

113TH CONGRESS  
1ST SESSION

# H. R. 799

To provide exclusive funding to support fisheries and the communities that rely upon them, to clear unnecessary regulatory burdens and streamline Federal fisheries management, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2013

Mr. TIERNEY (for himself, Mr. MARKEY, Mr. KEATING, Mr. LYNCH, Mr. JONES, Mr. LANGEVIN, and Mr. CICILLINE) introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To provide exclusive funding to support fisheries and the communities that rely upon them, to clear unnecessary regulatory burdens and streamline Federal fisheries management, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Fisheries Disaster Re-  
5       lief and Research Investment Act”.

1   **SEC. 2. DEFINITIONS.**

2       Section 2(a) of the Act of August 11, 1939 (com-  
3 monly known as the “Saltonstall-Kennedy Act”) (15  
4 U.S.C. 713c–3(a)), is amended—

5           (1) by redesignating paragraph (1) as para-  
6 graph (2);

7           (2) by inserting before paragraph (2), as redes-  
8 ignated, the following:

9           “(1) The term ‘fishery investment committee’  
10 means a committee of a regional fishery manage-  
11 ment council established under subsection (c)(1).”;

12           (3) by redesignating paragraphs (2), (3), (4),  
13 and (5) as paragraphs (4), (5), (6), and (7), respec-  
14 tively;

15           (4) by inserting before paragraph (4), as redes-  
16 ignated, the following:

17           “(3) The term ‘regional fishery investment  
18 plan’ means a plan developed by a fishery invest-  
19 ment committee under subsection (c)(2).”; and

20           (5) by adding at the end the following:

21           “(8) The applicable definition under section 3  
22 of the Magnuson-Stevens Fishery Conservation and  
23 Management Act (16 U.S.C. 1802), shall apply to  
24 any term used in this Act that is not defined under  
25 this subsection.”.

## 1 SEC. 3. REGIONAL FISHERIES INVESTMENT GRANT PRO-

## 2 GRAM.

3 (a) REGIONAL FISHERIES INVESTMENT GRANT PRO-  
4 GRAM AND FISHERY INVESTMENT PLANS.—Section 2 of  
5 the Act of August 11, 1939 (commonly known as the  
6 “Saltonstall-Kennedy Act”) (15 U.S.C. 713c–3), is  
7 amended by amending subsection (c) to read as follows:

8 “(c) STRENGTHENING REGIONAL FISHERIES MAN-  
9 AGEMENT.—

10 “(1) FISHERY INVESTMENT COMMITTEES.—

11 “(A) ESTABLISHMENT.—Each Council  
12 shall establish and maintain, under the author-  
13 ity of section 302(g) of the Magnuson-Stevens  
14 Fishery Conservation and Management Act (16  
15 U.S.C. 1852(g)), a fishery investment com-  
16 mittee. Each fishery investment committee shall  
17 be comprised of not more than 13 individuals.

18 “(B) AUTHORITY.—Each fishery invest-  
19 ment committee shall—

20 “(i) develop a regional fishery invest-  
21 ment plan under subsection (c)(2);

22 “(ii) review grant applications and  
23 projects to implement its regional fishery  
24 investment plan; and

25 “(iii) make recommendations, based  
26 on its findings, to the Council on grant ap-

1                   plications and projects to implement its re-  
2                   gional fishery investment plan.

3                   “(C) MEMBERSHIP.—

4                   “(i) QUALIFICATIONS.—Each member  
5                   of a fishery investment committee shall be  
6                   an individual who, by reason of the individ-  
7                   ual’s occupational experience or other expe-  
8                   rience, scientific expertise, or training, is  
9                   knowledgeable of the conservation and  
10                  management of, or the commercial or rec-  
11                  reational catch of, the fishery resources of  
12                  the geographical area concerned.

13                  “(ii) NOMINATIONS.—Each member  
14                  of a fishery investment committee—

15                  “(I) shall be nominated and  
16                  elected by the applicable Council dur-  
17                  ing a public meeting of the Council;

18                  “(II) shall serve for a 3-year  
19                  term; and

20                  “(III) may be re-elected for an  
21                  additional 3-year consecutive term.

22                  “(iii) CONFLICTS OF INTEREST.—A  
23                  member of a fishery investment committee  
24                  shall recuse himself or herself from consid-  
25                  ering any grant application that the mem-

1           ber has a financial interest that would re-  
2           quire disclosure under section 302(j)(2) of  
3           the Magnuson-Stevens Fishery Conserva-  
4           tion and Management Act (16 U.S.C.  
5           1852(j)(2)).

6           “(D) COMPOSITION.—Each fishery invest-  
7           ment committee shall be multi-disciplinary, re-  
8           flect the geographic balance of the Council, and  
9           include at least 1 representative of—

10           “(i) the commercial fishing commu-  
11           nity;

12           “(ii) the private recreational angling  
13           community;

14           “(iii) the for-profit charter fishing  
15           community;

16           “(iv) the public interest in marine  
17           conservation who—

18                 “(I) does not derive an annual  
19                 income from commercial or rec-  
20                 reational fishing; and

21                 “(II) is not employed by any per-  
22                 son who derives an annual income  
23                 from commercial or recreational fish-  
24                 ing;

1                         “(v) each State government in the re-  
2                         gion;  
3                         “(vi) relevant interstate commissions;  
4                         “(vii) federally recognized tribes,  
5                         where applicable; and  
6                         “(viii) research institutions.

7                 “(2) REGIONAL FISHERY INVESTMENT  
8                 PLANS.—Each fishery investment committee shall  
9                 develop a regional fishery investment plan that iden-  
10                 tifies critical research, conservation, and manage-  
11                 ment needs and corresponding actions to facilitate  
12                 rebuilding and maintaining healthy fish populations  
13                 and sustainable fisheries over a 5-year period. Each  
14                 plan shall—

15                 “(A) be consistent with the current 5-year  
16                 research priority plans developed under section  
17                 302(h)(7) of the Magnuson-Stevens Fishery  
18                 Conservation and Management Act (16 U.S.C.  
19                 1852(h)(7));

20                 “(B) include areas of investment that are  
21                 critical for rebuilding and maintaining healthy  
22                 United States fish populations and promoting  
23                 sustainable fisheries, including—

24                 “(i) stock surveys, stock assessments  
25                 and analysis, and cooperative fishery re-

1 search, in conjunction with the National  
2 Oceanic and Atmospheric Administration,  
3 involving fishery participants, academic in-  
4 stitutions, and other interested parties;

5 “(ii) efforts to improve the collection  
6 and accuracy of fishery catch data, includ-  
7 ing—

8 “(I) expanding the use of, and  
9 research and development on, catch  
10 monitoring and reporting programs  
11 and technology, both at-sea and shore-  
12 side, including the use of electronic  
13 monitoring devices and satellite track-  
14 ing systems; and

15 “(II) improving data collection  
16 for recreational fisheries, including  
17 improvements to the Marine Rec-  
18 creational Fishery Statistics Survey in  
19 accordance with section 401(g)(3) of  
20 the Magnuson-Stevens Fishery Con-  
21 servation and Management Act (16  
22 U.S.C. 1881(g)(3));

23 “(iii) analyzing the social and eco-  
24 nomic impacts of fishery management deci-  
25 sions;

1                     “(iv) providing financial assistance to,  
2                     and investment in, fishermen and fishing  
3                     communities through—

4                     “(I) fishing capacity reduction,  
5                     including vessel, permit, and gear  
6                     buybacks; and

7                     “(II) investment in permit banks  
8                     or trusts and other entities, including  
9                     community fishing associations and  
10                     projects designed to help sustain fish-  
11                     ery dependent communities and small-  
12                     scale fisheries;

13                     “(v) development of methods or tech-  
14                     nologies to improve the quality and value  
15                     of fish landed;

16                     “(vi) research and development of  
17                     conservation engineering technologies and  
18                     methods in both commercial and rec-  
19                     reational fisheries; and

20                     “(vii) habitat restoration and protec-  
21                     tion;

22                     “(C) be revised by the regional fishery in-  
23                     vestment committee and approved by the Coun-  
24                     cil at least once every 5 years;

1                 “(D) be submitted to the Secretary for re-  
2                 view to ensure the plan is consistent with the  
3                 requirements of the Magnuson-Stevens Fishery  
4                 Conservation and Management Act (16 U.S.C.  
5                 1801 et seq.), and this section;

6                 “(E) be published in the Federal Register  
7                 and made available for public comment; and

8                 “(F) become effective not later than 60  
9                 days after the date of receipt unless the Sec-  
10                 retary makes a negative consistency finding.

11                 “(3) NEGATIVE CONSISTENCY FINDING.—If the  
12                 Secretary makes a negative consistency finding  
13                 under paragraph (2)(F), each portion of the plan  
14                 that is the subject of the negative consistency find-  
15                 ing shall not be effective until it is made consistent  
16                 by the regional fishery investment committee and  
17                 the Council.

18                 “(4) REGIONAL FISHERY INVESTMENT GRANT  
19                 PROGRAM.—Not later than 30 days after the date of  
20                 enactment of the Fisheries Disaster Relief and Re-  
21                 search Investment Act, the Secretary shall establish  
22                 an annual competitive grant program to provide  
23                 funds for projects, activities, and research that ad-  
24                 vance the regional priorities that are included in the  
25                 regional fishery investment plans.

1                 “(A) ELIGIBLE RECIPIENTS.—State, Fed-  
2                 eral, regional, or private entities or persons  
3                 shall be eligible for funding with preference  
4                 given to public-private partnerships.

5                 “(B) AWARDS.—The Secretary may only  
6                 award a grant for a project, activity, or re-  
7                 search that—

8                         “(i) implements regional fishery in-  
9                 vestment plans; and

10                         “(ii) has been recommended for fund-  
11                 ing by the respective regional fishery in-  
12                 vestment committee and approved by the  
13                 Council.”.

14                 (b) NATIONAL FISHERIES INVESTMENT PROGRAM.—  
15                 Section 2(d) of the Act of August 11, 1939 (commonly  
16                 known as the “Saltonstall-Kennedy Act”) (15 U.S.C.  
17                 713c–3(d)), is amended—

18                         (1) in paragraph (1), by striking “research and  
19                 development addressed to such aspects of United  
20                 States fisheries (including, but not limited to, har-  
21                 vesting, processing, marketing, and associated infra-  
22                 structures) if not adequately covered by projects as-  
23                 sisted under subsection (c), as the Secretary deems  
24                 appropriate” and inserting “fisheries research and  
25                 investment that supports rebuilding and maintaining

1        healthy United States fish populations and promotes  
2        sustainable fisheries. The program shall address  
3        fisheries needs and problems described under sub-  
4        section (e)(1)(B).”; and

5                (2) in paragraph (2)—

6                        (A) by striking “, after consultation with  
7                        appropriate representatives of the fishing indus-  
8                        try,”;

9                        (B) by striking “Merchant Marine and  
10                      Fisheries” and inserting “Natural Resources”;

11                        (C) in subparagraph (A), by striking “de-  
12                        velopment goals and funding priorities under  
13                        paragraph (1)” and inserting “investment pri-  
14                        orities”;

15                        (D) in subparagraph (B), by striking “all  
16                        pending projects assisted under subsection (c)”  
17                        and all that follows and inserting “the projects  
18                        funded by the Secretary under this subsection;  
19                        and”; and

20                        (E) in subparagraph (C), by striking “each  
21                        project assisted” and all that follows and insert-  
22                        ing “how well the project met the fisheries  
23                        needs described in subsection (e)(1).”.

24        (c) DIVISION OF RESOURCES.—Section 2(e)(1) of the  
25        Act of August 11, 1939 (commonly known as the

1 “Saltonstall-Kennedy Act”) (15 U.S.C. 713c-3(e)(1)), is  
2 amended—

3 (1) by striking “moneys” each place it appears  
4 and inserting “monies”;

5 (2) by striking “purpose of promoting” and in-  
6 serting “purposes of investing in”;

7 (3) by inserting “or diverted” following “shall  
8 be transferred”; and

9 (4) by striking subparagraph (A) and all the  
10 follows through the end of the paragraph and insert-  
11 ing the following:

12 “(A) The Secretary shall allocate 70 per-  
13 cent of such monies available at the beginning  
14 of each fiscal year to the 8 Council regions and  
15 the Secretary in accordance with the following  
16 formula pursuant to subsection (c):

17 “(i) One-half allocated equally among  
18 the Council regions.

19 “(ii) One-half allocated proportionally  
20 among the Council regions based on the  
21 combined economic impact of commercial  
22 landings and recreational fishing in each  
23 region.

24 “(B) 20 percent of such monies shall be  
25 available to the Secretary under subsection (d)

1       for projects addressing fisheries needs and  
2       problems, as identified by the Secretary, as fol-  
3       lows:

4                 “(i) Up to one-fifth shall be allocated  
5                 to, and apportioned as the Secretary deems  
6                 appropriate among, the Atlantic States  
7                 Marine Fisheries Commission, the Gulf  
8                 States Marine Fisheries Commission, and  
9                 the Pacific States Marine Fisheries Com-  
10                 mission.

11                 “(ii) Up to one-fifth shall be allocated  
12                 to seafood promotion and sustainable cer-  
13                 tification efforts.

14                 “(iii) Up to one-fifth shall be allocated  
15                 to improve fisheries’ management through  
16                 research, monitoring or evaluation, and  
17                 modification of regulations and procedures.

18                 “(iv) Up to one-fifth shall be allocated  
19                 to fisheries’ disasters, and shoreside infra-  
20                 structure and access needs.

21                 “(v) Up to one-fifth shall be allocated  
22                 to other special needs, including manage-  
23                 ment of highly migratory species and inter-  
24                 national fisheries.

1                 “(C) Any of such monies remaining after  
2                 the annual fiscal year allocations made pursu-  
3                 ant to subparagraph (B) shall remain available  
4                 to the Secretary without fiscal year limitation  
5                 for future such allocations.

6                 “(2) LIMITATION.—Not more than 10 percent  
7                 of the monies referred to in paragraph (1) each fis-  
8                 cal year may be used to offset receipts for the Na-  
9                 tional Oceanic and Atmospheric Administration’s  
10                 Operations, Research, and Facilities account.

11                 “(3) ANNUAL NOTIFICATION.—The Secretary  
12                 shall notify annually each Council of funds available  
13                 for grants in its region.

14                 “(4) ADMINISTRATIVE COSTS.—Prior to the al-  
15                 location of monies under paragraph (1) each fiscal  
16                 year, the Secretary—

17                     “(A) may reserve up to 3 percent of such  
18                 monies for the administration of the grant pro-  
19                 gram; and

20                     “(B) shall distribute 3 percent of such  
21                 monies equally among each of the 8 Councils  
22                 for the development and implementation of fish-  
23                 ery investment plans and grant review.

24                 “(5) MAINTENANCE OF EFFORT.—Except as  
25                 provided in paragraph (2), the Secretary may not re-

1 duce or eliminate funding for any research, survey,  
2 monitoring, or assessment activities necessary to  
3 meet the conservation and management require-  
4 ments of the Magnuson-Stevens Fishery Conserva-  
5 tion and Management Act (16 U.S.C. 1801 et seq.)  
6 as a result of funding provided under this section.”.

7 (d) FISHERY DISASTER ASSISTANCE FUNDING.—

8 Notwithstanding any provision of section 2 of the Act of  
9 August 11, 1939 (commonly known as the “Saltonstall-  
10 Kennedy Act”) (15 U.S.C. 713e–3) and the amendments  
11 made by this Act, the Secretary of Commerce shall cause  
12 the amount transferred to the Secretary for fiscal year  
13 2014 under subsection (b)(1) of such section to be distrib-  
14 uted among eligible recipients of assistance for commercial  
15 fishery failures and fishery disasters declared by the Sec-  
16 retary of Commerce in calendar year 2012 under sections  
17 308(b) and 308(d) of the Interjurisdictional Fisheries Act  
18 (16 U.S.C. 4107) and sections 312(a) and 315 of the  
19 Magnuson-Stevens Fishery Conservation and Manage-  
20 ment Act (16 U.S.C. 1861a(a) and 1864).

21 SEC. 4. FOCUSING ASSETS FOR IMPROVED FISHERIES OUT-

COMES.

23       Section 2(b) of the Act of August 11, 1939 (com-  
24 monly known as the "Saltonstall-Kennedy Act") (15  
25 U.S.C. 713c-3(b)), is amended—

1                     (1) by striking “(1)”;  
2                     (2) by striking “and ending on June 30,  
3                     1957,”;  
4                     (3) by striking “moneys” the first place it ap-  
5                     pears and inserting “monies”; and  
6                     (4) by striking “shall be maintained in a sepa-  
7                     rate fund only for” and all that follows and inserting  
8                     “and shall only be used for the purposes described  
9                     under subsection (c).”.

10 **SEC. 5. REGULATION AND PROCEDURE STREAMLINING.**

11                 (a) IN GENERAL.—For the 2 fiscal years following  
12 the date of enactment of this Act, the Secretary of Com-  
13 merce shall use funds available under section 2(e)(2) of  
14 the Act of August 11, 1939 (commonly known as the  
15 “Saltonstall-Kennedy Act”) (15 U.S.C. 713c-3), to con-  
16 duct a review of the regulations and procedures used to  
17 implement title III of the Magnuson-Stevens Fishery Con-  
18 servation and Management Act (90 Stat. 346).

19                 (b) REVIEW REQUIREMENTS.—The review under  
20 subsection (a) shall—

21                     (1) identify redundant and inefficient regula-  
22 tions and procedures;  
23                     (2) make recommendations for streamlining  
24 such regulations and procedures, including rec-  
25 ommendations to eliminate unnecessary paperwork,

1       reduce bureaucratic restrictions, and speed the inclu-  
2       sion of new information into management decisions;  
3       and

4                 (3) ensure that any recommended modifications  
5       to regulations or procedures are consistent with the  
6       Magnuson-Stevens Fishery Conservation and Man-  
7       agement Act (16 U.S.C. 1801 et seq.), and any  
8       other applicable law.

9 **SEC. 6. PROMULGATION OF REGULATIONS.**

10       Not later than 90 days after the date of enactment  
11      of this Act, the Secretary shall promulgate regulations to  
12      implement the requirements of this Act.

