## 116TH CONGRESS 1ST SESSION

## S. 1443

To amend the Internal Revenue Code of 1986 to provide a nonrefundable credit for working family caregivers.

## IN THE SENATE OF THE UNITED STATES

May 14, 2019

Ms. Ernst (for herself, Mr. Bennet, Mrs. Capito, Ms. Warren, Ms. Baldwin, Mr. King, Mr. Blumenthal, Mr. Tester, and Mr. Coons) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend the Internal Revenue Code of 1986 to provide a nonrefundable credit for working family caregivers.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Credit for Caring Act
- 5 of 2019".
- 6 SEC. 2. CREDIT FOR WORKING FAMILY CAREGIVERS.
- 7 (a) IN GENERAL.—Subpart A of part IV of sub-
- 8 chapter A of chapter 1 of the Internal Revenue Code of

1	1986 is amended by inserting after section 25D the fol-
2	lowing new section:
3	"SEC. 25E. WORKING FAMILY CAREGIVERS.
4	"(a) Allowance of Credit.—In the case of an eli-
5	gible caregiver, there shall be allowed as a credit against
6	the tax imposed by this chapter for the taxable year an
7	amount equal to 30 percent of the qualified expenses paid
8	by the taxpayer during the taxable year to the extent that
9	such expenses exceed \$2,000.
10	"(b) Limitation.—
11	"(1) In general.—The amount allowed as a
12	credit under subsection (a) for the taxable year shall
13	not exceed \$3,000.
14	"(2) Adjustment for inflation.—In the
15	case of any taxable year beginning after 2019, the
16	dollar amount contained in paragraph (1) shall be
17	increased by an amount equal to the product of—
18	"(A) such dollar amount, and
19	"(B) the medical care cost adjustment de-
20	termined under section 213(d)(10)(B)(ii) for
21	the calendar year in which the taxable year be-
22	gins, determined by substituting '2018' for
23	'1996' in subclause (II) thereof.

1	If any increase determined under the preceding sen-
2	tence is not a multiple of \$50, such increase shall
3	be rounded to the next lowest multiple of \$50.
4	"(c) Eligible Caregiver.—For purposes of this
5	section, the term 'eligible caregiver' means an individual
6	who—
7	"(1) during the taxable year pays or incurs
8	qualified expenses in connection with providing care
9	for a qualified care recipient, and
10	"(2) has earned income (as defined in section
11	32(c)(2)) for the taxable year in excess of \$7,500.
12	"(d) QUALIFIED CARE RECIPIENT.—For purposes of
13	this section—
14	"(1) IN GENERAL.—The term 'qualified care re-
15	cipient' means, with respect to any taxable year, any
16	individual who—
17	"(A) is the spouse of the eligible caregiver,
18	or any other person who bears a relationship to
19	the eligible caregiver described in any of sub-
20	paragraphs (A) through (H) of section
21	152(d)(2), and
22	"(B) has been certified, before the due
23	date for filing the return of tax for the taxable
24	year, by a licensed health care practitioner (as
25	defined in section $7702B(c)(4)$ ) as being an in-

1	dividual with long-term care needs described in
2	paragraph (3) for a period—
3	"(i) which is at least 180 consecutive
4	days, and
5	"(ii) a portion of which occurs within
6	the taxable year.
7	"(2) Period for making certification.—
8	Notwithstanding paragraph (1)(B), a certification
9	shall not be treated as valid unless it is made within
10	the $39\frac{1}{2}$ -month period ending on such due date (or
11	such other period as the Secretary prescribes).
12	"(3) Individuals with long-term care
13	NEEDS.—An individual is described in this para-
14	graph if the individual meets any of the following re-
15	quirements:
16	"(A) The individual is at least 6 years of
17	age and—
18	"(i) is unable to perform (without
19	substantial assistance from another indi-
20	vidual) at least 2 activities of daily living
21	(as defined in section $7702B(c)(2)(B)$ ) due
22	to a loss of functional capacity, or
23	"(ii) requires substantial supervision
24	to protect such individual from threats to
25	health and safety due to severe cognitive

1 impairment and is unable to perform, with-2 out reminding or cuing assistance, at least 3 1 activity of daily living (as so defined) or to the extent provided in regulations prescribed by the Secretary (in consultation 6 with the Secretary of Health and Human 7 Services), is unable to engage in age ap-8 propriate activities. 9 "(B) The individual is at least 2 but not

- "(B) The individual is at least 2 but not 6 years of age and is unable due to a loss of functional capacity to perform (without substantial assistance from another individual) at least 2 of the following activities: eating, transferring, or mobility.
- "(C) The individual is under 2 years of age and requires specific durable medical equipment by reason of a severe health condition or requires a skilled practitioner trained to address the individual's condition to be available if the individual's parents or guardians are absent.
- 21 "(e) QUALIFIED EXPENSES.—For purposes of this 22 section—
- "(1) IN GENERAL.—Subject to paragraph (4),
  the term 'qualified expenses' means expenditures for
  goods, services, and supports that—

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1	"(A) assist a qualified care recipient with
2	accomplishing activities of daily living (as de-
3	fined in section $7702B(c)(2)(B)$ ) and instru-
4	mental activities of daily living (as defined in
5	section 1915(k)(6)(F) of the Social Security
6	Act $(42 \text{ U.S.C. } 1396n(k)(6)(F)))$ , and
7	"(B) are provided solely for use by such
8	qualified care recipient.
9	"(2) Adjustment for other tax bene-
10	FITS.—The amount of qualified expenses otherwise
11	taken into account under paragraph (1) with respect
12	to an individual shall be reduced by the sum of any
13	amounts paid for the benefit of such individual for
14	the taxable year which are—
15	"(A) taken into account under section 21
16	or 213, or
17	"(B) excluded from gross income under
18	section 129, 223(f), or 529A(c)(1)(B).
19	"(3) Goods, services, and supports.—For
20	purposes of paragraph (1), goods, services, and sup-
21	ports (as defined by the Secretary) shall include—
22	"(A) human assistance, supervision, cuing
23	and standby assistance,
24	"(B) assistive technologies and devices (in-
25	cluding remote health monitoring).

1	"(C) environmental modifications (includ-
2	ing home modifications),
3	"(D) health maintenance tasks (such as
4	medication management),
5	"(E) information,
6	"(F) transportation of the qualified care
7	recipient,
8	"(G) nonhealth items (such as incontinence
9	supplies), and
10	"(H) coordination of and services for peo-
11	ple who live in their own home, a residential
12	setting, or a nursing facility, as well as the cost
13	of care in these or other locations.
14	"(4) Qualified expenses for eligible
15	CAREGIVERS.—For purposes of paragraph (1), the
16	following shall be treated as qualified expenses if
17	paid or incurred by an eligible caregiver:
18	"(A) Expenditures for respite care for a
19	qualified care recipient.
20	"(B) Expenditures for counseling, support
21	groups, or training relating to caring for a
22	qualified care recipient.
23	"(C) Lost wages for unpaid time off due to
24	caring for a qualified care recipient as verified
25	by an employer.

1	"(D) Travel costs of the eligible caregiven
2	related to caring for a qualified care recipient.
3	"(E) Expenditures for technologies, as de-
4	termined by the Secretary, that assist an eligi-
5	ble caregiver in providing care for a qualified
6	care recipient.
7	"(5) Human assistance.—The term 'human
8	assistance' includes the costs of a direct care worker
9	"(6) DOCUMENTATION.—An expense shall not
10	be taken into account under this section unless the
11	eligible caregiver substantiates such expense under
12	such regulations or guidance as the Secretary shall
13	provide.
14	"(7) Mileage rate.—For purposes of this sec-
15	tion, the mileage rate for the use of a passenger
16	automobile shall be the standard mileage rate used
17	to calculate the deductible costs of operating an
18	automobile for medical purposes. Such rate may be
19	used in lieu of actual automobile-related travel ex-
20	penses.
21	"(8) Coordination with able accounts.—
22	Qualified expenses for a taxable year shall not in-
23	clude contributions to an ABLE account (as defined

in section 529A).

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1	"(f) Phase Out Based on Adjusted Gross In-
2	COME.—For purposes of this section—
3	"(1) In general.—The amount of the credit
4	allowable under subsection (a) shall be reduced (but
5	not below zero) by \$100 for each \$1,000 (or fraction
6	thereof) by which the taxpayer's modified adjusted
7	gross income exceeds the threshold amount.
8	"(2) Modified adjusted gross income.—
9	The term 'modified adjusted gross income' means
10	adjusted gross income increased by any amount ex-
11	cluded from gross income under section 911, 931, or
12	933.
13	"(3) THRESHOLD AMOUNT.—The term 'thresh-
14	old amount' means—
15	"(A) \$150,000 in the case of a joint re-
16	turn, and
17	"(B) \$75,000 in any other case.
18	"(4) Indexing.—In the case of any taxable
19	year beginning in a calendar year after 2019, each
20	dollar amount contained in paragraph (3) shall be
21	increased by an amount equal to the product of—
22	"(A) such dollar amount, and
23	"(B) the cost-of-living adjustment deter-
24	mined under section (1)(f)(3) for the calendar
25	year in which the taxable year begins, by sub-

- 1 stituting 'calendar year 2018' for 'calendar year
- 2 2016' in subparagraph (A)(ii) thereof.
- 3 "(5) ROUNDING RULE.—If any increase deter-
- 4 mined under paragraph (4) is not a multiple of \$50,
- 5 such increase shall be rounded to the next lowest
- 6 multiple of \$50.
- 7 "(g) Identification of Eligible Caregiver
- 8 WITH CARE RECIPIENT (QUALIFIED CARE RECIPIENT)
- 9 IDENTIFICATION REQUIREMENT.—No credit shall be al-
- 10 lowed under this section to a taxpayer with respect to any
- 11 qualified care recipient unless the taxpayer includes the
- 12 name and taxpayer identification number of such indi-
- 13 vidual, and the identification number of the licensed health
- 14 care practitioner certifying such individual, on the return
- 15 of tax for the taxable year.".
- 16 (b) CLERICAL AMENDMENT.—The table of sections
- 17 for subpart A of part IV of subchapter A of chapter 1
- 18 of such Code is amended by inserting after the item relat-
- 19 ing to section 25D the following new item:
  - "Sec. 25E. Working family caregivers.".
- 20 (c) Effective Date.—The amendments made by
- 21 this section shall apply to taxable years beginning after
- 22 December 31, 2018.