117TH CONGRESS 2D SESSION

H.R. 7025

AN ACT

- To prohibit the Director of the United States Fish and Wildlife Service from funding entities that commit, fund, or support gross violations of internationally recognized human rights, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Advancing Human				
3	Rights-Centered International Conservation Act of 2022".				
4	SEC. 2. DEFINITIONS.				
5	In this Act:				
6	(1) Appropriate committees of con-				
7	GRESS.—The term "appropriate committees of Con-				
8	gress'' means—				
9	(A) the Committee on Natural Resources				
10	of the House of Representatives;				
11	(B) the Committee on Foreign Affairs of				
12	the House of Representatives;				
13	(C) the Committee of Appropriations of				
14	the House of Representatives;				
15	(D) the Committee on Environment and				
16	Public Works of the Senate;				
17	(E) the Committee on Foreign Relations of				
18	the Senate; and				
19	(F) the Committee on Appropriations of				
20	the Senate.				
21	(2) COVERED RECIPIENT.—The term "covered				
22	recipient" means any entity that receives financial				
23	assistance from the Director for the purpose of				
24	international activities or a subrecipient as defined				
25	in section 200.1 of title 2. Code of Federal Recula-				

- tions, of such entity with respect to a grant issuedby the Director.
- 3 (3) CREDIBLE INFORMATION.—The term "cred-4 ible information" means information that, consid-5 ering the source of such information and the sur-6 rounding circumstances, supports a reasonable belief 7 that an event has occurred or will occur.
 - (4) DIRECTOR.—The term "Director" means the Director of the United States Fish and Wildlife Service.
 - (5) GROSS VIOLATION OF INTERNATIONALLY RECOGNIZED HUMAN RIGHTS.—The term "gross violation of internationally recognized human rights" has the meaning given that term in section 502B(d)(1) of the Foreign Assistance Act of 1961 (22 U.S.C. 2304(d)(1)).
 - (6) Inspector General.—The term "Inspector General" means the Inspector General for the Department of the Interior.
- 20 (7) SECRETARY.—The term "the Secretary"
 21 means the Secretary of State.
- 22 (8) SERVICE.—The term "Service" means the 23 United States Fish and Wildlife Service.

9

10

11

12

13

14

15

16

17

18

1	(9) Unit of a foreign security force.—				
2	The term "unit of a foreign security force" means				
3	a unit of—				
4	(A) a foreign military;				
5	(B) a foreign police force;				
6	(C) a foreign paramilitary group;				
7	(D) any person providing security services				
8	to a foreign government; and				
9	(E) such other organizations as the Sec				
10	retary of State determines appropriate.				
11	SEC. 3. INTERNATIONAL CONSERVATION GRANT RESTRIC				
12	TIONS.				
13	(a) In General.—The Director shall ensure that no				
14	international financial assistance provided by the Director				
15	shall be furnished to any covered recipient or subrecipient				
16	for funding or supporting any unit of a foreign security				
17	force if the Director or the Secretary of State has credible				
18	information that such unit has committed a gross violation				
19	of internationally recognized human rights.				
20	(b) Exception.—The prohibition in subsection (a)				
21	shall not apply if the Director, in consultation with the				
22	Secretary, determines and reports to the appropriate Con-				
23	gressional committees that the applicable national govern-				
24	ment, and covered recipient or subrecipient as appro-				
25	priate, is taking effective steps to bring the responsible				

- 1 members of the unit of a foreign security force to justice
- 2 and to prevent gross violations of internationally recog-
- 3 nized human rights by the unit in the future.
- 4 (c) Risk Analysis.—In performing a risk assess-
- 5 ment analysis for a grant to a covered recipient, the Direc-
- 6 tor, in consultation with the Secretary, shall include the
- 7 occurrence of human rights violations by individuals em-
- 8 ployed, funded, or supported by the covered recipient or
- 9 subrecipient as a factor in such analysis.
- 10 (d) Procedures To Identify Human Rights Vio-
- 11 LATORS.—The Director, in consultation with the Sec-
- 12 retary, shall establish, and periodically update, procedures
- 13 to—
- 14 (1) avoid duplication of effort with respect to
- vetting a unit of a foreign security force under this
- Act and vetting carried out under section 620M of
- the Foreign Assistance Act of 1961 (22 U.S.C.
- 18 2378d);
- 19 (2) carry out the requirements of section 4;
- 20 (3) ensure that for each country the Director
- and the Secretary have a current list of all units of
- foreign security forces receiving training, equipment,
- or other types of assistance through covered recipi-
- ents or subrecipients;

- (4) ensure that when an individual is designated to receive United States training, equipment, or other types of assistance the individual's unit is vetted as well as the individual;
 - (5) seek to identify the unit involved with respect to any credible information of a gross violation of internationally recognized human rights in any nation in which a covered recipient or subrecipient provides funding, training, equipment, or other assistance to a unit of a foreign security force; and
 - (6) make publicly available the identity of those units for which no assistance shall be furnished pursuant to subsection (a) unless such publication would create a risk to national security or the health and safety of a victim of a gross violation of internationally recognized human rights.

17 SEC. 4. INTERNATIONAL CONSERVATION GRANT REQUIRE-

18 MENTS.

1

2

3

6

7

8

9

10

11

12

13

14

15

- 19 (a) REQUIREMENTS TO RECEIVE A GRANT.—
- 20 (1) IN GENERAL.—The Director shall incor-21 porate into the terms of an agreement for financial 22 assistance to a covered recipient and require a duly 23 designated representative of the covered recipient to 24 certify before receiving the award that—

- 1 (A) the covered recipient will not commit, 2 fund, or support gross violations of internation-3 ally recognized human rights in carrying out 4 the activities under the award;
 - (B) the covered recipient has provided a list to the Director of each subrecipient to which the covered recipient intends to provide funding using such financial assistance and has provided a certification from each subrecipient that such subrecipient will not commit, fund, or support gross violations of internationally recognized human rights in carrying out the activities under the award;
 - (C) the covered recipient has provided the Director with the covered recipient's and each subrecipient's written policy on maintaining standards for conduct consistent with recognized international human rights standards, including the Universal Declaration of Human Rights, the United Nations Declaration on the Rights of Indigenous Peoples, and the United Nations Guiding Principles on Business and Human Rights;

1	(D) the covered recipient has implemented
2	and is enforcing a social safeguards plan de-
3	scribed in subsection (b)(1);
4	(E) the covered recipient has implemented
5	procedures to detect, investigate, discipline or
6	terminate a subrecipient, employee, or agent of
7	the covered recipient that fails to comply with
8	applicable policies to protect human rights in
9	connection with the award; and
10	(F) the covered recipient will comply with
11	the requirements established in this section.
12	(2) Subsequent subrecipient.—If, after re-
13	ceiving an award of funds from the Director, a cov-
14	ered recipient selects a new subrecipient, the covered
15	recipient shall provide the Director with—
16	(A) an updated version of the list described
17	in paragraph (1)(B);
18	(B) a certification from such subrecipient
19	that such subrecipient will not commit, fund, or
20	support gross violations of internationally rec-
21	ognized human rights in carrying out the activi-
22	ties under the award;
23	(C) the subrecipient's written policy de-
24	scribed in paragraph (1)(C); and

1	(D) justification for any changes in selec-					
2	tion of subrecipients.					
3	(b) Social Safeguards Plan.—					
4	(1) In general.—A social safeguards plan de-					
5	scribed in this paragraph is a plan consistent with					
6	the principles of the documents listed in subsection					
7	(a)(1)(C) to implement appropriate human rights					
8	standards and prevent gross violations of inter-					
9	nationally recognized human rights in connections					
10	with activities funded under the award that includes					
11	as determined appropriate by the Director, taking					
12	into consideration the location, size, complexity, and					
13	scope of the award—					
14	(A) a process for meaningful consultation					
15	and engagement with Indigenous Peoples and					
16	local communities to safeguard their rights, in-					
17	cluding obtaining their free, prior, and informed					
18	consent for any new land-use restriction and, it					
19	applicable, procedures for the fair resolution of					
20	existing land and resource claims, in the area in					
21	which the project will be conducted;					
22	(B) requirements for internal review of re-					
23	search involving human subjects;					
24	(C) measures to improve governance, in-					

crease the agency and protect the rights and

1	needs of Indigenous Peoples and local commu-
2	nities, and address the potential adverse im-
3	pacts of a project on the well-being and security
4	of Indigenous Peoples and local communities;
5	(D) a grievance redress mechanism to re-
6	dress gross violations of internationally recog-
7	nized human rights;
8	(E) human rights training and effective
9	monitoring by the recipient for law enforcement
10	personnel and units of a foreign security force
11	and
12	(F) publication of documents, such as park
13	management plans and ranger codes of conduct
14	that are relevant to potential impacts of the
15	project on Indigenous Peoples and local commu-
16	nities.
17	(2) Guidance and Technical Assistance.—
18	To assist covered recipients develop, implement, and
19	enforce a social safeguard plan that meets the re-
20	quirements of paragraph (1), the Director may—
21	(A) develop and publish guidance on devel-
22	oping, implementing, and enforcing a social
23	safeguard plan; and
24	(B) provide technical assistance to covered
25	recipients and subrecipients.

- 1 (c) REQUIREMENT TO REMEDY VIOLATIONS.—The
- 2 Director may require a covered recipient to take such
- 3 measures to address an alleged violation of the terms of
- 4 an agreement required by subsection (a) as the Director
- 5 determines appropriate.

(d) Reporting Requirement.—

- (1) Initial notification.—A covered recipient shall refer all credible information of a gross violation of internationally recognized human rights in connection with a Service award by such covered recipient or a subrecipient of such covered recipient to the Director and to the diplomatic or consular post of the United States for the country at issue as soon as reasonably practicable, but not later than 30 days after the date on which the covered recipient knew or should have known such information.
 - (2) Report.—Not later than 60 days after the first date on which a covered recipient provides notification under paragraph (1), the covered recipient shall submit to the Director a report describing specific steps taken to address an alleged violation and enforce the requirements of the covered recipient's plan pursuant to subsection (a)(1)(D) and all relevant information relating to the allegation.

- 1 (3) EXTENSION.—The Director may grant a
 2 covered recipient an extension of not more than 30
 3 days on the time period to file a report under para4 graph (2) if the Director determines that such ex5 tension will improve the Director's ability to carry
 6 out the purposes of this section.
 - (4) RESPONSIBILITIES OF COVERED RECIPI-ENT.—The covered recipient shall fully cooperate with any Federal agencies responsible for audits, investigations, or corrective actions relating to gross violations of human rights under this Act.
 - (5) Responsibilities of the awarding pro-Gram.—The head of the program that awarded the financial assistance shall, with respect to each allegation reported under paragraph (1), not later than 30 days after receipt of the report required by paragraph (2), complete an investigation, in consultation with the diplomatic or consular post of the United States for the country at issue, into such allegation and submit the results of such investigation, information received under paragraph (1), and each report received under paragraph (2) relating to such allegation to the Director and the diplomatic or consular post of the United States for the country at issue.

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- 1 (e) Notification.—If the Director receives credible
- 2 information of a gross violation of internationally recog-
- 3 nized human rights by a covered recipient or a sub-
- 4 recipient of a covered recipient in connection with an
- 5 award provided by the Service, then the Director shall, in
- 6 consultation with the diplomatic or consular post of the
- 7 United States for the applicable country—
- 8 (1) immediately notify the relevant covered re-9 cipient and require that the covered recipient submit 10 a report under subsection (d)(2) not later than 60 11 days after such notification;
 - (2) immediately notify the government of the applicable country if the Director determines such notification is appropriate; and
 - (3) to the maximum extent practicable, assist such government in taking effective measures to bring the responsible members of the unit of a foreign security force to justice.

(f) REVIEW OF ALLEGATIONS.—

(1) Referral.—Unless the covered recipient submits information showing, to the satisfaction of the Director, that the alleged violation has been resolved, abated, or did not occur, the Director shall, not later than 30 days after receiving information relating to an allegation under subsection (d)(5),

12

13

14

15

16

17

18

19

20

21

22

23

24

refer such alleged violation to the Inspector General and the diplomatic or consular post of the United States for the country at issue, including the report provided by the covered recipient under subsection (d)(2), and notify the covered recipient of such referral.

(2) Investigation.—

(A) Preliminary determination.—The Inspector General shall, not later than 30 days after a referral of an alleged violation under paragraph (1), determine whether the referral requires an investigation and may make a recommendation to the Director as to whether the award should be suspended during the course of the investigation.

(B) Suspension of Award.—

- (i) IN GENERAL.—Upon receiving a recommendation from the Inspector General under subparagraph (A), the Director may suspend the award until a final disposition of such award under subsection (g).
- (ii) APPEAL.—A covered recipient may appeal a suspension under subsection

- (g) pursuant to subpart G of part 4, Code
 of Federal Regulations.
 - (C) DETERMINATION THAT NO INVESTIGATION IS REQUIRED.—If the Inspector General determines under subparagraph (A) that the referral does not require further investigation, the Inspector General shall document the rationale for such determination and shall notify the relevant Committees of Congress.
 - (D) DETERMINATION THAT AN INVESTIGATION IS REQUIRED.—If the Inspector General determines that an investigation is required under subparagraph (A), the Inspector General shall complete such investigation not later than 180 days after a referral under paragraph (1) and prepare a report on such investigation, which shall include—
 - (i) the Inspector General's conclusions regarding whether or not any allegations that the covered recipient or any sub-recipient of the covered recipient has committed a gross violation of internationally recognized human rights in connection with the award are substantiated and regarding the effectiveness of the actions of

1	the recipient and any subrecipient in pre-					
2	venting and responding to such violations;					
3	(ii) recommendations based on the					
4	findings of such investigation; and					
5	(iii) a recommendation on whether the					
6	award should be terminated.					
7	(E) Submission of Report.—The In					
8	spector General shall provide the report re-					
9	quired by subparagraph (C) to the Director and					
10	the diplomatic or consular post of the United					
11	States for the country at issue.					
12	(g) Additional Procedures.—The following re-					
13	quirements apply to any administrative action to enforce					
14	the requirements of this section with respect to a covered					
15	recipient:					
16	(1) Written response.—A covered recipient					
17	subject to administrative action under this sub-					
18	section may submit, not later than 30 days after the					
19	date of such administrative action, a written re-					
20	sponse to contest such action.					
21	(2) Meeting.—The Director, or a representa-					
22	tive, shall meet with a covered recipient that has					
23	filed a response under subparagraph (1) and re-					
24	quests such a meeting not later than 45 days after					

the date of such administrative action to allow such

1	covered recipient an opportunity to present informa-
2	tion, including witness testimony, for inclusion in the
3	administrative record.
4	(3) Timeline for determination.—The Di-
5	rector shall, not later than 45 days after conclusion
6	of any procedures required by paragraphs (1) and
7	(2), make a determination in writing as to whether
8	to continue, modify, or terminate an administrative
9	action under this subsection.
10	(4) Reconsideration.—A covered recipient
11	that was the subject of an administrative action
12	under this subsection may request a reconsideration
13	of such administration action based upon—
14	(A) newly discovered evidence;
15	(B) a change in ownership or management;
16	or
17	(C) such other factors as the Director de-
18	termines appropriate.
19	(h) Financial and Programmatic Audit of
20	Grants.—
21	(1) In general.—The Director shall perform
22	and require compliance with periodic financial and
23	programmatic audits of covered recipients receiving
24	financial assistance from the Director. The Director

shall prioritize audits of programs—

1	(A) with new land-use restrictions;
2	(B) in fragile or conflict-affected states; or
3	(C) in regions that otherwise have an ele-
4	vated risk of gross violations of internationally
5	recognized human rights.
6	(2) Specific award condition audits.—The
7	Director shall carry out regular audits of any cov-
8	ered recipient that is subject to specific award condi-
9	tions under subsection (i).
10	(i) Remedies for Noncompliance.—Each agree-
11	ment for financial assistance made by the Director with
12	a covered recipient is subject to the provisions of subpart
13	D of part 200 of chapter II of subtitle A of title 2 of
14	the Code of Federal Regulations. The Director may con-
15	sider, in determining an appropriate remedy of a violation
16	of a grant requirement under such provision, whether the
17	covered recipient was in compliance with subsection
18	(a)(1)(D) at the time of such violation.
19	(j) Annual Report.—The Director, in consultation
20	with the Secretary of State, shall, not later than 1 year
21	after the date of enactment of this Act and annually there-
22	after, submit to the appropriate committees of Congress
23	a report summarizing, with respect to the previous cal-
24	endar year—

1	(1) each report received under subsection					
2	(d)(2);					
3	(2) each investigation concluded by the Inspec-					
4	tor General under subsection $(f)(2)$, including the					
5	purpose and duration of such investigation;					
6	(3) each administrative action taken with re-					
7	spect to a covered recipient to enforce this Act;					
8	(4) information about the action taken by each					
9	covered recipient to abate a gross violation of inter-					
10	nationally recognized human rights;					
11	(5) information about remedial actions taken by					
12	the Director pursuant to subsection (i);					
13	(6) explanations for each extension of time					
14	given under subsection (d)(3); and					
15	(7) a summary of allegations and information					
16	that the Director did not refer to the Inspector Gen-					
17	eral and the explanation for why such information					
18	was not referred.					
19	(k) Safeguard for Sensitive Information.—In					
20	carrying out this section, the Director may take such					
21	measures and withhold such information as the Director					
22	determines necessary to protect the safety of individuals—					
23	(1) who are victims, or at risk of being victims,					
24	of a gross violation of internationally recognized					
25	human rights: and					

1 (2) who provide information regarding a poten-2 tial gross violation of internationally recognized 3 human rights. Passed the House of Representatives July 19, 2022.

Attest:

Clerk.

117TH CONGRESS H. R. 7025

AN ACT

To prohibit the Director of the United States Fish and Wildlife Service from funding entities that commit, fund, or support gross violations of internationally recognized human rights, and for other purposes.