# S. 1152

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

## IN THE SENATE OF THE UNITED STATES

May 21, 2009

Mr. Reid (for Mr. Kennedy (for himself, Mr. Dodd, Mr. Harkin, Ms. Mikulski, Mrs. Murray, Mr. Sanders, Mr. Brown, Mr. Casey, Mr. Inouye, Mr. Levin, Mr. Kerry, Mr. Akaka, Mrs. Boxer, Mr. Feingold, Mr. Durbin, Mr. Johnson, Mr. Schumer, Mr. Lautenberg, Mr. Menendez, Mr. Burris, and Mrs. Gillibrand)) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

## A BILL

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Healthy Families Act".
- 5 SEC. 2. FINDINGS.
- 6 Congress makes the following findings:

- (1) Working Americans need time to meet their own health care needs and to care for family members, including their children, spouse, parents, and parents-in-law, and other children and adults for whom they are caretakers.
  - (2) Health care needs include preventive health care, diagnostic procedures, medical treatment, and recovery in response to short- and long-term illnesses and injuries.
  - (3) Providing employees time off to meet health care needs ensures that they will be healthier in the long run. Preventive care helps avoid illnesses and injuries and routine medical care helps detect illnesses early and shorten their duration.
  - (4) When parents are available to care for their children who become sick, children recover faster, more serious illnesses are prevented, and children's overall mental and physical health improve. In a 2009 study published in the American Journal of Public Health, 81 percent of parents of a child with special health care needs reported that taking leave from work to be with their child had a "good" or "very good" effect on their child's physical health. Similarly, 85 percent of parents of such a child

- found that taking such leave had a "good" or "very good" effect on their child's emotional health.
  - (5) When parents cannot afford to miss work and must send children with contagious illnesses to child care centers or schools, infection can spread rapidly through child care centers and schools.
  - (6) Providing paid sick time improves public health by reducing infectious disease. Policies that make it easier for sick adults and children to be isolated at home reduce the spread of infectious disease.
  - (7) Routine medical care reduces medical costs by detecting and treating illness and injury early, decreasing the need for emergency care. These savings benefit public and private payers of health insurance, including private businesses.
  - (8) The provision of individual and family sick time by large and small businesses, both here in the United States and elsewhere, demonstrates that policy solutions are both feasible and affordable in a competitive economy. A 2009 study by the Center for Economic and Policy Research found that, of 22 countries with comparable economies, the United States was 1 of only 3 countries that did not provide

- 1 any paid time off for workers with short-term ill-2 nesses.
  - (9) Measures that ensure that employees are in good health and do not need to worry about unmet family health problems help businesses by promoting productivity and reducing employee turnover.
    - (10) The American Productivity Audit found that presenteeism—the practice of employees coming to work despite illness—costs \$180,000,000,000 annually in lost productivity. Studies in the Journal of Occupational and Environmental Medicine, the Employee Benefit News, and the Harvard Business Review show that presenteeism is a larger productivity drain than either absenteeism or short-term disability.
    - (11) The absence of paid sick time has forced Americans to make untenable choices between needed income and jobs on the one hand and caring for their own and their family's health on the other.
    - (12) Nearly half of Americans lack paid sick time for self-care or to care for a family member. For families in the lowest quartile of earners, 79 percent lack paid sick time. For families in the next 2 quartiles, 46 and 38 percent, respectively, lack paid sick time. Even for families in the highest in-

- come quartile, 28 percent lack paid sick time. In addition, millions of workers cannot use paid sick time to care for ill family members.
  - (13) Due to the roles of men and women in society, the primary responsibility for family caretaking often falls on women, and such responsibility affects the working lives of women more than it affects the working lives of men.
  - (14) An increasing number of men are also taking on caretaking obligations, and men who request paid time for caretaking purposes are often denied accommodation or penalized because of stereotypes that caretaking is only "women's work".
  - (15) Employers' reliance on persistent stereotypes about the "proper" roles of both men and women in the workplace and in the home continues a cycle of discrimination and fosters stereotypical views about women's commitment to work and their value as employees.
  - (16) Employment standards that apply to only one gender have serious potential for encouraging employers to discriminate against employees and applicants for employment who are of that gender.

- (17) It is in the national interest to ensure that all Americans can care for their own health and the health of their families while prospering at work.
  - (18) Nearly 1 in 3 American women report physical or sexual abuse by a husband or boyfriend at some point in their lives. Domestic violence also affects men. Women account for about 85 percent of the victims of domestic violence and men account for approximately 15 percent of the victims. Therefore, women disproportionately need time off to care for their health or to find solutions, such as obtaining a restraining order or finding housing, to avoid or prevent physical or sexual abuse.
    - (19) Up to 85 percent of domestic violence victims miss work because of abuse. The mean number of days of paid work lost by a rape victim is 8.1 days, by a victim of physical assault is 7.2 days, and by a victim of stalking is 10.1 days. Nationwide, domestic violence victims lose almost 8,000,000 days of paid work per year.
    - (20) Without paid sick days that can be used to address the effects of domestic violence, these victims are in grave danger of losing their jobs. Surveys have found that 96 to 98 percent of employed domestic violence victims experience problems at

- work related to the violence. The Government Accountability Office similarly found that 24 to 52 percent of victims report losing a job due, at least in
  part, to domestic violence. The loss of employment
  can be particularly devastating for victims of domestic violence, who often need economic security to ensure safety.
  - (21) The Centers for Disease Control and Prevention has estimated that domestic violence costs over \$700,000,000 annually due to the victims' lost productivity in employment.
  - (22) Efforts to assist abused employees result in positive outcomes for employers as well as employees because employers can retain workers who might otherwise be compelled to leave. In a 2002 survey, 68 percent of corporate leaders surveyed said that a company's financial performance would benefit from addressing domestic violence among its employees.

## 20 SEC. 3. PURPOSES.

8

9

10

11

12

13

14

15

16

17

18

- 21 The purposes of this Act are—
- 22 (1) to ensure that all working Americans can 23 address their own health needs and the health needs 24 of their families by requiring employers to permit

- employees to earn up to 56 hours of paid sick time including paid time for family care;
  - (2) to diminish public and private health care costs by enabling workers to seek early and routine medical care for themselves and their family members;
    - (3) to assist employees who are, or whose family members are, victims of domestic violence, sexual assault, or stalking, by providing the employees with paid time away from work to allow the victims to receive treatment and to take the necessary steps to ensure their protection;
    - (4) to accomplish the purposes described in paragraphs (1) through (3) in a manner that is feasible for employers; and
    - (5) consistent with the provision of the 14th amendment to the Constitution relating to equal protection of the laws, and pursuant to Congress' power to enforce that provision under section 5 of that amendment—
      - (A) to accomplish the purposes described in paragraphs (1) through (3) in a manner that minimizes the potential for employment discrimination on the basis of sex by ensuring gen-

1	erally that paid sick time is available for eligible
2	medical reasons on a gender-neutral basis; and
3	(B) to promote the goal of equal employ
4	ment opportunity for women and men.
5	SEC. 4. DEFINITIONS.
6	In this Act:
7	(1) Child.—The term "child" means a biologi
8	cal, foster, or adopted child, a stepchild, a lega
9	ward, or a child of a person standing in loca
10	parentis, who is—
11	(A) under 18 years of age; or
12	(B) 18 years of age or older and incapable
13	of self-care because of a mental or physical dis
14	ability.
15	(2) Domestic violence.—The term "domestic
16	violence" has the meaning given the term in section
17	40002(a) of the Violence Against Women Act o
18	1994 (42 U.S.C. 13925(a)), except that the ref
19	erence in such section to the term "jurisdiction re
20	ceiving grant monies" shall be deemed to mean the
21	jurisdiction in which the victim lives or the jurisdic
22	tion in which the employer involved is located.
23	(3) Employee.—The term "employee" means
24	an individual who is—

1	(A)(i) an employee, as defined in section
2	3(e) of the Fair Labor Standards Act of 1938
3	(29 U.S.C. 203(e)), who is not covered under
4	subparagraph (E), including such an employee
5	of the Library of Congress, except that a ref-
6	erence in such section to an employer shall be
7	considered to be a reference to an employer de-
8	scribed in clauses (i)(I) and (ii) of paragraph
9	(4)(A); or
10	(ii) an employee of the Government Ac-
11	countability Office;
12	(B) a State employee described in section
13	304(a) of the Government Employee Rights Act of
14	1991 (42 U.S.C. 2000e–16c(a));
15	(C) a covered employee, as defined in section
16	101 of the Congressional Accountability Act of 1995
17	(2 U.S.C. 1301), other than an applicant for em-
18	ployment;
19	(D) a covered employee, as defined in section
20	411(c) of title 3, United States Code; or
21	(E) a Federal officer or employee covered under
22	subchapter V of chapter 63 of title 5, United States
23	Code.
24	(4) Employer.—

1	(A) In general.—The term "employer"
2	means a person who is—
3	(i)(I) a covered employer, as defined
4	in subparagraph (B), who is not covered
5	under subclause (V);
6	(II) an entity employing a State em-
7	ployee described in section 304(a) of the
8	Government Employee Rights Act of 1991;
9	(III) an employing office, as defined
10	in section 101 of the Congressional Ac-
11	countability Act of 1995;
12	(IV) an employing office, as defined in
13	section 411(c) of title 3, United States
14	Code; or
15	(V) an employing agency covered
16	under subchapter V of chapter 63 of title
17	5, United States Code; and
18	(ii) is engaged in commerce (including
19	government), or an industry or activity af-
20	fecting commerce (including government),
21	as defined in subparagraph (B)(iii).
22	(B) Covered employer.—
23	(i) In General.—In subparagraph
24	(A)(i)(I), the term "covered employer"—

1	(I) means any person engaged in
2	commerce or in any industry or activ-
3	ity affecting commerce who employs
4	15 or more employees for each work-
5	ing day during each of 20 or more
6	calendar workweeks in the current or
7	preceding calendar year;
8	(II) includes—
9	(aa) any person who acts,
10	directly or indirectly, in the inter-
11	est of an employer to any of the
12	employees of such employer; and
13	(bb) any successor in inter-
14	est of an employer;
15	(III) includes any "public agen-
16	cy", as defined in section 3(x) of the
17	Fair Labor Standards Act of 1938
18	(29  U.S.C.  203(x));  and
19	(IV) includes the Government
20	Accountability Office and the Library
21	of Congress.
22	(ii) Public agency.—For purposes
23	of clause (i)(III), a public agency shall be
24	considered to be a person engaged in com-

1	merce or in an industry or activity affect-
2	ing commerce.
3	(iii) Definitions.—For purposes of
4	this subparagraph:
5	(I) COMMERCE.—The terms
6	"commerce" and "industry or activity
7	affecting commerce" mean any activ-
8	ity, business, or industry in commerce
9	or in which a labor dispute would
10	hinder or obstruct commerce or the
11	free flow of commerce, and include
12	"commerce" and any "industry affect-
13	ing commerce", as defined in para-
14	graphs (1) and (3) of section 501 of
15	the Labor Management Relations Act,
16	1947 (29 U.S.C. 142 (1) and (3)).
17	(II) Employee.—The term "em-
18	ployee" has the same meaning given
19	such term in section 3(e) of the Fair
20	Labor Standards Act of 1938 (29
21	U.S.C. 203(e)).
22	(III) Person.—The term "per-
23	son" has the same meaning given
24	such term in section 3(a) of the Fair

1	Labor Standards Act of 1938 (29
2	U.S.C. 203(a)).
3	(C) Predecessors.—Any reference in
4	this paragraph to an employer shall include a
5	reference to any predecessor of such employer.
6	(5) Employment benefits.—The term "em-
7	ployment benefits' means all benefits provided or
8	made available to employees by an employer, includ-
9	ing group life insurance, health insurance, disability
10	insurance, sick leave, annual leave, educational bene-
11	fits, and pensions, regardless of whether such bene-
12	fits are provided by a practice or written policy of
13	an employer or through an "employee benefit plan",
14	as defined in section 3(3) of the Employee Retire-
15	ment Income Security Act of 1974 (29 U.S.C.
16	1002(3)).
17	(6) HEALTH CARE PROVIDER.—The term
18	"health care provider" means a provider who—
19	(A)(i) is a doctor of medicine or osteopathy
20	who is authorized to practice medicine or sur-
21	gery (as appropriate) by the State in which the
22	doctor practices; or
23	(ii) is any other person determined by the
24	Secretary to be capable of providing health care
25	services; and

- 1 (B) is not employed by an employer for 2 whom the provider issues certification under 3 this Act.
  - (7) Paid sick time.—The term "paid sick time" means an increment of compensated leave that can be earned by an employee for use during an absence from employment for any of the reasons described in paragraphs (1) through (4) of section 5(b).
    - (8) PARENT.—The term "parent" means a biological, foster, or adoptive parent of an employee, a stepparent of an employee, or a legal guardian or other person who stood in loco parentis to an employee when the employee was a child.
    - (9) Secretary.—The term "Secretary" means the Secretary of Labor.
    - (10) SEXUAL ASSAULT.—The term "sexual assault" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (42 U.S.C. 13925(a)).
- 21 (11) SPOUSE.—The term "spouse", with re-22 spect to an employee, has the meaning given such 23 term by the marriage laws of the State in which the 24 employee resides.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

1 (12) STALKING.—The term "stalking" has the 2 meaning given the term in section 40002(a) of the 3 Violence Against Women Act of 1994 (42 U.S.C. 4 13925(a)).

(13) VICTIM SERVICES ORGANIZATION.—The term "victim services organization" means a non-profit, nongovernmental organization that provides assistance to victims of domestic violence, sexual assault, or stalking or advocates for such victims, including a rape crisis center, an organization carrying out a domestic violence, sexual assault, or stalking prevention or treatment program, an organization operating a shelter or providing counseling services, or a legal services organization or other organization providing assistance through the legal process.

### 16 SEC. 5. PROVISION OF PAID SICK TIME.

- (a) Accrual of Paid Sick Time.—
- (1) In GENERAL.—An employer shall permit each employee employed by the employer to earn not less than 1 hour of paid sick time for every 30 hours worked, to be used as described in subsection (b). An employer shall not be required to permit an employee to earn, under this section, more than 56 hours of paid sick time in a calendar year, unless the employer chooses to set a higher limit.

## (2) Exempt employees.—

- (A) IN GENERAL.—Except as provided in paragraph (3), for purposes of this section, an employee who is exempt from overtime requirements under section 13(a)(1) of the Fair Labor Standards Act of 1938 (29 U.S.C. 213(a)(1)) shall be assumed to work 40 hours in each workweek.
- (B) Shorter Normal workweek.—If the normal workweek of such an employee is less than 40 hours, the employee shall earn paid sick time based upon that normal work week.
- (3) Dates of accrual and use.—Employees shall begin to earn paid sick time under this section at the commencement of their employment. An employee shall be entitled to use the earned paid sick time beginning on the 60th calendar day following commencement of the employee's employment. After that 60th calendar day, the employee may use the paid sick time as the time is earned. An employer may, at the discretion of the employer, loan paid sick time to an employee in advance of the earning of such time under this section by such employee.

## (4) Carryover.—

- 1 (A) IN GENERAL.—Except as provided in 2 subparagraph (B), paid sick time earned under 3 this section shall carry over from 1 calendar 4 year to the next.
  - (B) Construction.—This Act shall not be construed to require an employer to permit an employee to accrue more than 56 hours of earned paid sick time at a given time.
  - (5) Employers with existing policies.—
    Any employer with a paid leave policy who makes available an amount of paid leave that is sufficient to meet the requirements of this section and that may be used for the same purposes and under the same conditions as the purposes and conditions outlined in subsection (b) shall not be required to permit an employee to earn additional paid sick time under this section.
  - (6) Construction.—Nothing in this section shall be construed as requiring financial or other reimbursement to an employee from an employer upon the employee's termination, resignation, retirement, or other separation from employment for earned paid sick time that has not been used.
  - (7) REINSTATEMENT.—If an employee is separated from employment with an employer and is re-

- hired, within 12 months after that separation, by the same employer, the employer shall reinstate the employee's previously earned paid sick time. The employee shall be entitled to use the earned paid sick time and earn additional paid sick time at the re-
  - (8) Prohibition.—An employer may not require, as a condition of providing paid sick time under this Act, that the employee involved search for or find a replacement worker to cover the hours during which the employee is using paid sick time.

commencement of employment with the employer.

- 12 (b) Uses.—Paid sick time earned under this section13 may be used by an employee for any of the following:
  - (1) An absence resulting from a physical or mental illness, injury, or medical condition of the employee.
    - (2) An absence resulting from obtaining professional medical diagnosis or care, or preventive medical care, for the employee.
    - (3) An absence for the purpose of caring for a child, a parent, a spouse, or any other individual related by blood or affinity whose close association with the employee is the equivalent of a family relationship, who—

6

7

8

9

10

11

14

15

16

17

18

19

20

21

22

23

1	(A) has any of the conditions or needs for
2	diagnosis or care described in paragraph (1) or
3	(2); and
4	(B) in the case of someone who is not a
5	child, is otherwise in need of care.
6	(4) An absence resulting from domestic vio-
7	lence, sexual assault, or stalking, if the time is to—
8	(A) seek medical attention for the em-
9	ployee or the employee's child, parent, or
10	spouse, or an individual related to the employee
11	as described in paragraph (3), to recover from
12	physical or psychological injury or disability
13	caused by domestic violence, sexual assault, or
14	stalking;
15	(B) obtain or assist a related person de-
16	scribed in paragraph (3) in obtaining services
17	from a victim services organization;
18	(C) obtain or assist a related person de-
19	scribed in paragraph (3) in obtaining psycho-
20	logical or other counseling;
21	(D) seek relocation; or
22	(E) take legal action, including preparing
23	for or participating in any civil or criminal legal
24	proceeding related to or resulting from domestic
25	violence, sexual assault, or stalking.

1	(c) Scheduling.—An employee shall make a reason-
2	able effort to schedule a period of paid sick time under
3	this Act in a manner that does not unduly disrupt the
4	operations of the employer.
5	(d) Procedures.—
6	(1) In general.—Paid sick time shall be pro-
7	vided upon the oral or written request of an em-
8	ployee. Such request shall—
9	(A) include the expected duration of the
10	period of such time;
11	(B) in a case in which the need for such
12	period of time is foreseeable at least 7 days in
13	advance of such period, be provided at least 7
14	days in advance of such period; and
15	(C) otherwise, be provided as soon as prac-
16	ticable after the employee is aware of the need
17	for such period.
18	(2) Certification in General.—
19	(A) Provision.—
20	(i) In general.—Subject to subpara-
21	graph (C), an employer may require that a
22	request for paid sick time under this sec-
23	tion for a purpose described in paragraph
24	(1), $(2)$ , or $(3)$ of subsection $(b)$ be sup-
25	ported by a certification issued by the

1	health care provider of the eligible em-
2	ployee or of an individual described in sub-
3	section (b)(3), as appropriate, if the period
4	of such time covers more than 3 consecu-
5	tive workdays.
6	(ii) Timeliness.—The employee shall
7	provide a copy of such certification to the
8	employer in a timely manner, not later
9	than 30 days after the first day of the pe-
10	riod of time. The employer shall not delay
11	the commencement of the period of time on
12	the basis that the employer has not yet re-
13	ceived the certification.
14	(B) Sufficient certification.—
15	(i) In general.—A certification pro-
16	vided under subparagraph (A) shall be suf-
17	ficient if it states—
18	(I) the date on which the period
19	of time will be needed;
20	(II) the probable duration of the
21	period of time;
22	(III) the appropriate medical
23	facts within the knowledge of the
24	health care provider regarding the

1	condition involved, subject to clause
2	(ii); and
3	(IV)(aa) for purposes of paid sick
4	time under subsection (b)(1), a state-
5	ment that absence from work is medi-
6	cally necessary;
7	(bb) for purposes of such time
8	under subsection (b)(2), the dates on
9	which testing for a medical diagnosis
10	or care is expected to be given and the
11	duration of such testing or care; and
12	(ce) for purposes of such time
13	under subsection (b)(3), in the case of
14	time to care for someone who is not a
15	child, a statement that care is needed
16	for an individual described in such
17	subsection, and an estimate of the
18	amount of time that such care is
19	needed for such individual.
20	(ii) Limitation.—In issuing a certifi-
21	cation under subparagraph (A), a health
22	care provider shall make reasonable efforts
23	to limit the medical facts described in
24	clause (i)(III) that are disclosed in the cer-
25	tification to the minimum necessary to es-

1	tablish a need for the employee to utilize
2	paid sick time.
3	(C) REGULATIONS.—Regulations pre-
4	scribed under section 13 shall specify the man-
5	ner in which an employee who does not have
6	health insurance shall provide a certification for
7	purposes of this paragraph.
8	(D) CONFIDENTIALITY AND NONDISCLO-
9	SURE.—
10	(i) Protected Health Informa-
11	TION.—Nothing in this Act shall be con-
12	strued to require a health care provider to
13	disclose information in violation of section
14	1177 of the Social Security Act (42 U.S.C.
15	1320d-6) or the regulations promulgated
16	pursuant to section 264(c) of the Health
17	Insurance Portability and Accountability
18	Act of 1996 (42 U.S.C. 1320d–2 note).
19	(ii) Health information
20	RECORDS.—If an employer possesses
21	health information about an employee or
22	an employee's child, parent, spouse or
23	other individual described in subsection
24	(b)(3), such information shall—

1	(I) be maintained on a separate
2	form and in a separate file from other
3	personnel information;
4	(II) be treated as a confidential
5	medical record; and
6	(III) not be disclosed except to
7	the affected employee or with the per-
8	mission of the affected employee.
9	(3) CERTIFICATION IN THE CASE OF DOMESTIC
10	VIOLENCE, SEXUAL ASSAULT, OR STALKING.—
11	(A) In general.—An employer may re-
12	quire that a request for paid sick time under
13	this section for a purpose described in sub-
14	section (b)(4) be supported by 1 of the fol-
15	lowing forms of documentation:
16	(i) A police report indicating that the
17	employee, or a member of the employee's
18	family described in subsection (b)(4), was
19	a victim of domestic violence, sexual as-
20	sault, or stalking.
21	(ii) A court order protecting or sepa-
22	rating the employee or a member of the
23	employee's family described in subsection
24	(b)(4) from the perpetrator of an act of
25	domestic violence, sexual assault, or stalk-

1	ing, or other evidence from the court or
2	prosecuting attorney that the employee or
3	a member of the employee's family de-
4	scribed in subsection (b)(4) has appeared
5	in court or is scheduled to appear in court
6	in a proceeding related to domestic vio-
7	lence, sexual assault, or stalking.
8	(iii) Other documentation signed by
9	an employee or volunteer working for a vic-
10	tim services organization, an attorney, a
11	police officer, a medical professional, a so-
12	cial worker, an antiviolence counselor, or a
13	member of the clergy, affirming that the
14	employee or a member of the employee's
15	family described in subsection $(b)(4)$ is a
16	victim of domestic violence, sexual assault,
17	or stalking.
18	(B) REQUIREMENTS.—The requirements
19	of paragraph (2) shall apply to certifications
20	under this paragraph, except that—
21	(i) subclauses (III) and (IV) of sub-
22	paragraph (B)(i) and subparagraph (B)(ii)
23	of such paragraph shall not apply;
24	(ii) the certification shall state the
25	reason that the leave is required with the

1	facts to be disclosed limited to the min-
2	imum necessary to establish a need for the
3	employee to be absent from work, and the
4	employee shall not be required to explain
5	the details of the domestic violence, sexual
6	assault, or stalking involved; and
7	(iii) with respect to confidentiality
8	under subparagraph (D) of such para-
9	graph, any information provided to the em-
10	ployer under this paragraph shall be con-
11	fidential, except to the extent that any dis-
12	closure of such information is—
13	(I) requested or consented to in
14	writing by the employee; or
15	(II) otherwise required by appli-
16	cable Federal or State law.
17	SEC. 6. POSTING REQUIREMENT.
18	(a) In General.—Each employer shall post and
19	keep posted a notice, to be prepared or approved in ac-
20	cordance with procedures specified in regulations pre-
21	scribed under section 13, setting forth excerpts from, or
22	summaries of, the pertinent provisions of this Act includ-
23	ing—
24	(1) information describing paid sick time avail-
25	able to employees under this Act;

1	(2) information pertaining to the filing of an
2	action under this Act;
3	(3) the details of the notice requirement for a
4	foreseeable period of time under section 5(d)(1)(B);
5	and
6	(4) information that describes—
7	(A) the protections that an employee has
8	in exercising rights under this Act; and
9	(B) how the employee can contact the Sec-
10	retary (or other appropriate authority as de-
11	scribed in section 8) if any of the rights are vio-
12	lated.
13	(b) Location.—The notice described under sub-
14	section (a) shall be posted—
15	(1) in conspicuous places on the premises of the
16	employer, where notices to employees (including ap-
17	plicants) are customarily posted; or
18	(2) in employee handbooks.
19	(c) VIOLATION; PENALTY.—Any employer who will-
20	fully violates the posting requirements of this section shall
21	be subject to a civil fine in an amount not to exceed \$100
22	for each separate offense.
23	SEC. 7. PROHIBITED ACTS.
24	(a) Interference With Rights.—

1	(1) Exercise of rights.—It shall be unlawful
2	for any employer to interfere with, restrain, or deny
3	the exercise of, or the attempt to exercise, any right
4	provided under this Act, including—
5	(A) discharging or discriminating against
6	(including retaliating against) any individual,
7	including a job applicant, for exercising, or at-
8	tempting to exercise, any right provided under
9	this Act;
10	(B) using the taking of paid sick time
11	under this Act as a negative factor in an em-
12	ployment action, such as hiring, promotion, or
13	a disciplinary action; or
14	(C) counting the paid sick time under a
15	no-fault attendance policy or any other absence
16	control policy.
17	(2) DISCRIMINATION.—It shall be unlawful for
18	any employer to discharge or in any other manner
19	discriminate against (including retaliating against)
20	any individual, including a job applicant, for oppos-
21	ing any practice made unlawful by this Act.
22	(b) Interference With Proceedings or Inquir-
23	IES.—It shall be unlawful for any person to discharge or

24 in any other manner discriminate against (including retali-

1	ating against) any individual, including a job applicant,
2	because such individual—
3	(1) has filed an action, or has instituted or
4	caused to be instituted any proceeding, under or re-
5	lated to this Act;
6	(2) has given, or is about to give, any informa-
7	tion in connection with any inquiry or proceeding re-
8	lating to any right provided under this Act; or
9	(3) has testified, or is about to testify, in any
10	inquiry or proceeding relating to any right provided
11	under this Act.
12	(c) Construction.—Nothing in this section shall be
13	construed to state or imply that the scope of the activities
14	prohibited by section 105 of the Family and Medical Leave
15	Act of 1993 (29 U.S.C. 2615) is less than the scope of
16	the activities prohibited by this section.
17	SEC. 8. ENFORCEMENT AUTHORITY.
18	(a) In General.—
19	(1) Definition.—In this subsection:
20	(A) the term "employee" means an em-
21	ployee described in subparagraph (A) or (B) of
22	section $4(3)$ ; and
23	(B) the term "employer" means an em-
24	ployer described in subclause (I) or (II) of sec-
25	tion $4(4)(A)(i)$ .

## (2) Investigative authority.—

- (A) IN GENERAL.—To ensure compliance with the provisions of this Act, or any regulation or order issued under this Act, the Secretary shall have, subject to subparagraph (C), the investigative authority provided under section 11(a) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(a)), with respect to employers, employees, and other individuals affected.
- (B) Obligation to Keep and Preserve Records.—An employer shall make, keep, and preserve records pertaining to compliance with this Act in accordance with section 11(c) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(c)) and in accordance with regulations prescribed by the Secretary.
- (C) REQUIRED SUBMISSIONS GENERALLY LIMITED TO AN ANNUAL BASIS.—The Secretary shall not require, under the authority of this paragraph, an employer to submit to the Secretary any books or records more than once during any 12-month period, unless the Secretary has reasonable cause to believe there may exist a violation of this Act or any regula-

1	tion or order issued pursuant to this Act, or is
2	investigating a charge pursuant to paragraph
3	(4).
4	(D) Subpoena authority.—For the pur-
5	poses of any investigation provided for in this
6	paragraph, the Secretary shall have the sub-
7	poena authority provided for under section 9 of
8	the Fair Labor Standards Act of 1938 (29
9	U.S.C. 209).
10	(3) Civil action by employees or individ-
11	UALS.—
12	(A) RIGHT OF ACTION.—An action to re-
13	cover the damages or equitable relief prescribed
14	in subparagraph (B) may be maintained
15	against any employer in any Federal or State
16	court of competent jurisdiction by one or more
17	employees or individuals or their representative
18	for and on behalf of—
19	(i) the employees or individuals; or
20	(ii) the employees or individuals and
21	others similarly situated.
22	(B) Liability.—Any employer who vio-
23	lates section 7 (including a violation relating to
24	rights provided under section 5) shall be liable
25	to any employee or individual affected—

1	(i) for damages equal to—
2	(I) the amount of—
3	(aa) any wages, salary, em-
4	ployment benefits, or other com-
5	pensation denied or lost by rea-
6	son of the violation; or
7	(bb) in a case in which
8	wages, salary, employment bene-
9	fits, or other compensation have
10	not been denied or lost, any ac-
11	tual monetary losses sustained as
12	a direct result of the violation up
13	to a sum equal to 56 hours of
14	wages or salary for the employee
15	or individual;
16	(II) the interest on the amount
17	described in subclause (I) calculated
18	at the prevailing rate; and
19	(III) an additional amount as liq-
20	uidated damages; and
21	(ii) for such equitable relief as may be
22	appropriate, including employment, rein-
23	statement, and promotion.
24	(C) FEES AND COSTS.—The court in an
25	action under this paragraph shall, in addition to

any judgment awarded to the plaintiff, allow a reasonable attorney's fee, reasonable expert witness fees, and other costs of the action to be paid by the defendant.

## (4) ACTION BY THE SECRETARY.—

- (A) ADMINISTRATIVE ACTION.—The Secretary shall receive, investigate, and attempt to resolve complaints of violations of section 7 (including a violation relating to rights provided under section 5) in the same manner that the Secretary receives, investigates, and attempts to resolve complaints of violations of sections 6 and 7 of the Fair Labor Standards Act of 1938 (29 U.S.C. 206 and 207).
- (B) CIVIL ACTION.—The Secretary may bring an action in any court of competent jurisdiction to recover the damages described in paragraph (3)(B)(i).
- (C) Sums recovered.—Any sums recovered by the Secretary pursuant to subparagraph (B) shall be held in a special deposit account and shall be paid, on order of the Secretary, directly to each employee or individual affected. Any such sums not paid to an employee or individual affected because of inability to do so

within a period of 3 years shall be deposited into the Treasury of the United States as miscellaneous receipts.

## (5) Limitation.—

- (A) IN GENERAL.—Except as provided in subparagraph (B), an action may be brought under paragraph (3), (4), or (6) not later than 2 years after the date of the last event constituting the alleged violation for which the action is brought.
- (B) WILLFUL VIOLATION.—In the case of an action brought for a willful violation of section 7 (including a willful violation relating to rights provided under section 5), such action may be brought within 3 years of the date of the last event constituting the alleged violation for which such action is brought.
- (C) COMMENCEMENT.—In determining when an action is commenced under paragraph (3), (4), or (6) for the purposes of this paragraph, it shall be considered to be commenced on the date when the complaint is filed.
- (6) ACTION FOR INJUNCTION BY SECRETARY.—
  The district courts of the United States shall have

1	jurisdiction,	for	cause	shown,	in	an	action	brought
2	by the Secre	tary						

- (A) to restrain violations of section 7 (including a violation relating to rights provided under section 5), including the restraint of any withholding of payment of wages, salary, employment benefits, or other compensation, plus interest, found by the court to be due to employees or individuals eligible under this Act; or
- (B) to award such other equitable relief as may be appropriate, including employment, reinstatement, and promotion.
- (7) SOLICITOR OF LABOR.—The Solicitor of Labor may appear for and represent the Secretary on any litigation brought under paragraph (4) or (6).
- (8) GOVERNMENT ACCOUNTABILITY OFFICE AND LIBRARY OF CONGRESS.—Notwithstanding any other provision of this subsection, in the case of the Government Accountability Office and the Library of Congress, the authority of the Secretary of Labor under this subsection shall be exercised respectively by the Comptroller General of the United States and the Librarian of Congress.

- 1 (b) Employees Covered by Congressional Ac-
- 2 COUNTABILITY ACT OF 1995.—The powers, remedies, and
- 3 procedures provided in the Congressional Accountability
- 4 Act of 1995 (2 U.S.C. 1301 et seq.) to the Board (as de-
- 5 fined in section 101 of that Act (2 U.S.C. 1301)), or any
- 6 person, alleging a violation of section 202(a)(1) of that
- 7 Act (2 U.S.C. 1312(a)(1)) shall be the powers, remedies,
- 8 and procedures this Act provides to that Board, or any
- 9 person, alleging an unlawful employment practice in viola-
- 10 tion of this Act against an employee described in section
- 11 4(3)(C).
- 12 (c) Employees Covered by Chapter 5 of Title
- 13 3, United States Code.—The powers, remedies, and
- 14 procedures provided in chapter 5 of title 3, United States
- 15 Code, to the President, the Merit Systems Protection
- 16 Board, or any person, alleging a violation of section
- 17 412(a)(1) of that title, shall be the powers, remedies, and
- 18 procedures this Act provides to the President, that Board,
- 19 or any person, respectively, alleging an unlawful employ-
- 20 ment practice in violation of this Act against an employee
- 21 described in section 4(3)(D).
- 22 (d) Employees Covered by Chapter 63 of Title
- 23 5, United States Code.—The powers, remedies, and
- 24 procedures provided in title 5, United States Code, to an
- 25 employing agency, provided in chapter 12 of that title to

- 1 the Merit Systems Protection Board, or provided in that
- 2 title to any person, alleging a violation of chapter 63 of
- 3 that title, shall be the powers, remedies, and procedures
- 4 this Act provides to that agency, that Board, or any per-
- 5 son, respectively, alleging an unlawful employment prac-
- 6 tice in violation of this Act against an employee described
- 7 in section 4(3)(E).
- 8 (e) Remedies for State Employees.—
- 9 (1) Waiver of Sovereign immunity.—A 10 State's receipt or use of Federal financial assistance 11 for any program or activity of a State shall con-12 stitute a waiver of sovereign immunity, under the 13 11th amendment to the Constitution or otherwise, to 14 a suit brought by an employee of that program or 15 activity under this Act for equitable, legal, or other 16 relief authorized under this Act.
  - (2) OFFICIAL CAPACITY.—An official of a State may be sued in the official capacity of the official by any employee who has complied with the procedures under subsection (a)(3), for injunctive relief that is authorized under this Act. In such a suit the court may award to the prevailing party those costs authorized by section 722 of the Revised Statutes (42 U.S.C. 1988).

18

19

20

21

22

23

1	(3) APPLICABILITY.—With respect to a par-
2	ticular program or activity, paragraph (1) applies to
3	conduct occurring on or after the day, after the date
4	of enactment of this Act, on which a State first re-
5	ceives or uses Federal financial assistance for that
6	program or activity.
7	(4) Definition of Program or Activity.—In
8	this subsection, the term "program or activity" has
9	the meaning given the term in section 606 of the
10	Civil Rights Act of 1964 (42 U.S.C. 2000d-4a).
11	SEC. 9. COLLECTION OF DATA ON PAID SICK TIME AND
12	FURTHER STUDY.
13	(a) Compilation of Information.—Effective 90
14	days after the date of enactment of this Act, the Commis-
15	sioner of Labor Statistics shall annually compile informa-
16	tion on the following:
17	(1) The number of employees who used paid
17 18	
	(1) The number of employees who used paid
18	(1) The number of employees who used paid sick time.
18 19	<ul><li>(1) The number of employees who used paid sick time.</li><li>(2) The number of hours of paid sick time</li></ul>
18 19 20	<ul><li>(1) The number of employees who used paid sick time.</li><li>(2) The number of hours of paid sick time used.</li></ul>

1	(4) The demographic characteristics of employ-
2	ees who were eligible for and who used paid sick
3	time.
4	(b) GAO STUDY.—
5	(1) IN GENERAL.—The Comptroller General of
6	the United States shall annually conduct a study to
7	determine the following:
8	(A)(i) The number of days employees used
9	paid sick time and the reasons for the use.
10	(ii) The number of employees who used the
11	paid sick time for periods of time covering more
12	than 3 consecutive workdays.
13	(B) The cost and benefits to employers of
14	implementing the paid sick time policies.
15	(C) The cost to employees of providing cer-
16	tification to obtain the paid sick time.
17	(D) The benefits of the paid sick time to
18	employees and their family members, including
19	effects on employees' ability to care for their
20	family members or to provide for their own
21	health needs.
22	(E) Whether the paid sick time affected
23	employees' ability to sustain an adequate in-
24	come while meeting needs of the employees and
25	their family members.

1	(F) Whether employers who administered
2	paid sick time policies prior to the date of en-
3	actment of this Act were affected by the provi-
4	sions of this Act.
5	(G) Whether other types of leave were af-
6	fected by this Act.
7	(H) Whether paid sick time affected reten-
8	tion and turnover and costs of presenteeism.
9	(I) Whether the paid sick time increased
10	the use of less costly preventive medical care
11	and lowered the use of emergency room care.
12	(J) Whether the paid sick time reduced the
13	number of children sent to school when the chil-
14	dren were sick.
15	(2) AGGREGATING DATA.—The data collected
16	under subparagraphs (A) and (D) of paragraph (1)
17	shall be aggregated by gender, race, disability, earn-
18	ings level, age, marital status, family type, including
19	parental status, and industry.
20	(3) Reports.—
21	(A) In General.—Not later than 18
22	months after the date of enactment of this Act,
23	the Comptroller General of the United States
24	shall prepare and submit a report to the appro-
25	priate committees of Congress concerning the

results of the study conducted pursuant to paragraph (1) and the data aggregated under paragraph (2).

(B) Followup Report.—Not later than 5 years after the date of enactment of this Act, the Comptroller General of the United States shall prepare and submit a followup report to the appropriate committees of Congress concerning the results of the study conducted pursuant to paragraph (1) and the data aggregated under paragraph (2).

### 12 SEC. 10. EFFECT ON OTHER LAWS.

- 13 (a) Federal and State Antidiscrimination
- 14 Laws.—Nothing in this Act shall be construed to modify
- 15 or affect any Federal or State law prohibiting discrimina-
- 16 tion on the basis of race, religion, color, national origin,
- 17 sex, age, or disability.
- 18 (b) STATE AND LOCAL LAWS.—Nothing in this Act
- 19 shall be construed to supersede (including preempting)
- 20 any provision of any State or local law that provides great-
- 21 er paid sick time or leave rights (including greater paid
- 22 sick time or leave, or greater coverage of those eligible for
- 23 paid sick time or leave) than the rights established under
- 24 this Act.

4

5

6

7

8

9

10

## 1 SEC. 11. EFFECT ON EXISTING EMPLOYMENT BENEFITS.

- 2 (a) More Protective.—Nothing in this Act shall
- 3 be construed to diminish the obligation of an employer to
- 4 comply with any contract, collective bargaining agreement,
- 5 or any employment benefit program or plan that provides
- 6 greater paid sick leave or other leave rights to employees
- 7 or individuals than the rights established under this Act.
- 8 (b) Less Protective.—The rights established for
- 9 employees under this Act shall not be diminished by any
- 10 contract, collective bargaining agreement, or any employ-
- 11 ment benefit program or plan.
- 12 SEC. 12. ENCOURAGEMENT OF MORE GENEROUS LEAVE
- 13 **POLICIES.**
- 14 Nothing in this Act shall be construed to discourage
- 15 employers from adopting or retaining leave policies more
- 16 generous than policies that comply with the requirements
- 17 of this Act.
- 18 SEC. 13. REGULATIONS.
- 19 (a) IN GENERAL.—
- 20 (1) Authority.—Except as provided in para-
- 21 graph (2), not later than 180 days after the date of
- 22 enactment of this Act, the Secretary shall prescribe
- such regulations as are necessary to carry out this
- Act with respect to employees described in subpara-
- 25 graph (A) or (B) of section 4(3) and other individ-

- uals affected by employers described in subclause (I) or (II) of section 4(4)(A)(i).
- 3 (2) GOVERNMENT ACCOUNTABILITY OFFICE; LI-4 BRARY OF CONGRESS.—The Comptroller General of 5 the United States and the Librarian of Congress 6 shall prescribe the regulations with respect to em-7 ployees of the Government Accountability Office and 8 the Library of Congress, respectively and other indi-9 viduals affected by the Comptroller General of the 10 United States and the Librarian of Congress, re-11 spectively.
- 12 (b) Employees Covered by Congressional Ac-13 countability Act of 1995.—
- 14 (1) AUTHORITY.—Not later than 120 days 15 after the date of enactment of this Act, the Board 16 of Directors of the Office of Compliance shall pre-17 scribe (in accordance with section 304 of the Con-18 gressional Accountability Act of 1995 (2 U.S.C. 19 1384)) such regulations as are necessary to carry 20 out this Act with respect to employees described in 21 section 4(3)(C) and other individuals affected by em-22 ployers described in section 4(4)(A)(i)(III).
  - (2) AGENCY REGULATIONS.—The regulations prescribed under paragraph (1) shall be the same as substantive regulations promulgated by the Sec-

24

- retary to carry out this Act except insofar as the Board may determine, for good cause shown and stated together with the regulations prescribed under paragraph (1), that a modification of such regulations would be more effective for the imple-
- 6 mentation of the rights and protections involved
- 7 under this section.
- 8 (c) Employees Covered by Chapter 5 of Title
- 9 3, United States Code.—
- 10 (1) AUTHORITY.—Not later than 120 days
  11 after the date of enactment of this Act, the Presi12 dent (or the designee of the President) shall pre13 scribe such regulations as are necessary to carry out
  14 this Act with respect to employees described in sec15 tion 4(3)(D) and other individuals affected by em16 ployers described in section 4(4)(A)(i)(IV).
  - (2) AGENCY REGULATIONS.—The regulations prescribed under paragraph (1) shall be the same as substantive regulations promulgated by the Secretary to carry out this Act except insofar as the President (or designee) may determine, for good cause shown and stated together with the regulations prescribed under paragraph (1), that a modification of such regulations would be more effective

18

19

20

21

22

23

- 1 for the implementation of the rights and protections
- 2 involved under this section.
- 3 (d) Employees Covered by Chapter 63 of Title
- 4 5, United States Code.—
- 5 (1) Authority.—Not later than 120 days
- 6 after the date of enactment of this Act, the Director
- 7 of the Office of Personnel Management shall pre-
- 8 scribe such regulations as are necessary to carry out
- 9 this Act with respect to employees described in sec-
- tion 4(3)(E) and other individuals affected by em-
- ployers described in section 4(4)(A)(i)(V).
- 12 (2) AGENCY REGULATIONS.—The regulations
- prescribed under paragraph (1) shall be the same as
- substantive regulations promulgated by the Sec-
- retary to carry out this Act except insofar as the Di-
- rector may determine, for good cause shown and
- stated together with the regulations prescribed
- under paragraph (1), that a modification of such
- regulations would be more effective for the imple-
- 20 mentation of the rights and protections involved
- 21 under this section.
- 22 SEC. 14. EFFECTIVE DATES.
- 23 (a) Effective Date.—This Act shall take effect 6
- 24 months after the date of issuance of regulations under sec-
- 25 tion 13(a)(1).

1	(b) COLLECTIVE BARGAINING AGREEMENTS.—In the
2	case of a collective bargaining agreement in effect on the
3	effective date prescribed by subsection (a), this Act shall
4	take effect on the earlier of—
5	(1) the date of the termination of such agree-
6	ment; or
7	(2) the date that occurs 18 months after the
8	date of issuance of regulations under section
9	13(a)(1).

 $\bigcirc$