

# Calendar No. 478

117TH CONGRESS  
2D SESSION

# S. 1198

To amend title 38, United States Code, to improve and expand the Solid Start program of the Department of Veterans Affairs, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

APRIL 15, 2021

Ms. HASSAN (for herself, Mr. CRAMER, Mr. CASSIDY, Ms. SINEMA, Ms. COLLINS, and Ms. CORTEZ MASTO) introduced the following bill; which was read twice and referred to the Committee on Veterans' Affairs

AUGUST 4, 2022

Reported by Mr. TESTER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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## A BILL

To amend title 38, United States Code, to improve and expand the Solid Start program of the Department of Veterans Affairs, and for other purposes.

- 1       *Be it enacted by the Senate and House of Representa-*
- 2       *tives of the United States of America in Congress assembled,*
- 3       **SECTION 1. SHORT TITLE.**
- 4       *This Act may be cited as the “Solid Start Act of*
- 5       *2021”.*

1   **SEC. 2. FINDINGS.**

2       Congress finds the following:

3           (1) In 2021, veterans continue to die by suicide  
4       at higher rates than civilians. Many of those veter-  
5       ans have no ties to the Department of Veterans  
6       Affairs, limiting the ability of the Department to  
7       help in times of crisis.

8           (2) The first year after separating from the  
9       military is a critical time in the transition to civilian  
10      life for a member of the Armed Forces. Many  
11      changes occur during that transition, from career  
12      and location changes to shifts in financial cir-  
13      cumstances and health care coverage.

14   **SEC. 3. SENSE OF CONGRESS.**

15       It is the sense of Congress that the United States  
16      must strive to better serve members of the Armed Forces  
17      and veterans who are transitioning to civilian life by—

18           (1) providing up-to-date information and access  
19       to resources that such members of the Armed  
20       Forces and veterans may not be aware of;

21           (2) supporting the critical time of transition by  
22       ensuring that mental health needs are met in a time-  
23       ly manner; and

24           (3) assisting members of the Armed Forces and  
25       veterans in accessing newly available services.

1   **SEC. 4. SOLID START PROGRAM OF THE DEPARTMENT OF**  
2                   **VETERANS AFFAIRS.**

3       (a) IN GENERAL.—Chapter 63 of title 38, United  
4 States Code, is amended by adding at the end the fol-  
5 lowing new subchapter:

6       **“Subchapter II—Other Outreach Programs**  
7                   **and Activities**

8       **“§ 6320. Solid Start program**

9       “(a) PURPOSES.—The purposes of this section are—

10               “(1) to build the capacity of the Department to  
11               efficiently and effectively respond to the queries and  
12               needs of veterans who have recently separated from  
13               the Armed Forces; and

14               “(2) to systematically integrate and coordinate ef-  
15               forts to assist veterans, including efforts—

16               “(A) to proactively reach out to newly sep-  
17               arated veterans to inform them of their eligi-  
18               bility for programs of and benefits provided by  
19               the Department; and

20               “(B) to connect veterans in crisis to re-  
21               sources that address their immediate needs.

22       “(b) ACTIVITIES OF THE SOLID START PROGRAM.—

23       (1) The Secretary, in coordination with the Secretary of  
24               Defense, shall carry out the Solid Start program of the  
25               Department by—

1           “(A) collecting up-to-date contact information  
2 during transition classes or separation counseling for  
3 all members of the Armed Forces who are sepa-  
4 rating from the Armed Forces, while explaining the  
5 existence and purpose of the Solid Start program;

6           “(B) calling each veteran, regardless of separa-  
7 tion type or characterization of service, three times  
8 within the first year after separation of the veteran  
9 from the Armed Forces;

10          “(C) providing information about the Solid  
11 Start program on the website of the Department  
12 and in materials of the Department, especially tran-  
13 sition booklets and other resources;

14          “(D) ensuring calls are truly tailored to the  
15 needs of each veteran’s unique situation by con-  
16 ducting quality assurance tests;

17          “(E) prioritizing outreach to veterans who have  
18 accessed mental health resources prior to separation  
19 from the Armed Forces;

20          “(F) providing women veterans with informa-  
21 tion that is tailored to their specific health care and  
22 benefit needs;

23          “(G) as feasible, providing information on ac-  
24 cess to State and local resources, including Vet Cen-  
25 ters and veterans service organizations; and

1           “(H) gathering and analyzing data assessing  
2       the effectiveness of the Solid Start program.

3       “(2) The Secretary, in coordination with the Sec-  
4       retary of Defense, may carry out the Solid Start program  
5       by—

6           “(A) encouraging members of the Armed  
7       Forces who are transitioning to civilian life to au-  
8       thorize alternate points of contact who can be  
9       reached should the member be unavailable during  
10      the first year following the separation of the member  
11      from the Armed Forces;

12          “(B) following up missed phone calls with tai-  
13       lored mailings to ensure the veteran still receives  
14       similar information; and

15          “(C) striving to reach out to veterans who sepa-  
16       rated prior to the initiation of the Solid Start pro-  
17       gram to provide similar services to those veterans, as  
18       feasible.

19       “(3) In this subsection:

20           “(A) The term ‘Vet Center’ has the meaning  
21       given that term in section 1712A(h) of this title.

22          “(B) The term ‘veterans service organization’  
23       means an organization recognized by the Secretary  
24       for the representation of veterans under section  
25       5902 of this title.

1       “(e) OBLIGATIONS OF AMOUNTS.—Subject to the  
2 availability of appropriations, the Secretary may not, in  
3 a fiscal year, obligate an amount to carry out the Solid  
4 Start program that is less than the total amount obligated  
5 in the previous fiscal year to carry out the program, unless  
6 the Secretary determines that increased efficiencies of the  
7 program warrant the obligation of a lesser amount.”.

8       (b) CONFORMING AMENDMENTS.—Chapter 63 of  
9 such title, as amended by subsection (a), is further amend-  
10 ed—

11           (1) by inserting before section 6301 the fol-  
12 lowing:

13       **“Subchapter I—Outreach Services Program”;**  
14       and

15           (2) in sections 6301, 6303, 6304, 6305, 6306,  
16 and 6307, by striking “this chapter” each place it  
17 appears and inserting “this subchapter”.

18       (c) CLERICAL AMENDMENTS.—The table of contents  
19 at the beginning of chapter 63 of such title is amended—  
20           (1) by inserting before the item relating to sec-  
21 tion 6301 the following new item:

“SUBCHAPTER I—OUTREACH SERVICES PROGRAM”;

22       and

23           (2) by adding at the end the following new  
24 items:

“SUBCHAPTER H—OTHER OUTREACH PROGRAMS AND ACTIVITIES

“6320. Solid Start program.”.

**1 SECTION 1. SHORT TITLE.**

2       *This Act may be cited as the “Solid Start Act of 2021”.*

3 **SEC. 2. FINDINGS.**

4       *Congress finds the following:*

5           *(1) In 2021, veterans continue to die by suicide  
6 at higher rates than civilians. Many of those veterans  
7 have no ties to the Department of Veterans Affairs,  
8 limiting the ability of the Department to help in  
9 times of crisis.*

10          *(2) The first year after separating from the military is a critical time in the transition to civilian life  
11 for a member of the Armed Forces. Many changes  
12 occur during that transition, from career and location  
13 changes to shifts in financial circumstances and  
14 health care coverage.*

16 **SEC. 3. SENSE OF CONGRESS.**

17          *It is the sense of Congress that the United States must  
18 strive to better serve members of the Armed Forces and veterans  
19 who are transitioning to civilian life by—*

20           *(1) providing up-to-date information and access  
21 to resources that such members of the Armed Forces  
22 and veterans may not be aware of;*

1                   (2) supporting the critical time of transition by  
2                   ensuring that mental health needs are met in a timely  
3                   manner; and

4                   (3) assisting members of the Armed Forces and  
5                   veterans in accessing newly available services.

6       **SEC. 4. SOLID START PROGRAM OF THE DEPARTMENT OF**

7                   **VETERANS AFFAIRS.**

8       (a) *IN GENERAL.—Chapter 63 of title 38, United  
9 States Code, is amended by adding at the end the following  
10 new subchapter:*

11       **“Subchapter II—Other Outreach Programs  
12                   and Activities**

13       **“§ 6320. Solid Start program**

14       “(a) *PURPOSES.—The purposes of this section are—  
15                   “(1) to build the capacity of the Department to  
16                   efficiently and effectively respond to the queries and  
17                   needs of veterans who have recently separated from  
18                   the Armed Forces; and*

19       *“(2) to systematically integrate and coordinate ef-  
20                   forts to assist veterans, including efforts—*

21       *“(A) to proactively reach out to newly sepa-  
22                   rated veterans to inform them of their eligibility  
23                   for programs of and benefits provided by the De-  
24                   partment; and*

1                 “(B) to connect veterans in crisis to re-  
2                 sources that address their immediate needs.

3                 “(b) ACTIVITIES OF THE SOLID START PROGRAM.—

4     (1) The Secretary, in coordination with the Secretary of  
5     Defense, shall carry out the Solid Start program of the De-  
6     partment by—

7                 “(A) collecting up-to-date contact information  
8                 during transition classes or separation counseling for  
9                 all members of the Armed Forces who are separating  
10                from the Armed Forces, while explaining the existence  
11                and purpose of the Solid Start program;

12                “(B) calling each veteran, regardless of separa-  
13                tion type or characterization of service, three times  
14                within the first year after separation of the veteran  
15                from the Armed Forces;

16                “(C) providing information about the Solid  
17                Start program on the website of the Department and  
18                in materials of the Department, especially transition  
19                booklets and other resources;

20                “(D) ensuring calls are truly tailored to the  
21                needs of each veteran’s unique situation by con-  
22                ducting quality assurance tests;

23                “(E) prioritizing outreach to veterans who have  
24                accessed mental health resources prior to separation  
25                from the Armed Forces;

1           “(F) providing women veterans with information  
2        that is tailored to their specific health care and  
3        benefit needs;

4           “(G) as feasible, providing information on access  
5        to State and local resources, including Vet Centers  
6        and veterans service organizations; and

7           “(H) gathering and analyzing data assessing the  
8        effectiveness of the Solid Start program.

9        “(2) The Secretary, in coordination with the Secretary  
10      of Defense, may carry out the Solid Start program by—

11           “(A) encouraging members of the Armed Forces  
12        who are transitioning to civilian life to authorize alter-  
13        nate points of contact who can be reached should  
14        the member be unavailable during the first year fol-  
15        lowing the separation of the member from the Armed  
16        Forces; and

17           “(B) following up missed phone calls with tai-  
18        lored mailings to ensure the veteran still receives  
19        similar information.

20        “(3) In this subsection:

21           “(A) The term ‘Vet Center’ has the meaning  
22        given that term in section 1712A(h) of this title.

23           “(B) The term ‘veterans service organization’  
24        means an organization recognized by the Secretary

1       for the representation of veterans under section 5902  
 2       of this title.

3       “(c) *OBLIGATIONS OF AMOUNTS.*—Subject to the avail-  
 4       ability of appropriations, the Secretary may not, in a fiscal  
 5       year, obligate an amount to carry out the Solid Start pro-  
 6       gram that is less than the total amount obligated in the  
 7       previous fiscal year to carry out the program, unless the  
 8       Secretary determines that increased efficiencies of the pro-  
 9       gram warrant the obligation of a lesser amount.”.

10       (b) *CONFORMING AMENDMENTS.*—Chapter 63 of such  
 11      title, as amended by subsection (a), is further amended—

12           (1) by inserting before section 6301 the following:

13       **“Subchapter I—Outreach Services Program”;**

14       and

15           (2) in sections 6301, 6303, 6304, 6305, 6306,  
 16       and 6307, by striking “this chapter” each place it ap-  
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18       (c) *CLERICAL AMENDMENTS.*—The table of contents at  
 19      the beginning of chapter 63 of such title is amended—

20           (1) by inserting before the item relating to sec-  
 21       tion 6301 the following new item:

“SUBCHAPTER I—OUTREACH SERVICES PROGRAM”;

22       and

23           (2) by adding at the end the following new items:

“SUBCHAPTER II—OTHER OUTREACH PROGRAMS AND ACTIVITIES

“6320. Solid Start program.”.

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**A BILL**

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Reported with an amendment