

115TH CONGRESS
2D SESSION

H. R. 6854

To provide tax relief for the victims of Hurricane Florence, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 20, 2018

Mr. HOLDING (for himself, Mr. ROUZER, and Mr. RICE of South Carolina) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To provide tax relief for the victims of Hurricane Florence, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Hurricane Florence
5 Tax Relief Act”.

6 **SEC. 2. HURRICANE FLORENCE DISASTER ZONE AND DIS-**
7 **ASTER AREA.**

8 (a) HURRICANE FLORENCE DISASTER ZONE.—For
9 purposes of this Act, the term “Hurricane Florence dis-
10 aster zone” means that portion of the Hurricane Florence

1 disaster area determined by the President to warrant indi-
2 vidual or individual and public assistance from the Federal
3 Government under such Act by reason of Hurricane Flor-
4 ence.

5 (b) HURRICANE FLORENCE DISASTER AREA.—The
6 term “Hurricane Florence disaster area” means an area
7 with respect to which a major disaster has been declared
8 by the President before October 1, 2018, under section
9 401 of such Act by reason of Hurricane Florence.

10 **SEC. 3. SPECIAL DISASTER-RELATED RULES FOR USE OF**
11 **RETIREMENT FUNDS.**

12 (a) TAX-FAVORED WITHDRAWALS FROM RETIRE-
13 MENT PLANS.—

14 (1) IN GENERAL.—Section 72(t) of the Internal
15 Revenue Code of 1986 shall not apply to any quali-
16 fied hurricane distribution.

17 (2) AGGREGATE DOLLAR LIMITATION.—

18 (A) IN GENERAL.—For purposes of this
19 subsection, the aggregate amount of distribu-
20 tions received by an individual which may be
21 treated as qualified hurricane distributions for
22 any taxable year shall not exceed the excess (if
23 any) of—

24 (i) \$100,000; over

1 (ii) the aggregate amounts treated as
2 qualified hurricane distributions received
3 by such individual for all prior taxable
4 years.

5 (B) TREATMENT OF PLAN DISTRIBUTIONS.—If a distribution to an individual would
6 (without regard to subparagraph (A)) be a
7 qualified hurricane distribution, a plan shall not
8 be treated as violating any requirement of the
9 Internal Revenue Code of 1986 merely because
10 the plan treats such distribution as a qualified
11 hurricane distribution, unless the aggregate
12 amount of such distributions from all plans
13 maintained by the employer (and any member
14 of any controlled group which includes the em-
15 ployer) to such individual exceeds \$100,000.

16 (C) CONTROLLED GROUP.—For purposes
17 of subparagraph (B), the term “controlled
18 group” means any group treated as a single
19 employer under subsection (b), (c), (m), or (o)
20 of section 414 of the Internal Revenue Code of
21 1986.

22 (3) AMOUNT DISTRIBUTED MAY BE REPAYED.—

23 (A) IN GENERAL.—Any individual who re-
24 ceives a qualified hurricane distribution may, at
25

1 any time during the 3-year period beginning on
2 the day after the date on which such distribu-
3 tion was received, make one or more contribu-
4 tions in an aggregate amount not to exceed the
5 amount of such distribution to an eligible retire-
6 ment plan of which such individual is a bene-
7 ficiary and to which a rollover contribution of
8 such distribution could be made under section
9 402(c), 403(a)(4), 403(b)(8), 408(d)(3), or
10 457(e)(16), of the Internal Revenue Code of
11 1986, as the case may be.

12 (B) TREATMENT OF REPAYMENTS OF DIS-
13 TRIBUTIONS FROM ELIGIBLE RETIREMENT
14 PLANS OTHER THAN IRAS.—For purposes of
15 the Internal Revenue Code of 1986, if a con-
16 tribution is made pursuant to subparagraph (A)
17 with respect to a qualified hurricane distribu-
18 tion from an eligible retirement plan other than
19 an individual retirement plan, then the taxpayer
20 shall, to the extent of the amount of the con-
21 tribution, be treated as having received the
22 qualified hurricane distribution in an eligible
23 rollover distribution (as defined in section
24 402(c)(4) of such Code) and as having trans-
25 ferred the amount to the eligible retirement

1 plan in a direct trustee to trustee transfer with-
2 in 60 days of the distribution.

3 (C) TREATMENT OF REPAYMENTS FOR
4 DISTRIBUTIONS FROM IRAS.—For purposes of
5 the Internal Revenue Code of 1986, if a con-
6 tribution is made pursuant to subparagraph (A)
7 with respect to a qualified hurricane distribu-
8 tion from an individual retirement plan (as de-
9 fined by section 7701(a)(37) of such Code),
10 then, to the extent of the amount of the con-
11 tribution, the qualified hurricane distribution
12 shall be treated as a distribution described in
13 section 408(d)(3) of such Code and as having
14 been transferred to the eligible retirement plan
15 in a direct trustee to trustee transfer within 60
16 days of the distribution.

17 (4) DEFINITIONS.—For purposes of this sub-
18 section—

19 (A) QUALIFIED HURRICANE DISTRIBUTION.—Except as provided in paragraph (2),
20 the term “qualified hurricane distribution”
21 means any distribution from an eligible retire-
22 ment plan made on or after September 13,
23 2018, and before January 1, 2020, to an indi-
24 vidual whose principal place of abode on Sep-
25

1 tember 13, 2018, is located in the Hurricane
2 Florence disaster area and who has sustained
3 an economic loss by reason of Hurricane Flor-
4 ence.

5 (B) ELIGIBLE RETIREMENT PLAN.—The
6 term “eligible retirement plan” shall have the
7 meaning given such term by section
8 402(c)(8)(B) of the Internal Revenue Code of
9 1986.

10 (5) INCOME INCLUSION SPREAD OVER 3-YEAR
11 PERIOD.—

12 (A) IN GENERAL.—In the case of any
13 qualified hurricane distribution, unless the tax-
14 payer elects not to have this paragraph apply
15 for any taxable year, any amount required to be
16 included in gross income for such taxable year
17 shall be so included ratably over the 3-taxable-
18 year period beginning with such taxable year.

19 (B) SPECIAL RULE.—For purposes of sub-
20 paragraph (A), rules similar to the rules of sub-
21 paragraph (E) of section 408A(d)(3) of the In-
22 ternal Revenue Code of 1986 shall apply.

23 (6) SPECIAL RULES.—

24 (A) EXEMPTION OF DISTRIBUTIONS FROM
25 TRUSTEE TO TRUSTEE TRANSFER AND WITH-

1 HOLDING RULES.—For purposes of sections
2 401(a)(31), 402(f), and 3405 of the Internal
3 Revenue Code of 1986, qualified hurricane dis-
4 tributions shall not be treated as eligible roll-
5 over distributions.

6 (B) QUALIFIED HURRICANE DISTRIBUTU-
7 TIONS TREATED AS MEETING PLAN DISTRIBUTU-
8 TION REQUIREMENTS.—For purposes the Inter-
9 nal Revenue Code of 1986, a qualified hurri-
10 cane distribution shall be treated as meeting
11 the requirements of sections 401(k)(2)(B)(i),
12 403(b)(7)(A)(ii), 403(b)(11), and 457(d)(1)(A)
13 of such Code.

14 (b) RECONTRIBUTIONS OF WITHDRAWALS FOR
15 HOME PURCHASES.—

16 (1) RECONTRIBUTIONS.—

17 (A) IN GENERAL.—Any individual who re-
18 ceived a qualified distribution may, during the
19 period beginning on September 13, 2018, and
20 ending on February 28, 2019, make one or
21 more contributions in an aggregate amount not
22 to exceed the amount of such qualified distribu-
23 tion to an eligible retirement plan (as defined in
24 section 402(c)(8)(B) of the Internal Revenue
25 Code of 1986) of which such individual is a

1 beneficiary and to which a rollover contribution
2 of such distribution could be made under sec-
3 tion 402(c), 403(a)(4), 403(b)(8), or 408(d)(3),
4 of such Code, as the case may be.

5 (B) TREATMENT OF REPAYMENTS.—Rules
6 similar to the rules of subparagraphs (B) and
7 (C) of subsection (a)(3) shall apply for purposes
8 of this subsection.

9 (2) QUALIFIED DISTRIBUTION.—For purposes
10 of this subsection, the term “qualified distribution”
11 means any distribution—

12 (A) described in section
13 401(k)(2)(B)(i)(IV), 403(b)(7)(A)(ii) (but only
14 to the extent such distribution relates to finan-
15 cial hardship), 403(b)(11)(B), or 72(t)(2)(F),
16 of the Internal Revenue Code of 1986,

17 (B) received after February 28, 2018, and
18 before October 1, 2018, and

19 (C) which was to be used to purchase or
20 construct a principal residence in the Hurricane
21 Florence disaster area, but which was not so
22 purchased or constructed on account of Hurri-
23 cane Florence.

24 (c) LOANS FROM QUALIFIED PLANS.—

1 (1) INCREASE IN LIMIT ON LOANS NOT TREAT-
2 ED AS DISTRIBUTIONS.—In the case of any loan
3 from a qualified employer plan (as defined under
4 section 72(p)(4) of the Internal Revenue Code of
5 1986) to a qualified individual made during the pe-
6 riod beginning on the date of the enactment of this
7 Act and ending on December 31, 2019—

8 (A) clause (i) of section 72(p)(2)(A) of
9 such Code shall be applied by substituting
10 “\$100,000” for “\$50,000”; and

11 (B) clause (ii) of such section shall be ap-
12 plied by substituting “the present value of the
13 nonforfeitable accrued benefit of the employee
14 under the plan” for “one-half of the present
15 value of the nonforfeitable accrued benefit of
16 the employee under the plan”.

17 (2) DELAY OF REPAYMENT.—In the case of a
18 qualified individual with an outstanding loan on or
19 after September 13, 2018, from a qualified employer
20 plan (as defined in section 72(p)(4) of the Internal
21 Revenue Code of 1986)—

22 (A) if the due date pursuant to subpara-
23 graph (B) or (C) of section 72(p)(2) of such
24 Code for any repayment with respect to such
25 loan occurs during the period beginning on Sep-

1 tember 13, 2018, and ending on December 31,
2 2019, such due date shall be delayed for 1 year;

3 (B) any subsequent repayments with re-
4 spect to any such loan shall be appropriately
5 adjusted to reflect the delay in the due date
6 under paragraph (1) and any interest accruing
7 during such delay; and

8 (C) in determining the 5-year period and
9 the term of a loan under subparagraph (B) or
10 (C) of section 72(p)(2) of such Code, the period
11 described in subparagraph (A) shall be dis-
12 regarded.

13 (3) QUALIFIED HURRICANE FLORENCE INDI-
14 VIDUAL.—For purposes of this subsection, the term
15 “qualified Hurricane Florence individual” means an
16 individual whose principal place of abode on Sep-
17 tember 13, 2018, is located in the Hurricane Flor-
18 ence disaster area and who has sustained an eco-
19 nomic loss by reason of Hurricane Florence.

20 (d) PROVISIONS RELATING TO PLAN AMEND-
21 MENTS.—

22 (1) IN GENERAL.—If this subsection applies to
23 any amendment to any plan or annuity contract,
24 such plan or contract shall be treated as being oper-

1 ated in accordance with the terms of the plan during
2 the period described in paragraph (2)(B)(i).

3 (2) AMENDMENTS TO WHICH SUBSECTION AP-
4 PLIES.—

5 (A) IN GENERAL.—This subsection shall
6 apply to any amendment to any plan or annuity
7 contract which is made—

8 (i) pursuant to any provision of this
9 section, or pursuant to any regulation
10 issued by the Secretary or the Secretary of
11 Labor under any provision of this section;
12 and

13 (ii) on or before the last day of the
14 first plan year beginning on or after Janu-
15 ary 1, 2020, or such later date as the Sec-
16 retary may prescribe.

17 In the case of a governmental plan (as defined
18 in section 414(d) of the Internal Revenue Code
19 of 1986), clause (ii) shall be applied by sub-
20 stituting the date which is 2 years after the
21 date otherwise applied under clause (ii).

22 (B) CONDITIONS.—This subsection shall
23 not apply to any amendment unless—

24 (i) during the period—

1 (I) beginning on the date that
2 this section or the regulation de-
3 scribed in subparagraph (A)(i) takes
4 effect (or in the case of a plan or con-
5 tract amendment not required by this
6 section or such regulation, the effec-
7 tive date specified by the plan); and
8 (II) ending on the date described
9 in subparagraph (A)(ii) (or, if earlier,
10 the date the plan or contract amend-
11 ment is adopted),
12 the plan or contract is operated as if such plan
13 or contract amendment were in effect; and
14 (ii) such plan or contract amendment
15 applies retroactively for such period.

16 **SEC. 4. EMPLOYEE RETENTION CREDIT FOR EMPLOYERS**
17 **AFFECTED BY HURRICANE FLORENCE.**

18 (a) IN GENERAL.—For purposes of section 38 of the
19 Internal Revenue Code of 1986, in the case of an eligible
20 employer, the Hurricane Florence employee retention
21 credit shall be treated as a credit listed in subsection (b)
22 of such section. For purposes of this section, the Hurri-
23 cane Florence employee retention credit for any taxable
24 year is an amount equal to 40 percent of the qualified
25 wages with respect to each eligible employee of such em-

1 ployer for such taxable year. For purposes of the pre-
2 ceding sentence, the amount of qualified wages which may
3 be taken into account with respect to any individual shall
4 not exceed \$6,000.

5 (b) DEFINITIONS.—For purposes of this section—

6 (1) ELIGIBLE EMPLOYER.—The term “eligible
7 employer” means any employer—

8 (A) which conducted an active trade or
9 business on September 13, 2018, in the Hurri-
10 cane Florence disaster zone; and

11 (B) with respect to whom the trade or
12 business described in subparagraph (A) is inop-
13 erable on any day after September 13, 2018,
14 and before January 1, 2019, as a result of
15 damage sustained by reason of Hurricane Flor-
16 ence.

17 (2) ELIGIBLE EMPLOYEE.—The term “eligible
18 employee” means with respect to an eligible em-
19 ployer an employee whose principal place of employ-
20 ment on September 13, 2018, with such eligible em-
21 ployer was in the Hurricane Florence disaster zone.

22 (3) QUALIFIED WAGES.—The term “qualified
23 wages” means wages (as defined in section 51(c)(1)
24 of the Internal Revenue Code of 1986, but without
25 regard to section 3306(b)(2)(B) of such Code) paid

1 or incurred by an eligible employer with respect to
2 an eligible employee on any day after September 13,
3 2018, and before January 1, 2019, which occurs
4 during the period—

5 (A) beginning on the date on which the
6 trade or business described in paragraph (1)
7 first became inoperable at the principal place of
8 employment of the employee immediately before
9 Hurricane Florence; and

10 (B) ending on the date on which such
11 trade or business has resumed significant oper-
12 ations at such principal place of employment.

13 Such term shall include wages paid without regard
14 to whether the employee performs no services, per-
15 forms services at a different place of employment
16 than such principal place of employment, or per-
17 forms services at such principal place of employment
18 before significant operations have resumed.

19 (c) CERTAIN RULES TO APPLY.—For purposes of
20 this section, rules similar to the rules of sections 51(i)(1),
21 52, and 280C(a), of the Internal Revenue Code of 1986,
22 shall apply.

23 (d) EMPLOYEE NOT TAKEN INTO ACCOUNT MORE
24 THAN ONCE.—An employee shall not be treated as an eli-
25 gible employee for purposes of this section for any period

1 with respect to any employer if such employer is allowed
2 a credit under section 51 of the Internal Revenue Code
3 of 1986 with respect to such employee for such period.

4 **SEC. 5. ADDITIONAL DISASTER-RELATED TAX RELIEF PRO-**
5 **VISIONS.**

6 (a) TEMPORARY SUSPENSION OF LIMITATIONS ON
7 CHARITABLE CONTRIBUTIONS.—

8 (1) IN GENERAL.—Except as otherwise pro-
9 vided in paragraph (2), subsection (b) of section 170
10 of the Internal Revenue Code of 1986 shall not
11 apply to qualified contributions and such contribu-
12 tions shall not be taken into account for purposes of
13 applying subsections (b) and (d) of such section to
14 other contributions.

15 (2) TREATMENT OF EXCESS CONTRIBUTIONS.—
16 For purposes of section 170 of the Internal Revenue
17 Code of 1986—

18 (A) INDIVIDUALS.—In the case of an indi-
19 vidual—

20 (i) LIMITATION.—Any qualified con-
21 tribution shall be allowed only to the ex-
22 tent that the aggregate of such contribu-
23 tions does not exceed the excess of the tax-
24 payer's contribution base (as defined in
25 subparagraph (H) of section 170(b)(1) of

1 such Code) over the amount of all other
2 charitable contributions allowed under sec-
3 tion 170(b)(1) of such Code.

4 (ii) CARRYOVER.—If the aggregate
5 amount of qualified contributions made in
6 the contribution year (within the meaning
7 of section 170(d)(1) of such Code) exceeds
8 the limitation of clause (i), such excess
9 shall be added to the excess described in
10 the portion of subparagraph (A) of such
11 section which precedes clause (i) thereof
12 for purposes of applying such section.

13 (B) CORPORATIONS.—In the case of a cor-
14 poration—

15 (i) LIMITATION.—Any qualified con-
16 tribution shall be allowed only to the ex-
17 tent that the aggregate of such contribu-
18 tions does not exceed the excess of the tax-
19 payer's taxable income (as determined
20 under paragraph (2) of section 170(b) of
21 such Code) over the amount of all other
22 charitable contributions allowed under such
23 paragraph.

1 (ii) CARRYOVER.—Rules similar to the
2 rules of subparagraph (A)(ii) shall apply
3 for purposes of this subparagraph.

4 (3) QUALIFIED CONTRIBUTIONS.—

5 (A) IN GENERAL.—For purposes of this
6 subsection, the term “qualified contribution”
7 means any charitable contribution (as defined
8 in section 170(c) of the Internal Revenue Code
9 of 1986) if—

10 (i) such contribution—

11 (I) is paid during the period be-
12 ginning on September 13, 2018, and
13 ending on December 31, 2018, in cash
14 to an organization described in section
15 170(b)(1)(A) of such Code; and

16 (II) is made for relief efforts in
17 the Hurricane Florence disaster area;

18 (ii) the taxpayer obtains from such or-
19 ganization contemporaneous written ac-
20 knowledgment (within the meaning of sec-
21 tion 170(f)(8) of such Code) that such con-
22 tribution was used (or is to be used) for
23 relief efforts described in clause (i)(II);
24 and

1 (iii) the taxpayer has elected the ap-
2 plication of this subsection with respect to
3 such contribution.

4 (B) EXCEPTION.—Such term shall not in-
5 clude a contribution by a donor if the contribu-
6 tion is—

7 (i) to an organization described in sec-
8 tion 509(a)(3) of the Internal Revenue
9 Code of 1986; or

10 (ii) for the establishment of a new, or
11 maintenance of an existing, donor advised
12 fund (as defined in section 4966(d)(2) of
13 such Code).

14 (C) APPLICATION OF ELECTION TO PART-
15 NERSHIPS AND S CORPORATIONS.—In the case
16 of a partnership or S corporation, the election
17 under subparagraph (A)(iii) shall be made sepa-
18 rately by each partner or shareholder.

19 (b) SPECIAL RULES FOR QUALIFIED DISASTER-RE-
20 LATED PERSONAL CASUALTY LOSSES.—

21 (1) IN GENERAL.—If an individual has a net
22 disaster loss for any taxable year—

23 (A) the amount determined under section
24 165(h)(2)(A)(ii) of the Internal Revenue Code
25 of 1986 shall be equal to the sum of—

1 (i) such net disaster loss; and
2 (ii) so much of the excess referred to
3 in the matter preceding clause (i) of sec-
4 tion 165(h)(2)(A) of such Code (reduced
5 by the amount in clause (i) of this sub-
6 paragraph) as exceeds 10 percent of the
7 adjusted gross income of the individual;

8 (B) section 165(h)(1) of such Code shall
9 be applied by substituting “\$500” for “\$500
10 (\$100 for taxable years beginning after Decem-
11 ber 31, 2009)”;

12 (C) the standard deduction determined
13 under section 63(c) of such Code shall be in-
14 creased by the net disaster loss; and

15 (D) section 56(b)(1)(E) of such Code shall
16 not apply to so much of the standard deduction
17 as is attributable to the increase under sub-
18 paragraph (C) of this paragraph.

19 (2) NET DISASTER LOSS.—For purposes of this
20 subsection, the term “net disaster loss” means the
21 excess of qualified disaster-related personal casualty
22 losses over personal casualty gains (as defined in
23 section 165(h)(3)(A) of the Internal Revenue Code
24 of 1986).

1 (3) QUALIFIED DISASTER-RELATED PERSONAL
2 CASUALTY LOSSES.—For purposes of this sub-
3 section, the term “qualified disaster-related personal
4 casualty losses” means losses described in section
5 165(c)(3) of the Internal Revenue Code of 1986
6 which arise in the Hurricane Florence disaster area
7 on or after September 13, 2018, and which are at-
8 tributable to Hurricane Florence.

9 (c) SPECIAL RULE FOR DETERMINING EARNED IN-
10 COME.—

11 (1) IN GENERAL.—In the case of a qualified
12 Hurricane Florence individual, if the earned income
13 of the taxpayer for the taxable year which includes
14 September 13, 2018, is less than the earned income
15 of the taxpayer for the preceding taxable year, the
16 credits allowed under sections 24(d) and 32 of the
17 Internal Revenue Code of 1986 may, at the election
18 of the taxpayer, be determined by substituting—

19 (A) such earned income for the preceding
20 taxable year; for

21 (B) such earned income for the taxable
22 year which includes September 13, 2018.

23 (2) QUALIFIED HURRICANE FLORENCE INDI-
24 VIDUAL.—For purposes of this subsection, the term
25 “qualified Hurricane Florence individual” means

1 any individual whose principal place of abode on
2 September 13, 2018, was located—

3 (A) in the Hurricane Florence disaster
4 zone; or

5 (B) in the Hurricane Florence disaster
6 area (but outside the Hurricane Florence dis-
7 aster zone) and such individual was displaced
8 from such principal place of abode by reason of
9 Hurricane Florence.

10 (3) EARNED INCOME.—For purposes of this
11 subsection, the term “earned income” has the mean-
12 ing given such term under section 32(c) of the Inter-
13 nal Revenue Code of 1986.

14 (4) SPECIAL RULES.—

15 (A) APPLICATION TO JOINT RETURNS.—

16 For purposes of paragraph (1), in the case of
17 a joint return for a taxable year which includes
18 September 13, 2018—

19 (i) such paragraph shall apply if ei-
20 ther spouse is a qualified individual; and

21 (ii) the earned income of the taxpayer
22 for the preceding taxable year shall be the
23 sum of the earned income of each spouse
24 for such preceding taxable year.

1 (B) UNIFORM APPLICATION OF ELEC-
2 TION.—Any election made under paragraph (1)
3 shall apply with respect to both sections 24(d)
4 and 32, of the Internal Revenue Code of 1986.

5 (C) ERRORS TREATED AS MATHEMATICAL
6 ERROR.—For purposes of section 6213 of the
7 Internal Revenue Code of 1986, an incorrect
8 use on a return of earned income pursuant to
9 paragraph (1) shall be treated as a mathe-
10 matical or clerical error.

11 (D) NO EFFECT ON DETERMINATION OF
12 GROSS INCOME, ETC.—Except as otherwise pro-
13 vided in this subsection, the Internal Revenue
14 Code of 1986 shall be applied without regard to
15 any substitution under paragraph (1).

○