# Calendar No. 365 <sup>113TH CONGRESS</sup> H. CON. RES. 96

# IN THE SENATE OF THE UNITED STATES

April 11, 2014

Received and referred to the Committee on the Budget; committee discharged pursuant to Section 300 of the Congressional Budget Act; placed on the calendar

# **CONCURRENT RESOLUTION**

Establishing the budget for the United States Government for fiscal year 2015 and setting forth appropriate budgetary levels for fiscal years 2016 through 2024.

1 Resolved by the House of Representatives (the Senate

2 concurring),

3 SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET

4

#### FOR FISCAL YEAR 2015.

5 (a) DECLARATION.—The Congress determines and 6 declares that this concurrent resolution establishes the 7 budget for fiscal year 2015 and sets forth appropriate 8 budgetary levels for fiscal years 2016 through 2024.

## 1 (b) TABLE OF CONTENTS.—The table of contents for

### 2 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2015.

#### TITLE I—RECOMMENDED LEVELS AND AMOUNTS

- Sec. 101. Recommended levels and amounts.
- Sec. 102. Major functional categories.

#### TITLE II—RECOMMENDED LONG-TERM LEVELS

Sec. 201. Long-term budgeting.

#### TITLE III—RESERVE FUNDS

- Sec. 301. Reserve fund for the repeal of the 2010 health care laws.
- Sec. 302. Deficit-neutral reserve fund for the reform of the 2010 health care laws.
- Sec. 303. Deficit-neutral reserve fund related to the Medicare provisions of the 2010 health care laws.
- Sec. 304. Deficit-neutral reserve fund for the sustainable growth rate of the Medicare program.
- Sec. 305. Deficit-neutral reserve fund for reforming the tax code.
- Sec. 306. Deficit-neutral reserve fund for trade agreements.
- Sec. 307. Deficit-neutral reserve fund for revenue measures.
- Sec. 308. Deficit-neutral reserve fund for rural counties and schools.
- Sec. 309. Deficit-neutral reserve fund for transportation.
- Sec. 310. Deficit-neutral reserve fund to reduce poverty and increase opportunity and upward mobility.

#### TITLE IV—ESTIMATES OF DIRECT SPENDING

Sec. 401. Direct spending.

#### TITLE V—BUDGET ENFORCEMENT

- Sec. 501. Limitation on advance appropriations.
- Sec. 502. Concepts and definitions.
- Sec. 503. Adjustments of aggregates, allocations, and appropriate budgetary levels.
- Sec. 504. Limitation on long-term spending.
- Sec. 505. Budgetary treatment of certain transactions.
- Sec. 506. Application and effect of changes in allocations and aggregates.
- Sec. 507. Congressional Budget Office estimates.
- Sec. 508. Transfers from the general fund of the Treasury to the Highway Trust Fund that increase public indebtedness.
- Sec. 509. Separate allocation for overseas contingency operations/global war on terrorism.
- Sec. 510. Exercise of rulemaking powers.

#### TITLE VI—POLICY STATEMENTS

- Sec. 601. Policy statement on economic growth and job creation.
- Sec. 602. Policy statement on tax reform.
- Sec. 603. Policy statement on replacing the President's health care law.
- Sec. 604. Policy statement on Medicare.

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Sec. 605. Policy statement on Social Security. Sec. 606. Policy statement on higher education and workforce development opportunity. Sec. 607. Policy statement on deficit reduction through the cancellation of unobligated balances. Sec. 608. Policy statement on responsible stewardship of taxpayer dollars. Sec. 609. Policy statement on deficit reduction through the reduction of unnecessary and wasteful spending. Sec. 610. Policy statement on unauthorized spending. Sec. 611. Policy statement on Federal regulatory policy. Sec. 612. Policy statement on trade. Sec. 613. No budget, no pay. TITLE I—RECOMMENDED 1 LEVELS AND AMOUNTS 2 3 SEC. 101. RECOMMENDED LEVELS AND AMOUNTS. 4 The following budgetary levels are appropriate for 5 each of fiscal years 2015 through 2024: 6 (1) FEDERAL REVENUES.—For purposes of the 7 enforcement of this concurrent resolution: 8 (A) The recommended levels of Federal 9 revenues are as follows: 10 Fiscal year 2015: \$2,533,841,000,000. 11 Fiscal year 2016: \$2,676,038,000,000. 12 Fiscal year 2017: \$2,789,423,000,000. 13 Fiscal year 2018: \$2,890,308,000,000. 14 Fiscal year 2019: \$3,014,685,000,000. 15 Fiscal year 2020: \$3,148,637,000,000. 16 Fiscal year 2021: \$3,294,650,000,000. 17 Fiscal year 2022: \$3,456,346,000,000. 18 Fiscal year 2023: \$3,626,518,000,000. 19 Fiscal year 2024: \$3,807,452,000,000.

1	(B) The amounts by which the aggregate
2	levels of Federal revenues should be changed
3	are as follows:
4	Fiscal year 2015: \$0.
5	Fiscal year 2016: \$0.
6	Fiscal year 2017: \$0.
7	Fiscal year 2018: \$0.
8	Fiscal year 2019: \$0.
9	Fiscal year 2020: \$0.
10	Fiscal year 2021: \$0.
11	Fiscal year 2022: \$0.
12	Fiscal year 2023: \$0.
13	Fiscal year 2024: \$0.
14	(2) New Budget Authority.—For purposes
15	of the enforcement of this concurrent resolution, the
16	appropriate levels of total new budget authority are
17	as follows:
18	Fiscal year 2015: \$2,842,226,000,000.
19	Fiscal year 2016: \$2,858,059,000,000.
20	Fiscal year 2017: \$2,957,321,000,000.
21	Fiscal year 2018: \$3,059,410,000,000.
22	Fiscal year 2019: \$3,210,987,000,000.
23	Fiscal year 2020: \$3,360,435,000,000.
24	Fiscal year 2021: \$3,460,524,000,000.
25	Fiscal year 2022: \$3,587,380,000,000.

1	Fiscal year 2023: \$3,660,151,000,000.
2	Fiscal year 2024: \$3,706,695,000,000.
3	(3) BUDGET OUTLAYS.—For purposes of the
4	enforcement of this concurrent resolution, the appro-
5	priate levels of total budget outlays are as follows:
6	Fiscal year 2015: \$2,920,026,000,000.
7	Fiscal year 2016: \$2,889,484,000,000.
8	Fiscal year 2017: \$2,949,261,000,000.
9	Fiscal year 2018: \$3,034,773,000,000.
10	Fiscal year 2019: \$3,185,472,000,000.
11	Fiscal year 2020: \$3,320,927,000,000.
12	Fiscal year 2021: \$3,433,392,000,000.
13	Fiscal year 2022: \$3,577,963,000,000.
14	Fiscal year 2023: \$3,632,642,000,000.
15	Fiscal year 2024: \$3,676,374,000,000.
16	(4) Deficits (on-budget).—For purposes of
17	the enforcement of this concurrent resolution, the
18	amounts of the deficits (on-budget) are as follows:
19	Fiscal year 2015: -\$386,186,000,000.
20	Fiscal year 2016: -\$213,446,000,000.
21	Fiscal year 2017: -\$159,838,000,000.
22	Fiscal year 2018: -\$144,466,000,000.
23	Fiscal year 2019: -\$170,787,000,000.
24	Fiscal year 2020: -\$172,290,000,000.
25	Fiscal year 2021: -\$138,741,000,000.

1	Fiscal year 2022: -\$121,617,000,000.
2	Fiscal year 2023: -\$6,124,000,000.
3	Fiscal year 2024: \$131,078,000,000.
4	(5) DEBT SUBJECT TO LIMIT.—The appropriate
5	levels of the public debt are as follows:
6	Fiscal year 2015: \$18,304,357,000,000.
7	Fiscal year 2016: \$18,627,533,000,000.
8	Fiscal year 2017: \$19,172,590,000,000.
9	Fiscal year 2018: \$19,411,553,000,000.
10	Fiscal year 2019: \$19,773,917,000,000.
11	Fiscal year 2020: \$20,227,349,000,000.
12	Fiscal year 2021: \$20,449,374,000,000.
13	Fiscal year 2022: \$20,822,448,000,000.
14	Fiscal year 2023: \$20,981,807,000,000.
15	Fiscal year 2024: \$21,089,365,000,000.
16	(6) DEBT HELD BY THE PUBLIC.—The appro-
17	priate levels of debt held by the public are as follows:
18	Fiscal year 2015: \$13,213,000,000,000.
19	Fiscal year 2016: \$13,419,000,000,000.
20	Fiscal year 2017: \$13,800,000,000,000.
21	Fiscal year 2018: \$13,860,000,000,000.
22	Fiscal year 2019: \$14,080,000,000,000.
23	Fiscal year 2020: \$14,427,000,000,000.
24	Fiscal year 2021: \$14,579,000,000,000.
25	Fiscal year 2022: \$14,940,000,000,000.

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1	Fiscal year 2023: \$15,080,000,000,000.
2	Fiscal year 2024: \$15,176,000,000,000.
3	SEC. 102. MAJOR FUNCTIONAL CATEGORIES.
4	The Congress determines and declares that the ap-
5	propriate levels of new budget authority and outlays for
6	fiscal years 2015 through 2024 for each major functional
7	category are:
8	(1) National Defense (050):
9	Fiscal year 2015:
10	(A) New budget authority,
11	\$528,927,000,000.
12	(B) Outlays, \$566,503,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	\$573,792,000,000.
16	(B) Outlays, \$573,064,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	\$597, 895, 000, 000.
20	(B) Outlays, \$584,252,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	\$611,146,000,000.
24	(B) Outlays, \$593,795,000,000.
25	Fiscal year 2019:

budget authority, 1  $(\mathbf{A})$ New 2 \$624,416,000,000. 3 (B) Outlays, \$611,902,000,000. Fiscal year 2020: 4 budget 5  $(\mathbf{A})$ New authority, \$638,697,000,000. 6 (B) Outlays, \$626,175,000,000. 7 Fiscal year 2021: 8 9 budget authority, New (A) 10 \$653,001,000,000. (B) Outlays, \$640,499,000,000. 11 Fiscal year 2022: 12 13 authority,  $(\mathbf{A})$ New budget 14 \$669,967,000,000. (B) Outlays, \$661,181,000,000. 15 Fiscal year 2023: 16 17 New budget (A) authority, 18 \$687,393,000,000. 19 (B) Outlays, \$672,922,000,000. Fiscal year 2024: 20 21  $(\mathbf{A})$ New budget authority, \$706,218,000,000. 22 (B) Outlays, \$685,796,000,000. 23 (2) International Affairs (150): 24 25 Fiscal year 2015:

1	(A) New budget authority,
2	\$38,695,000,000.
3	(B) Outlays, \$39,029,000,000.
4	Fiscal year 2016:
5	(A) New budget authority,
6	\$39,734,000,000.
7	(B) Outlays, \$37,976,000,000.
8	Fiscal year 2017:
9	(A) New budget authority,
10	\$40,642,000,000.
11	(B) Outlays, \$38,229,000,000.
12	Fiscal year 2018:
13	(A) New budget authority,
14	\$41,589,000,000.
15	(B) Outlays, \$38,822,000,000.
16	Fiscal year 2019:
17	(A) New budget authority,
18	\$42,513,000,000.
19	(B) Outlays, \$39,553,000,000.
20	Fiscal year 2020:
21	(A) New budget authority,
22	\$43,497,000,000.
23	(B) Outlays, \$40,114,000,000.
24	Fiscal year 2021:

1		$(\mathbf{A})$	New	budget	authority,
2		\$44,004,	000,000.		
3		(B)	Outlays,	\$40,701,000,	000.
4		Fiscal ye	ear 2022:		
5		(A)	New	budget	authority,
6		\$45,271,	000,000.		
7		(B)	Outlays,	\$41,749,000,	000.
8		Fiscal ye	ear 2023:		
9		$(\mathbf{A})$	New	budget	authority,
10		\$46,287,	,000,000.		
11		(B)	Outlays,	\$42,667,000,	000.
12		Fiscal ye	ear 2024:		
13		$(\mathbf{A})$	New	budget	authority,
14		\$47,349,	000,000.		
15		(B)	Outlays,	\$43,624,000,	000.
16	(3)	General	Science,	Space, and	Technology
17	(250):				
18		Fiscal ye	ear 2015:		
19		(A)	New	budget	authority,
20		\$27,941,	,000,000.		
21		(B)	Outlays,	\$27,927,000,	000.
22		Fiscal ye	ear 2016:		
23		(A)	New	budget	authority,
24		\$28,493,	000,000.		
25		(B)	Outlays,	\$28,240,000,	000.

1	Fiscal year 2017:
2	(A) New budget authority,
3	\$29,113,000,000.
4	(B) Outlays, \$28,750,000,000.
5	Fiscal year 2018:
6	(A) New budget authority,
7	\$29,764,000,000.
8	(B) Outlays, \$29,350,000,000.
9	Fiscal year 2019:
10	(A) New budget authority,
11	\$30,413,000,000.
12	(B) Outlays, \$29,938,000,000.
13	Fiscal year 2020:
14	(A) New budget authority,
15	\$31,096,000,000.
16	(B) Outlays, \$30,589,000,000.
17	Fiscal year 2021:
18	(A) New budget authority,
19	\$31,782,000,000.
20	(B) Outlays, \$31,174,000,000.
21	Fiscal year 2022:
22	(A) New budget authority,
23	\$32,493,000,000.
24	(B) Outlays, \$31,870,000,000.
25	Fiscal year 2023:

1	(A) New budget authority,
2	\$33,210,000,000.
3	(B) Outlays, \$32,576,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	\$33,955,000,000.
7	(B) Outlays, \$33,304,000,000.
8	(4) Energy (270):
9	Fiscal year 2015:
10	(A) New budget authority,
11	\$4,228,000,000.
12	(B) Outlays, \$5,751,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	\$3,820,000,000.
16	(B) Outlays, \$3,416,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	\$2,048,000,000.
20	(B) Outlays, \$1,400,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	\$1,762,000,000.
24	(B) Outlays, \$1,192,000,000.
25	Fiscal year 2019:

1	(A) New budget authority,
2	\$1,788,000,000.
3	(B) Outlays, \$1,278,000,000.
4	Fiscal year 2020:
5	(A) New budget authority,
6	\$1,851,000,000.
7	(B) Outlays, \$1,384,000,000.
8	Fiscal year 2021:
9	(A) New budget authority,
10	-\$16,000,000.
11	(B) Outlays, -\$346,000,000.
12	Fiscal year 2022:
13	(A) New budget authority,
14	-\$1,018,000,000.
15	(B) Outlays, -\$1,283,000,000.
16	Fiscal year 2023:
17	(A) New budget authority,
18	-\$1,914,000,000.
19	(B) Outlays, -\$2,188,000,000.
20	Fiscal year 2024:
21	(A) New budget authority,
22	-\$6,113,000,000.
23	(B) Outlays, -\$6,699,000,000.
24	(5) Natural Resources and Environment (300):
25	Fiscal year 2015:

1	(A) New budget authority,
2	\$34,289,000,000.
3	(B) Outlays, \$39,311,000,000.
4	Fiscal year 2016:
5	(A) New budget authority,
6	\$34,491,000,000.
7	(B) Outlays, \$37,747,000,000.
8	Fiscal year 2017:
9	(A) New budget authority,
10	\$35,077,000,000.
11	(B) Outlays, \$36,204,000,000.
12	Fiscal year 2018:
13	(A) New budget authority,
14	\$33,047,000,000.
15	(B) Outlays, \$33,316,000,000.
16	Fiscal year 2019:
17	(A) New budget authority,
18	\$36, 859, 000, 000.
19	(B) Outlays, \$36,779,000,000.
20	Fiscal year 2020:
21	(A) New budget authority,
22	\$38,169,000,000.
23	(B) Outlays, \$37,877,000,000.
24	Fiscal year 2021:

1	(A) New budget authority,
2	\$36,428,000,000.
3	(B) Outlays, \$36,379,000,000.
4	Fiscal year 2022:
5	(A) New budget authority,
6	\$38,979,000,000.
7	(B) Outlays, \$38,749,000,000.
8	Fiscal year 2023:
9	(A) New budget authority,
10	\$39,927,000,000.
11	(B) Outlays, \$39,733,000,000.
12	Fiscal year 2024:
13	(A) New budget authority,
14	\$40,592,000,000.
15	(B) Outlays, \$39,752,000,000.
16	(6) Agriculture (350):
17	Fiscal year 2015:
18	(A) New budget authority,
19	\$19,042,000,000.
20	(B) Outlays, \$19,556,000,000.
21	Fiscal year 2016:
22	(A) New budget authority,
23	\$22,506,000,000.
24	(B) Outlays, \$22,313,000,000.
25	Fiscal year 2017:

1	(A) New budget authority,
2	\$20,527,000,000.
3	(B) Outlays, \$19,992,000,000.
4	Fiscal year 2018:
5	(A) New budget authority,
6	\$18,506,000,000.
7	(B) Outlays, \$17,883,000,000.
8	Fiscal year 2019:
9	(A) New budget authority,
10	\$18,654,000,000.
11	(B) Outlays, \$17,970,000,000.
12	Fiscal year 2020:
13	(A) New budget authority,
14	\$19,008,000,000.
15	(B) Outlays, \$18,440,000,000.
16	Fiscal year 2021:
17	(A) New budget authority,
18	\$19,263,000,000.
19	(B) Outlays, \$18,763,000,000.
20	Fiscal year 2022:
21	(A) New budget authority,
22	\$19,764,000,000.
23	(B) Outlays, \$19,249,000,000.
24	Fiscal year 2023:

1	(A) New budget authority,
2	\$20,017,000,000.
3	(B) Outlays, \$19,516,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	\$20,635,000,000.
7	(B) Outlays, \$20,131,000,000.
8	(7) Commerce and Housing Credit (370):
9	Fiscal year 2015:
10	(A) New budget authority,
11	-\$3,239,000,000.
12	(B) Outlays, -\$14,762,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	-\$4,518,000,000.
16	(B) Outlays, -\$18,633,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	$-\$7,\!672,\!000,\!000.$
20	(B) Outlays, -\$23,217,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	$-\$7,\!385,\!000,\!000.$
24	(B) Outlays, -\$24,136,000,000.
25	Fiscal year 2019:

1	(A) New budget authority,	
2	-\$6,658,000,000.	
3	(B) Outlays, -\$28,258,000,000.	
4	Fiscal year 2020:	
5	(A) New budget authority,	
6	-\$3,937,000,000.	
7	(B) Outlays, -\$26,052,000,000.	
8	Fiscal year 2021:	
9	(A) New budget authority,	
10	-\$4,034,000,000.	
11	(B) Outlays, -\$20,982,000,000.	
12	Fiscal year 2022:	
13	(A) New budget authority,	
14	-\$4,794,000,000.	
15	(B) Outlays, -\$23,197,000,000.	
16	Fiscal year 2023:	
17	(A) New budget authority,	
18	-\$5,073,000,000.	
19	(B) Outlays, -\$24,597,000,000.	
20	Fiscal year 2024:	
21	(A) New budget authority,	
22	$-\$5,\!118,\!000,\!000.$	
23	(B) Outlays, -\$25,793,000,000.	
24	(8) Transportation (400):	
25	Fiscal year 2015:	

1	(A) New budget authority,
2	\$34,713,000,000.
3	(B) Outlays, \$80,659,000,000.
4	Fiscal year 2016:
5	(A) New budget authority,
6	\$68,529,000,000.
7	(B) Outlays, \$69,907,000,000.
8	Fiscal year 2017:
9	(A) New budget authority,
10	\$74,454,000,000.
11	(B) Outlays, \$75,199,000,000.
12	Fiscal year 2018:
13	(A) New budget authority,
14	\$75,978,000,000.
15	(B) Outlays, \$77,558,000,000.
16	Fiscal year 2019:
17	(A) New budget authority,
18	\$77,501,000,000.
19	(B) Outlays, \$78,163,000,000.
20	Fiscal year 2020:
21	(A) New budget authority,
22	\$78,373,000,000.
23	(B) Outlays, \$79,056,000,000.
24	Fiscal year 2021:

1		$(\mathbf{A})$	New	budget	authority,
2		\$79,369,	000,000.		
3		(B)	Outlays,	\$80,231,00	0,000.
4		Fiscal ye	ar 2022:		
5		(A)	New	budget	authority,
6		\$80,529,	000,000.		
7		(B)	Outlays,	\$81,409,00	0,000.
8		Fiscal ye	ar 2023:		
9		(A)	New	budget	authority,
10		\$81,829,	000,000.		
11		(B)	Outlays,	\$82,872,00	0,000.
12		Fiscal ye	ar 2024:		
13		$(\mathbf{A})$	New	budget	authority,
14		\$83,353,	000,000.		
15		(B)	Outlays,	\$84,024,00	0,000.
16	(9)	Commun	nity and	Regional	Development
17	(450):				
18		Fiscal ye	ar 2015:		
19		(A)	New	budget	authority,
20		\$14,556,	000,000.		
21		(B)	Outlays,	\$23,608,00	0,000.
22		Fiscal ye	ear 2016:		
23		(A)	New	budget	authority,
24		\$15,303,	000,000.		
25		(B)	Outlays,	\$21,425,00	0,000.

1	Fiscal year 2017:
2	(A) New budget authority,
3	\$15,269,000,000.
4	(B) Outlays, \$19,292,000,000.
5	Fiscal year 2018:
6	(A) New budget authority,
7	\$15,414,000,000.
8	(B) Outlays, \$17,840,000,000.
9	Fiscal year 2019:
10	(A) New budget authority,
11	\$15,387,000,000.
12	(B) Outlays, \$16,841,000,000.
13	Fiscal year 2020:
14	(A) New budget authority,
15	\$15,283,000,000.
16	(B) Outlays, \$16,008,000,000.
17	Fiscal year 2021:
18	(A) New budget authority,
19	\$15,421,000,000.
20	(B) Outlays, \$14,679,000,000.
21	Fiscal year 2022:
22	(A) New budget authority,
23	\$15,658,000,000.
24	(B) Outlays, \$13,408,000,000.
25	Fiscal year 2023:

1	(A) New budget authority,				
2	\$15,954,000,000.				
3	(B) Outlays, \$13,490,000,000.				
4	Fiscal year 2024:				
5	(A) New budget authority,				
6	\$16,302,000,000.				
7	(B) Outlays, \$13,910,000,000.				
8	(10) Education, Training, Employment, and				
9	Social Services (500):				
10	Fiscal year 2015:				
11	(A) New budget authority,				
12	\$73,908,000,000.				
13	(B) Outlays, \$91,759,000,000.				
14	Fiscal year 2016:				
15	(A) New budget authority,				
16	\$82,372,000,000.				
17	(B) Outlays, \$84,521,000,000.				
18	Fiscal year 2017:				
19	(A) New budget authority,				
20	\$86,699,000,000.				
21	(B) Outlays, \$87,137,000,000.				
22	Fiscal year 2018:				
23	(A) New budget authority,				
24	\$89,536,000,000.				
25	(B) Outlays, \$89,808,000,000.				

1	Fiscal year 2019:
2	(A) New budget authority,
3	$\$85,\!278,\!000,\!000.$
4	(B) Outlays, \$86,074,000,000.
5	Fiscal year 2020:
6	(A) New budget authority,
7	\$86,555,000,000.
8	(B) Outlays, \$87,130,000,000.
9	Fiscal year 2021:
10	(A) New budget authority,
11	\$87,749,000,000.
12	(B) Outlays, \$88,403,000,000.
13	Fiscal year 2022:
14	(A) New budget authority,
15	\$89,167,000,000.
16	(B) Outlays, \$89,839,000,000.
17	Fiscal year 2023:
18	(A) New budget authority,
19	90,661,000,000.
20	(B) Outlays, \$91,360,000,000.
21	Fiscal year 2024:
22	(A) New budget authority,
23	92,094,000,000.
24	(B) Outlays, \$92,926,000,000.
25	(11) Health (550):

1	Fiscal year 2015:	
2	(A) New budget au	uthority,
3	\$419,799,000,000.	
4	(B) Outlays, \$416,573,000,000	Э.
5	Fiscal year 2016:	
6	(A) New budget au	uthority,
7	\$367,238,000,000.	
8	(B) Outlays, \$370,205,000,000	Э.
9	Fiscal year 2017:	
10	(A) New budget au	uthority,
11	\$377,752,000,000.	
12	(B) Outlays, \$375,839,000,000	Э.
13	Fiscal year 2018:	
14	(A) New budget an	uthority,
15	\$376,732,000,000.	
16	(B) Outlays, \$377,346,000,000	Э.
17	Fiscal year 2019:	
18	(A) New budget an	uthority,
19	\$390,437,000,000.	
20	(B) Outlays, \$390,404,000,000	Э.
21	Fiscal year 2020:	
22	(A) New budget an	uthority,
23	\$415,814,000,000.	
24	(B) Outlays, \$405,309,000,000	Э.
25	Fiscal year 2021:	

1	(A) New budget authority,				
2	\$419,124,000,000.				
3	(B) Outlays, \$418,298,000,000.				
4	Fiscal year 2022:				
5	(A) New budget authority,				
6	\$433,512,000,000.				
7	(B) Outlays, \$432,149,000,000.				
8	Fiscal year 2023:				
9	(A) New budget authority,				
10	\$449,181,000,000.				
11	(B) Outlays, \$447,991,000,000.				
12	Fiscal year 2024:				
13	(A) New budget authority,				
14	\$472,300,000,000.				
15	(B) Outlays, \$471,312,000,000.				
16	(12) Medicare (570):				
17	Fiscal year 2015:				
18	(A) New budget authority,				
19	\$519,196,000,000.				
20	(B) Outlays, \$519,407,000,000.				
21	Fiscal year 2016:				
22	(A) New budget authority,				
23	\$558,895,000,000.				
24	(B) Outlays, \$558,964,000,000.				
25	Fiscal year 2017:				

1	(A) New budget authority,
2	\$570, 144, 000, 000.
3	(B) Outlays, \$570,341,000,000.
4	Fiscal year 2018:
5	(A) New budget authority,
6	\$590,695,000,000.
7	(B) Outlays, \$591,117,000,000.
8	Fiscal year 2019:
9	(A) New budget authority,
10	$$651,\!579,\!000,\!000.$
11	(B) Outlays, \$651,878,000,000.
12	Fiscal year 2020:
13	(A) New budget authority,
14	\$692,307,000,000.
15	(B) Outlays, \$692,644,000,000.
16	Fiscal year 2021:
17	(A) New budget authority,
18	\$737,455,000,000.
19	(B) Outlays, \$738,042,000,000.
20	Fiscal year 2022:
21	(A) New budget authority,
22	\$815,257,000,000.
23	(B) Outlays, \$817,195,000,000.
24	Fiscal year 2023:

1	(A) New budget authority,
2	\$836, 296, 000, 000.
3	(B) Outlays, \$837,883,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	\$859,011,000,000.
7	(B) Outlays, \$866,262,000,000.
8	(13) Income Security (600):
9	Fiscal year 2015:
10	(A) New budget authority,
11	\$505,729,000,000.
12	(B) Outlays, \$505,032,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	\$487,645,000,000.
16	(B) Outlays, \$490,122,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	\$489,766,000,000.
20	(B) Outlays, \$487,105,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	\$492,129,000,000.
24	(B) Outlays, \$484,280,000,000.
25	Fiscal year 2019:

1	(A) New budget authority,
2	\$493,996,000,000.
3	(B) Outlays, \$490,014,000,000.
4	Fiscal year 2020:
5	(A) New budget authority,
6	\$512,717,000,000.
7	(B) Outlays, \$508,689,000,000.
8	Fiscal year 2021:
9	(A) New budget authority,
10	\$520,016,000,000.
11	(B) Outlays, \$515,475,000,000.
12	Fiscal year 2022:
13	(A) New budget authority,
14	\$529,438,000,000.
15	(B) Outlays, \$529,111,000,000.
16	Fiscal year 2023:
17	(A) New budget authority,
18	\$530,839,000,000.
19	(B) Outlays, \$525,624,000,000.
20	Fiscal year 2024:
21	(A) New budget authority,
22	\$525,701,000,000.
23	(B) Outlays, \$515,225,000,000.
24	(14) Social Security (650):
25	Fiscal year 2015:

1	(A) New budget authority,
2	\$31,442,000,000.
3	(B) Outlays, \$31,517,000,000.
4	Fiscal year 2016:
5	(A) New budget authority,
6	\$34,245,000,000.
7	(B) Outlays, \$34,283,000,000.
8	Fiscal year 2017:
9	(A) New budget authority,
10	\$37,133,000,000.
11	(B) Outlays, \$37,133,000,000.
12	Fiscal year 2018:
13	(A) New budget authority,
14	\$40,138,000,000.
15	(B) Outlays, \$40,138,000,000.
16	Fiscal year 2019:
17	(A) New budget authority,
18	\$43,383,000,000.
19	(B) Outlays, \$43,383,000,000.
20	Fiscal year 2020:
21	(A) New budget authority,
22	\$46,747,000,000.
23	(B) Outlays, \$46,747,000,000.
24	Fiscal year 2021:

1	(A) New budget authority,
2	\$50,255,000,000.
3	(B) Outlays, \$50,255,000,000.
4	Fiscal year 2022:
5	(A) New budget authority,
6	\$53,941,000,000.
7	(B) Outlays, \$53,941,000,000.
8	Fiscal year 2023:
9	(A) New budget authority,
10	\$57,800,000,000.
11	(B) Outlays, \$57,800,000,000.
12	Fiscal year 2024:
13	(A) New budget authority,
14	\$58,441,000,000.
15	(B) Outlays, \$58,441,000,000.
16	(15) Veterans Benefits and Services (700):
17	Fiscal year 2015:
18	(A) New budget authority,
19	\$153,027,000,000.
20	(B) Outlays, \$152,978,000,000.
21	Fiscal year 2016:
22	(A) New budget authority,
23	\$164,961,000,000.
24	(B) Outlays, \$164,807,000,000.
25	Fiscal year 2017:

1	(A)	New	budget	authority,
2	\$163,858,0	000,000.		
3	(B) O	utlays, \$1	163,269,000	),000.
4	Fiscal year	2018:		
5	(A)	New	budget	authority,
6	\$162,388,0	000,000.		
7	(B) O	utlays, \$1	161,646,000	),000.
8	Fiscal year	2019:		
9	(A)	New	budget	authority,
10	\$174,305,0	000,000.		
11	(B) O	utlays, \$1	173,499,000	),000.
12	Fiscal year	2020:		
13	(A)	New	budget	authority,
14	\$179,269,0	000,000.		
15	(B) O	utlays, \$1	178,380,000	),000.
16	Fiscal year	2021:		
17	(A)	New	budget	authority,
18	\$183,571,0	000,000.		
19	(B) O	utlays, \$1	182,676,000	),000.
20	Fiscal year	2022:		
21	(A)	New	budget	authority,
22	\$195,680,0	000,000.		
23	(B) O	utlays, \$1	194,719,000	),000.
24	Fiscal year	2023:		

1	(A) New budget authority,
2	\$192,458,000,000.
3	(B) Outlays, \$191,491,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	\$189,292,000,000.
7	(B) Outlays, \$188,262,000,000.
8	(16) Administration of Justice (750):
9	Fiscal year 2015:
10	(A) New budget authority,
11	\$54,011,000,000.
12	(B) Outlays, \$54,250,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	\$56,932,000,000.
16	(B) Outlays, \$56,298,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	\$56,770,000,000.
20	(B) Outlays, \$58,319,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	\$58,405,000,000.
24	(B) Outlays, \$59,095,000,000.
25	Fiscal year 2019:

1	(A) New budget authority,
2	60,239,000,000.
3	(B) Outlays, \$60,501,000,000.
4	Fiscal year 2020:
5	(A) New budget authority,
6	\$62,146,000,000.
7	(B) Outlays, \$61,649,000,000.
8	Fiscal year 2021:
9	(A) New budget authority,
10	\$64,263,000,000.
11	(B) Outlays, \$63,734,000,000.
12	Fiscal year 2022:
13	(A) New budget authority,
14	66,967,000,000.
15	(B) Outlays, \$66,411,000,000.
16	Fiscal year 2023:
17	(A) New budget authority,
18	\$69,031,000,000.
19	(B) Outlays, \$68,455,000,000.
20	Fiscal year 2024:
21	(A) New budget authority,
22	\$71,166,000,000.
23	(B) Outlays, \$70,568,000,000.
24	(17) General Government (800):
25	Fiscal year 2015:

1	(A) New budget authority,	
2	\$23,710,000,000.	
3	(B) Outlays, \$23,618,000,000.	
4	Fiscal year 2016:	
5	(A) New budget authority,	
6	\$23,064,000,000.	
7	(B) Outlays, \$22,826,000,000.	
8	Fiscal year 2017:	
9	(A) New budget authority,	
10	\$21,587,000,000.	
11	(B) Outlays, \$21,674,000,000.	
12	Fiscal year 2018:	
13	(A) New budget authority,	
14	\$23,269,000,000.	
15	(B) Outlays, \$22,973,000,000.	
16	Fiscal year 2019:	
17	(A) New budget authority,	
18	\$24,040,000,000.	
19	(B) Outlays, \$23,582,000,000.	
20	Fiscal year 2020:	
21	(A) New budget authority,	
22	\$24,759,000,000.	
23	(B) Outlays, \$24,331,000,000.	
24	Fiscal year 2021:	

1	(A) New budget authority,
2	\$25,556,000,000.
3	(B) Outlays, \$25,139,000,000.
4	Fiscal year 2022:
5	(A) New budget authority,
6	\$26,353,000,000.
7	(B) Outlays, \$25,939,000,000.
8	Fiscal year 2023:
9	(A) New budget authority,
10	\$27,097,000,000.
11	(B) Outlays, \$26,691,000,000.
12	Fiscal year 2024:
13	(A) New budget authority,
14	\$27,912,000,000.
15	(B) Outlays, \$27,491,000,000.
16	(18) Net Interest (900):
17	Fiscal year 2015:
18	(A) New budget authority,
19	\$365,987,000,000.
20	(B) Outlays, \$365,987,000,000.
21	Fiscal year 2016:
22	(A) New budget authority,
23	\$416,238,000,000.
24	(B) Outlays, \$416,238,000,000.
25	Fiscal year 2017:

1	(A) New budget authority,
2	\$482,228,000,000.
3	(B) Outlays, \$482,228,000,000.
4	Fiscal year 2018:
5	(A) New budget authority,
6	\$553,820,000,000.
7	(B) Outlays, \$553,820,000,000.
8	Fiscal year 2019:
9	(A) New budget authority,
10	\$611,852,000,000.
11	(B) Outlays, \$611,852,000,000.
12	Fiscal year 2020:
13	(A) New budget authority,
14	\$659,310,000,000.
15	(B) Outlays, \$659,310,000,000.
16	Fiscal year 2021:
17	(A) New budget authority,
18	\$693,159,000,000.
19	(B) Outlays, \$693,159,000,000.
20	Fiscal year 2022:
21	(A) New budget authority,
22	\$723,805,000,000.
23	(B) Outlays, \$723,805,000,000.
24	Fiscal year 2023:

1	(A) New budget authority,
2	751,215,000,000.
3	(B) Outlays, \$751,215,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	\$770,124,000,000.
7	(B) Outlays, \$770,124,000,000.
8	(19) Allowances (920):
9	Fiscal year 2015:
10	(A) New budget authority,
11	-\$36, 364, 000, 000.
12	(B) Outlays, -\$22,676,000,000.
13	Fiscal year 2016:
14	(A) New budget authority,
15	$-\$47,\!825,\!000,\!000.$
16	(B) Outlays, -\$36,706,000,000.
17	Fiscal year 2017:
18	(A) New budget authority,
19	-\$51,416,000,000.
20	(B) Outlays, -\$45,014,000,000.
21	Fiscal year 2018:
22	(A) New budget authority,
23	-\$54,566,000,000.
24	(B) Outlays, -\$49,571,000,000.
25	Fiscal year 2019:

1	(A) New budget authority,
2	$-\$56,\!672,\!000,\!000.$
3	(B) Outlays, -\$53,542,000,000.
4	Fiscal year 2020:
5	(A) New budget authority,
6	$-\$61,\!825,\!000,\!000.$
7	(B) Outlays, -\$58,102,000,000.
8	Fiscal year 2021:
9	(A) New budget authority,
10	$-\$64,\!552,\!000,\!000.$
11	(B) Outlays, -\$61,040,000,000.
12	Fiscal year 2022:
13	(A) New budget authority,
14	-\$66, 871, 000, 000.
15	(B) Outlays, -\$63,946,000,000.
16	Fiscal year 2023:
17	(A) New budget authority,
18	-\$68,992,000,000.
19	(B) Outlays, -\$66,322,000,000.
20	Fiscal year 2024:
21	(A) New budget authority,
22	-\$65,972,000,000.
23	(B) Outlays, -\$64,338,000,000.
24	(20) Government-wide savings (930):
25	Fiscal year 2015:

1	(A) New budget authority,
2	\$25,904,000,000.
3	(B) Outlays, \$20,052,000,000.
4	Fiscal year 2016:
5	(A) New budget authority,
6	-\$14,151,000,000.
7	(B) Outlays, -\$1,701,000,000.
8	Fiscal year 2017:
9	(A) New budget authority,
10	-\$30,525,000,000.
11	(B) Outlays, -\$17,482,000,000.
12	Fiscal year 2018:
13	(A) New budget authority,
14	-\$38,302,000,000.
15	(B) Outlays, -\$27,789,000,000.
16	Fiscal year 2019:
17	(A) New budget authority,
18	-\$46,446,000,000.
19	(B) Outlays, -\$35,547,000,000.
20	Fiscal year 2020:
21	(A) New budget authority,
22	$-\$55,\!559,\!000,\!000.$
23	(B) Outlays, -\$44,608,000,000.
24	Fiscal year 2021:

1	(A) New budget authority,
2	-\$63,060,000,000.
3	(B) Outlays, -\$53,317,000,000.
4	Fiscal year 2022:
5	(A) New budget authority,
6	-\$75, 189, 000, 000.
7	(B) Outlays, -\$64,007,000,000.
8	Fiscal year 2023:
9	(A) New budget authority,
10	-\$87,334,000,000.
11	(B) Outlays, -\$75,209,000,000.
12	Fiscal year 2024:
13	(A) New budget authority,
14	-\$117, 125, 000, 000.
15	(B) Outlays, -\$96,353,000,000.
16	(21) Undistributed Offsetting Receipts (950):
17	Fiscal year 2015:
18	(A) New budget authority,
19	-\$78,632,000,000.
20	(B) Outlays, -\$78,632,000,000.
21	Fiscal year 2016:
22	(A) New budget authority,
23	-\$83,652,000,000.
24	(B) Outlays, -\$83,652,000,000.
25	Fiscal year 2017:

1	(A) New budget au	thority,
2	-\$83,974,000,000.	
3	(B) Outlays, -\$83,974,000,000.	
4	Fiscal year 2018:	
5	(A) New budget au	thority,
6	-\$84,602,000,000.	
7	(B) Outlays, -\$84,602,000,000.	
8	Fiscal year 2019:	
9	(A) New budget au	thority,
10	-\$91,824,000,000.	
11	(B) Outlays, -\$91,824,000,000.	
12	Fiscal year 2020:	
13	(A) New budget au	thority,
14	-\$93,787,000,000.	
15	(B) Outlays, -\$93,787,000,000.	
16	Fiscal year 2021:	
17	(A) New budget au	thority,
18	$-\$98,\!176,\!000,\!000.$	
19	(B) Outlays, -\$98,176,000,000.	
20	Fiscal year 2022:	
21	(A) New budget au	thority,
22	-\$101,529,000,000.	
23	(B) Outlays, -\$101,529,000,000	).
24	Fiscal year 2023:	

1	(A) New budget authority,
2	-\$105,731,000,000.
3	(B) Outlays, -\$105,731,000,000.
4	Fiscal year 2024:
5	(A) New budget authority,
6	-\$113,422,000,000.
7	(B) Outlays, -\$113,422,000,000.
8	(22) Overseas Contingency Operations/Global
9	War on Terrorism (970):
10	Fiscal year 2015:
11	(A) New budget authority,
12	\$85,357,000,000.
13	(B) Outlays, \$52,580,000,000.
14	Fiscal year 2016:
15	(A) New budget authority,
16	\$29,946,000,000.
17	(B) Outlays, \$37,823,000,000.
18	Fiscal year 2017:
19	(A) New budget authority,
20	\$29,946,000,000.
21	(B) Outlays, \$32,585,000,000.
22	Fiscal year 2018:
23	(A) New budget authority,
24	\$29,946,000,000.
25	(B) Outlays, \$30,893,000,000.

1	Fiscal year 2019:
2	(A) New budget authority,
3	\$29,946,000,000.
4	(B) Outlays, \$31,032,000,000.
5	Fiscal year 2020:
6	(A) New budget authority,
7	\$29,946,000,000.
8	(B) Outlays, \$29,647,000,000.
9	Fiscal year 2021:
10	(A) New budget authority,
11	\$29,946,000,000.
12	(B) Outlays, \$29,647,000,000.
13	Fiscal year 2022:
14	(A) New budget authority, \$0.
15	(B) Outlays, \$11,200,000,000.
16	Fiscal year 2023:
17	(A) New budget authority, \$0.
18	(B) Outlays, \$4,402,000,000.
19	Fiscal year 2024:
20	(A) New budget authority, \$0.
21	(B) Outlays, \$1,827,000,000.

## 1**TITLE II—RECOMMENDED LONG-**2**TERM LEVELS**

### 3 SEC. 201. LONG-TERM BUDGETING.

4 The following are the recommended revenue, spend5 ing, and deficit levels for each of fiscal years 2030, 2035,
6 and 2040 as a percent of the gross domestic product of
7 the United States:

8 (1) FEDERAL REVENUES.—The appropriate lev-9 els of Federal revenues are as follows: 10 Fiscal year 2030: 18.8 percent. 11 Fiscal year 2035: 19.0 percent. 12 Fiscal year 2040: 19.0 percent. 13 (2) BUDGET OUTLAYS.—The appropriate levels 14 of total budget outlays are not to exceed: 15 Fiscal year 2030: 18.5 percent. 16 Fiscal year 2035: 17.9 percent. 17 Fiscal year 2040: 17.2 percent.

- 18 (3) DEFICITS.—The appropriate levels of defi-
- 19 cits are not to exceed:
- 20 Fiscal year 2030: -0.3 percent.
- 21 Fiscal year 2035: -1.1 percent.
- 22 Fiscal year 2040: -1.8 percent.
- 23 (4) DEBT.—The appropriate levels of debt held
- 24 by the public are not to exceed:
- 25 Fiscal year 2030: 43.0 percent.

1 Fiscal year 2035: 31.0 percent.

2 Fiscal year 2040: 18.0 percent.

### 3 TITLE III—RESERVE FUNDS

4 SEC. 301. RESERVE FUND FOR THE REPEAL OF THE 2010

#### HEALTH CARE LAWS.

6 In the House, the chair of the Committee on the 7 Budget may revise the allocations, aggregates, and other 8 appropriate levels in this concurrent resolution for the 9 budgetary effects of any bill or joint resolution, or amend-10 ment thereto or conference report thereon, that only consists of a full repeal the Patient Protection and Affordable 11 12 Care Act and the health care-related provisions of the 13 Health Care and Education Reconciliation Act of 2010. 14 SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR THE RE-

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#### FORM OF THE 2010 HEALTH CARE LAWS.

16 In the House, the chair of the Committee on the 17 Budget may revise the allocations, aggregates, and other appropriate levels in this concurrent resolution for the 18 19 budgetary effects of any bill or joint resolution, or amend-20 ment thereto or conference report thereon, that reforms 21 or replaces the Patient Protection and Affordable Care 22 Act or the Health Care and Education Reconciliation Act 23 of 2010, if such measure would not increase the deficit 24 for the period of fiscal years 2015 through 2024.

# 1SEC. 303. DEFICIT-NEUTRAL RESERVE FUND RELATED TO2THE MEDICARE PROVISIONS OF THE 20103HEALTH CARE LAWS.

4 In the House, the chair of the Committee on the 5 Budget may revise the allocations, aggregates, and other appropriate levels in this concurrent resolution for the 6 7 budgetary effects of any bill or joint resolution, or amend-8 ment thereto or conference report thereon, that repeals all 9 or part of the decreases in Medicare spending included in the Patient Protection and Affordable Care Act or the 10 11 Health Care and Education Reconciliation Act of 2010, if such measure would not increase the deficit for the pe-12 13 riod of fiscal years 2015 through 2024.

### 14 SEC. 304. DEFICIT-NEUTRAL RESERVE FUND FOR THE SUS-

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16

### TAINABLE GROWTH RATE OF THE MEDICARE PROGRAM.

17 In the House, the chair of the Committee on the 18 Budget may revise the allocations, aggregates, and other 19 appropriate levels in this concurrent resolution for the 20 budgetary effects of any bill or joint resolution, or amend-21 ment thereto or conference report thereon, that includes 22 provisions amending or superseding the system for updat-23 ing payments under section 1848 of the Social Security 24 Act, if such measure would not increase the deficit for the 25 period of fiscal years 2015 through 2024.

3 In the House, if the Committee on Ways and Means reports a bill or joint resolution that reforms the Internal 4 5 Revenue Code of 1986, the chair of the Committee on the Budget may revise the allocations, aggregates, and other 6 7 appropriate levels in this concurrent resolution for the 8 budgetary effects of any such bill or joint resolution, or 9 amendment thereto or conference report thereon, if such measure would not increase the deficit for the period of 10 11 fiscal years 2015 through 2024.

### 12 SEC. 306. DEFICIT-NEUTRAL RESERVE FUND FOR TRADE 13 AGREEMENTS.

14 In the House, the chair of the Committee on the 15 Budget may revise the allocations, aggregates, and other 16 appropriate levels in this concurrent resolution for the budgetary effects of any bill or joint resolution reported 17 by the Committee on Ways and Means, or amendment 18 19 thereto or conference report thereon, that implements a trade agreement, but only if such measure would not in-20 crease the deficit for the period of fiscal years 2015 21 22 through 2024.

### 23 SEC. 307. DEFICIT-NEUTRAL RESERVE FUND FOR REVENUE

### 24 MEASURES.

In the House, the chair of the Committee on the
Budget may revise the allocations, aggregates, and other
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appropriate levels in this concurrent resolution for the
 budgetary effects of any bill or joint resolution reported
 by the Committee on Ways and Means, or amendment
 thereto or conference report thereon, that decreases rev enue, but only if such measure would not increase the def icit for the period of fiscal years 2015 through 2024.

### 7 SEC. 308. DEFICIT-NEUTRAL RESERVE FUND FOR RURAL 8 COUNTIES AND SCHOOLS.

9 In the House, the chair of the Committee on the 10 Budget may revise the allocations, aggregates, and other appropriate levels and limits in this resolution for the 11 budgetary effects of any bill or joint resolution, or amend-12 13 ment thereto or conference report thereon, that makes changes to or provides for the reauthorization of the Se-14 15 cure Rural Schools and Community Self Determination Act of 2000 (Public Law 106–393) by the amounts pro-16 17 vided by that legislation for those purposes, if such legislation requires sustained yield timber harvests obviating the 18 need for funding under Public Law 106–393 in the future 19 20 and would not increase the deficit or direct spending for 21 the period of fiscal years 2015 through 2019, or the period 22 of fiscal years 2015 through 2024.

1SEC. 309. DEFICIT-NEUTRAL RESERVE FUND FOR TRANS-2PORTATION.

3 In the House, the chair of the Committee on the Budget may revise the allocations, aggregates, and other 4 5 appropriate levels in this resolution for any bill or joint resolution, or amendment thereto or conference report 6 7 thereon, if such measure maintains the solvency of the 8 Highway Trust Fund, but only if such measure would not 9 increase the deficit over the period of fiscal years 2015 through 2024. 10

# SEC. 310. DEFICIT-NEUTRAL RESERVE FUND TO REDUCE POVERTY AND INCREASE OPPORTUNITY AND UPWARD MOBILITY.

14 In the House, the chair of the Committee on the 15 Budget may revise the allocations, aggregates, and other 16 appropriate levels in this resolution for any bill or joint resolution, or amendment thereto or conference report 17 18 thereon, if such measure reforms policies and programs 19 to reduce poverty and increase opportunity and upward mobility, but only if such measure would neither adversely 20 impact job creation nor increase the deficit over the period 21 22 of fiscal years 2015 through 2024.

## 23 TITLE IV—ESTIMATES OF 24 DIRECT SPENDING

25 SEC. 401. DIRECT SPENDING.

26 (a) Means-tested Direct Spending.—

1	(1) For means-tested direct spending, the aver-
2	age rate of growth in the total level of outlays dur-
3	ing the 10-year period preceding fiscal year 2015 is
4	6.8 percent.
5	(2) For means-tested direct spending, the esti-
6	mated average rate of growth in the total level of
7	outlays during the 10-year period beginning with fis-
8	cal year 2015 is 5.4 percent under current law.
9	(3) The following reforms are proposed in this
10	concurrent resolution for means-tested direct spend-
11	ing:
12	(A) In 1996, a Republican Congress and a
13	Democratic president reformed welfare by lim-
14	iting the duration of benefits, giving States
15	more control over the program, and helping re-
16	cipients find work. In the five years following
17	passage, child-poverty rates fell, welfare case-
18	loads fell, and workers' wages increased. This
19	budget applies the lessons of welfare reform to
20	both the Supplemental Nutrition Assistance
21	Program and Medicaid.
22	(B) For Medicaid, this budget assumes the
23	conversion of the Federal share of Medicaid
24	spending into a flexible State allotment tailored
25	to meet each State's needs, indexed for inflation

and population growth. Such a reform would 1 2 end the misguided one-size-fits-all approach 3 that has tied the hands of State governments. 4 Instead, each State would have the freedom and 5 flexibility to tailor a Medicaid program that fits 6 the needs of its unique population. Moreover, 7 this budget assumes the repeal of the Medicaid 8 expansions in the President's health care law, 9 relieving State governments of its crippling one-10 size-fits-all enrollment mandates.

11 (C) For the Supplemental Nutrition As-12 sistance Program, this budget assumes the con-13 version of the program into a flexible State al-14 lotment tailored to meet each State's needs. 15 The allotment would increase based on the De-16 partment of Agriculture Thrifty Food Plan 17 index and beneficiary growth. Such a reform 18 would provide incentives for States to ensure 19 dollars will go towards those who need them 20 most. Additionally, it requires that more strin-21 gent work requirements and time limits apply 22 under the program.

23 (b) Nonmeans-tested Direct Spending.—

24 (1) For nonmeans-tested direct spending, the25 average rate of growth in the total level of outlays

1	during the 10-year period preceding fiscal year 2015
2	is 5.7 percent.
3	(2) For nonmeans-tested direct spending, the
4	estimated average rate of growth in the total level of
5	outlays during the 10-year period beginning with fis-
6	cal year 2015 is 5.4 percent under current law.
7	(3) The following reforms are proposed in this
8	concurrent resolution for nonmeans-tested direct
9	spending:
10	(A) For Medicare, this budget advances
11	policies to put seniors, not the Federal Govern-
12	ment, in control of their health care decisions.
13	Those in or near retirement will see no changes,
14	while future retirees would be given a choice of
15	private plans competing alongside the tradi-
16	tional fee-for-service Medicare program. Medi-
17	care would provide a premium-support payment
18	either to pay for or offset the premium of the
19	plan chosen by the senior, depending on the
20	plan's cost. The Medicare premium-support
21	payment would be adjusted so that the sick
22	would receive higher payments if their condi-
23	tions worsened; lower-income seniors would re-
24	ceive additional assistance to help cover out-of-
25	pocket costs; and wealthier seniors would as-

sume responsibility for a greater share of their
premiums. Putting seniors in charge of how
their health care dollars are spent will force
providers to compete against each other on
price and quality. This market competition will
act as a real check on widespread waste and
skyrocketing health care costs.

8 (B) In keeping with a recommendation 9 from the National Commission on Fiscal Re-10 sponsibility and Reform, this budget calls for 11 Federal employees—including Members of Con-12 gress and congressional staff—to make greater 13 contributions toward their own retirement.

### TITLE V—BUDGET ENFORCEMENT

#### 16 SEC. 501. LIMITATION ON ADVANCE APPROPRIATIONS.

(a) IN GENERAL.—In the House, except as provided
for in subsection (b), any bill or joint resolution, or amendment thereto or conference report thereon, making a general appropriation or continuing appropriation may not
provide for advance appropriations.

(b) EXCEPTIONS.—An advance appropriation may be
provided for programs, projects, activities, or accounts referred to in subsection (c)(1) or identified in the report
to accompany this concurrent resolution or the joint ex-

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1	planatory statement of managers to accompany this con-
2	current resolution under the heading "Accounts Identified
3	for Advance Appropriations".
4	(c) LIMITATIONS.—For fiscal year 2016, the aggre-
5	gate level of advance appropriations shall not exceed—
6	(1) \$58,662,202,000 for the following programs
7	in the Department of Veterans Affairs—
8	(A) Medical Services;
9	(B) Medical Support and Compliance; and
10	(C) Medical Facilities accounts of the Vet-
11	erans Health Administration; and
12	(2) \$28,781,000,000 in new budget authority
13	for all programs identified pursuant to subsection
14	(b).
15	(d) DEFINITION.—In this section, the term "advance
16	appropriation" means any new discretionary budget au-
17	thority provided in a bill or joint resolution, or amendment
18	thereto or conference report thereon, making general ap-
19	propriations or any new discretionary budget authority
20	provided in a bill or joint resolution making continuing
21	appropriations for fiscal year 2016.
22	SEC. 502. CONCEPTS AND DEFINITIONS.

Upon the enactment of any bill or joint resolution
providing for a change in budgetary concepts or definitions, the chair of the Committee on the Budget may ad-

just any allocations, aggregates, and other appropriate lev els in this concurrent resolution accordingly.

### 3 SEC. 503. ADJUSTMENTS OF AGGREGATES, ALLOCATIONS, 4 AND APPROPRIATE BUDGETARY LEVELS.

5 (a) Adjustments of Discretionary and Direct SPENDING LEVELS.—If a committee (other than the Com-6 7 mittee on Appropriations) reports a bill or joint resolution, 8 or amendment thereto or conference report thereon, pro-9 viding for a decrease in direct spending (budget authority 10 and outlays flowing therefrom) for any fiscal year and also provides for an authorization of appropriations for the 11 same purpose, upon the enactment of such measure, the 12 13 chair of the Committee on the Budget may decrease the allocation to such committee and increase the allocation 14 15 of discretionary spending (budget authority and outlays flowing therefrom) to the Committee on Appropriations 16 17 for fiscal year 2015 by an amount equal to the new budget authority (and outlays flowing therefrom) provided for in 18 19 a bill or joint resolution making appropriations for the 20 same purpose.

(b) ADJUSTMENTS TO FUND OVERSEAS CONTINGENCY OPERATIONS/GLOBAL WAR ON TERRORISM.—In
order to take into account any new information included
in the budget submission by the President for fiscal year
2015, the chair of the Committee on the Budget may ad-

1 just the allocations, aggregates, and other appropriate budgetary levels for Overseas Contingency Operations/ 2 3 Global War on Terrorism or the section 302(a) allocation 4 to the Committee on Appropriations set forth in the report 5 of this concurrent resolution to conform with section 251(c) of the Balanced Budget and Emergency Deficit 6 7 Control Act of 1985 (as adjusted by section 251A of such 8 Act).

9 (c) REVISED CONGRESSIONAL BUDGET OFFICE 10 BASELINE.—The chair of the Committee on the Budget 11 may adjust the allocations, aggregates, and other appro-12 priate budgetary levels to reflect changes resulting from 13 technical and economic assumptions in the most recent 14 baseline published by the Congressional Budget Office.

15 (d) DETERMINATIONS.—For the purpose of enforcing this concurrent resolution on the budget in the House, the 16 17 allocations and aggregate levels of new budget authority, outlays, direct spending, new entitlement authority, reve-18 19 nues, deficits, and surpluses for fiscal year 2015 and the 20 period of fiscal years 2015 through fiscal year 2024 shall 21 be determined on the basis of estimates made by the chair 22 of the Committee on the Budget and such chair may adjust such applicable levels of this concurrent resolution. 23

#### 1 SEC. 504. LIMITATION ON LONG-TERM SPENDING.

(a) IN GENERAL.—In the House, it shall not be in
order to consider a bill or joint resolution reported by a
committee (other than the Committee on Appropriations),
or an amendment thereto or a conference report thereon,
if the provisions of such measure have the net effect of
increasing direct spending in excess of \$5,000,000,000 for
any period described in subsection (b).

9 (b) TIME PERIODS.—The applicable periods for pur10 poses of this section are any of the four consecutive ten
11 fiscal-year periods beginning with fiscal year 2025.

### 12 SEC. 505. BUDGETARY TREATMENT OF CERTAIN TRANS13 ACTIONS.

14 (a) IN GENERAL.—Notwithstanding section 15 302(a)(1) of the Congressional Budget Act of 1974, sec-16 tion 13301 of the Budget Enforcement Act of 1990, and 17 section 4001 of the Omnibus Budget Reconciliation Act 18 of 1989, the report accompanying this concurrent resolu-19 tion on the budget or the joint explanatory statement ac-20 companying the conference report on any concurrent reso-21 lution on the budget shall include in its allocation under section 302(a) of the Congressional Budget Act of 1974 22 23 to the Committee on Appropriations amounts for the dis-24 cretionary administrative expenses of the Social Security Administration and the United States Postal Service. 25

(b) SPECIAL RULE.—For purposes of applying sec tions 302(f) and 311 of the Congressional Budget Act of
 1974, estimates of the level of total new budget authority
 and total outlays provided by a measure shall include any
 off-budget discretionary amounts.

6 (c) ADJUSTMENTS.—The chair of the Committee on 7 the Budget may adjust the allocations, aggregates, and 8 other appropriate levels for legislation reported by the 9 Committee on Oversight and Government Reform that re-10 forms the Federal retirement system, if such adjustments do not cause a net increase in the deficit for fiscal year 11 2015 and the period of fiscal years 2015 through 2024. 12 SEC. 506. APPLICATION AND EFFECT OF CHANGES IN ALLO-13

### 14 CATIONS AND AGGREGATES.

(a) APPLICATION.—Any adjustments of the allocations, aggregates, and other appropriate levels made pursuant to this concurrent resolution shall—

18 (1) apply while that measure is under consider-19 ation;

20 (2) take effect upon the enactment of that21 measure; and

(3) be published in the Congressional Record assoon as practicable.

24 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-25 GREGATES.—Revised allocations and aggregates resulting

from these adjustments shall be considered for the pur poses of the Congressional Budget Act of 1974 as alloca tions and aggregates included in this concurrent resolu tion.

5 (c) BUDGET COMPLIANCE.—The consideration of any 6 bill or joint resolution, or amendment thereto or con-7 ference report thereon, for which the chair of the Com-8 mittee on the Budget makes adjustments or revisions in 9 the allocations, aggregates, and other appropriate levels 10 of this concurrent resolution shall not be subject to the points of order set forth in clause 10 of rule XXI of the 11 12 Rules of the House of Representatives or section 504.

### 13 SEC. 507. CONGRESSIONAL BUDGET OFFICE ESTIMATES.

14 (a) FINDINGS.—The House finds the following:

(1) Costs of Federal housing loans and loan
guarantees are treated unequally in the budget. The
Congressional Budget Office uses fair-value accounting to measure the costs of Fannie Mae and Freddie
Mac, but determines the cost of other Federal loan
and loan-guarantee programs on the basis of the
Federal Credit Reform Act of 1990 ("FCRA").

(2) The fair-value accounting method uses discount rates which incorporate the risk inherent to
the type of liability being estimated in addition to
Treasury discount rates of the proper maturity

length. In contrast, FCRA accounting solely uses the
 discount rates of the Treasury, failing to incorporate
 all of the risks attendant to these credit activities.

4 (3) The Congressional Budget Office estimates
5 that if fair-value were used to estimate the cost of
6 all new credit activity in 2014, the deficit would be
7 approximately \$50 billion higher than under the cur8 rent methodology.

9 (b) FAIR VALUE ESTIMATES.—Upon the request of 10 the chair or ranking member of the Committee on the Budget, any estimate prepared by the Director of the Con-11 12 gressional Budget Office for a measure under the terms 13 of title V of the Congressional Budget Act of 1974, "credit reform", as a supplement to such estimate shall, to the 14 15 extent practicable, also provide an estimate of the current actual or estimated market values representing the "fair 16 value" of assets and liabilities affected by such measure. 17 18 (c) FAIR VALUE ESTIMATES FOR HOUSING PRO-19 GRAMS.—Whenever the Director of the Congressional 20Budget Office prepares an estimate pursuant to section 21 402 of the Congressional Budget Act of 1974 of the costs 22 which would be incurred in carrying out any bill or joint 23 resolution and if the Director determines that such bill 24 or joint resolution has a cost related to a housing or resi-25 dential mortgage program under the FCRA, then the Director shall also provide an estimate of the current actual
 or estimated market values representing the "fair value"
 of assets and liabilities affected by the provisions of such
 bill or joint resolution that result in such cost.

5 (d) ENFORCEMENT.—If the Director of the Congres-6 sional Budget Office provides an estimate pursuant to 7 subsection (b) or (c), the chair of the Committee on the 8 Budget may use such estimate to determine compliance 9 with the Congressional Budget Act of 1974 and other 10 budgetary enforcement controls.

## 11SEC. 508. TRANSFERS FROM THE GENERAL FUND OF THE12TREASURY TO THE HIGHWAY TRUST FUND13THAT INCREASE PUBLIC INDEBTEDNESS.

14 For purposes of the Congressional Budget Act of 15 1974, the Balanced Budget and Emergency Deficit Control Act of 1985, or the rules or orders of the House of 16 Representatives, a bill or joint resolution, or an amend-17 ment thereto or conference report thereon, that transfers 18 funds from the general fund of the Treasury to the High-19 20 way Trust Fund shall be counted as new budget authority 21 and outlays equal to the amount of the transfer in the 22 fiscal year the transfer occurs.

## 1 SEC. 509. SEPARATE ALLOCATION FOR OVERSEAS CONTIN 2 GENCY OPERATIONS/GLOBAL WAR ON TER 3 RORISM.

4 (a) ALLOCATION.—In the House, there shall be a sep-5 arate allocation to the Committee on Appropriations for overseas contingency operations/global war on terrorism. 6 7 For purposes of enforcing such separate allocation under 8 section 302(f) of the Congressional Budget Act of 1974, the "first fiscal year" and the "total of fiscal years" shall 9 be deemed to refer to fiscal year 2015. Such separate allo-10 11 cation shall be the exclusive allocation for overseas contingency operations/global war on terrorism under section 12 13 302(a) of such Act. Section 302(c) of such Act shall not apply to such separate allocation. The Committee on Ap-14 propriations may provide suballocations of such separate 15 16 allocation under section 302(b) of such Act. Spending that counts toward the allocation established by this section 17 18 shall be designated pursuant to section 251(b)(2)(A)(ii)19 of the Balanced Budget and Emergency Deficit Control 20Act of 1985.

(b) ADJUSTMENT.—In the House, for purposes of
subsection (a) for fiscal year 2015, no adjustment shall
be made under section 314(a) of the Congressional Budget
Act of 1974 if any adjustment would be made under section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

1 SEC. 510. EXERCISE OF RULEMAKING POWERS. 2 The House adopts the provisions of this title— 3 (1) as an exercise of the rulemaking power of 4 the House of Representatives and as such they shall 5 be considered as part of the rules of the House of 6 Representatives, and these rules shall supersede 7 other rules only to the extent that they are incon-8 sistent with other such rules; and 9 (2) with full recognition of the constitutional 10 right of the House of Representatives to change 11 those rules at any time, in the same manner, and to 12 the same extent as in the case of any other rule of 13 the House of Representatives. TITLE VI—POLICY STATEMENTS 14 15 SEC. 601. POLICY STATEMENT ON ECONOMIC GROWTH AND 16 JOB CREATION. 17 (a) FINDINGS.—The House finds the following: 18 (1) Although the United States economy tech-19 nically emerged from recession nearly five years ago, 20 the subsequent recovery has felt more like a malaise 21 than a rebound. Real gross domestic product (GDP) 22 growth over the past four years has averaged just 23 over 2 percent, well below the 3 percent trend rate 24 of growth in the United States. 25 (2) The Congressional Budget Office (CBO) did 26 a study in late 2012 examining why the United

1 States economy was growing so slowly after the re-2 cession. They found, among other things, that 3 United States economic output was growing at less 4 than half of the typical rate exhibited during other 5 recoveries since World War II. CBO said that about 6 two-thirds of this "growth gap" was due to a pro-7 nounced sluggishness in the growth of potential 8 GDP—particularly in potential employment levels 9 (such as people leaving the labor force) and the 10 growth in productivity (which is in turn related to 11 lower capital investment).

12 (3) The prolonged economic sluggishness is par-13 ticularly troubling given the amount of fiscal and 14 monetary policy actions taken in recent years to 15 cushion the depth of the downturn and to spark 16 higher rates of growth and employment. In addition 17 to the large stimulus package passed in early 2009, 18 many other initiatives have been taken to boost 19 growth, such as the new homebuyer tax credit and 20 the "cash for clunkers" program. These stimulus efforts may have led to various short term "pops" in 21 22 activity but the economy and job market has since 23 reverted back to a sub-par trend.

24 (4) The unemployment rate has declined in re-25 cent years, from a peak of nearly 10 percent in

1 2009-2010 to 6.7 percent in the latest month. How-2 ever, a significant chunk of this decline has been due 3 to people leaving the labor force (and therefore no 4 longer being counted as "unemployed") and not 5 from a surge in employment. The slow decline in the 6 unemployment rate in recent years has occurred 7 alongside a steep decline in the economy's labor 8 force participation rate. The participation rate 9 stands at 63.0 percent, close to the lowest level since 10 1978. The flipside of this is that over 90 million 11 Americans are now "on the sidelines" and not in the 12 labor force, representing a 10 million increase since 13 early 2009.

14 (5) Real median household income declined for 15 the fifth consecutive year in 2012 (latest data avail-16 able) and, at just over \$51,000, is currently at its 17 lowest level since 1995. Weak wage and income 18 growth as a result of a subpar labor market not only 19 means lower tax revenue coming in to the Treasury, 20 it also means higher government spending on income 21 support programs.

(6) A stronger economy is vital to lowering deficit levels and eventually balancing the budget. According to CBO, if annual real GDP growth is just

1	0.1 percentage point higher over the budget window,
2	deficits would be reduced by \$311 billion.
3	(7) This budget resolution therefore embraces
4	pro-growth policies, such as fundamental tax reform,
5	that will help foster a stronger economy and more
6	job creation.
7	(8) Reining in government spending and low-
8	ering budget deficits has a positive long-term impact
9	on the economy and the budget. According to CBO,
10	a significant deficit reduction package (i.e. \$4 tril-
11	lion), would boost longer-term economic output by
12	1.7 percent. Their analysis concludes that deficit re-
13	duction creates long-term economic benefits because
14	it increases the pool of national savings and boosts
15	investment, thereby raising economic growth and job
16	creation.

17 (9) The greater economic output that stems 18 from a large deficit reduction package would have a 19 sizeable impact on the Federal budget. For instance, 20 higher output would lead to greater revenues 21 through the increase in taxable incomes. Lower in-22 terest rates, and a reduction in the stock of debt, 23 would lead to lower government spending on net interest expenses. According to CBO, this dynamic 24

1 would reduce unified budget deficits by an amount 2 sufficient to produce a surplus in fiscal year 2024. 3 (b) Policy on Economic Growth and Job Cre-4 ATION.—It is the policy of this resolution to promote fast-5 er economic growth and job creation. By putting the budget on a sustainable path, this resolution ends the debt-6 7 fueled uncertainty holding back job creators. Reforms to 8 the tax code to put American businesses and workers in 9 a better position to compete and thrive in the 21st century 10 global economy. This resolution targets the regulatory red tape and cronyism that stack the deck in favor of special 11 interests. All of the reforms in this resolution serve as 12 13 means to the larger end of growing the economy and expanding opportunity for all Americans. 14

### 15 SEC. 602. POLICY STATEMENT ON TAX REFORM.

16 (a) FINDINGS.—The House finds the following:

17 (1) A world-class tax system should be simple, 18 fair, and promote (rather than impede) economic 19 growth. The United States tax code fails on all three 20 counts – it is notoriously complex, patently unfair, 21 and highly inefficient. The tax code's complexity dis-22 torts decisions to work, save, and invest, which leads 23 to slower economic growth, lower wages, and less job creation. 24

1	(2) Over the past decade alone, there have been
2	more than 4,400 changes to the tax code, more than
3	one per day. Many of the major changes over the
4	years have involved carving out special preferences,
5	exclusions, or deductions for various activities or
6	groups. These loopholes add up to more than \$1 tril-
7	lion per year and make the code unfair, inefficient,
8	and highly complex.
9	(3) In addition, these tax preferences are dis-
10	proportionately used by upper-income individuals.
11	(4) The large amount of tax preferences that
12	pervade the code end up narrowing the tax base. A
13	narrow tax base, in turn, requires much higher tax
14	rates to raise a given amount of revenue.
15	(5) It is estimated that American taxpayers end
16	up spending \$160 billion and roughly 6 billion hours
17	a year complying with the tax code – a waste of time
18	and resources that could be used in more productive
19	activities.
20	(6) Standard economic theory shows that high
21	marginal tax rates dampen the incentives to work,
22	save, and invest, which reduces economic output and
23	job creation. Lower economic output, in turn, mutes
24	the intended revenue gain from higher marginal tax
25	rates.

1 (7) Roughly half of United States active busi-2 ness income and half of private sector employment 3 are derived from business entities (such as partner-4 ships, S corporations, and sole proprietorships) that 5 are taxed on a "pass-through" basis, meaning the 6 income flows through to the tax returns of the indi-7 vidual owners and is taxed at the individual rate 8 structure rather than at the corporate rate. Small 9 businesses, in particular, tend to choose this form 10 for Federal tax purposes, and the top Federal rate 11 on such small business income reaches 44.6 percent. 12 For these reasons, sound economic policy requires 13 lowering marginal rates on these pass-through enti-14 ties.

15 (8) The United States corporate income tax 16 rate (including Federal, State, and local taxes) sums 17 to just over 39 percent, the highest rate in the in-18 dustrialized world. Tax rates this high suppress 19 wages and discourage investment and job creation, 20 distort business activity, and put American busi-21 nesses at a competitive disadvantage with foreign 22 competitors.

(9) By deterring potential investment, the
United States corporate tax restrains economic
growth and job creation. The United States tax rate

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differential with other countries also fosters a vari ety of complicated multinational corporate behaviors
 intended to avoid the tax, which have the effect of
 moving the tax base offshore, destroying American
 jobs, and decreasing corporate revenue.

6 (10) The "worldwide" structure of United 7 States international taxation essentially taxes earn-8 ings of United States firms twice, putting them at 9 a significant competitive disadvantage with competi-10 tors with more competitive international tax systems.

(11) Reforming the United States tax code to
a more competitive international system would boost
the competitiveness of United States companies operating abroad and it would also greatly reduce tax
avoidance.

16 (12) The tax code imposes costs on American
17 workers through lower wages, on consumers in high18 er prices, and on investors in diminished returns.

(13) Revenues have averaged about 17.5 percent of the economy throughout modern American
history. Revenues rise above this level under current
law to 18.4 percent of the economy by the end of the
10-year budget window.

(14) Attempting to raise revenue through tax
 increases to meet out-of-control spending would
 damage the economy.

4 (15) This resolution also rejects the idea of in5 stituting a carbon tax in the United States, which
6 some have offered as a "new" source of revenue.
7 Such a plan would damage the economy, cost jobs,
8 and raise prices on American consumers.

9 (16) Closing tax loopholes to fund spending
10 does not constitute fundamental tax reform.

(17) The goal of tax reform should be to curb or eliminate loopholes and use those savings to lower tax rates across the board—not to fund more wasteful Government spending. Tax reform should be revenue-neutral and should not be an excuse to raise taxes on the American people. Washington has a spending problem, not a revenue problem.

(b) POLICY ON TAX REFORM.—It is the policy of this
resolution that Congress should enact legislation that provides for a comprehensive reform of the United States tax
code to promote economic growth, create American jobs,
increase wages, and benefit American consumers, investors, and workers through revenue-neutral fundamental
tax reform that—

1	(1) simplifies the tax code to make it fairer to
2	American families and businesses and reduces the
3	amount of time and resources necessary to comply
4	with tax laws;
5	(2) substantially lowers tax rates for individ-
6	uals, with a goal of achieving a top individual rate
7	of 25 percent and consolidating the current seven in-
8	dividual income tax brackets into two brackets with
9	a first bracket of 10 percent;
10	(3) repeals the Alternative Minimum Tax;
11	(4) reduces the corporate tax rate to 25 per-
12	cent; and
10	(5) transitions the tax code to a more competi-
13	(5) transitions the tax code to a more competi-
13 14	tive system of international taxation.
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14	tive system of international taxation.
14 15	tive system of international taxation. SEC. 603. POLICY STATEMENT ON REPLACING THE PRESI-
14 15 16	tive system of international taxation. SEC. 603. POLICY STATEMENT ON REPLACING THE PRESI- DENT'S HEALTH CARE LAW.
14 15 16 17	tive system of international taxation. <b>SEC. 603. POLICY STATEMENT ON REPLACING THE PRESI-</b> <b>DENT'S HEALTH CARE LAW.</b> (a) FINDINGS.—The House finds the following:
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premiums for individual market plans may go up as much as 50 percent because of the law.

3 (2) The President pledged that Americans
4 would be able to keep their health care plan if they
5 liked it. But the non-partisan Congressional Budget
6 Office now estimates 2 million Americans with em7 ployment-based health coverage will lose those plans.

8 (3) Then-Speaker of the House, Nancy Pelosi, 9 said that the President's health care law would cre-10 ate 4 million jobs over the life of the law and almost 11 400,000 jobs immediately. Instead, the Congres-12 sional Budget Office estimates that the law will re-13 duce full-time equivalent employment by about 2.0 million hours in 2017 and 2.5 million hours in 2024, 14 15 "compared with what would have occurred in the ab-16 sence of the ACA.".

17 (4) The implementation of the law has been a 18 failure. The main website that Americans were sup-19 posed to use in purchasing new coverage was broken 20 for over a month. Since the President's health care 21 law was signed into law, the Administration has an-22 nounced 23 delays. The President has also failed to 23 submit any nominees to sit on the Independent Pay-24 ment Advisory Board, a panel of bureaucrats that 25 will cut Medicare by an additional \$12.1 billion over the next ten years, according to the President's own
 budget.

3 (5) The President's health care law should be
4 repealed and replaced with reforms that make af5 fordable and quality health care coverage available
6 to all Americans.

7 (b) POLICY ON REPLACING THE PRESIDENT'S
8 HEALTH CARE LAW.—It is the policy of this resolution
9 that the President's health care law must not only be re10 pealed, but also replaced, for the following reasons:

(1) The President's health care law is a government-run system driving up health care costs and
forcing Americans to lose their health care coverage
and should be replaced with a reformed health care
system that gives patients and their doctors more
choice and control over their health care.

17 (2) Instead of a complex structure of subsidies,
18 "firewalls," mandates, and penalties, a reformed
19 health care system should make health care coverage
20 portable.

(3) Instead of stifling innovation in health care
technologies, treatments, and medications through
Federal mandates, taxes, and price controls, a reformed health care system should encourage research and development.

(4) Instead of instituting one-size-fits-all directives from Federal bureaucracies such as the Internal Revenue Service, the Department of Health and
Human Services, and the Independent Payment Advisory Board, individuals and families should be free
to secure the health care coverage that best meets
their needs.

8 (5) Instead of allowing fraudulent lawsuits, 9 which are driving up health care costs, the medical 10 liability system should be reformed while at the same 11 time reaffirming that States should be free to imple-12 ment the policies that best suit their needs.

(6) Instead of using Federal taxes, mandates,
and bureaucracies to address those who have trouble
securing health care coverage, high risk pools should
be established.

17 (7) Instead of more than doubling spending on
18 Medicaid, which is driving up Federal debt and will
19 eventually bankrupt State budgets, Medicaid spend20 ing should be brought under control and States
21 should be given more flexibility to provide quality,
22 affordable care to those who are eligible.

(8) Instead of driving up health care costs and
reducing employment, a reformed health care system
should lower health care costs, which will increase

1	economic growth an employment by lowering health
2	care inflation.
3	SEC. 604. POLICY STATEMENT ON MEDICARE.
4	(a) FINDINGS.—The House finds the following:
5	(1) More than 50 million Americans depend on
6	Medicare for their health security.
7	(2) The Medicare Trustees Report has repeat-
8	edly recommended that Medicare's long-term finan-
9	cial challenges be addressed soon. Each year without
10	reform, the financial condition of Medicare becomes
11	more precarious and the threat to those in or near
12	retirement becomes more pronounced. According to
13	the Congressional Budget Office—
14	(A) the Hospital Insurance Trust Fund
15	will be exhausted in 2026 and unable to pay
16	scheduled benefits; and
17	(B) Medicare spending is growing faster
18	than the economy and Medicare outlays are
19	currently rising at a rate of 6 percent per year
20	over the next ten years, and according to the
21	Congressional Budget Office's 2013 Long-Term
22	Budget Outlook, spending on Medicare is pro-
23	jected to reach 5 percent of gross domestic
24	product (GDP) by $2040$ and $9.4$ percent of
25	GDP by 2088.

(3) The President's health care law created a
 new Federal agency called the Independent Payment
 Advisory Board (IPAB) empowered with unilateral
 authority to cut Medicare spending. As a result of
 that law—

6 (A) IPAB will be tasked with keeping the 7 Medicare per capita growth below a Medicare 8 per capita target growth rate. Prior to 2018, 9 the target growth rate is based on the five-year 10 average of overall inflation and medical infla-11 tion. Beginning in 2018, the target growth rate 12 will be the five-year average increase in the 13 nominal GDP plus one percentage point, which 14 the President has twice proposed to reduce to 15 GDP plus one-half percentage point;

16 (B) the fifteen unelected, unaccountable
17 bureaucrats of IPAB will make decisions that
18 will reduce seniors access to care;

(C) the nonpartisan Office of the Medicare
Chief Actuary estimates that the provider cuts
already contained in the Affordable Care Act
will force 15 percent of hospitals, skilled nursing facilities, and home health agencies to become unprofitable in 2019; and

1 (D) additional cuts from the IPAB board 2 will force even more health care providers to 3 close their doors, and the Board should be re-4 pealed.

5 (4) Failing to address this problem will leave
6 millions of American seniors without adequate health
7 security and younger generations burdened with
8 enormous debt to pay for spending levels that cannot
9 be sustained.

10 (b) POLICY ON MEDICARE REFORM.—It is the policy 11 of this resolution to protect those in or near retirement 12 from any disruptions to their Medicare benefits and offer 13 future beneficiaries the same health care options available 14 to Members of Congress.

15 (c) ASSUMPTIONS.—This resolution assumes reform16 of the Medicare program such that:

17 (1) Current Medicare benefits are preserved for18 those in or near retirement.

19 (2) For future generations, when they reach eli20 gibility, Medicare is reformed to provide a premium
21 support payment and a selection of guaranteed
22 health coverage options from which recipients can
23 choose a plan that best suits their needs.

24 (3) Medicare will maintain traditional fee-for-25 service as an option.

1 (4) Medicare will provide additional assistance 2 for lower-income beneficiaries and those with greater 3 health risks. 4 (5) Medicare spending is put on a sustainable 5 path and the Medicare program becomes solvent 6 over the long-term. 7 SEC. 605. POLICY STATEMENT ON SOCIAL SECURITY. 8 (a) FINDINGS.—The House finds the following: 9 (1) More than 55 million retirees, individuals with disabilities, and survivors depend on Social Se-

9 (1) More than 55 million retirees, individuals 10 with disabilities, and survivors depend on Social Se-11 curity. Since enactment, Social Security has served 12 as a vital leg on the "three-legged stool" of retire-13 ment security, which includes employer provided 14 pensions as well as personal savings.

(2) The Social Security Trustees Report has repeatedly recommended that Social Security's long-term financial challenges be addressed soon. Each year without reform, the financial condition of Social Security becomes more precarious and the threat to seniors and those receiving Social Security disability benefits becomes more pronounced:

(A) In 2016, the Disability Insurance
Trust Fund will be exhausted and program revenues will be unable to pay scheduled benefits.

1	(B) In 2033, the combined Old-Age and
2	Survivors and Disability Trust Funds will be
3	exhausted, and program revenues will be unable
4	to pay scheduled benefits.
5	(C) With the exhaustion of the Trust
6	Funds in 2033, benefits will be cut nearly 25
7	percent across the board, devastating those cur-
8	rently in or near retirement and those who rely
9	on Social Security the most.
10	(3) The recession and continued low economic
11	growth have exacerbated the looming fiscal crisis
12	facing Social Security. The most recent CBO projec-
13	tions find that Social Security will run cash deficits
14	of \$1.7 trillion over the next 10 years.
15	(4) Lower-income Americans rely on Social Se-
16	curity for a larger proportion of their retirement in-
17	come. Therefore, reforms should take into consider-
18	ation the need to protect lower-income Americans'
19	retirement security.
20	(5) The Disability Insurance program provides
21	an essential income safety net for those with disabil-
22	ities and their families. According to the Congres-
23	sional Budget Office (CBO), between 1970 and
24	2012, the number of people receiving disability bene-
25	fits (both disabled workers and their dependent fam-

1	ily members) has increased by over 300 percent
2	from 2.7 million to over 10.9 million. This increase
3	is not due strictly to population growth or decreases
4	in health. David Autor and Mark Duggan have
5	found that the increase in individuals on disability
6	does not reflect a decrease in self-reported health.
7	CBO attributes program growth to changes in demo-
8	graphics, changes in the composition of the labor
9	force and compensation, as well as Federal policies.
10	(6) If this program is not reformed, families
11	who rely on the lifeline that disability benefits pro-
12	vide will face benefit cuts of up to 25 percent in
13	2016, devastating individuals who need assistance
14	the most.
15	(7) In the past, Social Security has been re-
16	formed on a bipartisan basis, most notably by the
17	"Greenspan Commission" which helped to address
18	Social Security shortfalls for over a generation.
19	(8) Americans deserve action by the President,
20	the House, and the Senate to preserve and strength-
21	en Social Security. It is critical that bipartisan ac-
22	tion be taken to address the looming insolvency of
23	Social Security. In this spirit, this resolution creates
24	a bipartisan opportunity to find solutions by requir-

ing policymakers to ensure that Social Security re mains a critical part of the safety net.

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3 (b) POLICY ON SOCIAL SECURITY.—It is the policy
4 of this resolution that Congress should work on a bipar5 tisan basis to make Social Security sustainably solvent.
6 This resolution assumes reform of a current law trigger,
7 such that:

8 (1) If in any year the Board of Trustees of the 9 Federal Old-Age and Survivors Insurance Trust 10 Fund and the Federal Disability Insurance Trust 11 Fund annual Trustees Report determines that the 12 75-year actuarial balance of the Social Security 13 Trust Funds is in deficit, and the annual balance of 14 the Social Security Trust Funds in the 75th year is 15 in deficit, the Board of Trustees shall, no later than 16 September 30 of the same calendar year, submit to 17 the President recommendations for statutory re-18 forms necessary to achieve a positive 75-year actu-19 arial balance and a positive annual balance in the 20 75th-year. Recommendations provided to the Presi-21 dent must be agreed upon by both Public Trustees 22 of the Board of Trustees.

(2) Not later than December 1 of the same calendar year in which the Board of Trustees submit
their recommendations, the President shall promptly

1	submit implementing legislation to both Houses of
2	Congress including his recommendations necessary
3	to achieve a positive 75-year actuarial balance and
4	a positive annual balance in the 75th year. The Ma-
5	jority Leader of the Senate and the Majority Leader
6	of the House shall introduce the President's legisla-
7	tion upon receipt.
8	(3) Within 60 days of the President submitting
9	legislation, the committees of jurisdiction to which
10	the legislation has been referred shall report the bill
11	which shall be considered by the full House or Sen-
12	ate under expedited procedures.
13	(4) Legislation submitted by the President
14	shall—
15	(A) protect those in or near retirement;
16	(B) preserve the safety net for those who
17	count on Social Security the most, including
18	those with disabilities and survivors;
19	(C) improve fairness for participants;
20	(D) reduce the burden on, and provide cer-
21	tainty for, future generations; and
22	(E) secure the future of the Disability In-
23	surance program while addressing the needs of
24	those with disabilities today and improving the
25	determination process.

(c) POLICY ON DISABILITY INSURANCE.—It is the policy of this resolution that Congress and the President should enact legislation on a bipartisan basis to reform the Disability Insurance program prior to its insolvency in 2016 and should not raid the Social Security retirement system without reforms to the Disability Insurance sys-

7 tem.

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## 8 SEC. 606. POLICY STATEMENT ON HIGHER EDUCATION AND 9 WORKFORCE DEVELOPMENT OPPORTUNITY.

10 (a) FINDINGS ON HIGHER EDUCATION.—The House11 finds the following:

12 (1) A well-educated workforce is critical to eco-13 nomic, job, and wage growth.

14 (2) 19.5 million students are enrolled in Amer-15 ican colleges and universities.

16 (3) Over the last decade, tuition and fees have
17 been growing at an unsustainable rate. Between the
18 2002-2003 Academic Year and the 2012-2013 Aca19 demic Year—

20 (A) published tuition and fees for in-State
21 students at public four-year colleges and univer22 sities increased at an average rate of 5.2 per23 cent per year beyond the rate of general infla24 tion;

1	(B) published tuition and fees for in-State
2	students at public two-year colleges and univer-
3	sities increased at an average rate of 3.9 per-
4	cent per year beyond the rate of general infla-
5	tion; and
6	(C) published tuition and fees for in-State
7	students at private four-year colleges and uni-
8	versities increased at an average rate of 2.4
9	percent per year beyond the rate of general in-
10	flation.
11	(4) Over that same period, Federal financial aid
12	has increased 105 percent.
13	(5) This spending has failed to make college
14	more affordable.
15	(6) In his 2012 State of the Union Address,
16	President Obama noted that, "We can't just keep
17	subsidizing skyrocketing tuition; we'll run out of
18	money.".
19	(7) American students are chasing ever-increas-
20	ing tuition with ever-increasing debt. According to
21	the Federal Reserve Bank of New York, student
22	debt more than quadrupled between 2003 and 2013,
23	and now stands at nearly \$1.1 trillion. Student debt
24	now has the second largest balance after mortgage
25	debt.

1 (8) Students are carrying large debt loads and 2 too many fail to complete college or end up default-3 ing on these loans due to their debt burden and a 4 weak economy and job market. 5 (9) Based on estimates from the Congressional 6 Budget Office, the Pell Grant Program will face a 7 fiscal shortfall beginning in fiscal year 2016 and 8 continuing in each subsequent year in the current 9 budget window. 10 (10) Failing to address these problems will 11 jeopardize access and affordability to higher edu-12 cation for America's young people. 13 (b) POLICY ON HIGHER EDUCATION AFFORD-ABILITY.—It is the policy of this resolution to address the 14 15 root drivers of tuition inflation, by— 16 (1) targeting Federal financial aid to those 17 most in need; 18 (2) streamlining programs that provide aid to 19 make them more effective; 20 (3) maintaining the maximum Pell grant award 21 level at \$5,730 in each year of the budget window; 22 and 23 (4) removing regulatory barriers in higher edu-24 cation that act to restrict flexibility and innovative 25 teaching, particularly as it relates to non-traditional

1 models such as online coursework and competency-2 based learning. 3 (c) FINDINGS ON WORKFORCE DEVELOPMENT.—The 4 House finds the following: 5 (1) Over ten million Americans are currently 6 unemployed. 7 (2) Despite billions of dollars in spending, those 8 looking for work are stymied by a broken workforce 9 development system that fails to connect workers 10 with assistance and employers with trained per-11 sonnel. 12 (4) According to a 2011 Government Account-13 ability Office (GAO) report, in fiscal year 2009, the 14 Federal Government spent \$18 billion across 9 agen-15 cies to administer 47 Federal job training programs, 16 almost all of which overlapped with another program 17 in terms of offered services and targeted population. 18 (5) Since the release of that GAO report, the 19 Education and Workforce Committee, which has 20 done extensive work in this area, has identified more 21 than 50 programs. 22 (3) Without changes, this flawed system will 23 continue to fail those looking for work or to improve 24 their skills, and jeopardize economic growth.

1 (d) POLICY ON WORKFORCE DEVELOPMENT.—It is 2 the policy of this resolution to address the failings in the 3 current workforce development system, by— 4 (1) streamlining and consolidating Federal job 5 training programs as advanced by the House-passed 6 Supporting Knowledge and Investing in Lifelong 7 Skills Act (SKILLS Act); and 8 (2) empowering states with the flexibility to tai-9 lor funding and programs to the specific needs of 10 their workforce, including the development of career 11 scholarships. 12 SEC. 607. POLICY STATEMENT ON DEFICIT REDUCTION 13 THROUGH THE CANCELLATION OF UNOBLI-14 GATED BALANCES. 15 (a) FINDINGS.—The House finds the following: 16 (1) According to the most recent estimate from 17 the Office of Management and Budget, Federal 18 agencies were expected to hold \$739 billion in unob-19 ligated balances at the close of fiscal year 2014. 20 (2) These funds represent direct and discre-21 tionary spending made available by Congress that 22 remains available for expenditure beyond the fiscal 23 year for which they are provided. 24 (3) In some cases, agencies are granted funding

and it remains available for obligation indefinitely.

1 (4) The Congressional Budget and Impound-2 ment Control Act of 1974 requires the Office of 3 Management and Budget to make funds available to 4 agencies for obligation and prohibits the Administra-5 tion from withholding or cancelling unobligated 6 funds unless approved by an act of Congress.

7 (5) Greater congressional oversight is required
8 to review and identify potential savings from
9 unneeded balances of funds.

10 (b) POLICY ON DEFICIT REDUCTION THROUGH THE CANCELLATION OF UNOBLIGATED BALANCES.—Congres-11 12 sional committees shall through their oversight activities 13 identify and achieve savings through the cancellation or rescission of unobligated balances that neither abrogate 14 15 contractual obligations of the Government nor reduce or disrupt Federal commitments under programs such as So-16 17 cial Security, veterans' affairs, national security, and 18 Treasury authority to finance the national debt.

(c) DEFICIT REDUCTION.—Congress, with the assistance of the Government Accountability Office, the Inspectors General, and other appropriate agencies should continue to make it a high priority to review unobligated balances and identify savings for deficit reduction.

SHIP OF TAXPAYER DOLLARS.

3 (a) FINDINGS.—The House finds the following:

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4 (1) The budget for the House of Representa5 tives is \$188 million less than it was when Repub6 licans became the majority in 2011.

7 (2) The House of Representatives has achieved
8 significant savings by consolidating operations and
9 renegotiating contracts.

10 (b) POLICY ON RESPONSIBLE STEWARDSHIP OF
11 TAXPAYER DOLLARS.—It is the policy of this resolution
12 that:

13 (1) The House of Representatives must be a 14 model for the responsible stewardship of taxpayer re-15 sources and therefore must identify any savings that 16 can be achieved through greater productivity and ef-17 ficiency gains in the operation and maintenance of 18 House services and resources like printing, con-19 ferences, utilities, telecommunications, furniture, 20 grounds maintenance, postage, and rent. This should 21 include a review of policies and procedures for acqui-22 sition of goods and services to eliminate any unnec-23 essary spending. The Committee on House Adminis-24 tration should review the policies pertaining to the 25 services provided to Members and committees of the 26 House, and should identify ways to reduce any sub-**HCON 96 PCS** 

1	sidies paid for the operation of the House gym, bar-
2	ber shop, salon, and the House dining room.
3	(2) No taxpayer funds may be used to purchase
4	first class airfare or to lease corporate jets for Mem-
5	bers of Congress.
6	(3) Retirement benefits for Members of Con-
7	gress should not include free, taxpayer-funded health
8	care for life.
9	SEC. 609. POLICY STATEMENT ON DEFICIT REDUCTION
10	THROUGH THE REDUCTION OF UNNECES-
11	SARY AND WASTEFUL SPENDING.
12	(a) FINDINGS.—The House finds the following:
13	(1) The Government Accountability Office
14	("GAO") is required by law to identify examples of
15	waste, duplication, and overlap in Federal programs,
16	and has so identified dozens of such examples.
17	(2) In testimony before the Committee on Over-
18	sight and Government Reform, the Comptroller Gen-
19	eral has stated that addressing the identified waste,
20	duplication, and overlap in Federal programs "could
21	potentially save tens of billions of dollars."
22	(3) In 2011, 2012, and 2013 the Government
23	Accountability Office issued reports showing exces-
24	sive duplication and redundancy in Federal pro-
25	grams including—

1	(A) 209 Science, Technology, Engineering,
2	and Mathematics education programs in 13 dif-
3	ferent Federal agencies at a cost of \$3 billion
4	annually;
5	(B) 200 separate Department of Justice
6	crime prevention and victim services grant pro-
7	grams with an annual cost of \$3.9 billion in
8	2010;
9	(C) 20 different Federal entities admin-
10	ister 160 housing programs and other forms of
11	Federal assistance for housing with a total cost
12	of \$170 billion in 2010;
13	(D) 17 separate Homeland Security pre-
14	paredness grant programs that spent \$37 bil-
15	lion between fiscal year 2011 and 2012;
16	(E) 14 grant and loan programs, and 3 tax
17	benefits to reduce diesel emissions;
18	(F) 94 different initiatives run by 11 dif-
19	ferent agencies to encourage "green building"
20	in the private sector; and
21	(G) 23 agencies implemented approxi-
22	mately 670 renewable energy initiatives in fiscal
23	year 2010 at a cost of nearly \$15 billion.
24	(4) The Federal Government spends about \$80
25	billion each year for approximately 800 information

technology investments. GAO has identified broad acquisition failures, waste, and unnecessary duplication in the Government's information technology infrastructure. Experts have estimated that eliminating these problems could save 25 percent – or \$20 billion – of the Government's annual information technology budget.

8 (5) GAO has identified strategic sourcing as a 9 potential source of spending reductions. In 2011 10 GAO estimated that saving 10 percent of the total 11 or all Federal procurement could generate over \$50 12 billion in savings annually.

13 (6) Federal agencies reported an estimated
14 \$108 billion in improper payments in fiscal year
15 2012.

16 (7) Under clause 2 of Rule XI of the Rules of
17 the House of Representatives, each standing com18 mittee must hold at least one hearing during each
19 120 day period following its establishment on waste,
20 fraud, abuse, or mismanagement in Government pro21 grams.

(8) According to the Congressional Budget Office, by fiscal year 2015, 32 laws will expire, possibly
resulting in \$693 billion in unauthorized appropriations. Timely reauthorizations of these laws would

ensure assessments of program justification and ef fectiveness.

3 (9) The findings resulting from congressional
4 oversight of Federal Government programs should
5 result in programmatic changes in both authorizing
6 statutes and program funding levels.

7 (b) POLICY ON DEFICIT REDUCTION THROUGH THE 8 REDUCTION OF UNNECESSARY AND WASTEFUL SPEND-9 ING.—Each authorizing committee annually shall include 10 in its Views and Estimates letter required under section 11 301(d) of the Congressional Budget Act of 1974 rec-12 ommendations to the Committee on the Budget of pro-13 grams within the jurisdiction of such committee whose funding should be reduced or eliminated. 14

## 15 SEC. 610. POLICY STATEMENT ON UNAUTHORIZED SPEND16 ING.

17 It is the policy of this resolution that the committees 18 of jurisdiction should review all unauthorized programs 19 funded through annual appropriations to determine if the 20 programs are operating efficiently and effectively. Com-21 mittees should reauthorize those programs that in the 22 committees' judgment should continue to receive funding. 23 SEC. 611. POLICY STATEMENT ON FEDERAL REGULATORY

24 POLICY.

25 (a) FINDINGS.—The House finds the following:

1 (1) Excessive regulation at the Federal level 2 has hurt job creation and dampened the economy, 3 slowing our recovery from the economic recession. (2) In the first two months of 2014 alone, the 4 5 Administration issued 13,166 pages of regulations 6 imposing more than \$13 billion in compliance costs 7 on job creators and adding more than 16 million 8 hours of compliance paperwork. 9 (3) The Small Business Administration esti-10 mates that the total cost of regulations is as high as 11 \$1.75 trillion per year. Since 2009, the White House 12 has generated over \$494 billion in regulatory activ-13 ity, with an additional \$87.6 billion in regulatory

14 costs currently pending.

(4) The Dodd-Frank financial services legislation (Public Law 111–203) resulted in more than
\$17 billion in compliance costs and saddled job creators with more than 58 million hours of compliance
paperwork.

(5) Implementation of the Affordable Care Act
to date has added 132.9 million annual hours of
compliance paperwork, imposing \$24.3 billion of
compliance costs on the private sector and an \$8 billion cost burden on the states.

1 (6) The highest regulatory costs come from 2 rules issued by the Environmental Protection Agency 3 (EPA); these regulations are primarily targeted at 4 the coal industry. In September 2013, the EPA pro-5 posed a rule regulating greenhouse gas emissions 6 from new coal-fired power plants. The proposed 7 standards are unachievable with current commer-8 cially available technology, resulting in a de-facto 9 ban on new coal-fired power plants. Additional regu-10 lations for existing coal plants are expected in the 11 summer of 2014.

(7) Coal-fired power plants provide roughly 12 13 forty percent of the United States electricity at a 14 low cost. Unfairly targeting the coal industry with 15 costly and unachievable regulations will increase en-16 ergy prices, disproportionately disadvantaging en-17 ergy-intensive industries like manufacturing and 18 construction, and will make life more difficult for 19 millions of low-income and middle class families al-20 ready struggling to pay their bills.

(8) Three hundred and thirty coal units are
being retired or converted as a result of EPA regulations. Combined with the de-facto prohibition on new
plants, these retirements and conversions may further increase the cost of electricity.

(9) A recent study by Purdue University esti mates that electricity prices in Indiana will rise 32
 percent by 2023, due in part to EPA regulations.

4 (10) The Heritage Foundation recently found 5 that a phase out of coal would cost 600,000 jobs by 6 the end of 2023, resulting in an aggregate gross do-7 mestic product decrease of \$2.23 trillion over the en-8 tire period and reducing the income of a family of 9 four by \$1200 per year. Of these jobs, 330,000 will 10 come from the manufacturing sector, with Cali-11 fornia, Texas, Ohio, Illinois, Pennsylvania, Michigan, 12 New York, Indiana, North Carolina, Wisconsin, and 13 Georgia seeing the highest job losses.

(b) POLICY ON FEDERAL REGULATION.—It is the
policy of this resolution that Congress should, in consultation with the public burdened by excessive regulation,
enact legislation that—

(1) seeks to promote economic growth and job
creation by eliminating unnecessary red tape and
streamlining and simplifying Federal regulations;

(2) pursues a cost-effective approach to regulation, without sacrificing environmental, health, safety benefits or other benefits, rejecting the premise
that economic growth and environmental protection
create an either/or proposition;

1	(3) ensures that regulations do not dispropor-
2	tionately disadvantage low-income Americans
3	through a more rigorous cost-benefit analysis, which
4	also considers who will be most affected by regula-
5	tions and whether the harm caused is outweighed by
6	the potential harm prevented;
7	(4) ensures that regulations are subject to an
8	open and transparent process, rely on sound and
9	publicly available scientific data, and that the data
10	relied upon for any particular regulation is provided
11	to Congress immediately upon request;
12	(5) frees the many commonsense energy and
13	water projects currently trapped in complicated bu-
14	reaucratic approval processes;
15	(6) maintains the benefits of landmark environ-
16	mental, health safety, and other statutes while scal-
17	ing back this administration's heavy-handed ap-
18	proach to regulation, which has added \$494 billion
19	in mostly ideological regulatory activity since 2009,
20	much of which flies in the face of these statutes' in-
21	tended purposes; and
22	(7) seeks to promote a limited government,
23	which will unchackle our according and greate mil

22 (7) seeks to promote a limited government,
23 which will unshackle our economy and create mil24 lions of new jobs, providing our Nation with a strong

1	and prosperous future and expanding opportunities
2	for the generations to come.
3	SEC. 612. POLICY STATEMENT ON TRADE.
4	(a) FINDINGS.—The House finds the following:
5	(1) Opening foreign markets to American ex-
6	ports is vital to the United States economy and ben-
7	eficial to American workers and consumers. The
8	Commerce Department estimates that every \$1 bil-
9	lion of United States exports supports more than
10	5,000 jobs here at home.
11	(2) A modern and competitive international tax
12	system would facilitate global commerce for United
13	States multinational companies and would encourage
14	foreign business investment and job creation in the
15	United States
16	(3) The United States currently has an anti-
17	quated system of international taxation whereby
18	United States multinationals operating abroad pay
19	both the foreign-country tax and United States cor-
20	porate taxes. They are essentially taxed twice. This
21	puts them at an obvious competitive disadvantage.
22	(4) The ability to defer United States taxes on
23	their foreign operations, which some erroneously
24	refer to as a "tax loophole," cushions this disadvan-
25	tage to a certain extent. Eliminating or restricting

this provision (and others like it) would harm United
 States competitiveness.

(5) This budget resolution advocates funda-3 4 mental tax reform that would lower the United 5 States corporate rate, now the highest in the indus-6 trialized world, and switch to a more competitive 7 system of international taxation. This would make 8 the United States a much more attractive place to 9 invest and station business activity and would chip 10 away at the incentives for United States companies 11 to keep their profits overseas (because the United 12 States corporate rate is so high).

(6) The status quo of the current tax code undermines the competitiveness of United States businesses and costs the United States economy investment and jobs.

17 (7) Global trade and commerce is not a zero-18 sum game. The idea that global expansion tends to 19 "hollow out" United States operations is incorrect. 20 Foreign-affiliate activity tends to complement, not substitute for, key parent activities in the United 21 22 States such as employment, worker compensation, 23 capital investment. When United and States 24 headquartered multinationals invest and expand operations abroad it often leads to more jobs and eco nomic growth at home.

3 (8) American businesses and workers have
4 shown that, on a level playing field, they can excel
5 and surpass the international competition.

6 (b) POLICY ON TRADE.—It is the policy of this reso-7 lution to pursue international trade, global commerce, and 8 a modern and competitive United States international tax 9 system in order to promote job creation in the United 10 States.

## 11 SEC. 613. NO BUDGET, NO PAY.

12 It is the policy of this resolution that Congress should 13 agree to a concurrent resolution on the budget every year pursuant to section 301 of the Congressional Budget Act 14 15 of 1974. If by April 15, a House of Congress has not agreed to a concurrent resolution on the budget, the pay-16 17 roll administrator of that House should carry out this policy in the same manner as the provisions of Public Law 18 19 113–3, the No Budget, No Pay Act of 2013, and place 20 in an escrow account all compensation otherwise required 21 to be made for Members of that House of Congress. With-22 held compensation should be released to Members of that 23 House of Congress the earlier of the day on which that 24 House of Congress agrees to a concurrent resolution on

- 1 the budget, pursuant to section 301 of the Congressional
- 2 Budget Act of 1974, or the last day of that Congress.

Passed the House of Representatives April 10, 2014.

KAREN L. HAAS,

Attest:

Clerk.

Calendar No. 365

113 TH CONGRESS H. CON. RES. 96

## CONCURRENT RESOLUTION

Establishing the budget for the United States Government for fiscal year 2015 and setting forth appropriate budgetary levels for fiscal years 2016 through 2024.

April 11, 2014

Received and referred to the Committee on the Budget; committee discharged pursuant to Section 300 of the Congressional Budget Act; placed on the calendar