

115TH CONGRESS  
2D SESSION

# H. R. 5807

To amend the Controlled Substances Act to allow for more flexibility with respect to medication-assisted treatment for opioid use disorders and to amend the Public Health Service Act to protect the confidentiality of substance use disorder patient records.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 15, 2018

Mr. MULLIN (for himself and Mr. BLUMENAUER) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Controlled Substances Act to allow for more flexibility with respect to medication-assisted treatment for opioid use disorders and to amend the Public Health Service Act to protect the confidentiality of substance use disorder patient records.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Substance Use Dis-  
5 order Coordination, Access, Recovery Enhancement Act of  
6 2018” or the “‘SUD CARE Act’”.

1 **SEC. 2. ALLOWING FOR MORE FLEXIBILITY WITH RESPECT**  
2 **TO MEDICATION-ASSISTED TREATMENT FOR**  
3 **OPIOID USE DISORDERS.**

4 (a) CONFORMING APPLICABLE NUMBER.—Subclause  
5 (II) of section 303(g)(2)(B)(iii) of the Controlled Sub-  
6 stances Act (21 U.S.C. 823(g)(2)(B)(iii)) is amended to  
7 read as follows:

8 “(II) The applicable number is—

9 “(aa) 100 if, not sooner than 1 year after  
10 the date on which the practitioner submitted  
11 the initial notification, the practitioner submits  
12 a second notification to the Secretary of the  
13 need and intent of the practitioner to treat up  
14 to 100 patients;

15 “(bb) 100 if the practitioner holds addi-  
16 tional credentialing, as defined in section 8.2 of  
17 title 42, Code of Federal Regulations (or suc-  
18 cessor regulations); or

19 “(cc) 100 if the practitioner provides medi-  
20 cation-assisted treatment (MAT) using covered  
21 medications (as defined in section 8.2 of title  
22 42, Code of Federal Regulations (or successor  
23 regulations)) in a qualified practice setting (as  
24 described in section 8.615 of title 42, Code of  
25 Federal Regulations (or successor regula-  
26 tions)).”.

1 (b) EXTENDING THE TIME LIMITATION FOR NURSE  
2 PRACTITIONERS AND PHYSICIAN ASSISTANTS TO BE-  
3 COME QUALIFYING PRACTITIONERS.—Section  
4 303(g)(2)(G)(iii)(II) of the Controlled Substances Act (21  
5 U.S.C. 823(g)(2)(G)(iii)(II)) is amended by striking  
6 “2021” and inserting “2028”.

7 **SEC. 3. CONFIDENTIALITY AND DISCLOSURE OF RECORDS**  
8 **RELATING TO SUBSTANCE USE DISORDER.**

9 (a) CONFORMING CHANGES RELATING TO SUB-  
10 STANCE USE DISORDER.—Subsections (a) and (h) of sec-  
11 tion 543 of the Public Health Service Act (42 U.S.C.  
12 290dd–2) are each amended by striking “substance  
13 abuse” and inserting “substance use disorder”.

14 (b) DISCLOSURES TO COVERED ENTITIES CON-  
15 SISTENT WITH HIPAA.—Paragraph (2) of section 543(b)  
16 of the Public Health Service Act (42 U.S.C. 290dd–2(b))  
17 is amended by adding at the end the following:

18 “(D) To a covered entity or to a program  
19 or activity described in subsection (a), for the  
20 purposes of treatment, payment, and health  
21 care operations, so long as such disclosure is  
22 made in accordance with HIPAA privacy regu-  
23 lation. Any redisclosure of information so dis-  
24 closed may only be made in accordance with  
25 this section.”.

1 (c) DISCLOSURES OF DE-IDENTIFIED HEALTH IN-  
2 FORMATION TO PUBLIC HEALTH AUTHORITIES.—Para-  
3 graph (2) of section 543(b) of the Public Health Service  
4 Act (42 U.S.C. 290dd–2(b)), as amended by subsection  
5 (b), is further amended by adding at the end the following:

6 “(E) To a public health authority, so long  
7 as such content does not include any individ-  
8 ually identifiable health information and meets  
9 the standards established in section 164.514 of  
10 title 45, Code of Federal Regulations (or suc-  
11 cessor regulations) for creating de-identified in-  
12 formation.”.

13 (d) DEFINITIONS.—Subsection (b) of section 543 of  
14 the Public Health Service Act (42 U.S.C. 290dd–2) is  
15 amended by adding at the end the following:

16 “(3) DEFINITIONS.—For purposes of this sub-  
17 section:

18 “(A) COVERED ENTITY.—The term ‘cov-  
19 ered entity’ has the meaning given such term  
20 for purposes of HIPAA privacy regulation.

21 “(B) HEALTH CARE OPERATIONS.—The  
22 term ‘health care operations’ has the meaning  
23 given such term for purposes of HIPAA privacy  
24 regulation.

1           “(C) HIPAA PRIVACY REGULATION.—The  
2 term ‘HIPAA privacy regulation’ has the mean-  
3 ing given such term under section 1180(b)(3) of  
4 the Social Security Act.

5           “(D) INDIVIDUALLY IDENTIFIABLE  
6 HEALTH INFORMATION.—The term ‘individually  
7 identifiable health information’ has the meaning  
8 given such term for purposes of HIPAA privacy  
9 regulation.

10           “(E) PAYMENT.—The term ‘payment’ has  
11 the meaning given such term for purposes of  
12 HIPAA privacy regulation.

13           “(F) PUBLIC HEALTH AUTHORITY.—The  
14 term ‘public health authority’ has the meaning  
15 given such term for purposes of HIPAA privacy  
16 regulation.

17           “(G) TREATMENT.—The term ‘treatment’  
18 has the meaning given such term for purposes  
19 of HIPAA privacy regulation.”.

20           (e) USE OF RECORDS IN CRIMINAL, CIVIL, OR AD-  
21 MINISTRATIVE INVESTIGATIONS, ACTIONS, OR PRO-  
22 CEEDINGS.—Subsection (c) of section 543 of the Public  
23 Health Service Act (42 U.S.C. 290dd–2) is amended to  
24 read as follows:

1       “(c) USE OF RECORDS IN CRIMINAL, CIVIL, OR AD-  
2       MINISTRATIVE CONTEXTS.—Except as otherwise author-  
3       ized by a court order under subsection (b)(2)(C) or by the  
4       consent of the patient, a record referred to in subsection  
5       (a) may not—

6               “(1) be entered into evidence in any criminal  
7       prosecution or civil action before a Federal or State  
8       court;

9               “(2) form part of the record for decision or oth-  
10       erwise be taken into account in any proceeding be-  
11       fore a Federal agency;

12               “(3) be used by any Federal, State, or local  
13       agency for a law enforcement purpose or to conduct  
14       any law enforcement investigation of a patient; or

15               “(4) be used in any application for a warrant.”.

16       (f) PENALTIES.—Subsection (f) of section 543 of the  
17       Public Health Service Act (42 U.S.C. 290dd–2) is amend-  
18       ed to read as follows:

19               “(f) PENALTIES.—The provisions of section 1176 of  
20       the Social Security Act shall apply to a violation of this  
21       section to the extent and in the same manner as such pro-  
22       visions apply to a violation of part C of title XI of such  
23       Act. In applying the previous sentence—

24               “(1) the reference to ‘this subsection’ in sub-  
25       section (a)(2) of such section 1176 shall be treated

1 as a reference to ‘this subsection (including as ap-  
2 plied pursuant to section 543(f) of the Public Health  
3 Service Act)’; and

4 “(2) in subsection (b) of such section 1176—

5 “(A) each reference to ‘a penalty imposed  
6 under subsection (a)’ shall be treated as a ref-  
7 erence to ‘a penalty imposed under subsection  
8 (a) (including as applied pursuant to section  
9 543(f) of the Public Health Service Act)’; and

10 “(B) each reference to ‘no damages ob-  
11 tained under subsection (d)’ shall be treated as  
12 a reference to ‘no damages obtained under sub-  
13 section (d) (including as applied pursuant to  
14 section 543(f) of the Public Health Service  
15 Act)’.”.

16 (g) ANTIDISCRIMINATION.—Section 543 of the Public  
17 Health Service Act (42 U.S.C. 290dd–2) is amended by  
18 adding at the end the following:

19 “(i) ANTIDISCRIMINATION.—

20 “(1) IN GENERAL.—No entity shall discrimi-  
21 nate against an individual on the basis of informa-  
22 tion received by such entity pursuant to a disclosure  
23 made under subsection (b) in—

24 “(A) admission or treatment for health  
25 care;

1 “(B) hiring or terms of employment;

2 “(C) the sale or rental of housing; or

3 “(D) access to Federal, State, or local  
4 courts.

5 “(2) RECIPIENTS OF FEDERAL FUNDS.—No re-  
6 cipient of Federal funds shall discriminate against  
7 an individual on the basis of information received by  
8 such recipient pursuant to a disclosure made under  
9 subsection (b) in affording access to the services  
10 provided with such funds.”.

11 (h) NOTIFICATION IN CASE OF BREACH.—Section  
12 543 of the Public Health Service Act (42 U.S.C. 290dd-  
13 2), as amended by subsection (g), is further amended by  
14 adding at the end the following:

15 “(j) NOTIFICATION IN CASE OF BREACH.—

16 “(1) APPLICATION OF HITECH NOTIFICATION  
17 OF BREACH PROVISIONS.—The provisions of section  
18 13402 of the HITECH Act (42 U.S.C. 17932) shall  
19 apply to a program or activity described in sub-  
20 section (a), in case of a breach of records described  
21 in subsection (a), to the same extent and in the  
22 same manner as such provisions apply to a covered  
23 entity in the case of a breach of unsecured protected  
24 health information.



1           “(2) DEFINITIONS.—In this subsection, the  
2           terms ‘covered entity’ and ‘unsecured protected  
3           health information’ have the meanings given to such  
4           terms for purposes of such section 13402.”.

5           (i) SENSE OF CONGRESS.—It is the sense of the Con-  
6           gress that any person treating a patient through a pro-  
7           gram or activity with respect to which the confidentiality  
8           requirements of section 543 of the Public Health Service  
9           Act (42 U.S.C. 290dd–2) apply should access the applica-  
10          ble State-based prescription drug monitoring program as  
11          a precaution against substance use disorder.

12          (j) REGULATIONS.—The Secretary of Health and  
13          Human Services, in consultation with appropriate Federal  
14          agencies, shall make such revisions to regulations as may  
15          be necessary for implementing and enforcing the amend-  
16          ments made by this section, such that such amendments  
17          shall apply with respect to uses and disclosures of informa-  
18          tion occurring on or after the date that is 12 months after  
19          the date of enactment of this Act.

20          (k) DEVELOPMENT AND DISSEMINATION OF MODEL  
21          TRAINING PROGRAMS FOR SUBSTANCE USE DISORDER  
22          PATIENT RECORDS.—

23                 (1) INITIAL PROGRAMS AND MATERIALS.—Not  
24                 later than 1 year after the date of the enactment of  
25                 this Act, the Secretary of Health and Human Serv-

1 ices (referred to in this subsection as the “Sec-  
2 retary”), in consultation with appropriate experts,  
3 shall identify the following model programs and ma-  
4 terials (or if no such programs or materials exist,  
5 recognize private or public entities to develop and  
6 disseminate such programs and materials):

7 (A) Model programs and materials for  
8 training health care providers (including physi-  
9 cians, emergency medical personnel, psychia-  
10 trists, psychologists, counselors, therapists,  
11 nurse practitioners, physician assistants, behav-  
12 ioral health facilities and clinics, care managers,  
13 and hospitals, including individuals such as gen-  
14 eral counsels or regulatory compliance staff who  
15 are responsible for establishing provider privacy  
16 policies) concerning the permitted uses and dis-  
17 closures, consistent with the standards and reg-  
18 ulations governing the privacy and security of  
19 substance use disorder patient records promul-  
20 gated by the Secretary under section 543 of the  
21 Public Health Service Act (42 U.S.C. 290dd-  
22 2), as amended by this section, for the con-  
23 fidentiality of patient records.

24 (B) Model programs and materials for  
25 training patients and their families regarding

1           their rights to protect and obtain information  
2           under the standards and regulations described  
3           in subparagraph (A).

4           (2) REQUIREMENTS.—The model programs and  
5           materials described in subparagraphs (A) and (B) of  
6           paragraph (1) shall address circumstances under  
7           which disclosure of substance use disorder patient  
8           records is needed to—

9                   (A) facilitate communication between sub-  
10                  stance use disorder treatment providers and  
11                  other health care providers to promote and pro-  
12                  vide the best possible integrated care;

13                  (B) avoid inappropriate prescribing that  
14                  can lead to dangerous drug interactions, over-  
15                  dose, or relapse; and

16                  (C) notify and involve families and care-  
17                  givers when individuals experience an overdose.

18           (3) PERIODIC UPDATES.—The Secretary  
19           shall—

20                   (A) periodically review and update the  
21                  model programs and materials identified or de-  
22                  veloped under paragraph (1); and

23                   (B) disseminate such updated programs  
24                  and materials to the individuals described in  
25                  paragraph (1)(A).

1           (4) INPUT OF CERTAIN ENTITIES.—In identi-  
2           fying, reviewing, or updating the model programs  
3           and materials under this subsection, the Secretary  
4           shall solicit the input of relevant stakeholders.

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