

116TH CONGRESS  
2D SESSION

# H. R. 6613

To direct the Secretary of Defense to strengthen the United States commitment to the security of the Indo-Pacific region and to increase military readiness to defend the homeland and underwrite United States national interests, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 23, 2020

Mr. THORNBERRY introduced the following bill; which was referred to the Committee on Armed Services, and in addition to the Committees on Foreign Affairs, and Intelligence (Permanent Select), for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To direct the Secretary of Defense to strengthen the United States commitment to the security of the Indo-Pacific region and to increase military readiness to defend the homeland and underwrite United States national interests, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Indo-Pacific Deterrence Initiative”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
 2 this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Sense of Congress regarding Indo-Pacific Deterrence Initiative.
- Sec. 3. Indo-Pacific Deterrence Initiative.

TITLE I—MATTERS RELATING TO INCREASED PRESENCE AND  
 JOINT FORCE LETHALITY

- Sec. 101. Missile defense capability and defense radar.
- Sec. 102. Intelligence enhancements.
- Sec. 103. Sense of Congress regarding rotational bomber presence.
- Sec. 104. Increased undersea warfare capability.
- Sec. 105. Special Operations Command Joint Task Force Indo-Pacific.
- Sec. 106. Operation influence platform.
- Sec. 107. Marine rotational forces.
- Sec. 108. Sense of Congress on long-range precision fires.

TITLE II—MATTERS RELATED TO ENHANCED PREPOSITIONING  
 AND LOGISTICS

- Sec. 201. Indo-Pacific contingency regional based cluster prepositioning kits.
- Sec. 202. Ship prepositioning and surge.
- Sec. 203. Munitions stocks and storage.
- Sec. 204. Movement and coordination center in the Indo-Pacific region.
- Sec. 205. Marine Prepositioning Force.

TITLE III—MATTERS RELATING TO IMPROVED INFRASTRUCTURE

- Sec. 301. Construction and land acquisition projects.
- Sec. 302. Strategic construction projects.

TITLE IV—MATTERS RELATING TO STRENGTHENING ALLY AND  
 PARTNER CAPABILITY

- Sec. 401. Mission partner environment.
- Sec. 402. Counter-terrorism information facility.
- Sec. 403. Indo-PACOM and National Guard related engagements.
- Sec. 404. Security cooperation and capacity building.
- Sec. 405. Pacific Partnership.

TITLE V—MATTERS RELATED TO EXERCISES AND TRAINING

- Sec. 501. Joint exercise program.
- Sec. 502. Training range exercise plan and design.
- Sec. 503. Joint division level exercises.
- Sec. 504. Training and exercises.

1 **SEC. 2. SENSE OF CONGRESS REGARDING INDO-PACIFIC**  
2 **DETERRENCE INITIATIVE.**

3 (a) FINDINGS.—Congress makes the following find-  
4 ings:

5 (1) Section 1251 of the National Defense Au-  
6 thorization Act for Fiscal Year 2018 (Public Law  
7 115–91), as amended by section 1253 of the John  
8 S. McCain National Defense Authorization Act for  
9 Fiscal Year 2019 (Public Law 115–232), authorized  
10 the Indo-Pacific Stability Initiative to enhance the  
11 security and stability of the Indo-Pacific region and  
12 required the Department of Defense to provide a fu-  
13 ture years plan for the activities, capabilities, and  
14 resources necessary to—

15 (A) increase the rotational and forward  
16 presence, improve capabilities, and enhance the  
17 posture of the United States Armed Forces in  
18 the Indo-Pacific region;

19 (B) improve military and defense infra-  
20 structure, basing, logistics, and assured access  
21 in the Indo-Pacific region to enhance the re-  
22 sponsiveness, survivability, and operational re-  
23 siliency;

24 (C) enhance the storage and pre-posi-  
25 tioning in the Indo-Pacific region of equipment  
26 and munitions; and

1           (D) increase bilateral and multilateral mili-  
2           tary training and exercises with allies and part-  
3           ners in the Indo-Pacific region.

4           (2) The European Deterrence Initiative, an-  
5           nounced in 2014 as the European Reassurance Ini-  
6           tiative with a total amount of \$21,800,000,000 in  
7           obligated funds and an additional \$4,500,000,000  
8           for fiscal year 2021, has enabled the United States  
9           to enhance the deterrence posture of the United  
10          States, increase the readiness and responsiveness of  
11          United States Armed Forces in Europe, support the  
12          collective defense and security of NATO allies, and  
13          bolster the security and capacity of allies and part-  
14          ners to address specific operational challenges vis-à-  
15          vis Russia.

16          (b) SENSE OF CONGRESS.—It is the sense of Con-  
17          gress that—

18               (1) the security, stability, and prosperity of the  
19               Indo-Pacific region is vital to the United States na-  
20               tional interests and a coherent and strategic initia-  
21               tive, supported by congressional appropriations, is  
22               necessary to compete and deter adversaries in the  
23               region;

24               (2) an initiative in the Indo-Pacific region that  
25               is similar to the European Deterrence Initiative is

1 necessary to enhance United States presence and po-  
2 sitioning, allow for additional exercises, improve in-  
3 frastructure and logistics, and build allied and part-  
4 ner capacity to deter aggression, strengthen ally and  
5 partner interoperability, and demonstrate United  
6 States commitment to Indo-Pacific nations to ad-  
7 dress specific operational challenges in the Pacific,  
8 especially vis-à-vis China;

9 (3) the Department of Defense should carry out  
10 such an initiative, as authorized by Congress under  
11 section 1251 of the National Defense Authorization  
12 Act for Fiscal Year 2018 (Public Law 115–91), as  
13 amended by section 1253 of the John S. McCain  
14 National Defense Authorization Act for Fiscal Year  
15 2019 (Public Law 115–232), to implement the Na-  
16 tional Defense Strategy that aims to defend and de-  
17 feat against strategic competitors and increase pres-  
18 ence, enhance prepositioning, improve infrastructure,  
19 increase exercises and training, and strengthen ally  
20 and partner capability;

21 (4) the Indo-Pacific Command’s independent  
22 assessment to Congress outlining the resourcing re-  
23 quirements to Regain the Advantage establishes the  
24 linkages between the strategy, required capacity, ca-  
25 pabilities, and budgetary priorities; and

1           (5) the Indo-Pacific Deterrence Initiative, es-  
2           tablished under section 3, will assist in resourcing  
3           budgetary priorities and enhancing transparency and  
4           oversight of programs and activities to increase de-  
5           terrence and strengthen ally and partner capability  
6           in the Indo-Pacific region and better enable a co-  
7           ordinated and strategic plan for Department of De-  
8           fense programs.

9   **SEC. 3. INDO-PACIFIC DETERRENCE INITIATIVE.**

10          (a) IN GENERAL.—For the purpose of enhancing the  
11          United States deterrence and defense posture in the Indo-  
12          Pacific region, assuring allies and partners, and increasing  
13          capability and readiness to deter and defend against any  
14          aggression by an adversary, the Secretary of Defense shall  
15          carry out an initiative, to be known as the “Indo-Pacific  
16          Deterrence Initiative”. Under such initiative, the Sec-  
17          retary shall—

18                 (1) provide increased presence by positioning  
19                 the right capabilities in key locations in order to re-  
20                 spond to adversarial threats in a timely manner;

21                 (2) enhance prepositioning, infrastructure, and  
22                 logistics;

23                 (3) strengthen the capability of United States  
24                 forces and allies and partners in the region;

1           (4) increase readiness through training and ex-  
2           ercises; and

3           (5) exercise the authorities of the Secretary to  
4           meet objectives under the National Defense Strat-  
5           egy.

6           (b) FUNDING.—Amounts may be made available to  
7           carry out subsection (a) as follows:

8           (1) For fiscal year 2021, \$6,089,000,000, from  
9           amounts authorized to be appropriated for the De-  
10          partment of Defense for that fiscal year for Oper-  
11          ation and Maintenance, Defense-wide.

12          (2) Not later than five days after the date on  
13          which the President submits to Congress the budget  
14          for fiscal year 2022 and for each subsequent fiscal  
15          year, the Secretary of Defense, in consultation with  
16          the Commander of United States Indo-Pacific Com-  
17          mand, shall submit to Congress the estimated ex-  
18          penditures and proposed appropriations included in  
19          the budget for the Indo-Pacific Deterrence Initiative.  
20          The budget shall include proposed funding for each  
21          of the following with respect to the Indo-Pacific De-  
22          terrence Initiative:

23                   (A) Presence and joint force lethality.

24                   (B) Prepositioning and logistics.

25                   (C) Infrastructure.

1 (D) Strengthening allies and partners in  
2 the Indo-Pacific region.

3 (E) Exercises and training.

4 (F) Procurements.

5 (G) Any other matters determined appro-  
6 priate by the Secretary of Defense.

7 (c) END OF FISCAL YEAR REPORT.—Not later than  
8 January 15, 2021, and annually thereafter, the Secretary  
9 of Defense, in consultation with the Commander of United  
10 States Indo-Pacific Command, shall submit to the con-  
11 gressional defense committees a report that contains a de-  
12 tailed summary of the activities and resources of the Indo-  
13 Pacific Deterrence Initiative referred to in subsections (a)  
14 and (b).

15 (d) BRIEFING.—Not later than March 1, 2021, and  
16 annually thereafter, the Secretary of Defense shall provide  
17 to the congressional defense committees a briefing on the  
18 status of all matters covered by the most recently sub-  
19 mitted report required by section (c) and a preview of  
20 budget proposal and programs for the fiscal year subse-  
21 quent to the fiscal year during which the briefing is con-  
22 ducted.

23 (e) BUDGET DISPLAY INFORMATION.—The Secretary  
24 of Defense shall include a detailed budget display for the  
25 Indo-Pacific Deterrence Initiative referenced in subsection



1 (a) and (b) in the materials submitted to Congress in sup-  
2 port of the President’s budget for fiscal year 2022 and  
3 for each subsequent fiscal year.

4 **TITLE I—MATTERS RELATING**  
5 **TO INCREASED PRESENCE**  
6 **AND JOINT FORCE**  
7 **LETHALITY**

8 **SEC. 101. MISSILE DEFENSE CAPABILITY AND DEFENSE**  
9 **RADAR.**

10 (a) INTEGRATED AIR AND MISSILE DEFENSE EN-  
11 HANCEMENTS.—There is authorized to be appropriated to  
12 the Secretary of Defense \$77,000,000 for fiscal year 2021  
13 for a permanent and persistent land-based integrated air  
14 and missile defense system and associated weapon delivery  
15 system on Guam.

16 (b) MISSILE DEFENSE RADAR IN HAWAII.—There is  
17 authorized to be appropriated to the Secretary of Defense  
18 \$162,000,000 for fiscal year 2021 for a homeland defense  
19 radar in Hawaii.

20 (c) MISSILE DEFENSE AGENCY.—There is author-  
21 ized to be appropriated to the Secretary of Defense  
22 \$312,813,000 for fiscal year 2021 for the Missile Defense  
23 Agency for operations and maintenance and research, de-  
24 velopment, test, and evaluation, for the Indo-Pacific re-  
25 gion.

1 **SEC. 102. INTELLIGENCE ENHANCEMENTS.**

2       There is authorized to be appropriated to the Secre-  
3 taries of the military departments \$378,557,000 for fiscal  
4 year for intelligence, surveillance, and reconnaissance ca-  
5 pability to enhance indications and warnings, sensor pack-  
6 ages, the development of future intelligence, surveillance,  
7 and reconnaissance platforms, and interoperable proc-  
8 essing, exploitation, and dissemination architectures, for  
9 the United States Indo-Pacific Command.

10 **SEC. 103. SENSE OF CONGRESS REGARDING ROTATIONAL**  
11 **BOMBER PRESENCE.**

12       It is the sense of Congress that the Secretary of De-  
13 fense, in consultation with the Secretary of the Air Force  
14 and the Chief of Staff of the Air Force, should take imme-  
15 diate steps to retain and maintain a rotational bomber  
16 presence in the Indo-Pacific region.

17 **SEC. 104. INCREASED UNDERSEA WARFARE CAPABILITY.**

18       It is the sense of Congress that United States Indo-  
19 Pacific Command should maintain its advantage in under-  
20 sea warfare and the Department of Defense should con-  
21 tinue to make investments in additional attack sub-  
22 marines, munitions, and other anti-submarine warfare sys-  
23 tems in the United States Indo-Pacific Command area of  
24 operations.

1 **SEC. 105. SPECIAL OPERATIONS COMMAND JOINT TASK**  
2 **FORCE INDO-PACIFIC.**

3 There is authorized to be appropriated to the Sec-  
4 retary of Defense \$6,300,000 for fiscal year 2021 for Spe-  
5 cial Operations Command Indo-Pacific to conduct infor-  
6 mation operations to support United States Indo-Pacific  
7 Command.

8 **SEC. 106. OPERATION INFLUENCE PLATFORM.**

9 (a) IN GENERAL.—The Commander of United States  
10 Indo-Pacific Command may carry out an operational influ-  
11 ence platform that leverages social media and advanced  
12 online marketing techniques to counter misinformation  
13 and propaganda by malicious actors by delivering mes-  
14 sages through traditional, digital, and emerging media in  
15 the Indo-Pacific region.

16 (b) BRIEFING.—Not later than February 1, 2021,  
17 the Commander of United States Indo-Pacific Command  
18 or the Secretary of Defense and Joint Staff shall provide  
19 to the congressional defense committees a briefing on the  
20 implementation of this section.

21 (c) COORDINATION.—The Commander of United  
22 States Indo-Pacific Command or the Secretary of Defense  
23 and Joint Staff shall consult with the Secretary of State  
24 as appropriate to ensure that the operational influence  
25 platform is coordinated with other United States informa-  
26 tion statecraft initiatives and mechanisms, including the

1 public diplomacy efforts of the Department of State, the  
2 counter propaganda and disinformation work of the Global  
3 Engagement Center, and relevant interagency coordina-  
4 tion groups.

5 **SEC. 107. MARINE ROTATIONAL FORCES.**

6 There is authorized to be appropriated to the Sec-  
7 retary of the Navy \$105,977,000 for fiscal year 2021 for  
8 the Marine Corps to support a Marine Unit Deployment  
9 Program and rotational presence in the Indo-Pacific re-  
10 gion.

11 **SEC. 108. SENSE OF CONGRESS ON LONG-RANGE PRECI-  
12 SION FIRES.**

13 It is the sense of Congress that each military depart-  
14 ment should continue developing long-range precision fires  
15 systems and develop a plan to posture the systems  
16 throughout the Indo-Pacific region, including with respect  
17 to both land-attack and anti-ship missiles to enhance joint  
18 force maneuver.

19 **TITLE II—MATTERS RELATED TO  
20 ENHANCED PREPOSITIONING  
21 AND LOGISTICS**

22 **SEC. 201. INDO-PACIFIC CONTINGENCY REGIONAL BASED  
23 CLUSTER PREPOSITIONING KITS.**

24 (a) SENSE OF CONGRESS.—It is the sense of Con-  
25 gress that to set the theater and enable the execution of

1 current operations, training, exercises, and contingencies,  
2 contingency regional based clusters prepositioning kits are  
3 necessary to provide theater-wide rapid response capability  
4 in the Indo-Pacific region.

5 (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
6 authorized to be appropriated to the Secretary of the Air  
7 Force \$150,000,000 for fiscal year 2021 to provide contin-  
8 gency regional based cluster prepositioning kits to support  
9 the operations, actions, and activities of the Air Forces  
10 in the Indo-Pacific region.

11 **SEC. 202. SHIP PREPOSITIONING AND SURGE.**

12 There is authorized to be appropriated to the Sec-  
13 retary of the Navy \$497,000,000 for fiscal year 2021 for  
14 ship prepositioning and surge capacity to the Indo-Pacific  
15 Command area of operations.

16 **SEC. 203. MUNITIONS STOCKS AND STORAGE.**

17 (a) IN GENERAL.—The Secretary of Defense shall  
18 procure and proposition key munitions in the United  
19 States specifically for the United States Indo-Pacific Com-  
20 mand area of operations for employment in the event of  
21 a contingency to address shortfalls in critical munitions  
22 inventories, including infrastructure modernization and  
23 improved prepositioning of munitions.

24 (b) AUTHORIZATION OF APPROPRIATIONS.—Of the  
25 funds authorized to be appropriated for the Department

1 of Defense for fiscal year 2021, not less than  
2 \$819,000,000 shall be for the exclusive use in the Indo-  
3 Pacific area of operations to carry out subsection (a).

4 **SEC. 204. MOVEMENT AND COORDINATION CENTER IN THE**  
5 **INDO-PACIFIC REGION.**

6 (a) **AUTHORITY TO ESTABLISH.**—The Secretary of  
7 Defense, with concurrence of the Secretary of State, may  
8 authorize—

9 (1) the establishment of a movement and co-  
10 ordination center for the Indo-Pacific region, to be  
11 known as the “Movement Coordination Center Pa-  
12 cific”; and

13 (2) the participation of the Department of De-  
14 fense in an air and ship transport, air-to-air and  
15 ship-to-ship refueling, and other exchanges of serv-  
16 ices programs of the Movement and Coordination  
17 Center Pacific.

18 (b) **AUTHORIZATION OF APPROPRIATIONS.**—There is  
19 authorized to be appropriated to the Secretary of Defense  
20 \$1,120,000 for fiscal year 2021 for the Movement Coordi-  
21 nation Center Pacific.

22 **SEC. 205. MARINE PREPOSITIONING FORCE.**

23 There is authorized to be appropriated to the Com-  
24 mandant of the Marine Corps, \$87,171,000 for fiscal year

1 2021 to support prepositioned logistics for Marine Propo-  
2 sitioning Force to the Indo-Pacific area of operations.

3 **TITLE III—MATTERS RELATING**  
4 **TO IMPROVED INFRASTRUC-**  
5 **TURE**

6 **SEC. 301. CONSTRUCTION AND LAND ACQUISITION**  
7 **PROJECTS.**

8 (a) **MILITARY DEPARTMENTS.**—There is authorized  
9 to be appropriated to the Secretaries of the military de-  
10 partments \$1,162,972,000 for fiscal year 2021 for mili-  
11 tary construction, land acquisition, and military family  
12 housing functions.

13 (b) **DEFENSE-WIDE.**—There is authorized to be ap-  
14 propriated to the Secretary of Defense \$79,500,000 for  
15 fiscal year 2021 for military construction, Defense-wide,  
16 land acquisition, and military housing functions of the De-  
17 partment of Defense.

18 (c) **REQUIRED MILITARY CONSTRUCTION RESTORA-**  
19 **TION.**—There is authorized to be appropriated to the Sec-  
20 retary of Defense and to the Secretaries of the military  
21 departments for fiscal year 2021, \$885,000,000, for re-  
22 quired military construction restoration in the Indo-Pa-  
23 cific region.

1 **SEC. 302. STRATEGIC CONSTRUCTION PROJECTS.**

2 There is authorized to be appropriated to the Com-  
3 mander of Indo-Pacific Command \$10,000,000 for fiscal  
4 year 2021 for support for the planning and design of  
5 emergent posture requirements for the Indo-Pacific the-  
6 ater.

7 **TITLE IV—MATTERS RELATING**  
8 **TO STRENGTHENING ALLY**  
9 **AND PARTNER CAPABILITY**

10 **SEC. 401. MISSION PARTNER ENVIRONMENT.**

11 There is authorized to be appropriated to the Sec-  
12 retary of Defense \$50,000,000 for fiscal year 2021 for a  
13 program to enable communications capability and inter-  
14 operability requirements to modernize communications ar-  
15 chitecture and systems with allies and partners in the  
16 Indo-Pacific region, including exercise planning, execution,  
17 and associated equipment purchasing costs.

18 **SEC. 402. COUNTER-TERRORISM INFORMATION FACILITY.**

19 There is authorized to be appropriated to the Sec-  
20 retary of Defense \$2,000,000 for fiscal year 2021 for tech-  
21 nical support to build multilateral partnership capacity fo-  
22 cused on counter-terrorism in the Indo-Pacific region.

23 **SEC. 403. INDO-PACOM AND NATIONAL GUARD-RELATED**  
24 **ENGAGEMENTS.**

25 (a) IN GENERAL.—The Commander of United States  
26 Indo-Pacific Command, in coordination with the Chief of



1 the National Guard Bureau and the Adjutant General of  
2 each State participating in the National Guard State Part-  
3 nership Program, shall seek to build partner capacity and  
4 interoperability through increased military-to-military en-  
5 gagements, National Guard Bureau pay and allowances,  
6 and traditional activities of the combatant commands.

7 (b) AUTHORIZATION OF APPROPRIATIONS.—There is  
8 authorized to be appropriated to the Secretary of Defense  
9 \$6,133,199 for fiscal year 2021 to carry out this section.

10 **SEC. 404. SECURITY COOPERATION AND CAPACITY BUILD-**  
11 **ING.**

12 There is authorized to be appropriated to the Sec-  
13 retary of Defense \$290,662,000 for fiscal year 2021 for  
14 security cooperation programs dedicated to the United  
15 States Indo-Pacific Command, including the Indo-Pacific  
16 Maritime Security Initiative.

17 **SEC. 405. PACIFIC PARTNERSHIP.**

18 There is authorized to be appropriated to the Sec-  
19 retary of Defense \$5,380,000 for fiscal year 2021 for the  
20 annual multilateral humanitarian and civic assistance and  
21 disaster relief preparedness mission conducted in the Indo-  
22 Pacific region known as Pacific Partnership.

1 **TITLE V—MATTERS RELATED TO**  
2 **EXERCISES AND TRAINING**

3 **SEC. 501. JOINT EXERCISE PROGRAM.**

4 There is authorized to be appropriated to the Sec-  
5 retary of Defense \$128,452,000 for fiscal year 2021 for  
6 the enhancement of joint training and exercises through  
7 the Combatant Commanders Exercise Engagement and  
8 Training Transformation Program.

9 **SEC. 502. TRAINING RANGE EXERCISE PLAN AND DESIGN.**

10 (a) **PLAN REQUIRED.**—The Chairman of the Joint  
11 Chiefs of Staff, in coordination with the Commander of  
12 United States Indo-Pacific Command, shall submit to the  
13 congressional defense committees a plan to integrate all  
14 major test and training ranges in the United States Indo-  
15 Pacific Command area of operations and to support future  
16 joint training and exercises to test operational capabilities  
17 and weapon systems. The plan shall provide for the incor-  
18 poration of space and cyber activities into the training  
19 range exercise plan.

20 (b) **AUTHORIZATION FOR PLAN AND DESIGN ASSESS-**  
21 **MENT.**—There is authorized to be appropriated to the Sec-  
22 retary of Defense \$800,000 for fiscal year 2021 for associ-  
23 ated plan and design assessment studies to implement the  
24 plan required under subsection (a).

1 **SEC. 503. JOINT DIVISION LEVEL EXERCISES.**

2       There is authorized to be appropriated to the Secre-  
3 taries of the military departments \$364,000,000 for fiscal  
4 year 2021 to support United States Army Pacific, in co-  
5 ordination with United States Indo-Pacific Command, the  
6 Service Components, and Service Headquarters, in leading  
7 a Division Level exercise in the Indo-Pacific region.

8 **SEC. 504. TRAINING AND EXERCISES.**

9       There is authorized to be appropriated to the Secre-  
10 taries of the military departments for fiscal year 2021,  
11 \$507,747,000 for training and exercises in the Indo-Pa-  
12 cific area of operations.

○