 (ii) the Secretary approves the appli-  
2 cation of the Indian tribe.

3 (2) NOTICE.—

4 (A) IN GENERAL.—The Secretary shall  
5 provide a written notice to each Indian tribe ap-  
6 proved to participate in the Project.

7 (B) CONTENTS.—A notice under subpara-  
8 graph (A) shall include—

9 (i) a statement that the application of  
10 the Indian tribe has been approved by the  
11 Secretary; and

12 (ii) a requirement that the Indian  
13 tribe shall submit to the Secretary a pro-  
14 posed Indian trust asset management plan  
15 in accordance with section 204.

16 (c) APPLICATION.—

17 (1) IN GENERAL.—To be eligible to participate  
18 in the Project, an Indian tribe shall submit to the  
19 Secretary a written application in accordance with  
20 paragraph (2).

21 (2) REQUIREMENTS.—The Secretary shall take  
22 into consideration an application under this sub-  
23 section only if the application—

24 (A) includes a copy of a resolution or other  
25 appropriate action by the governing body of the

1 Indian tribe, as determined by the Secretary, in  
2 support of or authorizing the application;

3 (B) is received by the Secretary after the  
4 date of enactment of this Act; and

5 (C) states that the Indian tribe is request-  
6 ing to participate in the Project.

7 (d) DURATION.—The Project shall remain in effect  
8 for a period of 8 years after the date of enactment of this  
9 Act.

10 **SEC. 204. INDIAN TRUST ASSET MANAGEMENT PLAN.**

11 (a) PROPOSED PLAN.—

12 (1) SUBMISSION.—After the date on which an  
13 Indian tribe receives a notice from the Secretary  
14 under section 203(b)(2), the Indian tribe shall sub-  
15 mit to the Secretary a proposed Indian trust asset  
16 management plan in accordance with paragraph (2).

17 (2) CONTENTS.—A proposed Indian trust asset  
18 management plan shall include provisions that—

19 (A) identify the trust assets that will be  
20 subject to the plan, including financial and non-  
21 financial trust assets;

22 (B) establish trust asset management ob-  
23 jectives and priorities for Indian trust assets  
24 that are located within the reservation, or oth-

1           erwise subject to the jurisdiction, of the Indian  
2           tribe;

3           (C) allocate trust asset management fund-  
4           ing that is available for the Indian trust assets  
5           subject to the plan in order to meet the trust  
6           asset management objectives and priorities;

7           (D) if the Indian tribe has contracted or  
8           compact functions or activities under the In-  
9           dian Self-Determination and Education Assist-  
10          ance Act (25 U.S.C. 450 et seq.) relating to the  
11          management of trust assets—

12           (i) identify the functions or activities  
13           that are being performed by the Indian  
14           tribe under the contracts or compacts; and

15           (ii) describe the proposed manage-  
16           ment systems, practices, and procedures  
17           that the Indian tribe will follow;

18          (E) establish procedures for nonbinding  
19          mediation or resolution of any dispute between  
20          the Indian tribe and the United States relating  
21          to the trust asset management plan;

22          (F) include a process for the Indian tribe  
23          and the Federal agencies affected by the trust  
24          asset management plan to conduct annual eval-



1           uations to ensure that trust assets are being  
2           managed in accordance with the plan; and

3           (G) identify any Federal regulations that  
4           will be superseded by the plan.

5           (3) AUTHORITY OF INDIAN TRIBES TO DE-  
6           VELOP SYSTEMS, PRACTICES, AND PROCEDURES.—  
7           For purposes of preparing and carrying out a man-  
8           agement plan under this section, an Indian tribe  
9           that has compacted or contracted activities or func-  
10          tions under the Indian Self-Determination and Edu-  
11          cation Assistance Act (25 U.S.C. 450 et seq.), for  
12          purposes of carrying out the activities or functions,  
13          may develop and carry out trust asset management  
14          systems, practices, and procedures that differ from  
15          any such systems, practices, and procedures used by  
16          the Secretary in managing the trust assets if the  
17          systems, practices, and procedures of the Indian  
18          tribe meet the requirements of the laws, standards,  
19          and responsibilities described in subsection (c).

20          (4) TECHNICAL ASSISTANCE AND INFORMA-  
21          TION.—The Secretary shall provide to an Indian  
22          tribe any technical assistance and information, in-  
23          cluding budgetary information, that the Indian tribe  
24          determines to be necessary for preparation of a pro-

1 posed plan on receipt of a written request from the  
2 Indian tribe.

3 (b) APPROVAL AND DISAPPROVAL OF PROPOSED  
4 PLANS.—

5 (1) APPROVAL.—

6 (A) IN GENERAL.—Not later than 120  
7 days after the date on which an Indian tribe  
8 submits a proposed Indian trust asset manage-  
9 ment plan under subsection (a), Secretary shall  
10 approve or disapprove the proposed plan.

11 (B) REQUIREMENTS FOR DISAPPROVAL.—  
12 The Secretary shall approve a proposed plan  
13 unless the Secretary determines that—

14 (i) the proposed plan fails to address  
15 a requirement under subsection (a)(2);

16 (ii) the proposed plan includes one or  
17 more provisions that are inconsistent with  
18 subsection (c); or

19 (iii) the cost of implementing the pro-  
20 posed plan exceeds the amount of funding  
21 available for the management of trust as-  
22 sets that would be subject to the proposed  
23 plan.

24 (2) ACTION ON DISAPPROVAL.—

1 (A) NOTICE.—If the Secretary disapproves  
2 a proposed plan under paragraph (1)(B), the  
3 Secretary shall provide to the Indian tribe a  
4 written notice of the disapproval, including any  
5 reason why the proposed plan was disapproved.

6 (B) ACTION BY TRIBES.—If a proposed  
7 plan is disapproved under paragraph (1)(B),  
8 the Indian tribe may resubmit an amended pro-  
9 posed plan not later than 90 days after the date  
10 on which the Indian tribe receives the notice  
11 under subparagraph (A).

12 (3) FAILURE TO APPROVE OR DISAPPROVE.—If  
13 the Secretary fails to approve or disapprove a pro-  
14 posed plan in accordance with paragraph (1), the  
15 plan shall be considered to be approved.

16 (4) JUDICIAL REVIEW.—An Indian tribe may  
17 seek judicial review of the determination of the Sec-  
18 retary in accordance with subchapter II of chapter  
19 5, and chapter 7, of title 5, United States Code  
20 (commonly known as the “Administrative Procedure  
21 Act”) if—

22 (A) the Secretary disapproves the proposed  
23 plan of the Indian tribe under paragraph (1) or  
24 (3); and

1 (B) the Indian tribe has exhausted any  
2 other administrative remedy available to the In-  
3 dian tribe.

4 (c) APPLICABLE LAWS; STANDARDS; TRUST RE-  
5 SPONSIBILITY.—

6 (1) APPLICABLE LAWS.—An Indian trust asset  
7 management plan, and any activity carried out  
8 under the plan, shall not be approved unless the pro-  
9 posed plan is consistent with—

10 (A) all Federal treaties, statutes, Executive  
11 orders, and court decisions that are applicable  
12 to the trust assets, or the management of the  
13 trust assets, identified in the plan; and

14 (B) all tribal laws that are applicable to  
15 the trust assets, or the management of trust as-  
16 sets, identified in the plan, except to the extent  
17 that the laws are inconsistent with the treaties,  
18 statutes, Executive orders, and court decisions  
19 referred to in subparagraph (A).

20 (2) STANDARDS.—Subject to the laws referred  
21 to in paragraph (1)(A), an Indian trust asset man-  
22 agement plan shall not be approved unless the Sec-  
23 retary determines that the plan will—

24 (A) protect trust assets from loss, waste,  
25 and unlawful alienation;

1 (B) promote the interests of the beneficial  
2 owner of the trust asset;

3 (C) conform, to the maximum extent prac-  
4 ticable, to the preferred use of the trust asset  
5 by the beneficial owner, unless the use is incon-  
6 sistent with a treaty, statute, regulation, Execu-  
7 tive order, or court decision referred to in para-  
8 graph (1)(A);

9 (D) protect any applicable treaty-based  
10 fishing, hunting and gathering, and similar  
11 rights relating to the use, access, or enjoyment  
12 of a trust asset; and

13 (E) require that any activity carried out  
14 under the plan be carried out in good faith and  
15 with loyalty to the beneficial owner of the trust  
16 asset.

17 (3) TRUST RESPONSIBILITY.—An Indian trust  
18 asset management plan shall not be approved unless  
19 the Secretary determines that the plan is consistent  
20 with the trust responsibility of the United States to  
21 the Indian tribe and individual Indians.

22 (d) TERMINATION OF PLAN.—

23 (1) IN GENERAL.—An Indian tribe may termi-  
24 nate an Indian trust asset management plan on any  
25 date after the date on which a proposed Indian trust

1 asset management plan is approved by providing to  
2 the Secretary—

3 (A) a notice of the intent of the Indian  
4 tribe to terminate the plan; and

5 (B) a resolution of the governing body of  
6 the Indian tribe authorizing the termination of  
7 the plan.

8 (2) EFFECTIVE DATE.—A termination of an In-  
9 dian trust asset management plan under paragraph  
10 (1) takes effect on October 1 of the first fiscal year  
11 following the date on which a notice is provided to  
12 the Secretary under paragraph (1)(A).

13 **SEC. 205. EFFECT OF TITLE.**

14 (a) LIABILITY.—Nothing in this title, or a trust asset  
15 management plan approved under section 204, shall inde-  
16 pendently diminish, increase, create, or otherwise affect  
17 the liability of the United States or an Indian tribe partici-  
18 pating in the Project for any loss resulting from the man-  
19 agement of an Indian trust asset under an Indian trust  
20 asset management plan.

21 (b) EFFECT ON OTHER LAWS.—Except for any regu-  
22 lation superseded by a trust asset management plan ap-  
23 proved under section 204, nothing in this title amends or  
24 otherwise affects the application of any treaty, statute,  
25 regulation, Executive order, or court decision that is appli-

1 cable to Indian trust assets or the management or admin-  
2 istration of Indian trust assets.

3 (c) TRUST RESPONSIBILITY.—Nothing in this title  
4 diminishes or otherwise affects the trust responsibility of  
5 the United States to Indian tribes and individual Indians.

6 **TITLE III—RESTRUCTURING BU-**  
7 **REAU OF INDIAN AFFAIRS**  
8 **AND OFFICE OF SPECIAL**  
9 **TRUSTEE**

10 **SEC. 301. PURPOSE.**

11 The purpose of this title is to ensure a more effective  
12 and accountable administration of duties of the Secretary  
13 of the Interior with respect to providing services and pro-  
14 grams to Indians and Indian tribes, including the manage-  
15 ment of Indian trust resources.

16 **SEC. 302. DEFINITIONS.**

17 In this title:

18 (1) BUREAU.—The term “Bureau” means the  
19 Bureau of Indian Affairs.

20 (2) OFFICE.—The term “Office” means the Of-  
21 fice of Trust Reform Implementation and Oversight  
22 referred to in section 303(c).

23 (3) SECRETARY.—The term “Secretary” means  
24 the Secretary of the Interior.

1           (4) UNDER SECRETARY.—The term “Under  
2       Secretary” means the individual appointed to the po-  
3       sition of Under Secretary for Indian Affairs, estab-  
4       lished by section 303(a).

5 **SEC. 303. UNDER SECRETARY FOR INDIAN AFFAIRS.**

6       (a) ESTABLISHMENT OF POSITION.—There is estab-  
7       lished in the Department of the Interior the position of  
8       Under Secretary for Indian Affairs, who shall report di-  
9       rectly to the Secretary.

10       (b) APPOINTMENT.—

11           (1) IN GENERAL.—Except as provided in para-  
12       graph (2), the Under Secretary shall be appointed  
13       by the President, by and with the advice and consent  
14       of the Senate.

15           (2) EXCEPTION.—The officer serving as the As-  
16       sistant Secretary for Indian Affairs on the date of  
17       enactment of this Act may assume the position of  
18       Under Secretary without appointment under para-  
19       graph (1) if—

20           (A) the officer was appointed as Assistant  
21       Secretary for Indian Affairs, by the President  
22       by and with the advice and consent of the Sen-  
23       ate; and



1           (B) not later than 180 days after the date  
2           of enactment of this Act, the Secretary ap-  
3           proves the assumption.

4           (c) DUTIES.—In addition to the duties transferred to  
5 the Under Secretary under sections 304 and 305, the  
6 Under Secretary, acting through an Office of Trust Re-  
7 form Implementation and Oversight, shall—

8           (1) carry out any activity relating to trust fund  
9           accounts and trust resource management of the Bu-  
10          reau (except any activity carried out under the Of-  
11          fice of the Special Trustee for American Indians be-  
12          fore the date on which the Office of the Special  
13          Trustee is abolished), in accordance with the Amer-  
14          ican Indian Trust Fund Management Reform Act of  
15          1994 (25 U.S.C. 4001 et seq.);

16          (2) develop and maintain an inventory of Indian  
17          trust assets and resources;

18          (3) coordinate with the Special Trustee for  
19          American Indians to ensure an orderly transition of  
20          the functions of the Special Trustee under section  
21          305;

22          (4) supervise any activity carried out by the De-  
23          partment of the Interior relating to Indian affairs,  
24          including—

1 (A) to the extent that the activities relate  
2 to Indian affairs, activities carried out by—

3 (i) the Commissioner of Reclamation;

4 (ii) the Director of the Bureau of  
5 Land Management;

6 (iii) the Director of the Office of Nat-  
7 ural Resources Revenue;

8 (iv) the Director of the National Park  
9 Service; and

10 (v) the Director of the U.S. Fish and  
11 Wildlife Service; and

12 (B) intergovernmental relations between  
13 the Bureau and Indian tribal governments;

14 (5) to the maximum extent practicable, coordi-  
15 nate activities and policies of the Bureau with activi-  
16 ties and policies of—

17 (A) the Bureau of Reclamation;

18 (B) the Bureau of Land Management;

19 (C) the Office of Natural Resources Rev-  
20 enue;

21 (D) the National Park Service; and

22 (E) the U.S. Fish and Wildlife Service;

23 (6) provide for regular consultation with Indi-  
24 ans and Indian tribes that own interests in trust re-  
25 sources and trust fund accounts;

1           (7) manage and administer Indian trust re-  
2           sources in accordance with any applicable Federal  
3           law;

4           (8) take steps to protect the security of data re-  
5           lating to individual Indian and Indian tribal trust  
6           accounts; and

7           (9) take any other measure the Under Sec-  
8           retary determines to be necessary with respect to In-  
9           dian affairs.

10 **SEC. 304. TRANSFER OF FUNCTIONS OF ASSISTANT SEC-**  
11 **RETARY FOR INDIAN AFFAIRS.**

12           (a) **TRANSFER OF FUNCTIONS.**—There is transferred  
13 to the Under Secretary any function of the Assistant Sec-  
14 retary for Indian Affairs that has not been carried out  
15 by the Assistant Secretary as of the date of enactment  
16 of this Act.

17           (b) **DETERMINATIONS OF CERTAIN FUNCTIONS BY**  
18 **THE OFFICE OF MANAGEMENT AND BUDGET.**—If nec-  
19 essary, the Office of Management and Budget shall make  
20 any determination relating to the functions transferred  
21 under subsection (a).

22           (c) **PERSONNEL PROVISIONS.**—

23           (1) **APPOINTMENTS.**—The Under Secretary  
24           may appoint and fix the compensation of such offi-  
25           cers and employees as the Under Secretary deter-

1 mines to be necessary to carry out any function  
2 transferred under this section.

3 (2) REQUIREMENTS.—Except as otherwise pro-  
4 vided by law—

5 (A) an officer or employee described in  
6 paragraph (1) shall be appointed in accordance  
7 with the civil service laws; and

8 (B) the compensation of the officer or em-  
9 ployee shall be fixed in accordance with title 5,  
10 United States Code.

11 (d) DELEGATION AND ASSIGNMENT.—

12 (1) IN GENERAL.—Except as otherwise ex-  
13 pressly prohibited by law or otherwise provided by  
14 this section, the Under Secretary may—

15 (A) delegate any of the functions trans-  
16 ferred to the Under Secretary by this section  
17 and any function transferred or granted to the  
18 Under Secretary after the date of enactment of  
19 this Act to such officers and employees of the  
20 Office as the Under Secretary may designate;  
21 and

22 (B) authorize successive redelegations of  
23 such functions as the Under Secretary deter-  
24 mines to be necessary.

1           (2) DELEGATION.—No delegation of functions  
2           by the Under Secretary under this section shall re-  
3           lieve the Under Secretary of responsibility for the  
4           administration of the functions.

5           (e) REORGANIZATION.—The Under Secretary may—

6           (1) allocate or reallocate any function trans-  
7           ferred under this section among the officers of the  
8           Office; and

9           (2) establish, consolidate, alter, or discontinue  
10          such organizational entities in the Office, as the  
11          Under Secretary determines to be necessary.

12          (f) RULES.—The Under Secretary may prescribe, in  
13          accordance with the provisions of chapters 5 and 6 of title  
14          5, United States Code, such rules and regulations as the  
15          Under Secretary determines to be necessary to administer  
16          and manage the functions of the Office.

17          (g) TRANSFER AND ALLOCATIONS OF APPROPRIA-  
18          TIONS AND PERSONNEL.—

19          (1) IN GENERAL.—Except as otherwise pro-  
20          vided in this section, the personnel employed in con-  
21          nection with, and the assets, liabilities, contracts,  
22          property, records, and unexpended balances of ap-  
23          propriations, authorizations, allocations, and other  
24          funds employed, used, held, arising from, available  
25          to, or to be made available in connection with, the

1 functions transferred by this section, subject to sec-  
2 tion 1531 of title 31, United States Code, shall be  
3 transferred to the Office.

4 (2) UNEXPENDED FUNDS.—Unexpended funds  
5 transferred pursuant to this subsection shall be used  
6 only for the purposes for which the funds were origi-  
7 nally authorized and appropriated.

8 (h) INCIDENTAL TRANSFERS.—

9 (1) IN GENERAL.—To carry out this section,  
10 the Director of the Office of Management and Budget,  
11 at any time the Director may provide, may—

12 (A) make such determinations as are nec-  
13 essary with regard to the functions transferred  
14 by this section; and

15 (B) make such additional incidental dis-  
16 positions of personnel, assets, liabilities, grants,  
17 contracts, property, records, and unexpended  
18 balances of appropriations, authorizations, allo-  
19 cations, and other funds held, used, arising  
20 from, available to, or to be made available in  
21 connection with such functions, as are nec-  
22 essary.

23 (2) TERMINATION OF AFFAIRS.—The Director  
24 of the Office of Management and Budget shall pro-  
25 vide for the termination of the affairs of all entities

1 terminated by this section and for any further meas-  
2 ures and dispositions as are necessary to effectuate  
3 the purposes of this section.

4 (i) EFFECT ON PERSONNEL.—

5 (1) IN GENERAL.—Except as otherwise pro-  
6 vided by this section, the transfer pursuant to this  
7 section of full-time personnel (except special Govern-  
8 ment employees) and part-time personnel holding  
9 permanent positions shall not cause any such em-  
10 ployee to be separated or reduced in grade or com-  
11 pensation for a period of at least 1 year after the  
12 date of transfer of the employee under this section.

13 (2) EXECUTIVE SCHEDULE POSITIONS.—Except  
14 as otherwise provided in this section, any person  
15 who, on the day preceding the date of enactment of  
16 this Act, held a position compensated in accordance  
17 with the Executive Schedule prescribed in chapter  
18 53 of title 5, United States Code, and who, without  
19 a break in service, is appointed to a position in the  
20 Office having duties comparable to the duties per-  
21 formed immediately preceding such appointment  
22 shall continue to be compensated in the new position  
23 at not less than the rate provided for the previous  
24 position, for the duration of the service of the person  
25 in the new position.

1           (3) TERMINATION OF CERTAIN POSITIONS.—  
2           Positions whose incumbents are appointed by the  
3           President, by and with the advice and consent of the  
4           Senate, the functions of which are transferred by  
5           this title, shall terminate on the date of enactment  
6           of this Act.

7           (j) SEPARABILITY.—If a provision of this section or  
8           the application of this section to any person or cir-  
9           cumstance is held invalid, neither the remainder of this  
10          section nor the application of the provision to other per-  
11          sons or circumstances shall be affected.

12          (k) TRANSITION.—The Under Secretary may use—

13               (1) the services of the officers, employees, and  
14               other personnel of the Assistant Secretary for Indian  
15               Affairs relating to functions transferred to the Office  
16               by this section; and

17               (2) funds appropriated to the functions trans-  
18               ferred to the Office by this section for such period  
19               of time as may reasonably be needed to facilitate the  
20               orderly implementation of this section.

21          (l) REFERENCES.—Any reference in a Federal law,  
22          Executive order, rule, regulation, delegation of authority,  
23          or document relating to the Assistant Secretary for Indian  
24          Affairs, with respect to functions transferred under this



1 section, shall be deemed to be a reference to the Under  
2 Secretary.

3 (m) RECOMMENDED LEGISLATION.—Not later than  
4 180 days after the effective date of this title, the Under  
5 Secretary, in consultation with the appropriate committees  
6 of Congress and the Director of the Office of Management  
7 and Budget, shall submit to Congress any recommenda-  
8 tions relating to additional technical and conforming  
9 amendments to Federal law to reflect the changes made  
10 by this section.

11 (n) EFFECT OF SECTION.—

12 (1) CONTINUING EFFECT OF LEGAL DOCU-  
13 MENTS.—Any legal document relating to a function  
14 transferred by this section that is in effect on the  
15 date of enactment of this Act shall continue in effect  
16 in accordance with the terms of the document until  
17 the document is modified or terminated by—

18 (A) the President;

19 (B) the Under Secretary;

20 (C) a court of competent jurisdiction; or

21 (D) operation of Federal or State law.

22 (2) PROCEEDINGS NOT AFFECTED.—This sec-  
23 tion shall not affect any proceeding (including a no-  
24 tice of proposed rulemaking, an administrative pro-  
25 ceeding, and an application for a license, permit,

1 certificate, or financial assistance) relating to a  
2 function transferred under this section that is pend-  
3 ing before the Assistant Secretary on the date of en-  
4 actment of this Act.

5 **SEC. 305. OFFICE OF SPECIAL TRUSTEE FOR AMERICAN IN-**  
6 **DIANS.**

7 (a) **TERMINATION.**—Notwithstanding sections 302  
8 and 303 of the American Indian Trust Fund Management  
9 Reform Act of 1994 (25 U.S.C. 4042; 4043), the Office  
10 of Special Trustee for American Indians shall terminate  
11 on the effective date of this section.

12 (b) **TRANSFER OF FUNCTIONS.**—There is transferred  
13 to the Under Secretary any function of the Special Trustee  
14 for American Indians that has not been carried out by  
15 the Special Trustee as of the effective date of this section.

16 (c) **DETERMINATIONS OF CERTAIN FUNCTIONS BY**  
17 **THE OFFICE OF MANAGEMENT AND BUDGET.**—If nec-  
18 essary, the Office of Management and Budget shall make  
19 any determination relating to the functions transferred  
20 under subsection (b).

21 (d) **PERSONNEL PROVISIONS.**—

22 (1) **APPOINTMENTS.**—The Under Secretary  
23 may appoint and fix the compensation of such offi-  
24 cers and employees as the Under Secretary deter-

1 mines to be necessary to carry out any function  
2 transferred under this section.

3 (2) REQUIREMENTS.—Except as otherwise pro-  
4 vided by law—

5 (A) any officer or employee described in  
6 paragraph (1) shall be appointed in accordance  
7 with the civil service laws; and

8 (B) the compensation of such an officer or  
9 employee shall be fixed in accordance with title  
10 5, United States Code.

11 (e) DELEGATION AND ASSIGNMENT.—

12 (1) IN GENERAL.—Except as otherwise ex-  
13 pressly prohibited by law or otherwise provided by  
14 this section, the Under Secretary may—

15 (A) delegate any of the functions trans-  
16 ferred to the Under Secretary under this sec-  
17 tion and any function transferred or granted to  
18 the Under Secretary after the effective date of  
19 this section to such officers and employees of  
20 the Office as the Under Secretary may des-  
21 ignate; and

22 (B) authorize successive redelegations of  
23 the functions as are necessary.

24 (2) DELEGATION.—No delegation of functions  
25 by the Under Secretary under this section shall re-

1       lieve the Under Secretary of responsibility for the  
2       administration of the functions.

3       (f) REORGANIZATION.—The Under Secretary may—

4             (1) allocate or reallocate any function trans-  
5       ferred under subsection (b) among the officers of the  
6       Office; and

7             (2) establish, consolidate, alter, or discontinue  
8       such organizational entities in the Office as the  
9       Under Secretary determines to be necessary.

10       (g) RULES.—The Under Secretary may prescribe, in  
11       accordance with the provisions of chapters 5 and 6 of title  
12       5, United States Code, such rules and regulations as the  
13       Under Secretary determines to be necessary to administer  
14       and manage the functions of the Office.

15       (h) TRANSFER AND ALLOCATIONS OF APPROPRIA-  
16       TIONS AND PERSONNEL.—Except as otherwise provided  
17       in this section, the personnel employed in connection with,  
18       and the assets, liabilities, contracts, property, records, and  
19       unexpended balances of appropriations, authorizations, al-  
20       locations, and other funds employed, used, held, arising  
21       from, available to, or to be made available in connection  
22       with the functions transferred by this section, subject to  
23       section 1531 of title 31, United States Code, shall be  
24       transferred to the Office.

25       (i) INCIDENTAL TRANSFERS.—

1           (1) IN GENERAL.—To carry out this section,  
2 the Director of the Office of Management and Budget,  
3 at any time the Director may provide, may—

4           (A) make such determinations as are nec-  
5 essary with regard to the functions transferred  
6 by this section; and

7           (B) make such additional incidental dis-  
8 positions of personnel, assets, liabilities, grants,  
9 contracts, property, records, and unexpended  
10 balances of appropriations, authorizations, allo-  
11 cations, and other funds held, used, arising  
12 from, available to, or to be made available in  
13 connection with such functions, as are nec-  
14 essary.

15           (2) TERMINATION OF AFFAIRS.—The Director  
16 of the Office of Management and Budget shall pro-  
17 vide for the termination of the affairs of all entities  
18 terminated by this section and for any further meas-  
19 ures and dispositions as are necessary to effectuate  
20 the purposes of this section.

21           (j) EFFECT ON PERSONNEL.—

22           (1) IN GENERAL.—Except as otherwise pro-  
23 vided by this section, the transfer pursuant to this  
24 section of full-time personnel (except special Govern-  
25 ment employees) and part-time personnel holding

1 permanent positions shall not cause any such em-  
2 ployee to be separated or reduced in grade or com-  
3 pensation for a period of at least 1 year after the  
4 date of transfer of the employee under this section.

5 (2) EXECUTIVE SCHEDULE POSITIONS.—Except  
6 as otherwise provided in this section, any person  
7 who, on the day preceding the effective date of this  
8 section, held a position compensated in accordance  
9 with the Executive Schedule prescribed in chapter  
10 53 of title 5, United States Code, and who, without  
11 a break in service, is appointed to a position in the  
12 Office having duties comparable to the duties per-  
13 formed immediately preceding such appointment,  
14 shall continue to be compensated in the new position  
15 at not less than the rate provided for the previous  
16 position, for the duration of the service of the person  
17 in the new position.

18 (3) TERMINATION OF CERTAIN POSITIONS.—  
19 Positions the incumbents of which are appointed by  
20 the President, by and with the advice and consent  
21 of the Senate, and the functions of which are trans-  
22 ferred by this title, shall terminate on the effective  
23 date of this section.

24 (k) SEPARABILITY.—If a provision of this section or  
25 the application of this section to any person or cir-

1 cumstance is held invalid, neither the remainder of this  
2 section nor the application of the provision to other per-  
3 sons or circumstances shall be affected.

4 (l) TRANSITION.—The Under Secretary may use—

5 (1) the services of the officers, employees, and  
6 other personnel of the Special Trustee relating to  
7 functions transferred to the Office by this section;  
8 and

9 (2) funds appropriated to those functions for  
10 such period of time as may reasonably be needed to  
11 facilitate the orderly implementation of this section.

12 (m) REFERENCES.—Any reference in a Federal law,  
13 Executive order, rule, regulation, delegation of authority,  
14 or document relating to the Special Trustee, with respect  
15 to functions transferred under this section, shall be  
16 deemed to be a reference to the Under Secretary.

17 (n) RECOMMENDED LEGISLATION.—Not later than  
18 180 days after the effective date of this title, the Under  
19 Secretary, in consultation with the appropriate committees  
20 of Congress and the Director of the Office of Management  
21 and Budget, shall submit to Congress any recommenda-  
22 tions relating to additional technical and conforming  
23 amendments to Federal law to reflect the changes made  
24 by this section.

25 (o) EFFECT OF SECTION.—

1           (1) CONTINUING EFFECT OF LEGAL DOCU-  
2           MENTS.—Any legal document relating to a function  
3           transferred by this section that is in effect on the ef-  
4           fective date of this section shall continue in effect in  
5           accordance with the terms of the document until the  
6           document is modified or terminated by—

- 7                   (A) the President;  
8                   (B) the Under Secretary;  
9                   (C) a court of competent jurisdiction; or  
10                  (D) operation of Federal or State law.

11           (2) PROCEEDINGS NOT AFFECTED.—This sec-  
12           tion shall not affect any proceeding (including a no-  
13           tice of proposed rulemaking, an administrative pro-  
14           ceeding, and an application for a license, permit,  
15           certificate, or financial assistance) relating to a  
16           function transferred under this section that is pend-  
17           ing before the Special Trustee on the effective date  
18           of this section.

19           (p) EFFECTIVE DATE.—This section shall take effect  
20           on the earlier of—

- 21                   (1) April 1, 2014; or  
22                   (2) 180 days after the date of enactment of this  
23           Act.



1 **SEC. 306. COST SAVINGS RECOMMENDATIONS.**

2 (a) COST SAVINGS IDENTIFICATION.—Not later than  
3 60 days after the effective date referred to in section  
4 305(p), the Under Secretary shall initiate procedures to—

5 (1) identify the programs, functions, services,  
6 and activities (or any portions of programs, func-  
7 tions, services, or activities) that the Under Sec-  
8 retary will not have to operate or carry out as a re-  
9 sult of any transfer of functions and personnel under  
10 section 305;

11 (2) identify the amounts that the Secretary  
12 would have otherwise expended to operate or carry  
13 out each program, function, service, and activity (or  
14 any portion of a program, function, service, or activ-  
15 ity) identified pursuant to paragraph (1); and

16 (3) provide to the Secretary and the tribal rep-  
17 resentatives of the Tribal/Interior Budget Council,  
18 not later than 120 days after the effective date re-  
19 ferred to in section 305(p), a list of the programs,  
20 functions, services, and activities (or any portions of  
21 programs, functions, services, or activities) identified  
22 pursuant paragraph (1) and the amounts associated  
23 with each program, function, service, and activity (or  
24 any portion of a program, function, service, or activ-  
25 ity) identified pursuant to paragraph (2).

1           (b) **TRIBAL RECOMMENDATIONS.**—Not later than  
2 120 days after the date on which the tribal representatives  
3 receive the information described in subsection (a)(3), the  
4 tribal representatives of the Tribal/Interior Budget Coun-  
5 cil may provide recommendations to the Secretary and the  
6 Office of Management and Budget on how any amounts  
7 or cost savings should be reallocated and incorporated into  
8 future budget requests.

9 **SEC. 307. HIRING PREFERENCE.**

10           In appointing or otherwise hiring any employee to the  
11 Office, the Under Secretary shall give preference to Indi-  
12 ans in accordance with section 12 of the Act of June 8,  
13 1934 (25 U.S.C. 472).

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