114TH CONGRESS 2D SESSION

# H.R. 766

## AN ACT

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 2 1 SECTION 1. SHORT TITLE. 2 This Act may be cited as the "Financial Institution 3 Customer Protection Act of 2016". 4 SEC. 2. REQUIREMENTS FOR DEPOSIT ACCOUNT TERMI-5 NATION REQUESTS AND ORDERS. 6 (a) Termination Requests or Orders Must Be 7 Material.— 8 (1) In General.—An appropriate Federal 9 banking agency may not formally or informally re-10 quest or order a depository institution to terminate 11 a specific customer account or group of customer ac-12 counts or to otherwise restrict or discourage a de-13 pository institution from entering into or maintain-14 ing a banking relationship with a specific customer 15 or group of customers unless— 16 (A) the agency has a material reason for 17 such request or order; and 18 (B) such reason is not based solely on rep-19 utation risk. 20 (2)TREATMENT OF NATIONAL SECURITY 21 THREATS.—If an appropriate Federal banking agen-22 cy believes a specific customer or group of customers 23 is, or is acting as a conduit for, an entity which—

(A) poses a threat to national security;

(B) is involved in terrorist financing;

24

25

1	(C) is an agency of the government of
2	Iran, North Korea, Syria, or any country listed
3	from time to time on the State Sponsors of
4	Terrorism list;
5	(D) is located in, or is subject to the juris-
6	diction of, any country specified in subpara-
7	graph (C); or
8	(E) does business with any entity described
9	in subparagraph (C) or (D), unless the appro-
10	priate Federal banking agency determines that
11	the customer or group of customers has used
12	due diligence to avoid doing business with any
13	entity described in subparagraph (C) or (D),
14	such belief shall satisfy the requirement under para-
15	graph (1).
16	(b) Notice Requirement.—
17	(1) In general.—If an appropriate Federal
18	banking agency formally or informally requests or
19	orders a depository institution to terminate a spe-
20	cific customer account or a group of customer ac-
21	counts, the agency shall—
22	(A) provide such request or order to the
23	institution in writing; and
24	(B) accompany such request or order with
25	a written justification for why such termination

- is needed, including any specific laws or regulations the agency believes are being violated by the customer or group of customers, if any.
  - (2) Justification requirement.—A justification described under paragraph (1)(B) may not be based solely on the reputation risk to the depository institution.

### (c) Customer Notice.—

- (1) Notice Required.—Except as provided under paragraph (2), if an appropriate Federal banking agency orders a depository institution to terminate a specific customer account or a group of customer accounts, the depository institution shall inform the customer or customers of the justification for the customer's account termination described under subsection (b).
- (2) Notice prohibited in cases of National Security.—If an appropriate Federal banking agency requests or orders a depository institution to terminate a specific customer account or a group of customer accounts based on a belief that the customer or customers pose a threat to national security, or are otherwise described under subsection (a)(2), neither the depository institution nor the appropriate Federal banking agency may inform the

1	customer or customers of the justification for the
2	customer's account termination.
3	(d) Reporting Requirement.—Each appropriate
4	Federal banking agency shall issue an annual report to
5	the Congress stating—
6	(1) the aggregate number of specific customer
7	accounts that the agency requested or ordered a de-
8	pository institution to terminate during the previous
9	year; and
10	(2) the legal authority on which the agency re-
11	lied in making such requests and orders and the fre-
12	quency on which the agency relied on each such au-
13	thority.
14	(e) Definitions.—For purposes of this section:
15	(1) Appropriate federal banking agen-
16	CY.—The term "appropriate Federal banking agen-
17	cy" means—
18	(A) the appropriate Federal banking agen-
19	cy, as defined under section 3 of the Federal
20	Deposit Insurance Act (12 U.S.C. 1813); and
21	(B) the National Credit Union Administra-
22	tion, in the case of an insured credit union.
23	(2) Depository institution.—The term "de-
24	pository institution" means—

1	(A) a depository institution, as defined
2	under section 3 of the Federal Deposit Insur-
3	ance Act (12 U.S.C. 1813); and
4	(B) an insured credit union.
5	SEC. 3. AMENDMENTS TO THE FINANCIAL INSTITUTIONS
6	REFORM, RECOVERY, AND ENFORCEMENT
7	ACT OF 1989.
8	Section 951 of the Financial Institutions Reform, Re-
9	covery, and Enforcement Act of 1989 (12 U.S.C. 1833a)
10	is amended—
11	(1) in subsection $(c)(2)$ , by striking "affecting
12	a federally insured financial institution" and insert-
13	ing "against a federally insured financial institution
14	or by a federally insured financial institution against
15	an unaffiliated third person"; and
16	(2) in subsection (g)—
17	(A) in the header, by striking "Sub-
18	POENAS" and inserting "INVESTIGATIONS"; and
19	(B) by amending paragraph (1)(C) to read
20	as follows:
21	"(C) summon witnesses and require the
22	production of any books, papers, correspond-
23	ence, memoranda, or other records which the
24	Attorney General deems relevant or material to
25	the inquiry, if the Attorney General—

1	"(i) requests a court order from a
2	court of competent jurisdiction for such ac-
3	tions and offers specific and articulable
4	facts showing that there are reasonable
5	grounds to believe that the information or
6	testimony sought is relevant and materia
7	for conducting an investigation under this
8	section; or
9	"(ii) either personally or through dele-
10	gation no lower than the Deputy Attorney
11	General, issues and signs a subpoena for
12	such actions and such subpoena is sup-
13	ported by specific and articulable facts
14	showing that there are reasonable grounds
15	to believe that the information or testi-
16	mony sought is relevant for conducting ar
17	investigation under this section.".

Passed the House of Representatives February 4, 2016.

Attest:

Clerk.

# 114TH CONGRESS H. R. 766

# AN ACT

To provide requirements for the appropriate Federal banking agencies when requesting or ordering a depository institution to terminate a specific customer account, to provide for additional requirements related to subpoenas issued under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989, and for other purposes.