117TH CONGRESS 2D SESSION

# H.R. 7946

## AN ACT

To provide benefits for noncitizen members of the Armed Forces, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Veteran Service Rec-
3	ognition Act of 2022".
4	SEC. 2. STUDY AND REPORT ON NONCITIZEN VETERANS
5	REMOVED FROM THE UNITED STATES.
6	(a) STUDY REQUIRED.—Not later than 1 year after
7	the date of the enactment of this Act, the Secretary of
8	Defense, the Secretary of Homeland Security, and the
9	Secretary of Veterans Affairs shall jointly carry out a
10	study on noncitizen veterans and noncitizen former mem-
11	bers of the Armed Forces who were removed from the
12	United States during the period beginning on January 1,
13	1990, and ending on the date of the enactment of this
14	Act, which shall include the following:
15	(1) The number of noncitizens removed by U.S.
16	Immigration and Customs Enforcement or the Im-
17	migration and Naturalization Service during the pe-
18	riod covered by the report who served in the Armed
19	Forces for an aggregate period of more than 180
20	days.
21	(2) For each noncitizen described in paragraph
22	(1)—
23	(A) the country of nationality or last habit-
24	ual residence of the noncitizen;
25	(B) the total length of time the noncitizen
26	served as a member of the Armed Forces;

1	(C) each ground on which the noncitizer
2	was ordered removed under section 237(a) of
3	the Immigration and Nationality Act (8 U.S.C
4	1227(a)) or section 212(a) of the Immigration
5	and Nationality Act (8 U.S.C. 1182(a)), as ap-
6	plicable; and
7	(D) whether the noncitizen appealed the
8	removal order to the Board of Immigration Ap-
9	peals.
10	(3) Each of the following enumerations:
11	(A) The number of noncitizens described in
12	paragraph (1) who were discharged or released
13	from service under honorable conditions.
14	(B) The number of noncitizens described
15	in paragraph (1) who were discharged or re-
16	leased from service under other than honorable
17	conditions.
18	(C) The number of noncitizens described in
19	paragraph (1) who were deployed overseas.
20	(D) The number of noncitizens described
21	in paragraph (1) who served on active duty in
22	the Armed Forces in an overseas contingency

operation.

23

1	(E) The number of noncitizens described
2	in paragraph (1) who were awarded decorations
3	or medals.
4	(F) The number of noncitizens described
5	in paragraph (1) who applied for benefits under
6	laws administered by the Secretary of Veterans
7	Affairs.
8	(G) The number of noncitizens described
9	in paragraph (1) who receive benefits described
10	in subparagraph (F).
11	(4) A description of the reasons preventing any
12	of the noncitizens who applied for benefits described
13	in paragraph (3)(F) from receiving such benefits.
14	(b) Report.—Not later than 90 days after the date
15	of the completion of the study required under subsection
16	(a), the Secretary of Defense, the Secretary of Homeland
17	Security, and the Secretary of Veterans Affairs shall joint-
18	ly submit a report containing the results of such study
19	to the appropriate congressional committees.
20	SEC. 3. INFORMATION SYSTEM ON VETERANS SUBJECT TO
21	REMOVAL.
22	(a) Establishment.—Not later than 180 days after
23	the date of the enactment of this Act, the Secretary of
24	Homeland Security shall create—

- 1 (1) a protocol for identifying noncitizens who 2 are or may be veterans; and
- 3 (2) a system for maintaining information about 4 noncitizen veterans identified pursuant to the pro-5 tocol created under paragraph (1) and information 6 provided by the Under Secretary of Defense for Per-7 sonnel and Readiness under section 4(d).
- 8 (b) Information Sharing.—The system shall be 9 shared across all components of the Department of Home-10 land Security, including Enforcement and Removal Oper-
- 11 ations, the Office of the Principal Legal Advisor, Home-
- 12 land Security Investigations, and the Military Family Im-
- 13 migration Advisory Committee.
- 14 (c) Consideration of Veteran Status.—The
- 15 Secretary of Homeland Security shall ensure that, in the
- 16 case of any noncitizen veteran who is potentially remov-
- 17 able, and in any removal proceeding against such a noncit-
- 18 izen veteran, information available under this system is
- 19 taken into consideration, including for purposes of any ad-
- 20 judication on the immigration status of such veteran.
- 21 (d) Use of System Required.—The Secretary of
- 22 Homeland Security may not initiate removal proceedings
- 23 against an individual prior to using the system established
- 24 under subsection (a) to attempt to determine whether the
- 25 individual is a veteran. If the Secretary of Homeland Se-

- 1 curity determines that such an individual is or may be a
- 2 veteran, the Secretary shall notify the Military Family Im-
- 3 migration Advisory Committee concurrently upon initi-
- 4 ating removal proceedings against such individual.
- 5 (e) Training.—Beginning in the first fiscal year that
- 6 begins after the Secretary of Homeland Security completes
- 7 the requirements under subsection (a), personnel of U.S.
- 8 Immigration and Customs Enforcement shall participate,
- 9 on an annual basis, in a training on the protocol developed
- 10 under this section.
- 11 SEC. 4. MILITARY FAMILY IMMIGRATION ADVISORY COM-
- 12 MITTEE.
- 13 (a) ESTABLISHMENT.—Not later than 180 days after
- 14 the date of the enactment of this Act, the Secretary of
- 15 Homeland Security shall establish an advisory committee,
- 16 to be known as the "Military Family Immigration Advi-
- 17 sory Committee", to provide recommendations to the Sec-
- 18 retary of Homeland Security on the exercise of discretion
- 19 in any case involving removal proceedings for—
- 20 (1) a member of the Armed Forces;
- 21 (2) a veteran; or
- 22 (3) a covered family member.
- (b) Membership.—The Advisory Committee shall be
- 24 composed of 9 members, appointed by the Secretary of
- 25 Homeland Security.

1	(c) Case Reviews.—
2	(1) In general.—Not later than 30 days after
3	the Advisory Committee identifies or is notified
4	about the case of an individual described in sub-
5	section (a), the Advisory Committee shall meet to re-
6	view the case and to provide a written recommenda-
7	tion to the Secretary of Homeland Security or
8	whether—
9	(A) an exercise of discretion is warranted
10	including—
11	(i) termination of removal pro-
12	ceedings;
13	(ii) parole;
14	(iii) deferred action;
15	(iv) a stay of removal;
16	(v) administrative closure; or
17	(vi) authorization to apply for any
18	other form of relief; or
19	(B) to continue seeking the removal of
20	such individual.
21	(2) Submission of Information.—An indi-
22	vidual who is the subject of a case review under
23	paragraph (1) may submit information to the Advi-
24	sory Committee, and the Advisory Committee shall
25	consider such information

1	(3) Procedures.—In conducting each case re-
2	view under paragraph (1), the Advisory Committee
3	shall consider, as factors weighing in favor of a rec-
4	ommendation under paragraph (1)(A)—
5	(A) with respect to a member of the
6	Armed Forces, whether the individual—
7	(i) was an enlisted member or officer
8	of the Armed Forces;
9	(ii) received a medal or decoration,
10	was deployed, or was otherwise evaluated
11	for merit in service during his or her serv-
12	ice in the Armed Forces;
13	(iii) is a national of a country that
14	prohibits repatriation of an individual after
15	any service in the Armed Forces; or
16	(iv) contributed to his or her local
17	community during his or her service in the
18	Armed Forces;
19	(B) with respect to a veteran, whether the
20	individual—
21	(i) was an enlisted member or officer
22	of the Armed Forces;
23	(ii) completed a period of service in
24	the Armed Forces and was discharged
25	under conditions other than dishonorable;

1	(iii) received a medal or decoration,
2	was deployed, or was otherwise evaluated
3	for merit in service during his or her serv-
4	ice in the Armed Forces;
5	(iv) is a national of a country that
6	prohibits repatriation of an individual after
7	any service in the Armed Forces of another
8	country; or
9	(v) contributed to his or her local
10	community during or after his or her serv-
11	ice in the Armed Forces; and
12	(C) with respect to a covered family mem-
13	ber, whether the individual—
14	(i) supported a member of the Armed
15	Forces serving on active duty or a veteran,
16	including through financial support, emo-
17	tional support, or caregiving; or
18	(ii) contributed to his or her local
19	community during or after the military
20	service of the member or of the veteran.
21	(4) Precluding factor.—In conducting each
22	case review under paragraph (1), the Advisory Com-
23	mittee shall consider, as a factor requiring a rec-
24	ommendation under paragraph (1)(B), whether the
25	member of the Armed Forces, veteran, or covered

- 1 family member has been convicted of 5 offenses for
- 2 driving while intoxicated (including a conviction
- 3 under the influence of or impaired by alcohol or
- 4 drugs), unless the conviction is older than 25 years.
- 5 (d) Briefings on Noncitizen Veterans.—The
- 6 Under Secretary of Defense for Personnel and Readiness
- 7 shall provide detailed briefings to the Advisory Committee
- 8 regarding the service of a noncitizen veteran when that
- 9 individual's case is being considered by the Advisory Com-
- 10 mittee.
- 11 (e) Briefings on Actions in Response to Rec-
- 12 OMMENDATIONS.—Not less frequently than quarterly, the
- 13 Secretary of Homeland Security shall provide detailed
- 14 briefings to the Advisory Committee regarding actions
- 15 taken in response to the recommendations of the Advisory
- 16 Committee, including detailed explanations for any cases
- 17 in which a recommendation of the Advisory Committee
- 18 was not followed.
- 19 (f) Transfer of Case Files.—For any individual
- 20 with respect to whom the Advisory Committee is con-
- 21 ducting a case review under this section, the Secretary of
- 22 Defense and Secretary of Homeland Security shall provide
- 23 to the Advisory Committee a copy of any available record
- 24 pertaining to that individual, including such individual's
- 25 alien file, that is relevant to the case review.

1	(g) Limitation on Removal.—Notwithstanding
2	any other provision of law, an individual described in sub-
3	section (a) may not be ordered removed until the Advisory
4	Committee has provided a recommendation with respect
5	to that individual to the Secretary of Homeland Security.
6	(h) Limitation on Eligibility for Case Re-
7	VIEW.—An individual who is inadmissible based on a con-
8	viction of an aggravated felony described in subparagraph
9	(A) of section 101(a)(43) of the Immigration and Nation-
10	ality Act (8 U.S.C. 1101(a)(43)) shall be ineligible for a
11	case review under this section.
12	SEC. 5. PROGRAM OF CITIZENSHIP THROUGH MILITARY
13	SERVICE.
	SERVICE.  (a) In General.—
14	
14 15	(a) In General.—
14 15 16	(a) In General.—  (1) Program established.—The Secretary of
14 15 16 17	<ul><li>(a) In General.—</li><li>(1) Program established.—The Secretary of Homeland Security, acting through the Director of</li></ul>
14 15 16 17	<ul> <li>(a) IN GENERAL.—</li> <li>(1) PROGRAM ESTABLISHED.—The Secretary of Homeland Security, acting through the Director of U.S. Citizenship and Immigration Services, and in</li> </ul>
113 114 115 116 117 118 119 220	(a) In General.—  (1) Program established.—The Secretary of Homeland Security, acting through the Director of U.S. Citizenship and Immigration Services, and in coordination with the Secretary of Defense, shall
114 115 116 117 118	(a) In General.—  (1) Program established.—The Secretary of Homeland Security, acting through the Director of U.S. Citizenship and Immigration Services, and in coordination with the Secretary of Defense, shall jointly implement a program to ensure that—
14 15 16 17 18 19 20	<ul> <li>(a) In General.—</li> <li>(1) Program established.—The Secretary of Homeland Security, acting through the Director of U.S. Citizenship and Immigration Services, and in coordination with the Secretary of Defense, shall jointly implement a program to ensure that—</li> <li>(A) each eligible noncitizen is afforded the</li> </ul>
14 15 16 17 18 19 20 21	<ul> <li>(a) IN GENERAL.—</li> <li>(1) PROGRAM ESTABLISHED.—The Secretary of Homeland Security, acting through the Director of U.S. Citizenship and Immigration Services, and in coordination with the Secretary of Defense, shall jointly implement a program to ensure that— <ul> <li>(A) each eligible noncitizen is afforded the opportunity to file an application for naturaliza-</li> </ul> </li> </ul>

- section 329 of the Immigration and Nationality

  Act (8 U.S.C. 1440); and
- 3 (B) the duly authenticated certification (or 4 any other successor form) required under sec-5 tion 329(b)(3) of the Immigration and Nation-6 ality Act (8 U.S.C. 1140(b)(3)) is issued to 7 each noncitizen not later than 30 days after the 8 individual makes a request for such certifi-9 cation.
- 10 (2) Eligible noncitizen.—For purposes of this subsection, the term "eligible noncitizen" means 11 12 a noncitizen who serves or has served in the Armed 13 Forces of the United States during any period that 14 the President by Executive order designates as a pe-15 riod during which the Armed Forces of the United 16 States are or were engaged in military operations in-17 volving armed conflict with a hostile foreign force.
- 18 (b) JAG TRAINING.—The Secretary of Defense shall
  19 ensure that appropriate members of the Judge Advocate
  20 General Corps of each Armed Force receive training to
  21 function as liaisons with U.S. Citizenship and Immigration
  22 Services with respect to applications for citizenship of non23 citizen members of the Armed Forces.

- 1 (c) Training for Recruiters.—The Secretary of
- 2 Defense shall ensure that all recruiters in the Armed
- 3 Forces receive training regarding—
- 4 (1) the steps required for a noncitizen member
- 5 of the Armed Forces to receive citizenship;
- 6 (2) limitations on the path to citizenship for
- 7 family members of such individuals; and
- 8 (3) points of contact at the Department of
- 9 Homeland Security to resolve emergency immigra-
- tion-related situations with respect to such individ-
- 11 uals and their family members.
- 12 (d) Annual Reports.—The Secretary of each mili-
- 13 tary department shall annually submit to the appropriate
- 14 congressional committees a report on the number of all
- 15 noncitizens who enlisted or were appointed in the military
- 16 department concerned, all members of the Armed Forces
- 17 in their department who naturalized, and all members of
- 18 the Armed Forces in their department who were dis-
- 19 charged or released without United States citizenship
- 20 under the jurisdiction of such Secretary during the pre-
- 21 ceding year.
- 22 (e) Further Facilitation Naturalization for
- 23 MILITARY PERSONNEL IN CONTINGENCY OPERATIONS.—
- 24 Any person who has served honorably as a member of the
- 25 Armed Forces of the United States in support of a contin-

- 1 gency operation (as defined in section 101(a)(13) of title
- 2 10, United States Code), and who, if separated from the
- 3 Armed Forces, was separated under honorable conditions,
- 4 may be naturalized as provided in section 329 of the Im-
- 5 migration and Nationality Act (8 U.S.C. 1440) as though
- 6 the person had served during a period designated by the
- 7 President under such section.
- 8 (f) Naturalization Through Service in the
- 9 Armed Forces of the United States.—Section 328
- 10 of the Immigration and Nationality Act (8 U.S.C. 1439)
- 11 is amended—
- 12 (1) in subsection (a), by striking "six months"
- and inserting "one year"; and
- 14 (2) in subsection (d), by striking "six months"
- and inserting "one year".
- 16 SEC. 6. INFORMATION FOR MILITARY RECRUITS REGARD-
- 17 ING NATURALIZATION THROUGH SERVICE IN
- 18 THE ARMED FORCES.
- 19 The Secretary of Defense, in coordination with the
- 20 Secretary of Homeland Security, shall ensure that there
- 21 is stationed or employed at each Military Entrance Proc-
- 22 essing Station—
- 23 (1) an employee of U.S. Citizenship and Immi-
- 24 gration Services; or

1	(2) in the case that the Secretary determines
2	that it is impracticable to station or employ a person
3	described in paragraph (1) at a Military Entrance
4	Processing Station, a member of the Armed Forces
5	or an employee of the Department of Defense—
6	(A) whom the Secretary determines is
7	trained in the immigration laws; and
8	(B) who shall inform each military recruit
9	who is not a citizen of the United States proc-
10	essed at such Military Entrance Processing Sta-
11	tion regarding naturalization through service in
12	the Armed Forces under sections 328 and 329
13	of the Immigration and Nationality Act (8
14	U.S.C. 1439–1440).
15	SEC. 7. RETURN OF ELIGIBLE VETERANS REMOVED FROM
16	THE UNITED STATES; ADJUSTMENT OF STA-
17	TUS.
18	(a) Eligible Veterans.—In the case of a noncit-
19	izen who has been issued a final order of removal, the Sec-
20	retary of Homeland Security, may, notwithstanding such
21	order of removal, adjust that noncitizen's status to that
22	of an alien lawfully admitted for permanent residence, or
23	admit such noncitizen for lawful permanent residence if
	admit such honertizen for lawfur permanent residence it

25 and, consistent with subsection (b), is not inadmissible.

### (b) Waiver.—

(1) AUTHORITY.—In the case of a noncitizen veteran described in subsection (a), the Secretary of Homeland Security may waive any applicable ground of inadmissibility under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) (other than paragraphs (3) and (2)(H) of such section 212(a), a finding of inadmissibility under paragraph (2)(A) based on a conviction of an aggravated felony described in subparagraph (A), (I), or (K) of section 101(a)(43) (8 U.S.C. 1101(a)(43)), or 5 convictions for driving while intoxicated (including a conviction for driving while under the influence of or imparied by alcohol or drugs) unless the conviction is older than 25 years, if the Secretary determines that it is in the public interest.

(2) Public interest considerations.—In determining whether a waiver described in paragraph (1) is in the public interest, the Secretary of Homeland Security shall consider factors including the noncitizen's service in the Armed Forces, and the recency and severity of any offense or conduct that forms the basis of a finding of inadmissibility under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)).

- 1 (c) PROCEDURES.—Not later than 180 days after the
- 2 date of the enactment of this Act, the Secretary of Home-
- 3 land Security shall, by rule, establish procedures to carry
- 4 out this section.
- 5 (d) No Numerical Limitations.—Individuals who
- 6 are granted lawful permanent residence under this section
- 7 shall not be subject to the numerical limitations under sec-
- 8 tion 201, 202, or 203 of the Immigration and Nationality
- 9 Act (8 U.S.C. 1151, 1152, or 1153).
- 10 (e) CLARIFICATION.—If a noncitizen veteran's status
- 11 is adjusted under this section to that of an alien lawfully
- 12 admitted for permanent residence, or if such noncitizen
- 13 is lawfully admitted for permanent residence, such adjust-
- 14 ment or admission shall create a presumption that the
- 15 noncitizen has established good moral character under
- 16 paragraphs (1) through (8) of section 101(f) of the Immi-
- 17 gration and Nationality Act (8 U.S.C. 1101(f)).
- 18 (f) Limitation on Removal.—
- 19 (1) In General.—A noncitizen who appears to
- 20 be prima facie eligible for lawful permanent resident
- status under this section shall be given a reasonable
- opportunity to apply for such status. Such noncit-
- izen shall not be removed from the United States
- until a final administrative decision establishing in-
- eligibility for such status is rendered.

1 (2) Effect of final order.—A noncitizen 2 present in the United States who has been ordered 3 removed or has been permitted to depart voluntarily from the United States may, notwithstanding such 5 order or permission to depart, apply for lawful per-6 manent resident status under this section. Such non-7 citizen shall not be required to file a separate motion 8 to reopen, reconsider, or vacate the order of removal. 9 If the Secretary of Homeland Security approves the 10 application, the Secretary shall notify the Attorney 11 General of such approval, and the Attorney General 12 shall cancel the order of removal. If the Secretary 13 renders a final administrative decision to deny the 14 application, the order of removal or permission to 15 depart shall be effective and enforceable to the same 16 extent as if the application had not been made, only 17 after all available administrative and judicial rem-18 edies have been exhausted.

### 19 SEC. 8. ADJUSTMENT OF STATUS FOR CERTAIN IMMEDIATE

- 20 RELATIVES OF UNITED STATES CITIZEN
- 21 SERVICE MEMBERS OR VETERANS.
- 22 (a) In General.—For purposes of an application for 23 adjustment of status pursuant to an approved petition for 24 classification under section 204(a)(1)(A) of the Immigra-

- 1 tion and Nationality Act (8 U.S.C. 1154(a)(1)(A)), an
  2 alien described in subsection (b)—
- 3 (1) is be deemed to have been inspected and ad-
- 4 mitted into the United States; and
- 5 (2) shall not be subject to paragraphs (6)(A),
- 6 (6)(C), (7)(A), and (9) of section 212(a) of such Act
- 7 (8 U.S.C. 1182(a)).
- 8 (b) ALIEN DESCRIBED.—An alien is described in sub-
- 9 section (a) if the alien is the beneficiary of an approved
- 10 petition for classification under section 204(a)(1)(A) of
- 11 the Immigration and Nationality Act (8 U.S.C.
- 12 1154(a)(1)(A)) as an immediate relative (as defined in
- 13 section 201(b)(2)(A)(i) of such Act (8 U.S.C.
- 14 1151(b)(2)(A)(i))) of a citizen of the United States who—
- 15 (1) served, for a minimum of 2 years, on active
- duty in the Armed Forces or in a reserve component
- of the United States Armed Forces; and
- 18 (2) if discharged or released from service in the
- 19 Armed Forces, was discharged or released under
- 20 honorable conditions.
- 21 SEC. 9. DEFINITIONS.
- In this Act:
- 23 (1) Advisory committee.—The term "Advi-
- sory Committee' means the Military Family Immi-

1	gration Advisory Committee established pursuant to
2	section 4.
3	(2) Appropriate congressional commit-
4	TEES.—The term "appropriate congressional com-
5	mittees" means—
6	(A) the Committee on Armed Services of
7	the Senate;
8	(B) the Committee on Homeland Security
9	and Governmental Affairs of the Senate;
10	(C) the Committee on the Judiciary of the
11	Senate;
12	(D) the Committee on Veterans' Affairs of
13	the Senate;
14	(E) the Committee on Armed Services of
15	the House of Representatives;
16	(F) the Committee on Homeland Security
17	of the House of Representatives;
18	(G) the Committee on the Judiciary of the
19	House of Representatives; and
20	(H) the Committee on Veterans' Affairs of
21	the House of Representatives.
22	(3) Armed Forces.—The term "Armed
23	Forces" has the meaning given the term "armed
24	forces" in section 101 of title 10, United States
25	Code.

1	(4) COVERED FAMILY MEMBER.—The term					
2	"covered family member" means the noncitizen					
3	spouse or noncitizen child of—					
4	(A) a member of the Armed Forces; or					
5	(B) a veteran.					
6	(5) Immigration laws.—The term "immigra-					
7	tion laws" has the meaning given that term in sec-					
8	tion 101 of the Immigration and Nationality Act (8					
9	U.S.C. 1101).					
10	(6) Noncitizen.—The term "noncitizen"					
11	means an individual who is not a citizen or national					
12	of the United States (as defined in section 101(a) of					
13	the Immigration and Nationality Act (8 U.S.C.					
14	1101(a))).					
15	(7) Veteran.—The term "veteran" has the					
16	meaning given such term in section 101 of title 38,					
17	United States Code.					

### 1 SEC. 10. REGULATIONS.

- 2 Not later than 90 days after the date of the enact-
- 3 ment of this Act, the Secretary of Homeland shall promul-
- 4 gate regulations to implement this Act.

Passed the House of Representatives December 6, 2022.

Attest:

Clerk.

# 117TH CONGRESS H. R. 7946

# AN ACT

To provide benefits for noncitizen members of the Armed Forces, and for other purposes.