111TH CONGRESS 1ST SESSION S. 1334

To amend the Public Health Service Act to extend and improve protections and services to individuals directly impacted by the terrorist attack in New York City on September 11, 2001, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 24, 2009

Mrs. GILLIBRAND (for herself, Mr. SCHUMER, Mr. MENENDEZ, and Mr. LAU-TENBERG) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

- To amend the Public Health Service Act to extend and improve protections and services to individuals directly impacted by the terrorist attack in New York City on September 11, 2001, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "James Zadroga 9/11 Health and Compensation Act of
6 2009".

7 (b) TABLE OF CONTENTS.—The table of contents for8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

TITLE I—WORLD TRADE CENTER HEALTH PROGRAM

Sec. 101. World Trade Center Health Program.

"TITLE XXXI—WORLD TRADE CENTER HEALTH PROGRAM

- "Subtitle A-Establishment of Program; Advisory and Steering Committees
 - "Sec. 3101. Establishment of World Trade Center Health Program within NIOSH.
 - "Sec. 3102. WTC Health Program Scientific/Technical Advisory Committee.
 - "Sec. 3103. WTC Health Program Steering Committees.
 - "Sec. 3104. Community education and outreach.
 - "Sec. 3105. Uniform data collection.
 - "Sec. 3106. Centers of excellence.
 - "Sec. 3107. Entitlement authorities.
 - "Sec. 3108. Definitions.
 - "Subtitle B—Program of Monitoring, Initial Health Evaluations, and Treatment

"PART 1—FOR WTC RESPONDERS

- "Sec. 3111. Identification of eligible WTC responders and provision of WTC-related monitoring services.
- "Sec. 3112. Treatment of certified eligible WTC responders for WTC-related health conditions.

"Part 2—Community Program

- "Sec. 3121. Identification and initial health evaluation of eligible WTC community members.
- "Sec. 3122. Followup monitoring and treatment of certified eligible WTC community members for WTC-related health conditions.
- "Sec. 3123. Followup monitoring and treatment of other individuals with WTC-related health conditions.

"Part 3—National Arrangement for Benefits for Eligible Individuals Outside New York

"Sec. 3131. National arrangement for benefits for eligible individuals outside New York.

"Subtitle C—Research Into Conditions

- "Sec. 3141. Research regarding certain health conditions related to September 11 terrorist attacks in New York City.
- "Subtitle D—Programs of the New York City Department of Health and Mental Hygiene
 - "Sec. 3151. World Trade Center Health Registry.
 - "Sec. 3152. Mental health services.

TITLE II—SEPTEMBER 11TH VICTIM COMPENSATION FUND OF 2001

Sec. 201. Definitions.

Sec. 202. Extended and expanded eligibility for compensation.

Sec. 203. Requirement to update regulations.

Sec. 204. Limited liability for certain claims.

1 SEC. 2. FINDINGS.

2 Congress finds the following:

(1) Thousands of rescue workers who responded
to the areas devastated by the terrorist attacks of
September 11, 2001, local residents, office and area
workers, and school children continue to suffer significant medical problems as a result of compromised air quality and the release of other toxins
from the attack sites.

10 (2) In a September 2006 peer-reviewed study 11 conducted by the World Trade Center Medical Moni-12 toring Program, of 9,500 World Trade Center re-13 sponders, almost 70 percent of World Trade Center 14 responders had a new or worsened respiratory symp-15 tom that developed during or after their time work-16 ing at the World Trade Center; among the respond-17 ers who were asymptomatic before September 11, 18 2001, 61 percent developed respiratory symptoms 19 while working at the World Trade Center; close to 20 60 percent still had a new or worsened respiratory 21 symptom at the time of their examination; one-third 22 had abnormal pulmonary function tests; and severe respiratory conditions including pneumonia were sig nificantly more common in the 6 months after Sep tember 11, 2001, than in the prior 6 months.

4 (3) An April 2006 study documented that, on
5 average, a New York City firefighter who responded
6 to the World Trade Center has experienced a loss of
7 12 years of lung capacity.

8 (4) A peer-reviewed study of residents who lived 9 near the World Trade Center titled "The World 10 Trade Center Residents' Respiratory Health Study: 11 New Onset Respiratory Symptoms and Pulmonary 12 Function", found that data demonstrated a threefold 13 increase in new-onset, persistent lower respiratory 14 symptoms in residents near the former World Trade 15 Center as compared to a control population.

16 (5) Previous research on the health impacts of 17 the devastation caused by the September 11, 2001, 18 terrorist attacks has shown relationships between 19 the air quality from Ground Zero and a host of 20 health impacts, including lower pregnancy rates, 21 higher rates of respiratory and lung disorders, and 22 a variety of post-disaster mental health conditions 23 (including posttraumatic stress disorder) in workers 24 and residents near Ground Zero.

1 (6) A variety of tests conducted by independent 2 scientists have concluded that significant World 3 Trade Center (WTC) contamination settled in indoor 4 environments surrounding the disaster site. The En-5 vironmental Protection Agency's (EPA) cleanup pro-6 grams for indoor residential spaces, in 2003 and 7 2005, though limited, are an acknowledgment that 8 indoor contamination continued after the WTC at-9 tacks.

10 (7) At the request of the Department of En-11 ergy, the Davis DELTA Group at the University of 12 California conducted outdoor dust sampling in Octo-13 ber 2001 at Varick and Houston Streets (approxi-14 mately 1.2 miles north of Ground Zero) and found 15 that the contamination from the World Trade Center "outdid even the worst pollution from the Ku-16 17 wait oil fields fires". Further, the United States Ge-18 ological Survey (USGS) reported on November 27, 19 2001, that dust samples collected from indoor sur-20 faces in this area registered at levels that were "as 21 caustic as liquid drain cleaners".

(8) According to both the EPA's own Inspector
General's (EPA IG) report of August 21, 2003, and
the Governmental Accountability Offices's (GAO) report of September 2007, no comprehensive program

has ever been conducted in order to characterize the
 full extent of WTC contamination, and therefore the
 full impact of that contamination—geographic or
 otherwise—remains unknown.

5 (9) Such reports found that there has never 6 been a comprehensive program to remediate WTC 7 toxins from indoor spaces. Thus, area residents, 8 workers, and students may continue to be exposed to 9 WTC contamination in their homes, workplaces, and 10 schools.

11 (10) Because of the failure to release federally 12 appropriated funds for community care, a lack of 13 sufficient outreach, the fact that many community 14 members are receiving care from physicians outside 15 the current City-funded World Trade Center Envi-16 ronmental Health Center program and thus fall out-17 side data collection efforts, and other factors, the 18 number of community members being treated at the 19 World Trade Center Environmental Health Center 20 underrepresents the total number in the community 21 that have been affected by exposure to Ground Zero 22 toxins.

(11) Research by Columbia University's Center
for Children's Environmental Health has shown negative health effects on babies born to women living

1	within 2 miles of the World Trade Center in the
2	month following September 11, 2001.
3	(12) Federal funding allocated for the moni-
4	toring of rescue workers' health is not sufficient to
5	ensure the long-term study of health impacts of Sep-
6	tember 11, 2001.
7	(13) A significant portion of those who have de-
8	veloped health problems as result of exposures to
9	airborne toxins or other hazards resulting from the
10	September 11, 2001, attacks on the World Trade
11	Center have no health insurance, have lost their
12	health insurance as a result of the attacks, or have
13	inadequate health insurance.
1 /	
14	(14) The Federal program to provide medical
14 15	(14) The Federal program to provide medical treatments to those who responded to the September
15	treatments to those who responded to the September
15 16	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience
15 16 17	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience health problems as a result, was finally established
15 16 17 18	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience health problems as a result, was finally established more than five years after the attacks, but has no
15 16 17 18 19	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience health problems as a result, was finally established more than five years after the attacks, but has no certain long-term funding.
15 16 17 18 19 20	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience health problems as a result, was finally established more than five years after the attacks, but has no certain long-term funding. (15) Rescue workers and volunteers seeking
 15 16 17 18 19 20 21 	treatments to those who responded to the September 11, 2001, aftermath, and who continue to experience health problems as a result, was finally established more than five years after the attacks, but has no certain long-term funding. (15) Rescue workers and volunteers seeking workers' compensation have reported that their ap-

1 (16) A February 2007 report released by the 2 City of New York estimated that approximately 3 410,000 people were the most heavily exposed to the 4 environmental hazards and trauma of the September 5 11, 2001, terrorist attacks. More than 30 percent of 6 the Fire Department of the City of New York first 7 responders were still experiencing some respiratory 8 symptoms more than five years after the attacks 9 and, according to the report, 59 percent of those 10 seen by the WTC Environmental Health Center at 11 Bellevue Hospital (which serves community mem-12 bers) are without insurance and 65 percent have in-13 comes of less than \$15,000 per year. The report also 14 found a need to continue and expand mental health 15 services.

16 (17) Since the 5th anniversary of the attack
17 (September 11, 2006), hundreds of workers a month
18 have been signing up with the monitoring and treat19 ment programs.

(18) In April 2008, the Department of Health
and Human Services reported to Congress that in
fiscal year 2007 11,359 patients received medical
treatment in the existing WTC Responder Medical
and Treatment program for WTC-related health
problems, and that number of responders who need

treatment and the severity of health problems is expected to increase.

3 (19) The September 11 Victim Compensation
4 Fund of 2001 was established to provide compensa5 tion to individuals who were physically injured or
6 killed as a result of the terrorist-related aircraft
7 crashes of September 11, 2001.

8 (20) The deadline for filing claims for com9 pensation under the Victim Compensation Fund was
10 December 22, 2003.

(21) Some individuals did not know they were
eligible to file claims for compensation for injuries or
did not know they had suffered physical harm as a
result of the terrorist-related aircraft crashes until
after the December 22, 2003, deadline.

16 (22) Further research is needed to evaluate
17 more comprehensively the extent of the health im18 pacts of September 11, 2001, including research for
19 emerging health problems such as cancer, which
20 have been predicted.

(23) Research is needed regarding possible
treatment for the illnesses and injuries of September
11, 2001.

(24) The Federal response to medical and fi-nancial issues arising from the September 11, 2001,

response efforts needs a comprehensive, coordinated
 long-term response in order to meet the needs of all
 the individuals who were exposed to the toxins of
 Ground Zero and are suffering health problems from
 the disaster.

6 (25) The failure to extend the appointment of 7 Dr. John Howard as Director of the National Institute for Occupational Safety and Health in July 8 9 2008 is not in the interests of the administration of 10 such Institute nor the continued operation of the 11 World Trade Center Medical Monitoring and Treat-12 ment Program which he has headed, and the Sec-13 retary of Health and Human Services should recon-14 sider extending such appointment.

15 TITLE I—WORLD TRADE CENTER 16 HEALTH PROGRAM

17 SEC. 101. WORLD TRADE CENTER HEALTH PROGRAM.

18 The Public Health Service Act (42 U.S.C. 201 et19 seq.) is amended by adding at the end the following new20 title:

6 "SEC. 3101. ESTABLISHMENT OF WORLD TRADE CENTER 7 HEALTH PROGRAM WITHIN NIOSH.

8 "(a) IN GENERAL.—There is hereby established with-9 in the National Institute for Occupational Safety and 10 Health a program to be known as the 'World Trade Center 11 Health Program' (in this title referred to as the 'WTC 12 program') to provide—

"(1) medical monitoring and treatment benefits
to eligible emergency responders and recovery and
clean-up workers (including those who are Federal
employees) who responded to the September 11,
2001, terrorist attacks on the World Trade Center;
and

"(2) initial health evaluation, monitoring, and
treatment benefits to residents and other building
occupants and area workers in New York City who
were directly impacted and adversely affected by
such attacks.

24 "(b) COMPONENTS OF PROGRAM.—The WTC pro-25 gram includes the following components:

"(1) MEDICAL MONITORING FOR RESPOND-1 2 ERS.—Medical monitoring under section 3111, in-3 cluding clinical examinations and long-term health 4 monitoring and analysis for individuals who were 5 likely to have been exposed to airborne toxins that 6 were released, or to other hazards, as a result of the 7 September 11, 2001, terrorist attacks on the World 8 Trade Center.

9 "(2) INITIAL HEALTH EVALUATION FOR COM-10 MUNITY MEMBERS.—An initial health evaluation 11 under section 3121, including an evaluation to deter-12 mine eligibility for followup monitoring and treat-13 ment.

14 "(3) FOLLOW-UP MONITORING AND TREAT-15 MENT FOR WTC-RELATED CONDITIONS FOR RE-16 SPONDERS AND COMMUNITY MEMBERS.—Provision 17 under sections 3112, 3122, and 3123 of follow-up 18 monitoring and treatment and payment, subject to 19 the provisions of subsection (d), for all medically 20 necessary health and mental health care expenses 21 (including necessary prescription drugs) of individ-22 uals with a WTC-related health condition.

23 "(4) OUTREACH.—Establishment under section
24 3104 of an outreach program to potentially eligible
25 individuals concerning the benefits under this title.

"(5) UNIFORM DATA COLLECTION.—Collection 1 2 under section 3105 of health and mental health data 3 on individuals receiving monitoring or treatment 4 benefits, using a uniform system of data collection. 5 "(6) RESEARCH ON WTC CONDITIONS.—Estab-6 lishment under subtitle C of a research program on 7 health conditions resulting from the September 11, 8 2001, terrorist attacks on the World Trade Center. 9 "(c) NO COST-SHARING.—Monitoring and treatment 10 benefits and initial health evaluation benefits are provided 11 under subtitle B without any deductibles, copayments, or 12 other cost-sharing to an eligible WTC responder or any 13 eligible WTC community member. "(d) PAYOR.— 14 15 "(1) IN GENERAL.—Except as provided in para-16 graphs (2) and (3), the cost of monitoring and treat-17 ment benefits and initial health evaluation benefits 18 provided under subtitle B shall be paid for by the 19 WTC program. 20 "(2) Workers' compensation payment.— "(A) IN GENERAL.—Except as provided in 21 subparagraph (B), payment for treatment 22 23 under subtitle B of a WTC-related health condi-24 tion in an individual that is work-related shall

25 be reduced or recouped to the extent that the

1	Secretary determines that payment has been
2	made, or can reasonably be expected to be
3	made, under a workers' compensation law or
4	plan of the United States or a State, or other
5	work-related injury or illness benefit plan of the
6	employer of such individual, for such treatment.
7	The provisions of clauses (iii), (iv), (v), and (vi)
8	of paragraph $(2)(B)$ of section $1862(b)$ of the
9	Social Security Act (42 U.S.C. 1395y(b)(2))
10	and paragraph (3) of such section shall apply to
11	the recoupment under this paragraph of a pay-
12	ment to the WTC program with respect to a
13	workers' compensation law or plan, or other
14	work-related injury or illness plan of the em-
15	ployer involved, and such individual in the same
16	manner as such provisions apply to the reim-
17	bursement of a payment under section
18	1862(b)(2) of such Act to the Secretary, with
19	respect to such a law or plan and an individual
20	entitled to benefits under title XVIII of such
21	Act.
22	"(B) EXCEPTION.—If the WTC Program
23	Administrator certifies that the City of New

Administrator certifies that the City of New
York has contributed the matching contribution
required under section 3106(a)(3) for a 12-

1	month period (specified by the WTC Program
2	Administrator), subparagraph (A) shall not
3	apply for that 12-month period with respect to
4	a workers' compensation law or plan, including
5	line of duty compensation, to which the City is
6	obligated to make payments.
7	"(3) Health insurance coverage.—
8	"(A) IN GENERAL.—In the case of an indi-
9	vidual who has a WTC-related health condition
10	that is not work-related and has health cov-
11	erage for such condition through any public or
12	private health plan, the provisions of section
13	1862(b) of the Social Security Act (42 U.S.C.
14	1395y(b)) shall apply to such a health plan and
15	such individual in the same manner as they
16	apply to a group health plan and an individual
17	entitled to benefits under title XVIII of such
18	Act pursuant to section 226(a). Any costs for
19	items and services covered under such plan that
20	are not reimbursed by such health plan, due to
21	the application of deductibles, copayments, coin-
22	surance, other cost-sharing, or otherwise, are
23	reimbursable under this title to the extent that
24	they are covered under the WTC program.

1	"(B) RECOVERY BY INDIVIDUAL PRO-
2	VIDERS.—Nothing in subparagraph (A) shall be
3	construed as requiring an entity providing mon-
4	itoring and treatment under this title to seek
5	reimbursement under a health plan with which
6	the entity has no contract for reimbursement.
7	"(4) Work-related described.—For the
8	purposes of this subsection, a WTC-related health
9	condition shall be treated as a condition that is
10	work-related if—
11	"(A) the condition is diagnosed in an eligi-
12	ble WTC responder, or in an individual who
13	qualifies as an eligible WTC community mem-
14	ber on the basis of being a rescue, recovery, or
15	clean-up worker; or
16	"(B) with respect to the condition the indi-
17	vidual has filed and had established a claim
18	under a workers' compensation law or plan of
19	the United States or a State, or other work-re-
20	lated injury or illness benefit plan of the em-
21	ployer of such individual.
22	"(e) Quality Assurance and Monitoring of
23	CLINICAL EXPENDITURES.—
24	"(1) QUALITY ASSURANCE.—The WTC Pro-
25	gram Administrator, working with the Clinical Cen-

1	ters of Excellence, shall develop and implement a
2	quality assurance program for the medical moni-
3	toring and treatment delivered by such Centers of
4	Excellence and any other participating health care
5	providers. Such program shall include—
6	"(A) adherence to medical monitoring and
7	treatment protocols;
8	"(B) appropriate diagnostic and treatment
9	referrals for participants;
10	"(C) prompt communication of test results
11	to participants; and
12	"(D) such other elements as the Adminis-
13	trator specifies in consultation with the Clinical
14	Centers of Excellence.
15	"(2) Fraud prevention.—The WTC Program
16	Administrator shall develop and implement a pro-
17	gram to review the program's health care expendi-
18	tures to detect fraudulent or duplicate billing and
19	payment for inappropriate services. Such program
20	shall be similar to current methods used in connec-
21	tion with the Medicare program under title XVIII of
22	the Social Security Act. This title is a Federal
23	health care program (as defined in section $1128B(f)$
24	of such Act) and is a health plan (as defined in sec-

1 tion 1128C(c) of such Act) for purposes of applying 2 sections 1128 through 1128E of such Act. 3 "(f) WTC PROGRAM ADMINISTRATION.—The WTC 4 program shall be administered by the Director of the Na-5 tional Institute for Occupational Safety and Health, or a 6 designee of such Director. 7 "(g) ANNUAL PROGRAM REPORT.— "(1) IN GENERAL.—Not later than 6 months 8 9 after the end of each fiscal year in which the WTC 10 program is in operation, the WTC Program Admin-11 istrator shall submit an annual report to the Con-12 gress on the operations of this title for such fiscal 13 year and for the entire period of operation of the 14 program. "(2) CONTENTS OF REPORT.—Each annual re-15 16 port under paragraph (1) shall include the following: "(A) ELIGIBLE INDIVIDUALS.—Informa-17 18 tion for each clinical program described in para-19 graph (3)— 20 "(i) on the number of individuals who 21 applied for certification under subtitle B 22 and the number of such individuals who 23 were so certified; 24 "(ii) of the individuals who were cer-25 tified, on the number who received medical

- 1 monitoring under the program and the 2 number of such individuals who received 3 medical treatment under the program; "(iii) with respect to individuals so 4 certified who received such treatment, on 5 6 the WTC-related health conditions for 7 which the individuals were treated; and "(iv) on the projected number of indi-8 9 viduals who will be certified under subtitle B in the succeeding fiscal year. 10 11 "(B) MONITORING, INITIAL HEALTH EVAL-UATION, AND TREATMENT COSTS.-For each 12 13 clinical program so described— 14 "(i) information on the costs of moni-15 toring and initial health evaluation and the 16 costs of treatment and on the estimated 17 costs of such monitoring, evaluation, and 18 treatment in the succeeding fiscal year; 19 and 20 "(ii) an estimate of the cost of med-21 ical treatment for WTC-related health con-22 ditions that have been paid for or reim-
- ditions that have been paid for or reimbursed by workers' compensation, by public
 or private health plans, or by the City of
 New York under section 3106(a)(3).

1	"(C) Administrative costs.—Informa-
2	tion on the cost of administering the program,
3	including costs of program support, data collec-
4	tion and analysis, and research conducted under
5	the program.
6	"(D) Administrative experience.—In-
7	formation on the administrative performance of
8	the program, including—
9	"(i) the performance of the program
10	in providing timely evaluation of and treat-
11	ment to eligible individuals; and
12	"(ii) a list of the Clinical Centers of
13	Excellence and other providers that are
14	participating in the program.
15	"(E) Scientific reports.—A summary
16	of the findings of any new scientific reports or
17	studies on the health effects associated with
18	WTC exposures, including the findings of re-
19	search conducted under section 3141(a).
20	"(F) Advisory committee rec-
21	OMMENDATIONS.—A list of recommendations by
22	the WTC Scientific/Technical Advisory Com-
23	mittee on additional WTC program eligibility
24	criteria and on additional WTC-related health
25	conditions and the action of the WTC Program

1	Administrator concerning each such rec-
2	ommendation.
3	"(3) SEPARATE CLINICAL PROGRAMS DE-
4	SCRIBED.—In paragraph (2), each of the following
5	shall be treated as a separate clinical program of the
6	WTC program:
7	"(A) FDNY RESPONDERS.—The benefits
8	provided for eligible WTC responders described
9	in section 3106(b)(1)(A).
10	"(B) OTHER ELIGIBLE WTC RESPOND-
11	ERS.—The benefits provided for eligible WTC
12	responders not described in subparagraph (A).
13	"(C) ELIGIBLE WTC COMMUNITY MEM-
14	BERS.—The benefits provided for eligible WTC
15	community members in section $3106(b)(1)(C)$.
16	"(h) Notification to Congress When Reach 80
17	PERCENT OF ELIGIBILITY NUMERICAL LIMITS.—The
18	WTC Program Administrator shall promptly notify the
19	Congress—
20	((1) when the number of certifications for eligi-
21	ble WTC responders subject to the limit established
22	under section $3111(a)(5)$ has reached 80 percent of
23	such limit; and
24	((2) when the number of certifications for eligi-
25	ble WTC community members subject to the limit

established under section 3121(a)(5) has reached 80
 percent of such limit.

"(i) GAO REPORT.—Not later than 3 years after the
date of the enactment of the James Zadroga 9/11 Health
and Compensation Act of 2009, the Comptroller General
of the United States shall submit to the Congress a report
on the costs of the monitoring and treatment programs
provided under this title.

9 "(j) NYC RECOMMENDATIONS.—The City of New 10 York may make recommendations to the WTC Program 11 Administrator on ways to improve the monitoring and 12 treatment programs under this title for both eligible WTC 13 responders and eligible WTC community members.

14 "SEC. 3102. WTC HEALTH PROGRAM SCIENTIFIC/TECH-15NICAL ADVISORY COMMITTEE.

"(a) ESTABLISHMENT.—The WTC Program Admin-16 istrator shall establish an advisory committee to be known 17 as the WTC Health Program Scientific/Technical Advisory 18 19 Committee (in this section referred to as the 'Advisory 20 Committee') to review scientific and medical evidence and 21 to make recommendations to the Administrator on addi-22 tional WTC program eligibility criteria and on additional 23 WTC-related health conditions.

1	"(b) Composition.—The WTC Program Adminis-
2	trator shall appoint the members of the Advisory Com-
3	mittee and shall include at least—
4	"(1) 4 occupational physicians, at least two of
5	whom have experience treating WTC rescue and re-
6	covery workers;
7	((2) 1 physician with expertise in pulmonary
8	medicine;
9	"(3) 2 environmental medicine or environmental
10	health specialists;
11	"(4) 2 representatives of eligible WTC respond-
12	ers;
13	"(5) 2 representatives of WTC community
14	members;
15	"(6) an industrial hygienist;
16	"(7) a toxicologist;
17	"(8) an epidemiologist; and
18	"(9) a mental health professional.
19	"(c) MEETINGS.—The Advisory Committee shall
20	meet at such frequency as may be required to carry out
21	its duties.
22	"(d) REPORTS.—The WTC Program Administrator
23	shall provide for publication of recommendations of the
24	Advisory Committee on the public website established for
25	the WTC program.

1 "(e) AUTHORIZATION OF APPROPRIATIONS.—For the 2 purpose of carrying out this section, there are authorized 3 to be appropriated such sums as may be necessary, not 4 to exceed \$100,000, for each fiscal year beginning with 5 fiscal year 2009.

6 "(f) DURATION.—Notwithstanding any other provi7 sion of law, the Advisory Committee shall continue in op8 eration during the period in which the WTC program is
9 in operation.

10 "(g) APPLICATION OF FACA.—Except as otherwise
11 specifically provided, the Advisory Committee shall be sub12 ject to the Federal Advisory Committee Act.

13 "SEC. 3103. WTC HEALTH PROGRAM STEERING COMMIT14 TEES.

15 "(a) ESTABLISHMENT.—The WTC Program Admin16 istrator shall establish two steering committees (each in
17 this section referred to as a 'Steering Committee') as fol18 lows:

19 ((1))WTC RESPONDERS STEERING COM-20 MITTEE.—One steering committee, to be known as 21 the WTC Responders Steering Committee, for the 22 purpose of facilitating the coordination of medical 23 monitoring and treatment programs for the eligible 24 WTC responders under part 1 of subtitle B.

"(2) WTC COMMUNITY PROGRAM STEERING 1 2 COMMITTEE.—One steering committee, to be known 3 as the WTC Community Program Steering Com-4 mittee, for the purpose of facilitating the coordina-5 tion of initial health evaluations, monitoring, and treatment programs for eligible WTC community 6 7 members under part 2 of subtitle B. "(b) MEMBERSHIP.— 8 "(1) INITIAL MEMBERSHIP OF WTC RESPOND-9 10 ERS STEERING COMMITTEE.—The WTC Responders 11 Steering Committee shall initially be composed of 12 members of the WTC Monitoring and Treatment 13 Program Steering Committee (as in existence on the 14 day before the date of the enactment of this title). 15 In addition, the committee membership shall include— 16

17 "(A) a representative of the Police Com18 missioner of the City of New York;

19 "(B) a representative of the Department of20 Health of the City of New York;

21 "(C) a representative of another agency of
22 the City of New York, selected by the Mayor of
23 New York City, which had a large number of
24 non-uniformed City workers who responded to

1	the September 11, 2001, terrorist attacks on
2	the World Trade Center; and
3	"(D) three representatives of eligible WTC
4	responders;
5	in order that eligible WTC responders constitute half
6	the members of the Steering Committee.
7	"(2) Initial membership of wtc community
8	PROGRAM STEERING COMMITTEE.—
9	"(A) IN GENERAL.—The WTC Community
10	Program Steering Committee shall initially be
11	composed of members of the WTC Environ-
12	mental Health Center Community Advisory
13	Committee (as in existence on the day before
14	the date of the enactment of this title) and shall
15	initially have, as voting members, the following:
16	"(i) 11 representatives of the affected
17	populations of residents, students, area
18	workers, and other community members.
19	"(ii) The Medical Director of the
20	WTC Environmental Health Center.
21	"(iii) The Executive Director of the
22	WTC Environmental Health Center.
23	"(iv) Three physicians, one each rep-
24	resenting the three WTC Environmental
25	Health Center treatment sites of Bellevue

1	Hospital Center, Gouverneur Healthcare
2	Services, and Elmhurst Hospital Center.
3	"(v) Five specialists with WTC re-
4	lated expertise or experience in treating
5	non-responder WTC diseases, such as a pe-
6	diatrician, an epidemiologist, a psychiatrist
7	or psychologist, an environmental/occupa-
8	tional specialist, or a social worker from a
9	WTC Environmental Health Center treat-
10	ment site, or other relevant specialists.
11	"(vi) A representative of the Depart-
12	ment of Health and Mental Hygiene of the
13	City of New York.
14	"(B) Appointments.—
15	"(i) WTC EHC COMMUNITY ADVISORY
16	COMMITTEE.—The WTC Environmental
17	Health Center Community Advisory Com-
18	mittee as in existence on the date of the
19	enactment of this title shall nominate
20	members for positions described in sub-
21	paragraph (A)(i).
22	"(ii) NYC HEALTH AND HOSPITALS
23	CORPORATION.—The New York City
24	Health and Hospitals Corporation shall
25	nominate members for positions described

1	in clauses (iv) and (v) of subparagraph
2	(A).
3	"(iii) TIMING.—Nominations under
4	clauses (i) and (ii) shall be recommended
5	to the WTC Program Administrator not
6	later than 60 days after the date of the en-
7	actment of this title.
8	"(iv) Appointment.—The WTC Pro-
9	gram Administrator shall appoint members
10	of the WTC Community Program Steering
11	Committee not later than 90 days after the
12	date of the enactment of this title.
13	"(v) General representatives
14	Of the members appointed under subpara-
15	graph (A)(i)—
16	"(I) the representation shall re-
17	flect the broad and diverse WTC-af-
18	fected populations and constituencies
19	and the diversity of impacted neigh-
20	borhoods, including residents, hard-to-
21	reach populations, students, area
22	workers, parents of school-aged stu-
23	dents, community-based organizations,
24	Community Boards, WTC Environ-
25	mental Health Center patients, labor

1	unions, and labor advocacy organiza-
2	tions; and
3	"(II) no one individual organiza-
4	tion shall have more than one rep-
5	resentative.
6	"(3) ADDITIONAL APPOINTMENTS.—Each
7	Steering Committee may appoint, if approved by a
8	majority of voting members of the Committee, addi-
9	tional members to the Committee.
10	"(4) VACANCIES.—A vacancy in a Steering
11	Committee shall be filled by the Steering Committee,
12	subject to the approval of the WTC Program Ad-
13	ministrator, so long as—
14	"(A) in the case of the WTC Responders
15	Steering Committee—
16	"(i) the composition of the Steering
17	Committee includes representatives of eligi-
18	ble WTC responders and representatives of
19	each Clinical Center of Excellence and
20	each Coordinating Center of Excellence
21	that serves eligible WTC responders; and
22	"(ii) such composition has eligible
23	WTC responders constituting half of the
24	membership of the Steering Committee; or

1	"(B) in the case of the WTC Community
2	Program Steering Committee—
3	"(i) the composition of the Committee
4	includes representatives of eligible WTC
5	community members and representatives of
6	each Clinical Center of Excellence and
7	each Coordinating Center of Excellence
8	that serves eligible WTC community mem-
9	bers; and
10	"(ii) the nominating process is con-
11	sistent with paragraph $(2)(B)$.
12	"(5) Co-chairs of wtc community program
13	STEERING COMMITTEE.—The WTC Community Pro-
14	gram Steering Committee shall have two Co-Chairs
15	as follows:
16	"(A) Community/Labor co-chair.—A
17	Community/Labor Co-Chair who shall be chosen
18	by the community and labor-based members of
19	the Steering Committee.
20	"(B) Environmental health clinic
21	CO-CHAIR.—A WTC Environmental Health
22	Clinic Co-Chair who shall be chosen by the
23	WTC Environmental Health Center members
24	on the Steering Committee.

"(c) RELATION TO FACA.—Each Steering Com mittee shall not be subject to the Federal Advisory Com mittee Act.

4 "(d) MEETINGS.—Each Steering Committee shall
5 meet at such frequency necessary to carry out its duties,
6 but not less than 4 times each calendar year and at least
7 two such meetings each year shall be a joint meeting with
8 the voting membership of the other Steering Committee
9 for the purpose of exchanging information regarding the
10 WTC program.

"(e) DURATION.—Notwithstanding any other provision of law, each Steering Committee shall continue in operation during the period in which the WTC program is
in operation.

15 "SEC. 3104. COMMUNITY EDUCATION AND OUTREACH.

16 "(a) IN GENERAL.—The WTC Program Adminis17 trator shall institute a program that provides education
18 and outreach on the existence and availability of services
19 under the WTC program. The outreach and education
20 program—

- 21 "(1) shall include—
- 22 "(A) the establishment of a public website23 with information about the WTC program;

24 "(B) meetings with potentially eligible pop-25 ulations;

1	"(C) development and dissemination of
2	outreach materials informing people about the
3	WTC program; and
4	"(D) the establishment of phone informa-
5	tion services; and
6	"(2) shall be conducted in a manner intended—
7	"(A) to reach all affected populations; and
8	"(B) to include materials for culturally and
9	linguistically diverse populations.
10	$((1)$ Dependence \mathbf{T} (1) (1)

10 "(b) PARTNERSHIPS.—To the greatest extent pos-11 sible, in carrying out this section, the WTC Program Ad-12 ministrator shall enter into partnerships with local govern-13 ments and organizations with experience performing out-14 reach to the affected populations, including community 15 and labor-based organizations.

16 "SEC. 3105. UNIFORM DATA COLLECTION.

17 "(a) IN GENERAL.—The WTC Program Adminis-18 trator shall provide for the uniform collection of data (and 19 analysis of data and regular reports to the Administrator) 20 on the utilization of monitoring and treatment benefits provided to eligible WTC responders and eligible WTC 21 22 community members, the prevalence of WTC-related 23 health conditions, and the identification of new WTC-re-24 lated health conditions. Such data shall be collected for 25 all individuals provided monitoring or treatment benefits under subtitle B and regardless of their place of residence
 or Clinical Center of Excellence through which the benefits
 are provided.

4 "(b) COORDINATING THROUGH CENTERS OF EXCEL5 LENCE.—Each Clinical Center of Excellence shall collect
6 data described in subsection (a) and report such data to
7 the corresponding Coordinating Center of Excellence for
8 analysis by such Coordinating Center of Excellence.

9 "(c) PRIVACY.—The data collection and analysis 10 under this section shall be conducted in a manner that 11 protects the confidentiality of individually identifiable 12 health information consistent with applicable legal require-13 ments.

14 "SEC. 3106. CENTERS OF EXCELLENCE.

15 "(a) IN GENERAL.—

16 "(1) CONTRACTS WITH CLINICAL CENTERS OF
17 EXCELLENCE.—The WTC Program Administrator
18 shall enter into contracts with Clinical Centers of
19 Excellence specified in subsection (b)(1)—

20 "(A) for the provision of monitoring and
21 treatment benefits and initial health evaluation
22 benefits under subtitle B;

23 "(B) for the provision of outreach activities
24 to individuals eligible for such monitoring and
25 treatment benefits, for initial health evaluation

1	benefits, and for follow-up to individuals who
2	are enrolled in the monitoring program;
3	"(C) for the provision of counseling for
4	benefits under subtitle B, with respect to WTC-
5	related health conditions, for individuals eligible
6	for such benefits;
7	"(D) for the provision of counseling for
8	benefits for WTC-related health conditions that
9	may be available under workers' compensation
10	or other benefit programs for work-related inju-
11	ries or illnesses, health insurance, disability in-
12	surance, or other insurance plans or through
13	public or private social service agencies and as-
14	sisting eligible individuals in applying for such
15	benefits;
16	"(E) for the provision of translational and
17	interpretive services as for program participants
18	who are not English language proficient; and
19	"(F) for the collection and reporting of
20	data in accordance with section 3105.
21	"(2) Contracts with coordinating cen-
22	TERS OF EXCELLENCE.—The WTC Program Ad-
23	ministrator shall enter into contracts with Coordi-
24	nating Centers of Excellence specified in subsection
25	(b)(2)—

1	"(A) for receiving, analyzing, and report-
2	ing to the WTC Program Administrator on
3	data, in accordance with section 3105, that has
4	been collected and reported to such Coordi-
5	nating Centers by the corresponding Clinical
6	Centers of Excellence under subsection $(d)(3)$;
7	"(B) for the development of medical moni-
8	toring, initial health evaluation, and treatment
9	protocols, with respect to WTC-related health
10	conditions;
11	"(C) for coordinating the outreach activi-
12	ties conducted under paragraph (1)(B) by each
13	corresponding Clinical Center of Excellence;
14	"(D) for establishing criteria for the
15	credentialing of medical providers participating
16	in the nationwide network under section 3131;
17	"(E) for coordinating and administrating
18	the activities of the WTC Health Program
19	Steering Committees established under section
20	3103(a); and
21	"(F) for meeting periodically with the cor-
22	responding Clinical Centers of Excellence to ob-
23	tain input on the analysis and reporting of data
24	collected under subparagraph (A) and on the
25	development of medical monitoring, initial

1	health evaluation, and treatment protocols
2	under subparagraph (B).
3	The medical providers under subparagraph (D) shall
4	be selected by the WTC Program Administrator on
5	the basis of their experience treating or diagnosing
6	the medical conditions included in the list of identi-
7	fied WTC-related health conditions for responders
8	and of identified WTC-related health conditions for
9	community members.
10	"(3) Required participation by New York
11	CITY IN MONITORING AND TREATMENT PROGRAM
12	AND COSTS.—
13	"(A) IN GENERAL.—In order for New
14	York City, any agency or Department thereof,
15	or the New York City Health and Hospitals
16	Corporation to qualify for a contract for the
17	provision of monitoring and treatment benefits
18	and other services under this section, New York
19	City is required to contribute a matching
20	amount of 20 percent of the amount of the cov-
21	ered monitoring and treatment payment (as de-
22	fined in subparagraph (B)).
23	"(B) COVERED MONITORING AND TREAT-
24	MENT PAYMENT DEFINED.—For the purposes
25	of this paragraph, the term 'covered monitoring

1	and treatment payment' means payment under
2	paragraphs (1) and (2) including under each
3	such paragraph as applied under sections
4	3121(b) and 3122(a) for WTC community
5	members, and section 3123 for other individ-
6	uals with WTC-related health conditions, and
7	reimbursement under section $3106(c)(1)(C)$ for
8	items and services furnished by a Clinical Cen-
9	ter of Excellence or Coordinating Center of Ex-
10	cellence, after the application of paragraphs (2)
11	and (3) of section 3101(d).
12	"(C) Payment of New York City share
13	OF MONITORING AND TREATMENT COSTS.—The
14	WTC Program Administrator shall—
15	"(i) bill the amount specified in sub-
16	paragraph (A) directly to New York City;
17	and
18	"(ii) certify periodically, for purposes
19	of section $3101(d)(2)$, whether or not New
20	York City has paid the amount so billed.
21	"(D) LIMITATION ON REQUIRED
22	AMOUNT.—In no case is New York City re-
23	quired under this paragraph to contribute more
24	than a total of \$250,000,000 over any 10-year
25	period.

1	"(b) Centers of Excellence Defined.—
2	"(1) CLINICAL CENTER OF EXCELLENCE.—In
3	this title, the term 'Clinical Center of Excellence'
4	means the following:
5	"(A) For fdny responders.—With re-
6	spect to an eligible WTC responder who re-
7	sponded to the $9/11$ attacks as an employee of
8	the Fire Department of the City of New York
9	and who—
10	"(i) is an active employee of such De-
11	partment—
12	"(I) with respect to monitoring,
13	such Fire Department; and
14	"(II) with respect to treatment,
15	such Fire Department (or such entity
16	as has entered into a contract with
17	the Fire Department for treatment of
18	such responders) or any other Clinical
19	Center of Excellence described in sub-
20	paragraph (B), (C), or (D); or
21	"(ii) is not an active employee of such
22	Department, such Fire Department (or
23	such entity as has entered into a contract
24	with the Fire Department for monitoring

1	other Clinical Center of Excellence de-
2	scribed in subparagraph (B), (C), or (D).
3	"(B) OTHER ELIGIBLE WTC RESPOND-
4	ERS.—With respect to other eligible WTC re-
5	sponders, whether or not the responders reside
6	in the New York Metropolitan area, the Mt.
7	Sinai-coordinated consortium, Queens College,
8	State University of New York at Stony Brook,
9	University of Medicine and Dentistry of New
10	Jersey, and Bellevue Hospital.
11	"(C) WTC COMMUNITY MEMBERS.—With
12	respect to eligible WTC community members,
13	whether or not the members reside in the New
14	York Metropolitan area, the World Trade Cen-
15	ter Environmental Health Center at Bellevue
16	Hospital and such hospitals or other facilities,
17	including but not limited to those within the
18	New York City Health and Hospitals Corpora-
19	tion, as are identified by the WTC Program Ad-
20	ministrator.
21	"(D) ALL ELIGIBLE WTC RESPONDERS
22	AND ELIGIBLE WTC COMMUNITY MEMBERS.—
23	With respect to all eligible WTC responders and
24	eligible WTC community members, such other

1	hospitals or other facilities as are identified by
2	the WTC Program Administrator.
3	The WTC Program Administrator shall limit the
4	number of additional Centers of Excellence identified
5	under subparagraph (D) to ensure that the partici-
6	pating centers have adequate experience in the treat-
7	ment and diagnosis of identified WTC-related health
8	conditions.
9	"(2) Coordinating center of excel-
10	LENCE.—In this title, the term 'Coordinating Center
11	of Excellence' means the following:
12	"(A) For fdny responders.—With re-
13	spect to an eligible WTC responder who re-
14	sponded to the $9/11$ attacks as an employee of
15	the Fire Department of the City of New York,
16	such Fire Department.
17	"(B) OTHER WTC RESPONDERS.—With re-
18	spect to other eligible WTC responders, the Mt.
19	Sinai-coordinated consortium.
20	"(C) WTC COMMUNITY MEMBERS.—With
21	respect to eligible WTC community members,
22	the World Trade Center Environmental Health
23	Center at Bellevue Hospital.
24	"(3) Corresponding centers.—In this title,
25	a Clinical Center of Excellence and a Coordinating

Center of Excellence shall be treated as 'cor responding' to the extent that such Clinical Center
 and Coordinating Center serve the same population
 group.

5 "(c) REIMBURSEMENT FOR NON-TREATMENT, NON-6 MONITORING PROGRAM COSTS.—A Clinical or Coordi-7 nating Center of Excellence with a contract under this sec-8 tion shall be reimbursed for the costs of such Center in 9 carrying out the activities described in subsection (a), 10 other than those described in subsection (a)(1)(A), subject 11 to the provisions of section 3101(d), as follows:

12 "(1) CLINICAL CENTERS OF EXCELLENCE.—
13 For carrying out subparagraphs (B) through (F) of
14 subsection (a)(1)—

15 "(A) CLINICAL CENTER FOR FDNY RE16 SPONDERS IN NEW YORK.—The Clinical Center
17 of Excellence for FDNY responders in New
18 York specified in subsection (b)(1)(A) shall be
19 reimbursed—

20 "(i) in the first year of the contract
21 under this section, \$600 per certified eligi22 ble WTC responder in the medical treat23 ment program, and \$300 per certified eli24 gible WTC responder in the monitoring
25 program; and

	12
1	"(ii) in each subsequent contract year,
2	subject to paragraph (3), at the rates spec-
3	ified in this subparagraph for the previous
4	contract year adjusted by the WTC Pro-
5	gram Administrator to reflect the rate of
6	medical care inflation during the previous
7	contract year.
8	"(B) CLINICAL CENTERS SERVING OTHER
9	ELIGIBLE WTC RESPONDERS IN NEW YORK.—A
10	Clinical Center of Excellence for other WTC re-
11	sponders in New York specified in subsection
12	(b)(1)(B) shall be reimbursed the amounts
13	specified in subparagraph (A).
14	"(C) CLINICAL CENTERS SERVING WTC
15	COMMUNITY MEMBERS.—A Clinical Center of
16	Excellence for eligible WTC community mem-
. –	
17	bers in New York specified in subsection
17 18	bers in New York specified in subsection (b)(1)(C) shall be reimbursed—
	-
18	(b)(1)(C) shall be reimbursed—
18 19	(b)(1)(C) shall be reimbursed— "(i) in the first year of the contract
18 19 20	(b)(1)(C) shall be reimbursed—"(i) in the first year of the contract under this section, for each certified eligi-
18 19 20 21	 (b)(1)(C) shall be reimbursed— "(i) in the first year of the contract under this section, for each certified eligible WTC community member in a medical
18 19 20 21 22	 (b)(1)(C) shall be reimbursed— "(i) in the first year of the contract under this section, for each certified eligible WTC community member in a medical treatment program enrolled at a non-hos-

1	a medical treatment program enrolled at a
2	hospital-based facility, \$300; and
3	"(ii) in each subsequent contract year,
4	subject to paragraph (3), at the rates spec-
5	ified in this subparagraph for the previous
6	contract year adjusted by the WTC Pro-
7	gram Administrator to reflect the rate of
8	medical care inflation during the previous
9	contract year.
10	"(D) Other clinical centers.—A Clin-
11	ical Center of Excellence for other providers not
12	described in a previous subparagraph shall be
13	reimbursed at a rate set by the WTC Program
14	Administrator.
15	"(E) Reimbursement rules.—The reim-
16	bursement provided under subparagraphs (A),
17	(B), and (C) shall be made for each certified el-
18	igible WTC responder and for each WTC com-
19	munity member in the WTC program per year
20	that the member receives such services, regard-
21	less of the volume or cost of services required.
22	"(2) Coordinating centers of excel-
23	LENCE.—A Coordinating Center of Excellence speci-
24	fied in section $(a)(2)$ shall be reimbursed for the
25	provision of services set forth in this section at such

levels as are established by the WTC Program Ad ministrator.

3 "(3) Review of rates.—

"(A) INITIAL REVIEW.—Before the end of 4 5 the third contract year of the WTC program, 6 the WTC Program Administrator shall conduct 7 a review to determine whether the reimburse-8 ment rates set forth in this subsection provide 9 fair and appropriate reimbursement for such 10 program services. Based on such review, the 11 Administrator may, by rule beginning with the 12 fourth contract year, modify such rates, taking 13 into account a reasonable and fair rate for the 14 services being provided.

15 "(B) SUBSEQUENT REVIEWS.—After the fourth contract year, the WTC Program Ad-16 17 ministrator shall conduct periodic reviews to de-18 termine whether the reimbursement rates in ef-19 fect under this subsection provide fair and ap-20 propriate reimbursement for such program serv-21 ices. Based upon such a review, the Adminis-22 trator may by rule modify such rates, taking 23 into account a reasonable and fair rate for the 24 services being provided.

1	"(C) GAO REVIEW.—The Comptroller
2	General of the United States shall review the
3	WTC Program Administrator's determinations
4	regarding fair and appropriate reimbursement
5	for program services under this paragraph.
6	"(d) REQUIREMENTS.—The WTC Program Adminis-
7	trator shall not enter into a contract with a Clinical Center
8	of Excellence under subsection (a)(1) unless—
9	$\hsimemutual{(1)}$ the Center establishes a formal mechanism
10	for consulting with and receiving input from rep-
11	resentatives of eligible populations receiving moni-
12	toring and treatment benefits under subtitle B from
13	such Center;
14	((2) the Center provides for the coordination of
15	monitoring and treatment benefits under subtitle B
16	with routine medical care provided for the treatment
17	of conditions other than WTC-related health condi-
18	tions;
19	"(3) the Center collects and reports to the cor-
20	responding Coordinating Center of Excellence data
21	in accordance with section 3105;
22	"(4) the Center has in place safeguards against
23	fraud that are satisfactory to the Administrator;
24	"(5) the Center agrees to treat or refer for
25	treatment all individuals who are eligible WTC re-

1	sponders or eligible WTC community members with
2	respect to such Center who present themselves for
3	treatment of a WTC-related health condition;
4	"(6) the Center has in place safeguards to en-
5	sure the confidentiality of an individual's individ-
6	ually identifiable health information, including re-
7	quiring that such information not be disclosed to the
8	individual's employer without the authorization of
9	the individual;
10	((7) the Center provides assurances that the
11	amounts paid under subsection $(c)(1)$ are used only
12	for costs incurred in carrying out the activities de-
13	scribed in subsection (a), other than those described
14	in subsection $(a)(1)(A)$; and
15	"(8) the Center agrees to meet all the other ap-
16	plicable requirements of this title, including regula-
17	tions implementing such requirements.
18	"(e) NYC RIGHT OF INSPECTION AND AUDIT.—
19	"(1) IN GENERAL.—The City of New York, for
20	any program under this title for which the City con-
21	tributes a matching amount pursuant to subsection
22	(a)(3)(C), shall have the right to, independently but
23	in coordination with the WTC Program Adminis-
24	trator—

1	"(A) inspect or otherwise evaluate the
2	quality, appropriateness, and timeliness of serv-
3	ices provided to recipients of assistance under a
4	contract under such program; and
5	"(B) audit and inspect any books and
6	records of any Clinical Center of Excellence or
7	Coordinating Center of Excellence that pertain
8	to—
9	"(i) the ability of the Center of Excel-
10	lence to provide services to program recipi-
11	ents under the contract; or
12	"(ii) expenditures made utilizing City
13	funds.
14	"(2) Memorandum of understanding.—The
15	WTC Program Administrator shall enter into a
16	memorandum of understanding with the City of New
17	York setting forth the terms and conditions of how
18	the inspections and audits conducted by the City
19	under paragraph (1) shall be carried out. The
20	memorandum of understanding shall include provi-
21	sions requiring that any audits conducted by the
22	City of New York under paragraph (1) will be done
23	in a manner to protect the confidentiality of pro-
24	gram participants and in accordance with the Health
25	Insurance Portability and Accountability Act of

1 1996 and other applicable Federal and State med 2 ical confidentiality requirements.

3 "SEC. 3107. ENTITLEMENT AUTHORITIES.

4 "Subject to subsections (b)(4)(C) and (c)(4) of sec5 tion 3112—

6 "(1) subtitle B constitutes budget authority in 7 advance of appropriations Acts and represents the 8 obligation of the Federal Government to provide for 9 the payment for monitoring, initial health evalua-10 tions, and treatment in accordance with such sub-11 title; and

"(2) section 3106(c) constitutes such budget
authority and represents the obligation of the Federal Government to provide for the payment described in such section.

16 "SEC. 3108. DEFINITIONS.

17 "In this title:

18 "(1) The term 'aggravating' means, with re-19 spect to a health condition, a health condition that 20 existed on September 11, 2001, and that, as a result 21 of exposure to airborne toxins, any other hazard, or 22 any other adverse condition resulting from the Sep-23 tember 11, 2001, terrorist attacks on the World 24 Trade Center, requires medical treatment that is (or 25 will be) in addition to, more frequent than, or of

1	longer duration than the medical treatment that
2	would have been required for such condition in the
3	absence of such exposure.
4	"(2) The terms 'certified eligible WTC re-
5	sponder' and 'certified eligible WTC community
6	member' mean an individual who has been certified
7	as an eligible WTC responder under section
8	3111(a)(4) or an eligible WTC community member
9	under section $3121(a)(4)$, respectively.
10	"(3) The terms 'Clinical Center of Excellence'
11	and 'Coordinating Center of Excellence' have the
12	meanings given such terms in section 3106(b).
13	"(4) The term 'current consortium arrange-
14	ments' means the arrangements as in effect on the
15	date of the enactment of this title between the Na-
16	tional Institute for Occupational Safety and Health
17	and the Mt. Sinai-coordinated consortium and the
18	Fire Department of the City of New York.
19	"(5) The terms 'eligible WTC responder' and
20	'eligible WTC community member' are defined in
21	sections 3111(a) and 3121(a), respectively.
22	"(6) The term 'initial health evaluation' in-
23	cludes, with respect to an individual, a medical and
24	exposure history, a physical examination, and addi-
25	tional medical testing as needed to evaluate whether

1	the individual has a WTC-related health condition
2	and is eligible for treatment under the WTC pro-
3	gram.
4	"(7) The term 'list of identified WTC-related
5	health conditions' means—
6	"(A) for eligible WTC responders, the
7	identified WTC-related health conditions for eli-
8	gible WTC responders under paragraph (3) or
9	(4) of section 3112(a); or
10	"(B) for eligible WTC community mem-
11	bers, the identified WTC-related health condi-
12	tions for WTC community members under
13	paragraph (1) or (2) of section $3122(b)$.
14	"(8) The term 'MtSinai-coordinated consor-
15	tium' means the consortium coordinated by Mt.
16	Sinai hospital in New York City that coordinates the
17	monitoring and treatment under the current consor-
18	tium arrangements for eligible WTC responders
19	other than with respect to those covered under the
20	arrangement with the Fire Department of the City
21	of New York.
22	"(9) The term 'New York City disaster area'
23	means the area within New York City that is—
24	"(A) the area of Manhattan that is south
25	of Houston Street; and

1	"(B) any block in Brooklyn that is wholly
2	or partially contained within a 1.5-mile radius
3	of the former World Trade Center site.
4	"(10) The term 'New York metropolitan area'
5	means an area, specified by the WTC Program Ad-
6	ministrator, within which eligible WTC responders
7	and eligible WTC community members who reside in
8	such area are reasonably able to access monitoring
9	and treatment benefits and initial health evaluation
10	benefits under this title through a Clinical Center of
11	Excellence described in subparagraph (A), (B), or
12	(C) of section 3106(b)(1).
13	"(11) Any reference to 'September 11, 2001',
14	shall be deemed a reference to the period on such
15	date subsequent to the terrorist attacks on the
16	World Trade Center on such date.
17	"(12) The term 'September 11, 2001, terrorist
18	attacks on the World Trade Center' means the ter-
19	rorist attacks that occurred on September 11, 2001,

20 in New York City and includes the aftermath of21 such attacks.

22 "(13) The term 'WTC Health Program Steer23 ing Committee' means such a Steering Committee
24 established under section 3103.

1	"(14) The term 'WTC Program Administrator'
2	means the individual responsible under section
3	3101(f) for the administration of the WTC program.
4	"(15) The term 'WTC-related health condition'
5	is defined in section 3112(a).
6	"(16) The term 'WTC Scientific/Technical Ad-
7	visory Committee' means the WTC Health Program
8	Scientific/Technical Advisory Committee established
9	under section 3102.
10	"Subtitle B—Program of Moni-
11	toring, Initial Health Evalua-
12	tions, and Treatment
13	"PART 1—FOR WTC RESPONDERS
13 14	"PART 1—FOR WTC RESPONDERS "SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND-
14	"SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND-
14 15	"SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND- ERS AND PROVISION OF WTC-RELATED MONI-
14 15 16	"SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND- ERS AND PROVISION OF WTC-RELATED MONI- TORING SERVICES.
14 15 16 17	"SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND- ERS AND PROVISION OF WTC-RELATED MONI- TORING SERVICES. "(a) ELIGIBLE WTC RESPONDER DEFINED.—
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 14 15 16 17 18 19 20 21 22 	 "SEC. 3111. IDENTIFICATION OF ELIGIBLE WTC RESPOND- ERS AND PROVISION OF WTC-RELATED MONI- TORING SERVICES. "(a) ELIGIBLE WTC RESPONDER DEFINED.— "(1) IN GENERAL.—For purposes of this title, the term 'eligible WTC responder' means any of the following individuals, subject to paragraph (5): "(A) CURRENTLY IDENTIFIED RE- SPONDER.—An individual who has been identi-

1	"(B) Responder who meets current
2	ELIGIBILITY CRITERIA.—An individual who
3	meets the current eligibility criteria described in
4	paragraph (2).
5	"(C) Responder who meets modified
6	ELIGIBILITY CRITERIA.—An individual who—
7	"(i) performed rescue, recovery, demo-
8	lition, debris cleanup, or other related serv-
9	ices in the New York City disaster area in
10	response to the September 11, 2001, ter-
11	rorist attacks on the World Trade Center,
12	regardless of whether such services were
13	performed by a State or Federal employee
14	or member of the National Guard or other-
15	wise; and
16	"(ii) meets such eligibility criteria re-
17	lating to exposure to airborne toxins, other
18	hazards, or adverse conditions resulting
19	from the September 11, 2001, terrorist at-
20	tacks on the World Trade Center as the
21	WTC Program Administrator, after con-
22	sultation with the WTC Responders Steer-
23	ing Committee and the WTC Scientific/
24	Technical Advisory Committee, determines
25	appropriate.

1	The WTC Program Administrator shall not
2	modify such eligibility criteria on or after the
3	date that the number of certifications for eligi-
4	ble responders has reached 80 percent of the
5	limit described in paragraph (5) or on or after
6	the date that the number of certifications for el-
7	igible community members has reached 80 per-
8	cent of the limit described in section
9	3121(a)(5).
10	"(2) CURRENT ELIGIBILITY CRITERIA.—The
11	eligibility criteria described in this paragraph for an
12	individual is that the individual is described in either
13	of the following categories:
14	"(A) FIRE FIGHTERS AND RELATED PER-
14 15	"(A) FIRE FIGHTERS AND RELATED PER- SONNEL.—The individual—
15	SONNEL.—The individual—
15 16	SONNEL.—The individual— "(i) was a member of the Fire De-
15 16 17	SONNEL.—The individual— "(i) was a member of the Fire De- partment of the City of New York (wheth-
15 16 17 18	SONNEL.—The individual— "(i) was a member of the Fire De- partment of the City of New York (wheth- er fire or emergency personnel, active or
15 16 17 18 19	SONNEL.—The individual— "(i) was a member of the Fire De- partment of the City of New York (wheth- er fire or emergency personnel, active or retired) who participated at least one day
15 16 17 18 19 20	SONNEL.—The individual— "(i) was a member of the Fire De- partment of the City of New York (wheth- er fire or emergency personnel, active or retired) who participated at least one day in the rescue and recovery effort at any of
15 16 17 18 19 20 21	SONNEL.—The individual— "(i) was a member of the Fire De- partment of the City of New York (wheth- er fire or emergency personnel, active or retired) who participated at least one day in the rescue and recovery effort at any of the former World Trade Center sites (in-

1 riod beginning on September 11, 2001, 2 and ending on July 31, 2002; or "(ii)(I) is a surviving immediate fam-3 4 ily member of an individual who was a member of the Fire Department of the 5 6 City of New York (whether fire or emer-7 gency personnel, active or retired) and was 8 killed at the World Trade site on Sep-9 tember 11, 2001; and "(II) received any treatment for a 10 11 WTC-related mental health condition de-12 scribed in section 3112(a)(1)(B) on or be-13 fore September 1, 2008. 14 "(B) LAW ENFORCEMENT OFFICERS AND 15 WTC RESCUE, RECOVERY, AND **CLEAN-UP** 16 WORKERS.—The individual— "(i) worked or volunteered on-site in 17 18 rescue, recovery, debris-cleanup, or related 19 support services in lower Manhattan (south 20 of Canal Street), the Staten Island Land-21 fill, or the barge loading piers, for— 22 "(I) at least 4 hours during the 23 period beginning on September 11, 24 2001, and ending on September 14, 25 2001;

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1	"(II) at least 24 hours during
2	the period beginning on September
3	11, 2001, and ending on September
4	30, 2001; or
5	"(III) at least 80 hours during
6	the period beginning on September
7	11, 2001, and ending on July 31,
8	2002;
9	"(ii)(I) was a member of the Police
10	Department of the City of New York
11	(whether active or retired) or a member of
12	the Port Authority Police of the Port Au-
13	thority of New York and New Jersey
14	(whether active or retired) who partici-
15	pated on-site in rescue, recovery, debris
16	clean-up, or related support services in
17	lower Manhattan (south of Canal Street),
18	including Ground Zero, the Staten Island
19	Landfill, or the barge loading piers, for at
20	least 4 hours during the period beginning
21	September 11, 2001, and ending on Sep-
22	tember 14, 2001;
23	"(II) participated on-site in rescue,
24	recovery, debris clean-up, or related serv-
25	ices at Ground Zero, the Staten Island

- 1 Landfill or the barge loading piers, for at 2 least one day during the period beginning on September 11, 2001, and ending on 3 4 July 31, 2002; "(III) participated on-site in rescue, 5 6 recovery, debris clean-up, or related serv-7 ices in lower Manhattan (south of Canal 8 St.) for at least 24 hours during the period 9 beginning on September 11, 2001, and 10 ending on September 30, 2001; or 11 "(IV) participated on-site in rescue, 12 recovery, debris clean-up, or related serv-13 ices in lower Manhattan (south of Canal 14 St.) for at least 80 hours during the period 15 beginning on September 11, 2001, and 16 ending on July 31, 2002; 17 "(iii) was an employee of the Office of 18 the Chief Medical Examiner of the City of 19 New York involved in the examination and 20 handling of human remains from the Sep-21 tember 11, 2001, terrorist attacks on the 22 World Trade Center, or other morgue 23 worker who performed similar post-Sep
 - tember 11 functions for such Office staff,

1 during the period beginning on September 2 11, 2001, and ending on July 31, 2002; 3 "(iv) was a worker in the Port Au-4 thority Trans-Hudson Corporation tunnel 5 for at least 24 hours during the period be-6 ginning on February 1, 2002, and ending 7 on July 1, 2002; or "(v) was a vehicle-maintenance worker 8 9 who was exposed to debris from the former 10 World Trade Center while retrieving, driv-11 ing, cleaning, repairing, or maintaining ve-12 hicles contaminated by airborne toxins 13 from the September 11, 2001, terrorist at-14 tacks on the World Trade Center during a 15 duration and period described in subpara-16 graph (A). "(3) Application process.—The WTC Pro-17 18 gram Administrator in consultation with the Coordi-19 nating Centers of Excellence shall establish a proc-20 ess for individuals, other than eligible WTC respond-21 ers described in paragraph (1)(A), to apply to be de-

termined to be eligible WTC responders. Under such

23 process—

1	"(A) there shall be no fee charged to the
2	applicant for making an application for such
3	determination;
4	"(B) the Administrator shall make a deter-
5	mination on such an application not later than
6	60 days after the date of filing the application;
7	and
8	"(C) an individual who is determined not
9	to be an eligible WTC responder shall have an
10	opportunity to appeal such determination before
11	an administrative law judge in a manner estab-
12	lished under such process.
13	"(4) CERTIFICATION.—
14	"(A) IN GENERAL.—In the case of an indi-
15	vidual who is described in paragraph (1)(A) or
16	who is determined under paragraph (3) (con-
17	sistent with paragraph (5)) to be an eligible
18	WTC responder, the WTC Program Adminis-
19	trator shall provide an appropriate certification
20	of such fact and of eligibility for monitoring
21	and treatment benefits under this part. The Ad-
22	ministrator shall make determinations of eligi-
23	bility relating to an applicant's compliance with
24	this title, including the verification of informa-
25	tion submitted in support of the application,

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1	and shall not deny such a certification to an in-
2	dividual unless the Administrator determines
3	that—
4	"(i) based on the application sub-
5	mitted, the individual does not meet the
6	eligibility criteria; or
7	"(ii) the numerical limitation on eligi-
8	ble WTC responders set forth in paragraph
9	(5) has been met.
10	"(B) TIMING.—
11	"(i) CURRENTLY IDENTIFIED RE-
12	SPONDERS.—In the case of an individual
13	who is described in paragraph (1)(A), the
14	WTC Program Administrator shall provide
15	the certification under subparagraph (A)
16	not later than 60 days after the date of the
17	enactment of this title.
18	"(ii) Other responders.—In the
19	case of another individual who is deter-
20	mined under paragraph (3) and consistent
21	with paragraph (5) to be an eligible WTC
22	responder, the WTC Program Adminis-
23	trator shall provide the certification under
24	subparagraph (A) at the time of the deter-
25	mination.

"(5) NUMERICAL LIMITATION ON ELIGIBLE
 WTC RESPONDERS.—

3 "(A) IN GENERAL.—The total number of 4 individuals not described in subparagraph (C) 5 who may qualify as eligible WTC responders for 6 purposes of this title, and be certified as eligible 7 WTC responders under paragraph (4), shall not 8 exceed 15,000, subject to adjustment under 9 paragraph (6), of which no more than 2,50010 may be individuals certified based on modified 11 eligibility criteria established under paragraph 12 (1)(C). In applying the previous sentence, any 13 individual who at any time so qualifies as an el-14 igible WTC responder shall be counted against 15 such numerical limitation.

16 "(B) PROCESS.—In implementing subpara17 graph (A), the WTC Program Administrator
18 shall—

19 "(i) limit the number of certifications
20 provided under paragraph (4) in accord21 ance with such subparagraph; and

22 "(ii) provide priority in such certifi23 cations in the order in which individuals
24 apply for a determination under paragraph
25 (3).

1 "(C) CURRENTLY IDENTIFIED RESPOND-2 ERS NOT COUNTED.—Individuals described in 3 this subparagraph are individuals who are de-4 scribed in paragraph (1)(A). "(6) POTENTIAL ADJUSTMENT IN NUMERICAL 5 6 LIMITATIONS DEPENDENT UPON ACTUAL SPENDING 7 RELATIVE TO ESTIMATED SPENDING. 8 "(A) INITIAL CALCULATION FOR FISCAL 9 YEARS 2009 THROUGH 2011.—If the WTC Pro-10 gram Administrator determines as of December 11 1, 2011, that the WTC expenditure-to-CBO-es-12 timate percentage (as defined in subparagraph 13 (D)(iii)) for fiscal years 2009 through 2011 14 does not exceed 90 percent, then, effective Jan-15 uary 1, 2012, the WTC Program Administrator may increase the numerical limitation under 16 17 paragraph (5)(A), the numerical limitation 18 under section 3121(a)(5), or both, by a number 19 of percentage points not to exceed the number 20 of percentage points specified in subparagraph 21 (C) for such period of fiscal years. 22 "(B) SUBSEQUENT CALCULATION FOR FIS-23 CAL YEARS 2009 THROUGH 2015.-If the Sec-

retary determines as of December 1, 2015, that
the WTC expenditure-to-CBO-estimate percent-

1	ages for fiscal years 2009 through 2015 and for
2	fiscal years 2012 through 2015 do not exceed
3	90 percent, then, effective January 1, 2015, the
4	WTC Program Administrator may increase the
5	numerical limitation under paragraph $(5)(A)$,
6	the numerical limitation under section
7	3121(a)(5), or both, as in effect after the appli-
8	cation of subparagraph (A), by a number of
9	percentage points not to exceed twice the lesser
10	of—
11	"(i) the number of percentage points
12	specified in subparagraph (C) for fiscal
13	years 2009 through 2012, or
14	"(ii) the number of percentage points
15	specified in subparagraph (C) for fiscal
16	years 2012 through 2015.
17	"(C) MAXIMUM PERCENTAGE INCREASE IN
18	NUMERICAL LIMITATIONS FOR PERIOD OF FIS-
19	CAL YEARS.—The number of percentage points
20	specified in this clause for a period of fiscal
21	years is—
22	"(i) 100 percentage points, multiplied
23	by
24	"(ii) one minus a fraction the numer-
25	ator of which is the net Federal WTC

1	spending for such period, and the denomi-
2	nator of which is the CBO WTC spending
3	estimate under this title for such period.
4	"(D) DEFINITIONS.—For purposes of this
5	paragraph:
6	"(i) Net federal wtc spending.—
7	The term 'net Federal WTC spending'
8	means, with respect to a period of fiscal
9	years, the net Federal spending under this
10	title for such fiscal years.
11	"(ii) CBO WTC MEDICAL SPENDING
12	ESTIMATE UNDER THIS TITLE.—The term
13	'CBO WTC medical spending estimate
14	under this title' means, with respect to—
15	"(I) fiscal years 2009 through
16	2011, \$900,000,000;
17	"(II) fiscal years 2012 through
18	2015, \$1,890,000,000; and
19	"(III) fiscal years 2009 through
20	2015, the sum of the amounts speci-
21	fied in subclauses (I) and (II).
22	"(iii) WTC EXPENDITURE-TO-CBO-ES-
23	TIMATE PERCENTAGE.—The term 'WTC
24	expenditure-to-estimate percentage' means,

1	with respect to a period of fiscal years, the
2	ratio (expressed as a percentage) of—
3	"(I) the net Federal WTC spend-
4	ing for such period, to
5	"(II) the CBO WTC medical
6	spending estimate under this title for
7	such period.
8	"(b) Monitoring Benefits.—
9	"(1) IN GENERAL.—In the case of an eligible
10	WTC responder under section $3111(a)(4)$ (other
11	than one described in subsection $(a)(2)(A)(ii))$, the
12	WTC program shall provide for monitoring benefits
13	that include medical monitoring consistent with pro-
14	tocols approved by the WTC Program Administrator
15	and including clinical examinations and long-term
16	health monitoring and analysis. In the case of an eli-
17	gible WTC responder who is an active member of
18	the Fire Department of the City of New York, the
19	responder shall receive such benefits as part of the
20	individual's periodic company medical exams.
21	"(2) Provision of monitoring benefits.—
22	The monitoring benefits under paragraph (1) shall
23	be provided through the Clinical Center of Excel-
24	lence for the type of individual involved or, in the
25	case of an individual residing outside the New York

metropolitan area, under an arrangement under sec-

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2	tion 3131.
3	"SEC. 3112. TREATMENT OF CERTIFIED ELIGIBLE WTC RE-
4	SPONDERS FOR WTC-RELATED HEALTH CON-
5	DITIONS.
6	"(a) WTC-Related Health Condition De-
7	FINED.—
8	"(1) IN GENERAL.—For purposes of this title,
9	the term 'WTC-related health condition' means—
10	"(A) an illness or health condition for
11	which exposure to airborne toxins, any other
12	hazard, or any other adverse condition resulting
13	from the September 11, 2001, terrorist attacks
14	on the World Trade Center, based on an exam-
15	ination by a medical professional with experi-
16	ence in treating or diagnosing the medical con-
17	ditions included in the applicable list of identi-
18	fied WTC-related health conditions, is substan-
19	tially likely to be a significant factor in aggra-
20	vating, contributing to, or causing the illness or
21	health condition, as determined under para-

22 graph (2); or

23 "(B) a mental health condition for which
24 such attacks, based on an examination by a
25 medical professional with experience in treating

1 or diagnosing the medical conditions included in 2 the applicable list of identified WTC-related 3 health conditions, is substantially likely be a 4 significant factor in aggravating, contributing 5 to, or causing the condition, as determined 6 under paragraph (2). 7 In the case of an eligible WTC responder described 8 in section 3111(a)(2)(A)(ii), such term only includes 9 the mental health condition described in subpara-10 graph (B). 11 "(2) DETERMINATION.—The determination of 12 whether the September 11, 2001, terrorist attacks 13 on the World Trade Center were substantially likely 14 to be a significant factor in aggravating, contrib-15 uting to, or causing an individual's illness or health 16 condition shall be made based on an assessment of 17 the following: 18 "(A) The individual's exposure to airborne 19 toxins, any other hazard, or any other adverse 20 condition resulting from the terrorist attacks. 21 Such exposure shall be— 22 "(i) evaluated and characterized 23 through the use of a standardized, population appropriate questionnaire approved 24

1	by the Director of the National Institute
2	for Occupational Safety and Health; and
3	"(ii) assessed and documented by a
4	medical professional with experience in
5	treating or diagnosing medical conditions
6	included on the list of identified WTC-re-
7	lated health conditions.
8	"(B) The type of symptoms and temporal
9	sequence of symptoms. Such symptoms shall
10	be—
11	"(i) assessed through the use of a
12	standardized, population appropriate med-
13	ical questionnaire approved by Director of
14	the National Institute for Occupational
15	Safety and Health and a medical examina-
16	tion; and
17	"(ii) diagnosed and documented by a
18	medical professional described in subpara-
19	graph (A)(ii).
20	"(3) LIST OF IDENTIFIED WTC-RELATED
21	HEALTH CONDITIONS FOR ELIGIBLE WTC RESPOND-
22	ERS.—For purposes of this title, the term 'identified
23	WTC-related health condition for eligible WTC re-
24	sponders' means any of the following health condi-
25	tions:

1	"(A) AERODIGESTIVE DISORDERS.—
2	"(i) Interstitial lung diseases.
3	"(ii) Chronic respiratory disorder-
4	fumes/vapors.
5	"(iii) Asthma.
6	"(iv) Reactive airways dysfunction
7	syndrome (RADS).
8	"(v) WTC-exacerbated chronic ob-
9	structive pulmonary disease (COPD).
10	"(vi) Chronic cough syndrome.
11	"(vii) Upper airway hyperreactivity.
12	"(viii) Chronic rhinosinusitis.
13	"(ix) Chronic nasopharyngitis.
14	"(x) Chronic laryngitis.
15	"(xi) Gastro-esophageal reflux dis-
16	order (GERD).
17	"(xii) Sleep apnea exacerbated by or
18	related to a condition described in a pre-
19	vious clause.
20	"(B) Mental health conditions.—
21	"(i) Post traumatic stress disorder
22	(PTSD).
23	"(ii) Major depressive disorder.
24	"(iii) Panic disorder.
25	"(iv) Generalized anxiety disorder.

1	"(v) Anxiety disorder (not otherwise
2	specified).
3	"(vi) Depression (not otherwise speci-
4	fied).
5	"(vii) Acute stress disorder.
6	"(viii) Dysthymic disorder.
7	"(ix) Adjustment disorder.
8	"(x) Substance abuse.
9	"(xi) V codes (treatments not specifi-
10	cally related to psychiatric disorders, such
11	as marital problems, parenting problems,
12	etc.), secondary to another identified
13	WTC-related health condition for WTC eli-
14	gible responders.
15	"(C) Musculoskeletal disorders.—
16	"(i) Low back pain.
17	"(ii) Carpal tunnel syndrome (CTS).
18	"(iii) Other musculoskeletal disorders.
19	"(4) Addition of identified wtc-related
20	HEALTH CONDITIONS FOR ELIGIBLE WTC RESPOND-
21	ERS.—
22	"(A) IN GENERAL.—The WTC Program
23	Administrator may promulgate regulations to
24	add an illness or health condition not described
25	in paragraph (3) to the list of identified WTC-

1 related conditions for eligible WTC responders. 2 In promulgating such regulations, the Secretary 3 shall provide for notice and opportunity for a 4 public hearing and at least 90 days of public 5 comment. In promulgating such regulations, the 6 WTC Program Administrator shall take into 7 account the findings and recommendations of 8 Clinical Centers of Excellence published in peer 9 reviewed journals in the determination of 10 whether an additional illness or health condi-11 tion, such as cancer, should be added to the list 12 of identified WTC-related health conditions for 13 eligible WTC responders.

14 "(B) PETITIONS.—Any person (including 15 the WTC Health Program Scientific/Technical Advisory Committee) may petition the WTC 16 17 Program Administrator to propose regulations 18 described in subparagraph (A). Unless clearly 19 frivolous, or initiated by such Committee, any 20 such petition shall be referred to such Com-21 mittee for its recommendations. Following—

22 "(i) receipt of any recommendation of
23 the Committee; or
24 "(ii) 180 days after the date of the re-

ferral to the Committee,

1	whichever occurs first, the WTC Program Ad-
2	ministrator shall conduct a rulemaking pro-
3	ceeding on the matters proposed in the petition
4	or publish in the Federal Register a statement
5	of reasons for not conducting such proceeding.
6	"(C) Effectiveness.—Any addition
7	under subparagraph (A) of an illness or health
8	condition shall apply only with respect to appli-
9	cations for benefits under this title which are
10	filed after the effective date of such regulation.
11	"(D) ROLE OF ADVISORY COMMITTEE
12	Except with respect to a regulation rec-
13	ommended by the WTC Scientific/Technical Ad-
14	visory Committee, the WTC Program Adminis-
15	trator may not propose a regulation under this
16	paragraph, unless the Administrator has first
17	provided to the Committee a copy of the pro-
18	posed regulation, requested recommendations
19	and comments by the Committee, and afforded
20	the Committee at least 90 days to make such
21	recommendations.
22	"(b) Coverage of Treatment for WTC-Related
23	Health Conditions.—

"(1) DETERMINATION BASED ON AN IDENTI FIED WTC-RELATED HEALTH CONDITION FOR CER TIFIED ELIGIBLE WTC RESPONDERS.—

"(A) IN GENERAL.—If a physician at a 4 5 Clinical Center of Excellence that is providing 6 monitoring benefits under section 3111 for a 7 certified eligible WTC responder determines 8 that the responder has an identified WTC-re-9 lated health condition, and the physician makes 10 a clinical determination that exposure to air-11 borne toxins, other hazards, or adverse condi-12 tions resulting from the September, 11, 2001, 13 terrorist attacks on the World Trade Center is 14 substantially likely to be a significant factor in 15 aggravating, contributing to, or causing the condition-16

17 "(i) the physician shall promptly
18 transmit such determination to the WTC
19 Program Administrator and provide the
20 Administrator with the medical facts sup21 porting such determination; and

22 "(ii) on and after the date of such
23 transmittal and subject to subparagraph
24 (B), the WTC program shall provide for

1	payment under subsection (c) for medically
2	necessary treatment for such condition.
3	"(B) REVIEW; CERTIFICATION; AP-
4	PEALS.—
5	"(i) REVIEW.—A Federal employee
6	designated by the WTC Program Adminis-
7	trator shall review determinations made
8	under subparagraph (A) of a WTC-related
9	health condition.
10	"(ii) CERTIFICATION.—The Adminis-
11	trator shall provide a certification of such
12	condition based upon reviews conducted
13	under clause (i). Such a certification shall
14	be provided unless the Administrator de-
15	termines that the responder's condition is
16	not an identified WTC-related health con-
17	dition or that exposure to airborne toxins,
18	other hazards, or adverse conditions result-
19	ing from the September 11, 2001, terrorist
20	attacks on the World Trade Center is not
21	substantially likely to be a significant fac-
22	tor in significantly aggravating, contrib-
23	uting to, or causing the condition.
24	"(iii) APPEAL PROCESS.—The Admin-
25	istrator shall provide a process for the ap-

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CIAN PANEL.—
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1	provide for the review of the condition to
2	be made by a physician panel with appro-
3	priate expertise appointed by the WTC
4	Program Administrator. Such a panel shall
5	make recommendations to the Adminis-
6	trator on the evidence supporting such de-
7	termination.
8	"(ii) Review of recommendations
9	OF PANEL; CERTIFICATION.—The Adminis-
10	trator, based on such recommendations
11	shall determine, within 60 days after the
12	date of the transmittal under subpara-
13	graph (A)(i), whether or not the condition
14	is a WTC-related health condition and, if
15	it is, provide for a certification under para-
16	graph (1)(B)(ii) of coverage of such condi-
17	tion. The Administrator shall provide a
18	process for the appeal of determinations
19	that the responder's condition is not a
20	WTC-related health condition before an
21	administrative law judge.
22	"(3) Requirement of medical necessity.—
23	"(A) IN GENERAL.—In providing treat-
24	ment for a WTC-related health condition, a
25	physician shall provide treatment that is medi-

1	cally necessary and in accordance with medical
2	protocols established under subsection (d).
3	"(B) MEDICALLY NECESSARY STAND-
4	ARD.—For the purpose of this title, health care
5	services shall be treated as medically necessary
6	for an individual if a physician, exercising pru-
7	dent clinical judgment, would consider the serv-
8	ices to be medically necessary for the individual
9	for the purpose of evaluating, diagnosing, or
10	treating an illness, injury, disease or its symp-
11	toms, and that are—
12	"(i) in accordance with the generally
13	accepted standards of medical practice;
14	"(ii) clinically appropriate, in terms of
15	type, frequency, extent, site, and duration,
16	and considered effective for the individual's
17	illness, injury, or disease; and
18	"(iii) not primarily for the conven-
19	ience of the patient or physician, or an-
20	other physician, and not more costly than
21	an alternative service or sequence of serv-
22	ices at least as likely to produce equivalent
23	the rapeutic or diagnostic results as to the
24	diagnosis or treatment of the individual's
25	illness, injury, or disease.

1 "(C) DETERMINATION OF MEDICAL NE-2 CESSITY.—

3	"(i) REVIEW OF MEDICAL NECES-
4	SITY.—As part of the reimbursement pay-
5	ment process under subsection (c), the
6	WTC Program Administrator shall review
7	claims for reimbursement for the provision
8	of medical treatment to determine if such
9	treatment is medically necessary.
10	"(ii) Withholding of payment for

MEDICALLY UNNECESSARY TREATMENT.—
The Administrator may withhold such payment for treatment that the Administrator
determines is not medically necessary.

15 "(iii) REVIEW OF DETERMINATIONS 16 OF MEDICAL NECESSITY.—The Adminis-17 trator shall provide a process for providers 18 to appeal a determination under clause (ii) 19 that medical treatment is not medically 20 necessary. Such appeals shall be reviewed 21 through the use of a physician panel with 22 appropriate expertise.

24 "(A) IN GENERAL.—The scope of treat25 ment covered under paragraphs (1) through (3)

"(4) Scope of treatment covered.—

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includes services of physicians and other health care providers, diagnostic and laboratory tests, prescription drugs, inpatient and outpatient hospital services, and other medically necessary treatment.

"(B) PHARMACEUTICAL COVERAGE.—With respect to ensuring coverage of medically necessary outpatient prescription drugs, such drugs shall be provided, under arrangements made by the WTC Program Administrator, directly through participating Clinical Centers of Excellence or through one or more outside vendors.

13 "(C) TRANSPORTATION EXPENSES.—To 14 the extent provided in advance in appropria-15 tions Acts, the WTC Program Administrator 16 may provide for necessary and reasonable 17 transportation and expenses incident to the se-18 curing of medically necessary treatment involv-19 ing travel of more than 250 miles and for which 20 payment is made under this section in the same 21 manner in which individuals may be furnished 22 necessary and reasonable transportation and ex-23 penses incident to services involving travel of 24 more than 250 miles under regulations imple-25 menting section 3629(c) of the Energy Employees Occupational Illness Compensation Program
 Act of 2000 (title XXXVI of Public Law 106–
 398; 42 U.S.C. 7384t(c)).

"(5) Provision of treatment pending cer-4 5 TIFICATION.—In the case of a certified eligible WTC 6 responder who has been determined by an examining 7 physician under subsection (b)(1) to have an identi-8 fied WTC-related health condition, but for whom a 9 certification of the determination has not yet been 10 made by the WTC Program Administrator, medical 11 treatment may be provided under this subsection, 12 subject to paragraph (6), until the Administrator 13 makes a decision on such certification. Medical 14 treatment provided under this paragraph shall be 15 considered to be medical treatment for which pay-16 ment may be made under subsection (c).

"(6) PRIOR APPROVAL PROCESS FOR NON-CER-17 18 TIFIED NON-EMERGENCY INPATIENT HOSPITAL 19 SERVICES.—Non-emergency inpatient hospital serv-20 ices for a WTC-related health condition identified by 21 an examining physician under paragraph (1) that is 22 not certified under paragraph (1)(B)(ii) is not cov-23 ered unless the services have been determined to be 24 medically necessary and approved through a process 25 established by the WTC Program Administrator.

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Such process shall provide for a decision on a re-
quest for such services within 15 days of the date
of receipt of the request. The WTC Administrator
shall provide a process for the appeal of a decision
that the services are not medically necessary.
"(c) PAYMENT FOR INITIAL HEALTH EVALUATION,
MEDICAL MONITORING, AND TREATMENT OF WTC-RE-
lated Health Conditions.—
"(1) MEDICAL TREATMENT.—
"(A) USE OF FECA PAYMENT RATES.—
Subject to subparagraph (B), the WTC Pro-
gram Administrator shall reimburse costs for
medically necessary treatment under this title
for WTC-related health conditions according to
the payment rates that would apply to the pro-
vision of such treatment and services by the fa-
cility under the Federal Employees Compensa-
tion Act.
"(B) Pharmaceuticals.—
"(i) IN GENERAL.—The WTC Pro-
gram Administrator shall establish a pro-
gram for paying for the medically nec-
essary outpatient prescription pharma-
ceuticals prescribed under this title for

1 WTC-related health conditions through one 2 or more contracts with outside vendors. "(ii) COMPETITIVE BIDDING.—Under 3 4 such program the Administrator shall— "(I) select one or more appro-5 6 priate vendors through a Federal com-7 petitive bid process; and "(II) select the lowest bidder (or 8 9 bidders) meeting the requirements for 10 providing pharmaceutical benefits for 11 participants in the WTC program. 12 "(iii) TREATMENT OF FDNY PARTICI-13 PANTS.—Under such program the Admin-14 istrator may select a separate vendor to 15 provide pharmaceutical benefits to certified eligible WTC responders for whom the 16 17 Clinical Center of Excellence is described 18 in section 3106(b)(1)(A) if such an ar-19 rangement is deemed necessary and bene-20 ficial to the program by the WTC Program 21 Administrator. 22

22 "(C) OTHER TREATMENT.—For treatment
23 not covered under a preceding subparagraph,
24 the WTC Program Administrator shall des-

ignate a reimbursement rate for each such serv ice.

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3 (2)MEDICAL MONITORING AND INITIAL 4 HEALTH EVALUATION.—The WTC Program Admin-5 istrator shall reimburse the costs of medical moni-6 toring and the costs of an initial health evaluation 7 provided under this title at a rate set by the Admin-8 istrator.

9 "(3) ADMINISTRATIVE ARRANGEMENT AUTHOR-10 ITY.—The WTC Program Administrator may enter 11 into arrangements with other government agencies, 12 insurance companies, or other third-party adminis-13 trators to provide for timely and accurate processing 14 of claims under this section.

15 "(4) CLAIMS PROCESSING SUBJECT TO APPRO16 PRIATIONS.—The payment by the WTC Program
17 Administrator for the processing of claims under
18 this title is limited to the amounts provided in ad19 vance in appropriations Acts.

20 "(d) Medical Treatment Protocols.—

21 "(1) DEVELOPMENT.—The Coordinating Cen22 ters of Excellence shall develop medical treatment
23 protocols for the treatment of certified eligible WTC
24 responders and certified eligible WTC community

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members for identified WTC-related health condi-

2 tions. "(2) APPROVAL.—The WTC Program Adminis-3 4 trator shall approve the medical treatment protocols, in consultation with the WTC Health Program 5 6 Steering Committees. 7 **"PART 2—COMMUNITY PROGRAM** 8 "SEC. 3121. IDENTIFICATION AND INITIAL HEALTH EVALUA-9 TION OF ELIGIBLE WTC COMMUNITY MEM-10 BERS. 11 "(a) ELIGIBLE WTC COMMUNITY MEMBER DE-12 FINED.— 13 "(1) IN GENERAL.—In this title, the term 'eligible WTC community member' means, subject to 14 15 paragraphs (3) and (5), an individual who claims 16 symptoms of a WTC-related health condition and is 17 described in any of the following subparagraphs: 18 "(A) CURRENTLY IDENTIFIED COMMUNITY 19 MEMBER.—An individual, including an eligible 20 WTC responder, who has been identified as eli-21 gible for medical treatment or monitoring by 22 the WTC Environmental Health Center as of 23 the date of enactment of this title. 24 "(B) Community member who meets 25 CURRENT ELIGIBILITY CRITERIA.—An indi-

1 vidual who is not an eligible WTC responder 2 and meets any of the current eligibility criteria 3 described in a subparagraph of paragraph (2). 4 "(C) Community member who meets 5 ELIGIBILITY CRITERIA.—An indi-MODIFIED 6 vidual who is not an eligible WTC responder 7 and meets such eligibility criteria relating to ex-8 posure to airborne toxins, other hazards, or ad-9 verse conditions resulting from the September 10 11, 2001, terrorist attacks on the World Trade Center as the WTC Administrator determines 11 12 after consultation with the WTC Community 13 Program Steering Committee, the Coordinating 14 Centers of Excellence described in section 15 3106(b)(1)(C), and the WTC Scientific/Tech-16 nical Advisory Committee.

17 The Administrator shall not modify such criteria 18 under subparagraph (C) on or after the date that 19 the number of certifications for eligible WTC com-20 munity members has reached 80 percent of the limit 21 described in paragraph (5) or on or after the date 22 that the number of certifications for eligible WTC 23 responders has reached 80 percent of the limit de-24 scribed in section 3111(a)(5).

1	"(2) CURRENT ELIGIBILITY CRITERIA.—The
2	eligibility criteria described in this paragraph for an
3	individual are that the individual is described in any
4	of the following subparagraphs:
5	"(A) A person who was present in the New
6	York City disaster area in the dust or dust
7	cloud on September 11, 2001.
8	"(B) A person who worked, resided, or at-
9	tended school, child care or adult day care in
10	the New York City disaster area for—
11	"(i) at least four days during the 4-
12	month period beginning on September 11,
13	2001, and ending on January 10, 2002; or
14	"(ii) at least 30 days during the pe-
15	riod beginning on September 11, 2001,
16	and ending on July 31, 2002.
17	"(C) A person who worked as a clean-up
18	worker or performed maintenance work in the
19	New York City disaster area during the 4-
20	month period described in subparagraph (B)(i)
21	and had extensive exposure to WTC dust as a
22	result of such work.
23	"(D) A person who was deemed eligible to
24	receive a grant from the Lower Manhattan De-
25	velopment Corporation Residential Grant Pro-

1	gram, who possessed a lease for a residence or
2	purchased a residence in the New York City
3	disaster area, and who resided in such residence
4	during the period beginning on September 11,
5	2001, and ending on May 31, 2003.
6	((E) A person whose place of employ-
7	ment—
8	"(i) at any time during the period be-
9	ginning on September 11, 2001, and end-
10	ing on May 31, 2003, was in the New
11	York City disaster area; and
12	"(ii) was deemed eligible to receive a
13	grant from the Lower Manhattan Develop-
14	ment Corporation WTC Small Firms At-
15	traction and Retention Act program or
16	other government incentive program de-
17	signed to revitalize the Lower Manhattan
18	economy after the September 11, 2001,
19	terrorist attacks on the World Trade Cen-
20	ter.
21	"(3) Application process.—The WTC Pro-
22	gram Administrator in consultation with the Coordi-
23	nating Centers of Excellence shall establish a proc-
24	ess for individuals, other than individuals described

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1	in paragraph (1)(A), to be determined eligible WTC
2	community members. Under such process—
3	"(A) there shall be no fee charged to the
4	applicant for making an application for such
5	determination;
6	"(B) the Administrator shall make a deter-
7	mination on such an application not later than
8	60 days after the date of filing the application;
9	and
10	"(C) an individual who is determined not
11	to be an eligible WTC community member shall
12	have an opportunity to appeal such determina-
13	tion before an administrative law judge in a
14	manner established under such process.
15	"(4) CERTIFICATION.—
16	"(A) IN GENERAL.—In the case of an indi-
17	vidual who is described in paragraph $(1)(A)$ or
18	who is determined under paragraph (3) (con-
19	sistent with paragraph (5)) to be an eligible
20	WTC community member, the WTC Program
21	Administrator shall provide an appropriate cer-
22	tification of such fact and of eligibility for fol-
23	lowup monitoring and treatment benefits under
24	this part. The Administrator shall make deter-
25	minations of eligibility relating to an applicant's

1	compliance with this title, including the
2	verification of information submitted in support
3	of the application and shall not deny such a
4	certification to an individual unless the Admin-
5	istrator determines that—
6	"(i) based on the application sub-
7	mitted, the individual does not meet the
8	eligibility criteria; or
9	"(ii) the numerical limitation on cer-
10	tification of eligible WTC community mem-
11	bers set forth in paragraph (5) has been
12	met.
13	"(B) TIMING.—
14	"(i) CURRENTLY IDENTIFIED COMMU-
15	NITY MEMBERS.—In the case of an indi-
16	vidual who is described in paragraph
17	(1)(A), the WTC Program Administrator
18	shall provide the certification under sub-
19	paragraph (A) not later than 60 days after
20	the date of the enactment of this title.
21	"(ii) Other Members.—In the case
22	of another individual who is determined
23	under paragraph (3) and consistent with
24	paragraph (5) to be an eligible WTC com-
25	munity member, the WTC Program Ad-

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1	ministrator shall provide the certification
2	under subparagraph (A) at the time of
3	such determination.
4	"(5) NUMERICAL LIMITATION ON CERTIFI-
5	CATION OF ELIGIBLE WTC COMMUNITY MEMBERS.—
6	"(A) IN GENERAL.—The total number of
7	individuals not described in subparagraph (C)
8	who may be certified as eligible WTC commu-
9	nity members under paragraph (4) shall not ex-
10	ceed 15,000. In applying the previous sentence,
11	any individual who at any time so qualifies as
12	an eligible WTC community member shall be
13	counted against such numerical limitation.
14	"(B) PROCESS.—In implementing subpara-
15	graph (A), the WTC Program Administrator
16	shall—
17	"(i) limit the number of certifications
18	provided under paragraph (4) in accord-
19	ance with such subparagraph; and
20	"(ii) provide priority in such certifi-
21	cations in the order in which individuals
22	apply for a determination under paragraph
23	(4).
24	"(C) Individuals currently receiving
25	TREATMENT NOT COUNTED.—Individuals de-

scribed in this subparagraph are individuals
who—
"(i) are described in paragraph
(1)(A); or
"(ii) before the date of the enactment
of this title, have received monitoring or
treatment at the World Trade Center En-
vironmental Health Center at Bellevue
Hospital Center, Gouverneur Health Care
Services, or Elmhurst Hospital Center.
The New York City Health and Hospitals Cor-
poration shall, not later than 6 months after
the date of enactment of this title, enter into
arrangements with the Mt. Sinai Data and
Clinical Coordination Center for the reporting
of medical data concerning eligible WTC re-
sponders described in paragraph (1)(A), as de-
termined by the WTC Program Administrator
and consistent with applicable Federal and
State laws and regulations relating to confiden-
tiality of individually identifiable health infor-

mation.

23 "(D) REPORT TO CONGRESS IF NUMER24 ICAL LIMITATION TO BE REACHED.—If the
25 WTC Program Administrator determines that

1 the number of individuals subject to the numer-2 ical limitation of subparagraph (A) is likely to 3 exceed such numerical limitation, the Adminis-4 trator shall submit to Congress a report on 5 such determination. Such report shall include 6 an estimate of the number of such individuals 7 in excess of such numerical limitation and of 8 the additional expenditures that would result 9 under this title if such numerical limitation 10 were removed.

11 "(b) INITIAL HEALTH EVALUATION TO DETERMINE
12 ELIGIBILITY FOR FOLLOWUP MONITORING OR TREAT13 MENT.—

14 "(1) IN GENERAL.—In the case of a certified el-15 igible WTC community member, the WTC program 16 shall provide for an initial health evaluation to deter-17 mine if the member has a WTC-related health condi-18 tion and is eligible for followup monitoring and 19 treatment benefits under the WTC program. Initial 20 health evaluation protocols shall be approved by the 21 WTC Program Administrator, in consultation with 22 the World Trade Center Environmental Health Cen-23 ter at Bellevue Hospital and the WTC Community 24 Program Steering Committee.

"(2) INITIAL HEALTH EVALUATION PRO VIDERS.—The initial health evaluation described in
 paragraph (1) shall be provided through a Clinical
 Center of Excellence with respect to the individual
 involved.

6 "(3) LIMITATION ON INITIAL HEALTH EVALUA-7 TION BENEFITS.—Benefits for initial health evalua-8 tion under this part for an eligible WTC community 9 member shall consist only of a single medical initial 10 health evaluation consistent with initial health eval-11 uation protocols described in paragraph (1). Nothing 12 in this paragraph shall be construed as preventing 13 such an individual from seeking additional medical 14 initial health evaluations at the expense of the indi-15 vidual.

 16 "SEC. 3122. FOLLOWUP MONITORING AND TREATMENT OF

 17
 CERTIFIED ELIGIBLE WTC COMMUNITY MEM

 18
 BERS FOR WTC-RELATED HEALTH CONDI

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 TIONS.

20 "(a) IN GENERAL.—Subject to subsection (b), the 21 provisions of sections 3111 and 3112 shall apply to fol-22 lowup monitoring and treatment of WTC-related health 23 conditions for certified eligible WTC community members 24 in the same manner as such provisions apply to the moni-25 toring and treatment of identified WTC-related health conditions for certified eligible WTC responders, except
 that such monitoring shall only be available to those cer tified as eligible for treatment under this title. Under sec tion 3106(a)(3), the City of New York is required to con tribute a share of the costs of such treatment.

6 "(b) LIST OF IDENTIFIED WTC-RELATED HEALTH
7 CONDITIONS FOR WTC COMMUNITY MEMBERS.—

8 "(1) IDENTIFIED WTC-RELATED HEALTH CON9 DITIONS FOR WTC COMMUNITY MEMBERS.—For pur10 poses of this title, the term 'identified WTC-related
11 health conditions for WTC community members'
12 means any of the following health conditions:

- 13 "(A) Aerodigestive disorders.—
- 14 "(i) Interstitial lung diseases.
- 15 "(ii) Chronic respiratory disorder—16 fumes/vapors.
- 17 "(iii) Asthma.
- 18 "(iv) Reactive airways dysfunction
- 19 syndrome (RADS).
- 20 "(v) WTC-exacerbated chronic ob21 structive pulmonary disease (COPD).
- 22 "(vi) Chronic cough syndrome.
- 23 "(vii) Upper airway hyperreactivity.
- 24 "(viii) Chronic rhinosinusitis.
- 25 "(ix) Chronic nasopharyngitis.

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1	"(x) Chronic laryngitis.
2	"(xi) Gastro-esophageal reflux dis-
3	order (GERD).
4	"(xii) Sleep apnea exacerbated by or
5	related to a condition described in a pre-
6	vious clause.
7	"(B) Mental health conditions.—
8	"(i) Post traumatic stress disorder
9	(PTSD).
10	"(ii) Major depressive disorder.
11	"(iii) Panic disorder.
12	"(iv) Generalized anxiety disorder.
13	"(v) Anxiety disorder (not otherwise
14	specified).
15	"(vi) Depression (not otherwise speci-
16	fied).
17	"(vii) Acute stress disorder.
18	"(viii) Dysthymic disorder.
19	"(ix) Adjustment disorder.
20	"(x) Substance abuse.
21	"(xi) V codes (treatments not specifi-
22	cally related to psychiatric disorders, such
23	as marital problems, parenting problems,
24	etc.), secondary to another identified

1	WTC-related health condition for WTC
2	community members.
3	"(2) Additions to identified wtc-related
4	HEALTH CONDITIONS FOR WTC COMMUNITY MEM-
5	BERS.—The provisions of paragraph (4) of section
6	3112(a) shall apply with respect to an addition to
7	the list of identified WTC-related health conditions
8	for eligible WTC community members under para-
9	graph (1) in the same manner as such provisions
10	apply to an addition to the list of identified WTC-
11	related health conditions for eligible WTC respond-
12	ers under section $3112(a)(3)$.
13	"SEC. 3123. FOLLOWUP MONITORING AND TREATMENT OF
14	OTHER INDIVIDUALS WITH WTC-RELATED
15	HEALTH CONDITIONS.
16	"(a) IN GENERAL.—Subject to subsection (c), the
17	(a) IN OLIMINAL.—Subject to subsection (c), the
- /	provisions of section 3122 shall apply to the followup mon-
18	
	provisions of section 3122 shall apply to the followup mon-
18	provisions of section 3122 shall apply to the followup mon- itoring and treatment of WTC-related health conditions

21 as such provisions apply to the followup monitoring and

24 of New York is required to contribute a share of the costs

treatment of WTC-related health conditions for WTC

community members. Under section 3106(a)(3), the City

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25 of such monitoring and treatment.

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1	"(b) INDIVIDUALS DESCRIBED.—An individual de-
2	scribed in this subsection is an individual who, regardless
3	of location of residence—
4	"(1) is not an eligible WTC responder or an eli-
5	gible WTC community member; and
6	"(2) is diagnosed at a Clinical Center of Excel-
7	lence (with respect to an eligible WTC community
8	member) with an identified WTC-related health con-
9	dition for WTC community members.
10	"(c) LIMITATION.—
11	"(1) IN GENERAL.—The WTC Program Admin-
12	istrator shall limit benefits for any fiscal year under
13	subsection (a) in a manner so that payments under
14	this section for such fiscal year do not exceed the
15	amount specified in paragraph (2) for such fiscal
16	year.
17	"(2) LIMITATION.—The amount specified in
18	this paragraph for—
19	"(A) fiscal year 2009 is \$20,000,000; or
20	"(B) a succeeding fiscal year is the
21	amount specified in this paragraph for the pre-
22	vious fiscal year increased by the annual per-
23	centage increase in the medical care component
24	of the Consumer Price Index for All Urban
25	Consumers.

1	"PART 3-NATIONAL ARRANGEMENT FOR BENE-
2	FITS FOR ELIGIBLE INDIVIDUALS OUTSIDE
3	NEW YORK

4 "SEC. 3131. NATIONAL ARRANGEMENT FOR BENEFITS FOR

ELIGIBLE INDIVIDUALS OUTSIDE NEW YORK.

6 "(a) IN GENERAL.—In order to ensure reasonable ac-7 cess to benefits under this subtitle for individuals who are eligible WTC responders or eligible WTC community 8 9 members and who reside in any State, as defined in sec-10 tion 2(f), outside the New York metropolitan area, the 11 WTC Program Administrator shall establish a nationwide network of health care providers to provide monitoring 12 13 and treatment benefits and initial health evaluations near such individuals' areas of residence in such States. Noth-14 15 ing in this subsection shall be construed as preventing such individuals from being provided such monitoring and 16 treatment benefits or initial health evaluation through any 17 Clinical Center of Excellence. 18

19 "(b) NETWORK REQUIREMENTS.—Any health care
20 provider participating in the network under subsection (a)
21 shall—

22 "(1) meet criteria for credentialing established
23 by the Coordinating Centers of Excellence;

24 "(2) follow the monitoring, initial health evalua25 tion, and treatment protocols developed under sec26 tion 3106(a)(2)(B);

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1	"(3) collect and report data in accordance with
2	section 3105; and
3	"(4) meet such fraud, quality assurance, and
4	other requirements as the WTC Program Adminis-
5	trator establishes.
6	"Subtitle C—Research Into
7	Conditions
8	"SEC. 3141. RESEARCH REGARDING CERTAIN HEALTH CON-
9	DITIONS RELATED TO SEPTEMBER 11 TER-
10	RORIST ATTACKS IN NEW YORK CITY.
11	"(a) IN GENERAL.—With respect to individuals, in-
12	cluding eligible WTC responders and eligible WTC com-
13	munity members, receiving monitoring or treatment under
14	subtitle B, the WTC Program Administrator shall conduct
15	or support—
16	((1) research on physical and mental health
17	conditions that may be related to the September 11,
18	2001, terrorist attacks on the World Trade Center;
19	"(2) research on diagnosing WTC-related
20	health conditions of such individuals, in the case of
21	conditions for which there has been diagnostic un-
22	certainty; and
23	"(3) research on treating WTC-related health
24	conditions of such individuals, in the case of condi-

tions for which there has been treatment uncer tainty.

3 The Administrator may provide such support through con4 tinuation and expansion of research that was initiated be5 fore the date of the enactment of this title and through
6 the World Trade Center Health Registry (referred to in
7 section 3151), through a Clinical Center of Excellence, or
8 through a Coordinating Center of Excellence.

9 "(b) TYPES OF RESEARCH.—The research under
10 subsection (a)(1) shall include epidemiologic and other re11 search studies on WTC-related health conditions or
12 emerging conditions—

13 "(1) among WTC responders and community14 members under treatment; and

"(2) in sampled populations outside the New
York City disaster area in Manhattan as far north
as 14th Street and in Brooklyn, along with control
populations, to identify potential for long-term adverse health effects in less exposed populations.

20 "(c) CONSULTATION.—The WTC Program Adminis21 trator shall carry out this section in consultation with the
22 WTC Health Program Steering Committees and the WTC
23 Scientific/Technical Advisory Committee.

24 "(d) APPLICATION OF PRIVACY AND HUMAN SUB-25 JECT PROTECTIONS.—The privacy and human subject

protections applicable to research conducted under this
 section shall not be less than such protections applicable
 to research otherwise conducted by the National Institutes
 of Health.

5 "(e) AUTHORIZATION OF APPROPRIATIONS.—For the 6 purpose of carrying out this section, there are authorized 7 to be appropriated \$15,000,000 for each fiscal year, in 8 addition to any other authorizations of appropriations that 9 are available for such purpose.

10 "Subtitle D—Programs of the New 11 York City Department of Health 12 and Mental Hygiene

13 "SEC. 3151. WORLD TRADE CENTER HEALTH REGISTRY.

14 "(a) PROGRAM EXTENSION.—For the purpose of en-15 suring on-going data collection for victims of the September 11, 2001, terrorist attacks on the World Trade 16 17 Center, the WTC Program Administrator, shall extend 18 and expand the arrangements in effect as of January 1, 19 2008, with the New York City Department of Health and Mental Hygiene that provide for the World Trade Center 2021 Health Registry.

"(b) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated \$7,000,000 for each fiscal year to carry out this section.

1 "SEC. 3152. MENTAL HEALTH SERVICES.

2 "(a) IN GENERAL.—The WTC Program Adminis3 trator may make grants to the New York City Department
4 of Health and Mental Hygiene to provide mental health
5 services to address mental health needs relating to the
6 September 11, 2001, terrorist attacks on the World Trade
7 Center.

8 "(b) AUTHORIZATION OF APPROPRIATIONS.—There
9 are authorized to be appropriated \$8,500,000 for each fis10 cal year to carry out this section.".

11 TITLE II—SEPTEMBER 11TH VIC 12 TIM COMPENSATION FUND OF 13 2001

14 SEC. 201. DEFINITIONS.

15 Section 402 of the Air Transportation Safety and
16 System Stabilization Act (49 U.S.C. 40101 note) is
17 amended—

(1) in paragraph (6) by inserting ", or debris
removal, including under the World Trade Center
Health Program established under section 3101 of
the Public Health Service Act," after "September
11, 2001";

(2) by inserting after paragraph (6) the following new paragraphs and redesignating subsequent paragraphs accordingly:

1 "(7) CONTRACTOR AND SUBCONTRACTOR.—The 2 term 'contractor and subcontractor' means any con-3 tractor or subcontractor (at any tier of a subcon-4 tracting relationship), including any general con-5 tractor, construction manager, prime contractor, 6 consultant, or any parent, subsidiary, associated or 7 allied company, affiliated company, corporation, 8 firm, organization, or joint venture thereof that par-9 ticipated in debris removal at any 9/11 crash site. 10 Such term shall not include any entity, including the 11 Port Authority of New York and New Jersey, with 12 a property interest in the World Trade Center, on 13 September 11, 2001, whether fee simple, leasehold 14 or easement, direct or indirect.

15 "(8) DEBRIS REMOVAL.—The term 'debris re16 moval' means rescue and recovery efforts, removal of
17 debris, cleanup, remediation, and response during
18 the immediate aftermath of the terrorist-related air19 craft crashes of September 11, 2001, with respect to
20 a 9/11 crash site.";

(3) by inserting after paragraph (10), as so redesignated, the following new paragraph and redesignating the subsequent paragraphs accordingly:

24 "(11) IMMEDIATE AFTERMATH.—The term 'im25 mediate aftermath' means any period beginning with

1	the terrorist-related aircraft crashes of September
	*
2	11, 2001, and ending on August 30, 2002."; and
3	(4) by adding at the end the following new
4	paragraph:
5	''(14) 9/11 CRASH SITE.—The term '9/11 crash
6	site' means—
7	"(A) the World Trade Center site, Pen-
8	tagon site, and Shanksville, Pennsylvania site;
9	"(B) the buildings or portions of buildings
10	that were destroyed as a result of the terrorist-
11	related aircraft crashes of September 11, 2001;
12	"(C) any area contiguous to a site of such
13	crashes that the Special Master determines was
14	sufficiently close to the site that there was a de-
15	monstrable risk of physical harm resulting from
16	the impact of the aircraft or any subsequent
17	fire, explosions, or building collapses (including
18	the immediate area in which the impact oc-
19	curred, fire occurred, portions of buildings fell,
20	or debris fell upon and injured individuals); and
21	"(D) any area related to, or along, routes
22	of debris removal, such as barges and Fresh
23	Kills.".

1SEC. 202. EXTENDED AND EXPANDED ELIGIBILITY FOR2COMPENSATION.

3 (a) INFORMATION ON LOSSES RESULTING FROM DE4 BRIS REMOVAL INCLUDED IN CONTENTS OF CLAIM
5 FORM.—Section 405(a)(2)(B) of the Air Transportation
6 Safety and System Stabilization Act (49 U.S.C. 40101
7 note) is amended—

8 (1) in clause (i), by inserting ", or debris re9 moval during the immediate aftermath" after "Sep10 tember 11, 2001";

(2) in clause (ii), by inserting "or debris removal during the immediate aftermath" after
"crashes"; and

14 (3) in clause (iii), by inserting "or debris re15 moval during the immediate aftermath" after
16 "crashes".

17 (b) EXTENSION OF DEADLINE FOR CLAIMS UNDER
18 SEPTEMBER 11TH VICTIM COMPENSATION FUND OF
19 2001.—Section 405(a)(3) of such Act is amended to read
20 as follows:

21 "(3) LIMITATION.—

"(A) IN GENERAL.—Except as provided by
subparagraph (B), no claim may be filed under
paragraph (1) after the date that is 2 years
after the date on which regulations are promulgated under section 407(a).

1	"(B) EXCEPTION.—A claim may be filed
2	under paragraph (1), in accordance with sub-
3	section $(c)(3)(A)(i)$, by an individual (or by a
4	personal representative on behalf of a deceased
5	individual) during the period beginning on the
6	date on which the regulations are updated
7	under section 407(b) and ending on December
8	22, 2031.".
9	(c) Requirements for Filing Claims During
10	EXTENDED FILING PERIOD.—Section 405(c)(3) of such
11	Act is amended—
12	(1) by redesignating subparagraphs (A) and
13	(B) as subparagraphs (B) and (C), respectively; and
14	(2) by inserting before subparagraph (B), as so
15	redesignated, the following new subparagraph:
16	"(A) REQUIREMENTS FOR FILING CLAIMS
17	DURING EXTENDED FILING PERIOD.—
18	"(i) TIMING REQUIREMENTS FOR FIL-
19	ING CLAIMS.—An individual (or a personal
20	representative on behalf of a deceased indi-
21	vidual) may file a claim during the period
22	described in subsection $(a)(3)(B)$ as fol-
23	lows:
24	"(I) In the case that the Special
25	Master determines the individual

1	knew (or reasonably should have
2	known) before the date specified in
3	clause (iii) that the individual suffered
4	a physical harm at a 9/11 crash site
5	as a result of the terrorist-related air-
6	craft crashes of September 11, 2001,
7	or as a result of debris removal, and
8	that the individual knew (or should
9	have known) before such specified
10	date that the individual was eligible to
11	file a claim under this title, the indi-
12	vidual may file a claim not later than
13	the date that is 2 years after such
14	specified date.
15	"(II) In the case that the Special
16	Master determines the individual first
17	knew (or reasonably should have
18	known) on or after the date specified
19	in clause (iii) that the individual suf-
20	fered such a physical harm or that the
21	individual first knew (or should have
22	known) on or after such specified date
	mio (m) on or arter such specifica date
23	that the individual was eligible to file
23 24	-

1	last day of the 2-year period begin-
2	ning on the date the Special Master
3	determines the individual first knew
4	(or should have known) that the indi-
5	vidual both suffered from such harm
6	and was eligible to file a claim under
7	this title.
8	"(ii) Other eligibility require-
9	MENTS FOR FILING CLAIMS.—An indi-
10	vidual may file a claim during the period
11	described in subsection $(a)(3)(B)$ only if—
12	"(I) the individual was treated by
13	a medical professional for suffering
14	from a physical harm described in
15	clause (i)(I) within a reasonable time
16	from the date of discovering such
17	harm; and
18	"(II) the individual's physical
19	harm is verified by contemporaneous
20	medical records created by or at the
21	direction of the medical professional
22	who provided the medical care.
23	"(iii) DATE SPECIFIED.—The date
24	specified in this clause is the date on which

1	the regulations are updated under section
2	407(a).".

3 (d) CLARIFYING APPLICABILITY TO ALL 9/11 CRASH
4 SITES.—Section 405(c)(2)(A)(i) of such Act is amended
5 by striking "or the site of the aircraft crash at Shanksville,
6 Pennsylvania" and inserting "the site of the aircraft crash
7 at Shanksville, Pennsylvania, or any other 9/11 crash
8 site".

9 (e) INCLUSION OF PHYSICAL HARM RESULTING
10 FROM DEBRIS REMOVAL.—Section 405(c) of such Act is
11 amended in paragraph (2)(A)(ii), by inserting "or debris
12 removal" after "air crash".

13 (f) LIMITATIONS ON CIVIL ACTIONS.—

14 (1) Application to damages related to 15 REMOVAL.—Clause (i) of section DEBRIS 405(c)(3)(C) of such Act, as redesignated by sub-16 17 section (c), is amended by inserting ", or for dam-18 ages arising from or related to debris removal" after "September 11, 2001". 19

20 (2) PENDING ACTIONS.—Clause (ii) of such sec21 tion, as so redesignated, is amended to read as fol22 lows:

23 "(ii) PENDING ACTIONS.—In the case
24 of an individual who is a party to a civil
25 action described in clause (i), such indi-

1	vidual may not submit a claim under this
2	title—
3	"(I) during the period described
4	in subsection (a)(3)(A) unless such in-
5	dividual withdraws from such action
6	by the date that is 90 days after the
7	date on which regulations are promul-
8	gated under section 407(a); and
9	"(II) during the period described
10	in subsection (a)(3)(B) unless such in-
11	dividual withdraws from such action
12	by the date that is 90 days after the
13	date on which the regulations are up-
14	dated under section 407(b).".
15	(3) AUTHORITY TO REINSTITUTE CERTAIN
16	LAWSUITS.—Such section, as so redesignated, is fur-
17	ther amended by adding at the end the following
18	new clause:
19	"(iii) Authority to reinstitute
20	CERTAIN LAWSUITS.—In the case of a
21	claimant who was a party to a civil action
22	described in clause (i), who withdrew from
23	such action pursuant to clause (ii), and
24	who is subsequently determined to not be
25	an eligible individual for purposes of this

1	subsection, such claimant may reinstitute
2	such action without prejudice during the
3	90-day period beginning after the date of
4	such ineligibility determination.".
5	SEC. 203. REQUIREMENT TO UPDATE REGULATIONS.
6	Section 407 of the Air Transportation Safety and
7	System Stabilization Act (49 U.S.C. 40101 note) is
8	amended—
9	(1) by striking "Not later than" and inserting
10	"(a) IN GENERAL.—Not later than"; and
11	(2) by adding at the end the following new sub-
12	section:
13	"(b) UPDATED REGULATIONS.—Not later than 90
13 14	"(b) UPDATED REGULATIONS.—Not later than 90 days after the date of the enactment of the James Zadroga
14	days after the date of the enactment of the James Zadroga
14 15	days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special
14 15 16 17	days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under
14 15 16 17	days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under subsection (a) to the extent necessary to comply with the
14 15 16 17 18	days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under subsection (a) to the extent necessary to comply with the provisions of title II of such Act.".
14 15 16 17 18 19	days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under subsection (a) to the extent necessary to comply with the provisions of title II of such Act.". SEC. 204. LIMITED LIABILITY FOR CERTAIN CLAIMS.
 14 15 16 17 18 19 20 	 days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under subsection (a) to the extent necessary to comply with the provisions of title II of such Act.". SEC. 204. LIMITED LIABILITY FOR CERTAIN CLAIMS. Section 408(a) of the Air Transportation Safety and
 14 15 16 17 18 19 20 21 	 days after the date of the enactment of the James Zadroga 9/11 Health and Compensation Act of 2009, the Special Master shall update the regulations promulgated under subsection (a) to the extent necessary to comply with the provisions of title II of such Act.". SEC. 204. LIMITED LIABILITY FOR CERTAIN CLAIMS. Section 408(a) of the Air Transportation Safety and System Stabilization Act (49 U.S.C. 40101 note) is

"(A) IN GENERAL.—Notwithstanding any 1 2 other provision of law, subject to subparagraph 3 (B), liability for all claims and actions (includ-4 ing claims or actions that have been previously 5 resolved, that are currently pending, and that 6 may be filed through December 22, 2031) for 7 compensatory damages, contribution or indem-8 nity, or any other form or type of relief, arising 9 from or related to debris removal, against the 10 City of New York, any entity (including the 11 Port Authority of New York and New Jersey) 12 with a property interest in the World Trade 13 Center on September 11, 2001 (whether fee 14 simple, leasehold or easement, or direct or indi-15 rect), and any contractors and subcontractors 16 thereof, shall not be in an amount that exceeds 17 the sum of the following: 18 "(i) The amount of funds of the WTC

19 Captive Insurance Company, including the20 cumulative interest.

21 "(ii) The amount of all available in22 surance identified in schedule 2 of the
23 WTC Captive Insurance Company insur24 ance policy.

1	"(iii) The amount that is the greater
2	of the City of New York's insurance cov-
3	erage or \$350,000,000. In determining the
4	amount of the City's insurance coverage
5	for purposes of the previous sentence, any
6	amount described in clauses (i) and (ii)
7	shall not be included.
8	"(iv) The amount of all available li-
9	ability insurance coverage maintained by
10	any entity, including the Port Authority of
11	New York and New Jersey, with a prop-
12	erty interest in the World Trade Center,
13	on September 11, 2001, whether fee sim-
14	ple, leasehold or easement, or direct or in-
15	direct.
16	"(v) The amount of all available liabil-
17	ity insurance coverage maintained by con-
18	tractors and subcontractors.
19	"(B) EXCEPTION.—Subparagraph (A)
20	shall not apply to claims or actions based upon
21	conduct held to be intentionally tortious in na-
22	ture or to acts of gross negligence or other such
23	acts to the extent to which punitive damages
24	are awarded as a result of such conduct or acts.

1	"(5) PRIORITY OF CLAIMS PAYMENTS.—Pay-
2	ments to plaintiffs who obtain a settlement or judg-
3	ment with respect to a claim or action to which
4	paragraph (4)(A) applies, shall be paid solely from
5	the following funds in the following order:
6	"(A) The funds described in clause (i) or
7	(ii) of paragraph (4)(A).
8	"(B) If there are no funds available as de-
9	scribed in clause (i) or (ii) of paragraph (4)(A),
10	the funds described in clause (iii) of such para-
11	graph.
12	"(C) If there are no funds available as de-
13	scribed in clause (i), (ii), or (iii) of paragraph
14	(4)(A), the funds described in clause (iv) of
15	such paragraph.
16	"(D) If there are no funds available as de-
17	scribed in clause (i), (ii), (iii), or (iv) of para-
18	graph $(4)(A)$, the funds described in clause (v)
19	of such paragraph.
20	"(6) Declaratory judgment actions and
21	DIRECT ACTION.—Any party to a claim or action to
22	which paragraph (4)(A) applies may, with respect to
23	such claim or action, either file an action for a de-
24	claratory judgment for insurance coverage or bring

- 1 a direct action against the insurance company in-
- 2 volved.".