

# Calendar No. 168

118TH CONGRESS  
1ST SESSION

# S. 1352

To amend the Small Business Investment Act of 1958 to improve the loan guaranty program, enhance the ability of small manufacturers to access affordable capital, and for other purposes.

---

## IN THE SENATE OF THE UNITED STATES

APRIL 27, 2023

Ms. KLOBUCHAR (for herself, Mr. YOUNG, Mr. BOOKER, Mr. RUBIO, and Ms. CANTWELL) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

JULY 25, 2023

Reported by Mr. CARDIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

---

## A BILL

To amend the Small Business Investment Act of 1958 to improve the loan guaranty program, enhance the ability of small manufacturers to access affordable capital, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1   **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “504 Modernization and  
3   Small Manufacturer Enhancement Act of 2023”.

4   **SEC. 2. ADDITIONS TO POLICY GOALS FOR THE DEVELOP-  
5                      MENT COMPANY PROGRAM.**

6       Section 501(d)(3) of the Small Business Investment  
7   Act of 1958 (15 U.S.C. 695(d)(3)) is amended—

8                  (1) by redesignating subparagraphs (A) through  
9                      (L) as subparagraphs (B) through (M), respectively;

10                 (2) by inserting before subparagraph (B), as so  
11   redesignated, the following:

12                 “(A) workforce development through work-  
13                      based or work-integrated training, which shall  
14                      be satisfied by demonstrating that a small busi-  
15                      ness concern that is a subject of the project  
16                      has—

17                 “(i) a documented in-house training  
18                      program, the duration of which is not  
19                      shorter than 12 weeks; or

20                 “(ii) entered into a contract with an  
21                      entity—

22                 “(I) to provide trained applicants  
23                      for any open position of employment  
24                      at the small business concern; and

25                 “(II) that ensures that any appli-  
26                      cant provided to the small business

1 concern under subclause (I) has un-  
2 dergone not fewer than 12 weeks of  
3 training that is relevant to the open  
4 position described in that subclause;”;  
5 (3) by amending subparagraph (D), as so re-  
6 designated, to read as follows:

7 “(D) expansion of minority-owned, em-  
8 ployee-owned, or women-owned business devel-  
9 opment;”;

10 (4) in subparagraph (L), as so redesignated, by  
11 striking “producers, or” and inserting “producers;”;

12 (5) in subparagraph (M), as so redesignated, by  
13 striking the period at the end and inserting a  
14 comma;

15 (6) by inserting after subparagraph (M), as so  
16 redesignated, the following:

17 “(N) enhanced ability for small business  
18 concerns to reduce costs by using energy effi-  
19 cient products and generating renewable en-  
20 ergy;

21 “(O) aid revitalizing of any area for which  
22 a disaster has been declared or determined  
23 under subparagraph (A), (B), (C), or (E) of  
24 section 7(b)(2) of the Small Business Act (15  
25 U.S.C. 636(b)(2)), or

1               “(P) expansion of small business concerns  
2               with 10 or fewer employees.”; and

3               (7) in the flush text following subparagraph  
4               (P), as added by paragraph (6), by striking “sub-  
5               paragraphs (J) and (K)” and inserting “subpara-  
6               graphs (K) and (L)”.

7 **SEC. 3. INCREASE IN LOAN AMOUNTS FOR MANUFAC-**  
8 **TURING LOANS.**

9               Section 502 of the Small Business Investment Act  
10 of 1958 (15 U.S.C. 696) is amended—

11               (1) in the matter preceding paragraph (1), by  
12               striking “The Administration” and inserting the fol-  
13               lowing:

14               “(a) IN GENERAL.—The Administration”; and

15               (2) in subsection (a), as so designated—

16               (A) in paragraph (2)(A)—

17               (i) in the matter preceding clause (i),  
18               by striking “section” and inserting “sub-  
19               section”; and

20               (ii) in clause (iii), by striking  
21               “\$5,500,000” and inserting “\$6,500,000”,

22               and

23               (B) in paragraph (3)(A), by striking “this  
24               section” and inserting “this subsection”.

1 SEC. 4. IMPROVEMENTS TO 504 LOAN CLOSING PROCE-  
2 DURE.

3 Title V of the Small Business Investment Act of 1958  
4 (~~15 U.S.C. 695 et seq.~~) is amended—

5 (1) in section 502, as amended by section 3, by  
6 adding at the end the following:

7 “(b) CLOSING.—

8 “(1) AUTHORITY OF CERTAIN DEVELOPMENT  
9 COMPANIES.—An accredited lender certified com-  
10 pany may take any of the following actions to facili-  
11 tate the closing of a loan made under subsection (a):

12 “(A) Reallocate the cost of the project with  
13 respect to which the loan is made in an amount  
14 that is not more than 10 percent of the overall  
15 cost of the project.

16 “(B) Correct any name that is applicable  
17 to the loan, including the name of any bor-  
18 rower, guarantor, eligible passive company de-  
19 scribed in subparagraph (C)(i), and operating  
20 company described in subparagraph (C)(ii).

21 “(C) Form any of the following to receive  
22 proceeds of the loan:

23 “(i) An eligible passive company that  
24 complies with section 120.111 of title 13,  
25 Code of Federal Regulations, or any suc-  
26 cessor regulation.

1                 “(ii) If an eligible passive company is  
2                 formed under clause (i), an operating com-  
3                 pany with respect to that eligible passive  
4                 company.

5                 “(D) Correct the address of any property  
6                 with respect to which the loan is made.

7                 “(E) Correct the name of any interim  
8                 lender or third-party lender.

9                 “(F) Change any third-party lender or in-  
10                 terim lender if that lender is a financial institu-  
11                 tion that is regulated by the Federal Govern-  
12                 ment or a State government.

13                 “(G) Make a guarantor a co-borrower or a  
14                 co-borrower a guarantor.

15                 “(H) Add a guarantor that does not  
16                 change ownership with respect to the loan.

17                 “(I) Reduce the amount of standby debt  
18                 before the closing as a result of regularly sched-  
19                 uled payments.

20                 “(J) Reduce the cost of the project with  
21                 respect to which the loan is made.

22                 “(2) FEES.—The Administrator shall—

23                 “(A) issue a rule regarding the amount of  
24                 a closing fee that may be financed in a debon-  
25                 ture that is issued by a certified development

1           company to make one or more loans to small  
2           business concerns, the proceeds of which are  
3           used by that concern for the purposes described  
4           in subsection (a), except that such amount shall  
5           be not less than \$3,500; and

6                 “(B) periodically update the rule issued  
7                 under subparagraph (A).

8                 “(3) NO ADVERSE CHANGE AND FINANCIAL  
9                 STATEMENT.—Before the closing with respect to a  
10               loan made under subsection (a), the borrower and  
11               any operating company shall—

12                 “(A) make the certification required under  
13                 section 120.892 of title 13, Code of Federal  
14                 Regulations, or any successor regulation; and

15                 “(B) submit to the certified development  
16                 company a financial statement that is not more  
17                 than 180 days old, which the company shall  
18                 certify not later than 120 days before the date  
19                 on which the certified development company  
20                 issues a debenture with respect to the project to  
21                 which the loan relates.

22                 “(e) ACCREDITED LENDER CERTIFIED COMPANY  
23                 DEFINED.—In this section, the term ‘accredited lender  
24                 certified company’ means a certified development company  
25                 that meets the requirements under section 507(b), includ-

1       ing a certified development company that the Administra-  
2       tion has designated as an accredited lender under such  
3       section 507(b).”;

4                     (2) by adding at the end the following:

5       **“SEC. 511. CLOSING AND OVERSIGHT.**

6       “(a) SBA DISTRICT COUNSELS.—Beginning on the  
7       date of enactment of this section, with respect to the pro-  
8       gram established under this title, district counsels of the  
9       Administration shall be subject to the same requirements,  
10      and shall have the same authority and responsibilities, as  
11      in effect with respect to that program on the day before  
12      the date of enactment of this section, except that—

13                     “(1) the Office of Credit Risk Management of  
14      the Administration shall have the responsibility for  
15      all duties relating to conducting file reviews of loans  
16      made under this title; and

17                     “(2) district counsels of the Administration  
18      shall not have any responsibility relating to the re-  
19      view of closing packages with respect to a loan made  
20      under this title.

21                     “(b) DESIGNATED ATTORNEYS.—For the purposes of  
22      this title, the following provisions and requirements shall  
23      apply with respect to a designated attorney of a certified  
24      development company:

1           “(1) A designated attorney that meets the re-  
2 quirements determined under paragraph (2) shall be  
3 responsible for certifying documents relating to the  
4 closing of a loan described in this title.

5           “(2) The Administrator may determine any  
6 continuing education requirements that the des-  
7 ignated attorney shall be required to satisfy in order  
8 to be permitted to close a loan made under this title.

9           “(3) If, as of the date of enactment of this sec-  
10 tion, a certified development company does not have  
11 a designated attorney, during the 270-day period be-  
12 ginning on that date of enactment, the certified de-  
13 velopment company may identify such an attorney,  
14 subject to the approval of the Administrator.”.

15 **SEC. 5. CERTIFIED DEVELOPMENT COMPANY LOANS FOR**  
16                         **SMALL MANUFACTURERS.**

17           (a) **CONTRIBUTION REQUIREMENT.**—Section  
18 502(a)(3)(C) of the Small Business Investment Act of  
19 1958, as designated by section 3, is amended—

20           (1) by redesignating clauses (i), (ii), (iii), and  
21 (iv) as subclauses (I), (II), (III), and (IV), respec-  
22 tively, and adjusting the margins of such subclauses  
23 accordingly;

24           (2) by inserting before subclause (I), as so re-  
25 designated, the following:

1                 “(i) for a small business concern that  
2                 is not a small manufacturer (as defined in  
3                 section 501(e)(7))—”;

4                 (3) in subclause (III), as so redesignated, by  
5                 striking “clauses (i) and (ii)” and inserting “sub-  
6                 clauses (I) and (II);

7                 (4) in subclause (IV) as so redesignated, by  
8                 striking the period at the end and inserting “; or”;  
9                 and

10                 (5) by adding at the end the following:

11                 “(ii) for a small manufacturer (as de-  
12                 fined in section 501(e)(7))—

13                 “(I) at least 5 percent of the  
14                 total cost of the project financed, if  
15                 the small business concern has been in  
16                 operation for a period of 2 years or  
17                 less;

18                 “(II) at least 5 percent of the  
19                 total cost of the project financed, if  
20                 the project involves a limited or single  
21                 purpose building or structure;

22                 “(III) at least 10 percent of the  
23                 total cost of the project financed if the  
24                 project involves both of the conditions  
25                 set forth in subclauses (I) and (II); or

1                         “(IV) at least 5 percent of the  
2                         total cost of the project financed, in  
3                         all other circumstances, at the discre-  
4                         tion of the development company.”.

5                 (b) CREATION OR RETENTION OF JOBS REQUIRE-  
6         MENT.—Section 501(e) of the Small Business Investment  
7         Act of 1958 (15 U.S.C. 695(e)) is amended—

8                         (1) in paragraph (1), by striking “creates or re-  
9                         tains” and all that follows through the period at the  
10                         end and inserting “creates or retains 1 job for every  
11                         \$75,000 guaranteed by the Administration, except  
12                         that the amount is \$150,000 in the case of a project  
13                         of a small manufacturer.”;

14                         (2) in paragraph (2), by striking “creates or re-  
15                         tains” and all that follows through the period at the  
16                         end and inserting “creates or retains 1 job for every  
17                         \$75,000 guaranteed by the Administration, except  
18                         that the amount is \$150,000 in the case of a project  
19                         of a small manufacturer.”;

20                         (3) by redesignating paragraph (6) as para-  
21                         graph (7); and

22                         (4) by inserting after paragraph (5) the fol-  
23                         lowing:

24                         “(6) For a loan for a project directed toward the cre-  
25                         ation of job opportunities under subsection (d)(1), the Ad-

1 ministrator shall publish on the website of the Administra-  
2 tion the number of jobs created or retained under the  
3 project as of the date that is 2 years after the completion  
4 (as determined based on information provided by the de-  
5 velopment company) of the project.”.

6 (e) COLLATERAL REQUIREMENTS.—Section  
7 502(a)(3)(E)(i) of the Small Business Investment Act of  
8 1958, as designated by section 3, is amended by adding  
9 at the end the following: “Additional collateral shall not  
10 be required in the case of a small manufacturer (as de-  
11 fined in section 501(e)(7)).”.

12 (d) DEBT REFINANCING.—Section 502(a)(7)(B) of  
13 the Small Business Investment Act of 1958, as designated  
14 by section 3, is amended—

15 (1) in the matter preceding clause (i), by insert-  
16 ing “(or in the case of a small manufacturer (as de-  
17 fined in section 501(e)(7)), that does not exceed 100  
18 percent of the project cost of the expansion)” after  
19 “cost of the expansion”;

20 (2) in clause (v), by adding “and” at the end;

21 (3) by striking clause (vi); and

22 (4) by redesignating clause (vii) as clause (vi).

23 (e) AMOUNT OF GUARANTEED DEBTURE.—See-  
24 tion 503(a) of the Small Business Investment Act of 1958

1 (15 U.S.C. 697(a)) is amended by adding at the end the  
2 following:

3       “(5) Any debenture issued by a State or local devel-  
4 opment company to a small manufacturer (as defined in  
5 section 501(e)(7)) with respect to which a guarantee is  
6 made under this subsection shall be in an amount equal  
7 to not more than 50 percent of the cost of the project  
8 with respect to which such debenture is issued, without  
9 regard to whether good cause has been shown.”.

10 **SEC. 6. ASSISTANCE FOR SMALL MANUFACTURERS.**

11       Title V of the Small Business Investment Act of 1958  
12 (15 U.S.C. 695 et seq.), as amended by section 4(2), is  
13 further amended by adding at the end the following:

14 **“SEC. 512. ASSISTANCE FOR SMALL MANUFACTURERS.**

15       “(a) IN GENERAL.—The Administrator shall ensure  
16 that each district office of the Administration partners  
17 with not less than 1 resource partner to provide training  
18 to small business concerns assigned a North American In-  
19 dustry Classification System code for manufacturing on  
20 obtaining assistance under the program carried out under  
21 this title, including with respect to the application process  
22 under that program and partnering with development  
23 companies under this title.

24       “(b) RESOURCE PARTNER DEFINED.—In this sec-  
25 tion, the term ‘resource partner’ means—

1           “(1) a small business development center, as  
2 defined in section 3 of the Small Business Act (15  
3 U.S.C. 632);

4           “(2) a women’s business center described in  
5 section 29 of such Act (15 U.S.C. 656);

6           “(3) a chapter of the Service Corps of Retired  
7 Executives established under section 8(b)(1)(B) of  
8 such Act (15 U.S.C. 637(b)(1)(B)); and

9           “(4) a Veteran Business Outreach Center de-  
10 scribed in section 32 of such Act (15 U.S.C.  
11 657b).”.

12 **SEC. 7. LEASING RULES FOR NEW FACILITIES AND EXIST-  
13 ING BUILDINGS.**

14           (a) **IN GENERAL.**—Section 502(a) of the Small Busi-  
15 ness Investment Act of 1958, as designated by section 3,  
16 is amended by striking paragraphs (4) and (5) and insert-  
17 ing the following:

18           “(4) **NEW FACILITIES.**—

19           “(A) **IN GENERAL.**—With respect to a  
20 project to construct a new facility, an assisted  
21 small business concern may permanently lease  
22 not more than 20 percent of the project if such  
23 concern—

24           “(i) permanently occupies and uses  
25 not less than 60 percent of the project;

1               “(ii) plans to occupy and use an addi-  
2               tional portion of the project that is not  
3               permanently leased not later than 3 years  
4               after receipt of assistance under this sec-  
5               tion; and

6               “(iii) plans to permanently occupy and  
7               use 80 percent of the project not later than  
8               10 years after receipt of such assistance.

9               **“(B) SMALL MANUFACTURERS.**—With re-  
10              spect to an assisted small business concern that  
11              is a small manufacturer (as defined in section  
12              501(e)(7)), subparagraph (A)(i) shall apply  
13              with ‘50 percent’ substituted for ‘60 percent’.

14               **“(5) EXISTING BUILDINGS.**—With respect to a  
15              project to acquire, renovate, or reconstruct an exist-  
16              ing building, the following shall apply:

17               **“(A) OCCUPANCY REQUIREMENTS.**—The  
18              assisted small business concern may perma-  
19              nently lease not more than 50 percent of the  
20              project if the concern permanently occupies and  
21              uses not less than 50 percent of the project.

22               **“(B) EXCEPTION.**—The assisted small  
23              business concern may permanently lease more  
24              than 50 percent of the project if—

25               “(i) such concern—

1           “(I) has occupied and used the  
2 existing building for a consecutive 12-  
3 month period before submitting an  
4 application for assistance under this  
5 section;

6           “(II) agrees to permanently use  
7 less than 50 percent of the existing  
8 building and permanently lease more  
9 than 50 percent for a consecutive 12-  
10 month period after receiving such as-  
11 sistance; and

12           “(III) affirms that the existing  
13 building is appropriate for current  
14 and reasonably anticipated needs; and  
15           “(ii) the development company assist-  
16 ing such project—

17           “(I) provides written notice to  
18 the Administrator on the date on  
19 which the development company closes  
20 the loan for such project; and

21           “(II) once each year during the  
22 first 5 years of the loan, and once  
23 every 2 years for the remainder of the  
24 loan—

1                         “(aa) conducts an examina-  
2                         tion of the assisted small busi-  
3                         ness concern to ensure the con-  
4                         cern is not a real estate develop-  
5                         ment business; and

6                         “(bb) files with the Adminis-  
7                         trator an anti-investor certifi-  
8                         cation signed by the development  
9                         company and the assisted small  
10                         business concern.

11                         “(C) LEASE TERM.—Any residential lease  
12                         made under this paragraph shall be for a term  
13                         of not more than 1 year, and any commercial  
14                         lease made under this paragraph shall be for a  
15                         term of not more than 5 years.”.

16                         (b) REPORT.—Not later than 5 years after the date  
17                         of enactment of this Act, the Administrator of the Small  
18                         Business Administration shall submit to Congress a report  
19                         analyzing the impact of the amendments made by this sec-  
20                         tion on access to capital for small business concerns (as  
21                         defined in section 3 of the Small Business Act (15 U.S.C.  
22                         632)), and recommending whether similar notice, exam-  
23                         ination, and certifications requirements should be made to  
24                         the program established under section 7(a) of the Small  
25                         Business Act (15 U.S.C. 636(a)).

1 **SECTION 1. SHORT TITLE.**

2       *This Act may be cited as the “504 Modernization and  
3 Small Manufacturer Enhancement Act of 2023”.*

4 **SEC. 2. ADDITIONS TO POLICY GOALS FOR THE DEVELOP-  
5 MENT COMPANY PROGRAM.**

6       *Section 501(d)(3) of the Small Business Investment  
7 Act of 1958 (15 U.S.C. 695(d)(3)) is amended—*

8               *(1) by redesignating subparagraphs (A) through  
9 (L) as subparagraphs (B) through (M), respectively;  
10              (2) by inserting before subparagraph (B), as so  
11 redesignated, the following:*

12               *“(A) workforce development through work-  
13 based or work-integrated training, which shall be  
14 satisfied by demonstrating that a small business  
15 concern that is a subject of the project has—*

16               *“(i) a documented in-house training  
17 program, the duration of which is not short-  
18 er than 12 weeks; or*

19               *“(ii) entered into a contract with an  
20 entity—*

21               *“(I) to provide trained applicants  
22 for any open position of employment  
23 at the small business concern; and*

24               *“(II) that ensures that any appli-  
25 cant provided to the small business  
26 concern under subclause (I) has under-*

1                   *gone not fewer than 12 weeks of training that is relevant to the open position described in that subclause,”;*

4                   *(3) by amending subparagraph (D), as so redesignated, to read as follows:*

6                   *“(D) expansion of minority-owned, employee-owned, or women-owned business development,”;*

9                   *(4) in subparagraph (L), as so redesignated, by striking “producers, or” and inserting “producers,”;*

11                  *(5) in subparagraph (M), as so redesignated, by striking the period at the end and inserting a comma;*

13                  *(6) by inserting after subparagraph (M), as so redesignated, the following:*

15                  *“(N) enhanced ability for small business concerns to reduce costs by using energy efficient products and generating renewable energy,*

18                  *“(O) aid revitalizing of any area for which a disaster has been declared or determined under subparagraph (A), (B), (C), or (E) of section 7(b)(2) of the Small Business Act (15 U.S.C. 636(b)(2)), or*

23                  *“(P) expansion of small business concerns with 10 or fewer employees.”; and*

1                   (7) in the flush text following subparagraph (P),  
2       as added by paragraph (6), by striking “subpara-  
3       graphs (J) and (K)” and inserting “subparagraphs  
4       (K) and (L)”.

5 **SEC. 3. INCREASE IN LOAN AMOUNTS FOR MANUFAC-**  
6                   **TURING LOANS.**

7       Section 502 of the Small Business Investment Act of  
8 1958 (15 U.S.C. 696) is amended—

9                   (1) in the matter preceding paragraph (1), by  
10      striking “The Administration” and inserting the fol-  
11      lowing:

12     “(a) IN GENERAL.—The Administration”; and

13     (2) in subsection (a), as so designated—

14       (A) in paragraph (2)(A)—

15                   (i) in the matter preceding clause (i),  
16      by striking “section” and inserting “sub-  
17      section”; and

18                   (ii) in clause (iii), by striking  
19      “\$5,500,000” and inserting “\$6,500,000”;  
20      and

21       (B) in paragraph (3)(A), by striking “this  
22      section” and inserting “this subsection”.

1 **SEC. 4. IMPROVEMENTS TO 504 LOAN CLOSING PROCE-**2 **DURE.**3 *Title V of the Small Business Investment Act of 1958*4 (*15 U.S.C. 695 et seq.*) is amended—5 *(1) in section 502 (15 U.S.C. 696), as amended*6 *by this Act, by adding at the end the following:*7 “(b) **CLOSING.**—8 “(1) **AUTHORITY OF CERTAIN DEVELOPMENT**9 **COMPANIES.**—*An accredited lender certified company*10 *may take any of the following actions to facilitate the*11 *closing of a loan made under subsection (a):*12 “(A) *Reallocate the cost of the project with*13 *respect to which the loan is made in an amount*14 *that is not more than 10 percent of the overall*15 *cost of the project.*16 “(B) *Correct any name that is applicable to*17 *the loan, including the name of any borrower,*18 *guarantor, eligible passive company described in*19 *subparagraph (C)(i), and operating company de-*20 *scribed in subparagraph (C)(ii).*21 “(C) *Add any of the following to receive*22 *proceeds of the loan:*23 “(i) *An eligible passive company that*24 *complies with section 120.111 of title 13,*25 *Code of Federal Regulations, or any suc-*26 *cessor regulation.*

1                   “(ii) If an eligible passive company is  
2                   added under clause (i), an operating com-  
3                   pany with respect to that eligible passive  
4                   company.

5                   “(D) Correct the address of any property  
6                   with respect to which the loan is made.

7                   “(E) Correct the name of any interim lend-  
8                   er or third-party lender.

9                   “(F) Change any third-party lender or in-  
10                  terim lender if that lender is a financial institu-  
11                  tion that is regulated by the Federal Government  
12                  or a State government.

13                  “(G) Make a guarantor a co-borrower or a  
14                  co-borrower a guarantor.

15                  “(H) Add a guarantor that does not change  
16                  ownership with respect to the loan.

17                  “(I) Reduce the amount of standby debt be-  
18                  fore the closing as a result of regularly scheduled  
19                  payments.

20                  “(J) Reduce the cost of the project with re-  
21                  spect to which the loan is made.

22                  “(2) FEES.—The Administrator shall—

23                  “(A) issue a rule regarding the amount of  
24                  a closing fee that may be financed in a debenture  
25                  that is issued by a certified development com-

1           *pany to make one or more loans to small busi-*  
2           *ness concerns, the proceeds of which are used by*  
3           *that concern for the purposes described in sub-*  
4           *section (a), except that such amount shall be not*  
5           *less than \$3,500; and*

6           “*(B) periodically update the rule issued*  
7           *under subparagraph (A).*

8           “(3) NO ADVERSE CHANGE AND FINANCIAL  
9           STATEMENT.—*Before the closing with respect to a*  
10          *loan made under subsection (a), the borrower and any*  
11          *operating company shall—*

12          “(A) make the certification required under  
13          *section 120.892 of title 13, Code of Federal Regu-*  
14          *lations, or any successor regulation; and*

15          “(B) submit to the certified development  
16          *company a financial statement that is not more*  
17          *than 270 days old, which the company shall cer-*  
18          *tify not later than 120 days before the date on*  
19          *which the certified development company issues*  
20          *a debenture with respect to the project to which*  
21          *the loan relates.*

22          “(c) ACCREDITED LENDER CERTIFIED COMPANY DE-  
23          *FINED.—In this section, the term ‘accredited lender certified*  
24          *company’ means a certified development company that*  
25          *meets the requirements under section 507(b), including a*

1 certified development company that the Administration has  
2 designated as an accredited lender under such section  
3 507(b)."; and

4 (2) by adding at the end the following:

5 **“SEC. 511. CLOSING AND OVERSIGHT.**

6 “(a) *SBA DISTRICT COUNSELS.*—Beginning on the  
7 date that is 180 days after the date of enactment of this  
8 section, with respect to the program established under this  
9 title, district counsels of the Administration shall be subject  
10 to the same requirements, and shall have the same authority  
11 and responsibilities, as in effect with respect to that pro-  
12 gram on the day before the date of enactment of this section,  
13 except that—

14 “(1) the Office of Credit Risk Management of the  
15 Administration shall have the responsibility for all  
16 duties relating to conducting file reviews of loans  
17 made under this title; and

18 “(2) district counsels of the Administration shall  
19 not have any responsibility relating to the review of  
20 closing packages with respect to a loan made under  
21 this title.

22 “(b) *DESIGNATED ATTORNEYS.*—For the purposes of  
23 this title, the following provisions and requirements shall  
24 apply with respect to a designated attorney of a certified  
25 development company:

1           “(1) A designated attorney that meets the re-  
2 quirements determined under paragraph (2) shall be  
3 responsible for certifying documents relating to the  
4 closing of a loan described in this title.

5           “(2) The Administrator may determine any con-  
6 tinuing education requirements that the designated  
7 attorney shall be required to satisfy in order to be  
8 permitted to close a loan made under this title.

9           “(3) If, as of the date of enactment of this sec-  
10 tion, a certified development company does not have  
11 a designated attorney, during the 180-day period be-  
12 ginning on that date of enactment, the certified devel-  
13 opment company may identify such an attorney, sub-  
14 ject to the approval of the Administrator.”.

15 **SEC. 5. CERTIFIED DEVELOPMENT COMPANY LOANS FOR**  
16                              **SMALL MANUFACTURERS.**

17       (a) **CONTRIBUTION REQUIREMENT.**—Section  
18 502(a)(3)(C) of the Small Business Investment Act of 1958  
19 (15 U.S.C. 696(a)(3)(C)), as so designated by this Act, is  
20 amended—

21           (1) by redesignating clauses (i), (ii), (iii), and  
22 (iv) as subclauses (I), (II), (III), and (IV), respec-  
23 tively, and adjusting the margins of such subclauses  
24 accordingly;

1                   (2) by inserting before subclause (I), as so redesignated, the following:

3                   “(i) for a small business concern that  
4                   is not a small manufacturer (as defined in  
5                   section 501(e)(7))—”;

6                   (3) in subclause (III), as so redesigned, by striking “clauses (i) and (ii)” and inserting “sub-  
7                   clauses (I) and (II)”;

9                   (4) in subclause (IV) as so redesigned, by striking the period at the end and inserting “; or”; and  
10                  

11                  (5) by adding at the end the following:

12                  “(ii) for a small manufacturer (as de-  
13                  fined in section 501(e)(7))—

14                  “(I) at least 5 percent of the total  
15                  cost of the project financed, if the small  
16                  business concern has been in operation  
17                  for a period of 2 years or less;

18                  “(II) at least 5 percent of the total  
19                  cost of the project financed, if the  
20                  project involves a limited or single  
21                  purpose building or structure;

22                  “(III) at least 10 percent of the  
23                  total cost of the project financed if the  
24                  project involves both of the conditions  
25                  set forth in subclauses (I) and (II); or

1                         “(IV) at least 5 percent of the  
2                         total cost of the project financed, in all  
3                         other circumstances, at the discretion  
4                         of the development company.”.

5                 (b) *CREATION OR RETENTION OF JOBS REQUIRE-*  
6     *MENT.*—Section 501(e) of the Small Business Investment  
7     Act of 1958 (15 U.S.C. 695(e)) is amended—

8                         (1) in paragraph (1), by striking “creates or re-  
9                         tains” and all that follows through the period at the  
10                         end and inserting “creates or retains 1 job for every  
11                         \$75,000 guaranteed by the Administration, except  
12                         that the amount is \$150,000 in the case of a project  
13                         of a small manufacturer.”;

14                         (2) in paragraph (2), by striking “creates or re-  
15                         tains” and all that follows through the period at the  
16                         end and inserting “creates or retains 1 job for every  
17                         \$75,000 guaranteed by the Administration, except  
18                         that the amount is \$150,000 in the case of a project  
19                         of a small manufacturer.”;

20                         (3) by redesignating paragraph (6) as para-  
21                         graph (7); and

22                         (4) by inserting after paragraph (5) the fol-  
23                         lowing:

24                         “(6) For a loan for a project directed toward the cre-  
25                         ation of job opportunities under subsection (d)(1), the Ad-

1   ministrator shall publish on the website of the Administra-  
2   tion the number of jobs created or retained under the project  
3   as of the date that is 2 years after the completion (as deter-  
4   mined based on information provided by the development  
5   company) of the project.”.

6         (c)            **COLLATERAL            REQUIREMENTS.**—Section  
7    502(a)(3)(E)(i) of the Small Business Investment Act of  
8    1958 (15 U.S.C. 696(a)(3)(E)(i)), as so designated by this  
9    Act, is amended by adding at the end the following: “Addi-  
10   tional collateral shall not be required in the case of a small  
11   manufacturer (as defined in section 501(e)(7)).”.

12         (d)            **DEBT REFINANCING.**—Section 502(a)(7)(B) of the  
13    Small Business Investment Act of 1958 (15 U.S.C.  
14    696(a)(7)(B)), as so designated by this Act, is amended—  
15                 (1) in the matter preceding clause (i), by insert-  
16                 ing “(or in the case of a small manufacturer (as de-  
17                 fined in section 501(e)(7)), that does not exceed 100  
18                 percent of the project cost of the expansion)” after  
19                 “cost of the expansion”;

20                 (2) in clause (v), by adding “and” at the end;  
21                 (3) by striking clause (vi); and  
22                 (4) by redesignating clause (vii) as clause (vi).

23         (e)            **AMOUNT OF GUARANTEED DEBENTURE.**—Section  
24    503(a) of the Small Business Investment Act of 1958 (15

1 U.S.C. 697(a)) is amended by adding at the end the fol-  
2 lowing:

3 “(5) Any debenture issued by a State or local develop-  
4 ment company to a small manufacturer (as defined in sec-  
5 tion 501(e)(7)) with respect to which a guarantee is made  
6 under this subsection shall be in an amount equal to not  
7 more than 50 percent of the cost of the project with respect  
8 to which such debenture is issued, without regard to whether  
9 good cause has been shown.”.

10 **SEC. 6. ASSISTANCE FOR SMALL MANUFACTURERS.**

11 Title V of the Small Business Investment Act of 1958  
12 (15 U.S.C. 695 et seq.), as amended by this Act, is amended  
13 by adding at the end the following:

14 **“SEC. 512. ASSISTANCE FOR SMALL MANUFACTURERS.**

15 “(a) IN GENERAL.—The Administrator shall ensure  
16 that each district office of the Administration partners with  
17 not less than 1 resource partner to provide training to small  
18 business concerns assigned a North American Industry  
19 Classification System code for manufacturing on obtaining  
20 assistance under the program carried out under this title,  
21 including with respect to the application process under that  
22 program and partnering with development companies  
23 under this title.

24 “(b) RESOURCE PARTNER DEFINED.—In this section,  
25 the term ‘resource partner’ means—

1           “(1) a small business development center, as de-  
2 fined in section 3 of the Small Business Act (15  
3 U.S.C. 632);

4           “(2) a women’s business center described in sec-  
5 tion 29 of such Act (15 U.S.C. 656);

6           “(3) a chapter of the Service Corps of Retired  
7 Executives established under section 8(b)(1)(B) of  
8 such Act (15 U.S.C. 637(b)(1)(B)); and

9           “(4) a Veteran Business Outreach Center de-  
10 scribed in section 32 of such Act (15 U.S.C. 657b).”.

11 **SEC. 7. LEASING RULES FOR NEW FACILITIES AND EXIST-  
12 ING BUILDINGS.**

13           (a) *IN GENERAL.*—Section 502(a) of the Small Busi-  
14 ness Investment Act of 1958 (15 U.S.C. 696(a)), as so des-  
15 ignated by this Act, is amended by striking paragraphs (4)  
16 and (5) and inserting the following:

17           “(4) *NEW FACILITIES.*—

18           “(A) *IN GENERAL.*—With respect to a  
19 project to construct a new facility, an assisted  
20 small business concern may permanently lease  
21 not more than 20 percent of the project if such  
22 concern—

23           “(i) permanently occupies and uses not  
24 less than 60 percent of the project;

1                   “(ii) plans to occupy and use an addi-  
2                   tional portion of the project that is not per-  
3                   manently leased not later than 3 years after  
4                   receipt of assistance under this section; and

5                   “(iii) plans to permanently occupy  
6                   and use 80 percent of the project not later  
7                   than 10 years after receipt of such assist-  
8                   ance.

9                   “(B) SMALL MANUFACTURERS.—With re-  
10                  spect to an assisted small business concern that  
11                  is a small manufacturer (as defined in section  
12                  501(e)(7)), subparagraph (A)(i) shall apply with  
13                  ‘50 percent’ substituted for ‘60 percent’.

14                  “(5) EXISTING BUILDINGS.—With respect to a  
15                  project to acquire, renovate, or reconstruct an existing  
16                  building, the following shall apply:

17                  “(A) OCCUPANCY REQUIREMENTS.—The as-  
18                  sisted small business concern may permanently  
19                  lease not more than 50 percent of the project if  
20                  the concern permanently occupies and uses not  
21                  less than 50 percent of the project.

22                  “(B) EXCEPTION.—The assisted small busi-  
23                  ness concern may permanently lease more than  
24                  50 percent of the project if—

25                  “(i) such concern—

1                   “(I) has occupied and used the ex-  
2                   isting building for a consecutive 12-  
3                   month period before submitting an ap-  
4                   plication for assistance under this sec-  
5                   tion;

6                   “(II) agrees to permanently use  
7                   less than 50 percent of the existing  
8                   building and permanently lease more  
9                   than 50 percent for a consecutive 12-  
10                  month period after receiving such as-  
11                  sistance; and

12                  “(III) affirms that the existing  
13                  building is appropriate for current  
14                  and reasonably anticipated needs; and  
15                  “(ii) the development company assist-  
16                  ing such project—

17                  “(I) provides written notice to the  
18                  Administrator on the date on which  
19                  the development company closes the  
20                  loan for such project; and

21                  “(II) once each year during the  
22                  first 5 years of the loan, and once  
23                  every 2 years for the remainder of the  
24                  loan—

1                         “(aa) conducts an examina-  
2                         tion of the assisted small business  
3                         concern to ensure the concern is  
4                         not a real estate development  
5                         business; and

6                         “(bb) files with the Adminis-  
7                         trator an anti-investor certifi-  
8                         cation signed by the development  
9                         company and the assisted small  
10                         business concern.

11                         “(C) *LEASE TERM*.—Any residential lease  
12                         made under this paragraph shall be for a term  
13                         of not more than 1 year, and any commercial  
14                         lease made under this paragraph shall be for a  
15                         term of not more than 5 years.”.

16                         (b) *REPORT*.—Not later than 5 years after the date  
17                         of enactment of this Act, the Administrator of the Small  
18                         Business Administration shall submit to Congress a report  
19                         analyzing the impact of the amendments made by this sec-  
20                         tion on access to capital for small business concerns (as de-  
21                         fined in section 3 of the Small Business Act (15 U.S.C.  
22                         632)), and recommending whether similar notice, examina-  
23                         tion, and certifications requirements should be made to the  
24                         program established under section 7(a) of the Small Busi-  
25                         ness Act (15 U.S.C. 636(a)).

**Calendar No. 168**

118TH CONGRESS  
1ST SESSION  
**S. 1352**

---

---

**A BILL**

To amend the Small Business Investment Act of 1958 to improve the loan guaranty program, enhance the ability of small manufacturers to access affordable capital, and for other purposes.

---

---

JULY 25, 2023

Reported with an amendment