

111TH CONGRESS  
1ST SESSION

# H. R. 652

To amend the Public Health Service Act to establish a comprehensive national system for skilled construction workers to assist first responders in disasters.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 22, 2009

Mr. KING of New York introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Public Health Service Act to establish a comprehensive national system for skilled construction workers to assist first responders in disasters.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Skilled Trades Second  
5       Responders Act of 2009”.

6       **SEC. 2. FINDINGS.**

7       Congress finds the following:

1           (1) Skilled construction workers are essential to  
2 effectively providing rescue and recovery following  
3 manmade and natural disasters, and are vital to the  
4 cleanup, demolition, rehabilitation, and reconstruc-  
5 tion of disaster sites after recovery operations.

6           (2) Construction craft workers bring essential  
7 skills in support of first responders, including demo-  
8 lition (such as welding, cutting, burning, and rig-  
9 ging), electrical and pipeline maintenance, hazardous  
10 waste cleanup, equipment operations, and traffic  
11 control.

12           (3) Construction contractors and employers also  
13 provide essential equipment to disaster response ef-  
14 forts, such as welding machines, backhoes, cranes,  
15 dozers, skilled workers, and essential supplies for  
16 site-specific needs.

17           (4) Historically, construction craft workers have  
18 provided support skills to first response operations  
19 after natural disasters, such as Hurricanes Katrina  
20 and Rita; terrorist attacks, such as Oklahoma City,  
21 the World Trade Center, and the Pentagon; and  
22 manmade disasters, such as the Minneapolis bridge  
23 collapse. However, there are no systems in place to  
24 mobilize this workforce or ensure the effective inte-

1       gration of construction craft workers with first re-  
2       sponder operations.

3           (5) The experience of earlier disasters reveals  
4       the need for a cohesive national, State, and local  
5       system of construction craft workers ready to serve  
6       their country and assist first responders in response  
7       to a disaster. The system should be designed to  
8       identify, train, certify, register, and integrate skilled  
9       craft workers into disaster preparedness and re-  
10      sponse activities, as well as provide training of con-  
11      struction craft workers in health and safety proce-  
12      dures to assist rescue, recovery, and cleanup activi-  
13      ties.

14 **SEC. 3. SECOND RESPONDER PROGRAM IN THE NATIONAL**  
15                   **INSTITUTE OF ENVIRONMENTAL HEALTH**  
16                   **SCIENCES.**

17       Subpart 12 of part C of title IV of the Public Health  
18      Service Act (42 U.S.C. 285*l* et seq.) is amended by adding  
19      at the end the following:

20 **“SEC. 463C. SECOND RESPONDER TRAINING AND INTEGRA-**  
21                   **TION PROGRAM.**

22       “(a) IN GENERAL.—The Director of the Institute  
23      shall establish, as part of the Worker Education and  
24      Training Program of the Institute, a national program for  
25      the training, certification, registration, tracking, and inte-

1 gration of skilled construction workers to assist first re-  
2 sponders in responding to disasters, including natural and  
3 manmade disasters and terrorist attacks.

4 “(b) CONTENT OF PROGRAM.—As part of the na-  
5 tional program established under subsection (a), the Di-  
6 rector shall—

7 “(1) develop a national plan for integrating  
8 construction activities into State and local disaster-  
9 response plans;

10 “(2) provide training for construction trainers  
11 and workers, foremen, supervisors, and other indus-  
12 try personnel on how to assist first responders and  
13 integrate their efforts with first responders during  
14 emergency response, rescue, recovery, and cleanup  
15 activities;

16 “(3) provide specialized safety, health, and  
17 skills training to construction workers on how to  
18 protect themselves, coworkers, and the public from  
19 safety and health hazards inherent in disaster re-  
20 sponse activities;

21 “(4)(A) establish community-based registries of  
22 certified skilled workers who are considered on call  
23 and who can be identified and mobilized when need-  
24 ed; and

1           “(B) pilot integration of such community-based  
2 registries into a national registry system;

3           “(5) establish a national, State, and local sys-  
4 tem to maintain the readiness of construction per-  
5 sonnel and equipment through regular training, re-  
6 certification, and exercises with first responders; and

7           “(6) develop agreements with construction in-  
8 dustry contractors and joint labor-management orga-  
9 nizations that have disaster response capabilities and  
10 with designated first response coordinating agencies  
11 for on-call responses in the event of a disaster.

12          “(c) COORDINATION.—In developing the national  
13 program under subsection (a), the Director shall coordi-  
14 nate and consult with the Department of Homeland Secu-  
15 rity, including the Federal Emergency Management Agen-  
16 cy, other relevant agencies, and private organizations, in-  
17 cluding construction industry contractors, joint labor-  
18 management training funds, and building trade unions,  
19 that are experienced in providing rescue and recovery as-  
20 sistance to first responders, and in the cleanup, demoli-  
21 tion, rehabilitation, and reconstruction of disaster sites  
22 after recovery operations.

23          “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
24 are authorized to be appropriated to carry out this section  
25 \$35,000,000 for fiscal year 2010 and each subsequent fis-

1 cal year. Such authorization is in addition to any other  
2 authorization of appropriations that is available for such  
3 purpose.”.

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