112TH CONGRESS 1ST SESSION

S. 1118

To authorize the construction and maintenance of levees on property acquired under hazard mitigation grant programs of the Federal Emergency Management Agency.

IN THE SENATE OF THE UNITED STATES

May 26, 2011

Mr. Hoeven (for himself, Mr. Conrad, Mr. Cornyn, Mr. Wicker, Ms. Klobuchar, Mr. Alexander, Mr. Enzi, Mr. Franken, Mr. Portman, Mr. Johanns, and Mr. Sessions) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To authorize the construction and maintenance of levees on property acquired under hazard mitigation grant programs of the Federal Emergency Management Agency.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "FEMA Common Sense
- 5 and Cost Effectiveness Act of 2011".
- 6 SEC. 2. CONSTRUCTION AND MAINTENANCE OF LEVEES.
- 7 (a) Stafford Act.—

1	(1) Predisaster mitigation program.—Sec-
2	tion 203(e) of the Robert T. Stafford Disaster Relief
3	and Emergency Assistance Act (42 U.S.C. 5133(e))
4	is amended by adding at the end the following:
5	"(3) Construction of Levees on acquired
6	LANDS.—Subject to paragraph (4), and notwith-
7	standing any requirement that property acquired or
8	accepted under this section be dedicated and main-
9	tained in perpetuity as open space for the conserva-
10	tion of natural flood plain functions, if financial as-
11	sistance provided under this section is used to ac-
12	quire or accept property for open space purposes,
13	the President may permit the construction or main-
14	tenance on the property of—
15	"(A) a levee that is federally owned and
16	operated;
17	"(B) a permanent levee that is federally
18	constructed and non-federally operated and
19	maintained;
20	"(C) a levee—
21	"(i) that is federally constructed as a
22	nonpermanent levee;
23	"(ii) that a non-Federal entity desires
24	to operate and maintain as a permanent
25	levee; and

1	"(iii) the owners of which—
2	"(I) are participating in the
3	emergency response to natural disas-
4	ters program established under sec-
5	tion 5 of the Act entitled 'An Act au-
6	thorizing the construction of certain
7	public works on rivers and harbors for
8	flood control, and for other purposes',
9	approved August 18, 1941 (33 U.S.C.
10	701n); or
11	"(II) begin participating in the
12	program described in subclause (I)
13	within a reasonable period of time, as
14	determined by the President, after the
15	date on which the levee is constructed:
16	and
17	"(D) a non-Federal levee the owners of
18	which are participating in the program de-
19	scribed in subparagraph (C)(iii)(I).
20	"(4) Downstream communities.—The Presi-
21	dent may deny an application to construct or main-
22	tain a levee described in paragraph (3) if the levee
23	poses a significant threat of harm to downstream
24	communities.".

1	(2) Hazard mitigation grant program.—
2	Section 404(b) of the Robert T. Stafford Disaster
3	Relief and Emergency Assistance Act (42 U.S.C.
4	5170c(b)) is amended—
5	(A) in paragraph (2)(B)—
6	(i) in clause (i), by inserting "except
7	for the construction or maintenance of a
8	structure described in clause (ii) (including
9	a levee)," before "any property"; and
10	(ii) in clause (ii)—
11	(I) in subclause (II), by striking
12	"or" at the end;
13	(II) by redesignating subclause
14	(III) as subclause (IV); and
15	(iii) by inserting after subclause (II)
16	the following:
17	"(III) subject to paragraph (5), a
18	levee described in paragraph (4); or";
19	and
20	(B) by adding at the end the following:
21	"(4) Levees.—A levee described in this para-
22	graph is—
23	"(A) a levee that is federally owned and
24	operated;

1	"(B) a permanent levee that is federally
2	constructed and non-federally operated and
3	maintained;
4	"(C) a levee—
5	"(i) that is federally constructed as a
6	nonpermanent levee;
7	"(ii) that a non-Federal entity desires
8	to operate and maintain as a permanent
9	levee; and
10	"(iii) the owners of which—
11	"(I) are participating in the
12	emergency response to natural disas-
13	ters program established under sec-
14	tion 5 of the Act entitled 'An Act au-
15	thorizing the construction of certain
16	public works on rivers and harbors for
17	flood control, and for other purposes',
18	approved August 18, 1941 (33 U.S.C.
19	701n); or
20	"(II) begin participating in the
21	program described in subclause (I)
22	within a reasonable period of time, as
23	determined by the President, after the
24	date on which the levee is constructed;
25	and

1	"(D) a non-Federal levee the owners of
2	which are participating in the program de-
3	scribed in subparagraph (C)(iii)(I).
4	"(5) Downstream communities.—The Presi-
5	dent may deny an application to construct or main-
6	tain a levee described in paragraph (4) if the levee
7	poses a significant threat of harm to downstream
8	communities.".
9	(b) Construction of Levees Under Hazard
10	MITIGATION PROGRAMS RELATING TO FLOODS.—
11	(1) Flood mitigation assistance.—Section
12	1366 of the National Flood Insurance Act of 1968
13	(42 U.S.C. 4104c) is amended by adding at the end
14	the following:
15	"(n) Construction of Levees on Acquired
16	Lands.—
17	"(1) In general.—Subject to paragraph (2),
18	and notwithstanding any requirement that property
19	acquired or accepted under this section be dedicated
20	and maintained in perpetuity as open space for the
21	conservation of natural flood plain functions, if the
22	mitigation activities funded under subsection (a) in-
23	clude the acquisition or acceptance of property for
24	open space purposes, the Administrator may permit

1	the construction or maintenance on the property
2	of—
3	"(A) a levee that is federally owned and
4	operated;
5	"(B) a permanent levee that is federally
6	constructed and non-federally operated and
7	maintained;
8	"(C) a levee—
9	"(i) that is federally constructed as a
10	nonpermanent levee;
11	"(ii) that a non-Federal entity desires
12	to operate and maintain as a permanent
13	levee; and
14	"(iii) the owners of which—
15	"(I) are participating in the
16	emergency response to natural disas-
17	ters program established under sec-
18	tion 5 of the Act entitled 'An Act au-
19	thorizing the construction of certain
20	public works on rivers and harbors for
21	flood control, and for other purposes'
22	approved August 18, 1941 (33 U.S.C.
23	701n); or
24	"(II) begin participating in the
25	program described in subclause (I)

1	within a reasonable period of time, as
2	determined by the Administrator,
3	after the date on which the levee is
4	constructed; and
5	"(D) a non-Federal levee the owners of
6	which are participating in the program de-
7	scribed in subparagraph (C)(iii)(I).
8	"(2) Downstream communities.—The Ad-
9	ministrator may deny an application to construct or
10	maintain a levee described in paragraph (1) if the
11	levee poses a significant threat of harm to down-
12	stream communities.".
13	(2) Grants for repetitive insurance
14	CLAIM PROPERTIES.—Section 1323 of the National
15	Flood Insurance Act of 1968 (42 U.S.C. 4030) is
16	amended by adding at the end the following:
17	"(c) Construction of Levees on Acquired
18	Lands.—
19	"(1) In general.—Subject to paragraph (2),
20	and notwithstanding any requirement that property
21	acquired or accepted under this section be dedicated
22	and maintained in perpetuity as open space for the
23	conservation of natural flood plain functions, if the
24	mitigation activities funded under subsection (a) in-
25	clude the acquisition or acceptance of property for

1	open space purposes, the Administrator may permit
2	the construction or maintenance on the property
3	of—
4	"(A) a levee that is federally owned and
5	operated;
6	"(B) a permanent levee that is federally
7	constructed and non-federally operated and
8	maintained;
9	"(C) a levee—
10	"(i) that is federally constructed as a
11	nonpermanent levee;
12	"(ii) that a non-Federal entity desires
13	to operate and maintain as a permanent
14	levee; and
15	"(iii) the owners of which—
16	"(I) are participating in the
17	emergency response to natural disas-
18	ters program established under sec-
19	tion 5 of the Act entitled 'An Act au-
20	thorizing the construction of certain
21	public works on rivers and harbors for
22	flood control, and for other purposes',
23	approved August 18, 1941 (33 U.S.C.
24	701n); or

1	"(II) begin participating in the
2	program described in subclause (I)
3	within a reasonable period of time, as
4	determined by the Administrator,
5	after the date on which the levee is
6	constructed; and
7	"(D) a non-Federal levee the owners of
8	which are participating in the program de-
9	scribed in subparagraph (C)(iii)(I).
10	"(2) Downstream communities.—The Ad-
11	ministrator may deny an application to construct or
12	maintain a levee described in paragraph (1) if the
13	levee poses a significant threat of harm to down-
14	stream communities.".
15	(3) Severe repetitive loss program.—Sec-
16	tion 1361A(g) of the National Flood Insurance Act
17	of 1968 (42 U.S.C. 4102a(g)) is amended—
18	(A) in paragraph (1), by striking the pe-
19	riod at the end and inserting the following: ",
20	including that, subject to paragraph (5), and
21	notwithstanding any requirement that property
22	acquired or accepted under this section be dedi-
23	cated and maintained in perpetuity as open
24	space for the conservation of natural flood plain
25	functions, the Administrator may permit the

1	construction or maintenance on such property
2	of—
3	"(A) a levee that is federally owned and
4	operated;
5	"(B) a permanent levee that is federally
6	constructed and non-federally operated and
7	maintained;
8	"(C) a levee—
9	"(i) that is federally constructed as a
10	nonpermanent levee;
11	"(ii) that a non-Federal entity desires
12	to operate and maintain as a permanent
13	levee; and
14	"(iii) the owners of which—
15	"(I) are participating in the
16	emergency response to natural disas-
17	ters program established under sec-
18	tion 5 of the Act entitled 'An Act au-
19	thorizing the construction of certain
20	public works on rivers and harbors for
21	flood control, and for other purposes',
22	approved August 18, 1941 (33 U.S.C.
23	701n); or
24	"(II) begin participating in the
25	program described in subclause (I)

1	within a reasonable period of time, as
2	determined by the Administrator,
3	after the date on which the levee is
4	constructed; and
5	"(D) a non-Federal levee the owners of
6	which are participating in the program de-
7	scribed in subparagraph (C)(iii)(I)."; and
8	(B) by adding at the end the following:
9	"(5) Downstream communities.—The Ad-
10	ministrator may deny an application to construct or
11	maintain a levee described in paragraph (1) if the
12	levee poses a significant threat of harm to down-
13	stream communities.".
14	(c) Applicability of Amendments.—The amend-
15	ments made by this section shall apply to all property ac-
16	quired or accepted pursuant to section 203 or 404 of the
17	Robert T. Stafford Disaster Relief and Emergency Assist-
18	ance Act (42 U.S.C. 5133 and 5170c) or section 1323,
19	1366, or 1361A of the National Flood Insurance Act of
20	1968 (42 U.S.C. 4030, 4104c, and 4102a) before, on, or
21	after the date of enactment of this Act.

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