#### 112TH CONGRESS 1ST SESSION

# H. R. 604

To amend the Rehabilitation Act of 1973 to authorize grants for the transition of youths with significant disabilities to adulthood, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

February 10, 2011

Mr. Harper (for himself and Mrs. McMorris Rodgers) introduced the following bill; which was referred to the Committee on Education and the Workforce

# A BILL

To amend the Rehabilitation Act of 1973 to authorize grants for the transition of youths with significant disabilities to adulthood, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Transition toward Ex-
- 5 cellence, Achievement, and Mobility through Employment
- 6 Act of 2011" or "TEAM-Employment Act of 2011".
- 7 SEC. 2. FINDINGS AND PURPOSES.
- 8 (a) FINDINGS.—Congress finds the following:

- 1 (1) Disability is a natural part of the human 2 experience and in no way should diminish the oppor-3 tunity of citizens with disabilities, including individ-4 uals with the most significant disabilities, for full 5 participation in society (including school, work, fam-6 ily, social engagement, interpersonal relationships, 7 and community), independent living, and economic 8 self sufficiency.
  - (2) Self-determination and informed choice are essential elements in all program and service options.
  - (3) Work for pay (employment) is a valued activity both for individuals and society. Employment provides both tangible and intangible benefits. Employment helps people achieve independence and economic self-sufficiency. Employment also gives people purpose, dignity, self-esteem, and a sense of accomplishment and pride as well as an ability to contribute to society as a whole.
  - (4) Individuals with disabilities, including those with the most significant disabilities, should enjoy a presumption that they can achieve integrated employment with appropriate services and supports.
  - (5) More than 30 years of research and experience demonstrates that all youth, including youth

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1	with disabilities, achieve better outcomes when they
2	have access to—
3	(A) high quality standards-based education
4	in an inclusive setting;
5	(B) information about career options and
6	exposure to the world of work, including struc-
7	tured internships;
8	(C) participation in post-secondary edu-
9	cation;
10	(D) opportunities to develop social, civic,
11	and leadership skills;
12	(E) strong connections to caring adults;
13	(F) safe places to interact with their peers;
14	and
15	(G) support services and specific accom-
16	modations to allow them to become independent
17	adults.
18	(6) The diverse and complex needs of today's
19	youth cannot be met by one's family, school district,
20	government program, or private organization acting
21	alone. The successful transition of all youth to adult-
22	hood and a productive, independent, self-sufficient
23	life demands coordination and collaboration across
24	agencies, along with an integrated services approach

- 1 to serving youth at the Federal, State, and local lev-
- els.

- 3 (b) Purposes.—The purposes of this Act are the fol-4 lowing:
  - (1) To create a systemic focus on cultivating the high expectations for youth with significant disabilities to transition successfully into adulthood and be able to work in integrated employment, earn a liveable wage, and live independently in integrated communities through public policies that advance equality of opportunity, informed choice, employment first principles, and economic self-sufficiency.
    - (2) To promote innovative strategies to foster academic, professional, and social inclusion, and the solidification of long-term services and supports required to ensure full integration into the society (including school, work, family, social engagement, interpersonal relationships, and community living).
    - (3) To better define and coordinate specific services related to the effective transition of youth with significant disabilities.
    - (4) To eliminate barriers and provide incentives for multiple stakeholders to collaborate and improve transition services for youth with significant disabilities.

- 1 (5) To create a holistic system across multiple
  2 Federal, State, and local public entities promoting
  3 employment first strategies and the successful tran4 sition of youth with significant disabilities into
  5 adulthood through strengthened coordination among
  6 and between public entities, including the alignment
  7 of planning processes, implementation systems, and
  8 funding streams.
  - (6) To align, enhance, and improve performance and accountability measures among public entities involved in the transition of youth with significant disabilities into adulthood.
  - (7) To provide financial incentives to States to align their planning processes across and within public entities involved in transitioning, strengthen and coordinate regulations to ensure cross-agency emphasis on the promotion of employment first policies and practices, and rebalance resources toward an employment first paradigm to focus on the preferred outcomes of advancing integrated employment, economic self-sufficiency, independent living, and community participation for youth and adults with significant disabilities.
  - (8) To ensure proper level of professional development training of publicly financed service delivery

1	professionals involved in the transition of youth with
2	significant disabilities into adulthood on evidence-
3	based promising practices.
4	SEC. 3. DEFINITIONS.
5	(a) Assessment for Determining Eligibility
6	AND VOCATIONAL REHABILITATION NEEDS.—Section
7	7(2) of the Rehabilitation Act of 1973 (29 U.S.C. 705(2))
8	is amended—
9	(1) in subparagraph (B)—
10	(A) in clause (iii), by striking "and" at the
11	end;
12	(B) in clause (iv), by adding "and" at the
13	end; and
14	(C) by adding at the end the following new
15	clause:
16	"(v) uses, to the maximum extent pos-
17	sible, information obtained from experi-
18	ences in integrated employment settings in
19	the community and other integrated com-
20	munity settings, and does not include in-
21	formation from assessments of experiences
22	in sheltered workshops and similar seg-
23	regated settings;"; and
24	(2) by adding at the end the following:

- 1 "Such term shall be based on the presumption that
- 2 the individual is capable of attaining post-secondary
- 3 education, integrated employment, or both.".
- 4 (b) SUPPORTED EMPLOYMENT.—Section 7(35) of the
- 5 Rehabilitation Act of 1973 (29 U.S.C. 705(35)) is amend-
- 6 ed—
- 7 (1) in subparagraph (A), by striking ", or em-
- 8 ployment in integrated work settings in which indi-
- 9 viduals are working toward competitive work" and
- inserting "or integrated employment"; and
- 11 (2) by striking subparagraph (B) and inserting
- the following new subparagraph:
- 13 "(B) MINIMUM COMPENSATION AND
- 14 OTHER REQUIREMENTS.—Such term includes
- placement in individual integrated employment
- settings and not in enclave or segregated set-
- tings, at the greater of minimum or competitive
- 18 wages that are paid for by the employer, with
- benefits comparable to benefits of other employ-
- ees.".
- 21 (c) Supported Employment Services.—Section
- 22 7(36) of the Rehabilitation Act of 1973 (29 U.S.C.
- 23 705(36)) is amended—
- 24 (1) in subparagraph (B), by striking "and" at
- 25 the end;

1	(2) in subparagraph (C)—
2	(A) by striking "18 months" and inserting
3	"48 months"; and
4	(B) by striking the period at the end and
5	inserting a semicolon; and
6	(3) by adding at the end the following new sub-
7	paragraphs:
8	"(D) maximize integration of the indi-
9	vidual within the workplace, with emphasis on
10	facilitating the use of existing natural supports
11	supplemented as necessary with staff supports
12	paid for through funds authorized by the des-
13	ignated State unit; and
14	"(E) allow for activities related to cus-
15	tomized employment, or a set of activities im-
16	plemented during the search for employment
17	leading to an integrated employment outcome
18	for an individual with a disability, which in-
19	cludes a negotiated relationship with an em-
20	ployer that focuses on unmet needs and other
21	specific value-added to employers rather than
22	open, demand job slots; and a process of dis-
23	covery, job seeker exploration, development of
24	descriptive profile documents, individualized
25	employment planning, development of innova-

1	tive representation materials, completion of an
2	employer needs analysis, job negotiation and
3	representation by a job developer as determined
4	by the individual.".
5	(d) Transition Services.—Section 7(37) of the
6	Rehabilitation Act of 1973 (29 U.S.C. 705(37)) is amend-
7	ed—
8	(1) by striking "The term" and inserting the
9	following:
10	"(A) IN GENERAL.—The term";
11	(2) by inserting "and customized employment"
12	after "supported employment";
13	(3) by inserting ", asset development services"
14	after "adult services";
15	(4) by striking "The coordinated set of activi-
16	ties" and inserting the following:
17	"(B) COORDINATED SET OF ACTIVITIES.—
18	The coordinated set of activities";
19	(5) by striking "objectives," and inserting the
20	following: "objectives; school-based preparatory expe-
21	riences, career preparation, and integrated work-
22	based learning experiences (inclusive of in-school,
23	after school and work experiences outside the tradi-
24	tional school setting where other youth without dis-
25	abilities are engaged in similar activities): youth de-

- velopment and leadership; connecting activities; training in self-advocacy, self-determination skills, and peer mentoring; family involvement and supports;"; and
- 5 (6) by adding at the end the following new sub-6 paragraph:
- 7 "(C) RULE OFCONSTRUCTION.—Such 8 term does not include the use of facility-based 9 employment and activity settings, such as shel-10 tered workshops, day habilitation centers, and 11 enclave work settings. Additionally, the coordi-12 nated set of activities should lead to the attain-13 ment of at least one of the following outcomes: 14 post-secondary education, long-term integrated 15 employment (including supported employment 16 or customized employment), asset development, independent living, and community participa-17 18 tion.".
- 19 (e) OTHER DEFINITIONS.—Section 7 of the Rehabili-20 tation Act of 1973 (29 U.S.C. 705) is amended by adding 21 at the end the following new paragraphs:
- "(40) Asset Development.—The term 'asset development' means a strategy to assist low-income workers and job seekers, including individuals with disabilities, move toward economic security and

greater financial self-sufficiency through income preservation, effective money and credit management, the pursuit of post-secondary education, the purchase of a home, business startup and growth, and the setting aside of resources for longer-term needs and retirement.

"(41) Asset development services' means services relating to asset development, including services such as financial education, tax filing assistance and access to beneficial tax credits and other provisions, and use of social security work incentives and individual development accounts (IDAs) and coordination with other savings programs, including family self-sufficiency programs, college savings accounts, and home and small business ownership assistance.

"(42) Integrated employment' means work compensated at the greater of minimum wage or competitive wages with related employment benefits, occurring in a typical work setting where the employee with the disability interacts or has the opportunity to interact continuously with non-disabled co-workers, has an opportunity for advancement and mobility, and is preferably engaged in full-time employment."

#### 1 SEC. 4. DEMONSTRATION AND TRAINING PROGRAMS.

- 2 (a) IN GENERAL.—Section 303(b)(1) of the Rehabili-
- 3 tation Act of 1973 (29 U.S.C. 773(b)(1)) is amended by
- 4 adding at the end the following new sentence: "The Com-
- 5 missioner may provide up to 10 grants to or enter into
- 6 10 contracts with (or a combination thereof, not to exceed
- 7 a total of 10 grants and contracts) eligible entities under
- 8 this subsection during a fiscal year. A grant provided or
- 9 contract entered into under this subsection shall be pro-
- 10 vided or entered into, as the case may be, for a period
- 11 of five years. An eligible entity may not receive more than
- 12 one grant or enter into more than one contract during a
- 13 five-year period.".
- 14 (b) Effective Date.—The amendment made by
- 15 subsection (a) takes effect on the date of the enactment
- 16 of this Act and applies with respect to grants provided
- 17 under section 303(b) of the Rehabilitation Act of 1973
- 18 for fiscal years beginning on or after the date of the enact-
- 19 ment of this Act.
- 20 SEC. 5. GRANTS FOR TRANSITION OF YOUTHS WITH SIG-
- 21 NIFICANT DISABILITIES TO ADULTHOOD.
- 22 (a) IN GENERAL.—Title III of the Rehabilitation Act
- 23 of 1973 (29 U.S.C. 771 et seq.) is amended by adding
- 24 at the end the following new section:

### 1 "SEC. 307. GRANTS FOR TRANSITION OF YOUTHS WITH SIG-2 NIFICANT DISABILITIES TO ADULTHOOD. 3 "(a) Definitions.—In this section: 4 "(1) Braided funding.—The term 'braided 5 funding' means a resource utilization strategy to 6 maximize the efficient access and use of existing re-7 sources through the coordination, sequencing, and 8 integration of available funding from multiple public 9 agencies and private sources. "(2) Customized employment.—The term 10 'customized employment' means a set of strategies 11 12 implemented during the search for employment lead-13 ing to an integrated employment outcome for an in-14 dividual with a disability, which includes the fol-15 lowing components: "(A) A negotiated relationship with an em-16 17 ployer that focuses on unmet needs and other 18 specific value-added to the employer rather than 19 open, demand job slots. "(B) A process of discovery, job seeker ex-20 21 ploration, development of descriptive profile 22 documents, individualized employment planning, 23 innovative representation materials, employer

needs analysis, and representation by a job de-

veloper.

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"(3) Employment first.—The term 'employ-
ment first'—
"(A) means a delivery model of publicly fi-
nanced supports for individuals with disabilities
including individuals with significant disabilities
and individuals with the most significant dis-
abilities, that effectuates on a systemic basis
the presumption of integrated employment as
the primary or preferred employment outcome
of such individuals; and
"(B) includes policies, practices, and proce-
dures promulgated through Federal and State
governmental entities, including policies, prac-
tices, and procedures requiring that public sys-
tems have a statutory responsibility to provide
services that align their priorities, funding and
reimbursement practices, and policies and guid-
ance to promote, encourage, incentivize, and
prioritize services and supports that lead to in-
tegrated employment outcomes.
"(4) Person-centered planning process.—
The term 'person-centered planning process' means
a process that enables and assists a youth with a
significant disability to identify and access a person-

alized mix of paid and non-paid services and sup-

1	ports that will assist such youth to achieve individ-
2	ually defined outcomes in the most integrated com-
3	munity setting.
4	"(5) State intellectual and develop-
5	MENTAL DISABILITIES AGENCY.—The term 'State
6	Intellectual and Developmental Disabilities Agency'
7	means the primary State agency or subdivision with
8	administrative, programmatic, and operational re-
9	sponsibility for the full range of services and sup-
10	ports furnished to individuals with intellectual and
11	developmental disabilities.
12	"(6) Youth with a significant dis-
13	ABILITY.—In this subsection, the term 'youth with a
14	significant disability' means an individual who—
15	"(A) is an individual with a significant dis-
16	ability or an individual with a most significant
17	disability; and
18	"(B) has attained the age of 14 but has

not attained the age of 27.

20 "(b) Grants.—

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"(1) IN GENERAL.—For each of the fiscal years 2012 through 2016, the Assistant Secretary for Special Education and Rehabilitative Services, in cooperation with the officials specified in paragraph (2), is authorized to provide grants to eligible enti-

- ties to carry out the activities authorized under this section.
- "(2) OFFICIALS SPECIFIED.—The officials specified in this paragraph are the Commissioner of the Agency on Developmental Disabilities, the Director of Medicaid Operations at the Centers for Medicare and Medicaid Services, and the Assistant Secretary of Labor for Disability Employment Policy.
- 9 "(3) Number of grants; duration; number 10 OF GRANTS PER ELIGIBLE ENTITY.—The Assistant 11 Secretary for Special Education and Rehabilitative 12 Services may provide up to 10 grants under this 13 subsection during a fiscal year. A grant provided 14 under this subsection shall be provided for a period 15 of five years. An eligible entity may not receive more 16 than one grant during a five-year period.
- 17 "(c) ELIGIBLE ENTITIES.—To be eligible to receive 18 a grant under subsection (a), an entity shall be a consor-19 tium that—
- "(1) consists of and is managed by, at a minimum, representatives from the State educational agency, the State Intellectual and Developmental Disabilities Agency, the State vocational rehabilitation agency, the State Medicaid agency, the State department of labor and workforce investment

1	board, and the State department of higher edu-
2	cation;
3	"(2) includes stakeholders who will be involved
4	in the planning and implementation of funds made
5	available through the grant, including—
6	"(A) representatives from local or regional
7	University Centers for Excellence in Develop-
8	mental Disabilities Education, Research, and
9	Service, State protection advocacy and client as-
10	sistance programs, State councils on develop-
11	mental disabilities, and centers on independent
12	living; and
13	"(B) representatives from self-advocacy or-
14	ganizations and family organizations; and
15	"(3) includes additional public and private indi-
16	viduals and entities with demonstrated expertise in
17	providing transition services that result in post-sec-
18	ondary education, integrated employment, and eco-
19	nomic advancement for individuals with significant
20	disabilities and individuals with the most significant
21	disabilities with expertise in the provision of sup-
22	ported employment services and customized employ-
23	ment strategies and that—
24	"(A) provide services resulting in inte-
25	grated post-secondary education outcomes or in-

1	tegrated employment outcomes at the greater of
2	minimum or competitive wages with access to
3	related health and employment benefits;
4	"(B) have expertise in person-centered
5	planning processes; or
6	"(C) have experience operating mentoring
7	or advocacy training programs for individuals
8	with significant disabilities and individuals with
9	the most significant disabilities in culturally
10	and socioeconomically diverse communities.
11	"(d) APPLICATION.—An eligible entity that desires to
12	receive a grant under subsection (a) shall submit to the
13	Assistant Secretary for Special Education and Rehabilita-
14	tive Services an application at such time, in such manner,
15	and including such information as the Assistant Secretary
16	may require. Each application shall include—
17	"(1) an implementation plan, including the
18	identification of the lead agency by the State, de-
19	scribing the actions the entity intends to take to
20	carry out the activities authorized under this sub-
21	section;
22	"(2) assurances that a memorandum of under-
23	standing among the participating State agencies will
24	be developed outlining key steps to be taken to col-
25	laborate and coordinate efforts to institute systemic

change related to employment first, including braided funding and a uniform focus on improving outcomes in post-secondary education, integrated employment, and economic advancement for youths with significant disabilities;

"(3) a description of the means and mechanisms by which participating State agencies will coordinate efforts to evaluate and reform existing State laws, regulations, guidelines, operational procedures, and funding practices, including braided funding, to institute systemic change related to employment first, focused on improving outcomes in post-secondary education, integrated employment, and economic advancement for youths with significant disabilities;

"(4) an evaluation plan describing the strategy the entity will use to evaluate the use of funds made available through the grant, with a specific focus on the collection of data (by age, race, gender, geographic area, type of disability, income level, communication level, and use of assistive technology) tracking, at a minimum—

"(A) the number of youths with significant disabilities who directly enter integrated employment opportunities paid at the greater of minimum wage or competitive wages with access to related employment and health benefits,

or a post-secondary educational or training program that is focused on leading to an integrated employment outcome, upon exiting the school system;

"(B) the wages and number of hours

- "(B) the wages and number of hours worked of youths per pay period;
- "(C) the impact of employment on any State and Federal benefits received;
- "(D) indicators on the types of settings in which youths benefitting from the State grant primarily reside;
- "(E) indicators of improved economic status and self-sufficiency;
- "(F) data on those youths with significant disabilities for whom a post-secondary or integrated employment outcome has not yet occurred, including information on why such outcome has not yet been attained, and additional information such as the number of months an individual has not had a post-secondary education or integrated employment outcome, and the progress made to date on efforts to ensure that an individual achieves a post-secondary

1	education or integrated employment outcome;
2	and
3	"(G) location and type of settings where
4	youths who are receiving services through the
5	grant are living;
6	"(5) a description of how the eligible entity will
7	disseminate information about the types of transi-
8	tion services and the impact of such services on the
9	lives of youths with significant disabilities who are
10	served by the project; and
11	"(6) a description of the approaches the eligible
12	entity intends to use to coordinate activities with rel-
13	evant service providers in the localities in which the
14	activities of the grant will be focused.
15	"(e) Authorized Activities.—An entity that re-
16	ceives a grant under this subsection shall use the funds
17	made available through the grant to carry out the fol-
18	lowing activities for youths with significant disabilities:
19	"(1) The development of innovative and effec-
20	tive practices through person-centered planning
21	processes for attaining integrated employment expe-
22	riences, including customized employment, supported
23	employment services, and employment experiences
24	after school, on weekends, and in the summer
25	months.

"(2) The development of objectives and activi-ties based upon the highest expectations of youths with significant disabilities and related to the fol-lowing areas: Academic and school-based paratory experiences, including access to the general education curriculum in the least re-strictive environment. "(B) Work and career readiness. "(C) Self-determination and leadership. "(D) Comprehensive community connec-tions. "(E) Life-long learning. "(F) Family involvement and engagement.

"(3) The development of appropriate and effective curricula and the deployment of professionals with expertise to provide training to school personnel, including transition coordinators, and other personnel connected to the implementation of the implementation plan of the grantee to enable such school personnel to develop skills needed to assist such youths in actualizing their ability to obtain and maintain integrated employment at the greater of minimum or competitive wages. Such training shall be focused on developing the skills in personnel nec-

1	essary to help such youths successfully identify and
2	complete desired objectives in the following areas:
3	"(A) Academic and school-based pre-
4	paratory experiences, including access to the
5	general education curriculum in the least re-
6	strictive environment.
7	"(B) Work and career readiness.
8	"(C) Youth development and leadership.
9	"(D) Comprehensive community connec-
10	tions.
11	"(E) Family involvement and engagement.
12	"(F) Integrated employment experiences,
13	including customized employment, supported
14	employment services, and employment experi-
15	ences after school, on weekends, and in the
16	summer months.
17	"(4) The provision of assistance to youths with
18	significant disabilities and their families with respect
19	to determining appropriate services under relevant
20	Federal and State programs, to include the fol-
21	lowing:
22	"(A) An informed decisionmaking process
23	leading to an integrated employment or post-
24	secondary education outcome and securing on-

going services required for sustaining the employment or post-secondary education outcome.

"(B) A benefits planning process in order to educate youths with significant disabilities regarding strategies for identifying, optimizing and managing available resources to support the youth.

"(C) A series of individualized economic advancement strategies to advance the optimal self-sufficiency and economic security of a youth with a significant disability with specific goals for asset development, including the use of favorable tax benefits, work incentives, matched savings plans, and financial education.

# "(f) Prohibited Activities.—

"(1) IN GENERAL.—Funds made available through a grant under subsection (a) may not be used for activities that result in youths with significant disabilities being placed in facility-based segregated services as an employment outcome or post-secondary outcome. In this paragraph, the term 'facility-based segregated services' means rehabilitation or employment services provided by segregated entities, such as sheltered workshops, day habilitation, enclaves, or any other similar settings.

"(2) Rule of construction.—Nothing in this subsection shall be construed to prohibit any youth with a significant disability from having access to the general education curriculum during the pursuit of transition services or post-secondary education outcomes.

## "(g) Employment Outcomes and Evaluation.—

- "(1) Outcomes.—An entity that receives a grant under this section shall collect data and report annually on, at a minimum, progress in achieving specific integrated employment outcomes outlined by the Assistant Secretary for Special Education and Rehabilitative Services. Such outcomes shall include the following:
  - "(A) The number of youths with significant disabilities who directly enter integrated employment or post-secondary education upon exiting the school system.
  - "(B) The types of positions and employment sectors the youths with significant disabilities are participating in, as defined by the Bureau of Labor Statistics of the Department of Labor.

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- 1 "(C) The wages of and number of hours 2 worked by youths with significant disabilities 3 monthly.
  - "(D) The impact of employment on any Federal and State benefits received.
  - "(E) Indicators of improved economic status and self-sufficiency.
  - "(F) Data on those youths with significant disabilities who have not yet entered post-secondary education or integrated employment, outlining the reasons that such youths have not yet entered post-secondary education or integrated employment as well as the progress made to date in the acquisition of skills, training, and development necessary to attain an integrated employment outcome.
  - "(2) CENTER.—There is established a National Coordination Center on Systems Change and Transformation in the Transition of Youths with Significant Disabilities into Adulthood (in this paragraph referred to as the 'Center') to coordinate personnel training and professional development in evidence-based best practices resulting in integrated employment or post-secondary education outcomes. The Center shall coordinate assistance with the state

- 1 grantees and their leadership teams and support 2 grantees in their systems change efforts through the 3 provision of training, professional development, tech-4 nical assistance, data collection, and research. 5 "(h) AUTHORIZATION OF APPROPRIATIONS.— "(1) IN GENERAL.—There are authorized to be 6 7 appropriated to carry out this section (other than subsection (g)(2)) \$50,000,000 for each of the fiscal 8 9 years 2012 through 2016.
- "(2) CENTER.—There are authorized to be appropriated to carry out subsection (g)(2) \$5,000,000 for each of the fiscal years 2012 through 2016.".
- 13 (b) CLERICAL AMENDMENT.—The table of contents 14 for the Rehabilitation Act of 1973 is amended by inserting 15 after the item relating to section 306 the following new 16 item:

"Sec. 307. Grants for transition of youths with significant disabilities to a dulthood.".

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