

114TH CONGRESS  
1ST SESSION

# H. R. 948

To reduce a portion of the annual pay of Members of Congress for the failure to adopt a concurrent resolution on the budget which does not provide for a balanced budget, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 12, 2015

Mr. MESSER (for himself, Mr. DUNCAN of South Carolina, and Mr. ZINKE) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on the Budget, Oversight and Government Reform, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To reduce a portion of the annual pay of Members of Congress for the failure to adopt a concurrent resolution on the budget which does not provide for a balanced budget, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; FINDINGS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Balanced Budget Accountability Act”.

6 (b) FINDINGS.—Congress finds the following:

1           (1)     The     Federal     debt     exceeds  
2     \$18,000,000,000,000, continues to grow rapidly, and  
3     is larger than the size of the United States economy.

4           (2)     The Federal budget has shown an annual  
5     deficit in 45 of the last 50 years.

6           (3)     Deficits and the Federal debt threaten to  
7     shatter confidence in the Nation's economy, suppress  
8     job creation and economic growth, and leave future  
9     generations of Americans with a lower standard of  
10    living and fewer opportunities.

11          (4)     It is the duty of Members of Congress to  
12    develop and implement policies, including balancing  
13    the Federal budget, that encourage robust job cre-  
14    ation and economic growth in the United States.

15          (5)     Members of Congress should be held ac-  
16    countable for failing to pass annual budgets that re-  
17    sult in a balanced budget.

18 **SEC. 2. REQUIRING ADOPTION OF BUDGET RESOLUTION**

19                   **PROVIDING FOR BALANCED BUDGETS.**

20          (a)     ADOPTION OF BUDGET RESOLUTION.—Each  
21    House of Congress shall adopt a concurrent resolution on  
22    the budget for a fiscal year which provides that, for each  
23    fiscal year for which a budget is provided under the resolu-  
24    tion (beginning not later than with the budget for fiscal  
25    year 2025)—

1           (1) total outlays do not exceed total receipts;  
2           and

3           (2) total outlays are not more than 18 percent  
4           of the gross domestic product of the United States  
5           (as determined by the Bureau of Economic Analysis  
6           of the Department of Commerce) for such fiscal  
7           year.

8           (b) **CERTIFICATION BY CONGRESSIONAL BUDGET**  
9 **OFFICE.**—Upon the adoption by a House of Congress of  
10 a concurrent resolution on the budget for a fiscal year,  
11 the Director of the Congressional Budget Office shall  
12 transmit to the Speaker of the House of Representatives  
13 or the President pro tempore of the Senate (as the case  
14 may be) a certification as to whether or not that House  
15 of Congress has met the requirements of subsection (a)  
16 with respect to the resolution.

17           (c) **EFFECTIVE DATE.**—This section shall apply with  
18 respect to the concurrent resolution on the budget for fis-  
19 cal year 2016 and each succeeding fiscal year.

20 **SEC. 3. EFFECT OF FAILURE TO ADOPT RESOLUTION.**

21           (a) **RULE FOR FISCAL YEARS 2016 AND 2017.**—

22                   (1) **FISCAL YEAR 2016.**—

23                           (A) **HOLDING SALARIES IN ESCROW.**—If  
24                   the Director does not certify that a House of  
25                   Congress has met the requirements of section

1           2(a) with respect to fiscal year 2016 before  
2           April 16, 2015, during the period described in  
3           subparagraph (B) the payroll administrator of  
4           that House of Congress shall deposit in an es-  
5           crow account all payments otherwise required to  
6           be made during such period for the compensa-  
7           tion of Members of Congress who serve in that  
8           House of Congress, and shall release such pay-  
9           ments to such Members only upon the expira-  
10          tion of such period.

11           (B) PERIOD DESCRIBED.—With respect to  
12          a House of Congress, the period described in  
13          this subparagraph is the period that begins on  
14          April 16, 2015, and ends on the earlier of—

15           (i) the date on which the Director cer-  
16           tifies that the House of Congress has met  
17           the requirements of section 2(a) with re-  
18           spect to fiscal year 2016; or

19           (ii) the last day of the One Hundred  
20           Fourteenth Congress.

21          (2) FISCAL YEAR 2017.—

22           (A) HOLDING SALARIES IN ESCROW.—If  
23          the Director does not certify that a House of  
24          Congress has met the requirements of section  
25          2(a) with respect to fiscal year 2017 before

1 April 16, 2016, during the period described in  
2 subparagraph (B) the payroll administrator of  
3 that House of Congress shall deposit in an es-  
4 crow account all payments otherwise required to  
5 be made during such period for the compensa-  
6 tion of Members of Congress who serve in that  
7 House of Congress, and shall release such pay-  
8 ments to such Members only upon the expira-  
9 tion of such period.

10 (B) PERIOD DESCRIBED.—With respect to  
11 a House of Congress, the period described in  
12 this subparagraph is the period that begins on  
13 April 16, 2016, and ends on the earlier of—

14 (i) the date on which the Director cer-  
15 tifies that the House of Congress has met  
16 the requirements of section 2(a) with re-  
17 spect to fiscal year 2017; or

18 (ii) the last day of the One Hundred  
19 Fourteenth Congress.

20 (3) WITHHOLDING AND REMITTANCE OF  
21 AMOUNTS FROM PAYMENTS HELD IN ESCROW.—The  
22 payroll administrator shall provide for the same  
23 withholding and remittance with respect to a pay-  
24 ment deposited in an escrow account under para-  
25 graph (1) or (2) that would apply to the payment if

1 the payment were not subject to paragraph (1) or  
2 (2).

3 (4) RELEASE OF AMOUNTS AT END OF THE  
4 CONGRESS.—In order to ensure that this subsection  
5 is carried out in a manner that shall not vary the  
6 compensation of Senators or Representatives in vio-  
7 lation of the twenty-seventh article of amendment to  
8 the Constitution of the United States, the payroll  
9 administrator of a House of Congress shall release  
10 for payments to Members of that House of Congress  
11 any amounts remaining in any escrow account under  
12 this section on the last day of the One Hundred  
13 Fourteenth Congress.

14 (5) ROLE OF SECRETARY OF THE TREASURY.—  
15 The Secretary of the Treasury shall provide the pay-  
16 roll administrators of the Houses of Congress with  
17 such assistance as may be necessary to enable the  
18 payroll administrators to carry out this subsection.

19 (6) PAYROLL ADMINISTRATOR DEFINED.—In  
20 this subsection, the “payroll administrator” of a  
21 House of Congress means—

22 (A) in the case of the House of Represent-  
23 atives, the Chief Administrative Officer of the  
24 House of Representatives, or an employee of  
25 the Office of the Chief Administrative Officer

1           who is designated by the Chief Administrative  
2           Officer to carry out this section; and

3           (B) in the case of the Senate, the Sec-  
4           retary of the Senate, or an employee of the Of-  
5           fice of the Secretary of the Senate who is des-  
6           ignated by the Secretary to carry out this sec-  
7           tion.

8           (b) **RULE FOR FISCAL YEAR 2018 AND SUBSEQUENT**  
9 **FISCAL YEARS.**—If the Director of the Congressional  
10 Budget Office does not certify that a House of Congress  
11 has met the requirements of section 2(a) with respect to  
12 fiscal year 2018, or any fiscal year thereafter, before April  
13 16 of the fiscal year before such fiscal year, during pay  
14 periods which occur in the same calendar year after that  
15 date each Member of that House shall be paid at an an-  
16 nual rate of pay equal to \$1.

17           (c) **DEFINITIONS.**—In this section—

18           (1) the term “Director” means the Director of  
19           the Congressional Budget Office; and

20           (2) the term “Member” includes a Delegate or  
21           Resident Commissioner to Congress.

22 **SEC. 4. SUPERMAJORITY REQUIREMENT FOR INCREASING**  
23 **REVENUE.**

24           (a) **IN GENERAL.**—In the Senate and the House of  
25 Representatives, a bill, joint resolution, amendment, con-

1 ference report, or amendment between the Houses that in-  
2 creases revenue shall only be agreed to upon an affirma-  
3 tive vote of three-fifths of the Members of that House of  
4 Congress duly chosen and sworn.

5 (b) RULES OF SENATE AND THE HOUSE OF REP-  
6 RESENTATIVES.—Subsection (a) is enacted by Congress—

7 (1) as an exercise of the rulemaking power of  
8 the Senate and House of Representatives, respec-  
9 tively, and as such it is deemed a part of the rules  
10 of each House, respectively, but applicable only with  
11 respect to the procedure to be followed in that  
12 House in the case of a bill, joint resolution, amend-  
13 ment, conference report, or amendment between the  
14 Houses that increases revenue, and it supersedes  
15 other rules only to the extent that it is inconsistent  
16 with such rules; and

17 (2) with full recognition of the constitutional  
18 right of either House to change the rules (so far as  
19 relating to the procedure of that House) at any time,  
20 in the same manner, and to the same extent as in  
21 the case of any other rule of that House.

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