

115TH CONGRESS  
2D SESSION

# H. R. 5806

To require the Secretary of Health and Human Services to issue guidance with respect to the expedited approval of certain drugs, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 15, 2018

Mr. BURGESS (for himself, Mr. BUCSHON, and Mr. GRIFFITH) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To require the Secretary of Health and Human Services to issue guidance with respect to the expedited approval of certain drugs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “21st Century Tools  
5 for Pain and Addiction Treatment Act”.

6 **SEC. 2. CLARIFYING FDA REGULATION OF NON-ADDICTIVE**  
7 **PAIN AND ADDICTION THERAPIES.**

8 (a) PUBLIC MEETINGS.—Not later than 1 year after  
9 the date of enactment of this Act, the Secretary of Health

1 and Human Services, acting through the Commissioner of  
2 Food and Drugs, shall hold not less than one public meet-  
3 ing to address the challenges and barriers of developing  
4 non-addictive medical products intended to treat pain or  
5 addiction, which may include—

6 (1) the application of novel clinical trial designs  
7 (consistent with section 3021 of the 21st Century  
8 Cures Act (Public Law 114–255)), use of real world  
9 evidence (consistent with section 505F of the Fed-  
10 eral Food, Drug, and Cosmetic Act (21 U.S.C.  
11 355g)), and use of patient experience data (con-  
12 sistent with section 569C of the Federal Food,  
13 Drug, and Cosmetic Act (21 U.S.C. 360bbb–8c)) for  
14 the development of non-addictive medical products  
15 intended to treat pain or addiction; and

16 (2) the application of eligibility criteria under  
17 sections 506 and 515B of the Federal Food, Drug,  
18 and Cosmetic Act (21 U.S.C. 356, 360e–3) for non-  
19 addictive medical products intended to treat pain or  
20 addiction.

21 (b) GUIDANCE.—Not later than one year after the  
22 public meetings are conducted under subsection (a) the  
23 Secretary shall issue one or more final guidance docu-  
24 ments, or update existing guidance documents, to help ad-  
25 dress challenges to developing non-addictive medical prod-

1 icts to treat pain or addiction. Such guidance documents  
2 shall include information regarding—

3 (1) how the Food and Drug Administration  
4 may apply sections 506 and 515B of the Federal  
5 Food, Drug, and Cosmetic Act (21 U.S.C. 356,  
6 360e–3) to non-addictive medical products intended  
7 to treat pain or addiction, including the cir-  
8 cumstances under which the Secretary—

9 (A) may apply the eligibility criteria under  
10 such sections 506 and 515B to non-opioid or  
11 non-addictive medical products intended to  
12 treat pain or addiction;

13 (B) considers the risk of addiction of con-  
14 trolled substances approved to treat pain when  
15 establishing unmet medical need; and

16 (C) considers pain, pain control, or pain  
17 management in assessing whether a disease or  
18 condition is a serious or life-threatening disease  
19 or condition; and

20 (2) the methods by which sponsors may evalu-  
21 ate acute and chronic pain, endpoints for non-addict-  
22 ive medical products intended to treat pain, the  
23 manner in which endpoints and evaluations of effi-  
24 cacy will be applied across and within review divi-  
25 sions, taking into consideration the etiology of the

1       underlying disease, and the manner in which spon-  
2       sors may use surrogate endpoints, intermediate  
3       endpoints, and real world evidence.

4       (c) **MEDICAL PRODUCT DEFINED.**—In this section,  
5       the term “medical product” means a drug (as defined in  
6       section 201(g)(1) of the Federal Food, Drug, and Cos-  
7       metic Act (21 U.S.C. 321(g)(1))), biological product (as  
8       defined in section 351(i) of the Public Health Service Act  
9       (42 U.S.C. 262(i))), or device (as defined in section  
10      201(h) of the Federal Food, Drug, and Cosmetic Act (21  
11      U.S.C. 321(h))).

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