

118TH CONGRESS  
1ST SESSION

# H. R. 6353

To direct the Secretary of Veterans Affairs to conduct a review on opioid overdose deaths among veterans, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 9, 2023

Mr. MURPHY (for himself, Mr. COURTNEY, Mr. DAVIS of North Carolina, and Mrs. KIGGANS of Virginia) introduced the following bill; which was referred to the Committee on Veterans' Affairs

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## A BILL

To direct the Secretary of Veterans Affairs to conduct a review on opioid overdose deaths among veterans, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Veterans Heroin Over-  
5 dose Prevention Examination Act” or the “Veterans  
6 HOPE Act”.

7 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

8 (a) FINDINGS.—Congress finds the following:

1           (1) New research shows that a dramatic rise in  
2           opioid overdose deaths among veterans in recent  
3           years has happened increasingly among veterans  
4           dying from heroin and synthetic opioids.

5           (2) Furthermore, patients of the Veterans  
6           Health Administration of the Department of Vet-  
7           erans Affairs are seven more times likely to suffer  
8           from an opioid use disorder than commercially in-  
9           sured patients.

10          (3) Using records of the Veterans Health Ad-  
11          ministration linked to National Death Index data,  
12          the veterans' rate of overdose deaths from all opioids  
13          increased by 65 percent from 2010 to 2016, a rate  
14          change that includes adjustments for demographic  
15          changes in the veteran population over time.

16          (4) Furthermore, among all opioid overdose de-  
17          cedents, prescription opioid receipt within three  
18          months before death declined from 54 percent in  
19          2010 to 26 percent in 2016, yet veteran overdoses  
20          resulting in death from heroin, synthetic opioids  
21          such as fentanyl, and nonprescription opioids still  
22          occurred.

23          (5) In fact, between 2010 and 2016, the vet-  
24          eran death rate from heroin or from taking multiple  
25          opioids almost quintupled and the death rate from

1 synthetic opioids such as fentanyl increased by more  
2 than five-fold.

3 (6) Trends would suggest that, while the aggre-  
4 gate rise in opioid overdose deaths among veterans  
5 parallel those seen in the general population, the in-  
6 crease occurred mainly because of a rise in deaths  
7 from nonprescribed sources such as heroin, fentanyl,  
8 other powerful synthetic opioids, or multiple opioids  
9 in concurrent use.

10 (b) SENSE OF CONGRESS.—It is the sense of Con-  
11 gress that further veterans overdose prevention efforts and  
12 research should extend beyond patients actively receiving  
13 opioid prescriptions.

14 **SEC. 3. REVIEW OF DEATHS OF VETERANS RELATING TO**  
15 **OPIOID USE.**

16 (a) REVIEW.—Not later than 18 months after the  
17 date of the enactment of this Act, the Secretary of Vet-  
18 erans Affairs shall complete a review of the deaths of all  
19 covered veterans who died from opioid overdoses during  
20 the five-year period preceding the date of the enactment  
21 for this Act.

22 (b) MATTERS INCLUDED.—The review under sub-  
23 section (a) shall include the following:

1           (1) The total number of covered veterans who  
2 died from opioid overdoses during the five-year pe-  
3 riod preceding the date of the enactment of this Act.

4           (2) A summary of such veterans that includes  
5 the age, sex, and race, and ethnicity of each such  
6 veteran.

7           (3) A comprehensive list of the medications pre-  
8 scribed to, and found in the bodies of, such veterans  
9 at the time of death, specifically listing any medica-  
10 tions that carry a black box warning, are off-label,  
11 or are psychotropic.

12           (4) A summary of medical diagnoses by physi-  
13 cians of the Department of Veterans Affairs that led  
14 to any prescribing of the medications referred to in  
15 paragraph (3).

16           (5) The number of instances in which such a  
17 veteran was concurrently on multiple medications  
18 prescribed by physicians of the Department.

19           (6) A summary of—

20                   (A) the average period that elapsed be-  
21 tween the last prescription opioid receipt and  
22 the date of the death of such a veteran; and

23                   (B) the cause of death for each such vet-  
24 eran.

1           (7) The percentage of such veterans with com-  
2           bat experience or trauma (including military sexual  
3           trauma, traumatic brain injury, and post-traumatic  
4           stress).

5           (8) Identification of medical facilities of the De-  
6           partment with high prescription and drug abuse  
7           treatment rates for patients being treated at those  
8           facilities.

9           (9) A description of policies of the Department  
10          governing the prescribing of medications referred to  
11          in paragraph (3).

12          (10) A description of efforts by the Secretary to  
13          electronically track, collect, and properly dispose of  
14          prescription opioids that are either unused, past the  
15          prescription date, or not in the possession of the  
16          properly prescribed patient.

17          (11) A description of any patterns apparent to  
18          the Secretary based on the review.

19          (12) Recommendations for further action that  
20          would improve the safety and well-being of veterans  
21          and reduce opioid overdose rates for veterans, espe-  
22          cially concerning research regarding such veterans  
23          who had not filed for a opioid prescription in the  
24          three months before death by overdose.

1 (c) PUBLIC AVAILABILITY.—Not later than 45 days  
2 after the completion of the review under subsection (a),  
3 the Secretary shall—

4 (1) submit to Congress a report on the results  
5 of the review;

6 (2) make such report publicly available; and

7 (3) provide to the Committees on Veterans' Af-  
8 fairs of the House of Representatives and the Senate  
9 a briefing on such review.

10 (d) DEFINITIONS.—In this section:

11 (1) The term “black box warning” means a  
12 warning displayed within a box in the prescribing in-  
13 formation for drugs that have special problems, par-  
14 ticularly ones that may lead to death or serious in-  
15 jury.

16 (2) The term “covered veteran” means any vet-  
17 eran who received hospital care or medical services  
18 furnished by the Department of Veterans Affairs  
19 during the five-year period preceding the death of  
20 the veteran.

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