

118TH CONGRESS  
2D SESSION

# H. R. 7451

To establish a pilot program to provide financial and non-financial housing assistance to certain homeless individuals, to provide for a study of the effects of the pilot program, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 23, 2024

Ms. TLAIB (for herself, Ms. NORTON, Ms. GARCIA of Texas, Ms. BUSH, Ms. LEE of California, and Ms. SCHAKOWSKY) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish a pilot program to provide financial and non-financial housing assistance to certain homeless individuals, to provide for a study of the effects of the pilot program, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Youth Homelessness  
5 Guaranteed Income Pilot Program Act of 2024”.

1   **SEC. 2. FINDINGS.**

2       The Congress finds the following:

3           (1) Each year, an estimated 4,200,000 youth  
4       and young adults experience homelessness in the  
5       United States.

6           (2) Youth and young adults face many barriers  
7       to safe and stable housing, such as systemic and  
8       structural racism, age discrimination, and a scarce  
9       supply of affordable housing suitable for occupancy.

10          (3) Black, Indigenous, and other youth and  
11       young adults of color have been systematically ex-  
12       cluded from employment opportunities and access to  
13       stable income.

14          (4) Prior to the COVID–19 pandemic, 1 in 5  
15       young people of color were living in poverty, as op-  
16       posed to 1 in 9 young White people, and the impact  
17       of the pandemic has resulted in an exponential wid-  
18       ening of the inequity faced by Black, Indigenous,  
19       and other youth and young adults of color when  
20       seeking safe housing and careers of their choice with  
21       stable income.

22          (5) Full-time minimum-wage earners cannot af-  
23       ford the average cost of a 2-bedroom apartment any-  
24       where in the United States.

25          (6) The changing nature of the economy—in-  
26       cluding the growth of the “gig economy” in which

1 workers earn income providing on-demand work,  
2 services, or goods; unemployment risks posed by au-  
3 tomation; and the fluctuating nature of waged  
4 labor—will result in increased income volatility and  
5 prevent upward economic mobility, especially among  
6 young adults.

7 **SEC. 3. DEFINITIONS.**

8 In this Act:

9 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
10 TEES.—The term “appropriate congressional com-  
11 mittees” means—

12 (A) the Committee on Financial Services  
13 of the House of Representatives;

14 (B) the Committee on Ways and Means of  
15 the House of Representatives;

16 (C) the Committee on Banking, Housing,  
17 and Urban Affairs of the Senate; and

18 (D) the Committee on Finance of the Sen-  
19 ate.

20 (2) CERTIFIED COMMUNITY DEVELOPMENT FI-  
21 NANCIAL INSTITUTION.—The term “certified com-  
22 munity development financial institution” means a  
23 community development financial institution, as de-  
24 fined in section 103 of the Community Development  
25 Banking and Financial Institutions Act of 1994 (12

1       U.S.C. 4702), certified by the Community Develop-  
2       ment Financial Institutions Fund under section  
3       1805.201 of title 12, Code of Federal Regulations.

4                 (3) COUNCIL.—The term “Council” means the  
5       National Youth Economic Advisory Council.

6                 (4) DATABASE.—The term “database” means  
7       the database created under section 4(b)(1).

8                 (5) FAIR MARKET RENT.—The term “fair mar-  
9       ket rent” means the applicable fair market rental es-  
10       tablished pursuant to section 8(c) of the United  
11       States Housing Act of 1937 (42 U.S.C. 1437f(c)).

12                 (6) HISTORICALLY MARGINALIZED COMMU-  
13       NITIES.—The term “historically marginalized com-  
14       munities” includes low-income communities and mi-  
15       nority religious, racial, and ethnic groups.

16                 (7) HOMELESS.—The term “homeless” has the  
17       meaning given that term in section 103 of the  
18       McKinney-Vento Homeless Assistance Act (42  
19       U.S.C. 11302) and includes homeless children and  
20       youths as defined in section 725 of such Act (42  
21       U.S.C. 11434a).

22                 (8) LOW-INCOME GEOGRAPHIC AREA.—The  
23       term “low-income geographic area” has the meaning  
24       given that term in section 351 of the Small Business  
25       Investment Act of 1958 (15 U.S.C. 689).

1                             (9) PAYMENT-RECEIVING GROUP.—The term  
2        “payment-receiving group” means the group des-  
3        ignated to receive cash payments pursuant to section  
4        4(c)(3).

5                             (10) PILOT PROGRAM.—The term “pilot pro-  
6        gram” means the Youth Homelessness Guaranteed  
7        Income Pilot Program.

8                             (11) PROGRAM PAYMENT.—The term “program  
9        payment” means a payment made under section  
10      4(c)(3).

11                          (12) RACIAL AND ETHNIC MINORITY GROUP.—  
12        The term “racial and ethnic minority group” has the  
13        meaning given the term in section 1707(g) of the  
14        Public Health Service Act (42 U.S.C. 300u–6(g)).

15                          (13) SECRETARY.—The term “Secretary”  
16        means the Secretary of Health and Human Services.

17                          (14) SOCIALLY DISADVANTAGED GROUP.—The  
18        term “socially disadvantaged group” means a group  
19        whose members have been subjected to racial, ethnic,  
20        or gender prejudice because of their identity as  
21        members of a group without regard to their indi-  
22        vidual qualities.

1   **SEC. 4. THE YOUTH HOMELESSNESS GUARANTEED INCOME**

2                   **PILOT PROGRAM.**

3       (a) IN GENERAL.—The Secretary shall establish a  
4 program, entitled the “Youth Homelessness Guaranteed  
5 Income Pilot Program”, to provide housing assistance to  
6 certain eligible individuals in accordance with this section.

7       (b) PREPARATION.—Within 2 years after the date of  
8 the enactment of this Act:

9                   (1) DATABASE OF HOMELESS INDIVIDUALS.—

10                  (A) CREATION OF DATABASE.—The Sec-  
11 retary shall create a database of individuals  
12 who are homeless while living in the United  
13 States containing the information described in  
14 section 6(b)(1).

15                  (B) ELIGIBLE PARTICIPANTS.—Based on  
16 the recommendations issued by the Council  
17 under section 6(b)(1), the Secretary—

18                   (i) shall make reasonable efforts using  
19 reliable sources to identify homeless indi-  
20 viduals for inclusion in the database; and

21                   (ii) may communicate recommenda-  
22 tions to the Secretary of Agriculture, the  
23 Secretary of Education, or the Secretary of  
24 Housing and Urban Development with re-  
25 spect to the prescription of regulations de-  
26 scribed in subparagraph (C).

(C) AUTHORITY TO PRESCRIBE REGULATIONS.—The Secretary of Agriculture, the Secretary of Education, and the Secretary of Housing and Urban Development may each prescribe regulations requiring a recipient of funds or other assistance under the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11301–11435)—

(i) to make reasonable efforts to identify homeless individuals who receive benefits or assistance provided through the funds; and

(ii) to submit sufficient information to the Secretary for the homeless individuals to be listed in the database.

(D) REQUIREMENTS FOR DATABASE INFORMATION.—The Secretary—

(i) shall verify the accuracy of the information in the database;

(ii) shall include in the database, with respect to each individual listed in the database, only the information necessary to—

(I) determine the eligibility of the individual to participate in the pilot program; or

(II) administer the pilot program with the individual as a participant; and

(iii) may not include in the database any information about the citizenship status, immigration status, or Social Security number of any individual listed in the database.

17                   (2) SELECTION OF PILOT PROGRAM PARTICI-  
18                   PANTS.—

23 (i) consistent with the objectives of  
24 the study described in section 5;

(ii) inclusive of low-income geographic areas; and

1           individual to the Secretary and the External  
2           Partner; and

3           (B) discloses other personal information  
4           determined by the Secretary to be necessary for  
5           the administration of the pilot program and the  
6           study described in section 5, including the ZIP  
7           Code of the primary place of residence main-  
8           tained by the individual.

9           (c) PROVISION OF ASSISTANCE.—

10          (1) DURATION.—The Secretary shall provide  
11          the assistance described in this subsection to the  
12          pilot program participants for 36 consecutive  
13          months.

14          (2) ASSISTANCE AVAILABLE TO ALL PARTICI-  
15          PANTS.—Based on the recommendations issued by  
16          the Council under section 6(b)(2), and in consulta-  
17          tion with the External Partner, the Secretary shall,  
18          directly or by contract or cooperative agreement,  
19          provide to each participant, appropriate to the cir-  
20          cumstances of the participant, the following:

- 21           (A) Housing navigation services.
- 22           (B) Financial coaching courses.
- 23           (C) Workforce development services.
- 24           (D) Educational attainment services.

(E) Education on the landlord-tenant laws  
of the jurisdiction of residence of the participant  
and the rights that the participant would  
have as a tenant.

5 (F) Additional services recommended by  
6 the Council and the External Partner, at the  
7 discretion of the Secretary.

13                   (3) CASH PAYMENTS TO THE PAYMENT-RECEIV-  
14                   ING GROUP.—

24 (B) FREQUENCY: AMOUNT:—



1           of the following methods is elected by the par-  
2           ticipant involved:



13 (d) PRIVACY PROTECTIONS.—

1                             (3) DESTRUCTION OF DATABASE.—The Sec-  
2                             retary shall destroy the database within 30 days  
3                             after the Council terminates.

4                             (4) VIOLATIONS.—

5                             (A) Any person who, by virtue of an offi-  
6                             cial position or affiliation with the Secretary,  
7                             the Council, or the External Partner—

8                                 (i) has possession of, or access to, any  
9                             record containing individually identifiable  
10                            information the disclosure of which is pro-  
11                            hibited by or under this Act; and

12                                 (ii) knowingly discloses such a record  
13                             to any person or agency not entitled to re-  
14                             ceive the record,

15                             shall be guilty of a misdemeanor and fined not  
16                             more than \$25,000.

17                             (B) Any person who knowingly requests or  
18                             obtains any record related to the pilot program  
19                             from the Secretary, the Council, or the External  
20                             Partner under false pretenses shall be guilty of  
21                             a misdemeanor and fined not more than  
22                             \$25,000.

23                             (e) RELATIONSHIP TO OTHER PROGRAMS, BENE-  
24                             FITS, AND LAWS.—Notwithstanding any other provision  
25                             of law:

1                         (1) Participation in the pilot program, including  
2                         the receipt of program payments, may not be consid-  
3                         ered for the purposes of determining—

4                             (A) the eligibility of a participant for, or  
5                         the amount or timing of, any benefit or assist-  
6                         ance under any Federal program or under any  
7                         State or local program financed, in whole or in  
8                         part, with Federal funds; or

9                             (B) whether a participant is a public  
10                         charge under section 212(a)(4) of the Immigra-  
11                         tion and Nationality Act (8 U.S.C. 1182(a)(4))  
12                         or section 237(a)(5) of such Act (8 U.S.C.  
13                         1227(a)(5)).

14                         (2) For purposes of the Internal Revenue Code  
15                         of 1986, gross income shall not include any program  
16                         payment to a participant.

17                         (3) Section 401 of the Personal Responsibility  
18                         and Work Opportunity Reconciliation Act of 1996 (8  
19                         U.S.C. 1611) shall not apply to this Act.

20 **SEC. 5. STUDY.**

21                         (a) IN GENERAL.—The Secretary shall conduct, in  
22                         coordination with the External Partner selected pursuant  
23                         to this section, a study on the effects of the pilot program.

24                         (b) OBJECTIVES.—The primary objectives of the  
25                         study shall be—

1                         (1) to analyze the effect of the program pay-  
2                         ments on—

3                                     (A) the housing outcomes of the pilot pro-  
4                         gram participants;

5                                     (B) the microeconomic outcomes of the  
6                         participants;

7                                     (C) the physical and mental health and  
8                         well-being of the participants; and

9                                     (D) the social cost attributable to income  
10                         volatility and homelessness, including through  
11                         public expenditures for government-provided  
12                         services in health, education, employment, and  
13                         childcare; and

14                         (2) to evaluate the feasibility of—

15                                     (A) expanding the pilot program to include  
16                         more participants in the payment-receiving  
17                         group; and

18                                     (B) using direct cash transfers to reduce  
19                         homelessness in the United States.

20                         (c) SELECTION OF THE EXTERNAL PARTNER.—

21                         (1) IN GENERAL.—Within 270 days after the  
22                         date of enactment of this Act, and before complying  
23                         with section 4(b)(2), the Secretary shall choose an  
24                         organization with demonstrated experience and ex-  
25                         pertise in mixed-methods experimental design and

1       the implementation of cash-transfer programs to be  
2       the External Partner.

3                 (2) CONDITIONS ON SELECTION.—The Sec-  
4       retary may require the External Partner to employ  
5       the services of certain qualified individuals in car-  
6       rying out the responsibilities of the External Partner  
7       under this Act.

8                 (3) COMPENSATION FOR SERVICES REN-  
9       DERED.—The Secretary may pay not more than the  
10      hourly equivalent of the annual rate of basic pay for  
11      grade GS-12, step 5, of the General Schedule for  
12      each hour (including travel time) during which a  
13      person affiliated with the External Partner is en-  
14      gaged in the performance of duties of the External  
15      Partner under this section.

16                 (d) DUTIES OF THE EXTERNAL PARTNER.—

17                 (1) SELECTION OF STUDY CRITERIA.—The Ex-  
18       ternal Partner shall make recommendations to the  
19       Secretary on—

20                     (A) how to accomplish the primary objec-  
21       tives described in subsection (b); and

22                     (B) additional objectives for the study.

23                 (2) DATA COLLECTION.—Under the oversight  
24       of the Secretary, the External Partner shall collect  
25       the data required for the study and may use any in-

1 formation about a pilot program participant given by  
2 the Secretary to the External Partner for the study.

3 (e) REPORTS TO CONGRESS.—The Secretary, in con-  
4 sultation with the External Partner, shall submit to the  
5 appropriate congressional committees—

6 (1) an interim report, within 24 months after  
7 the commencement of pilot program services; and  
8 (2) a final report, within 12 months after the  
9 conclusion of the pilot program services.

10 **SEC. 6. NATIONAL YOUTH ECONOMIC ADVISORY COUNCIL.**

11 (a) ESTABLISHMENT.—The Secretary shall establish  
12 the National Youth Economic Advisory Council.

13 (b) DUTIES.—

14 (1) RECOMMENDATIONS FOR THE DATABASE  
15 AND THE SELECTION OF THE EXTERNAL PART-  
16 NER.—The Council shall issue recommendations to  
17 the Secretary with respect to—

18 (A) the identification and utilization of re-  
19 liable sources of information for identifying  
20 homeless individuals and listing the individuals  
21 in the database with sufficient information for  
22 the Secretary to select any individual listed in  
23 the database to participate in the pilot pro-  
24 gram;

9 (C) the selection of the External Partner.

1       the fair market cost in the determination of the ad-  
2       justed fair market cost under section 4(c)(3)(B)(ii).

3                 (5) RECOMMENDATIONS FOR ADMINISTRATION  
4       OF THE PROGRAM.—The Council may issue rec-  
5       ommendations to the Secretary for improving the  
6       performance and administration of the pilot pro-  
7       gram.

8                 (6) RECOMMENDATIONS FOR THE STUDY.—The  
9       Council may issue recommendations to the Secretary  
10      or the External Partner on other objectives of the  
11      study.

12                 (c) MEMBERSHIP.—

13                         (1) APPOINTMENT.—

14                             (A) REGULAR MEMBERS.—The Secretary  
15       shall appoint the following regular members of  
16       the Council:

17                                 (i) A member representing the Sec-  
18       retary, who shall chair the Council.

19                                 (ii) A representative from a national  
20       nonprofit homeless youth organization.

21                                 (iii) A representative from a national  
22       nonprofit civil rights organization rep-  
23       resenting historically marginalized commu-  
24       nities or socially disadvantaged groups.

(iv) A representative from a national organization representing LGBTQ+ populations.

(v) A representative from an economic research organization or academic institution with expertise in cash-transfer programs.

(vi) A representative from a community advocacy organization with expertise in cash-transfer programs.

(vii) A representative from a certified community development financial institution whose central demographic is of a racial and ethnic minority group.

(viii) A member representing the Department of Housing and Urban Development, nominated by the Secretary of Housing and Urban Development.

(ix) A member representing the Department of Education, nominated by the Secretary of Education.

(B) AUTHORIZED MEMBERS.—The Secretary shall appoint to the Council 3 individuals included in the database who were not selected as pilot program participants, after the Secretary has appointed the members appointed under paragraph (A).

1           retary begins providing the services under sec-  
2           tion 4(c).

3           (2) CONTINUATION OF MEMBERSHIP.—If an in-  
4           cumbent member is appointed to the Council as a  
5           representative of an organization and the incumbent  
6           member ceases to be affiliated with the organization,  
7           the incumbent member may continue as a member  
8           until the Secretary appoints a new member in the  
9           stead of the incumbent member.

10          (3) REMOVAL.—The Secretary may remove a  
11          member for inefficiency, neglect of duty, or malfea-  
12          sance in office.

13          (d) PAY.—

14          (1) RATES OF PAY.—Members of the Council  
15          shall each be entitled to receive the daily equivalent  
16          of the annual rate of basic pay for grade GS-14,  
17          step 10, of the General Schedule for each day (in-  
18          cluding travel time) during which such members are  
19          engaged in the performance of duties of the Council.

20          (2) PROHIBITION OF COMPENSATION OF FED-  
21          ERAL EMPLOYEES.—Notwithstanding paragraph (1),  
22          the members of the Council who are full-time offi-  
23          cers or employees of the United States or Members  
24          of Congress for purposes of title 5, United States

1       Code, may not receive additional pay, allowances, or  
2       benefits by reason of service on the Council.

3                     (3) TRAVEL EXPENSES.—Each member shall  
4       receive travel expenses, including per diem in lieu of  
5       subsistence, in accordance with applicable provisions  
6       of subchapter I of chapter 57 of title 5, United  
7       States Code.

8                     (e) STAFF.—On request of the Council and on a re-  
9       imbursable basis, for the purpose of assisting the Council  
10      in carrying out the duties of the Council, the Secretary,  
11      the Secretary of Education, and the Secretary of Health  
12      and Human Services may each detail to the Council any  
13      personnel of their respective departments.

14                     (f) FREQUENCY OF MEETINGS.—

15                     (1) IN GENERAL.—The Council shall meet at  
16       least every 3 months.

17                     (2) DISCRETION OF THE SECRETARY.—The  
18       Secretary may require the Council to sit for addi-  
19       tional meetings at the discretion of the Secretary.

20                     (3) DISCRETION OF THE CHAIR.—The Chair  
21       may require the Council to sit for additional meet-  
22       ings at the discretion of the Chair or on written re-  
23       quest of  $\frac{1}{3}$  of the members.

1                             (4) NOTICE TO MEMBERS.—The Chair shall  
2 give each member of the Council notice of a meeting  
3 no fewer than 15 days before the meeting.

4                             (g) CHARTER; QUORUM.—

5                             (1) COUNCIL CHARTER.—The Council shall  
6 comply with section 1008(c) of title 5, United States  
7 Code, as if—

8                                 (A) the Council were an advisory com-  
9 mittee but not a Presidential advisory com-  
10 mittee;

11                                 (B) the Secretary were the head of the  
12 agency to whom the advisory committee reports;  
13 and

14                                 (C) the appropriate congressional commit-  
15 tees were the standing committees of the Sen-  
16 ate and House of Representatives having legis-  
17 lative jurisdiction over the agency to which the  
18 advisory committee reports.

19                             (2) ADDITIONAL CONTENTS IN COUNCIL CHAR-  
20 TER.—The charter filed pursuant to paragraph (1)  
21 shall contain provisions to determine—

22                                 (A) quorum;

23                                 (B) the information required to be dis-  
24 closed, in any notice of a Council meeting,

1           about the matters to be discussed in the meet-  
2           ing;

3           (C) when a member has a conflict of inter-  
4           est in a matter being considered by the Council;  
5           and

6           (D) the circumstances under which a con-  
7           flict of interest in a matter may or shall dis-  
8           qualify a member from participating in consid-  
9           ering, or voting on, the matter.

10          (3) QUORUM.—Until the filing of the charter, a  
11          majority of the members of the Council appointed  
12          shall constitute a quorum, but a lesser number may  
13          hold hearings.

14          (h) POWERS.—

15          (1) HEARINGS AND SESSIONS.—The Council  
16          may, for the purpose of carrying out this section,  
17          hold hearings, sit and act at times and places, take  
18          testimony, administer oaths or affirmations to wit-  
19          nesses appearing before the Council, and receive evi-  
20          dence as the Council considers appropriate.

21          (2) OBTAINING OFFICIAL DATA.—The Council  
22          may secure directly from any department or agency  
23          of the United States information necessary to enable  
24          the Council to carry out the duties of the Council  
25          under this section.

1                             (3) ADMINISTRATIVE SUPPORT SERVICES.—On  
2                             request of the Council, the Administrator of General  
3                             Services shall provide to the Council, on a reimburs-  
4                             able basis, the administrative support services nec-  
5                             essary for the Commission to carry out the duties of  
6                             the Council under this section.

7                             (i) REPORTS.—

8                             (1) INTERIM REPORTS.—The Council may sub-  
9                             mit to the Secretary such interim reports as the  
10                            Council considers appropriate.

11                            (2) FINAL REPORT.—The Council shall submit  
12                             a final report to the Secretary containing an assess-  
13                             ment of the Council with respect to—

14                             (A) the pilot program; and  
15                             (B) the report submitted by the Secretary  
16                             pursuant to section 5(e)(2).

17                             (j) TERMINATION.—The Council shall terminate  
18                             within 30 days after the Secretary submits the report pur-  
19                             suant to section 5(e)(2).

20                             (k) EXEMPTION FROM FEDERAL ADVISORY COM-  
21                             MITTEE ACT.—Except as provided in subsection (g)(1) of  
22                             this section, chapter 10 of title 5, United States Code,  
23                             shall not apply to the Council, but the Secretary may pre-  
24                             scribe regulations directing the Council to comply with  
25                             sections 1009 through 1111 of such title if the Secretary

- 1 determines that the compliance is necessary for the Council to discharge the duties of the Council.
- 2

○