

113TH CONGRESS  
1ST SESSION

# S. 1193

To require certain entities that collect and maintain personal information of individuals to secure such information and to provide notice to such individuals in the case of a breach of security involving such information, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 20, 2013

Mr. TOOMEY (for himself, Mr. KING, Mr. THUNE, Mr. HELLER, Mr. BLUNT, Mr. RUBIO, Mr. COATS, and Mr. ROBERTS) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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## A BILL

To require certain entities that collect and maintain personal information of individuals to secure such information and to provide notice to such individuals in the case of a breach of security involving such information, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Data Security and  
5 Breach Notification Act of 2013”.

1 **SEC. 2. REQUIREMENTS FOR INFORMATION SECURITY.**

2 Each covered entity shall take reasonable measures  
3 to protect and secure data in electronic form containing  
4 personal information.

5 **SEC. 3. NOTIFICATION OF INFORMATION SECURITY**  
6 **BREACH.**

7 (a) NOTIFICATION.—

8 (1) IN GENERAL.—A covered entity that owns  
9 or licenses data in electronic form containing per-  
10 sonal information shall give notice of any breach of  
11 security following discovery by the covered entity of  
12 the breach of security to each individual who is a cit-  
13 izen or resident of the United States whose personal  
14 information was or that the covered entity reason-  
15 ably believes to have been accessed and acquired by  
16 an unauthorized person and that the covered entity  
17 reasonably believes has caused or will cause identity  
18 theft or other actual financial harm.

19 (2) LAW ENFORCEMENT.—A covered entity  
20 shall notify the Secret Service or the Federal Bureau  
21 of Investigation of the fact that a breach of security  
22 has occurred if the number of individuals whose per-  
23 sonal information the covered entity reasonably be-  
24 lieves to have been accessed and acquired by an un-  
25 authorized person exceeds 10,000.

26 (b) SPECIAL NOTIFICATION REQUIREMENTS.—

## 1 (1) THIRD-PARTY AGENTS.—

2 (A) IN GENERAL.—In the event of a  
3 breach of security of a system maintained by a  
4 third-party entity that has been contracted to  
5 maintain, store, or process data in electronic  
6 form containing personal information on behalf  
7 of a covered entity who owns or possesses such  
8 data, such third-party entity shall notify such  
9 covered entity of the breach of security.

10 (B) COVERED ENTITIES WHO RECEIVE NO-  
11 TICE FROM THIRD PARTIES.—Upon receiving  
12 notification from a third party under subpara-  
13 graph (A), a covered entity shall provide notifi-  
14 cation as required under subsection (a).

15 (C) EXCEPTION FOR SERVICE PRO-  
16 VIDERS.—A service provider shall not be consid-  
17 ered a third-party agent for purposes of this  
18 paragraph.

## 19 (2) SERVICE PROVIDERS.—

20 (A) IN GENERAL.—If a service provider be-  
21 comes aware of a breach of security involving  
22 data in electronic form containing personal in-  
23 formation that is owned or possessed by a cov-  
24 ered entity that connects to or uses a system or  
25 network provided by the service provider for the

1           purpose of transmitting, routing, or providing  
2           intermediate or transient storage of such data,  
3           such service provider shall notify the covered  
4           entity who initiated such connection, trans-  
5           mission, routing, or storage if such covered en-  
6           tity can be reasonably identified.

7                   (B) COVERED ENTITIES WHO RECEIVE NO-  
8           TICE FROM SERVICE PROVIDERS.—Upon receiv-  
9           ing notification from a service provider under  
10          subparagraph (A), a covered entity shall provide  
11          notification as required under subsection (a).

12          (c) TIMELINESS OF NOTIFICATION.—

13                   (1) IN GENERAL.—Unless subject to a delay au-  
14          thorized under paragraph (3), a notification required  
15          under subsection (a) with respect to a breach of se-  
16          curity shall be made as expeditiously as practicable  
17          and without unreasonable delay.

18                   (2) REASONABLE DELAY.—For purposes of  
19          paragraph (1), a delay for the purpose of allowing  
20          the covered entity time to determine the scope of the  
21          breach of security, to identify individuals affected by  
22          the breach of security, and to restore the reasonable  
23          integrity of the data system that was breached, shall  
24          be considered reasonable.

1           (3) DELAY OF NOTIFICATION AUTHORIZED FOR  
2           LAW ENFORCEMENT OR NATIONAL SECURITY PUR-  
3           POSES.—

4           (A) LAW ENFORCEMENT.—If a Federal  
5           law enforcement agency determines that the no-  
6           tification required under subsection (a) would  
7           interfere with a civil or criminal investigation,  
8           such notification shall be delayed upon the writ-  
9           ten request of the law enforcement agency for  
10          any period which the law enforcement agency  
11          determines is reasonably necessary. A law en-  
12          forcement agency may, by a subsequent written  
13          request, revoke such delay or extend the period  
14          set forth in the original request made under  
15          this subparagraph by a subsequent request if  
16          further delay is necessary.

17          (B) NATIONAL SECURITY.—If a Federal  
18          national security agency or homeland security  
19          agency determines that the notification required  
20          under this section would threaten national or  
21          homeland security, such notification may be de-  
22          layed upon the written request of the national  
23          security agency or homeland security agency for  
24          any period which the national security agency  
25          or homeland security agency determines is rea-

1 sonably necessary. A Federal national security  
2 agency or homeland security agency may revoke  
3 such delay or extend the period set forth in the  
4 original request made under this subparagraph  
5 by a subsequent written request if further delay  
6 is necessary.

7 (d) METHOD AND CONTENT OF NOTIFICATION.—

8 (1) DIRECT NOTIFICATION.—

9 (A) METHOD OF NOTIFICATION.—A cov-  
10 ered entity required to provide notification to  
11 an individual under subsection (a) shall be in  
12 compliance with such requirement if the covered  
13 entity provides such notice by one of the fol-  
14 lowing methods:

15 (i) Written notification, sent to the  
16 postal address of the individual in the  
17 records of the covered entity.

18 (ii) Telephone.

19 (iii) Email or other electronic means.

20 (B) CONTENT OF NOTIFICATION.—Regard-  
21 less of the method by which notification is pro-  
22 vided to an individual under subparagraph (A)  
23 with respect to a breach of security, such notifi-  
24 cation, to the extent practicable, shall include—

1 (i) the date, estimated date, or esti-  
2 mated date range of the breach of security;

3 (ii) a description of the personal infor-  
4 mation that was accessed and acquired, or  
5 reasonably believed to have been accessed  
6 and acquired, by an unauthorized person  
7 as a part of the breach of security; and

8 (iii) information that the individual  
9 can use to contact the covered entity to in-  
10 quire about—

11 (I) the breach of security; or

12 (II) the personal information the  
13 covered entity maintained about that  
14 individual.

15 (2) SUBSTITUTE NOTIFICATION.—

16 (A) CIRCUMSTANCES GIVING RISE TO SUB-  
17 STITUTE NOTIFICATION.—A covered entity re-  
18 quired to provide notification to an individual  
19 under subsection (a) may provide substitute no-  
20 tification in lieu of the direct notification re-  
21 quired by paragraph (1) if such direct notifica-  
22 tion is not feasible due to—

23 (i) excessive cost to the covered entity  
24 required to provide such notification rel-

1           ative to the resources of such covered enti-  
2           ty; or

3                   (ii) lack of sufficient contact informa-  
4           tion for the individual required to be noti-  
5           fied.

6                   (B) FORM OF SUBSTITUTE NOTIFICA-  
7           TION.—Such substitute notification shall in-  
8           clude at least one of the following:

9                           (i) A conspicuous notice on the Inter-  
10           net website of the covered entity (if such  
11           covered entity maintains such a website).

12                           (ii) Notification in print and to broad-  
13           cast media, including major media in met-  
14           ropolitan and rural areas where the indi-  
15           viduals whose personal information was ac-  
16           quired reside.

17           (e) TREATMENT OF PERSONS GOVERNED BY OTHER  
18           FEDERAL LAW.—Except as provided in section 4(b), a  
19           covered entity who is in compliance with any other Federal  
20           law that requires such covered entity to provide notifica-  
21           tion to individuals following a breach of security shall be  
22           deemed to be in compliance with this section.

23           **SEC. 4. APPLICATION AND ENFORCEMENT.**

24                   (a) GENERAL APPLICATION.—The requirements of  
25           sections 2 and 3 apply to—



1           (1) those persons, partnerships, or corporations  
2           over which the Commission has authority pursuant  
3           to section 5(a)(2) of the Federal Trade Commission  
4           Act (15 U.S.C. 45(a)(2)); and

5           (2) notwithstanding section 5(a)(2) of the Fed-  
6           eral Trade Commission Act (15 U.S.C. 45(a)(2)),  
7           common carriers subject to the Communications Act  
8           of 1934 (47 U.S.C. 151 et seq.).

9           (b) APPLICATION TO CABLE OPERATORS, SATELLITE  
10          OPERATORS, AND TELECOMMUNICATIONS CARRIERS.—  
11          Sections 222, 338, and 631 of the Communications Act  
12          of 1934 (47 U.S.C. 222, 338, and 551), and any regula-  
13          tions promulgated thereunder, shall not apply with respect  
14          to the information security practices, including practices  
15          relating to the notification of unauthorized access to data  
16          in electronic form, of any covered entity otherwise subject  
17          to those sections.

18          (c) ENFORCEMENT BY FEDERAL TRADE COMMIS-  
19          SION.—

20                 (1) UNFAIR OR DECEPTIVE ACTS OR PRAC-  
21                 TICES.—A violation of section 2 or 3 shall be treated  
22                 as an unfair or deceptive act or practice in violation  
23                 of a regulation under section 18(a)(1)(B) of the  
24                 Federal Trade Commission Act (15 U.S.C.

1 57a(a)(1)(B)) regarding unfair or deceptive acts or  
2 practices.

3 (2) POWERS OF COMMISSION.—

4 (A) IN GENERAL.—Except as provided in  
5 subsection (a), the Commission shall enforce  
6 this Act in the same manner, by the same  
7 means, and with the same jurisdiction, powers,  
8 and duties as though all applicable terms and  
9 provisions of the Federal Trade Commission  
10 Act (15 U.S.C. 41 et seq.) were incorporated  
11 into and made a part of this Act.

12 (B) PRIVILEGES AND IMMUNITIES.—Any  
13 person who violates section 2 or 3 shall be sub-  
14 ject to the penalties and entitled to the privi-  
15 leges and immunities provided in such Act.

16 (3) MAXIMUM TOTAL LIABILITY.—Notwith-  
17 standing the number of actions which may be  
18 brought against a covered entity under this sub-  
19 section, the maximum civil penalty for which any  
20 covered entity may be liable under this subsection  
21 for all actions shall not exceed—

22 (A) \$500,000 for all violations of section 2  
23 resulting from the same related act or omission;  
24 and

1 (B) \$500,000 for all violations of section 3  
2 resulting from a single breach of security.

3 (d) NO PRIVATE CAUSE OF ACTION.—Nothing in  
4 this Act shall be construed to establish a private cause  
5 of action against a person for a violation of this Act.

6 **SEC. 5. DEFINITIONS.**

7 In this Act:

8 (1) BREACH OF SECURITY.—The term “breach  
9 of security” means unauthorized access and acquisi-  
10 tion of data in electronic form containing personal  
11 information.

12 (2) COMMISSION.—The term “Commission”  
13 means the Federal Trade Commission.

14 (3) COVERED ENTITY.—

15 (A) IN GENERAL.—The term “covered en-  
16 tity” means a sole proprietorship, partnership,  
17 corporation, trust, estate, cooperative, associa-  
18 tion, or other commercial entity that acquires,  
19 maintains, stores, or utilizes personal informa-  
20 tion.

21 (B) EXEMPTIONS.—The term “covered en-  
22 tity” does not include the following:

23 (i) Financial institutions subject to  
24 title V of the Gramm-Leach-Bliley Act (15  
25 U.S.C. 6801 et seq.).

1           (ii) An entity covered by the regula-  
2           tions issued under section 264(c) of the  
3           Health Insurance Portability and Account-  
4           ability Act of 1996 (Public Law 104–191)  
5           to the extent that such entity is subject to  
6           the requirements of such regulations with  
7           respect to protected health information.

8           (4) DATA IN ELECTRONIC FORM.—The term  
9           “data in electronic form” means any data stored  
10          electronically or digitally on any computer system or  
11          other database and includes recordable tapes and  
12          other mass storage devices.

13          (5) PERSONAL INFORMATION.—

14           (A) IN GENERAL.—The term “personal in-  
15           formation” means an individual’s first name or  
16           first initial and last name in combination with  
17           any 1 or more of the following data elements  
18           for that individual:

19           (i) Social Security number.

20           (ii) Driver’s license number, passport  
21           number, military identification number, or  
22           other similar number issued on a govern-  
23           ment document used to verify identity.

24           (iii) Financial account number or  
25           credit or debit card number, in combina-

1           tion with any required security code, access  
2           code, or password that is necessary to per-  
3           mit access to an individual’s financial ac-  
4           count.

5           (B) EXCLUSIONS.—

6                 (i) PUBLIC RECORD INFORMATION.—

7           Personal information does not include in-  
8           formation obtained about an individual  
9           which has been lawfully made publicly  
10          available by a Federal, State, or local gov-  
11          ernment entity or widely distributed by  
12          media.

13                (ii) ENCRYPTED, REDACTED, OR SE-

14          CURED DATA.—Personal information does  
15          not include information that is encrypted,  
16          redacted, or secured by any other method  
17          or technology that removes elements that  
18          personally identify an individual or that  
19          otherwise renders the information unus-  
20          able.

21               (6) SERVICE PROVIDER.—The term “service

22          provider” means an entity that provides electronic  
23          data transmission, routing, intermediate, and tran-  
24          sient storage, or connections to its system or net-  
25          work, where such entity providing such services does

1 not select or modify the content of the electronic  
2 data, is not the sender or the intended recipient of  
3 the data, and does not differentiate personal infor-  
4 mation from other information that such entity  
5 transmits, routes, stores, or for which such entity  
6 provides connections. Any such entity shall be treat-  
7 ed as a service provider under this Act only to the  
8 extent that it is engaged in the provision of such  
9 transmission, routing, intermediate and transient  
10 storage, or connections.

11 **SEC. 6. EFFECT ON OTHER LAWS.**

12 This Act preempts any law, rule, regulation, require-  
13 ment, standard, or other provision having the force and  
14 effect of law of any State, or political subdivision of a  
15 State, relating to the protection or security of data in elec-  
16 tronic form containing personal information or the notifi-  
17 cation of a breach of security.

18 **SEC. 7. EFFECTIVE DATE.**

19 This Act shall take effect on the date that is 1 year  
20 after the date of enactment of this Act.

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