114TH CONGRESS 2D SESSION

H. R. 6072

To amend the Help America Vote Act of 2002 to promote accuracy, integrity, and security in the administration of elections for Federal office, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 20, 2016

Mr. Johnson of Georgia (for himself, Mr. Cicilline, Mr. David Scott of Georgia, Mr. Serrano, Mr. Honda, Mr. Conyers, and Mr. Bishop of Georgia) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on Science, Space, and Technology, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Help America Vote Act of 2002 to promote accuracy, integrity, and security in the administration of elections for Federal office, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Election Integrity Act of 2016".

1 (b) Table of Contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—INTEGRITY OF VOTING SYSTEMS AND BALLOTS

Subtitle A—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

- Sec. 101. Moratorium on acquisition of certain direct recording electronic voting systems and certain other voting systems.
- Sec. 102. Paper ballot and manual counting requirements.
- Sec. 103. Accessibility and ballot verification for individuals with disabilities.

Subtitle B—Additional Voting System Requirements

Sec. 111. Additional voting system requirements.

Subtitle C—Funding

- Sec. 121. Availability of additional funding to enable States to meet costs of revised requirements.
- Sec. 122. Grants for development of compliant systems.

Subtitle D—Effective Date

Sec. 131. Effective date for new requirements.

TITLE II—REQUIREMENT FOR MANDATORY MANUAL AUDITS BY HAND COUNT

Sec. 201. Mandatory manual audits.

"Subtitle C-Mandatory Manual Audits

- "Sec. 321. Requiring audits of results of elections.
- "Sec. 322. Number of ballots counted under audit.
- "Sec. 323. Process for administering audits.
- "Sec. 324. Selection of precincts.
- "Sec. 325. Publication of results.
- "Sec. 326. Payments to States.
- "Sec. 327. Exception for elections subject to recount under State law prior to certification.
- "Sec. 328. Effective date.
- Sec. 202. Availability of enforcement under Help America Vote Act of 2002.
- Sec. 203. Guidance on best practices for alternative audit mechanisms.
- Sec. 204. Clerical amendment.

TITLE III—OTHER REFORMS TO PROMOTE INTEGRITY OF ELECTIONS

Subtitle A—Integrity of Election Administration

- Sec. 301. Prohibition on campaign activities by chief State election administration officials.
- Sec. 302. Mandatory training for poll workers.

- Sec. 303. Due process requirements for individuals proposed to be removed from list of eligible voters.
- Sec. 304. Mandatory response by Attorney General to allegations of voter intimidation or suppression by law enforcement officers and other government officials.

Subtitle B—Removing Barriers to Voting

- Sec. 311. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.
- Sec. 312. Prohibiting imposition of conditions on voting by mail.
- Sec. 313. Mandatory availability of early voting.
- Sec. 314. Requirements for availability of sufficient polling places, equipment, and resources.

TITLE IV—RULEMAKING AUTHORITY OF ELECTION ASSISTANCE COMMISSION

Sec. 401. Permitting Election Assistance Commission to exercise rulemaking authority.

TITLE I—INTEGRITY OF VOTING

2 SYSTEMS AND BALLOTS

- 3 Subtitle A—Promoting Accuracy,
- 4 Integrity, and Security Through
- 5 Voter-Verified Permanent Paper
- 6 Ballot

- 7 SEC. 101. MORATORIUM ON ACQUISITION OF CERTAIN DI-
- 8 RECT RECORDING ELECTRONIC VOTING SYS-
- 9 TEMS AND CERTAIN OTHER VOTING SYS-
- 10 **TEMS.**
- Section 301 of the Help America Vote Act of 2002
- 12 (52 U.S.C. 21081) is amended—
- 13 (1) by redesignating subsections (c) and (d) as
- subsections (d) and (e); and
- 15 (2) by inserting after subsection (b) the fol-
- lowing new subsection:

1	"(c) Moratorium on Acquisition of Certain Di-
2	RECT RECORDING ELECTRONIC VOTING SYSTEMS AND
3	CERTAIN OTHER VOTING SYSTEMS.—Beginning on the
4	date of the enactment of the Election Integrity Act of
5	2016, no State or jurisdiction may purchase or otherwise
6	acquire for use in an election for Federal office a direct
7	recording electronic voting system or other electronic vot-
8	ing system that does not produce a voter-verified paper
9	record as required by section 301(a)(2) (as amended by
10	such Act).".
11	SEC. 102. PAPER BALLOT AND MANUAL COUNTING RE-
12	QUIREMENTS.
13	(a) In General.—Section 301(a)(2) of the Help
14	America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is
15	amended to read as follows:
16	"(2) Paper ballot requirement.—
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10	"(A) Voter-verified paper ballots.—
18	"(A) Voter-verified paper ballots.— "(i) Paper ballot requirement.—
19	
	"(i) Paper ballot requirement.—
19	"(i) Paper ballot requirement.— (I) The voting system shall require the use
19 20	"(i) Paper ballot requirement.— (I) The voting system shall require the use of an individual, durable, voter-verified,
19 20 21	"(i) Paper ballot require the use of an individual, durable, voter-verified, paper ballot of the voter's vote that shall
19 20 21 22	"(i) Paper ballot require the use of an individual, durable, voter-verified, paper ballot of the voter's vote that shall be marked and made available for inspec-

an optical character recognition device or

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ballot and shall be preserved and used as

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other counting device. For purposes of this subclause, the term 'individual, durable, voter-verified, paper ballot' means a paper ballot marked by the voter by hand or a paper ballot marked through the use of a nontabulating ballot marking device or system, so long as the voter shall have the option to mark his or her ballot by hand. "(II) The voting system shall provide the voter with an opportunity to correct any error on the paper ballot before the permanent voter-verified paper ballot is preserved in accordance with clause (ii). "(III) The voting system shall not preserve the voter-verified paper ballots in any manner that makes it possible, at any time after the ballot has been cast, to associate a voter with the record of the voter's vote without the voter's consent. Preservation "(ii) RECORD.—The individual, durable, voterverified, paper ballot used in accordance with clause (i) shall constitute the official

1 the official ballot for purposes of any re-2 count or audit conducted with respect to 3 any election for Federal office in which the voting system is used. "(iii) Manual counting require-6 MENTS FOR RECOUNTS AND AUDITS.—(I) 7 Each paper ballot used pursuant to clause 8 (i) shall be suitable for a manual audit, 9 and shall be counted by hand in any re-10 count or audit conducted with respect to 11 any election for Federal office. 12 "(II) In the event of any inconsist-13 encies or irregularities between any elec-14 tronic vote tallies and the vote tallies de-15 termined by counting by hand the indi-16 vidual, durable, voter-verified, paper ballots 17 used pursuant to clause (i), and subject to 18 subparagraph (B), the individual, durable, 19 voter-verified, paper ballots shall be the 20 true and correct record of the votes cast. 21 "(iv) APPLICATION TO ALL BAL-22 LOTS.—The requirements of this subpara-23 graph shall apply to all ballots cast in elec-24 tions for Federal office, including ballots

cast by absent uniformed services voters

1	and overseas voters under the Uniformed
2	and Overseas Citizens Absentee Voting Act
3	and other absentee voters.
4	"(B) Special rule for treatment of
5	DISPUTES WHEN PAPER BALLOTS HAVE BEEN
6	SHOWN TO BE COMPROMISED.—
7	"(i) In General.—In the event
8	that—
9	"(I) there is any inconsistency
10	between any electronic vote tallies and
11	the vote tallies determined by count-
12	ing by hand the individual, durable,
13	voter-verified, paper ballots used pur-
14	suant to subparagraph (A)(i) with re-
15	spect to any election for Federal of-
16	fice; and
17	"(II) it is demonstrated by clear
18	and convincing evidence (as deter-
19	mined in accordance with the applica-
20	ble standards in the jurisdiction in-
21	volved) in any recount, audit, or con-
22	test of the result of the election that
23	the paper ballots have been com-
24	promised (by damage or mischief or
25	otherwise) and that a sufficient num-

1 ber of the ballots have been so com-2 promised that the result of the election could be changed, 3 4 the determination of the appropriate remedy with respect to the election shall be 6 made in accordance with applicable State 7 law, except that the electronic tally shall 8 not be used as the exclusive basis for de-9 termining the official certified result.

- "(ii) RULE FOR CONSIDERATION OF BALLOTS ASSOCIATED WITH EACH VOTING MACHINE.—For purposes of clause (i), only the paper ballots deemed compromised, if any, shall be considered in the calculation of whether or not the result of the election could be changed due to the compromised paper ballots.".
- 18 (b) Conforming Amendment Clarifying Appli19 Cability of Alternative Language Accessibility.—
 20 Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4))
 21 is amended by inserting "(including the paper ballots re22 quired to be used under paragraph (2))" after "voting sys23 tem".

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1	(c) Other Conforming Amendments.—Section
2	301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amend-
3	ed—
4	(1) in subparagraph (A)(i), by striking "count-
5	ed" and inserting "counted, in accordance with
6	paragraphs (2) and (3)";
7	(2) in subparagraph (A)(ii), by striking "count-
8	ed" and inserting "counted, in accordance with
9	paragraphs (2) and (3)";
10	(3) in subparagraph (A)(iii), by striking "count-
11	ed" each place it appears and inserting "counted, in
12	accordance with paragraphs (2) and (3)"; and
13	(4) in subparagraph (B)(ii), by striking "count-
14	ed" and inserting "counted, in accordance with
15	paragraphs (2) and (3)".
16	SEC. 103. ACCESSIBILITY AND BALLOT VERIFICATION FOR
17	INDIVIDUALS WITH DISABILITIES.
18	(a) In General.—Section 301(a)(3)(B) of the Help
19	America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is
20	amended to read as follows:
21	"(B)(i) satisfy the requirement of subpara-
22	graph (A) through the use of at least one voting
23	system equipped for individuals with disabil-
24	ities, including nonvisual and enhanced visual
25	accessibility for the blind and visually impaired.

1	and nonmanual and enhanced manual accessi-
2	bility for the mobility and dexterity impaired, at
3	each polling place; and
4	"(ii) meet the requirements of subpara-
5	graph (A) and paragraph (2)(A) by using a sys-
6	tem that—
7	"(I) allows the voter to privately and
8	independently verify the permanent paper
9	ballot through the presentation, in acces-
10	sible form, of the printed or marked vote
11	selections from the same printed or
12	marked information that would be used for
13	any vote counting or auditing; and
14	"(II) allows the voter to privately and
15	independently verify and cast the perma-
16	nent paper ballot without requiring the
17	voter to manually handle the paper ballot;
18	and".
19	(b) Specific Requirement of Study, Testing,
20	AND DEVELOPMENT OF ACCESSIBLE PAPER BALLOT
21	VERIFICATION MECHANISMS.—
22	(1) STUDY AND REPORTING.—Subtitle C of
23	title II of such Act (52 U.S.C. 21081 et seq.) is
24	amended—

1	(A) by redesignating section 247 as section
2	248; and
3	(B) by inserting after section 246 the fol-
4	lowing new section:
5	"SEC. 247. STUDY AND REPORT ON ACCESSIBLE PAPER
6	BALLOT VERIFICATION MECHANISMS.
7	"(a) Study and Report.—The Director of the Na-
8	tional Science Foundation shall make grants to not fewer
9	than 3 eligible entities to study, test, and develop acces-
10	sible paper ballot voting, verification, and casting mecha-
11	nisms and devices and best practices to enhance the acces-
12	sibility of paper ballot voting and verification mechanisms
13	for individuals with disabilities, for voters whose primary
14	language is not English, and for voters with difficulties
15	in literacy, including best practices for the mechanisms
16	themselves and the processes through which the mecha-
17	nisms are used.
18	"(b) Eligibility.—An entity is eligible to receive a
19	grant under this part if it submits to the Director (at such
20	time and in such form as the Director may require) an
21	application containing—
22	"(1) certifications that the entity shall specifi-
23	cally investigate enhanced methods or devices, in-
24	cluding nonelectronic devices, that will assist such
25	individuals and voters in marking voter-verified

- 1 paper ballots and presenting or transmitting the in-
- 2 formation printed or marked on such ballots back to
- 3 such individuals and voters, and casting such ballots;
- 4 "(2) a certification that the entity shall com-
- 5 plete the activities carried out with the grant not
- 6 later than December 31, 2018; and
- 7 "(3) such other information and certifications
- 8 as the Director may require.
- 9 "(c) Availability of Technology.—Any tech-
- 10 nology developed with the grants made under this section
- 11 shall be treated as nonproprietary and shall be made avail-
- 12 able to the public, including to manufacturers of voting
- 13 systems.
- 14 "(d) Coordination With Grants for Tech-
- 15 NOLOGY IMPROVEMENTS.—The Director shall carry out
- 16 this section so that the activities carried out with the
- 17 grants made under subsection (a) are coordinated with the
- 18 research conducted under the grant program carried out
- 19 by the Commission under section 271, to the extent that
- 20 the Director and Commission determine necessary to pro-
- 21 vide for the advancement of accessible voting technology.
- 22 "(e) Authorization of Appropriations.—There
- 23 is authorized to be appropriated to carry out subsection
- 24 (a) \$5,000,000, to remain available until expended.".

1	(2) CLERICAL AMENDMENT.—The table of con-
2	tents of such Act is amended—
3	(A) by redesignating the item relating to
4	section 247 as relating to section 248; and
5	(B) by inserting after the item relating to
6	section 246 the following new item:
	"Sec. 247. Study and report on accessible paper ballot verification mechanisms.".
7	(e) Clarification of Accessibility Standards
8	Under Voluntary Voting System Guidance.—In
9	adopting any voluntary guidance under subtitle B of title
10	III of the Help America Vote Act of 2002 with respect
11	to the accessibility of the paper ballot verification require-
12	ments for individuals with disabilities, the Election Assist-
13	ance Commission shall include and apply the same accessi-
14	bility standards applicable under the voluntary guidance
15	adopted for accessible voting systems under such subtitle.
16	(d) Permitting Use of Funds for Protection
17	AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO EN-
18	FORCE ELECTION-RELATED DISABILITY ACCESS.—Sec-
19	tion 292(a) of the Help America Vote Act of 2002 (52
20	U.S.C. 21062(a)) is amended by striking "; except that"
21	and all that follows and inserting a period.

Subtitle B—Additional Voting 1 **System Requirements** 2 3 SEC. 111. ADDITIONAL VOTING SYSTEM REQUIREMENTS. 4 (a) REQUIREMENTS DESCRIBED.—Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)) 5 is amended by adding at the end the following new para-7 graphs: 8 "(7) Requiring availability of paper bal-9 LOTS IN CASE OF EMERGENCY.— 10 "(A) IN GENERAL.—In the event of a fail-11 ure of voting equipment or other circumstance 12 at a polling place in an election for Federal of-13 fice that causes an unreasonable delay, the ap-14 propriate election official at the polling place 15 shall— 16 "(i) immediately advise any individual 17 who is waiting at the polling place to cast 18 a ballot in the election at the time of the 19 failure that the individual has the right to 20 use an emergency paper ballot; and 21 "(ii) upon the individual's request, 22 provide the individual with an emergency

paper ballot for the election and the sup-

plies necessary to mark the ballot.

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1	"(B) Treatment of Ballots.—Any
2	paper ballot which is cast by an individual
3	under this clause shall be counted and other-
4	wise treated as a regular ballot for all purposes
5	(including by incorporating it into the final un-
6	official vote count (as defined by the State) for
7	the precinct) and not as a provisional ballot,
8	unless the individual casting the ballot would
9	have otherwise been required to cast a provi-
10	sional ballot.
11	"(8) Prohibiting use of uncertified elec-
12	TION-DEDICATED VOTING SYSTEM TECHNOLOGIES;
13	DISCLOSURE REQUIREMENTS.—
14	"(A) IN GENERAL.—A voting system used
15	in an election for Federal office in a State may
16	not at any time during the election contain or
17	use any election-dedicated voting system tech-
18	nology—
19	"(i) which has not been certified by
20	the State for use in the election; and
21	"(ii) which has not been deposited
22	with an accredited laboratory described in
23	section 231 to be held in escrow and dis-
24	closed in accordance with this section.

1	"(B) Requirement for disclosure and
2	LIMITATION ON RESTRICTING DISCLOSURE.—
3	An accredited laboratory under section 231
4	with whom an election-dedicated voting system
5	technology has been deposited shall—
6	"(i) hold the technology in escrow;
7	and
8	"(ii) disclose technology and informa-
9	tion regarding the technology to another
10	person if—
11	"(I) the person is a qualified per-
12	son described in subparagraph (C)
13	who has entered into a nondisclosure
14	agreement with respect to the tech-
15	nology which meets the requirements
16	of subparagraph (D); or
17	"(II) the laboratory is permitted
18	or required to disclose the technology
19	to the person under State law, in ac-
20	cordance with the terms and condi-
21	tions applicable under such law.
22	"(C) Qualified persons described.—
23	With respect to the disclosure of election-dedi-
24	cated voting system technology by a laboratory

under subparagraph (B)(ii)(I), a 'qualified per-1 2 son' is any of the following: "(i) A governmental entity with re-3 4 sponsibility for the administration of voting and election-related matters for pur-6 poses of reviewing, analyzing, or reporting 7 on the technology. "(ii) A party to pre- or postelection 8 9 litigation challenging the result of an election or the administration or use of the 10 11 technology used in an election, including 12 but not limited to election contests or chal-13 lenges to the certification of the tech-14 nology, or an expert for a party to such 15 litigation, for purposes of reviewing or ana-16 lyzing the technology to support or oppose 17 the litigation, and all parties to the litiga-18 tion shall have access to the technology for 19 such purposes. 20 "(iii) A person not described in clause 21 (i) or (ii) who reviews, analyzes, or reports 22 on the technology solely for an academic, 23 scientific, technological, or other investiga-24 tion or inquiry concerning the accuracy or

integrity of the technology.

1	"(D) REQUIREMENTS FOR NONDISCLO-
2	SURE AGREEMENTS.—A nondisclosure agree-
3	ment entered into with respect to an election-
4	dedicated voting system technology meets the
5	requirements of this subparagraph if the agree-
6	ment—
7	"(i) is limited in scope to coverage of
8	the technology disclosed under subpara-
9	graph (B) and any trade secrets and intel-
10	lectual property rights related thereto;
11	"(ii) does not prohibit a signatory
12	from entering into other nondisclosure
13	agreements to review other technologies
14	under this paragraph;
15	"(iii) exempts from coverage any in-
16	formation the signatory lawfully obtained
17	from another source or any information in
18	the public domain;
19	"(iv) remains in effect for not longer
20	than the life of any trade secret or other
21	intellectual property right related thereto;
22	"(v) prohibits the use of injunctions
23	barring a signatory from carrying out any
24	activity authorized under subparagraph
25	(C), including injunctions limited to the

1	period prior to a trial involving the tech-
2	nology;
3	"(vi) is silent as to damages awarded
4	for breach of the agreement, other than a
5	reference to damages available under appli-
6	cable law;
7	"(vii) allows disclosure of evidence of
8	crime, including in response to a subpoena
9	or warrant;
10	"(viii) allows the signatory to perform
11	analyses on the technology (including by
12	executing the technology), disclose reports
13	and analyses that describe operational
14	issues pertaining to the technology (includ-
15	ing vulnerabilities to tampering, errors,
16	risks associated with use, failures as a re-
17	sult of use, and other problems), and de-
18	scribe or explain why or how a voting sys-
19	tem failed or otherwise did not perform as
20	intended; and
21	"(ix) provides that the agreement
22	shall be governed by the trade secret laws
23	of the applicable State.

1	"(E) ELECTION-DEDICATED VOTING SYS-
2	TEM TECHNOLOGY DEFINED.—For purposes of
3	this paragraph:
4	"(i) In General.—The term 'elec-
5	tion-dedicated voting system technology'
6	means the following:
7	"(I) The source code used for the
8	trusted build and its file signatures.
9	"(II) A complete disk image of
10	the prebuild, build environment, and
11	any file signatures to validate that it
12	is unmodified.
13	"(III) A complete disk image of
14	the postbuild, build environment, and
15	any file signatures to validate that it
16	is unmodified.
17	"(IV) All executable code pro-
18	duced by the trusted build and any
19	file signatures to validate that it is
20	unmodified.
21	"(V) Installation devices and
22	software file signatures.
23	"(ii) Exclusion.—Such term does
24	not include 'commercial-off-the-shelf' soft-
25	ware and hardware defined under the 2015

1	voluntary voting system guidelines adopted
2	by the Commission under section 222.
3	"(9) Prohibition of use of wireless com-
4	MUNICATIONS DEVICES IN SYSTEMS OR DEVICES.—
5	No system or device upon which ballots are marked
6	or votes are cast or tabulated shall contain, use, or
7	be accessible by any wireless, powerline, or concealed
8	communication device, except that enclosed infrared
9	communications devices which are certified for use
10	in such device by the State and which cannot be
11	used for any remote or wide area communications or
12	used without the knowledge of poll workers shall be
13	permitted.
14	"(10) Prohibiting connection of system
15	TO THE INTERNET.—
16	"(A) In general.—No system or device
17	upon which ballots are programmed or votes are
18	cast or tabulated shall be connected to the
19	Internet at any time.
20	"(B) Prohibiting acceptance of Bal-
21	LOTS TRANSMITTED ONLINE.—The voting sys-
22	tem may not accept any voted ballot which is
23	transmitted to an election official online.
24	"(C) Rule of construction.—Nothing
25	contained in this paragraph shall be deemed to

1	prohibit the Commission from conducting the
2	studies under section 242 or to conduct other
3	similar studies under any other provision of lav
4	in a manner consistent with this paragraph.
5	"(11) Security standards for voting sys
6	TEMS USED IN FEDERAL ELECTIONS.—
7	"(A) In general.—No voting system may
8	be used in an election for Federal office unless
9	the manufacturer of such system and the elec
10	tion officials using such system meet the appli
11	cable requirements described in subparagraph
12	(B).
13	"(B) REQUIREMENTS DESCRIBED.—The
14	requirements described in this subparagraph
15	are as follows:
16	"(i) The manufacturer and the elec
17	tion officials shall document the secure
18	chain of custody for the handling of al
19	software, hardware, vote storage media
20	blank ballots, and completed ballots used
21	in connection with voting systems, and
22	shall make the information available upor
23	request to the Commission.
24	"(ii) The manufacturer shall disclose
25	to an accredited laboratory under section

1	231 and to the appropriate election official
2	any information required to be disclosed
3	under paragraph (8).
4	"(iii) After the appropriate election
5	official has certified the election-dedicated
6	and other voting system software for use in
7	an election, the manufacturer may not—
8	"(I) alter such software; or
9	"(II) insert or use in the voting
10	system any software, software patch,
11	or other software modification not cer-
12	tified by the State for use in the elec-
13	tion.
14	"(iv) At the request of the Commis-
15	sion—
16	"(I) the appropriate election offi-
17	cial shall submit information to the
18	Commission regarding the State's
19	compliance with this subparagraph;
20	and
21	"(II) the manufacturer shall sub-
22	mit information to the Commission re-
23	garding the manufacturer's compli-
24	ance with this subparagraph.

1	"(C) DEVELOPMENT AND PUBLICATION OF
2	BEST PRACTICES OF SECURE CHAIN OF CUS-
3	TODY.—Not later than August 1, 2018, the
4	Commission shall develop and make publicly
5	available best practices regarding the require-
6	ment of subparagraph (B)(i) and (B)(iii), and
7	in the case of subparagraph (B)(iii), shall in-
8	clude best practices for certifying software
9	patches and minor software modifications under
10	short deadlines.
11	"(D) DISCLOSURE OF SECURE CHAIN OF
12	CUSTODY.—The Commission shall make infor-
13	mation provided to the Commission under sub-
14	paragraph (B)(i) available to any person upon
15	request.
16	"(12) Durability and readability require-
17	MENTS FOR BALLOTS.—
18	"(A) Durability requirements for
19	PAPER BALLOTS.—
20	"(i) In General.—All voter-verified
21	paper ballots required to be used under
22	this Act shall be marked or printed on du-
23	rable paper.
24	"(ii) Definition.—For purposes of
25	this Act, paper is 'durable' if it is capable

1	of withstanding multiple counts and re-
2	counts by hand without compromising the
3	fundamental integrity of the ballots, and
4	capable of retaining the information
5	marked or printed on them for the full du-
6	ration of a retention and preservation pe-
7	riod of 22 months.
8	"(B) Readability requirements for
9	PAPER BALLOTS MARKED BY BALLOT MARKING
10	DEVICE.—All voter-verified paper ballots com-
11	pleted by the voter through the use of a ballot
12	marking device shall be clearly readable by the
13	voter without assistance (other than eyeglasses
14	or other personal vision-enhancing devices) and
15	by an optical character recognition device or
16	other device equipped for individuals with dis-
17	abilities.
18	"(13) Requirements for publication of
19	POLL TAPES.—
20	"(A) REQUIREMENTS.—Each State shall
21	meet the following requirements:
22	"(i) Upon the closing of the polls at
23	each polling place, the appropriate election
24	official, under the observation of the cer-
25	tified tabulation observers admitted to the

1 polling place under subparagraph (E) (if 2 any), shall announce the vote orally, post a 3 copy of the poll tape reflecting the totals from each voting machine upon which votes were cast in the election at the poll-6 ing place, and prepare and post a state-7 ment of the total number of individuals 8 who appeared at the polling place to cast 9 ballots, determined by reference to the 10 number of signatures in a sign-in book or 11 other similar independent count. Such offi-12 cials shall ensure that each of the certified 13 tabulation observers admitted to the poll-14 ing place has full access to observe the 15 process by which the poll tapes and state-16 ment are produced and a reasonable period 17 of time to review the poll tapes and state-18 ment before the polling place is closed, and 19 (if feasible) shall provide such observers 20 with identical duplicate copies of the poll 21 tapes and statement. 22 "(ii) As soon as practicable, but in no

event later than noon of the day following the date of the election, the appropriate election official shall display (at a promi-

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nent location accessible to the public during regular business hours and in or within reasonable proximity to the polling place) a copy of each poll tape and statement prepared under clause (i), and the information shall be displayed on the official public Web sites of the applicable local election official and chief State election official, together with the name of the designated voting official who entered the information and the date and time the information was entered.

"(iii) Each Web site on which information is posted under clause (ii) shall include information on the procedures by which discrepancies shall be reported to election officials. If any discrepancy exists between the posted information and the relevant poll tape or statement, the appropriate election official shall display information on the discrepancy on the Web site on which the information is posted under clause (ii) not later than 24 hours after the official is made aware of the discrepancy, and shall maintain the information

1	on the discrepancy and its resolution (if
2	applicable) on such Web site during the
3	entire period for which results of the elec-
4	tion are typically maintained on such Web
5	site.
6	"(iv) The appropriate election official
7	shall preserve archived copies of the poll
8	tapes and statements prepared under
9	clause (i) and reports of discrepancies filed
10	by certified tabulation observers for the pe-
11	riod of time during which records and pa-
12	pers are required to be retained and pre-
13	served pursuant to title III of the Civil
14	Rights Act of 1960 (42 U.S.C. 1974 et
15	seq.) or for the same duration for which
16	archived copies of other records of the elec-
17	tion are required to be preserved under ap-
18	plicable State law, whichever is longer.
19	"(B) Treatment of ballots cast at
20	EARLY VOTING SITES.—
21	"(i) APPLICATION.—The requirements
22	of this subparagraph shall apply with re-
23	spect to poll tapes and statements of the
24	number of voters who voted in person at

designated sites prior to the date of the election.

"(ii) Daily count of voters.—At the close of business on each day on which ballots described in clause (i) may be cast prior to the date of the election, the appropriate election official at each such site shall—

"(I) under the observation of certified tabulation observers admitted to the site under subparagraph (E) (if any), prepare and post a statement of the total number of individuals who appeared at the site to cast ballots, determined by reference to the number of signatures in a sign-in book or other similar independent count, and the total number of ballots cast (excluding information on the votes received by individual candidates), and shall ensure that each of the certified tabulation observers admitted to the site has full access to observe the process by which the statement is produced and a reasonable period of time

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1	to review the statement before the site
2	is closed; and
3	"(II) display at the site during
4	regular business hours for the dura-
5	tion of the early voting period a paper
6	copy of the statement prepared under
7	subclause (I).
8	"(iii) Application of general re-
9	QUIREMENTS FOR POLL TAPES AND
10	STATEMENTS.—Upon the closing of the
11	polls on the date of the election, the appro-
12	priate election official at each designated
13	site described in this subparagraph shall
14	meet the requirements of subparagraph
15	(A) (including requirements relating to the
16	role of certified tabulation observers) in
17	the same manner as an election official at
18	a polling place.
19	"(C) Treatment of absentee bal-
20	LOTS.—
21	"(i) Daily count of ballots
22	MAILED AND RECEIVED.—At the close of
23	each business day on which a State mails
24	or accepts absentee ballots cast in an elec-
25	tion for Federal office prior to the date of

1	the election, the appropriate election offi-
2	cial shall—
3	"(I) under the observation of cer-
4	tified tabulation observers admitted
5	under subparagraph (E) to the site at
6	which the ballots are mailed and re-
7	ceived (if any), prepare and post a
8	statement of the total number of ab-
9	sentee ballots mailed and received by
10	the official during that day and a sep-
11	arate count of the number of absentee
12	ballots received but rejected (sepa-
13	rated into categories of the reasons
14	for rejection), and ensure that each of
15	the certified tabulation observers ad-
16	mitted to the site has full access to
17	observe the process by which the
18	statement is produced and a reason-
19	able period of time to review the
20	statement before the site is closed;
21	and
22	"(II) display at the site during
23	regular business hours for the dura-
24	tion of the period during which absen-
25	tee ballots are processed a paper copy

1	of the statement prepared under sub-
2	clause (I).
3	"(ii) Application of general re-
4	QUIREMENTS FOR POLL TAPES AND
5	STATEMENTS.—At the close of business on
6	the last day on which absentee ballots are
7	counted prior to the certification of the
8	election, the appropriate election official at
9	the site at which absentee ballots are re-
10	ceived and counted shall meet the require-
11	ments of subparagraph (A) (including re-
12	quirements relating to the role of certified
13	tabulation observers) in the same manner
14	as an election official at a polling place.
15	"(D) Daily count of provisional bal-
16	Lots.—At the close of business on the day on
17	which the appropriate election official deter-
18	mines whether or not provisional ballots cast in
19	an election for Federal office will be counted as
20	votes in the election (as described in section
21	302(a)(4)), the official shall—
22	"(i) under the observation of certified
23	tabulation observers admitted under sub-
24	paragraph (E) to the site at which the de-
25	termination is made (if any), prepare and

1	post a statement of the number of such
2	ballots for which a determination was
3	made, the number of ballots counted, and
4	the number of ballots rejected (separated
5	into categories of the reason for the rejec-
6	tion), and ensure that each of the certified
7	tabulation observers admitted to the site
8	has full access to observe the process by
9	which the statement is produced and a rea-
10	sonable period of time to review the state-
11	ment before the site is closed; and
12	"(ii) display at the site during regular
13	business hours for the duration of the pe-
14	riod during which provisional ballots are
15	processed a paper copy of the statement
16	prepared under clause (i).
17	"(E) Admission of Certified Tabula-
18	TION OBSERVERS.—
19	"(i) CERTIFIED TABULATION OB-
20	SERVER DEFINED.—In this paragraph, a
21	'certified tabulation observer' is an indi-
22	vidual who is certified by an appropriate
23	election official as authorized to carry out
24	the responsibilities of a certified tabulation
25	observer under this paragraph.

1	"(ii) Selection.—In determining
2	which individuals to certify as tabulation
3	observers and admit to a polling place or
4	other location to serve as certified tabula-
5	tion observers with respect to an election
6	for Federal office, the election official shall
7	give preference to individuals who are af-
8	filiated with a candidate in the election, ex-
9	cept that—
10	"(I) the number of individuals
11	admitted who are affiliated with the
12	same candidate for Federal office may
13	not exceed one; and
14	"(II) the maximum number of in-
15	dividuals who may be admitted shall
16	equal the number of candidates in the
17	election plus 3, or such greater num-
18	ber as may be authorized under State
19	law.
20	"(iii) No effect on admission of
21	OTHER OBSERVERS.—Nothing in this sub-
22	paragraph may be construed to limit or
23	otherwise affect the authority of other indi-
24	viduals to enter and observe polling place
25	operations under any other law, including

1	international observers authorized under
2	any treaty or observers of the Federal Gov-
3	ernment authorized under the Voting
4	Rights Act of 1965.
5	"(F) NO EFFECT ON OTHER TABULATION
6	REQUIREMENTS.—Nothing in this Act may be
7	construed to supersede any requirement that an
8	election official at a polling place report vote to-
9	tals to a central tabulation facility and address
10	discrepancies the official finds in the aggrega-
11	tion of those totals with other vote totals.".
12	(b) Requiring Laboratories To Meet Stand-
13	ARDS PROHIBITING CONFLICTS OF INTEREST AS CONDI-
14	TION OF ACCREDITATION FOR TESTING OF VOTING SYS-
15	TEM HARDWARE AND SOFTWARE.—
16	(1) In General.—Section 231(b) of such Act
17	(52 U.S.C. 20971(b)) is amended by adding at the
18	end the following new paragraphs:
19	"(3) Prohibiting conflicts of interest;
20	ENSURING AVAILABILITY OF RESULTS.—
21	"(A) In general.—A laboratory may not
22	be accredited by the Commission for purposes
23	of this section unless—
24	"(i) the laboratory certifies that the
25	only compensation it receives for the test-

1 ing carried out in connection with the cer-2 decertification, and recertifitification, cation of the manufacturer's voting system 3 hardware and software is the payment made from the Testing Escrow Account 6 under paragraph (4); 7 "(ii) the laboratory meets such stand-8 ards as the Commission shall establish 9 (after notice and opportunity for public 10 comment) to prevent the existence or ap-11 pearance of any conflict of interest in the 12 testing carried out by the laboratory under 13 this section, including standards to ensure 14 that the laboratory does not have a finan-15 cial interest in the manufacture, sale, and 16 distribution of voting system hardware and 17 software, and is sufficiently independent 18 from other persons with such an interest; 19 "(iii) the laboratory certifies that it 20 will permit an expert designated by the 21 Commission or by the State requiring cer-

tification of the system being tested to ob-

serve any testing the laboratory carries out

under this section; and

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1	"(iv) the laboratory, upon completion
2	of any testing carried out under this sec-
3	tion, discloses the test protocols, results,
4	and all communication between the labora-
5	tory and the manufacturer to the Commis-
6	sion.
7	"(B) AVAILABILITY OF RESULTS.—Upon
8	receipt of information under subparagraph (A),
9	the Commission shall make the information
10	available promptly to election officials and the
11	public.
12	"(4) Procedures for conducting testing;
13	PAYMENT OF USER FEES FOR COMPENSATION OF
14	ACCREDITED LABORATORIES.—
15	"(A) Establishment of escrow ac-
16	COUNT.—The Commission shall establish an es-
17	crow account (to be known as the Testing Es-
18	crow Account) for making payments to accred-
19	ited laboratories for the costs of the testing car-
20	ried out in connection with the certification, de-
21	certification, and recertification of voting sys-
22	tem hardware and software.
23	"(B) Schedule of fees.—In consulta-
24	tion with the accredited laboratories, the Com-
25	mission shall establish and regularly update a

1 schedule of fees for the testing carried out in 2 connection with the certification, decertification, and recertification of voting system hardware 3 4 and software, based on the reasonable costs expected to be incurred by the accredited labora-6 tories in carrying out the testing for various 7 types of hardware and software. "(C) REQUESTS AND PAYMENTS BY MANU-8 9 FACTURERS.—A manufacturer of voting system 10 hardware and software may not have the hard-11 ware or software tested by an accredited labora-12 tory under this section unless— 13 "(i) the manufacturer submits a de-14 tailed request for the testing to the Com-15 mission; and 16 "(ii) the manufacturer pays to the 17 Commission, for deposit into the Testing 18 Escrow Account established under sub-19 paragraph (A), the applicable fee under the 20 schedule established and in effect under 21 subparagraph (B). 22 "(D) SELECTION OF LABORATORY.—Upon 23 receiving a request for testing and the payment 24 from a manufacturer required under subpara-

graph (C), the Commission shall select, from all

laboratories which are accredited under this section to carry out the specific testing requested by the manufacturer, an accredited laboratory to carry out the testing.

- "(E) Payments to laboratories.—
 Upon receiving a certification from a laboratory selected to carry out testing pursuant to subparagraph (D) that the testing is completed, along with a copy of the results of the test as required under paragraph (3)(A)(iv), the Commission shall make a payment to the laboratory from the Testing Escrow Account established under subparagraph (A) in an amount equal to the applicable fee paid by the manufacturer under subparagraph (C)(ii).
- "(5) DISSEMINATION OF ADDITIONAL INFORMATION ON ACCREDITED LABORATORIES.—
 - "(A) Information on testing.—Upon completion of the testing of a voting system under this section, the Commission shall promptly disseminate to the public the identification of the laboratory which carried out the testing.
- "(B) Information on status of laboratories.—The Commission shall promptly

1	notify Congress, the chief State election official
2	of each State, and the public whenever—
3	"(i) the Commission revokes, termi-
4	nates, or suspends the accreditation of a
5	laboratory under this section;
6	"(ii) the Commission restores the ac-
7	creditation of a laboratory under this sec-
8	tion which has been revoked, terminated,
9	or suspended; or
10	"(iii) the Commission has credible evi-
11	dence of significant security failure at an
12	accredited laboratory.".
13	(2) Conforming amendments.—Section 231
14	of such Act (52 U.S.C. 20971) is further amended—
15	(A) in subsection (a)(1), by striking "test-
16	ing, certification," and all that follows and in-
17	serting the following: "testing of voting system
18	hardware and software by accredited labora-
19	tories in connection with the certification, de-
20	certification, and recertification of the hardware
21	and software for purposes of this Act.";
22	(B) in subsection (a)(2), by striking "test-
23	ing, certification," and all that follows and in-
24	serting the following: "testing of its voting sys-
25	tem hardware and software by the laboratories

- accredited by the Commission under this section in connection with certifying, decertifying, and recertifying the hardware and software.";
 - (C) in subsection (b)(1), by striking "testing, certification, decertification, and recertification" and inserting "testing"; and
 - (D) in subsection (d), by striking "testing, certification, decertification, and recertification" each place it appears and inserting "testing".
 - (3)DEADLINE FORESTABLISHMENT STANDARDS, ESCROW ACCOUNT, AND SCHEDULE OF FEES.—The Election Assistance Commission shall establish the standards described in section 231(b)(3) of the Help America Vote Act of 2002 and the Testing Escrow Account and schedule of fees described in section 231(b)(4) of such Act (as added by paragraph (1)) not later than January 1, 2018.
 - (4) AUTHORIZATION OF APPROPRIATIONS.—
 There are authorized to be appropriated to the Election Assistance Commission such sums as may be necessary to carry out the Commission's duties under paragraphs (3) and (4) of section 231 of the Help America Vote Act of 2002 (as added by paragraph (1)).

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1	(c) Grants for Research on Development of
2	ELECTION-DEDICATED VOTING SYSTEM SOFTWARE.—
3	(1) In general.—Subtitle D of title II of the
4	Help America Vote Act of 2002 (52 U.S.C. 21001
5	et seq.) is amended by adding at the end the fol-
6	lowing new part:
7	"PART 7—GRANTS FOR RESEARCH ON DEVELOP-
8	MENT OF ELECTION-DEDICATED VOTING
9	SYSTEM SOFTWARE
10	"SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF
11	ELECTION-DEDICATED VOTING SYSTEM
12	SOFTWARE.
13	"(a) In General.—The Director of the National
14	Science Foundation (hereafter in this part referred to as
15	the 'Director') shall make grants to not fewer than 3 eligi-
16	ble entities to conduct research on the development of elec-
17	tion-dedicated voting system software.
18	"(b) Eligibility.—An entity is eligible to receive a
19	grant under this part if it submits to the Director (at such
20	time and in such form as the Director may require) an
21	application containing—
22	"(1) certifications regarding the benefits of op-
23	erating voting systems on election-dedicated software
24	which is easily understandable and which is written
25	exclusively for the purpose of conducting elections;

1	"(2) certifications that the entity will use the
2	funds provided under the grant to carry out research
3	on how to develop voting systems that run on elec-
4	tion-dedicated software and that will meet the appli-
5	cable requirements for voting systems under title III
6	and
7	"(3) such other information and certifications
8	as the Director may require.
9	"(c) AVAILABILITY OF TECHNOLOGY.—Any tech-
10	nology developed with the grants made under this section
11	shall be treated as nonproprietary and shall be made avail-
12	able to the public, including to manufacturers of voting
13	systems.
14	"(d) Authorization of Appropriations.—There
15	is authorized to be appropriated for grants under this sec-
16	tion $$1,500,000$ for each of fiscal years 2017 and 2018
17	to remain available until expended.".
18	(2) CLERICAL AMENDMENT.—The table of con-
19	tents of such Act is amended by adding at the end
20	of the items relating to subtitle D of title II the fol-
2.1	lowing

[&]quot;Part 7—Grants for Research on Development of Election-Dedicated Voting System Software

[&]quot;Sec. 297. Grants for research on development of election-dedicated voting system software.".

1	Subtitle C—Funding
2	SEC. 121. AVAILABILITY OF ADDITIONAL FUNDING TO EN-
3	ABLE STATES TO MEET COSTS OF REVISED
4	REQUIREMENTS.
5	(a) Extension of Requirements Payments for
6	Meeting Revised Requirements.—Section 257(a) of
7	the Help America Vote Act of 2002 (52 U.S.C. 21007(a))
8	is amended by adding at the end the following new para-
9	graph:
10	"(5) For each of the fiscal years 2017 and
11	2018, \$600,000,000, except that any funds provided
12	under the authorization made by this paragraph
13	shall be used by a State only to meet the require-
14	ments of title III which are first imposed on the
15	State pursuant to the amendments made by title I
16	of the Election Integrity Act of 2016, or to other-
17	wise modify or replace its voting systems in response
18	to such amendments.".
19	(b) Use of Revised Formula for Allocation of
20	Funds.—Section 252(b) of such Act (52 U.S.C.
21	21002(b)) is amended to read as follows:
22	"(b) State Allocation Percentage Defined.—
23	"(1) In general.—Except as provided in para-
24	graph (2), the 'State allocation percentage' for a

1	State is the amount (expressed as a percentage)
2	equal to the quotient of—
3	"(A) the voting age population of the State
4	(as reported in the most recent decennial cen-
5	sus); and
6	"(B) the total voting age population of all
7	States (as reported in the most recent decennial
8	census).
9	"(2) Special rule for payments used to
10	MEET REQUIREMENTS IMPOSED UNDER ELECTION
11	INTEGRITY ACT OF 2016.—
12	"(A) IN GENERAL.—In the case of the re-
13	quirements payment made to a State under the
14	authorization made by section 257(a)(5) for fis-
15	cal years 2017 or 2018, the 'State allocation
16	percentage' for a State is the amount (ex-
17	pressed as a percentage) equal to the quotient
18	of—
19	"(i) the sum of the number of non-
20	compliant precincts in the State and 50
21	percent of the number of partially non-
22	compliant precincts in the State; and
23	"(ii) the sum of the number of non-
24	compliant precincts in all States and 50

1	percent of the number of partially non-
2	compliant precincts in all States.
3	"(B) Noncompliant precinct de-
4	FINED.—In this paragraph, a 'noncompliant
5	precinct' means any precinct (or equivalent lo-
6	cation) within a State for which the voting sys-
7	tem used to administer the regularly scheduled
8	general election for Federal office held in No-
9	vember 2016 did not meet either of the require-
10	ments described in subparagraph (D).
11	"(C) PARTIALLY NONCOMPLIANT PRE-
12	CINCT DEFINED.—In this paragraph, a 'par-
13	tially noncompliant precinct' means any pre-
14	cinct (or equivalent location) within a State for
15	which the voting system used to administer the
16	regularly scheduled general election for Federal
17	office held in November 2016 met only one of
18	the requirements described in subparagraph
19	(D).
20	"(D) REQUIREMENTS DESCRIBED.—The
21	requirements described in this subparagraph
22	with respect to a voting system are as follows:
23	"(i) The primary voting system re-
24	quired the use of durable paper ballots (as
25	described in section 301(a)(2)(A)(i)(I) and

1	301 (a)(12)(A)), as amended or added by
2	the Election Integrity Act of 2016) for
3	every vote cast.
4	"(ii) The voting system allowed the
5	voter to privately and independently verify
6	the permanent paper ballot through the
7	presentation of the same printed or
8	marked information used for vote counting
9	and auditing and to privately and inde-
10	pendently cast the permanent paper ballot
11	without handling the ballot manually.".
12	(c) REVISED CONDITIONS FOR RECEIPT OF
13	Funds.—Section 253 of such Act (52 U.S.C. 21003) is
14	amended—
15	(1) in subsection (a), by striking "A State is el-
16	igible" and inserting "Except as provided in sub-
17	section (f), a State is eligible"; and
18	(2) by adding at the end the following new sub-
19	section:
20	"(f) Special Rule for Payments Used To Meet
21	REQUIREMENTS IMPOSED UNDER ELECTION INTEGRITY
22	ACT OF 2016.—
23	"(1) In General.—Notwithstanding any other
24	provision of this part, a State is eligible to receive
25	a requirements payment under the authorization

1 made by section 257(a)(5) for fiscal years 2017 or 2 2018 if, not later than 90 days after the date of the 3 enactment of the Election Integrity Act of 2016, the chief executive officer of the State, or designee, in consultation and coordination with the chief State 5 6 election official— "(A) certifies to the Commission the num-7 8 ber of noncompliant and partially noncompliant 9 precincts in the State (as defined in section 10 252(b)(2);11 "(B) certifies to the Commission that the 12 State will reimburse each unit of local govern-13 ment in the State for any costs the unit incurs 14 in carrying out the activities for which the pay-15 ment may be used; and "(C) files a statement with the Commis-16 17 sion describing the State's need for the pay-18 ment and how the State will use the payment 19 to meet the requirements of title III (in accord-20 ance with the limitations applicable to the use 21 of the payment under section 257(a)(5)).

> "(2) CERTIFICATIONS BY STATES THAT RE-QUIRE CHANGES TO STATE LAW.—In the case of a State that requires State legislation to carry out any activity covered by any certification submitted under

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- 1 this subsection, the State shall be permitted to make
- 2 the certification notwithstanding that the legislation
- 3 has not been enacted at the time the certification is
- 4 submitted and such State shall submit an additional
- 5 certification once such legislation is enacted.".
- 6 (d) Permitting Use of Funds for Reimburse-
- 7 MENT FOR COSTS PREVIOUSLY INCURRED.—Section
- 8 251(c)(1) of such Act (52 U.S.C. 21001(c)(1)) is amended
- 9 by striking the period at the end and inserting the fol-
- 10 lowing: ", or as a reimbursement for any costs incurred
- 11 after November 2016 in meeting the requirements of title
- 12 III which are imposed pursuant to the amendments made
- 13 by title I of the Election Integrity Act of 2016 or in other-
- 14 wise upgrading or replacing voting systems in a manner
- 15 consistent with such amendments (so long as the voting
- 16 systems meet any of the requirements that apply with re-
- 17 spect to elections for Federal office held in 2018 and each
- 18 succeeding year).".
- 19 (e) Rule of Construction Regarding States
- 20 Receiving Other Funds for Replacing Punch
- 21 Card, Lever, or Other Voting Machines.—Nothing
- 22 in the amendments made by this section or in any other
- 23 provision of the Help America Vote Act of 2002 may be
- 24 construed to prohibit a State which received or was au-
- 25 thorized to receive a payment under title I or II of such

- 1 Act for replacing punch card, lever, or other voting ma-
- 2 chines from receiving or using any funds which are made
- 3 available under the amendments made by this section.
- 4 (f) Rule of Construction Regarding Use of
- 5 Funds Received in Prior Years.—
- 6 (1) In General.—Nothing contained in this
- 7 Act or the Help America Vote Act of 2002 may be
- 8 construed to prohibit a State from using funds re-
- 9 ceived under title I or II of the Help America Vote
- Act of 2002 to purchase or acquire by other means
- a voting system that meets the requirements of sec-
- tion 301 of the Help America Vote Act of 2002 (as
- amended by this Act) in order to replace voting sys-
- tems purchased with funds received under the Help
- 15 America Vote Act of 2002 that do not meet such re-
- 16 quirements.
- 17 (2) Waiver of notice and comment re-
- 18 QUIREMENTS.—The requirements of subparagraphs
- 19 (A), (B), and (C) of section 254(a)(11) of the Help
- America Vote Act of 2002 shall not apply to any
- 21 State using funds received under such Act for the
- 22 purposes described in paragraph (1).
- 23 SEC. 122. GRANTS FOR DEVELOPMENT OF COMPLIANT SYS-
- 24 TEMS.
- 25 (a) Establishment of Grant Program.—

1	(1) Grants to develop voting systems.—
2	The Election Assistance Commission (hereafter re-
3	ferred to as the "Commission") shall establish and
4	operate a program under which the Commission
5	shall award grants to eligible entities for the devel-
6	opment of voting systems that meet the require-
7	ments of paragraph (2) and that may be used by
8	States and units of local government to administer
9	elections for Federal office.
10	(2) Requirements for voting systems.—
11	The requirements of this paragraph with respect to
12	voting systems are as follows:
13	(A) The system produces a voter-verified
14	paper record of each vote cast on the system.
15	(B) The system is demonstrably compat-
16	ible with commodity accessibility devices.
17	(C) The system is fully accessible for the
18	use of individuals with disabilities.
19	(b) Eligibility Requirements for Recipi-
20	ENTS.—An entity is eligible to receive a grant under the
21	program under this section if the entity submits to the
22	Commission, at such time and in such form as the Com-
23	mission may require, an application containing—

(1) a certification that any voting system devel-

oped with the funds provided under this section shall

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1 meet the requirements of paragraph (2) of sub-2 section (a); and (2) such other information and assurances as 3 4 the Commission may require. 5 (c) Applicability of Regulations Governing PATENT RIGHTS IN INVENTIONS MADE WITH FEDERAL Assistance.—Any invention made by the recipient of a 8 grant under this section using funds provided under this section shall be subject to chapter 18 of title 35, United 10 States Code (relating to patent rights in inventions made with Federal assistance). 12 (d) Report.— 13 (1) IN GENERAL.—Each entity which receives a 14 grant under this section shall submit to the Commis-15 sion a report describing the activities carried out 16 with the funds provided under the grant. 17 (2) Deadline.—An entity shall submit a re-18 port required under paragraph (1) not later than 60 19 days after the end of the fiscal year for which the 20 entity received the grant which is the subject of the 21 report. 22 (e) AUTHORIZATION OF APPROPRIATIONS.— 23 (1) In General.—There is authorized to be 24 appropriated for grants under this section

\$60,000,000 for fiscal year 2017.

1	(2) Availability of funds.—Amounts appro-
2	priated pursuant to the authorization under this
3	subsection shall remain available, without fiscal year
4	limitation, until expended.
5	Subtitle D—Effective Date
6	SEC. 131. EFFECTIVE DATE FOR NEW REQUIREMENTS.
7	Section 301(d) of the Help America Vote Act of 2002
8	(52 U.S.C. 21081(d)) is amended to read as follows:
9	"(d) Effective Date.—
10	"(1) In general.—Except as provided in para-
11	graph (2), each State and jurisdiction shall be re-
12	quired to comply with the requirements of this sec-
13	tion on and after January 1, 2006.
14	"(2) Special rule for certain require-
15	MENTS.—
16	"(A) IN GENERAL.—Except as provided in
17	subparagraphs (B) and (C), the requirements of
18	this section which are first imposed on a State
19	and jurisdiction pursuant to the amendments
20	made by title I of the Election Integrity Act of
21	2016 shall apply with respect to voting systems
22	used for the regularly scheduled general election
23	for Federal office held in 2018 and each suc-
24	ceeding election for Federal office

1	"(B) 2-year delay for jurisdictions
2	USING CERTAIN PAPER RECORD PRINTERS OR
3	CERTAIN SYSTEMS USING OR PRODUCING
4	VOTER-VERIFIABLE PAPER RECORDS IN 2016.—
5	"(i) Delay.—In the case of a juris-
6	diction described in clause (ii), subpara-
7	graph (A) shall apply to a voting system in
8	the jurisdiction as if the reference in such
9	subparagraph to '2018' were a reference to
10	'2020', but only with respect to the fol-
11	lowing requirements of this section:
12	(I) Paragraph $(2)(A)(i)(I)$ of
13	subsection (a) (relating to the use of
14	voter-marked paper ballots).
15	"(II) Paragraph (3)(B)(ii) (I)
16	and (II) of subsection (a) (relating to
17	access to verification from and casting
18	of the durable paper ballot).
19	"(III) Paragraph (12) of sub-
20	section (a) (relating to durability and
21	readability requirements for ballots).
22	"(ii) Jurisdictions described.—A
23	jurisdiction described in this clause is a ju-
24	risdiction—

1	"(I) which used voter verifiable
2	paper record printers attached to di-
3	rect recording electronic voting ma-
4	chines, or which used other voting
5	systems that used or produced paper
6	records of the vote verifiable by voters
7	but that are not in compliance with
8	paragraphs $(2)(A)(i)(I)$, $(3)(B)(ii)$ (I)
9	and (II), and (12) of subsection (a)
10	(as amended or added by the Election
11	Integrity Act of 2016), for the admin-
12	istration of the regularly scheduled
13	general election for Federal office held
14	in November 2016; and
15	"(II) which will continue to use
16	such printers or systems for the ad-
17	ministration of elections for Federal
18	office held prior to the regularly
19	scheduled general election for Federal
20	office held in 2018.
21	"(iii) Mandatory availability of
22	PAPER BALLOTS AT POLLING PLACES
23	USING GRANDFATHERED PRINTERS AND
24	SYSTEMS.—

"(I) Requiring ballots to be OFFERED AND PROVIDED.—The appropriate election official at each polling place that uses a printer or system described in clause (ii)(I) for the administration of elections for Federal office shall offer each individual who is eligible to cast a vote in the election at the polling place the opportunity to cast the vote using a blank preprinted paper ballot which the individual may mark by hand and which is not produced by the direct recording electronic voting machine or other such system. The official shall provide the individual with the ballot and the supplies necessary to mark the ballot, and shall ensure (to the greatest extent practicable) that the waiting period for the individual to cast a vote is the lesser of 30 minutes or the average waiting period for an individual who does not agree to cast the vote using such a paper ballot under this clause.

1	"(II) TREATMENT OF BALLOT.—
2	Any paper ballot which is cast by an
3	individual under this clause shall be
4	counted and otherwise treated as a
5	regular ballot for all purposes (includ-
6	ing by incorporating it into the final
7	unofficial vote count (as defined by
8	the State) for the precinct) and not as
9	a provisional ballot, unless the indi-
10	vidual casting the ballot would have
11	otherwise been required to cast a pro-
12	visional ballot.
13	"(III) Posting of notice.—
14	The appropriate election official shall
15	ensure there is prominently displayed
16	at each polling place a notice that de-
17	scribes the obligation of the official to
18	offer individuals the opportunity to
19	cast votes using a preprinted blank
20	paper ballot.
21	"(IV) Training of election
22	OFFICIALS.—The chief State election
23	official shall ensure that election offi-
24	cials at polling places in the State are
25	aware of the requirements of this

clause, including the requirement to
display a notice under subclause (III),
and are aware that it is a violation of
the requirements of this title for an
election official to fail to offer an individual the opportunity to cast a vote
using a blank preprinted paper ballot.

"(V) Period of Applica-Bility.—The requirements of this clause apply only during the period in which the delay is in effect under clause (i).

"(C) Special rule for jurisdictions USING CERTAIN NONTABULATING BALLOT MARKING DEVICES.—In the case of a jurisdiction which uses a nontabulating ballot marking device, subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to 'the regularly scheduled general election for Federal office held in 2018' were a reference to 'the first election for Federal office held in 2020', but only with respect to paragraph (3)(B)(ii)(II) of subsection (a) (relating to nonmanual casting of the durable paper ballot).".

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59 TITLE II—REQUIREMENT FOR MANDATORY MANUAL AUDITS 2 BY HAND COUNT 3 4 SEC. 201. MANDATORY MANUAL AUDITS. 5 Title III of the Help America Vote Act of 2002 (52) U.S.C. 21081 et seq.) is amended by adding at the end 7 the following new subtitle: "Subtitle C—Mandatory Manual 8 **Audits** 9 10 "SEC. 321. REQUIRING AUDITS OF RESULTS OF ELECTIONS. "(a) Requiring Audits.— 11 12 "(1) IN GENERAL.—In accordance with this

"(1) IN GENERAL.—In accordance with this subtitle, each State shall administer, without advance notice to the precincts or alternative audit units selected, audits of the results of all elections for Federal office held in the State (and, at the option of the State or jurisdiction involved, of elections for State and local office held at the same time as such election) consisting of random hand counts of the voter-verified paper ballots required to be used and preserved pursuant to section 301(a)(2).

"(2) EXCEPTION FOR CERTAIN ELECTIONS.—A
State shall not be required to administer an audit of
the results of an election for Federal office under

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- 1 this subtitle if the winning candidate in the elec-
- 2 tion—
- 3 "(A) had no opposition on the ballot; or
- 4 "(B) received 80 percent or more of the
- 5 total number of votes cast in the election, as de-
- 6 termined on the basis of the final unofficial vote
- 7 count.
- 8 "(b) Determination of Entity Conducting Au-
- 9 DITS; APPLICATION OF GAO INDEPENDENCE STAND-
- 10 ARDS.—The State shall administer audits under this sub-
- 11 title through an entity selected for such purpose by the
- 12 State in accordance with such criteria as the State con-
- 13 siders appropriate consistent with the requirements of this
- 14 subtitle, except that the entity must meet the general
- 15 standards established by the Comptroller General and as
- 16 set forth in the Comptroller General's Government Audit-
- 17 ing Standards to ensure the independence (including, ex-
- 18 cept as provided under section 323(b), the organizational
- 19 independence) of entities performing financial audits, at-
- 20 testation engagements, and performance audits.
- 21 "(c) References to Election Auditor.—In this
- 22 subtitle, the term 'Election Auditor' means, with respect
- 23 to a State, the entity selected by the State under sub-
- 24 section (b).

1 "SEC. 322. NUMBER OF BALLOTS COUNTED UNDER AUDIT.

- 2 "(a) IN GENERAL.—Except as provided in subsection
- 3 (b), the number of voter-verified paper ballots which will
- 4 be subject to a hand count administered by the Election
- 5 Auditor of a State under this subtitle with respect to an
- 6 election shall be determined as follows:
- 7 "(1) In the event that the unofficial count as 8 described in section 323(a)(1) reveals that the mar-9 gin of victory between the two candidates receiving 10 the largest number of votes in the election is less 11 than 1 percent of the total votes cast in that elec-12 tion, the hand counts of the voter-verified paper bal-13 lots shall occur in at least 10 percent of all precincts 14 or equivalent locations (or alternative audit units 15 used in accordance with the method provided for 16 under subsection (b)) in the congressional district 17 involved (in the case of an election for the House of 18 Representatives) or the State (in the case of any 19 other election for Federal office).
 - "(2) In the event that the unofficial count as described in section 323(a)(1) reveals that the margin of victory between the two candidates receiving the largest number of votes in the election is greater than or equal to 1 percent but less than 2 percent of the total votes cast in that election, the hand counts of the voter-verified paper ballots shall occur

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in at least 5 percent of all precincts or equivalent locations (or alternative audit units used in accordance with the method provided for under subsection (b)) in the congressional district involved (in the case of an election for the House of Representatives) or the State (in the case of any other election for Federal office).

"(3) In the event that the unofficial count as described in section 323(a)(1) reveals that the margin of victory between the two candidates receiving the largest number of votes in the election is equal to or greater than 2 percent of the total votes cast in that election, the hand counts of the voter-verified paper ballots shall occur in at least 3 percent of all precincts or equivalent locations (or alternative audit units used in accordance with the method provided for under subsection (b)) in the congressional district involved (in the case of an election for the House of Representatives) or the State (in the case of any other election for Federal office).

"(b) Use of Alternative Mechanism.—

"(1) PERMITTING USE OF ALTERNATIVE MECH-ANISM.—Notwithstanding subsection (a), a State may adopt and apply an alternative mechanism to determine the number of voter-verified paper ballots which will be subject to the hand counts required under this subtitle with respect to an election, so long as the alternative mechanism uses the voter-verified paper ballots to conduct the audit and the National Institute of Standards and Technology determines that the alternative mechanism is in accordance with the principles set forth in paragraph (2).

- "(2) PRINCIPLES FOR APPROVAL.—In approving an alternative mechanism under paragraph (1), the National Institute of Standards and Technology shall ensure that the audit procedure will have the property that for each election—
 - "(A) the alternative mechanism will be at least as statistically effective in ensuring the accuracy of the election results as the procedures under this subtitle; or
 - "(B) the alternative mechanism will achieve at least a 95 percent confidence interval (as determined in accordance with criteria set forth by the National Institute of Standards and Technology) with respect to the outcome of the election.
- "(3) DEADLINE FOR RESPONSE.—The Director of the National Institute of Standards and Tech-

1 nology shall make a determination regarding a 2 State's request to approve an alternative mechanism 3 under paragraph (1) not later than 30 days after re-4 ceiving the State's request. 5 "SEC. 323. PROCESS FOR ADMINISTERING AUDITS. 6 "(a) In General.—The Election Auditor of a State 7 shall administer an audit under this section of the results 8 of an election in accordance with the following procedures: 9 "(1) Within 24 hours after the State announces 10 the final unofficial vote count (as defined by the 11 State) in each precinct in the State, the Election 12 Auditor shall— "(A) determine and then announce the 13 14 precincts or equivalent locations (or alternative 15 audit units used in accordance with the method 16 provided under section 322(b)) in the State in 17 which it will administer the audits; and 18 "(B) with respect to votes cast at the pre-19 cinct or equivalent location on or before the 20 date of the election (other than provisional bal-21 lots described in paragraph (2)), begin to ad-22 minister the hand count of the votes on the 23 voter-verified paper ballots required to be used

and preserved under section 301(a)(2)(A) and

the comparison of the count of the votes on

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those ballots with the final unofficial count of such votes as announced by the State.

"(2) With respect to votes cast other than at the precinct on the date of the election (other than votes cast by provisional ballot on the date of the election which are certified and counted by the State on or after the date of the election), including votes cast by absent uniformed services voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act, the Election Auditor shall administer the hand count of the votes on the applicable voter-verified paper ballots required to be produced and preserved under section 301(a)(2)(A) and the comparison of the count of the votes on those ballots with the final unofficial count of such votes as announced by the State.

- "(b) USE OF PERSONNEL.—In administering the au-18 dits, the Election Auditor may utilize the services of the 19 personnel of the State or jurisdiction, including election 20 administration personnel and poll workers, without regard 21 to whether or not the personnel have professional auditing 22 experience.
- 23 "(c) LOCATION.—The Election Auditor shall admin-24 ister an audit of an election—

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1 "(1) at the location where the ballots cast in 2 the election are stored and counted after the date of 3 the election or such other appropriate and secure location agreed upon by the Election Auditor and the 5 individual that is responsible under State law for the 6 custody of the ballots; and 7 "(2) in the presence of the personnel who under 8 State law are responsible for the custody of the bal-9 lots. 10 "(d) Special Rule in Case of Delay in Report-ING ABSENTEE VOTE COUNT.—In the case of a State in 12 which the final count of absentee and provisional votes is not announced until after the date of the election, the 14 Election Auditor shall initiate the process described in subsection (a) for administering the audit not later than 15 24 hours after the State announces the final unofficial 16 vote count for the votes cast at the precinct or equivalent location on or before the date of the election, and shall initiate the administration of the audit of the absentee and 19 provisional votes pursuant to subsection (a)(2) not later 21 than 24 hours after the State announces the final unoffi-22 cial count of such votes. "(e) Additional Audits if Cause Shown.— 23 "(1) IN GENERAL.—If the Election Auditor 24

finds that any of the hand counts administered

- under this section do not match the final unofficial
 tally of the results of an election, the Election Auditor shall administer hand counts under this section
 of such additional precincts (or alternative audit
 units) as the Election Auditor considers appropriate
 to resolve any concerns resulting from the audit and
 ensure the accuracy of the election results.
- 8 "(2) Establishment and publication of 9 PROCEDURES GOVERNING ADDITIONAL AUDITS.— 10 Not later than August 1, 2019, each State shall es-11 tablish and publish procedures for carrying out the 12 additional audits under this subsection, including the 13 means by which the State shall resolve any concerns 14 resulting from the audit with finality and ensure the 15 accuracy of the election results.
- "(f) Public Observation of Audits.—Each audit conducted under this section shall be conducted in a manner that allows public observation of the entire process.

19 "SEC. 324. SELECTION OF PRECINCTS.

"(a) In General.—Except as provided in subsection 21 (c), the selection of the precincts or alternative audit units 22 in the State in which the Election Auditor of the State 23 shall administer the hand counts under this subtitle shall 24 be made by the Election Auditor on a random basis, in 25 accordance with procedures adopted by the National Insti-

- 1 tute of Standards and Technology, except that at least one
- 2 precinct shall be selected at random in each county, with
- 3 additional precincts selected by the Election Auditor at the
- 4 Auditor's discretion.
- 5 "(b) Public Selection.—The random selection of
- 6 precincts under subsection (a) shall be conducted in pub-
- 7 lic, at a time and place announced in advance.
- 8 "(c) Mandatory Selection of Precincts Estab-
- 9 LISHED SPECIFICALLY FOR ABSENTEE BALLOTS.—If a
- 10 State does not sort absentee ballots by precinct and in-
- 11 clude those ballots in the hand count with respect to that
- 12 precinct, the State shall create absentee ballot precincts
- 13 or audit units which are of similar size to the average pre-
- 14 cinct or audit unit in the jurisdiction being audited, and
- 15 shall include those absentee precincts or audit units
- 16 among the precincts in the State in which the Election
- 17 Auditor shall administer the hand counts under this sub-
- 18 title.
- 19 "(d) Deadline for Adoption of Procedures by
- 20 Commission.—The National Institute of Standards and
- 21 Technology shall adopt the procedures described in sub-
- 22 section (a) not later than March 31, 2019, and shall pub-
- 23 lish them in the Federal Register upon adoption.

1 "SEC. 325. PUBLICATION OF RESULTS.

- 2 "(a) Submission to Commission.—As soon as prac-
- 3 ticable after the completion of an audit under this subtitle,
- 4 the Election Auditor of a State shall submit to the Com-
- 5 mission the results of the audit, and shall include in the
- 6 submission a comparison of the results of the election in
- 7 the precinct as determined by the Election Auditor under
- 8 the audit and the final unofficial vote count in the precinct
- 9 as announced by the State and all undervotes, overvotes,
- 10 blank ballots, and spoiled, voided, or cancelled ballots, as
- 11 well as a list of any discrepancies discovered between the
- 12 initial, subsequent, and final hand counts administered by
- 13 the Election Auditor and such final unofficial vote count
- 14 and any explanation for such discrepancies, broken down
- 15 by the categories of votes described in paragraphs (1)(B)
- 16 and (2) of section 323(a).
- 17 "(b) Publication by Commission.—Immediately
- 18 after receiving the submission of the results of an audit
- 19 from the Election Auditor of a State under subsection (a),
- 20 the Commission shall publicly announce and publish the
- 21 information contained in the submission.
- 22 "(c) Delay in Certification of Results by
- 23 STATE.—
- 24 "(1) Prohibiting Certification until com-
- 25 PLETION OF AUDITS.—No State may certify the re-

sults of any election which is subject to an audit under this subtitle prior to—

"(A) the completion of the audit (and, if required, any additional audit conducted under section 323(e)(1)) and the announcement and submission of the results of each such audit to the Commission for publication of the information required under this section; and

"(B) the completion of any procedure established by the State pursuant to section 323(e)(2) to resolve discrepancies and ensure the accuracy of results.

"(2) DEADLINE FOR COMPLETION OF AUDITS
OF PRESIDENTIAL ELECTIONS.—In the case of an election for electors for President and Vice President which is subject to an audit under this subtitle, the State shall complete the audits and announce and submit the results to the Commission for publication of the information required under this section in time for the State to certify the results of the election and provide for the final determination of any controversy or contest concerning the appointment of such electors prior to the deadline described in section 6 of title 3, United States Code.

1 "SEC. 326. PAYMENTS TO STATES.

2	"(a) Payments for Costs of Conducting Au-
3	DITS.—In accordance with the requirements and proce-
4	dures of this section, the Commission shall make a pay-
5	ment to a State to cover the costs incurred by the State
6	in carrying out this subtitle with respect to the elections
7	that are the subject of the audits conducted under this
8	subtitle.
9	"(b) CERTIFICATION OF COMPLIANCE AND ANTICI-
10	PATED COSTS.—
11	"(1) CERTIFICATION REQUIRED.—In order to
12	receive a payment under this section, a State shall
13	submit to the Commission, in such form as the Com-
14	mission may require, a statement containing—
15	"(A) a certification that the State will con-
16	duct the audits required under this subtitle in
17	accordance with all of the requirements of this
18	subtitle;
19	"(B) a notice of the reasonable costs in-
20	curred or the reasonable costs anticipated to be
21	incurred by the State in carrying out this sub-
22	title with respect to the elections involved; and
23	"(C) such other information and assur-
24	ances as the Commission may require.
25	"(2) Amount of Payment.—The amount of a
26	payment made to a State under this section shall be

- equal to the reasonable costs incurred or the reason-
- able costs anticipated to be incurred by the State in
- 3 carrying out this subtitle with respect to the elec-
- 4 tions involved, as set forth in the statement sub-
- 5 mitted under paragraph (1).
- 6 "(3) TIMING OF NOTICE.—The State may not
- 7 submit a notice under paragraph (1) until can-
- 8 didates have been selected to appear on the ballot
- 9 for all of the elections for Federal office which will
- be the subject of the audits involved.
- 11 "(c) Timing of Payments.—The Commission shall
- 12 make the payment required under this section to a State
- 13 not later than 30 days after receiving the notice submitted
- 14 by the State under subsection (b).
- 15 "(d) Recoupment of Overpayments.—No pay-
- 16 ment may be made to a State under this section unless
- 17 the State agrees to repay to the Commission the excess
- 18 (if any) of—
- "(1) the amount of the payment received by the
- 20 State under this section with respect to the elections
- 21 involved; over
- "(2) the actual costs incurred by the State in
- carrying out this subtitle with respect to the elec-
- 24 tions involved.

1	"(e) Authorization of Appropriations.—There
2	is authorized to be appropriated to the Commission for
3	fiscal year 2020 and each succeeding fiscal year
4	\$100,000,000 for payments under this section.
5	"SEC. 327. EXCEPTION FOR ELECTIONS SUBJECT TO RE-
6	COUNT UNDER STATE LAW PRIOR TO CER-
7	TIFICATION.
8	"(a) Exception.—This subtitle does not apply to
9	any election for which a recount under State law will com-
10	mence prior to the certification of the results of the elec-
11	tion, including but not limited to a recount required auto-
12	matically because of the margin of victory between the 2
13	candidates receiving the largest number of votes in the
14	election, but only if each of the following applies to the
15	recount:
16	"(1) The recount commences prior to the deter-
17	mination and announcement by the Election Auditor
18	under section 323(a)(1) of the precincts in the State
19	in which it will administer the audits under this sub-
20	title.
21	"(2) If the recount would apply to fewer than
22	100 percent of the ballots cast in the election—
23	"(A) the number of ballots counted will be
24	at least as many as would be counted if an

- 1 audit were conducted with respect to the elec-2 tion in accordance with this subtitle; and "(B) the selection of the precincts in which 3 4 the recount will be conducted will be made in accordance with the random selection proce-6 dures applicable under section 324. 7 "(3) The recount for the election meets the re-8 quirements of section 323(f) (relating to public ob-9 servation). 10 "(4) The State meets the requirements of sec-11 tion 325 (relating to the publication of results and 12 the delay in the certification of results) with respect 13 to the recount. 14 "(b) Clarification of Effect on Other Re-15 QUIREMENTS.—Nothing in this section may be construed to waive the application of any other provision of this Act 16 to any election (including the requirement set forth in sec-18 tion 301(a)(2) that the voter-verified paper ballots serve 19 as the vote of record and shall be counted by hand in all
- 22 "SEC. 328. EFFECTIVE DATE.

scribed in this subtitle).

23 "This subtitle shall apply with respect to elections for

audits and recounts, including audits and recounts de-

24 Federal office held in 2020 or any succeeding year.".

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1 SEC. 202. AVAILABILITY OF ENFORCEMENT UNDER HELP

- 2 AMERICA VOTE ACT OF 2002.
- 3 Section 401 of the Help America Vote Act of 2002
- 4 (52 U.S.C. 21111) is amended by striking "sections 301,
- 5 302, and 303" and inserting "title III".
- 6 SEC. 203. GUIDANCE ON BEST PRACTICES FOR ALTER-
- 7 NATIVE AUDIT MECHANISMS.
- 8 (a) IN GENERAL.—Not later than May 1, 2019, the
- 9 Director of the National Institute for Standards and Tech-
- 10 nology shall establish guidance for States that wish to es-
- 11 tablish alternative audit mechanisms under section 322(b)
- 12 of the Help America Vote Act of 2002 (as added by section
- 13 201). Such guidance shall be based upon scientifically and
- 14 statistically reasonable assumptions for the purpose of cre-
- 15 ating an alternative audit mechanism that will be con-
- 16 sistent with the principles for approval described in section
- $17 \quad 322(b)(2)$ of such Act (as so added).
- 18 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
- 19 authorized to be appropriated to carry out subsection (a)
- 20 \$100,000, to remain available until expended.
- 21 SEC. 204. CLERICAL AMENDMENT.
- The table of contents of the Help America Vote Act
- 23 of 2002 is amended by adding at the end of the items
- 24 relating to title III the following:

"Subtitle C-Mandatory Manual Audits

[&]quot;Sec. 321. Requiring audits of results of elections.

[&]quot;Sec. 322. Number of ballots counted under audit.

- "Sec. 323. Process for administering audits.
- "Sec. 324. Selection of precincts.
- "Sec. 325. Publication of results.
- "Sec. 326. Payments to States.
- "Sec. 327. Exception for elections subject to recount under State law prior to certification.
- "Sec. 328. Effective date.".

1 TITLE III—OTHER REFORMS TO

- 2 PROMOTE INTEGRITY OF
- 3 **ELECTIONS**
- 4 Subtitle A—Integrity of Election
- 5 Administration
- 6 SEC. 301. PROHIBITION ON CAMPAIGN ACTIVITIES BY
- 7 CHIEF STATE ELECTION ADMINISTRATION
- 8 OFFICIALS.
- 9 (a) IN GENERAL.—Title III of the Federal Election
- 10 Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is
- 11 amended by inserting after section 319 the following new
- 12 section:
- "CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION
- 14 ADMINISTRATION OFFICIALS
- 15 "Sec. 319A. (a) Prohibition.—It shall be unlawful
- 16 for a chief State election administration official to take
- 17 an active part in political management or in a political
- 18 campaign with respect to any election for Federal office
- 19 over which such official has supervisory authority.
- 20 "(b) Chief State Election Administration Of-
- 21 FICIAL.—The term 'chief State election administration of-
- 22 ficial' means the highest State official with responsibility

1	for the administration of Federal elections under State
2	law.
3	"(c) Active Part in Political Management or
4	IN A POLITICAL CAMPAIGN.—The term 'active part in po-
5	litical management or in a political campaign' means—
6	"(1) serving as a member of an authorized com-
7	mittee of a candidate for Federal office;
8	"(2) the use of official authority or influence
9	for the purpose of interfering with or affecting the
10	result of an election for Federal office;
11	"(3) the solicitation, acceptance, or receipt of a
12	contribution from any person on behalf of a can-
13	didate for Federal office; and
14	"(4) any other act which would be prohibited
15	under paragraph (2) or (3) of section 7323(b) of
16	title 5, United States Code, if taken by an individual
17	to whom such paragraph applies (other than any
18	prohibition on running for public office).
19	"(d) Exception for Campaigns of Official or
20	IMMEDIATE FAMILY MEMBERS.—
21	"(1) In general.—This section does not apply
22	to a chief State election administration official with
23	respect to an election for Federal office in which the
24	official or an immediate family member of the offi-
25	cial is a candidate.

1 "(2) Immediate family member defined.— 2 In paragraph (1), the term 'immediate family member' means, with respect to a candidate, a father, 3 mother, son, daughter, brother, sister, husband, 5 wife, father-in-law, or mother-in-law.". 6 (b) Effective Date.—The amendments made by subsection (a) shall apply with respect to elections for 7 8 Federal office held after December 2016. SEC. 302. MANDATORY TRAINING FOR POLL WORKERS. 10 (a) In General.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended— 12 (1) by redesignating sections 304 and 305 as 13 sections 305 and 306; and 14 (2) by inserting after section 303 the following 15 new section: 16 "SEC. 304. MANDATORY TRAINING FOR POLL WORKERS. 17 "(a) Training in Applicable Election Laws and PROCEDURES REQUIRED FOR ALL POLL WORKERS.—A 18 19 State may not assign an individual to serve as an election 20 official at a polling place for an election for Federal office, 21 including a location serving as a polling place on a day

other than the date of the election, unless the State cer-

tifies to the Commission that the individual has received

training in the election administration laws and proce-

- 1 dures applicable in the jurisdiction in which the polling
- 2 place is located.
- 3 "(b) Effective Date.—Each State shall be re-
- 4 quired to comply with the requirements of subsection (a)
- 5 for the regularly scheduled general election for Federal of-
- 6 fice occurring in November 2016 and for any subsequent
- 7 election for Federal office.".
- 8 (b) CLERICAL AMENDMENT.—The table of contents
- 9 of such Act is amended—
- 10 (1) by redesignating the items relating to sec-
- tions 304 and 305 as relating to sections 305 and
- 12 306; and
- 13 (2) by inserting after the item relating to sec-
- tion 303 the following new item:

"Sec. 304. Mandatory training for poll workers.".

- 15 SEC. 303. DUE PROCESS REQUIREMENTS FOR INDIVIDUALS
- 16 PROPOSED TO BE REMOVED FROM LIST OF
- 17 ELIGIBLE VOTERS.
- 18 (a) Internet Posting of List of Individuals
- 19 Proposed To Be Removed From List.—Section 8 of
- 20 the National Voter Registration Act of 1993 (52 U.S.C.
- 21 20507) is amended—
- 22 (1) by redesignating subsection (j) as sub-
- section (k); and
- 24 (2) by inserting after subsection (i) the fol-
- lowing new subsection:

- 1 "(j) Additional Due Process Requirements
- 2 FOR INDIVIDUALS PROPOSED TO BE REMOVED FROM
- 3 List of Eligible Voters.—
- "(1) Internet posting of names.—On an 4 5 ongoing basis, the chief State election official shall 6 post on the Internet a list showing the name and ad-7 dress of each individual whom the State intends to 8 remove from the official list of eligible voters in elec-9 tions for Federal office in the State, together with 10 instructions on how an individual may challenge the 11 proposed removal of the individual's name from the 12 list.
 - "(2) REQUIRING OPPORTUNITY TO CORRECT RECORD.—The State may not remove any individual from the official list of eligible voters in elections for Federal office in the State until the expiration of the 60-day period which begins on the date the chief State election official posts the individual's name and address on the Internet under paragraph (1).
 - "(3) Publicizing information on due proc-ESS Requirements.—The chief State election official shall disseminate information to the general public regarding the Internet posting of names and addresses under paragraph (1) and the opportunity for individuals to correct records under paragraph

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1	(2), including by sending information to media out-
2	lets in the State and by preparing information for
3	distribution and display by offices of the State motor
4	vehicle authority.".
5	(b) Effective Date.—The amendment made by
6	subsection (a) shall apply with respect to elections for
7	Federal office held during 2018 or any succeeding year.
8	SEC. 304. MANDATORY RESPONSE BY ATTORNEY GENERAL
9	TO ALLEGATIONS OF VOTER INTIMIDATION
10	OR SUPPRESSION BY LAW ENFORCEMENT OF-
11	FICERS AND OTHER GOVERNMENT OFFI-
12	CIALS.
13	(a) Mandatory Response to Allegations.—
14	(1) In general.—Not later than 30 days after
15	receiving an allegation described in subsection (b)
16	from any person, the Attorney General shall—
17	(A) initiate an investigation of the allega-
18	tion; or
19	(B) provide the person with a written
20	statement that the Attorney General will not in-
21	vestigate the allegation, and include in the
22	statement the Attorney General's reasons for
23	not investigating the allegation.
24	(2) Special rule for allegations re-
25	CEIVED WITHIN 30 DAYS OF ELECTION —If the At-

1	torney General receives an allegation described in
2	subsection (b) during the 30-day period which ends
3	on the date of an election for Federal office, the At-
4	torney General shall meet the requirements of para-
5	graph (1) not later than 48 hours after receiving the
6	allegation.
7	(b) Allegations Described.—An allegation de-
8	scribed in this subsection is—
9	(1) an allegation that a law enforcement officer
10	or other official of a State or local government has
11	intimidated, threatened, or coerced, or attempted to
12	intimidate, threaten, or coerce, any individual for
13	voting, or for attempting to vote, in an election for
14	Federal office; or
15	(2) an allegation that an election official of a
16	State or local government has engaged or has at-
17	tempted to engage in voter suppression activity.
18	Subtitle B—Removing Barriers to
19	Voting
20	SEC. 311. REQUIREMENTS FOR COUNTING PROVISIONAL
21	BALLOTS; ESTABLISHMENT OF UNIFORM AND
22	NONDISCRIMINATORY STANDARDS.
23	(a) In General.—Section 302 of the Help America
24	Vote Act of 2002 (52 U.S.C. 21082) is amended—

1	(1) by redesignating subsection (d) as sub-
2	section (f); and
3	(2) by inserting after subsection (c) the fol-
4	lowing new subsections:
5	"(d) Statewide Counting of Provisional Bal-
6	LOTS.—
7	"(1) In general.—For purposes of subsection
8	(a)(4), notwithstanding the precinct or polling place
9	at which a provisional ballot is cast within the State,
10	the appropriate election official shall count each vote
11	on such ballot for each election in which the indi-
12	vidual who cast such ballot is eligible to vote.
13	"(2) Effective date.—This subsection shall
14	apply with respect to elections held on or after Janu-
15	ary 1, 2017.
16	"(e) Uniform and Nondiscriminatory Stand-
17	ARDS.—
18	"(1) Establishment of standards by com-
19	MISSION.—The Commission shall establish uniform
20	and nondiscriminatory standards for the issuance,
21	handling, and counting of provisional ballots, con-
22	sistent with the requirements of this section.
23	"(2) Compliance with standards.—Each
24	State shall comply with the standards established by
25	the Commission under this subsection

1	"(3) Effective date.—This subsection shall
2	apply with respect to elections held on or after Janu-
3	ary 1, 2017.".
4	(b) Conforming Amendment Relating to Ef-
5	FECTIVE DATE.—Section 302(f) of such Act (52 U.S.C.
6	21082(f)), as redesignated by subsection (a), is amended
7	by striking "Each State" and inserting "Except as pro-
8	vided in subsections (d)(2) and (e)(3), each State".
9	SEC. 312. PROHIBITING IMPOSITION OF CONDITIONS ON
10	VOTING BY MAIL.
11	(a) Prohibition.—Title III of the Help America
12	Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended
13	by section 201, is amended by adding at the end the fol-
13 14	by section 201, is amended by adding at the end the fol- lowing new subtitle:
	· · · · · · · · · · · · · · · · · · ·
14	lowing new subtitle:
14 15	lowing new subtitle: "Subtitle D—Other Requirements
141516	lowing new subtitle: "Subtitle D—Other Requirements To Remove Barriers to Voting
14151617	lowing new subtitle: "Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON
14 15 16 17 18	lowing new subtitle: "Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL.
141516171819	lowing new subtitle: "Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL. "(a) IN GENERAL.—If an individual in a State is eli-
14 15 16 17 18 19 20	lowing new subtitle: "Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL. "(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the
14 15 16 17 18 19 20 21	"Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL. "(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or require-
14 15 16 17 18 19 20 21 22	"Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL. "(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote
 14 15 16 17 18 19 20 21 22 23 	"Subtitle D—Other Requirements To Remove Barriers to Voting "SEC. 331. PROHIBITING IMPOSITION OF CONDITIONS ON VOTING BY MAIL. "(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote in such election by mail (including by absentee ballot), ex-

- 1 the ballot and related voting materials from the appro-
- 2 priate State or local election official and for returning the
- 3 ballot to the appropriate State or local election official.
- 4 "(b) REQUIRING SIGNATURE VERIFICATION.—A
- 5 State may not accept and process an absentee ballot sub-
- 6 mitted by any individual with respect to an election for
- 7 Federal office unless the State verifies the identification
- 8 of the individual by comparing the individual's signature
- 9 on the absentee ballot with the individual's signature on
- 10 the official list of registered voters in the State, in accord-
- 11 ance with such procedures as the State may adopt.
- 12 "(c) Effective Date.—This section shall apply
- 13 with respect to elections held on or after January 1,
- 14 2018.".
- 15 (b) Conforming Amendments Relating to
- 16 Adoption of Voluntary Guidance by Election As-
- 17 SISTANCE COMMISSION.—
- 18 (1) Applicability of voluntary guid-
- 19 ANCE.—Section 311(a) of such Act (52 U.S.C.
- 20 21101(a)) is amended by striking "subtitle A" and
- inserting "subtitle A and subtitle D".
- 22 (2) Deadline for adoption.—Section 311(b)
- 23 of such Act (52 U.S.C. 21101(b)) is amended—
- 24 (A) by striking "and" at the end of para-
- 25 graph (2);

1	(B) by striking the period at the end of
2	paragraph (3) and inserting "; and; and
3	(C) by adding at the end the following new
4	paragraph:
5	"(4) in the case of the recommendations with
6	respect to subtitle D, June 30, 2017.".
7	(c) Clerical Amendment.—The table of contents
8	of such Act is amended by adding at the end of the items
9	relating to title III the following:
	"Subtitle D—Other Requirements To Remove Barriers to Voting
	"Sec. 331. Prohibiting imposition of conditions on voting by mail.".
10	SEC. 313. MANDATORY AVAILABILITY OF EARLY VOTING.
11	(a) Mandatory Availability.—Subtitle D of title
12	III of the Help America Vote Act of 2002, as added by
13	section 312(a), is amended by adding at the end the fol-
14	lowing new section:
15	"SEC. 332. MANDATORY AVAILABILITY OF EARLY VOTING.
16	"(a) Requiring Availability of Voting Prior to
17	DATE OF ELECTION.—
18	"(1) In general.—Each State shall allow indi-
19	viduals to vote in an election for Federal office dur-
20	ing an early voting period which occurs prior to the
21	date of the election.
22	"(2) Length of Period.—The early voting
23	period required under this subsection with respect to
24	an election shall consist of a period of not fewer

- 1 than 14 consecutive days (including weekends) which
- 2 begins on the 17th day before the date of the elec-
- 3 tion (or, at the option of the State, on a day prior
- 4 to the 17th day before the date of the election) and
- 5 ends on the date of the election.
- 6 "(b) Minimum Early Voting Requirements.—
- 7 Each polling place which allows voting during an early vot-
- 8 ing period under subsection (a) shall—
- 9 "(1) allow such voting for no less than 12 hours
- on each day, except that the polling place may allow
- such voting for fewer than 12 hours on Sundays;
- 12 and
- "(2) have uniform hours each day for which
- such voting occurs.
- 15 "(c) Location of Polling Places Near Public
- 16 Transportation.—To the greatest extent practicable, a
- 17 State shall ensure that each polling place which allows vot-
- 18 ing during an early voting period under subsection (a) is
- 19 located within walking distance of a stop on a public trans-
- 20 portation route.
- 21 "(d) Standards.—
- 22 "(1) IN GENERAL.—The Commission shall issue
- standards for the administration of voting prior to
- the day scheduled for a Federal election. Such
- standards shall include the nondiscriminatory geo-

- graphic placement of polling places at which such voting occurs.
- 3 "(2) DEVIATION.—The standards described in
- 4 paragraph (1) shall permit States, upon providing
- 5 adequate public notice, to deviate from any require-
- 6 ment in the case of unforeseen circumstances such
- 7 as a natural disaster, terrorist attack, or a change
- 8 in voter turnout.
- 9 "(e) Effective Date.—This section shall apply
- 10 with respect to elections held on or after January 1,
- 11 2018.".
- 12 (b) CLERICAL AMENDMENT.—The table of contents
- 13 of such Act, as amended by section 312(c), is amended
- 14 by adding at the end of the items relating to subtitle D
- 15 of title III the following:

"Sec. 332. Mandatory availability of early voting.".

- 16 SEC. 314. REQUIREMENTS FOR AVAILABILITY OF SUFFI-
- 17 CIENT POLLING PLACES, EQUIPMENT, AND
- 18 **RESOURCES.**
- 19 (a) Requiring States To Meet Require-
- 20 MENTS.—Subtitle D of title III of the Help America Vote
- 21 Act of 2002, as added by section 312(a) and as amended
- 22 by section 313(a), is amended by adding at the end the
- 23 following new section:

"SEC. 333. AVAILABILITY OF SUFFICIENT POLLING PLACES,

1	TOTITOMENIO	ABID	DECOLIDATE
<u>Z</u>	EQUIPMENT,	AND	RESOURCES.

- 3 "(a) IN GENERAL.—In accordance with the stand-
- 4 ards established under subsection (b), each State shall
- 5 provide for—

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- 6 "(1) an appropriate number and geographic
- 7 distribution of voting sites on the day of any election
- 8 for Federal office and on any days during which
- 9 such State allows early voting in such elections; and
- 10 "(2) the minimum required number of voting
- systems and other election resources (including all
- other voting equipment and supplies) for each such
- voting site.

14 "(b) Standards.—

- "(1) IN GENERAL.—Not later than June 30,
- 16 2017, the Commission shall conduct a study and, on
- the basis of the findings of the study, issue stand-
- ards for States to follow in establishing an appro-
- priate number and geographic distribution of voting
- sites in elections for Federal office on the day of any
- 21 Federal election and on any days during which the
- 22 State allows early voting in such elections, and in
- providing for the minimum number of voting sys-
- tems and other election resources (including all
- other voting equipment and supplies) for each such
- voting site.

1	"(2) Distribution.—
2	"(A) IN GENERAL.—The standards de-
3	scribed in paragraph (1) shall provide for a uni-
4	form and nondiscriminatory distribution of such
5	sites, systems, and other resources, and, to the
6	extent possible, shall take into account, among
7	other factors, the following:
8	"(i) The voting age population.
9	"(ii) Voter turnout in past elections.
10	"(iii) The number of voters registered
11	"(iv) The number of voters who have
12	registered since the most recent Federal
13	election.
14	"(v) Census data for the population
15	served by each voting site.
16	"(vi) The educational levels and socio-
17	economic factors of the population served
18	by each voting site.
19	"(vii) The needs and numbers of vot-
20	ers with disabilities and voters with limited
21	English proficiency.
22	"(viii) The type of voting systems
23	used.
24	"(B) NO FACTOR DISPOSITIVE.—The
25	standards shall provide that the distribution of

1	voting sites, systems, and resources should take
2	into account the totality of all relevant factors,
3	and no single factor shall be dispositive under
4	the standards.
5	"(C) Purpose.—To the extent possible,
6	the standards shall provide for a distribution of
7	voting sites, systems, and resources with the
8	goals of—
9	"(i) ensuring a fair and equitable
10	waiting time for all voters in the State;
11	and
12	"(ii) preventing a waiting time of over
13	1 hour at any voting site.
14	"(3) Deviation.—The standards described in
15	paragraph (1) shall permit States, upon giving rea-
16	sonable public notice, to deviate from any allocation
17	requirements in the case of unforeseen cir-
18	cumstances such as a natural disaster or terrorist
19	attack.
20	"(c) Effective Date.—This section shall apply
21	with respect to elections held on or after January 1,
22	2018.".
23	(b) CLERICAL AMENDMENT.—The table of contents
24	of such Act, as amended by section 312(c) and section

- 1 313(b), is amended by adding at the end of the items re-
- 2 lating to subtitle D of title III the following:

"Sec. 333. Availability of sufficient polling places, equipment, and resources.".

3 TITLE IV—RULEMAKING AU-

- 4 THORITY OF ELECTION AS-
- 5 SISTANCE COMMISSION
- 6 SEC. 401. PERMITTING ELECTION ASSISTANCE COMMIS-
- 7 SION TO EXERCISE RULEMAKING AUTHOR-
- 8 ITY.
- 9 (a) Rulemaking Authority.—The Help America
- 10 Vote Act of 2002 is amended by striking section 209 (52
- 11 U.S.C. 20929).
- 12 (b) CLERICAL AMENDMENT.—The table of contents
- 13 of such Act is amended by striking the item relating to
- 14 section 209.

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