

# Calendar No. 283

118TH CONGRESS  
1ST SESSION

# S. 127

To prevent unfair and deceptive acts or practices and the dissemination of false information related to pharmacy benefit management services for prescription drugs, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JANUARY 26, 2023

Ms. CANTWELL (for herself, Mr. GRASSLEY, Mrs. HYDE-SMITH, Mr. BRAUN, Mr. MORAN, Mr. TILLIS, Mr. TESTER, Mrs. CAPITO, Mr. BOOZMAN, Mr. WELCH, Mr. MARSHALL, Mr. HEINRICH, Ms. ERNST, Mr. ROUNDS, and Mrs. SHAHEEN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

DECEMBER 13, 2023

Reported by Ms. CANTWELL, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To prevent unfair and deceptive acts or practices and the dissemination of false information related to pharmacy benefit management services for prescription drugs, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Pharmacy Benefit  
3 Manager Transparency Act of 2023”.

4 **SEC. 2. PROHIBITION ON UNFAIR OR DECEPTIVE PRE-**5 **SCRIPTION DRUG PRICING PRACTICES.**

6 (a) CONDUCT PROHIBITED.—Except as provided in  
7 subsection (b), it shall be unlawful for any pharmacy ben-  
8 efit manager (or affiliate, subsidiary, or agent of a phar-  
9 macy benefit manager), directly or indirectly, to engage  
10 in any of the following activities related to pharmacy ben-  
11 efit management services:

12 (1) Charge a health plan or payer a different  
13 amount for a prescription drug’s ingredient cost or  
14 dispensing fee than the amount the pharmacy ben-  
15 efit manager reimburses a pharmacy for the pre-  
16 scription drug’s ingredient cost or dispensing fee  
17 where the pharmacy benefit manager retains the  
18 amount of any such difference.

19 (2) Arbitrarily, unfairly, or deceptively, by con-  
20 tract or any other means, reduce, rescind, or other-  
21 wise claw back any reimbursement payment, in  
22 whole or in part, to a pharmacist or pharmacy for  
23 a prescription drug’s ingredient cost or dispensing  
24 fee.

25 (3) Arbitrarily, unfairly, or deceptively, by con-  
26 tract or any other means, increase fees or lower re-

1       imbursement to a pharmacy in order to offset reim-  
2       bursement changes instructed by the Federal Gov-  
3       ernment under any health plan funded by the Fed-  
4       eral Government.

5       (b) EXCEPTIONS.—A pharmacy benefit manager  
6       shall not be in violation of subsection (a) if the pharmacy  
7       benefit manager meets the following conditions:

8              (1) The pharmacy benefit manager, affiliate,  
9       subsidiary, or agent passes along or returns 100 per-  
10       cent of any price concession to a health plan or  
11       payer, including any rebate, discount, or other price  
12       concession.

13              (2) The pharmacy benefit manager, affiliate,  
14       subsidiary, or agent provides full and complete dis-  
15       closure of—

16                  (A) the cost, price, and reimbursement of  
17       the prescription drug to each health plan,  
18       payer, and pharmacy with which the pharmacy  
19       benefit manager, affiliate, subsidiary, or agent  
20       has a contract or agreement to provide phar-  
21       macy benefit management services;

22                  (B) each fee, markup, and discount  
23       charged or imposed by the pharmacy benefit  
24       manager, affiliate, subsidiary, or agent to each  
25       health plan, payer, and pharmacy with which

1           the pharmacy benefit manager, affiliate, subsidiary, or agent has a contract or agreement  
2           for pharmacy benefit management services; or  
3  
4           (C) the aggregate amount of all remuneration the pharmacy benefit manager receives  
5           from a prescription drug manufacturer for a  
6           prescription drug, including any rebate, dis-  
7           count, administration fee, and any other pay-  
8           ment or credit obtained or retained by the phar-  
9           macy benefit manager, or affiliate, subsidiary,  
10           or agent of the pharmacy benefit manager, pur-  
11           suant to a contract or agreement for pharmacy  
12           benefit management services to a health plan,  
13           payer, or any Federal agency (upon the request  
14           of the agency).  
15

16 **SEC. 3. PROHIBITION ON FALSE INFORMATION.**

17           It shall be unlawful for any person to report informa-  
18           tion related to pharmacy benefit management services to  
19           a Federal department or agency if—

20           (1) the person knew, or reasonably should have  
21           known, the information to be false or misleading;

22           (2) the information was required by law to be  
23           reported; and

24           (3) the false or misleading information reported  
25           by the person would affect analysis or information

1       compiled by the Federal department or agency for  
2       statistical or analytical purposes with respect to the  
3       market for pharmacy benefit management services.

4       **SEC. 4. TRANSPARENCY.**

5       (a) **REPORTING BY PHARMACY BENEFIT MAN-**  
6 **AGERS.**—Not later than 1 year after the date of enactment  
7 of this Act, and annually thereafter, each pharmacy ben-  
8 efit manager (or affiliate, subsidiary, or agent of a phar-  
9 macy benefit manager) shall report to the Commission the  
10 following information:

11           (1) The aggregate amount of the difference be-  
12       tween the amount the pharmacy benefit manager  
13       was paid by each health plan and the amount that  
14       the pharmacy benefit manager paid each pharmacy  
15       on behalf of the health plan for prescription drugs.

16           (2) The aggregate amount of any—

17              (A) generic effective rate fee charged to  
18       each pharmacy;

19              (B) direct and indirect remuneration fee  
20       charged or other price concession to each phar-  
21       macy; and

22              (C) payment rescinded or otherwise clawed  
23       back from a reimbursement made to each phar-  
24       macy.

1                   (3) If, during the reporting year, the pharmacy  
2 benefit manager moved or reassigned a prescription  
3 drug to a formulary tier that has a higher cost,  
4 higher copayment, higher coinsurance, or higher de-  
5 ductible to a consumer, or a lower reimbursement to  
6 a pharmacy; an explanation of the reason why the  
7 drug was moved or reassigned from 1 tier to an-  
8 other; including whether the move or reassignment  
9 was determined or requested by a prescription drug  
10 manufacturer or other entity.

11                  (4) With respect to any pharmacy benefit man-  
12 ger that owns, controls, or is affiliated with a phar-  
13 macy, a report regarding any difference in reim-  
14 bursement rates or practices, direct and indirect re-  
15 muneration fees or other price concessions, and  
16 clawbacks between a pharmacy that is owned, con-  
17 trolled, or affiliated with the pharmacy benefit man-  
18 ager and any other pharmacy.

19                  (b) REPORT TO CONGRESS.—

20                  (1) IN GENERAL.—Not later than 1 year after  
21 the date of enactment of this Act, and annually  
22 thereafter, the Commission shall submit to the Com-  
23 mittee on Commerce, Science, and Transportation of  
24 the Senate and the Committee on Energy and Com-

1       merce of the House of Representatives a report that  
2       addresses, at a minimum—

3                 (A) the number of actions brought by the  
4       Commission during the reporting year to en-  
5       force this Act and the outcome of each such en-  
6       forcement action;

7                 (B) the number of open investigations or  
8       inquiries into potential violations of this Act as  
9       of the time the report is submitted;

10                (C) the number and nature of complaints  
11       received by the Commission relating to an alle-  
12       gation of a violation of this Act during the re-  
13       porting year;

14                (D) an anonymized summary of the re-  
15       ports filed with the Commission pursuant to  
16       subsection (a) for the reporting year; and

17                (E) policy or legislative recommendations  
18       to strengthen any enforcement action relating  
19       to a violation of this Act, including rec-  
20       ommendations to include additional prohibited  
21       conduct in section 2(a).

22                (2) FORMULARY DESIGN OR PLACEMENT PRAC-  
23       TICES.—Not later than 1 year after the date of en-  
24       actment of this Act, the Commission shall submit to  
25       the Committee on Commerce, Science, and Trans-

1 portation of the Senate and the Committee on Energy and Commerce of the House of Representatives  
2 a report that addresses the policies, practices, and  
3 role of pharmacy benefit managers (including their  
4 affiliates, subsidiaries, and agents) regarding formulary design or placement, including whether—  
5

6                   (A) pharmacy benefit managers (including  
7                   their affiliates, subsidiaries, and agents) use  
8                   formulary design or placement to increase their  
9                   gross revenue without an accompanying in-  
10                  crease in patient access or decrease in patient  
11                  cost; or  
12

13                   (B) such policies or practices of pharmacy  
14                  benefit managers regarding formulary design or  
15                  placement violate section 5(a) of the Federal  
16                  Trade Commission Act (15 U.S.C. 45(a)).

17                   (3) CONSTRUCTION.—Nothing in this section  
18                  shall be construed as authorizing the Commission to  
19                  disclose any information that is a trade secret or  
20                  confidential information described in section  
21                  552(b)(4) of title 5, United States Code.

22                   (e) GAO STUDY.—Not later than 1 year after the  
23 date of enactment of this Act, the Comptroller General  
24 of the United States shall submit to the Committee on  
25 Commerce, Science, and Transportation, the Committee

1 on Finance, and the Committee on Health, Education,  
2 Labor, and Pensions of the Senate and to the Committee  
3 on Ways and Means and the Committee on Energy and  
4 Commerce of the House of Representatives a report  
5 that—

6 (1) addresses, at minimum—

7 (A) the role that pharmacy benefit man-  
8 agers play in the pharmaceutical supply chain;  
9 (B) the state of competition among phar-  
10 macy benefit managers, including the market  
11 share for the Nation's 10 largest pharmacy  
12 benefit managers;

13 (C) the use of rebates and fees by phar-  
14 macy benefit managers, including data for each  
15 of the 10 largest pharmacy benefit managers  
16 that reflects, for each drug in the formulary of  
17 each such pharmacy benefit manager—

18 (i) the amount of the rebate passed on  
19 to patients;

20 (ii) the amount of the rebate passed  
21 on to payors;

22 (iii) the amount of the rebate kept by  
23 the pharmacy benefit manager; and

24 (iv) the role of fees charged by the  
25 pharmacy benefit manager;

1                   (D) whether pharmacy benefit managers  
2                   structure their formularies in favor of high-re-  
3                   bate prescription drugs over lower-cost, lower-  
4                   rebate alternatives;

5                   (E) the average prior authorization ap-  
6                   proval time for each of the 10 largest pharmacy  
7                   benefit managers;

8                   (F) factors affecting the use of step ther-  
9                   apy in each of the 10 largest pharmacy benefit  
10                  managers; and

11                  (G) the extent to which the price that  
12                  pharmacy benefit managers charge payors, such  
13                  as the Medicare program under title XXVIII of  
14                  the Social Security Act (42 U.S.C. 1395 et  
15                  seq.), State Medicaid programs under title XIX  
16                  of the Social Security Act (42 U.S.C. 1396 et  
17                  seq.), the Federal Employees Health Benefits  
18                  Program under chapter 89 of title 5, United  
19                  States Code; or private payors, for a drug is  
20                  more than such pharmacy benefit managers pay  
21                  the pharmacy for the drug; and

22                  (2) provides recommendations for legislative ac-  
23                  tion to lower the cost of prescription drugs for con-  
24                  sumers and payors; improve the efficiency of the  
25                  pharmaceutical supply chain by lowering inter-

1       mediary costs, improve competition in pharmacy  
2       benefit management, and provide transparency in  
3       pharmacy benefit management.

4       **SEC. 5. WHISTLEBLOWER PROTECTIONS.**

5       (a) IN GENERAL.—A pharmacy benefit manager,  
6       health plan, pharmaceutical manufacturer, pharmacy, or  
7       any affiliate, subsidiary, or agent thereof shall not, directly  
8       or indirectly, discharge, demote, suspend, diminish, or  
9       withdraw benefits from, threaten, harass, or in any other  
10      manner discriminate against or adversely impact a covered  
11      individual because—

12                   (1) the covered individual, or anyone perceived  
13                  as assisting the covered individual, takes (or is sus-  
14                  pected to have taken or will take) a lawful action in  
15                  providing to Congress, an agency of the Federal  
16                  Government, the attorney general of a State, a State  
17                  regulator with authority over the distribution or in-  
18                  surance coverage of prescription drugs, or a law en-  
19                  forcement agency relating to any act or omission  
20                  that the covered individual reasonably believes to be  
21                  a violation of this Act;

22                   (2) the covered individual provides information  
23                  that the covered individual reasonably believes evi-  
24                  dences such a violation to—

- 1                   (A) a person with supervisory authority  
2                   over the covered individual at the pharmacy  
3                   benefit manager, health plan, pharmaceutical  
4                   manufacturer, pharmacy, or any affiliate, sub-  
5                   sidiary, or agent thereof; or  
6                   (B) another individual working for the  
7                   pharmacy benefit manager, health plan, phar-  
8                   maceutical manufacturer, pharmacy, or any af-  
9                   filiate, subsidiary, or agent thereof who the cov-  
10                  ered individual reasonably believes has the au-  
11                  thority to investigate, discover, or terminate the  
12                  violation or to take any other action to address  
13                  the violation;
- 14                  (3) the covered individual testifies (or it is sus-  
15                  pected that the covered individual will testify) in an  
16                  investigation or judicial or administrative proceeding  
17                  concerning such a violation;
- 18                  (4) the covered individual assists or participates  
19                  (or it is expected that the covered individual will as-  
20                  sist or participate) in such an investigation or judi-  
21                  cial or administrative proceeding; or
- 22                  (5) the covered individual takes any other ac-  
23                  tion to assist in carrying out the purposes of this  
24                  Act.

1       (b) ENFORCEMENT.—An individual who alleges any  
2 adverse action in violation of subsection (a) may bring an  
3 action for a jury trial in the appropriate district court of  
4 the United States for the following relief.

5           (1) Temporary relief while the case is pending.

6           (2) Reinstatement with the same seniority sta-  
7 tus that the individual would have had, but for the  
8 discharge or discrimination.

9           (3) Twice the amount of back pay otherwise  
10 owed to the individual, with interest.

11           (4) Consequential and compensatory damages,  
12 and compensation for litigation costs, expert witness  
13 fees, and reasonable attorneys' fees.

14       (c) WAIVER OF RIGHTS AND REMEDIES.—The rights  
15 and remedies provided for in this section shall not be  
16 waived by any policy form or condition of employment, in-  
17 cluding by a predispute arbitration agreement.

18       (d) PREDISPUTE ARBITRATION AGREEMENTS.—No  
19 predispute arbitration agreement shall be valid or enforce-  
20 able if the agreement requires arbitration of a dispute  
21 arising under this section.

22 **SEC. 6. ENFORCEMENT.**

23       (a) ENFORCEMENT BY THE COMMISSION.—

24           (1) UNFAIR AND DECEPTIVE ACTS OR PRAC-  
25 TICES.—A violation of this Act shall be treated as

1       a violation of a rule defining an unfair or deceptive  
2       act or practice under section 18(a)(1)(B) of the Fed-  
3       eral Trade Commission Act (~~15~~ U.S.C.  
4       57a(a)(1)(B)).

5                     (2) POWERS OF THE COMMISSION.—

6                     (A) IN GENERAL.—Except as provided in  
7       subparagraph (C), the Commission shall enforce  
8       this Act in the same manner, by the same  
9       means, and with the same jurisdiction, powers,  
10      and duties as though all applicable terms and  
11      provisions of the Federal Trade Commission  
12      Act (~~15~~ U.S.C. 41 et seq.) were incorporated  
13      into and made a part of this Act.

14                     (B) PRIVILEGES AND IMMUNITIES.—Sub-  
15      ject to paragraph (3), any person who violates  
16      this Act shall be subject to the penalties and  
17      entitled to the privileges and immunities pro-  
18      vided in the Federal Trade Commission Act (~~15~~  
19      U.S.C. 41 et seq.).

20                     (C) NONPROFIT ORGANIZATIONS AND IN-  
21      SURANCE.—Notwithstanding section 4 or 6 of  
22      the Federal Trade Commission Act (~~15~~ U.S.C.  
23      44, 46), section 2 of McCarran-Ferguson Act  
24      (~~15~~ U.S.C. 1012), or any other jurisdictional  
25      limitation of the Commission, the Commission

1 shall also enforce this Act, in the same manner  
2 provided in subparagraphs (A) and (B) of this  
3 paragraph, with respect to—

4 (i) organizations not organized to  
5 carry on business for their own profit or  
6 that of their members; and

7 (ii) the business of insurance, and  
8 persons engaged in such business.

9 (D) AUTHORITY PRESERVED.—Nothing in  
10 this section shall be construed to limit the au-  
11 thority of the Commission under any other pro-  
12 vision of law.

13 (3) PENALTIES.—

14 (A) ADDITIONAL CIVIL PENALTY.—In ad-  
15 dition to any penalty applicable under the Fed-  
16 eral Trade Commission Act (15 U.S.C. 41 et  
17 seq.), any person that violates this Act shall be  
18 liable for a civil penalty of not more than  
19 \$1,000,000.

20 (B) METHOD.—The penalties provided by  
21 subparagraph (A) shall be obtained in the same  
22 manner as civil penalties imposed under section  
23 48(a)(1)(B) of the Federal Trade Commission  
24 Act (15 U.S.C. 57a(a)(1)(B)).

1                             (C) MULTIPLE OFFENSES; MITIGATING  
2                             FACTORS.—In assessing a penalty under sub-  
3                             paragraph (A)—

4                                 (i) each day of a continuing violation  
5                             shall be considered a separate violation;  
6                             and

7                                 (ii) the court shall take into consider-  
8                             ation, among other factors—

9                                 (I) the seriousness of the viola-  
10                             tion;

11                                 (II) the efforts of the person  
12                             committing the violation to remedy  
13                             the harm caused by the violation in a  
14                             timely manner; and

15                                 (III) whether the violation was  
16                             intentional.

17                             (b) ENFORCEMENT BY STATES.—

18                                 (1) IN GENERAL.—If the attorney general of a  
19                             State has reason to believe that an interest of the  
20                             residents of the State has been or is being threat-  
21                             ened or adversely affected by a practitioner that violates  
22                             this Act, the attorney general of the State may bring  
23                             a civil action on behalf of the residents of the State  
24                             in an appropriate district court of the United States  
25                             to obtain appropriate relief.

## 1                   (2) RIGHTS OF THE COMMISSION.—

## 2                   (A) NOTICE TO THE COMMISSION.—

3                   (i) IN GENERAL.—Except as provided  
4                   in clause (iii), the attorney general of a  
5                   State, before initiating a civil action under  
6                   paragraph (1), shall provide written notifi-  
7                   cation to the Commission that the attorney  
8                   general intends to bring such civil action.

9                   (ii) CONTENTS.—The notification re-  
10                  quired under clause (i) shall include a copy  
11                  of the complaint to be filed to initiate the  
12                  civil action.

13                  (iii) EXCEPTION.—If it is not feasible  
14                  for the attorney general of a State to pro-  
15                  vide the notification required under clause  
16                  (i) before initiating a civil action under  
17                  paragraph (1), the attorney general shall  
18                  notify the Commission immediately upon  
19                  instituting the civil action.

20                  (B) INTERVENTION BY THE COMMS-  
21                  SION.—The Commission may—

22                  (i) intervene in any civil action  
23                  brought by the attorney general of a State  
24                  under paragraph (1); and

25                  (ii) upon intervening—

1                             (I) be heard on all matters arising  
2                             in the civil action; and

3                             (II) file petitions for appeal of a  
4                             decision in the civil action.

5                             (3) CONSTRUCTION.—Nothing in this sub-  
6                             section may be construed to prevent the attorney  
7                             general of a State from exercising the powers con-  
8                             ferred on the attorney general by the laws of the  
9                             State to conduct investigations, to administer oaths  
10                             or affirmations, or to compel the attendance of wit-  
11                             nesses or the production of documentary or other  
12                             evidence.

13                             (4) VENUE; SERVICE OF PROCESS.—

14                             (A) VENUE.—Any action brought under  
15                             paragraph (1) may be brought in—

16                                 (i) the district court of the United  
17                             States that meets applicable requirements  
18                             relating to venue under section 1391 of  
19                             title 28, United States Code; or

20                                 (ii) another court of competent juris-  
21                             diction.

22                             (B) SERVICE OF PROCESS.—In an action  
23                             brought under paragraph (1), process may be  
24                             served in any district in which—

1                         (i) the defendant is an inhabitant,  
2                         may be found, or transacts business; or  
3                         (ii) venue is proper under section  
4                         1391 of title 28, United States Code.

5                         (5) ACTIONS BY OTHER STATE OFFICIALS.—

6                         (A) IN GENERAL.—If an attorney general  
7                         lacks appropriate jurisdiction to bring a civil ac-  
8                         tion under paragraph (1), any other officer of  
9                         a State who is authorized by the State to do so  
10                         may bring a civil action under paragraph (1),  
11                         subject to the same requirements and limita-  
12                         tions that apply under this subsection to civil  
13                         actions brought by attorneys general.

14                         (B) CLARIFICATION OF AUTHORITY.—The  
15                         authority provided by subparagraph (A) shall  
16                         supplant, and not supplement, the authorities of  
17                         State attorneys general under paragraph (1).

18                         (C) SAVINGS PROVISION.—Nothing in this  
19                         subsection may be construed to prohibit an au-  
20                         thorized official of a State from initiating or  
21                         continuing any proceeding in a court of the  
22                         State for a violation of any civil or criminal law  
23                         of the State.

24                         (e) AFFIRMATIVE DEFENSE.—In an action brought  
25                         under this section to enforce section 2, it shall be an af-

1 affirmative defense, on which the defendant has the burden  
2 of persuasion by a preponderance of the evidence, that the  
3 conduct alleged to be a violation of section 2 was  
4 nonpretextual and reasonably necessary to—

5           (1) prevent a violation of, or comply with, Fed-  
6 eral or State law;

7           (2) protect patient safety; or

8           (3) protect patient access.

9 **SEC. 7. EFFECT ON STATE LAWS.**

10       Nothing in this Act shall be construed to preempt,  
11 displace, or supplant any State laws, rules, regulations,  
12 or requirements, or the enforcement thereof.

13 **SEC. 8. DEFINITIONS.**

14       In this Act:

15           (1) **COMMISSION.**—The term “Commission”  
16 means the Federal Trade Commission.

17           (2) **COVERED INDIVIDUAL.**—The term “covered  
18 individual” means a current or former employee,  
19 contractor, subcontractor, service provider, or agent  
20 of a pharmacy benefit manager, health plan, phar-  
21 maceutical manufacturer, pharmacy, or any affiliate,  
22 subsidiary, or agent thereof.

23           (3) **HEALTH PLAN.**—The term “health plan”  
24 means any group or individual health insurance plan  
25 or coverage, including any health insurance plan or

1 coverage sponsored or funded by the Federal Gov-  
2 ernment or the government of any State, Territory,  
3 or subdivision thereof.

4 (4) PHARMACY BENEFIT MANAGER.—The term  
5 “pharmacy benefit manager” means any entity that  
6 provides pharmacy benefit management services on  
7 behalf of a health plan, a payer, or health insurance  
8 issuer.

9 (5) PHARMACY BENEFIT MANAGEMENT SERV-  
10 ICES.—The term “pharmacy benefit management  
11 services” means, pursuant to a written agreement  
12 with a payer or health plan offering group or indi-  
13 vidual health insurance coverage, directly or through  
14 an intermediary, the service of—

15 (A) negotiating terms and conditions, in-  
16 cluding rebates and price concessions, with re-  
17 spect to a prescription drug on behalf of the  
18 health plan, coverage, or payer; or

19 (B) managing the prescription drug bene-  
20 fits provided by the health plan, coverage, or  
21 payer, which may include formulary manage-  
22 ment the processing and payment of claims for  
23 prescription drugs, the performance of drug uti-  
24 lization review, the processing of drug prior au-  
25 thorization requests, the adjudication of appeals

1           or grievances related to the prescription drug  
2           benefit, contracting with network pharmacies,  
3           or the provision of related services.

4           (6) **PRESCRIPTION DRUG.**—The term “prescrip-  
5           tion drug” means—

6               (A) a drug, as that term is defined in sec-  
7           tion 201(g) of the Federal Food, Drug, and  
8           Cosmetic Act (21 U.S.C. 321(g)), that is—

9                   (i) approved by the Food and Drug  
10           Administration under section 505 of such  
11           Act (21 U.S.C. 355); and

12                   (ii) subject to the requirements of sec-  
13           tion 503(b)(1) of such Act (21 U.S.C.  
14           353(b)(1));

15               (B) a biological product as that term is de-  
16           fined in section 351 of the Public Health Serv-  
17           ice Act (42 U.S.C. 262(i)(1)); or

18               (C) a product that is biosimilar to, or  
19           interchangeable with, a biologic product under  
20           section 351 of the Public Health Service Act  
21           (42 U.S.C. 262(i)).

22           **SECTION 1. SHORT TITLE.**

23           This Act may be cited as the “*Pharmacy Benefit Man-*  
24           *ager Transparency Act of 2023*”.

1 **SEC. 2. PROHIBITION ON UNFAIR OR DECEPTIVE PRESCRIP-**2 **TION DRUG PRICING PRACTICES.**

3       (a) *CONDUCT PROHIBITED.*—Except as provided in  
4 subsection (b), it shall be unlawful for any pharmacy ben-  
5 efit manager (or affiliate, subsidiary, or agent of a phar-  
6 macy benefit manager), directly or indirectly, to engage in  
7 any of the following activities related to pharmacy benefit  
8 management services:

9           (1) Charge a health plan or payer a different  
10 amount for a prescription drug's ingredient cost or  
11 dispensing fee than the amount the pharmacy benefit  
12 manager reimburses a pharmacy for the prescription  
13 drug's ingredient cost or dispensing fee where the  
14 pharmacy benefit manager retains the amount of any  
15 such difference.

16           (2) Arbitrarily, unfairly, or deceptively, by con-  
17 tract or any other means, reduce, rescind, or other-  
18 wise claw back any reimbursement payment, in whole  
19 or in part, to a pharmacist or pharmacy for a pre-  
20 scription drug's ingredient cost or dispensing fee, un-  
21 less—

22                  (A) the original claim was submitted fraud-  
23 uently;

24                  (B) the original claim payment was incon-  
25 sistent with the reimbursement terms in the con-  
26 tract; or

1                   (C) the pharmacist services were not ren-  
2                   dered by the pharmacy or pharmacist.

3                   (3) Arbitrarily, unfairly, or deceptively, by con-  
4                   tract or any other means, increase fees or lower reim-  
5                   bursement to a pharmacy in order to offset reimburse-  
6                   ment changes instructed by the Federal Government  
7                   under any health plan funded by the Federal Govern-  
8                   ment.

9                   (b) EXCEPTIONS.—A pharmacy benefit manager shall  
10                  not be in violation of paragraph (1) or (3) of subsection  
11                  (a) if the pharmacy benefit manager meets the following  
12                  conditions:

13                  (1) The pharmacy benefit manager, affiliate,  
14                  subsidiary, or agent passes along or returns 100 per-  
15                  cent of any price concession to a health plan or  
16                  payer, including any rebate, discount, or other price  
17                  concession.

18                  (2) The pharmacy benefit manager, affiliate,  
19                  subsidiary, or agent provides full and complete disclo-  
20                  sure of—

21                  (A) the cost, price, and reimbursement of a  
22                  prescription drug to each health plan, payer,  
23                  and pharmacy with which the pharmacy benefit  
24                  manager, affiliate, subsidiary, or agent has a

1           *contract or agreement to provide pharmacy ben-*  
2           *efit management services;*

3           *(B) each fee, markup, and discount charged*  
4           *or imposed by the pharmacy benefit manager, af-*  
5           *filiate, subsidiary, or agent to each health plan,*  
6           *payer, and pharmacy with which the pharmacy*  
7           *benefit manager, affiliate, subsidiary, or agent*  
8           *has a contract or agreement for pharmacy ben-*  
9           *efit management services; or*

10          *(C) the aggregate amount of all remunera-*  
11          *tion the pharmacy benefit manager receives from*  
12          *a prescription drug manufacturer for a prescrip-*  
13          *tion drug, including any rebate, discount, ad-*  
14          *ministration fee, and any other payment or*  
15          *credit obtained or retained by the pharmacy ben-*  
16          *efit manager, or affiliate, subsidiary, or agent of*  
17          *the pharmacy benefit manager, pursuant to a*  
18          *contract or agreement for pharmacy benefit man-*  
19          *agement services to a health plan, payer, or any*  
20          *Federal agency (upon the request of the agency).*

21          **SEC. 3. PROHIBITION ON FALSE INFORMATION.**

22          *It shall be unlawful for any person to report informa-*  
23          *tion related to pharmacy benefit management services to*  
24          *a Federal department or agency if—*

1                   (1) the person knew, or reasonably should have  
2                   known, the information to be false or misleading;  
3                   (2) the information was required by law to be re-  
4                   ported; and  
5                   (3) the false or misleading information reported  
6                   by the person would affect analysis or information  
7                   compiled by the Federal department or agency for  
8                   statistical or analytical purposes with respect to the  
9                   market for pharmacy benefit management services.

10 **SEC. 4. TRANSPARENCY.**

11                   (a) *REPORTING BY PHARMACY BENEFIT MANAGERS.*—  
12 Subject to subsection (d), not later than 1 year after the  
13 date of enactment of this Act, and annually thereafter, each  
14 pharmacy benefit manager (or affiliate, subsidiary, or  
15 agent of a pharmacy benefit manager) shall report to the  
16 Commission and the Secretary of Health and Human Serv-  
17 ices the following information:

18                   (1) The aggregate amount of the difference be-  
19                   tween the amount the pharmacy benefit manager was  
20                   paid by each health plan and the amount that the  
21                   pharmacy benefit manager paid each pharmacy on  
22                   behalf of the health plan for prescription drugs.

23                   (2) The aggregate amount of any—

24                   (A) generic effective rate fee charged to each  
25                   pharmacy;

1                   (B) direct and indirect remuneration fee  
2                   charged or other price concession to each phar-  
3                   macy; and

4                   (C) payment rescinded or otherwise clawed  
5                   back from a reimbursement made to each phar-  
6                   macy.

7                   (3) If, during the reporting year, the pharmacy  
8                   benefit manager moved or reassigned a prescription  
9                   drug to a formulary tier that has a higher cost, higher  
10                  copayment, higher coinsurance, or higher deductible  
11                  to a consumer, or a lower reimbursement to a phar-  
12                  macy, an explanation of the reason why the drug was  
13                  moved or reassigned from 1 tier to another, including  
14                  whether the move or reassignment was determined or  
15                  requested by a prescription drug manufacturer or  
16                  other entity.

17                  (4) With respect to any pharmacy benefit man-  
18                  ager that owns, controls, or is affiliated with a phar-  
19                  macy, a report regarding any difference in reimburse-  
20                  ment rates or practices, direct and indirect remunera-  
21                  tion fees or other price concessions, and clawbacks be-  
22                  tween a pharmacy that is owned, controlled, or affili-  
23                  ated with the pharmacy benefit manager and any  
24                  other pharmacy.

25                  (b) REPORT TO CONGRESS.—

1                   (1) *IN GENERAL.*—Not later than 1 year after  
2     the date of enactment of this Act, and annually there-  
3     after, the Commission shall submit to the Committee  
4     on Commerce, Science, and Transportation of the  
5     Senate and the Committee on Energy and Commerce  
6     of the House of Representatives a report that address-  
7     es, at a minimum—

8                   (A) the number actions brought by the Com-  
9     mission during the reporting year to enforce this  
10   Act and the outcome of each such enforcement ac-  
11   tion;

12                  (B) the number of open investigations or in-  
13     quiries into potential violations of this Act as of  
14     the time the report is submitted;

15                  (C) the number and nature of complaints  
16     received by the Commission relating to an alle-  
17     gation of a violation of this Act during the re-  
18     porting year;

19                  (D) an anonymized summary of the reports  
20     filed with the Commission pursuant to subsection  
21     (a) for the reporting year;

22                  (E) an analysis of the requirements of this  
23     Act and whether the implementation of such re-  
24     quirements leads to mergers (including hori-  
25     zontal mergers or vertical mergers) amongst any

1           *pharmacy benefit managers, or any pharmacy*  
2           *benefit manager that owns, controls, or is affili-*  
3           *ated with a pharmacy, or any pharmacy benefit*  
4           *manager that owns, controls, or is affiliated with*  
5           *a health plan, and the effect of such merger (in-*  
6           *cluding the likelihood of a substantial decrease in*  
7           *competition or the potential for a monopoly);*  
8           *and*

9           *(F) policy or legislative recommendations to*  
10          *strengthen any enforcement action relating to a*  
11          *violation of this Act, including recommendations*  
12          *to include additional prohibited conduct in sec-*  
13          *tion 2(a), and recommendations to encourage*  
14          *more competition and decrease the likelihood of*  
15          *a monopoly in the pharmaceutical supply chain.*

16          *(2) FORMULARY DESIGN OR PLACEMENT PRAC-*  
17          *TICES.—Not later than 1 year after the date of enact-*  
18          *ment of this Act, the Commission shall submit to the*  
19          *Committee on Commerce, Science, and Transpor-*  
20          *tation of the Senate, the Committee on Finance of the*  
21          *Senate, the Committee on Health, Education, Labor,*  
22          *and Pensions of the Senate, the Committee on Ways*  
23          *and Means of the House of Representatives, and the*  
24          *Committee on Energy and Commerce of the House of*  
25          *Representatives a report that addresses the policies,*

1       *practices, and role of pharmacy benefit managers (including their affiliates, subsidiaries, and agents) regarding formulary design or placement, including—*

4               *(A) whether pharmacy benefit managers (including their affiliates, subsidiaries, and agents) use formulary design or placement to increase their gross revenue without an accompanying increase in patient access or decrease in patient cost; or*

10              *(B) recommendations to Congress for legislative action addressing such policies, practices, and role of pharmacy benefit managers (including their affiliates, subsidiaries, and agents).*

14              *(3) CONSTRUCTION.—Nothing in this section shall be construed as authorizing the Commission to disclose any information that is a trade secret or confidential information described in section 552(b)(4) of title 5, United States Code, except as necessary to enforce this Act.*

20              *(4) CONFIDENTIALITY.—The Commission may disclose the information in a form which does not disclose the identity of a specific pharmacy benefit manager, pharmacy, or health plan for the following purposes:*

1                   (A) To permit the Comptroller General of  
2                   the United States to review the information pro-  
3                   vided to carry out this Act.

4                   (B) To permit the Director of the Congres-  
5                   sional Budget Office to review the information  
6                   provided.

7                 (c) GAO STUDY.—Not later than 1 year after the date  
8                 of enactment of this Act, the Comptroller General of the  
9                 United States shall submit to the Committee on Commerce,  
10                Science, and Transportation, the Committee on Finance,  
11                and the Committee on Health, Education, Labor, and Pen-  
12                sions of the Senate and to the Committee on Ways and  
13                Means and the Committee on Energy and Commerce of the  
14                House of Representatives a report that—

15                 (1) addresses, at minimum—

16                   (A) the role that pharmacy benefit man-  
17                   agers play in the pharmaceutical supply chain;

18                   (B) the state of competition among phar-  
19                   macy benefit managers, including the market  
20                   share for the Nation's 10 largest pharmacy ben-  
21                   efit managers;

22                   (C) the use of rebates and fees by pharmacy  
23                   benefit managers, including data for each of the  
24                   10 largest pharmacy benefit managers that re-

1           *flects, for each drug in the formulary of each*  
2           *such pharmacy benefit manager—*

3                 *(i) the amount of the rebate passed on*  
4                 *to patients;*

5                 *(ii) the amount of the rebate passed on*  
6                 *to payors;*

7                 *(iii) the amount of the rebate kept by*  
8                 *the pharmacy benefit manager; and*

9                 *(iv) the role of fees charged by the*  
10                 *pharmacy benefit manager;*

11                 *(D) whether pharmacy benefit managers*  
12                 *structure their formularies in favor of high-re-*  
13                 *bate prescription drugs over lower-cost, lower-re-*  
14                 *bate alternatives;*

15                 *(E) the average prior authorization ap-*  
16                 *proval time for each of the 10 largest pharmacy*  
17                 *benefit managers;*

18                 *(F) factors affecting the use of step therapy*  
19                 *in each of the 10 largest pharmacy benefit man-*  
20                 *agers;*

21                 *(G) the extent to which the price that phar-*  
22                 *macy benefit managers charge payors, such as*  
23                 *the Medicare program under title XXVIII of the*  
24                 *Social Security Act (42 U.S.C. 1395 et seq.),*  
25                 *State Medicaid programs under title XIX of the*

1           *Social Security Act (42 U.S.C. 1396 et seq.), the*  
2           *Federal Employees Health Benefits Program*  
3           *under chapter 89 of title 5, United States Code,*  
4           *or private payors, for a drug is more than such*  
5           *pharmacy benefit managers pay the pharmacy*  
6           *for the drug; and*

7                 *(H) the competitive impact of pharmacy*  
8                 *benefit managers' business practices, including*  
9                 *the impact that such business practices have on*  
10                 *the cost of health plan premiums or prescription*  
11                 *drugs for consumers; and*

12                 *(2) provides recommendations for legislative ac-*  
13                 *tion to lower the cost of prescription drugs for con-*  
14                 *sumers and payors, improve the efficiency of the*  
15                 *pharmaceutical supply chain by lowering inter-*  
16                 *mediary costs, improve competition in pharmacy ben-*  
17                 *efit management, and provide transparency in phar-*  
18                 *macy benefit management.*

19                 *(d) PRIVACY REQUIREMENTS.—Any entity shall pro-*  
20                 *vide information under subsection (a) in a manner con-*  
21                 *sistent with the privacy, security, and breach notification*  
22                 *regulations promulgated under section 264(c) of the Health*  
23                 *Insurance Portability and Accountability Act of 1996 (42*  
24                 *U.S.C. 1320d–2 note) (or any successor regulation), and*

1 shall restrict the use and disclosure of such information ac-  
2 cording to such regulations.

3 **SEC. 5. WHISTLEBLOWER PROTECTIONS.**

4       (a) *IN GENERAL.—A pharmacy benefit manager,*  
5 *health plan, pharmaceutical manufacturer, pharmacy, or*  
6 *any affiliate, subsidiary, or agent thereof shall not, directly*  
7 *or indirectly, discharge, demote, suspend, diminish, or*  
8 *withdraw benefits from, threaten, harass, or in any other*  
9 *manner discriminate against or adversely impact a covered*  
10 *individual because—*

11           (1) *the covered individual, or anyone perceived*  
12 *as assisting the covered individual, takes (or is sus-*  
13 *pected to have taken or will take) a lawful action in*  
14 *providing to Congress, an agency of the Federal Gov-*  
15 *ernment, the attorney general of a State, a State reg-*  
16 *ulator with authority over the distribution or insur-*  
17 *ance coverage of prescription drugs, or a law enforce-*  
18 *ment agency relating to any act or omission that the*  
19 *covered individual reasonably believes to be a viola-*  
20 *tion of this Act;*

21           (2) *the covered individual provides information*  
22 *that the covered individual reasonably believes evi-*  
23 *dences such a violation to—*

24              (A) *a person with supervisory authority*  
25 *over the covered individual at the pharmacy ben-*

1           *efit manager, health plan, pharmaceutical man-*  
2           *ufacturer, pharmacy, or any affiliate, sub-*  
3           *sidiary, or agent thereof; or*

4           *(B) another individual working for the*  
5           *pharmacy benefit manager, health plan, phar-*  
6           *maceutical manufacturer, pharmacy, or any af-*  
7           *filiate, subsidiary, or agent thereof who the cov-*  
8           *ered individual reasonably believes has the au-*  
9           *thority to investigate, discover, or terminate the*  
10          *violation or to take any other action to address*  
11          *the violation;*

12          *(3) the covered individual testifies (or it is sus-*  
13          *pected that the covered individual will testify) in an*  
14          *investigation or judicial or administrative proceeding*  
15          *concerning such a violation; or*

16          *(4) the covered individual assists or participates*  
17          *(or it is expected that the covered individual will as-*  
18          *sist or participate) in such an investigation or judi-*  
19          *cial or administrative proceeding.*

20          *(b) ENFORCEMENT.—An individual who alleges any*  
21          *adverse action in violation of subsection (a) may bring an*  
22          *action for a jury trial in the appropriate district court of*  
23          *the United States for the following relief:*

24          *(1) Temporary relief while the case is pending.*

1                   (2) *Reinstatement with the same seniority status*  
2                   *that the individual would have had, but for the dis-*  
3                   *charge or discrimination.*

4                   (3) *Twice the amount of back pay otherwise*  
5                   *owed to the individual, with interest.*

6                   (4) *Consequential and compensatory damages,*  
7                   *and compensation for litigation costs, expert witness*  
8                   *fees, and reasonable attorneys' fees.*

9                   (c) *WAIVER OF RIGHTS AND REMEDIES.—The rights*  
10                  *and remedies provided for in this section shall not be*  
11                  *waived by any policy form or condition of employment, in-*  
12                  *cluding by a predispute arbitration agreement.*

13                  (d) *PREDISPUTE ARBITRATION AGREEMENTS.—No*  
14                  *predispute arbitration agreement shall be valid or enforce-*  
15                  *able if the agreement requires arbitration of a dispute aris-*  
16                  *ing under this section.*

17                  **SEC. 6. ENFORCEMENT.**

18                  (a) *ENFORCEMENT BY THE COMMISSION.—*

19                  (1) *UNFAIR AND DECEPTIVE ACTS OR PRAC-*  
20                  *TICES.—A violation of this Act shall be treated as a*  
21                  *violation of a rule defining an unfair or deceptive act*  
22                  *or practice under section 18(a)(1)(B) of the Federal*  
23                  *Trade Commission Act (15 U.S.C. 57a(a)(1)(B)).*

24                  (2) *POWERS OF THE COMMISSION.—*

1                             (A) *IN GENERAL.*—Except as provided in  
2                             subparagraph (C), the Commission shall enforce  
3                             this Act in the same manner, by the same means,  
4                             and with the same jurisdiction, powers, and du-  
5                             ties as though all applicable terms and provi-  
6                             sions of the Federal Trade Commission Act (15  
7                             U.S.C. 41 et seq.) were incorporated into and  
8                             made a part of this Act.

9                             (B) *PRIVILEGES AND IMMUNITIES.*—Subject  
10                             to paragraph (3), any person who violates this  
11                             Act shall be subject to the penalties and entitled  
12                             to the privileges and immunities provided in the  
13                             Federal Trade Commission Act (15 U.S.C. 41 et.  
14                             seq.).

15                             (C) *NONPROFIT ORGANIZATIONS AND INSUR-  
16                             ANCE.*—Notwithstanding section 4 or 6 of the  
17                             Federal Trade Commission Act (15 U.S.C. 44,  
18                             46), section 2 of McCarran-Ferguson Act (15  
19                             U.S.C. 1012), or any other jurisdictional limita-  
20                             tion of the Commission, the Commission shall  
21                             also enforce this Act, in the same manner pro-  
22                             vided in subparagraphs (A) and (B) of this  
23                             paragraph, with respect to—

1                             (i) organizations not organized to  
2                             carry on business for their own profit or  
3                             that of their members; and

4                             (ii) the business of insurance, and per-  
5                             sons engaged in such business.

6                             (D) AUTHORITY PRESERVED.—Nothing in  
7                             this section shall be construed to limit the au-  
8                             thority of the Commission under any other pro-  
9                             vision of law.

10                             (3) PENALTIES.—

11                             (A) ADDITIONAL CIVIL PENALTY.—In addi-  
12                             tion to any penalty applicable under the Federal  
13                             Trade Commission Act (15 U.S.C. 41 et seq.),  
14                             any person that violates this Act shall be liable  
15                             for a civil penalty of not more than \$1,000,000.

16                             (B) METHOD.—The penalties provided by  
17                             subparagraph (A) shall be obtained in the same  
18                             manner as civil penalties imposed under section  
19                             18(a)(1)(B) of the Federal Trade Commission  
20                             Act (15 U.S.C. 57a(a)(1)(B)).

21                             (C) MULTIPLE OFFENSES; MITIGATING FAC-  
22                             TORS.—In assessing a penalty under subpara-  
23                             graph (A)—

24                             (i) each day of a continuing violation  
25                             shall be considered a separate violation; and

1                             (ii) the court shall take into consider-  
2                             ation, among other factors—

3                                 (I) the seriousness of the violation;  
4                                 (II) the efforts of the person com-  
5                             mitting the violation to remedy the  
6                             harm caused by the violation in a  
7                             timely manner; and  
8                                 (III) whether the violation was  
9                             intentional.

10                             (b) ENFORCEMENT BY STATES.—

11                             (1) IN GENERAL.—If the attorney general of a  
12                             State has reason to believe that an interest of the resi-  
13                             dents of the State has been or is being threatened or  
14                             adversely affected by a practice that violates this Act,  
15                             the attorney general of the State may bring a civil ac-  
16                             tion on behalf of the residents of the State in an ap-  
17                             propriate district court of the United States to obtain  
18                             appropriate relief.

19                             (2) RIGHTS OF THE COMMISSION.—

20                             (A) NOTICE TO THE COMMISSION.—

21                             (i) IN GENERAL.—Except as provided  
22                             in clause (iii), the attorney general of a  
23                             State, before initiating a civil action under  
24                             paragraph (1), shall provide written notifi-

1                   *cation to the Commission that the attorney*  
2                   *general intends to bring such civil action.*

3                   (iii) *CONTENTS.—The notification re-*  
4                   *quired under clause (i) shall include a copy*  
5                   *of the complaint to be filed to initiate the*  
6                   *civil action.*

7                   (iv) *EXCEPTION.—If it is not feasible*  
8                   *for the attorney general of a State to pro-*  
9                   *vide the notification required under clause*  
10                   *(i) before initiating a civil action under*  
11                   *paragraph (1), the attorney general shall*  
12                   *notify the Commission immediately upon*  
13                   *instituting the civil action.*

14                   (B) *INTERVENTION BY THE COMMISSION.—*

15                   *The Commission may—*

16                   (i) *intervene in any civil action*  
17                   *brought by the attorney general of a State*  
18                   *under paragraph (1); and*

19                   (ii) *upon intervening—*

20                   (I) *be heard on all matters arising*  
21                   *in the civil action; and*

22                   (II) *file petitions for appeal of a*  
23                   *decision in the civil action.*

24                   (3) *CONSTRUCTION.—*

1                             (A) *POWERS CONFERRED ON THE ATTOR-*  
2                             *NEY GENERAL OF A STATE.*—*Nothing in this sub-*  
3                             *section may be construed to prevent the attorney*  
4                             *general of a State from exercising the powers*  
5                             *conferred on the attorney general by the laws of*  
6                             *the State to conduct investigations, to administer*  
7                             *oaths or affirmations, or to compel the attend-*  
8                             *ance of witnesses or the production of documen-*  
9                             *tary or other evidence.*

10                           (B) *ERISA.*—*No civil action brought pur-*  
11                             *suant to this subsection shall conflict with the*  
12                             *Employee Retirement Income Security Act of*  
13                             *1974 (29 U.S.C. 1001 et seq.).*

14                           (4) *VENUE; SERVICE OF PROCESS.*—

15                           (A) *VENUE.*—*Any action brought under*  
16                             *paragraph (1) may be brought in—*

17                             (i) *the district court of the United*  
18                             *States that meets applicable requirements*  
19                             *relating to venue under section 1391 of title*  
20                             *28, United States Code; or*  
21                             (ii) *another court of competent juris-*  
22                             *diction.*

23                           (B) *SERVICE OF PROCESS.*—*In an action*  
24                             *brought under paragraph (1), process may be*  
25                             *served in any district in which—*

1                             (i) the defendant is an inhabitant,  
2                             may be found, or transacts business; or  
3                             (ii) venue is proper under section 1391  
4                             of title 28, United States Code.

5                             (5) ACTIONS BY OTHER STATE OFFICIALS.—

6                             (A) IN GENERAL.—If an attorney general  
7                             lacks appropriate jurisdiction to bring a civil  
8                             action under paragraph (1), any other officer of  
9                             a State who is authorized by the State to do so  
10                            may bring a civil action under paragraph (1),  
11                            subject to the same requirements and limitations  
12                            that apply under this subsection to civil actions  
13                            brought by attorneys general.

14                             (B) CLARIFICATION OF AUTHORITY.—The  
15                             authority provided by subparagraph (A) shall  
16                            supplant, and not supplement, the authorities of  
17                            State attorneys general under paragraph (1).

18                             (C) SAVINGS PROVISION.—Nothing in this  
19                             subsection may be construed to prohibit an au-  
20                             thorized official of a State from initiating or  
21                             continuing any proceeding in a court of the  
22                             State for a violation of any civil or criminal law  
23                             of the State.

24                             (c) AFFIRMATIVE DEFENSE.—

1                   (1) *IN GENERAL.*—*In an action brought under*  
2                   *this section to enforce section 2, it shall be an affirm-*  
3                   *ative defense, on which the defendant has the burden*  
4                   *of persuasion by a preponderance of the evidence, that*  
5                   *the conduct alleged to be a violation of section 2 was*  
6                   *nonpretextual and reasonably necessary to—*

7                   (A) *prevent a violation of, or comply with,*  
8                   *Federal or State law;*  
9                   (B) *protect patient safety; or*  
10                  (C) *protect patient access.*

11                  (2) *CLARIFICATION.*—*Nothing in this subsection*  
12                  *shall be construed to prohibit a defendant from rais-*  
13                  *ing any other affirmative defense available.*

14 **SEC. 7. PROTECTION OF PERSONAL HEALTH INFORMATION.**

15                  *In making any disclosure or report required by this*  
16 *Act, a pharmacy benefit manager (including their affiliates,*  
17 *subsidiaries, and agents) shall not include any information*  
18 *that would identify a patient or a provider that issued a*  
19 *prescription.*

20 **SEC. 8. EFFECT ON STATE LAWS.**

21                  *Nothing in this Act shall be construed to preempt, dis-*  
22 *place, or supplant any State laws, rules, regulations, or re-*  
23 *quirements, or the enforcement thereof.*

24 **SEC. 9. DEFINITIONS.**

25                  *In this Act:*

1                   (1) *COMMISSION.*—The term “Commission”  
2       means the Federal Trade Commission.

3                   (2) *COVERED INDIVIDUAL.*—The term “covered  
4       individual” means a current or former employee, con-  
5       tractor, subcontractor, service provider, or agent of a  
6       pharmacy benefit manager, health plan, pharma-  
7       ceutical manufacturer, pharmacy, or any affiliate,  
8       subsidiary, or agent thereof.

9                   (3) *HEALTH PLAN.*—The term “health plan”  
10      means any group or individual health insurance plan  
11      or coverage, including any health insurance plan or  
12      coverage sponsored or funded by the Federal Govern-  
13      ment or the government of any State, Territory, or  
14      subdivision thereof.

15                  (4) *PHARMACY BENEFIT MANAGER.*—The term  
16      “pharmacy benefit manager” means any entity that  
17      provides pharmacy benefit management services on  
18      behalf of a health plan, a payer, or health insurance  
19      issuer.

20                  (5) *PHARMACY BENEFIT MANAGEMENT SERV-  
21      ICES.*—The term “pharmacy benefit management  
22      services” means, pursuant to a written agreement  
23      with a payer or health plan offering group or indi-  
24      vidual health insurance coverage, directly or through  
25      an intermediary, the service of—

1                   (A) negotiating terms and conditions, in-  
2                   cluding rebates and price concessions, with re-  
3                   spect to a prescription drug on behalf of the  
4                   health plan, coverage, or payer; or

5                   (B) managing the prescription drug benefits  
6                   provided by the health plan, coverage, or payer,  
7                   which may include formulary management the  
8                   processing and payment of claims for prescrip-  
9                   tion drugs, the performance of drug utilization  
10                  review, the processing of drug prior authoriza-  
11                  tion requests, the adjudication of appeals or  
12                  grievances related to the prescription drug ben-  
13                  efit, contracting with network pharmacies, or the  
14                  provision of related services.

15                 (6) *PREScription DRUG*.—The term “prescrip-  
16                 tion drug” means—

17                 (A) a drug, as that term is defined in sec-  
18                 tion 201(g) of the Federal Food, Drug, and Cos-  
19                 metic Act (21 U.S.C. 321(g)), that is—

20                 (i) approved by the Food and Drug  
21                 Administration under section 505 of such  
22                 Act (21 U.S.C. 355); and

23                 (ii) subject to the requirements of sec-  
24                 tion 503(b)(1) of such Act (21 U.S.C.  
25                 353(b)(1));

1                   (B) a biological product as that term is de-  
2                   fined in section 351 of the Public Health Service  
3                   Act (42 U.S.C. 262(i)(1)); or  
4                   (C) a product that is biosimilar to, or inter-  
5                   changeable with, a biologic product under section  
6                   351 of the Public Health Service Act (42 U.S.C.  
7                   262(i)).



**Calendar No. 283**

118TH CONGRESS  
1ST SESSION  
**S. 127**

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**A BILL**

To prevent unfair and deceptive acts or practices and the dissemination of false information related to pharmacy benefit management services for prescription drugs, and for other purposes.

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DECEMBER 13, 2023

Reported with an amendment