

116TH CONGRESS  
1ST SESSION

# S. 1445

To provide a coordinated regional response to manage effectively the endemic violence and humanitarian crisis in El Salvador, Guatemala, and Honduras.

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## IN THE SENATE OF THE UNITED STATES

MAY 14, 2019

Mr. SCHUMER (for himself, Mr. DURBIN, Mrs. FEINSTEIN, Mr. MENENDEZ, Mr. LEAHY, Ms. HIRONO, Mr. CARPER, Ms. BALDWIN, Mr. SCHATZ, Ms. SMITH, Mr. CARDIN, Mr. WYDEN, Mr. MURPHY, Mr. BENNET, Ms. KLOBUCHAR, Mr. REED, Ms. WARREN, Ms. DUCKWORTH, Ms. ROSEN, Ms. CORTEZ MASTO, Mr. KAINE, Mrs. MURRAY, Mr. BOOKER, Ms. HASSAN, Mr. WHITEHOUSE, Mr. UDALL, Mr. BLUMENTHAL, Mr. VAN HOLLEN, Mr. WARNER, Mrs. GILLIBRAND, Mr. SANDERS, Ms. HARRIS, Mr. MARKEY, Mr. MERKLEY, Mr. HEINRICH, and Mr. KING) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To provide a coordinated regional response to manage effectively the endemic violence and humanitarian crisis in El Salvador, Guatemala, and Honduras.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Central America Reform and Enforcement Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Sense of Congress.
- Sec. 4. Definitions.

TITLE I—ADVANCING REFORMS IN CENTRAL AMERICA TO  
 ADDRESS THE FACTORS DRIVING MIGRATION

Subtitle A—Strengthening the Capacity of Central American Governments To  
 Protect and Provide for Their Own People

- Sec. 111. United States Strategy for Engagement in Central America.
- Sec. 112. Authorization of appropriations for United States Strategy for Engagement in Central America.
- Sec. 113. Strengthening the rule of law and combating corruption.
- Sec. 114. Combating criminal violence and improving citizen security.
- Sec. 115. Tackling extreme poverty and advancing economic development.

Subtitle B—Conditions, Limitations, and Certifications on United States  
 Assistance

- Sec. 121. Assistance funding available without condition.
- Sec. 122. Conditions on assistance related to combating, smuggling, and providing for screening and safety of migrants.
- Sec. 123. Conditions on assistance related to progress on specific issues.
- Sec. 124. Additional limitations.
- Sec. 125. Restrictions on reprogramming.

Subtitle C—Effectively Coordinating United States Engagement in Central  
 America

- Sec. 131. United States Coordinator for Engagement in Central America.

Subtitle D—United States Leadership for Engaging International Donors and  
 Partners

- Sec. 141. Requirement for strategy to secure support of international donors and partners.

TITLE II—CRACKING DOWN ON CRIMINAL GANGS, CARTELS, AND  
 COMPLICIT OFFICIALS

Subtitle A—Strengthening Cooperation Among Law Enforcement Agencies To  
 Target Smugglers and Traffickers

- Sec. 211. Enhanced international cooperation to combat human smuggling and trafficking.
- Sec. 212. Enhanced investigation and prosecution of human smuggling and trafficking.
- Sec. 213. Information campaign on dangers of irregular migration.

Subtitle B—Strengthening the Ability of the United States Government To  
 Crack Down on Smugglers, Traffickers, and Drug Cartels

- Sec. 221. Enhanced penalties for organized smuggling schemes.
- Sec. 222. Expanding financial sanctions on narcotics trafficking and money laundering.
- Sec. 223. Support for FBI transnational anti-gang task forces for countering criminal gangs.
- Sec. 224. Sense of Congress regarding the expansion of targeted sanctions related to corruption and human rights abuses.

Subtitle C—Creating New Penalties for Hindering Immigration, Border, and Customs Controls

- Sec. 231. Hindering immigration, border, and customs controls.

TITLE III—MINIMIZING BORDER CROSSINGS BY EXPANDING PROCESSING OF REFUGEE CHILDREN AND FAMILIES IN-COUNTRY AND IN THE REGION AND BY STRENGTHENING REPATRIATION INITIATIVES

Subtitle A—Providing Alternative Safe Havens in Mexico and the Region

- Sec. 311. Strengthening internal asylum systems in Mexico and other countries.

Subtitle B—Expanding Refugee Processing in Mexico and Central America for Third Country Resettlement

- Sec. 321. Expanding refugee processing in Mexico and Central America for third country resettlement.

Subtitle C—Establishing Legal Channels to the United States

- Sec. 331. Program to adjust the status of certain vulnerable refugees from Central America.

TITLE IV—MONITORING AND SUPPORTING UNACCOMPANIED ALIEN CHILDREN AFTER PROCESSING AT THE BORDER

- Sec. 401. Definitions; authorization of appropriations.
- Sec. 402. Family reunification.
- Sec. 403. Authorization of appropriations.

Subtitle A—Strengthening the Government’s Ability To Oversee the Safety and Well-being of Children and Support Children Forcibly Separated From Their Families

- Sec. 411. Health care in shelters for unaccompanied alien children.
- Sec. 412. Services to unaccompanied alien children after placement.
- Sec. 413. Background checks to ensure the safe placement of unaccompanied alien children.
- Sec. 414. Responsibility of sponsor for immigration court compliance and child well-being.
- Sec. 415. Monitoring unaccompanied alien children.

Subtitle B—Funding to States and School Districts; Supporting Education and Safety

- Sec. 421. Funding to States to conduct State criminal checks and child abuse and neglect checks.
- Sec. 422. Unaccompanied alien children in schools.

TITLE V—ENSURING ORDERLY AND HUMANE MANAGEMENT OF  
CHILDREN AND FAMILIES SEEKING PROTECTION

Subtitle A—Providing a Fair and Efficient Legal Process for Children and  
Vulnerable Families Seeking Asylum

- Sec. 511. Court appearance compliance and legal orientation.  
 Sec. 512. Fair day in court for kids.  
 Sec. 513. Access to counsel and legal orientation at detention facilities.  
 Sec. 514. Report on access to counsel.  
 Sec. 515. Authorization of appropriations.

Subtitle B—Reducing Significant Delays in Immigration Court

- Sec. 521. Eliminate immigration court backlogs.  
 Sec. 522. Improved training for immigration judges and members of the Board  
of Immigration Appeals.  
 Sec. 523. New technology to improve court efficiency.

Subtitle C—Reducing the Likelihood of Repeated Migration to the United  
States

- Sec. 531. Establishing reintegration and monitoring services for repatriating  
children.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) Since 2008, incidents of murder, other vio-  
 4 lent crime, and corruption perpetrated by criminal  
 5 networks, armed gangs and groups, and illicit traf-  
 6 ficking organizations have remained at alarming lev-  
 7 els in El Salvador, Guatemala, and Honduras.

8 (2) In 2017, El Salvador and Honduras—

9 (A) continued to be among the most vio-  
 10 lent countries in Latin America and the world,  
 11 with 60 and 42 murders for every 100,000 peo-  
 12 ple, respectively; and

13 (B) were characterized by a high preva-  
 14 lence of gang-related violence and crimes involv-  
 15 ing sexual and gender-based violence.

1           (3) El Salvador and Honduras are both among  
2 the top 3 countries in the world with the highest  
3 child homicide rates, with more than 22 and 32  
4 deaths per 100,000 children respectively, according  
5 to the nongovernmental organization Save the Chil-  
6 dren.

7           (4) A November 2017 report by the United Na-  
8 tions Development Programme and UN Women  
9 stated that femicide “is taking on a devastating  
10 magnitude and trend in Central America, where 2 in  
11 every 3 women murdered, are killed because of their  
12 gender.”.

13           (5) Since 2014, elevated numbers of unaccom-  
14 panied minors, women, and other vulnerable individ-  
15 uals have fled violence in Central America’s North-  
16 ern Triangle and left for the United States in search  
17 of protection.

18           (6) Unaccompanied minors emigrating from El  
19 Salvador, Guatemala, and Honduras cite violence,  
20 forced gang recruitment, extortion, poverty, and lack  
21 of opportunity as reasons for leaving their home  
22 countries.

23           (7) Challenges to the rule of law in the North-  
24 ern Triangle continue to be exacerbated by high lev-  
25 els of impunity related to murders and violent crime.

1 In 2015, approximately 95 percent of murders tak-  
2 ing place in Honduras and El Salvador remained  
3 unresolved.

4 (8) The presence of major drug trafficking or-  
5 ganizations in the Northern Triangle contributes to  
6 violence, corruption, and criminality. According to  
7 the Department of State's 2017 International Nar-  
8 cotics Control Strategy Report, El Salvador, Guate-  
9 mala, and Honduras continue to be transit countries  
10 for illicit drugs originating from countries in South  
11 America that are destined for the United States.

12 (9) In June 2018, the Office of the United Na-  
13 tions High Commissioner for Human Rights found  
14 that in El Salvador, a pattern of behavior among se-  
15 curity personnel and weak institutional responses  
16 may have resulted in extrajudicial executions and ex-  
17 cessive use of force, with official figures indicating  
18 an alarming increase in the number of persons (al-  
19 leged gang-members) who have been killed by secu-  
20 rity personnel.

21 (10) Widespread public sector corruption in the  
22 Northern Triangle undermines economic and social  
23 development and directly affects regional political  
24 stability.

1           (11) Human rights defenders, journalists, trade  
2           unionists, social leaders, and LGBT activists in the  
3           Northern Triangle face dire conditions, as evidenced  
4           by—

5                   (A) the March 2016 murder of the promi-  
6           nent Honduran environmental activist, Berta  
7           Caceres; and

8                   (B) the ongoing targeted killing of civil so-  
9           ciety leaders in all 3 countries in the Northern  
10          Triangle.

11          (12) The Northern Triangle struggles with high  
12          levels of economic insecurity. In 2016, 60.9 percent  
13          of Hondurans and 38 percent of Salvadorans lived  
14          below the poverty line. In 2014, 59.3 percent of  
15          Guatemalans lived below the poverty line.

16          (13) Weak investment climates, low levels of tax  
17          collection, and low levels of educational opportunity  
18          are barriers to inclusive economic growth and social  
19          development in the Northern Triangle.

20          (14) In January 2018 and May 2018, the  
21          Trump Administration announced the termination of  
22          Temporary Protected Status designations for Hon-  
23          duras and El Salvador, respectively, which would af-  
24          fect more than 500,000 individuals and their United

1 States citizen children who may have to return to  
2 dangerous conditions in those countries.

3 (15) In a November 2017 letter to the Depart-  
4 ment of Homeland Security, then Secretary of State  
5 Rex Tillerson warned that as a result of ending  
6 Temporary Protected Status, the Governments of El  
7 Salvador and Honduras “may take retaliatory ac-  
8 tions counter to our long-standing national security  
9 and economic interests like withdrawing their coun-  
10 ternarcotics and anti-gang cooperation with the  
11 United States, reducing their willingness to accept  
12 the return of their deported citizens, or refraining  
13 from efforts to control illegal migration.”.

14 **SEC. 3. SENSE OF CONGRESS.**

15 It is the sense of Congress that—

16 (1) United States support is necessary to ad-  
17 dress irregular migration by addressing the violence  
18 and humanitarian crisis in the Northern Triangle,  
19 which has resulted in the elevated numbers of Cen-  
20 tral American unaccompanied children, women, and  
21 other refugees and migrants arriving at the South-  
22 western border of the United States;

23 (2) the violence and humanitarian crisis is  
24 linked to the severe challenges posed by—



1 (A) high rates of homicide, sexual and gen-  
2 der-based violence, and violent crime per-  
3 petrated by armed criminal actors, including  
4 drug trafficking organizations and criminal  
5 gangs, such as the MS-13 and 18th Street  
6 gangs;

7 (B) endemic corruption carried out by or-  
8 ganized networks and the weak rule of law, in-  
9 cluding the limited institutional capacity of na-  
10 tional police forces, public prosecutors, and  
11 court systems; and

12 (C) the limited capabilities and lack of po-  
13 litical will on the part of Northern Triangle  
14 governments to establish the rule of law, guar-  
15 antee security, and ensure the well-being of  
16 their citizens;

17 (3) the United States must work with inter-  
18 national partners—

19 (A) to address the complicated conditions  
20 in the Northern Triangle that contribute to the  
21 violence and humanitarian crisis; and

22 (B) to guarantee protections for vulnerable  
23 populations, particularly women and children,  
24 fleeing violence in the region;

1           (4) the Plan of the Alliance for Prosperity in  
2 the Northern Triangle, which was developed by the  
3 Governments of El Salvador, Guatemala, and Hon-  
4 duras, with the technical assistance of the Inter-  
5 American Development Bank, represents a com-  
6 prehensive approach to address the complex situa-  
7 tion in the Northern Triangle;

8           (5) the United States Strategy for Engagement  
9 in Central America, as first developed by President  
10 Obama and Vice President Biden, provides impor-  
11 tant support for the Alliance for Prosperity and  
12 other United States national security priorities, in-  
13 cluding rule of law and anti-corruption initiatives;

14           (6) President Trump’s decision to reduce  
15 United States foreign assistance to El Salvador,  
16 Guatemala, and Honduras from funding levels set in  
17 fiscal years 2017 and 2018—

18           (A) poses a serious risk to United States  
19 national security; and

20           (B) will damage the efforts of the United  
21 States to address the underlying conditions  
22 causing citizens of El Salvador, Guatemala, and  
23 Honduras to flee their homelands and migrate  
24 to the United States;

1           (7) the Trump Administration’s proposed cuts  
2           in United States foreign assistance for Central  
3           America for fiscal year 2020, if implemented, would  
4           undermine the United States ability to work with  
5           the Governments of El Salvador, Guatemala, and  
6           Honduras to address critical United States national  
7           security priorities and the factors driving migration  
8           to the United States;

9           (8) the Trump Administration must reverse its  
10          decision to terminate the Temporary Protected Sta-  
11          tus designations for El Salvador and Honduras in  
12          order to prevent negative consequences to United  
13          States foreign policy objectives;

14          (9) the United States should partner with the  
15          Government of Mexico—

16                 (A) to strengthen Mexico’s internal asylum  
17                 system; and

18                 (B) ensure that Mexico upholds inter-  
19                 national and humanitarian standards;

20          (10) combating corruption in the Northern Tri-  
21          angle must remain a critical priority and the United  
22          States must continue its public and financial support  
23          for the United Nation’s Commission Against Impu-  
24          nity in Guatemala (CICIG) and the Organization of  
25          American States’ Mission to Support the Fight

1       Against Corruption and Impunity in Honduras  
2       (MACCIH) as part of this effort;

3               (11) the Government of Guatemala should re-  
4       verse its efforts—

5                       (A) to terminate CICIG’s mandate; and

6                       (B) to undermine the effectiveness of  
7       CICIG’s ongoing operations, including prohib-  
8       iting the current CICIG Commissioner from en-  
9       tering the country; and

10               (12) it is imperative for the United States to  
11       implement a multi-year strategy and sustain a long-  
12       term commitment to addressing the underlying fac-  
13       tors causing Central Americans to flee their coun-  
14       tries by strengthening citizen security, the rule of  
15       law, democratic governance, the protection of human  
16       rights, and inclusive economic growth in the North-  
17       ern Triangle.

18 **SEC. 4. DEFINITIONS.**

19       In this Act:

20               (1) **INTELLIGENCE COMMUNITY.**—The term  
21       “intelligence community” has the meaning given the  
22       term in section 3(4) of the National Security Act of  
23       1947 (50 U.S.C. 3003(4)).

1           (2) NORTHERN TRIANGLE.—The term “North-  
2       ern Triangle” means El Salvador, Guatemala, and  
3       Honduras.

4           (3) PLACEMENT.—The term “placement”  
5       means the placement of an unaccompanied alien  
6       child with a sponsor.

7           (4) PLAN.—The term “Plan” means the Plan  
8       of the Alliance for Prosperity in the Northern Tri-  
9       angle.

10          (5) SPONSOR.—The term “sponsor” means a  
11       sponsor referred to in section 462(b)(4) of the  
12       Homeland Security Act of 2002 (6 U.S.C.  
13       279(b)(4)).

14          (6) UNACCOMPANIED ALIEN CHILD.—The term  
15       “unaccompanied alien child” has the meaning given  
16       the term in section 462(g) of the Homeland Security  
17       Act of 2002 (6 U.S.C. 279(g)).

1 **TITLE I—ADVANCING REFORMS**  
2 **IN CENTRAL AMERICA TO AD-**  
3 **DRESS THE FACTORS DRIV-**  
4 **ING MIGRATION**

5 **Subtitle A—Strengthening the Ca-**  
6 **capacity of Central American Gov-**  
7 **ernments To Protect and Pro-**  
8 **vide for Their Own People**

9 **SEC. 111. UNITED STATES STRATEGY FOR ENGAGEMENT IN**  
10 **CENTRAL AMERICA.**

11 (a) IN GENERAL.—Not later than 90 days after the  
12 date of the enactment of this Act, the Secretary of State  
13 shall submit to Congress a 5-year, interagency strategy,  
14 titled “the United States Strategy for Engagement in  
15 Central America”, to advance reforms in Central Amer-  
16 ican countries that address the factors driving migration.

17 (b) ELEMENTS.—The strategy under subsection (a)  
18 shall include efforts to—

19 (1) strengthen the rule of law, improve access  
20 to justice, and bolster the effectiveness and inde-  
21 pendence of judicial systems and public prosecutors’  
22 offices, and the effectiveness of civilian police forces;

23 (2) combat corruption and improve public sec-  
24 tor transparency;

1           (3) confront and counter the violence and crime  
2 perpetrated by armed criminal gangs, illicit traf-  
3 ficking organizations, and organized crime;

4           (4) disrupt money laundering operations and  
5 the illicit financial operations of criminal networks,  
6 armed gangs, illicit trafficking organizations, and  
7 human smugglers;

8           (5) strengthen democratic governance and pro-  
9 mote greater respect for internationally recognized  
10 human rights, labor rights, fundamental freedoms,  
11 and the media, including through the protection of  
12 human rights and environmental defenders, other  
13 civil society activists, and journalists;

14           (6) enhance the capability of Central American  
15 governments to protect and provide for vulnerable  
16 and at-risk populations;

17           (7) address the underlying causes of poverty  
18 and inequality;

19           (8) address the constraints to inclusive eco-  
20 nomic growth in Central America;

21           (9) prevent and respond to endemic levels of  
22 sexual and gender-based violence; and

23           (10) enhance accountability for government of-  
24 ficials, including security force personnel, credibly al-

1       leged to have committed gross violations of human  
2       rights or other crimes.

3       (c) COORDINATION AND CONSULTATION.—In formu-  
4       lating the strategy under subsection (a), the Secretary of  
5       State shall—

6               (1) coordinate with the Secretary of the Treas-  
7       ury, the Secretary of Defense, the Secretary of  
8       Homeland Security, the Attorney General, and the  
9       Administrator of the United States Agency for  
10      International Development; and

11              (2) consult with the Director of National Intel-  
12      ligence.

13      (d) SUPPORT FOR CENTRAL AMERICAN EFFORTS.—  
14      To the degree feasible, the strategy under subsection (a)  
15      shall support or complement efforts being carried out by  
16      the Governments of El Salvador, of Guatemala, and of  
17      Honduras under the Plan, in coordination with the Inter-  
18      American Development Bank and other bilateral and mul-  
19      tilateral donors.

20      (e) PRIORITIZATION.—The strategy under subsection  
21      (a) shall prioritize programs and initiatives to address the  
22      key factors in Central American countries that contribute  
23      to the flight of unaccompanied alien children and other  
24      individuals to the United States.



1 **SEC. 112. AUTHORIZATION OF APPROPRIATIONS FOR**  
2 **UNITED STATES STRATEGY FOR ENGAGE-**  
3 **MENT IN CENTRAL AMERICA.**

4 There are authorized to be appropriated  
5 \$1,500,000,000 for fiscal year 2020 to carry out the strat-  
6 egy described in section 111.

7 **SEC. 113. STRENGTHENING THE RULE OF LAW AND COM-**  
8 **BATING CORRUPTION.**

9 (a) **IN GENERAL.**—In advancing the strategy de-  
10 scribed in section 111, of the amounts authorized to be  
11 appropriated pursuant to section 112, \$550,000,000 are  
12 authorized to be made available to the Secretary of State  
13 and the Administrator of the United States Agency for  
14 International Development to strengthen the rule of law,  
15 combat corruption, consolidate democratic governance,  
16 and defend human rights.

17 (b) **ASSISTANCE FOR CENTRAL AMERICA.**—The Sec-  
18 retary and the Administrator may use the amounts made  
19 available under subsection (a) to provide assistance for  
20 Central American countries through the activities de-  
21 scribed in subsection (c).

22 (c) **AUTHORIZED ACTIVITIES.**—Activities described  
23 in this section include—

24 (1) strengthening the rule of law in Central  
25 American countries by providing support for—

1 (A) the Office of the Attorney General,  
2 public prosecutors, judges, and courts in each  
3 such country, including the enhancement of  
4 their forensics capabilities and services;

5 (B) reforms leading to independent, merit-  
6 based, selection processes for judges and pros-  
7 ecutors, independent internal controls, and rel-  
8 evant ethics and professional training, including  
9 training on sexual and gender-based violence;

10 (C) the improvement of victim and witness  
11 protection and access to justice; and

12 (D) the reform and improvement of prison  
13 facilities and management;

14 (2) combating corruption by providing support  
15 for—

16 (A) inspectors general and oversight insti-  
17 tutions, including relevant training for inspec-  
18 tors and auditors;

19 (B) international commissions against im-  
20 punity, including the International Commission  
21 Against Impunity in Guatemala and the Sup-  
22 port Mission Against Corruption and Impunity  
23 in Honduras;

24 (C) civil society watchdogs conducting  
25 oversight of executive branch officials and func-

1 tions, police and security forces, and judicial of-  
2 ficials and public prosecutors; and

3 (D) the enhancement of freedom of infor-  
4 mation mechanisms;

5 (3) consolidating democratic governance by pro-  
6 viding support for—

7 (A) the reform of civil services, related  
8 training programs, and relevant career laws and  
9 processes that lead to independent, merit-based,  
10 selection processes;

11 (B) national legislatures and their capacity  
12 to conduct oversight of executive branch func-  
13 tions;

14 (C) the reform and strengthening of polit-  
15 ical party and campaign finance laws and elec-  
16 toral tribunals; and

17 (D) local governments and their capacity  
18 to provide critical safety, education, health, and  
19 sanitation services to citizens; and

20 (4) defending human rights by providing sup-  
21 port for—

22 (A) human rights ombudsman offices;

23 (B) government protection programs that  
24 provide physical protection to human rights de-

1 fenders, journalists, trade unionists, and civil  
2 society activists at risk;

3 (C) civil society organizations that promote  
4 and defend human rights, freedom of expres-  
5 sion, freedom of the press, labor rights, environ-  
6 mental protection, and LGBT rights; and

7 (D) civil society organizations that address  
8 sexual, domestic, and inter-partner violence  
9 against women and protect victims of such vio-  
10 lence.

11 **SEC. 114. COMBATING CRIMINAL VIOLENCE AND IMPROV-**  
12 **ING CITIZEN SECURITY.**

13 (a) IN GENERAL.—In advancing the strategy de-  
14 scribed in section 111, of the amounts authorized to be  
15 appropriated pursuant to section 112, \$550,000,000 are  
16 authorized to be made available to the Secretary of State  
17 and the Administrator of the United States Agency for  
18 International Development to counter the violence and  
19 crime perpetrated by armed criminal gangs, illicit traf-  
20 ficking organizations, and human smugglers.

21 (b) ASSISTANCE FOR CENTRAL AMERICA.—The Sec-  
22 retary and the Administrator may use the amounts made  
23 available under subsection (a) to provide assistance for  
24 Central American countries through the activities de-  
25 scribed in subsection (c).

1 (c) AUTHORIZED ACTIVITIES.—Activities described  
2 in this section include—

3 (1) professionalizing civilian police forces by  
4 providing support for—

5 (A) the reform of personnel recruitment,  
6 vetting and dismissal processes, including the  
7 enhancement of polygraph capability for use in  
8 such processes;

9 (B) inspectors general and oversight of-  
10 fices, including relevant training for inspectors  
11 and auditors, and independent oversight mecha-  
12 nisms, as appropriate;

13 (C) community policing policies and pro-  
14 grams;

15 (D) the establishment of special vetted  
16 units;

17 (E) training and the development of proto-  
18 cols regarding the appropriate use of force and  
19 human rights;

20 (F) training on civilian intelligence collec-  
21 tion (including safeguards for privacy and basic  
22 civil liberties), investigative techniques, forensic  
23 analysis, and evidence preservation;

24 (G) training on the management of com-  
25 plex, multi-actor criminal cases; and

1 (H) equipment, such as nonintrusive in-  
2 spection equipment;

3 (2) countering illicit trafficking by providing as-  
4 sistance to the civilian law enforcement and armed  
5 forces of Central American countries, including sup-  
6 port for—

7 (A) the establishment of special vetted  
8 units;

9 (B) the enhancement of intelligence collec-  
10 tion capacity (including safeguards for privacy  
11 and basic civil liberties);

12 (C) the reform of personnel recruitment,  
13 vetting, and dismissal processes, including the  
14 enhancement of polygraph capability for use in  
15 such processes; and

16 (D) port, airport, and border security sys-  
17 tems, including—

18 (i) computer infrastructure and data  
19 management systems;

20 (ii) secure communications tech-  
21 nologies;

22 (iii) nonintrusive inspection equip-  
23 ment;

24 (iv) radar and aerial surveillance  
25 equipment;

1 (v) canine units; and

2 (vi) training on the equipment, tech-  
3 nologies, and systems listed in clauses (i)  
4 through (v);

5 (3) disrupting illicit financial networks, includ-  
6 ing by providing support for—

7 (A) finance ministries, including the en-  
8 hancement of the capacity to use financial sanc-  
9 tions to block the assets of individuals and or-  
10 ganizations involved in money laundering and  
11 the financing of armed criminal gangs, illicit  
12 trafficking networks, human smugglers, and or-  
13 ganized crime;

14 (B) financial intelligence units, including  
15 the establishment and enhancement of anti-  
16 money laundering programs; and

17 (C) the reform of bank secrecy laws; and

18 (4) improving crime prevention by providing  
19 support for—

20 (A) educational initiatives to reduce sexual  
21 and gender-based violence;

22 (B) the enhancement of police and judicial  
23 capacity to identify, investigate, and prosecute  
24 sexual and gender-based violence;

1           (C) the enhancement of programs for at-  
2           risk and criminal-involved youth, including the  
3           improvement of community centers throughout  
4           El Salvador, Guatemala, and Honduras; and

5           (D) alternative livelihood programs.

6           (d) SENSE OF CONGRESS.—It is the sense of Con-  
7           gress that—

8           (1) operational technology transferred to gov-  
9           ernments in Central America for intelligence or law  
10          enforcement purposes should be used solely for the  
11          purposes for which the technology was intended;

12          (2) the United States should take all necessary  
13          steps to ensure that the use of operation technology  
14          described in paragraph (1) is consistent with United  
15          States law, including protections of freedom of ex-  
16          pression, freedom of movement, and freedom of as-  
17          sociation; and

18          (3) the assistance to Central American armed  
19          forces described in subsection (c)(2) should be lim-  
20          ited to assistance that relates to—

21                  (A) the armed forces activities to combat  
22                  illicit maritime and riverine trafficking; and

23                  (B) illicit trafficking occurring at national  
24                  borders.



1 **SEC. 115. TACKLING EXTREME POVERTY AND ADVANCING**  
2 **ECONOMIC DEVELOPMENT.**

3 (a) IN GENERAL.—Of the amounts authorized to be  
4 appropriated pursuant to section 112, \$400,000,000 are  
5 authorized to be made available to the Secretary of State  
6 and the Administrator of the United States Agency for  
7 International Development to improve economic develop-  
8 ment and the underlying causes of poverty.

9 (b) ASSISTANCE FOR CENTRAL AMERICA.—The Sec-  
10 retary and the Administrator may use the amounts made  
11 available under subsection (a) to provide assistance for  
12 Central American countries through the activities de-  
13 scribed in subsection (c).

14 (c) AUTHORIZED ACTIVITIES.—Activities described  
15 in this section include—

16 (1) strengthening human capital, including by  
17 providing support for—

18 (A) workforce development and entrepre-  
19 neurship training programs that are driven by  
20 market demand, specifically programs that  
21 prioritize women, at-risk youth, and minorities;

22 (B) improving early-grade literacy and the  
23 improvement of primary and secondary school  
24 curricula;

25 (C) relevant professional training for  
26 teachers and educational administrators; and

1 (D) educational policy reform and improve-  
2 ment of education sector budgeting;

3 (2) enhancing economic competitiveness and in-  
4 vestment climate by providing support for—

5 (A) small business development centers  
6 and programs that strengthen supply chain in-  
7 tegration;

8 (B) trade facilitation and customs harmo-  
9 nization programs;

10 (C) reducing energy costs through invest-  
11 ments in clean technologies and the reform of  
12 energy policies and regulations;

13 (D) the improvement of protections for in-  
14 vestors, including dispute resolution and arbi-  
15 tration mechanisms; and

16 (E) the improvement of labor and environ-  
17 mental standards, in accordance with the Do-  
18 minican Republic–Central America Free Trade  
19 Agreement;

20 (3) strengthening food security, including by  
21 providing support for—

22 (A) small-scale agriculture, including—

23 (i) technical training;

24 (ii) initiatives that facilitate access to  
25 credit; and

1 (iii) policies and programs that  
2 incentivize government agencies and pri-  
3 vate institutions to buy from local pro-  
4 ducers;

5 (B) agricultural value chain development  
6 for farming communities;

7 (C) nutrition programs to reduce childhood  
8 stunting rates; and

9 (D) investment in scientific research on cli-  
10 mate change and climate resiliency; and

11 (4) improving the state of fiscal and financial  
12 affairs, including by providing support for—

13 (A) domestic revenue generation, including  
14 programs to improve tax administration, collec-  
15 tion, and enforcement;

16 (B) strengthening public sector financial  
17 management, including strategic budgeting and  
18 expenditure tracking; and

19 (C) reform of customs and procurement  
20 policies and processes.

1 **Subtitle B—Conditions, Limita-**  
2 **tions, and Certifications on**  
3 **United States Assistance**

4 **SEC. 121. ASSISTANCE FUNDING AVAILABLE WITHOUT CON-**  
5 **DITION.**

6 The Secretary of State or the Administrator of the  
7 United States Agency for International Development, as  
8 appropriate, may obligate up to 25 percent of the amounts  
9 appropriated pursuant to section 112 that are made avail-  
10 able for the Governments of El Salvador, Guatemala, and  
11 Honduras to carry out the United States Strategy for En-  
12 gagement in Central America.

13 **SEC. 122. CONDITIONS ON ASSISTANCE RELATED TO COM-**  
14 **BATING, SMUGGLING, AND PROVIDING FOR**  
15 **SCREENING AND SAFETY OF MIGRANTS.**

16 (a) NOTIFICATION AND COOPERATION.—In addition  
17 to the amounts authorized to be made available under sec-  
18 tions 121 and 123, 25 percent of the amounts appro-  
19 priated pursuant to section 112 that are made available  
20 for assistance for the Governments of El Salvador, of Gua-  
21 temala, and of Honduras may only be made available after  
22 the Secretary of State, in consultation with the Secretary  
23 of Homeland Security, consults with, and subsequently  
24 certifies and reports to the appropriate congressional com-

1 mittees that such governments are taking effective steps,  
2 in addition to steps taken during previous years, to—

3           (1) combat human smuggling and trafficking,  
4 including investigating, prosecuting, and increasing  
5 penalties for individuals responsible for such crimes;

6           (2) improve border security and border screen-  
7 ing to detect and deter illicit smuggling and traf-  
8 ficking, while respecting the rights of individuals  
9 fleeing violence and seeking humanitarian protection  
10 asylum, in accordance with international law;

11           (3) cooperate with United States Government  
12 agencies and other governments in the region to fa-  
13 cilitate the safe and timely repatriation of migrants  
14 who do not qualify for refugee or other protected  
15 status, in accordance with international law;

16           (4) improve reintegration services, in open part-  
17 nership with civil society organizations, for repatri-  
18 ated migrants in a manner that ensures the safety  
19 and well-being of the individual and reduces the like-  
20 lihood of repeated migration to the United States;  
21 and

22           (5) cooperate with the United Nations High  
23 Commissioner for Refugees to improve protections  
24 for, and the processing of, vulnerable populations,  
25 particularly women and children fleeing violence.

1 **SEC. 123. CONDITIONS ON ASSISTANCE RELATED TO**  
2 **PROGRESS ON SPECIFIC ISSUES.**

3 (a) **EFFECTIVE IMPLEMENTATION.**—In addition to  
4 the amounts authorized to be obligated under sections 121  
5 and 122, 50 percent of the amounts appropriated pursu-  
6 ant to section 112 that are made available for assistance  
7 for the Governments of El Salvador, of Guatemala, and  
8 of Honduras may only be made available after the Sec-  
9 retary consults with, and subsequently certifies and re-  
10 ports to, the appropriate congressional committees that  
11 such governments are taking effective steps in their re-  
12 spective countries, in addition to steps taken during the  
13 previous calendar year, to—

14 (1) combat corruption, including investigating  
15 and prosecuting government officials, military per-  
16 sonnel, and civilian police officers credibly alleged to  
17 be corrupt;

18 (2) implement reforms and strengthen the rule  
19 of law, including increasing the capacity and inde-  
20 pendence of the judiciary and public prosecutors;

21 (3) counter the activities of armed criminal  
22 gangs, illicit trafficking networks, and organized  
23 crime;

24 (4) establish and implement a plan to create a  
25 professional, accountable civilian police force and  
26 curtail the role of the military in internal policing;

1           (5) investigate and prosecute, through the civil-  
2           ian justice system, military and police personnel who  
3           are credibly alleged to have violated human rights,  
4           and to ensure that the military and the police are  
5           cooperating in such cases;

6           (6) counter and prevent sexual and gender-  
7           based violence;

8           (7) cooperate, as appropriate, with international  
9           human rights entities and international commissions  
10          against impunity, including the United Nation's  
11          Commission Against Impunity in Guatemala  
12          (CICIG), the Organization of American States' Mis-  
13          sion to Support the Fight Against Corruption and  
14          Impunity in Honduras (MACCIH), and any other  
15          similar entities that may be established;

16          (8) implement electoral and political reforms,  
17          including reforms related to improving the trans-  
18          parency of financing political campaigns and polit-  
19          ical parties;

20          (9) protect the right of political opposition par-  
21          ties, journalists, trade unionists, human rights de-  
22          fenders, and other civil society activists to operate  
23          without interference;

1           (10) increase government revenues, including by  
2           enhancing tax collection, strengthening customs  
3           agencies, and reforming procurement processes;

4           (11) implement reforms to strengthen edu-  
5           cational systems, vocational training programs, and  
6           programs for at-risk youth;

7           (12) resolve commercial disputes, including the  
8           confiscation of real property, between United States  
9           entities and the respective governments; and

10          (13) implement a policy by which local commu-  
11          nities, civil society organizations (including indige-  
12          nous and marginalized groups), and local govern-  
13          ments are consulted in the design, implementation,  
14          and evaluation of the activities of the Plan that af-  
15          fect such communities, organizations, or govern-  
16          ments.

17          (b) **ADDITIONAL ELEMENTS.**—The Secretary of  
18          State may not certify that the Government of Guatemala  
19          is taking effective steps to address the issues listed in sub-  
20          section (a) until after the Government of Guatemala—

21                 (1) extends the mandate of the International  
22                 Commission against Impunity in Guatemala  
23                 (CICIG) beyond 2019; and



1           (2) permits the CICIG Commissioner and  
2           CICIG staff to carry out their work with government  
3           obstruction.

4           (c) EXCEPTION.—The certification and reporting re-  
5           quirements under subsection (a) and section 122(a) shall  
6           not apply to the amounts appropriated pursuant to section  
7           112 for assistance to the International Commission  
8           against Impunity in Guatemala and the Mission to Sup-  
9           port the Fight against Corruption and Impunity in Hon-  
10          duras.

11       **SEC. 124. ADDITIONAL LIMITATIONS.**

12          (a) DEPORTATIONS AND REPATRIATIONS.—None of  
13          the amounts authorized to be appropriated pursuant to  
14          this title may be used or transferred to any other Federal  
15          agency to assist in the removal or repatriation of any indi-  
16          vidual from a third country to his or her country of origin  
17          or to another country.

18          (b) FUND TRANSFERS.—Notwithstanding any other  
19          provision of law, the Secretary of State may not transfer  
20          amounts appropriated for the Department of State to any  
21          account managed by the Department of Homeland Secu-  
22          rity for the purpose of assisting in the deportation or repa-  
23          triation of any foreign person from a third country to his  
24          or her country of origin or to another country, absent a  
25          specific authorization from Congress for such transfer.

1 **SEC. 125. RESTRICTIONS ON REPROGRAMMING.**

2 (a) UNITED STATES STRATEGY FOR ENGAGEMENT  
3 IN CENTRAL AMERICA.—Amounts appropriated pursuant  
4 to section 112 may not be reprogrammed for any activities  
5 other than those authorized under this title.

6 (b) BILATERAL ECONOMIC ASSISTANCE AND INTER-  
7 NATIONAL SECURITY ASSISTANCE FOR EL SALVADOR,  
8 GUATEMALA, AND HONDURAS.—The Secretary of State  
9 and the Administrator of the United States Agency for  
10 International Development may not reprogram amounts  
11 made available for assistance for El Salvador, of Guate-  
12 mala, and of Honduras under—

13 (1) titles III and IV of the Department of  
14 State, Foreign Operations, and Related Programs  
15 Appropriations Act, 2019 (division F of Public Law  
16 116–6);

17 (2) titles III and IV of the Department of  
18 State, Foreign Operations, and Related Programs  
19 Appropriations Act, 2018 (division K of Public Law  
20 115–141);

21 (3) titles III and IV of the Department of  
22 State, Foreign Operations, and Related Programs  
23 Appropriations Act, 2017 (division J of Public Law  
24 115–31); or

25 (4) titles III and IV of the Department of  
26 State, Foreign Operations, and Related Programs

1 Appropriations Act, 2016 (division K of Public Law  
2 114–113).

3 **Subtitle C—Effectively Coordi-**  
4 **nating United States Engage-**  
5 **ment in Central America**

6 **SEC. 131. UNITED STATES COORDINATOR FOR ENGAGE-**  
7 **MENT IN CENTRAL AMERICA.**

8 (a) DESIGNATION.—Not later than 30 days after the  
9 date of the enactment of this Act, the President shall des-  
10 ignate a senior official to coordinate all of the Federal  
11 Government’s efforts, including coordination with inter-  
12 national partners—

13 (1) to strengthen citizen security, the rule of  
14 law, and economic prosperity in Central America;  
15 and

16 (2) to protect vulnerable populations in the re-  
17 gion.

18 (b) SUPERVISION.—The official designated under  
19 subsection (a) shall report directly to the President.

20 (c) DUTIES.—The official designated under sub-  
21 section (a) shall coordinate all of the efforts, activities, and  
22 programs related to United States Strategy for Engage-  
23 ment in Central America, including—

24 (1) coordinating with the Department of State,  
25 the Department of Justice (including the Federal

1 Bureau of Investigation), the Department of Home-  
2 land Security, the intelligence community, and inter-  
3 national partners regarding United States efforts to  
4 dismantle and disrupt armed criminal gangs, illicit  
5 trafficking networks, and organized crime respon-  
6 sible for high levels of violence, extortion, and cor-  
7 ruption in Central America;

8 (2) coordinating with the Department of State,  
9 the United States Agency for International Develop-  
10 ment, and international partners regarding United  
11 States efforts to prevent and mitigate the effects of  
12 violent criminal gangs and transnational criminal or-  
13 ganizations on vulnerable Central American popu-  
14 lations, including women and children;

15 (3) coordinating with the Department of State,  
16 the Department of Homeland Security, and inter-  
17 national partners regarding United States efforts to  
18 counter human smugglers illegally transporting Cen-  
19 tral American migrants to the United States;

20 (4) coordinating with the Department of State,  
21 the Department of Homeland Security, the United  
22 States Agency for International Development, and  
23 international partners, including the United Nations  
24 High Commissioner for Refugees, to increase protec-  
25 tions for vulnerable Central American populations,

1 improve refugee processing, and strengthen asylum  
2 and migration systems throughout the region;

3 (5) coordinating with the Department of State,  
4 the Department of Defense, the Department of Jus-  
5 tice (including the Drug Enforcement Administra-  
6 tion), the Department of the Treasury, the intel-  
7 ligence community, and international partners re-  
8 garding United States efforts to combat illicit nar-  
9 cotics traffickers, interdict transshipments of illicit  
10 narcotics, and disrupt the financing of the illicit nar-  
11 cotics trade;

12 (6) coordinating with the Department of State,  
13 the Department of the Treasury, the Department of  
14 Justice, the intelligence community, the United  
15 States Agency for International Development, and  
16 international partners regarding United States ef-  
17 forts to combat corruption, money laundering, and  
18 illicit financial networks;

19 (7) coordinating with the Department of State,  
20 the Department of Justice, the United States Agen-  
21 cy for International Development, and international  
22 partners regarding United States efforts to strength-  
23 en the rule of law, democratic governance, and  
24 human rights protections; and

1           (8) coordinating with the Department of State,  
 2           the Department of Agriculture, the United States  
 3           Agency for International Development, the Overseas  
 4           Private Investment Corporation, the United States  
 5           Trade and Development Agency, the Department of  
 6           Labor, and international partners, including the  
 7           Inter-American Development Bank, to strengthen  
 8           the foundation for inclusive economic growth and  
 9           improve food security, investment climate, and pro-  
 10          tections for labor rights.

11          (d) CONSULTATION.—The official designated under  
 12          subsection (a) shall consult with Congress, multilateral or-  
 13          ganizations and institutions, foreign governments, and do-  
 14          mestic and international civil society organizations.

15          **Subtitle D—United States Leader-**  
 16                 **ship for Engaging International**  
 17                 **Donors and Partners**

18          **SEC. 141. REQUIREMENT FOR STRATEGY TO SECURE SUP-**  
 19                         **PORT OF INTERNATIONAL DONORS AND**  
 20                         **PARTNERS.**

21          (a) DEFINED TERM.—In this section, the term “ap-  
 22          propriate congressional committees” means—

23                 (1) the Committee on Foreign Relations of the  
 24          Senate;

1           (2) the Committee on Appropriations of the  
2       Senate;

3           (3) the Committee on Foreign Affairs of the  
4       House of Representatives; and

5           (4) the Committee on Appropriations of the  
6       House of Representatives.

7       (b) STRATEGY.—Not later than 90 days after the  
8       date of the enactment of this Act, the Secretary of State  
9       shall submit a 3-year strategy to the appropriate congress-  
10      sional committees that—

11           (1) describes how the United States will secure  
12      support from international donors and regional part-  
13      ners (including Colombia and Mexico) for the imple-  
14      mentation of the Plan;

15           (2) identifies governments that are willing to  
16      provide financial and technical assistance for the im-  
17      plementation of the Plan and a description of such  
18      assistance; and

19           (3) identifies the financial and technical assist-  
20      ance to be provided by multilateral institutions, in-  
21      cluding the Inter-American Development Bank, the  
22      World Bank, the International Monetary Fund, the  
23      Andean Development Corporation—Development  
24      Bank of Latin America, and the Organization of

1 American States, and a description of such assist-  
2 ance.

3 (c) DIPLOMATIC ENGAGEMENT AND COORDINA-  
4 TION.—The Secretary of State, in coordination with the  
5 Secretary of the Treasury, as appropriate, shall—

6 (1) carry out diplomatic engagement to secure  
7 contributions of financial and technical assistance  
8 from international donors and partners in support of  
9 the Plan; and

10 (2) take all necessary steps to ensure effective  
11 cooperation among international donors and part-  
12 ners supporting the Plan.

13 (d) REPORT.—Not later than 1 year after submitting  
14 the strategy under subsection (b), and annually thereafter,  
15 the Secretary of State shall submit a report to the appro-  
16 priate congressional committees that describes—

17 (1) the progress made in implementing the  
18 strategy; and

19 (2) the financial and technical assistance pro-  
20 vided by international donors and partners, includ-  
21 ing the multilateral institutions listed in subsection  
22 (b)(3).

23 (e) BRIEFINGS.—Upon a request from 1 of the ap-  
24 propriate congressional committees, the Secretary of State  
25 shall provide a briefing to such committee that describes



1 the progress made in implementing the strategy submitted  
2 under subsection (b).

3 **TITLE II—CRACKING DOWN ON**  
4 **CRIMINAL GANGS, CARTELS,**  
5 **AND COMPLICIT OFFICIALS**

6 **Subtitle A—Strengthening Co-**  
7 **operation Among Law Enforce-**  
8 **ment Agencies To Target Smug-**  
9 **glers and Traffickers**

10 **SEC. 211. ENHANCED INTERNATIONAL COOPERATION TO**  
11 **COMBAT HUMAN SMUGGLING AND TRAF-**  
12 **FICKING.**

13 The Secretary of State, in coordination with the  
14 heads of relevant Federal agencies, shall expand partner-  
15 ship efforts with law enforcement entities in El Salvador,  
16 Guatemala, Honduras, and Mexico seeking to combat  
17 human smuggling and trafficking in those countries, in-  
18 cluding—

19 (1) the creation or expansion of transnational  
20 criminal investigative units to identify, disrupt, and  
21 prosecute human smuggling and trafficking oper-  
22 ations;

23 (2) participation by U.S. Immigration and Cus-  
24 toms Enforcement and the Department of Justice in  
25 the Bilateral Human Trafficking Enforcement Ini-

1       tiative with their Mexican law enforcement counter-  
2       parts; and

3               (3) advanced training programs for investiga-  
4       tors and prosecutors from El Salvador, Guatemala,  
5       Honduras, and Mexico.

6       **SEC. 212. ENHANCED INVESTIGATION AND PROSECUTION**  
7                       **OF HUMAN SMUGGLING AND TRAFFICKING.**

8       (a) **IN GENERAL.**—The Attorney General and the  
9       Secretary of Homeland Security shall expand collaborative  
10      programs aimed at investigating and prosecuting human  
11      smugglers and traffickers targeting Central American chil-  
12      dren and families and operating at the southwestern bor-  
13      der of the United States, including the continuation and  
14      expansion of anti-trafficking coordination teams.

15      (b) **HOMELAND SECURITY INVESTIGATIONS.**—The  
16      Secretary of Homeland Security, in consultation with the  
17      Director of U.S. Immigration and Customs Enforcement,  
18      shall increase the resources available to Homeland Secu-  
19      rity Investigations to facilitate the expansion of its smug-  
20      gling and trafficking investigations.

21      (c) **AUTHORIZATION OF APPROPRIATIONS.**—There  
22      are authorized to be appropriated such sums as may be  
23      necessary to carry out subsections (a) and (b).

1 **SEC. 213. INFORMATION CAMPAIGN ON DANGERS OF IR-**  
2 **REGULAR MIGRATION.**

3 (a) IN GENERAL.—The Secretary of State, in con-  
4 sultation with the heads of relevant Federal agencies, shall  
5 design and implement public information campaigns in El  
6 Salvador, Guatemala, and Honduras—

7 (1) to disseminate information about the dan-  
8 gers of travel across Mexico to the United States;

9 (2) to combat misinformation about United  
10 States immigration law or policy; and

11 (3) to provide accurate information about the  
12 right to seek asylum.

13 (b) ELEMENTS.—The information campaigns imple-  
14 mented pursuant to subsection (a) shall, to the greatest  
15 extent possible—

16 (1) be targeted at populations and localities  
17 with high migration rates;

18 (2) be in local languages;

19 (3) employ a variety of communications media;  
20 and

21 (4) be developed in consultation with program  
22 officials at the Department of Homeland Security,  
23 the Department of State, and other government,  
24 nonprofit, or academic entities in close contact with  
25 migrant populations from El Salvador, Guatemala,  
26 and Honduras, including repatriated migrants.

1 **Subtitle B—Strengthening the Abil-**  
2 **ity of the United States Govern-**  
3 **ment To Crack Down on Smug-**  
4 **glers, Traffickers, and Drug Car-**  
5 **tels**

6 **SEC. 221. ENHANCED PENALTIES FOR ORGANIZED SMUG-**  
7 **GLING SCHEMES.**

8 (a) IN GENERAL.—Section 274(a)(1)(B) of the Im-  
9 migration and Nationality Act (8 U.S.C. 1324(a)(1)(B))  
10 is amended—

11 (1) by redesignating clauses (iii) and (iv) as  
12 clauses (iv) and (v), respectively;

13 (2) by inserting after clause (ii) the following:

14 “(iii) in the case of a violation of subparagraph  
15 (A)(i) during and in relation to which the person,  
16 while acting for profit or other financial gain, know-  
17 ingly directs or participates in an effort or scheme  
18 to assist or cause 10 or more persons (other than a  
19 parent, spouse, sibling, or child of the offender) to  
20 enter or to attempt to enter the United States at the  
21 same time at a place other than a designated port  
22 of entry or place other than designated by the Sec-  
23 retary, be fined under title 18, United States Code,  
24 imprisoned not more than 15 years, or both;”;

1           (3) in clause (iv), as redesignated, by inserting  
2           “commits or attempts to commit sexual assault of,”  
3           after “section 1365 of title 18, United States Code)  
4           to,”.

5           (b) BULK CASH SMUGGLING.—Section 5332(b)(1) of  
6 title 31, United States Code, is amended—

7           (1) in the paragraph heading, by striking  
8           “TERM OF IMPRISONMENT” and inserting “IN GEN-  
9           ERAL”; and

10           (2) by inserting “, fined under title 18, or  
11           both” after “5 years”.

12 **SEC. 222. EXPANDING FINANCIAL SANCTIONS ON NAR-**  
13 **COTICS TRAFFICKING AND MONEY LAUN-**  
14 **DERING.**

15           (a) FINANCIAL SANCTIONS EXPANSION.—

16           (1) IN GENERAL.—The Secretary of the Treas-  
17           ury, the Attorney General, the Secretary of State,  
18           the Secretary of Defense, and the Director of Cen-  
19           tral Intelligence shall expand investigations, intel-  
20           ligence collection, and analysis pursuant to the For-  
21           eign Narcotics Kingpin Designation Act to increase  
22           the identification and application of sanctions  
23           against—

24                   (A) significant foreign narcotics traf-  
25                   fickers, their organizations and networks; and

1 (B) foreign persons who provide material,  
2 financial, or technological support to such traf-  
3 fickers, organizations, and networks.

4 (2) TARGETS.—The activities described in para-  
5 graph (1) shall specifically target foreign narcotics  
6 traffickers, their organizations and networks, and  
7 the foreign persons who provide material, financial,  
8 or technological support to such traffickers, organi-  
9 zations, and networks that are present and oper-  
10 ating in Central America.

11 (b) AUTHORIZATION OF APPROPRIATIONS.—There  
12 are authorized to be appropriated such sums as may be  
13 necessary to carry out subsection (a).

14 **SEC. 223. SUPPORT FOR FBI TRANSNATIONAL ANTI-GANG**  
15 **TASK FORCES FOR COUNTERING CRIMINAL**  
16 **GANGS.**

17 (a) TASK FORCE EXPANSION.—The Director of the  
18 Federal Bureau of Investigation, in coordination with the  
19 Secretary of State, shall expand the efforts of the  
20 Transnational Anti-Gang Task Forces in El Salvador,  
21 Guatemala, and Honduras, including by—

22 (1) expanding transnational criminal investiga-  
23 tions focused on criminal gangs in El Salvador, Gua-  
24 temala, and Honduras, such as MS-13 and 18th  
25 Street;

1           (2) expanding training and partnership efforts  
2           with Salvadoran, Guatemalan, and Honduran law  
3           enforcement entities in order to disrupt and dis-  
4           mantle criminal gangs, both internationally and in  
5           their respective countries;

6           (3) establishing or expanding special vetted in-  
7           vestigative units; and

8           (4) collecting and disseminating intelligence to  
9           support related United States-based investigations.

10          (b) **AUTHORIZATION OF APPROPRIATIONS.**—There  
11         are authorized to be appropriated, to the Bureau of Inter-  
12         national Narcotics and Law Enforcement Affairs, such  
13         sums as may be necessary to carry out subsection (a).

14         **SEC. 224. SENSE OF CONGRESS REGARDING THE EXPAN-**  
15                                 **SION OF TARGETED SANCTIONS RELATED TO**  
16                                 **CORRUPTION AND HUMAN RIGHTS ABUSES.**

17         It is the sense of Congress that—

18           (1) the President should intensify targeting of  
19           and impose sanctions regularly on a range of foreign  
20           persons from or in Central America determined to  
21           be responsible for human rights abuses, corruption-  
22           related misconduct, and other misconduct identified  
23           pursuant to the Global Magnitsky Human Rights  
24           Accountability Act (22 U.S.C. 2656 note);

1           (2) the Director of National Intelligence, in co-  
 2           ordination with the Director of the Central Intel-  
 3           ligence Agency and other United States intelligence  
 4           agencies, as appropriate, should expand intelligence  
 5           collection and analysis in support of the efforts de-  
 6           scribed in paragraph (1); and

7           (3) the efforts described in paragraph (1)  
 8           should specifically target foreign persons, including  
 9           foreign government officials, complicit in acts that  
 10          weaken, run counter to, or undermine the strategy  
 11          described in section 111.

12 **Subtitle C—Creating New Penalties**  
 13 **for Hindering Immigration, Border,**  
 14 **and Customs Controls**

15 **SEC. 231. HINDERING IMMIGRATION, BORDER, AND CUS-**  
 16 **TOMS CONTROLS.**

17          (a) IMMIGRATION AND NATIONALITY ACT.—The Im-  
 18          migration and Nationality Act (8 U.S.C. 1101 et seq.) is  
 19          amended by inserting after section 274D the following:

20 **“SEC. 274E. HINDERING IMMIGRATION, BORDER, AND CUS-**  
 21 **TOMS CONTROLS.**

22          “(a) ILLICIT SPOTTING.—

23                 “(1) IN GENERAL.—It shall be unlawful to  
 24                 knowingly surveil, track, monitor, or transmit the lo-  
 25                 cation, movement, or activities of any officer or em-



1 ployee of a Federal, State, or tribal law enforcement  
2 agency—

3 “(A) with the intent to gain financially;

4 and

5 “(B) in furtherance of any violation of the  
6 immigration laws, the customs and trade laws  
7 of the United States (as defined in section 2 of  
8 the Trade Facilitation and Trade Enforcement  
9 Act of 2015 (Public Law 114–125)), any other  
10 Federal law relating to transporting controlled  
11 substances, agriculture, or monetary instru-  
12 ments into the United States, or any Federal  
13 law relating to border controls measures of the  
14 United States.

15 “(2) PENALTY.—Any person who violates para-  
16 graph (1) shall be fined under title 18, United  
17 States Code, imprisoned for not more than 5 years,  
18 or both.

19 “(b) DESTRUCTION OF UNITED STATES BORDER  
20 CONTROLS.—

21 “(1) IN GENERAL.—It shall be unlawful to  
22 knowingly and without lawful authorization—

23 “(A) destroy or significantly damage any  
24 fence, barrier, sensor, camera, or other physical  
25 or electronic device deployed by the Federal

1 Government to control an international border  
2 of, or a port of entry to, the United States; or

3 “(B) otherwise seek to construct, excavate,  
4 or make any structure intended to defeat, cir-  
5 cumvent or evade such a fence, barrier, sensor  
6 camera, or other physical or electronic device  
7 deployed by the Federal Government to control  
8 an international border of, or a port of entry to,  
9 the United States.

10 “(2) PENALTY.—Any person who violates para-  
11 graph (1) shall be fined under title 18, United  
12 States Code, imprisoned for not more than 5 years,  
13 or both.”.

14 (b) CLERICAL AMENDMENT.—The table of contents  
15 of such Act (8 U.S.C. 1101 et seq.) is amended by insert-  
16 ing after the item relating to section 274D the following:

“Sec. 274E. Hindering immigration, border, and customs controls.”.

1 **TITLE III—MINIMIZING BORDER**  
2 **CROSSINGS BY EXPANDING**  
3 **PROCESSING OF REFUGEE**  
4 **CHILDREN AND FAMILIES IN-**  
5 **COUNTRY AND IN THE RE-**  
6 **GION AND BY STRENGTH-**  
7 **ENING REPATRIATION INITIA-**  
8 **TIVES**

9 **Subtitle A—Providing Alternative**  
10 **Safe Havens in Mexico and the**  
11 **Region**

12 **SEC. 311. STRENGTHENING INTERNAL ASYLUM SYSTEMS IN**  
13 **MEXICO AND OTHER COUNTRIES.**

14 (a) **IN GENERAL.**—The Secretary of State, in con-  
15 sultation with the Secretary of Homeland Security, shall  
16 work with international partners, including the United  
17 Nations High Commissioner for Refugees, to support and  
18 provide technical assistance to strengthen the domestic ca-  
19 pacity of Mexico and other countries in the region to pro-  
20 vide asylum to eligible children and families, in accordance  
21 with international law and best practices, by—

22 (1) establishing and expanding temporary and  
23 long-term in-country reception centers and shelter  
24 capacity to meet the humanitarian needs of those

1 seeking asylum or other forms of international pro-  
2 tection;

3 (2) improving the asylum registration system to  
4 ensure that all individuals seeking asylum or other  
5 humanitarian protection—

6 (A) are provided with adequate informa-  
7 tion about their rights, including their right to  
8 seek protection;

9 (B) are properly screened for security, in-  
10 cluding biographic and biometric capture;

11 (C) receive due process and meaningful ac-  
12 cess to existing legal protections; and

13 (D) receive proper documents in order to  
14 prevent fraud and ensure freedom of movement  
15 and access to basic social services;

16 (3) creating or expanding a corps of trained  
17 asylum officers capable of evaluating and deciding  
18 individual asylum claims consistent with inter-  
19 national law and obligations; and

20 (4) developing the capacity to conduct best in-  
21 terest determinations for unaccompanied alien chil-  
22 dren to ensure that their needs are properly met,  
23 which may include family reunification or resettle-  
24 ment in the United States or another country based

1 on international protection needs and the best inter-  
2 ests of the child.

3 (b) REPORT.—Not later than 60 days after the date  
4 of the enactment of this Act, the Secretary of State, in  
5 consultation with the Secretary of Homeland Security,  
6 shall submit a report that describes the plans of the Sec-  
7 retary of State to assist in developing the asylum proc-  
8 essing capabilities described in subsection (a) to—

9 (1) the Committee on Foreign Relations of the  
10 Senate;

11 (2) the Committee on Homeland Security and  
12 Governmental Affairs of the Senate;

13 (3) the Committee on the Judiciary of the Sen-  
14 ate;

15 (4) the Committee on Appropriations of the  
16 Senate;

17 (5) the Committee on Foreign Affairs of the  
18 House of Representatives;

19 (6) the Committee on Homeland Security of the  
20 House of Representatives;

21 (7) the Committee on the Judiciary of the  
22 House of Representatives; and

23 (8) the Committee on Appropriations of the  
24 House of Representatives.

1 (c) AUTHORIZATION OF APPROPRIATIONS.—There  
2 are authorized to be appropriated such sums as may be  
3 necessary to carry out this section.

4 **Subtitle B—Expanding Refugee**  
5 **Processing in Mexico and Cen-**  
6 **tral America for Third Country**  
7 **Resettlement**

8 **SEC. 321. EXPANDING REFUGEE PROCESSING IN MEXICO**  
9 **AND CENTRAL AMERICA FOR THIRD COUN-**  
10 **TRY RESETTLEMENT.**

11 (a) IN GENERAL.—The Secretary of State, in con-  
12 sultation with the Secretary of Homeland Security, shall  
13 coordinate with the United Nations High Commissioner  
14 for Refugees to support and provide technical assistance  
15 to the Government of Mexico and the governments of  
16 other countries in the region to increase access to global  
17 resettlement for eligible children and families with protec-  
18 tion needs, in accordance with international law and best  
19 practices, by—

20 (1) establishing and expanding in-country ref-  
21 ugee reception centers to meet the humanitarian  
22 needs of those seeking international protection;

23 (2) improving the refugee registration system to  
24 ensure that all refugees—

1           (A) are provided with adequate informa-  
2           tion about their rights, including their right to  
3           seek protection;

4           (B) are properly screened for security, in-  
5           cluding biographic and biometric capture;

6           (C) receive due process and meaningful ac-  
7           cess to existing legal protections; and

8           (D) receive proper documents in order to  
9           prevent fraud and ensure freedom of movement  
10          and access to basic social services;

11          (3) creating or expanding a corps of trained  
12          refugee officers capable of evaluating and deciding  
13          individual claims for protection, consistent with  
14          international law and obligations; and

15          (4) developing the capacity to conduct best in-  
16          terest determinations for unaccompanied alien chil-  
17          dren to ensure that—

18               (A) such children with international pro-  
19               tection needs are properly registered; and

20               (B) their needs are properly met, which  
21               may include family reunification or resettlement  
22               in the United States or another country based  
23               on international protection needs and the best  
24               interests of the child.

1           (b) REPORT.—Not later than 60 days after the date  
2 of the enactment of this Act, the Secretary of State, in  
3 consultation with the Secretary of Homeland Security,  
4 shall submit a report to the committees listed in section  
5 311(b) that describes the plans of the Secretary of State  
6 to assist in developing the refugee processing capabilities  
7 described in subsection (a).

8           (c) SENSE OF CONGRESS.—It is the sense of Con-  
9 gress that—

10           (1) the conditions in Mexico, as of the date of  
11 the enactment of this Act, do not meet the necessary  
12 threshold for the United States Government to sign  
13 a safe third country agreement with the Government  
14 of Mexico; and

15           (2) individuals of any nationality, who enter the  
16 United States from Mexico and request humani-  
17 tarian protection, such as asylum, in the United  
18 States—

19           (A) are not subject to section 235(b)(2)(C)  
20 of the Immigration and Nationality Act (8  
21 U.S.C. 1225(b)(2)(C)); and

22           (B) cannot be returned to Mexico while  
23 their request for humanitarian protection is  
24 pending.



1 (d) AUTHORIZATION OF APPROPRIATIONS.—There  
2 are authorized to be appropriated such sums as may be  
3 necessary to carry out subsection (a).

4 **Subtitle C—Establishing Legal**  
5 **Channels to the United States**

6 **SEC. 331. PROGRAM TO ADJUST THE STATUS OF CERTAIN**  
7 **VULNERABLE REFUGEES FROM CENTRAL**  
8 **AMERICA.**

9 (a) DEFINITIONS.—In this section:

10 (1) REFUGEE STATUS.—The term “refugee sta-  
11 tus” has the meaning given the term in section  
12 101(a)(42) of the Immigration and Nationality Act  
13 (8 U.S.C. 1101(a)(42)), except that the alien may  
14 apply inside his or her country of nationality if there  
15 is a designated application processing center present.

16 (2) SECRETARY.—The term “Secretary” means  
17 the Secretary of Homeland Security.

18 (b) PURPOSE.—The purpose of this section is to es-  
19 tablish a refugee processing program for nationals of El  
20 Salvador, Guatemala, and Honduras to respond to country  
21 conditions and the growing need to provide an alternative  
22 to the dangerous journey to the United States of America.

23 (c) ADMISSION OF ELIGIBLE CENTRAL AMERICAN  
24 ALIENS AS REFUGEES.—Notwithstanding the numerical  
25 limitations set forth in sections 201, 202, and 207 of the

1 Immigration and Nationality Act (8 U.S.C. 1151, 1152,  
2 and 1157), the Secretary shall adjust the status of an  
3 alien who is a national of El Salvador, Guatemala, or Hon-  
4 duras to that of an alien admitted as a refugee if the  
5 alien—

6 (1) applies for such refugee status at a Des-  
7 ignated Application Processing Center (as defined in  
8 subsection (e)); and

9 (2) is eligible under subsection (d).

10 (d) CENTRAL AMERICANS ELIGIBLE FOR REFUGEE  
11 ADMISSION.—

12 (1) IN GENERAL.—Admission as a refugee or  
13 adjustment of status to that of a refugee shall be  
14 available to any alien, or members of the alien's  
15 family, if—

16 (A) the alien is a national of El Salvador,  
17 Guatemala, or Honduras;

18 (B) the alien otherwise meets the definition  
19 of a refugee, except that the alien may apply  
20 from inside his or her country of nationality;

21 (C)(i) the alien presents himself or herself  
22 at a Designated Application Processing Center  
23 for consideration of refugee status under this  
24 section; or

1 (ii) in the case of an alien who is a minor,  
2 a parent or legal guardian of the alien presents  
3 an application for the alien; and

4 (D) the alien passes all relevant medical,  
5 national security, and background checks.

6 (2) EFFECT OF DENIAL OF REFUGEE STA-  
7 TUS.—The denial of refugee status under the Cen-  
8 tral American Minors Program—

9 (A) shall not be held determinative with re-  
10 spect to an adjudication under this section; and

11 (B) shall not prejudice the results of an  
12 adjudication under this section.

13 (e) DESIGNATED APPLICATION PROCESSING CEN-  
14 TERS.—

15 (1) ESTABLISHMENT.—Not later than 180 days  
16 after the date of the enactment of this Act, the Sec-  
17 retary of State shall establish a minimum of 4 Des-  
18 ignated Application Processing Centers in 4 dif-  
19 ferent physical locations in the countries referred to  
20 in paragraph (2), with the consent of the host coun-  
21 try, if necessary.

22 (2) LOCATIONS.—The Secretary of State shall  
23 ensure that at least 1 Designated Application Proc-  
24 essing Center is established in—

1 (A) El Salvador, Guatemala, Honduras,  
2 and Mexico; and

3 (B) any other country in Central America  
4 selected by the Secretary of State.

5 (3) APPLICATION FOR REFUGEE STATUS.—The  
6 Secretary of State shall ensure that any alien who  
7 is physically present at a Designated Application  
8 Processing Center is permitted—

9 (A) to apply for refugee status under this  
10 section;

11 (B) to include his or her family in the ap-  
12 plication for refugee status, regardless of such  
13 alien's status; and

14 (C) if the alien applying for refugee status  
15 is an unaccompanied minor, to have legal coun-  
16 sel present at all interviews.

17 (4) ADJUDICATION.—Applications submitted at  
18 a Designated Application Processing Center under  
19 this section shall be adjudicated by refugee officers  
20 from the Refugee, Asylum and International Oper-  
21 ations Directorate of U.S. Citizenship and Immigra-  
22 tion Services.

23 (5) ADJUDICATION DEADLINES.—

24 (A) FIRST YEAR.—Applications submitted  
25 under this section during the 1-year period be-

1           ginning on the date of the enactment of this  
2           Act shall be adjudicated not later than 1 year  
3           after submission.

4           (B) SUBSEQUENT APPLICATIONS.—Appli-  
5           cations submitted under this section after the  
6           period described in subparagraph (A) shall be  
7           adjudicated not later than 6 months after sub-  
8           mission.

9           (f) EXCEPTIONS.—Subsections (c)(1) and (d)(1)(C)  
10          shall be waived by the Secretary if the alien, or his or  
11          her family—

12           (1) is a national of El Salvador or Honduras;

13           (2) was in temporary protected status under  
14          section 244 of the Immigration and Nationality Act  
15          (8 U.S.C. 1254a) on the date on which his or her  
16          country of nationality’s designation under subsection  
17          (b) of such section was terminated;

18           (3) has maintained physical presence in the  
19          United States since the effectiveness date of the  
20          most recent designation, extension, or termination;  
21          and

22           (4) would be eligible to reapply, under such sec-  
23          tion 244, if his or her country of nationality’s des-  
24          ignation had not been terminated.

25          (g) APPLICATION FEES.—

1           (1) IN GENERAL.—Except as provided in para-  
 2 graph (2), the Secretary shall ensure that applicants  
 3 for refugee status are not charged fees in order to  
 4 apply for humanitarian relief under this section.

5           (2) PREVIOUS DENIAL.—The Secretary may  
 6 charge a reasonable fee to an alien who applies for  
 7 refugee status under this section after having pre-  
 8 viously been denied refugee status unless such denial  
 9 occurred before the alien attained 21 years of age.

10          (h) AUTHORIZATION OF APPROPRIATIONS.—There  
 11 are authorized to be appropriated such sums as may be  
 12 necessary to carry out this section.

13 **TITLE IV—MONITORING AND**  
 14 **SUPPORTING UNACCOM-**  
 15 **PANIED ALIEN CHILDREN**  
 16 **AFTER PROCESSING AT THE**  
 17 **BORDER**

18 **SEC. 401. DEFINITIONS; AUTHORIZATION OF APPROPRIA-**  
 19 **TIONS.**

20          (a) DEFINITIONS.—In this title:

21           (1) DEPARTMENT.—The term “Department”  
 22 means the Department of Health and Human Serv-  
 23 ices.

1           (2) DIRECTOR.—The term “Director” means  
2 the Director of the Office of Refugee Resettlement  
3 of the Department.

4           (3) FLORES SETTLEMENT AGREEMENT.—The  
5 term “Flores settlement agreement” means the Stip-  
6 ulated Settlement Agreement filed in the United  
7 States District Court for the Central District of  
8 California on January 17, 1997 (CV 85–4544–  
9 RJK).

10          (4) LOCAL EDUCATIONAL AGENCY.—The term  
11 “local educational agency” has the meaning given  
12 the term in section 8101 of the Elementary and Sec-  
13 ondary Education Act of 1965 (20 U.S.C. 7801).

14          (5) RESIDENT ADULT.—The term “resident  
15 adult” means any individual who is at least 18 years  
16 of age and regularly lives, shares common areas, and  
17 sleeps in a sponsor or prospective sponsor’s home.

18          (6) SECRETARY.—The term “Secretary” means  
19 the Secretary of Health and Human Services.

20          (7) SPECIALIZED INSTRUCTIONAL SUPPORT  
21 PERSONNEL; SPECIALIZED INSTRUCTIONAL SUPPORT  
22 SERVICES.—The terms “specialized instructional  
23 support personnel” and “specialized instructional  
24 support services” have the meanings given such

1 terms in section 8101 of the Elementary and Sec-  
2 ondary Education Act of 1965 (20 U.S.C. 7801).

3 (8) ZERO TOLERANCE POLICY.—The term “zero  
4 tolerance policy” means the policy described in the  
5 memorandum of the Attorney General entitled  
6 “Zero-Tolerance for Offenses Under 8 U.S.C. §  
7 1325(a)”, issued on April 6, 2018.

8 **SEC. 402. FAMILY REUNIFICATION.**

9 (a) DIRECTIVES TO FEDERAL AGENCIES.—

10 (1) FAMILY REUNIFICATION.—Consistent with  
11 section 235 of the William Wilberforce Trafficking  
12 Victims Protection Reauthorization Act of 2008 (8  
13 U.S.C. 1232) and other applicable Federal law, the  
14 Secretary shall reallocate resources to facilitate the  
15 immediate family reunification of each child sepa-  
16 rated from his or her parent or guardian at or near  
17 a port of entry or within 100 miles of the border or  
18 otherwise removed from her or her parent or legal  
19 guardian by the Secretary, the Secretary of Home-  
20 land Security, the Attorney General, the Director of  
21 the Bureau of Prisons, or any agent or agency  
22 thereof, if such reunification is in the best interest  
23 of the child.

24 (2) COMPLIANCE WITH FEDERAL LAW.—The  
25 Secretary, the Secretary of Homeland Security, the



1 Attorney General, the Director of the Bureau of  
2 Prisons, and any other head of a Federal agency in-  
3 volved in the proceedings against a parent or guard-  
4 ian separated from the parent or guardian's child  
5 (as described in paragraph (1) shall immediately  
6 change policies, procedures, and practices—

7 (A) to reunify the child separated from his  
8 or her parent or guardian; and

9 (B) to comply with section 235 of the Wil-  
10 liam Wilberforce Trafficking Victims Protection  
11 Reauthorization Act of 2008 (8 U.S.C. 1232),  
12 the Flores settlement agreement, and other ap-  
13 plicable Federal law.

14 (b) PARENTAL RIGHTS.—Consistent with the laws of  
15 the State in which the child is located, only an order from  
16 a court of competent jurisdiction may terminate the rights  
17 of a parent or guardian over an unaccompanied alien  
18 child, including any such child separated from the parent  
19 or guardian at such a border.

20 **SEC. 403. AUTHORIZATION OF APPROPRIATIONS.**

21 There are authorized to be appropriated such sums  
22 as may be necessary to carry out this title.

1 **Subtitle A—Strengthening the Gov-**  
2 **ernment’s Ability To Oversee**  
3 **the Safety and Well-being of**  
4 **Children and Support Children**  
5 **Forcibly Separated From Their**  
6 **Families**

7 **SEC. 411. HEALTH CARE IN SHELTERS FOR UNACCOM-**  
8 **PANIED ALIEN CHILDREN.**

9 (a) ACCESS TO SERVICES.—The Secretary shall di-  
10 rect the Director, in carrying out the functions transferred  
11 to the Director under section 462(a) of the Homeland Se-  
12 curity Act of 2002 (6 U.S.C. 279(a))—

13 (1) to ensure that unaccompanied alien children  
14 who have not been placed with a sponsor have access  
15 to comprehensive, age-appropriate medical, behav-  
16 ioral, and mental health care services, including evi-  
17 dence-based and trauma-informed treatments, pro-  
18 vided by qualified health care professionals with the  
19 appropriate certifications, licensure, training, and  
20 expertise in treating children, including infants, tod-  
21 dlers, and other children who are younger than 13  
22 years of age; and

23 (2) to issue guidance to grantees, not later than  
24 60 days after the date of the enactment of this Act,

1 on the procedures for prescribing, reporting, and ad-  
2 ministration of psychotropic medication.

3 (b) NATIONAL CHILD TRAUMATIC STRESS INITIA-  
4 TIVE.—

5 (1) GRANTS AUTHORIZED.—Out of amounts ap-  
6 propriated pursuant to section 403 to carry out this  
7 section, the Secretary shall award grants, contracts,  
8 or cooperative agreements to public and nonprofit  
9 private entities and Indian tribes and tribal organi-  
10 zations (as defined in section 4 of the Indian Self-  
11 Determination and Educational Assistance Act (25  
12 U.S.C. 5304)), for the purpose of developing and  
13 maintaining programs that respond to the needs of  
14 unaccompanied alien children in the care of the Of-  
15 fice of Refugee Resettlement.

16 (2) BEST PRACTICES FOR TRAUMATIZED CHIL-  
17 DREN.—The National Child Traumatic Stress Initia-  
18 tive coordinating center described in section  
19 582(a)(1) of the Public Health Service Act (42  
20 U.S.C. 290hh–1(a)(1)) shall develop, and make pub-  
21 lically available, best practices for providing evi-  
22 dence-based and trauma-informed health care treat-  
23 ment to unaccompanied alien children in the care of  
24 the Office of Refugee Resettlement (including such  
25 children who are traumatized by separation from

1 parents or guardians by the Federal Government to  
2 facilitate enforcement of the zero tolerance policy  
3 and other infants, toddlers, and children who are  
4 younger than 13 years of age)—

5 (A) to carry out programs under para-  
6 graph (1);

7 (B) to provide services under section  
8 412(a); and

9 (C) to conduct assessments under section  
10 412(a)(1)(A).

11 (c) OVERSIGHT ON ACCESS TO QUALITY HEALTH  
12 CARE.—

13 (1) IN GENERAL.—Not later than 90 days after  
14 the date of the enactment of this Act, and every 3  
15 years thereafter, the Comptroller General of the  
16 United States shall conduct an evaluation of the  
17 medical, behavioral, and mental health services pro-  
18 vided to unaccompanied alien children in the care of  
19 the Office of Refugee Resettlement and submit a re-  
20 port and recommendations to the Department, the  
21 Committee on Health, Education, Labor, and Pen-  
22 sions of the Senate, the Committee on the Judiciary  
23 of the Senate, the Committee on Energy and Com-  
24 merce of the House of Representatives, and the

1 Committee on the Judiciary of the House of Rep-  
2 resentatives.

3 (2) CONTENT.—Each report under paragraph  
4 (1) shall address—

5 (A) the extent to which entities with which  
6 the Office of Refugee Resettlement contracts  
7 meet established standards for ensuring the  
8 safety and well-being of alien children in their  
9 care;

10 (B) the quality and appropriateness of the  
11 health care services provided to such children,  
12 including the administration of medications and  
13 treatment;

14 (C) the extent to which medical, behav-  
15 ioral, and mental health services address the  
16 needs of traumatized children and mitigate the  
17 long-term health consequences of trauma expo-  
18 sure;

19 (D) the adequacy of practices to assess the  
20 qualifications, including training and licensure,  
21 of the professionals administering care, includ-  
22 ing the expertise of such professionals in pro-  
23 viding trauma-informed care;

24 (E) the adequacy of appropriately-trained  
25 health care staff at the Office of Refugee Reset-

1            tlement tasked with assessing the adequacy of  
2            care provided to children in their care; and

3            (F) oversight, investigations, and actions  
4            taken to address allegations against contracted  
5            entities of mistreatment, abuse, or neglect of  
6            children under any program under Federal or  
7            State law.

8    **SEC. 412. SERVICES TO UNACCOMPANIED ALIEN CHILDREN**  
9            **AFTER PLACEMENT.**

10          (a) **TRAUMA-INFORMED, RISK-BASED, POST-PLACE-**  
11 **MENT SERVICES.—**

12            (1) **IN GENERAL.—**Using amounts appropriated  
13            pursuant to section 403 to carry out this section, the  
14            Secretary shall assist each unaccompanied alien  
15            child in a placement with a sponsor by—

16            (A) completing an individualized assess-  
17            ment of the need for services to be provided  
18            after placement; and

19            (B) providing such post-placement services  
20            during the pendency of all immigration pro-  
21            ceedings or until no longer necessary, whichever  
22            is later.

23            (2) **MINIMUM SERVICES.—**The services referred  
24            to in paragraph (1)(B) shall include—

1 (A) for the unaccompanied alien child, at  
2 least 1 post-placement case management serv-  
3 ices visit not later than 30 days after placement  
4 with a sponsor and the referral of the child to  
5 service providers in the community;

6 (B) for the family of the child’s sponsor,  
7 orientation and other functional family support  
8 services, as determined to be necessary in the  
9 individualized assessment; and

10 (C) for each unaccompanied alien child  
11 traumatized by separation of such child from  
12 the child’s parent or guardian by the Federal  
13 Government, comprehensive, trauma-informed  
14 services to assist such child.

15 (b) EFFECTIVE USE OF CHILD ADVOCATES FOR THE  
16 MOST VULNERABLE UNACCOMPANIED ALIEN CHIL-  
17 DREN.—The Secretary shall—

18 (1) direct the Director—

19 (A) to identify and track the referral rates  
20 of unaccompanied alien children to child advo-  
21 cates by care providers and investigate in-  
22 stances in which such a rate is low;

23 (B) to ensure that the referral criteria es-  
24 tablished by the Director are appropriately ap-

1           plied when a care provider determines if such a  
2           child is eligible for referral to a child advocate;

3           (C) to provide technical assistance to care  
4           providers to ensure compliance with such cri-  
5           teria;

6           (D) to establish a process for stakeholders  
7           and the public to refer unaccompanied alien  
8           children, including those placed with a sponsor,  
9           to the child advocate program to determine if  
10          such child meets the referral criteria for ap-  
11          pointment of a child advocate; and

12          (E) to refer to a child advocate each unac-  
13          companied alien child described in subsection  
14          (a)(2)(C); and

15          (2) ensure that each child advocate for an unac-  
16          companied alien child—

17               (A) is provided access to materials nec-  
18               essary to advocate effectively for the best inter-  
19               est of the child, including direct access to sig-  
20               nificant incident reports, home studies, and  
21               similar materials and information; and

22               (B) is notified when new materials and in-  
23               formation described in subparagraph (A) relat-  
24               ing to the child are created or become available.



1 **SEC. 413. BACKGROUND CHECKS TO ENSURE THE SAFE**  
2 **PLACEMENT OF UNACCOMPANIED ALIEN**  
3 **CHILDREN.**

4 (a) **CRIMINAL AND CIVIL RECORD CHECKS.**—

5 (1) **REQUIREMENT.**—In carrying out the func-  
6 tions transferred to the Director under section  
7 462(a) of the Homeland Security Act of 2002 (6  
8 U.S.C. 279(a)), from amounts appropriated pursu-  
9 ant to section 403 to carry out this section, the Di-  
10 rector shall perform, consistent with best practices  
11 in the field of child welfare, and a prospective spon-  
12 sor and all resident adults in the home of the pro-  
13 spective sponsor shall submit to the following record  
14 checks (which shall be completed as expeditiously as  
15 possible):

16 (A) Fingerprint-based checks (except as  
17 described in paragraph (2)) in national crime  
18 information databases, as defined in section  
19 534(e)(3) of title 28, United States Code.

20 (B) A search of the State criminal registry  
21 or repository for any State (except as described  
22 in paragraph (3)) in which the prospective  
23 sponsor or resident adult has resided during the  
24 5 years preceding the search.

25 (C) A search of the National Sex Offender  
26 Registry established under section 119 of the

1 Adam Walsh Child Protection and Safety Act of  
2 2006 (42 U.S.C. 16919).

3 (D) A search (except as described in para-  
4 graphs (2) and (3)) of State-based child abuse  
5 and neglect registries and databases for any  
6 State in which the prospective sponsor or resi-  
7 dent adult has resided during the 5 years pre-  
8 ceding the search.

9 (2) PARENTS AND GUARDIANS.—For purposes  
10 of paragraph (1), if the prospective sponsor is the  
11 parent or guardian of the child involved, the Direc-  
12 tor shall have discretion to determine whether the  
13 Director shall perform, and the prospective sponsor  
14 and resident adults described in paragraph (1) shall  
15 submit to, a check described in subparagraph (A) or  
16 (D) of paragraph (1).

17 (3) WAIVERS.—

18 (A) IN GENERAL.—If the Secretary deter-  
19 mines that it is not feasible to conduct the  
20 check described in subparagraph (B) or (D) of  
21 paragraph (1) for a State, including infeasibility  
22 due to a State’s refusal or nonresponse in  
23 response to a request for related information, or  
24 that the average time to receive results from a  
25 State for such a check is more than 10 business

1 days, the Secretary may waive the requirements  
2 of that subparagraph with respect to the State  
3 involved for a period of not more than 1 year.  
4 The Secretary may renew the waiver in accord-  
5 ance with this subparagraph.

6 (B) PROHIBITION ON DELEGATION.—The  
7 Secretary may not delegate the responsibility  
8 under subparagraph (A) to another officer or  
9 employee of the Department.

10 (C) STATES WHERE WAIVERS APPLY.—The  
11 Secretary shall make available, on a website of  
12 the Department, the list of States for which the  
13 requirements of subparagraph (B) or (D) of  
14 paragraph (1) are waived under this paragraph.

15 (4) USE OF RECORD CHECKS.—The information  
16 revealed by a record check performed pursuant to  
17 this section shall be used only by the Director for  
18 the purpose of determining whether a potential  
19 sponsor is a suitable sponsor for a placement for an  
20 unaccompanied alien child.

21 (b) PLACEMENT DETERMINATIONS GENERALLY.—

22 (1) DENIALS REQUIRED FOR CERTAIN  
23 CRIMES.—The Director shall deny any placement for  
24 a prospective sponsor (other than the parent or  
25 guardian of the child involved), and may deny any

1 placement for a prospective sponsor who is the par-  
2 ent or guardian of the child involved subject to sub-  
3 section (c), if the record checks performed pursuant  
4 to this section reveal that the prospective sponsor or  
5 a resident adult in the home of the prospective spon-  
6 sor was convicted at age 18 or older of a crime that  
7 is a felony consisting of any of the following:

8 (A) Domestic violence, stalking, child  
9 abuse, child neglect, or child abandonment, if  
10 the prospective sponsor or resident adult served  
11 at least 1 year imprisonment for a crime speci-  
12 fied in this subparagraph, or if the prospective  
13 sponsor or resident adult was convicted of 2 or  
14 more crimes specified in this subparagraph, not  
15 arising out of a single scheme of criminal mis-  
16 conduct.

17 (B) A crime against a child involving por-  
18 nography.

19 (C) Human trafficking.

20 (D) Rape or sexual assault.

21 (E) Homicide.

22 (2) DENIALS CONSIDERED FOR CERTAIN OF-  
23 FENSES.—The Director may deny a placement for a  
24 prospective sponsor if the record checks performed  
25 pursuant to this section reveal that the prospective

1 sponsor or a resident adult in the home of a pro-  
2 spective sponsor was adjudged guilty of a civil of-  
3 fense or was convicted of a crime not covered by  
4 paragraph (1). The Director, in making a deter-  
5 mination about whether to approve or deny the  
6 placement, shall consider all of the following factors:

7 (A) The type of offense.

8 (B) The number of offenses the sponsor or  
9 resident adult has been adjudged guilty or con-  
10 victed of.

11 (C) The length of time that has elapsed  
12 since the adjudication or conviction.

13 (D) The nature of the offense.

14 (E) The age of the individual at the time  
15 of the adjudication or conviction.

16 (F) The relationship between the offense  
17 and the capacity to care for a child.

18 (G) Evidence of rehabilitation of the indi-  
19 vidual.

20 (H) Opinions of community and family  
21 members concerning the individual.

22 (c) PLACEMENT DETERMINATIONS CONCERNING  
23 PARENTS OR GUARDIANS.—The Director may deny a  
24 placement for a prospective sponsor who is the parent or  
25 guardian of the child involved if the record checks per-

1 formed pursuant to this section reveal that the prospective  
2 sponsor or a resident adult in the home of a prospective  
3 sponsor was adjudged guilty of a civil offense or was con-  
4 victed of a crime. The Director, in making a determination  
5 about whether to approve or deny the placement, shall  
6 consider all of the factors described in subsection (b)(2).

7 (d) APPEALS PROCESS.—

8 (1) INFORMATION.—The Secretary shall provide  
9 information to each prospective sponsor on how such  
10 sponsor may appeal—

11 (A) a placement determination under this  
12 section, including—

13 (i) prompt notice of the opportunity to  
14 so appeal; and

15 (ii) instructions about how to partici-  
16 pate in the appeals process; and

17 (B) the results of a record check per-  
18 formed pursuant to this section or the accuracy  
19 or completeness of the information yielded by  
20 the record check, as provided in paragraph (2),  
21 including—

22 (i) prompt notice of the opportunity to  
23 so appeal; and

24 (ii) instructions about how to partici-  
25 pate in the appeals process.

1           (2) APPEAL.—Each Federal agency responsible  
2           for administering or maintaining the information in  
3           a database, registry, or repository used in a record  
4           check performed pursuant to this section or respon-  
5           sible for the accuracy or completeness of the infor-  
6           mation yielded by the record check shall—

7                   (A) establish a process for an appeal con-  
8                   cerning the results of that record check, or that  
9                   accuracy or completeness; and

10                   (B) complete such process not later than  
11                   30 days after the date on which such an appeal  
12                   is filed.

13           (e) RULE OF CONSTRUCTION.—Nothing in this sec-  
14           tion may be construed to prohibit the Director from estab-  
15           lishing additional checks or procedures (besides the checks  
16           required in this section) for sponsors, to enable the Direc-  
17           tor—

18                   (1) to oversee and promote the health, safety,  
19                   and well-being of unaccompanied alien children; or

20                   (2) to prevent the exploitation, neglect, or abuse  
21                   of unaccompanied alien children.

1 **SEC. 414. RESPONSIBILITY OF SPONSOR FOR IMMIGRATION**  
2 **COURT COMPLIANCE AND CHILD WELL-**  
3 **BEING.**

4 (a) **IN GENERAL.**—Using amounts appropriated pur-  
5 suant to section 403 to carry out this section, the Sec-  
6 retary, in consultation with the Attorney General, shall es-  
7 tablish procedures to ensure that legal orientation pro-  
8 grams regarding immigration court and rights and respon-  
9 sibilities for the well-being of unaccompanied alien chil-  
10 dren are provided to all prospective sponsors of unaccom-  
11 panied alien children prior to an unaccompanied alien  
12 child’s placement with such a sponsor.

13 (b) **PROGRAM ELEMENTS.**—The procedures de-  
14 scribed in subsection (a) shall include a requirement that  
15 each legal orientation program described in such sub-  
16 section shall provide information on the sponsor’s rights  
17 and responsibilities to—

18 (1) ensure the unaccompanied alien child ap-  
19 pears at immigration proceedings and communicate  
20 with the court involved regarding the child’s change  
21 of address and other relevant information;

22 (2) immediately enroll the child in school, and  
23 shall provide information and resources if the spon-  
24 sor encounters difficulty enrolling such child in  
25 school;



1           (3) provide access to health care, including  
2           mental health care as needed, and any necessary  
3           age-appropriate health screening to the child;

4           (4) report potential child traffickers and other  
5           persons seeking to victimize or exploit unaccom-  
6           panied alien children, or otherwise engage such chil-  
7           dren in criminal, harmful, or dangerous activity;

8           (5) seek assistance from the Department re-  
9           garding the health, safety, and well-being of the  
10          child placed with the sponsor; and

11          (6) file a complaint, if necessary, with the Sec-  
12          retary or the Secretary of Homeland Security re-  
13          garding treatment of unaccompanied alien children  
14          while under the care of the Office of Refugee Reset-  
15          tlement or the Department of Homeland Security,  
16          respectively.

17 **SEC. 415. MONITORING UNACCOMPANIED ALIEN CHIL-**  
18 **DREN.**

19          (a) **RISK-BASED POST-PLACEMENT SERVICES.**—

20               (1) **IN GENERAL.**—Using amounts appropriated  
21               pursuant to section 403 to carry out this section, the  
22               Secretary shall assist each unaccompanied alien  
23               child in a placement with a sponsor by—

1 (A) completing an individualized assess-  
2 ment of the need for services to be provided  
3 after placement; and

4 (B) providing such post-placement services  
5 during the pendency of removal proceedings or  
6 until no longer necessary.

7 (2) MINIMUM SERVICES.—For the purposes of  
8 paragraph (1), the services shall, at a minimum, in-  
9 clude—

10 (A) for the unaccompanied alien child, at  
11 least one post-placement case management serv-  
12 ices visit within 30 days after placement with a  
13 sponsor and the referral of unaccompanied alien  
14 children to service providers in the community;  
15 and

16 (B) for the family of the child’s sponsor,  
17 orientation and other functional family support  
18 services, as determined to be necessary in the  
19 individualized assessment.

20 (b) EFFECTIVE USE OF CHILD ADVOCATES FOR THE  
21 MOST VULNERABLE UNACCOMPANIED ALIEN CHIL-  
22 DREN.—The Secretary shall—

23 (1) direct the Director—

24 (A) to identify and track the referral rates  
25 of unaccompanied alien children to child advo-

1 cates by care providers and investigate in-  
2 stances in which such a rate is low;

3 (B) to ensure that the referral criteria es-  
4 tablished by the Director are appropriately ap-  
5 plied when a care provider determines if such a  
6 child is eligible for referral to a child advocate;

7 (C) to provide technical assistance to care  
8 providers to ensure compliance with such cri-  
9 teria; and

10 (D) to establish a process for stakeholders  
11 and the public to refer unaccompanied alien  
12 children, including those placed with a sponsor,  
13 to the child advocate program to determine if  
14 such child meets the referral criteria for ap-  
15 pointment of a child advocate; and

16 (2) ensure that each child advocate for an unac-  
17 companied alien child shall—

18 (A) be provided access to materials nec-  
19 essary to advocate effectively for the best inter-  
20 est of the child, including direct access to sig-  
21 nificant incident reports, home studies, and  
22 similar materials and information; and

23 (B) be notified when new materials and in-  
24 formation described in subparagraph (A) relat-  
25 ing to the child are created or become available.

1 **Subtitle B—Funding to States and**  
2 **School Districts; Supporting**  
3 **Education and Safety**

4 **SEC. 421. FUNDING TO STATES TO CONDUCT STATE CRIMI-**  
5 **NAL CHECKS AND CHILD ABUSE AND NE-**  
6 **GLECT CHECKS.**

7 (a) **DEFINED TERM.**—In this section, the term  
8 “State” means each of the 50 States of the United States  
9 and the District of Columbia.

10 (b) **PAYMENTS TO STATES TO CONDUCT STATE**  
11 **CRIMINAL REGISTRY OR REPOSITORY SEARCHES AND TO**  
12 **CONDUCT CHILD ABUSE AND NEGLECT CHECKS.**—

13 (1) **IN GENERAL.**—Using amounts appropriated  
14 pursuant to section 403 to carry out this section, the  
15 Secretary shall, in accordance with this subsection,  
16 make payments to States, through each agency in  
17 each State tasked with administering the State  
18 criminal registry or repository required under sec-  
19 tion 413(a)(1)(B) or the State child abuse and ne-  
20 glect registry required under section 413(a)(1)(D),  
21 to assist with searches of such registries, reposi-  
22 tories, or databases for prospective sponsors of unac-  
23 companied alien children and resident adults in the  
24 home of such prospective sponsors, in accordance  
25 with section 413.

## 1 (2) ALLOTMENTS.—

2 (A) STATE CRIMINAL REGISTRY AND RE-  
3 POSITORY SEARCHES.—In each fiscal year,  
4 using amounts appropriated pursuant to section  
5 403 to carry out this section with respect to the  
6 program providing payments to States to assist  
7 with criminal registry or repository searches,  
8 the Secretary shall allot to each State partici-  
9 pating in such program, through the agency in  
10 each such State tasked with administering the  
11 State criminal registry or repository described  
12 in section 413(a)(1)(B), an amount that bears  
13 the same relationship to such funds as the  
14 number of searches of such State criminal reg-  
15 istry or repository conducted in accordance with  
16 section 413(a)(1)(B) in the State bears to the  
17 total number of such searches in all States par-  
18 ticipating in the program.

19 (B) CHILD ABUSE AND NEGLECT  
20 CHECKS.—In each fiscal year, using amounts  
21 appropriated pursuant to section 403 to carry  
22 out this section with respect to the program  
23 providing payments to States to assist with  
24 child abuse and neglect registry and database  
25 searches, the Secretary shall allot to each State

1 participating in such program, through the  
2 agency in each such State tasked with admin-  
3 istering the State child abuse and neglect reg-  
4 istries and databases described in section  
5 413(a)(1)(D), an amount that bears the same  
6 relationship to such funds as the number of  
7 searches of such child abuse and neglect reg-  
8 istries and databases conducted in accordance  
9 with such section in the State bears to the total  
10 number of such searches in all States partici-  
11 pating in the program.

12 (C) TRANSITION RULE.—In the first fiscal  
13 year in which funds are made available under  
14 this title to carry out this section, the Secretary  
15 shall make allotments to each State partici-  
16 pating in the programs under this section in ac-  
17 cordance with subparagraphs (A) and (B),  
18 based on the Secretary's estimate of the num-  
19 ber of the searches described in each such sub-  
20 paragraph, respectively, that each of the States  
21 are expected to conduct in such fiscal year.

22 (3) STATE APPLICATIONS.—Each State agency  
23 described in paragraph (1) desiring an allotment  
24 under subparagraph (A) or (B) of paragraph (2)  
25 shall submit an application at such time, in such

1 manner, and containing such information as the Sec-  
2 retary may require, which shall include an assurance  
3 that the State agency will respond promptly to all  
4 requests from the Director, within a reasonable time  
5 period determined by the Director, to conduct a  
6 search required under section 413 in a timely man-  
7 ner, and a description of how funds will be used to  
8 meet such assurance.

9 **SEC. 422. UNACCOMPANIED ALIEN CHILDREN IN SCHOOLS.**

10 (a) IMMEDIATE ENROLLMENT.—To be eligible for  
11 funding under the Elementary and Secondary Education  
12 Act of 1965 (20 U.S.C. 6301 et seq.), a local educational  
13 agency shall—

14 (1) ensure that unaccompanied alien children in  
15 the area served by the local educational agency are  
16 immediately enrolled in school following placement  
17 with a sponsor, and any available academic or other  
18 records are transferred to such school; and

19 (2) remove barriers to enrollment and full par-  
20 ticipation in educational programs and services of-  
21 fered by the local educational agency for unaccom-  
22 panied alien children (including barriers related to  
23 documentation, age, language, and lack of a parent  
24 or guardian), which shall include reviewing and re-

1 vising policies that may have a negative effect on  
2 such children.

3 (b) GRANTS AUTHORIZED.—Using amounts appro-  
4 priated pursuant to section 403 to carry out this section,  
5 the Secretary of Education shall award grants, on a com-  
6 petitive basis, to eligible local educational agencies, or con-  
7 sortia of neighboring local educational agencies, described  
8 in subsection (c) to enable the local educational agencies  
9 or consortia to enhance opportunities for, and provide  
10 services to, immigrant children and youth, including unac-  
11 companied alien children, in the area served by the local  
12 educational agencies or consortia.

13 (c) ELIGIBLE LOCAL EDUCATIONAL AGENCIES.—

14 (1) IN GENERAL.—A local educational agency,  
15 or a consortium of neighboring local educational  
16 agencies, is eligible for a grant under subsection (b)  
17 if, during the fiscal year for which a grant is award-  
18 ed under this section, there are 25 or more unac-  
19 companied alien children enrolled in the public  
20 schools served by the local educational agency or the  
21 consortium, respectively.

22 (2) DETERMINATIONS OF NUMBER OF UNAC-  
23 COMPANIED ALIEN CHILDREN.—The Secretary of  
24 Education shall determine the number of unaccom-  
25 panied alien children for purposes of paragraph (1)



1 based on the most accurate data available that is  
2 provided to the Secretary of Education by the Direc-  
3 tor or the Department of Homeland Security.

4 (d) APPLICATIONS.—A local educational agency, or  
5 a consortia of neighboring local educational agencies, de-  
6 siring a grant under this section shall submit an applica-  
7 tion to the Secretary of Education, which shall include a  
8 description of how the grant will be used to enhance op-  
9 portunities for, and provide services to, immigrant chil-  
10 dren and youth (including unaccompanied alien children)  
11 and their families, provide trauma-informed services and  
12 supports (including mental health care services for such  
13 children and youth), improve engagement with the spon-  
14 sors of such children or youth, and provide specialized in-  
15 structional support services (which may include hiring spe-  
16 cialized instructional support personnel with expertise in  
17 providing services to such children and youth).

1 **TITLE V—ENSURING ORDERLY**  
2 **AND HUMANE MANAGEMENT**  
3 **OF CHILDREN AND FAMILIES**  
4 **SEEKING PROTECTION**

5 **Subtitle A—Providing a Fair and**  
6 **Efficient Legal Process for Chil-**  
7 **dren and Vulnerable Families**  
8 **Seeking Asylum**

9 **SEC. 511. COURT APPEARANCE COMPLIANCE AND LEGAL**  
10 **ORIENTATION.**

11 (a) ACCESS TO LEGAL ORIENTATION PROGRAMS TO  
12 ENSURE COURT APPEARANCE COMPLIANCE.—

13 (1) IN GENERAL.—The Secretary of Homeland  
14 Security, in consultation with the Attorney General,  
15 shall establish procedures, consistent with the proce-  
16 dures established pursuant to section 414, to ensure  
17 that legal orientation programs are available for all  
18 aliens detained by the Department of Homeland Se-  
19 curity.

20 (2) PROGRAM ELEMENTS.—Programs under  
21 paragraph (1) shall inform aliens described in such  
22 paragraph regarding—

23 (A) the basic procedures of immigration  
24 hearings;

1 (B) their rights and obligations relating to  
2 such hearings under Federal immigration laws  
3 to ensure appearance at all immigration pro-  
4 ceedings;

5 (C) their rights under Federal immigration  
6 laws, including available legal protections and  
7 the procedure for requesting such protection;

8 (D) the consequences of filing frivolous  
9 legal claims and of failing to appear for pro-  
10 ceedings; and

11 (E) any other subject that the Attorney  
12 General considers appropriate, such as a con-  
13 tact list of potential legal resources and pro-  
14 viders.

15 (3) ELIGIBILITY.—An alien shall be given ac-  
16 cess to legal orientation programs under this sub-  
17 section regardless of the alien’s current immigration  
18 status, prior immigration history, or potential for  
19 immigration relief.

20 (b) PILOT PROJECT FOR NONDETAINED ALIENS IN  
21 REMOVAL PROCEEDINGS.—

22 (1) IN GENERAL.—The Attorney General shall  
23 develop and administer a 2-year pilot program at  
24 not fewer than 2 immigration courts to provide non-

1       detained aliens with pending asylum claims access to  
2       legal information.

3           (2) REPORT.—At the conclusion of the pilot  
4       program under this subsection, the Attorney General  
5       shall submit a report to the Committee on the Judi-  
6       ciary of the Senate and the Committee on the Judi-  
7       ciary of the House of Representatives that describes  
8       the extent to which nondetained aliens are provided  
9       with access to counsel.

10       (c) AUTHORIZATION OF APPROPRIATIONS.—There is  
11      authorized to be appropriated to the Executive Office of  
12      Immigration Review of the Department of Justice such  
13      sums as may be necessary to carry out this section.

14      **SEC. 512. FAIR DAY IN COURT FOR KIDS.**

15       (a) APPOINTMENT OF COUNSEL IN REMOVAL PRO-  
16      CEEDINGS; RIGHT TO REVIEW CERTAIN DOCUMENTS IN  
17      REMOVAL PROCEEDINGS.—Section 240(b) of the Immi-  
18      gration and Nationality Act (8 U.S.C. 1229a(b)) is  
19      amended—

20           (1) in paragraph (4)—

21                (A) in subparagraph (A)—

22                   (i) by striking “, at no expense to the  
23                   Government,”; and

24                   (ii) by striking the comma at the end  
25                   and inserting a semicolon;

1 (B) by redesignating subparagraphs (B)  
2 and (C) as subparagraphs (D) and (E), respec-  
3 tively;

4 (C) by inserting after subparagraph (A)  
5 the following:

6 “(B) the Attorney General may appoint or  
7 provide counsel, at Government expense, to  
8 aliens in immigration proceedings;

9 “(C) the alien, or the alien’s counsel, not  
10 later than 7 days after receiving a notice to ap-  
11 pear under section 239(a), shall receive a com-  
12 plete copy of the alien’s immigration file (com-  
13 monly known as an ‘A-file’) in the possession of  
14 the Department of Homeland Security (other  
15 than documents protected from disclosure under  
16 section 552(b) of title 5, United States Code);”;  
17 and

18 (D) in subparagraph (D), as redesignated,  
19 by striking “, and” and inserting “; and”; and  
20 (2) by adding at the end the following:

21 “(8) FAILURE TO PROVIDE ALIEN REQUIRED  
22 DOCUMENTS.—A removal proceeding may not pro-  
23 ceed until the alien, or the alien’s counsel, if the  
24 alien is represented—

1           “(A) has received the documents required  
2           under paragraph (4)(C); and

3           “(B) has been provided at least 10 days to  
4           review and assess such documents.”.

5           (b) CLARIFICATION REGARDING THE AUTHORITY OF  
6 THE ATTORNEY GENERAL TO APPOINT COUNSEL TO  
7 ALIENS IN IMMIGRATION PROCEEDINGS.—

8           (1) IN GENERAL.—Section 292 of the Immigra-  
9           tion and Nationality Act (8 U.S.C. 1362) is amend-  
10          ed to read as follows:

11 **“SEC. 292. RIGHT TO COUNSEL.**

12          “(a) IN GENERAL.—Except as provided in sub-  
13 sections (b) and (c), in any removal proceeding and in any  
14 appeal proceeding before the Attorney General from any  
15 such removal proceeding, the subject of the proceeding  
16 shall have the privilege of being represented by such coun-  
17 sel as may be authorized to practice in such proceeding  
18 as he or she may choose. This subsection shall not apply  
19 to screening proceedings described in section  
20 235(b)(1)(A).

21          “(b) ACCESS TO COUNSEL FOR UNACCOMPANIED  
22 ALIEN CHILDREN.—

23          “(1) IN GENERAL.—In any removal proceeding  
24          and in any appeal proceeding before the Attorney  
25          General from any such removal proceeding, an unac-

1        accompanied alien child (as defined in section 462(g)  
2        of the Homeland Security Act on 2002 (6 U.S.C.  
3        279(g))) shall be represented by Government-ap-  
4        pointed counsel, at Government expense.

5            “(2) LENGTH OF REPRESENTATION.—Once a  
6        child is designated as an unaccompanied alien child  
7        under paragraph (1), the child shall be represented  
8        by counsel at every stage of the proceedings from  
9        the child’s initial appearance through the termi-  
10       nation of immigration proceedings, and any ancillary  
11       matters appropriate to such proceedings even if the  
12       child attains 18 years of age or is reunified with a  
13       parent or legal guardian while the proceedings are  
14       pending.

15           “(3) NOTICE.—Not later than 72 hours after  
16        an unaccompanied alien child is taken into Federal  
17        custody, the alien shall be notified that he or she will  
18        be provided with legal counsel in accordance with  
19        this subsection.

20           “(4) WITHIN DETENTION FACILITIES.—The  
21        Secretary of Homeland Security shall ensure that  
22        unaccompanied alien children have access to counsel  
23        inside all detention, holding, and border facilities.

24           “(c) PRO BONO REPRESENTATION.—

1           “(1) IN GENERAL.—To the maximum extent  
2           practicable, the Attorney General should make every  
3           effort to utilize the services of competent counsel  
4           who agree to provide representation to such children  
5           under subsection (b) without charge.

6           “(2) DEVELOPMENT OF NECESSARY INFRA-  
7           STRUCTURES AND SYSTEMS.—The Attorney General  
8           shall develop the necessary mechanisms to identify  
9           counsel available to provide pro bono legal assistance  
10          and representation to children under subsection (b)  
11          and to recruit such counsel.

12          “(d) CONTRACTS; GRANTS.—The Attorney General  
13          may enter into contracts with, or award grants to, non-  
14          profit agencies with relevant expertise in the delivery of  
15          immigration-related legal services to children to carry out  
16          the responsibilities under this section, including providing  
17          legal orientation, screening cases for referral, recruiting,  
18          training, and overseeing pro bono attorneys. Nonprofit  
19          agencies may enter into subcontracts with, or award  
20          grants to, private voluntary agencies with relevant exper-  
21          tise in the delivery of immigration related legal services  
22          to children in order to carry out this section.

23          “(e) MODEL GUIDELINES ON LEGAL REPRESENTA-  
24          TION OF CHILDREN.—



1           “(1) DEVELOPMENT OF GUIDELINES.—The Ex-  
2           ecutive Office for Immigration Review, in consulta-  
3           tion with voluntary agencies and national experts,  
4           shall develop model guidelines for the legal represen-  
5           tation of alien children in immigration proceedings,  
6           which shall be based on the children’s asylum guide-  
7           lines, the American Bar Association Model Rules of  
8           Professional Conduct, and other relevant domestic or  
9           international sources.

10           “(2) PURPOSE OF GUIDELINES.—The guide-  
11           lines developed under paragraph (1) shall be de-  
12           signed to help protect each child from any individual  
13           suspected of involvement in any criminal, harmful,  
14           or exploitative activity associated with the smuggling  
15           or trafficking of children, while ensuring the fairness  
16           of the removal proceeding in which the child is in-  
17           volved.

18           “(f) DUTIES OF COUNSEL.—Counsel provided under  
19 this section shall—

20           “(1) represent the unaccompanied alien child in  
21           all proceedings and matters relating to the immigra-  
22           tion status of the child or other actions involving the  
23           Department of Homeland Security;

24           “(2) appear in person for all individual merits  
25           hearings before the Executive Office for Immigration

1 Review and interviews involving the Department of  
2 Homeland Security;

3 “(3) owe the same duties of undivided loyalty,  
4 confidentiality, and competent representation to the  
5 child as is due to an adult client; and

6 “(4) carry out other such duties as may be pro-  
7 scribed by the Attorney General or the Executive Of-  
8 fice for Immigration Review.

9 “(g) SAVINGS PROVISION.—Nothing in this section  
10 may be construed to supersede—

11 “(1) any duties, responsibilities, disciplinary, or  
12 ethical responsibilities an attorney may have to his  
13 or her client under State law;

14 “(2) the admission requirements under State  
15 law; or

16 “(3) any other State law pertaining to the ad-  
17 mission to the practice of law in a particular juris-  
18 diction.”.

19 (2) RULEMAKING.—The Attorney General shall  
20 promulgate regulations to implement section 292 of  
21 the Immigration and Nationality Act, as added by  
22 paragraph (1), in accordance with the requirements  
23 set forth in section 3006A of title 18, United States  
24 Code.

1 **SEC. 513. ACCESS TO COUNSEL AND LEGAL ORIENTATION**  
2 **AT DETENTION FACILITIES.**

3 The Secretary of Homeland Security shall provide ac-  
4 cess to counsel for all aliens detained in a facility under  
5 the supervision of U.S. Immigration and Customs En-  
6 forcement, U.S. Customs and Border Protection, or the  
7 Department of Health and Human Services, or in any pri-  
8 vate facility that contracts with the Federal Government  
9 to house, detain, or hold aliens.

10 **SEC. 514. REPORT ON ACCESS TO COUNSEL.**

11 (a) REPORT.—Not later than December 31 of each  
12 year, the Secretary of Homeland Security, in consultation  
13 with the Attorney General, shall prepare and submit a re-  
14 port to the Committee on the Judiciary of the Senate and  
15 the Committee on the Judiciary of the House of Rep-  
16 resentatives regarding the extent to which aliens described  
17 in section 292(b) of the Immigration and Nationality Act,  
18 as added by section 512(b), have been provided access to  
19 counsel.

20 (b) CONTENTS.—Each report submitted under para-  
21 graph (a) shall include, for the immediately preceding 1-  
22 year period—

23 (1) the number and percentage of aliens de-  
24 scribed in section 292(b) of the Immigration and  
25 Nationality Act, as added by section 512(b), who

1 were represented by counsel, including information  
2 specifying—

3 (A) the stage of the legal process at which  
4 each such alien was represented;

5 (B) whether the alien was in government  
6 custody; and

7 (C) the nationality and ages of such aliens;  
8 and

9 (2) the number and percentage of aliens who  
10 received legal orientation presentations, including  
11 the nationality and ages of such aliens.

12 **SEC. 515. AUTHORIZATION OF APPROPRIATIONS.**

13 (a) IN GENERAL.—There is authorized to be appro-  
14 priated to the Executive Office of Immigration Review of  
15 the Department of Justice such sums as may be necessary  
16 to carry out sections 512 through 514.

17 (b) BUDGETARY EFFECTS.—The budgetary effects of  
18 this Act, for the purpose of complying with the Statutory  
19 Pay-As-You-Go-Act of 2010, shall be determined by ref-  
20 erence to the latest statement titled “Budgetary Effects  
21 of PAYGO Legislation” for this Act, submitted for print-  
22 ing in the Congressional Record by the Chairman of the  
23 Senate Budget Committee, provided that such statement  
24 has been submitted prior to the vote on passage.

1     **Subtitle B—Reducing Significant**  
2             **Delays in Immigration Court**

3     **SEC. 521. ELIMINATE IMMIGRATION COURT BACKLOGS.**

4             (a) ANNUAL INCREASES IN IMMIGRATION JUDGES.—

5     The Attorney General shall increase the total number of  
6     immigration judges to adjudicate pending cases and effi-  
7     ciently process future cases by at least 75 judges during  
8     each of the fiscal years 2019, 2020, 2021, and 2022.

9             (b) QUALIFICATION; SELECTION.—The Attorney  
10     General shall—

11             (1) ensure that all newly hired immigration  
12     judges and Board of Immigration Appeals members  
13     are highly qualified and trained to conduct fair, im-  
14     partial adjudications in accordance with applicable  
15     due process requirements; and

16             (2) in selecting immigration judges, may not  
17     give any preference to candidates with prior govern-  
18     ment experience compared to equivalent subject-mat-  
19     ter expertise resulting from nonprofit, private bar, or  
20     academic experience.

21             (c) NECESSARY SUPPORT STAFF FOR IMMIGRATION  
22     JUDGES.—To address the shortage of support staff for  
23     immigration judges, the Attorney General shall ensure  
24     that each immigration judge has sufficient support staff,

1 adequate technological and security resources, and appro-  
2 priate courtroom facilities.

3 (d) ANNUAL INCREASES IN BOARD OF IMMIGRATION  
4 APPEALS PERSONNEL.—The Attorney General shall in-  
5 crease the number of Board of Immigration Appeals staff  
6 attorneys (including necessary additional support staff) to  
7 efficiently process cases by at least—

8 (1) 23 attorneys during fiscal year 2019;

9 (2) an additional 23 attorneys during fiscal  
10 year 2020; and

11 (3) an additional 23 attorneys during fiscal  
12 year 2021.

13 (e) GAO REPORT.—The Comptroller General of the  
14 United States shall—

15 (1) conduct a study of the hurdles to efficient  
16 hiring of immigration court judges within the De-  
17 partment of Justice; and

18 (2) propose solutions to Congress for improving  
19 the efficiency of the hiring process.

20 **SEC. 522. IMPROVED TRAINING FOR IMMIGRATION JUDGES**  
21 **AND MEMBERS OF THE BOARD OF IMMIGRA-**  
22 **TION APPEALS.**

23 (a) IN GENERAL.—To ensure efficient and fair pro-  
24 ceedings, the Director of the Executive Office for Immi-  
25 gration Review shall facilitate robust training programs

1 for immigration judges and members of the Board of Im-  
2 migration Appeals.

3 (b) MANDATORY TRAINING.—Training facilitated  
4 under subsection (a) shall include—

5 (1) expanding the training program for new im-  
6 migration judges and Board members;

7 (2) continuing education regarding current de-  
8 velopments in immigration law through regularly  
9 available training resources and an annual con-  
10 ference; and

11 (3) methods to ensure that immigration judges  
12 are trained on properly crafting and dictating deci-  
13 sions and standards of review, including improved  
14 on-bench reference materials and decision templates.

15 **SEC. 523. NEW TECHNOLOGY TO IMPROVE COURT EFFI-  
16 CIENCY.**

17 The Director of the Executive Office for Immigration  
18 Review will modernize its case management and related  
19 electronic systems, including allowing for electronic filing,  
20 to improve efficiency in the processing of immigration pro-  
21 ceedings.

1 **Subtitle C—Reducing the Likeli-**  
2 **hood of Repeated Migration to**  
3 **the United States**

4 **SEC. 531. ESTABLISHING REINTEGRATION AND MONI-**  
5 **TORING SERVICES FOR REPATRIATING CHIL-**  
6 **DREN.**

7 (a) CONSULTATION WITH UNHCR.—The Secretary  
8 of Homeland Security, the Secretary of Health and  
9 Human Services, and the Secretary of State shall consult  
10 with the United Nations High Commissioner for Refugees  
11 (referred to in this section as the “UNHCR”), Central  
12 American governments, and nongovernmental organiza-  
13 tions with expertise in child welfare and unaccompanied  
14 migrant children to develop a child-centered repatriation  
15 process for unaccompanied children being returned to  
16 their country of origin that requires a determination of  
17 the best interest of the child before the child is repatriated  
18 to his or her country of origin.

19 (b) COLLABORATION WITH REGIONAL GOVERN-  
20 MENTS AND NONGOVERNMENTAL ORGANIZATIONS.—The  
21 Secretary of State and the Administrator of the United  
22 States Agency for International Development, in coordina-  
23 tion with the Secretary of Homeland Security, shall col-  
24 laborate with regional governments and international and



1 domestic nongovernmental organizations to reduce chil-  
2 dren’s need to emigrate again by—

3           (1) establishing and expanding comprehensive  
4 long-term reintegration services at the municipal  
5 level for repatriated unaccompanied children once re-  
6 turned to their communities of origin;

7           (2) establishing monitoring and verification  
8 services to determine the well-being of repatriated  
9 children in order to determine if United States pro-  
10 tection and screening functioned effectively in identi-  
11 fying persecuted and trafficked children;

12           (3) providing emergency referrals to the  
13 UNHCR for registration and safe passage to an es-  
14 tablished emergency transit center for refugees for  
15 any repatriated children who are facing immediate  
16 risk of harm; and

17           (4) ensuring that international and domestic  
18 civil society organizations with expertise in child wel-  
19 fare, unaccompanied migrant children, and inter-  
20 national protection needs have access to government  
21 run reception centers for repatriated children—

22                   (A) to identify children with protection  
23 needs; and

1 (B) to offer child services following their  
2 return to their communities.

○