117TH CONGRESS 2D SESSION

H.R.5502

AN ACT

- To require online marketplaces to verify certain information regarding high-volume third party sellers of consumer products on such online marketplaces and to disclose to consumers certain contact and other information regarding such high-volume third party sellers.
 - 1 Be it enacted by the Senate and House of Representa-
 - ${\it 2\ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled},$

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Integrity, Notification,
3	and Fairness in Online Retail Marketplaces for Con-
4	sumers Act" or the "INFORM Consumers Act".
5	SEC. 2. COLLECTION, VERIFICATION, AND DISCLOSURE OF
6	INFORMATION BY ONLINE MARKETPLACES
7	TO INFORM CONSUMERS.
8	(a) Collection and Verification of Informa-
9	TION.—
10	(1) Collection.—
11	(A) In general.—An online marketplace
12	shall require any high-volume third party seller
13	on such online marketplace's platform to pro-
14	vide, not later than 10 days after qualifying as
15	a high-volume third party seller on the plat-
16	form, the following information to the online
17	marketplace:
18	(i) Bank account.—
19	(I) In General.—A bank ac-
20	count number, or, if such seller does
21	not have a bank account, the name of
22	the payee for payments issued by the
23	online marketplace to such seller.
24	(II) Provision of Informa-
25	TION.—The bank account or payee in-
26	formation required under subclause

1	(I) may be provided by the seller in
2	the following ways:
3	(aa) To the online market-
4	place.
5	(bb) To a payment processor
6	or other third party contracted
7	by the online marketplace to
8	maintain such information, pro-
9	vided that the online marketplace
10	ensures that it can obtain such
11	information within 3 business
12	days from such payment proc-
13	essor or other third party.
14	(ii) Contact information.—Contact
15	information for such seller as follows:
16	(I) With respect to a high-volume
17	third party seller that is an individual,
18	the individual's name.
19	(II) With respect to a high-vol-
20	ume third party seller that is not an
21	individual, one of the following forms
22	of contact information:
23	(aa) A copy of a valid gov-
24	ernment-issued identification for
25	an individual acting on behalf of

1	such seller that includes the indi-
2	vidual's name.
3	(bb) A copy of a valid gov-
4	ernment-issued record or tax doc-
5	ument that includes the business
6	name and physical address of
7	such seller.
8	(iii) Tax id.—A business tax identi-
9	fication number, or, if such seller does not
10	have a business tax identification number,
11	a taxpayer identification number.
12	(iv) Working email and phone
13	NUMBER.—A current working email ad-
14	dress and phone number for such seller.
15	(B) Notification of Change; annual
16	CERTIFICATION.—An online marketplace
17	shall—
18	(i) periodically, but not less than an-
19	nually, notify any high-volume third party
20	seller on such online marketplace's plat-
21	form of the requirement to keep any infor-
22	mation collected under subparagraph (A)
23	current; and
24	(ii) require any high-volume third
25	party seller on such online marketplace's

1	platform to, not later than 10 days after
2	receiving the notice under clause (i), elec-
3	tronically certify that—
4	(I) the seller has provided any
5	changes to such information to the
6	online marketplace, if any such
7	changes have occurred; or
8	(II) there have been no changes
9	to such seller's information.
10	(C) Suspension.—In the event that a
11	high-volume third party seller does not provide
12	the information or certification required under
13	this paragraph, the online marketplace shall,
14	after providing the seller with written or elec-
15	tronic notice and an opportunity to provide
16	such information or certification not later than
17	10 days after the issuance of such notice, sus-
18	pend any future sales activity of such seller
19	until such seller provides such information or
20	certification.
21	(2) Verification.—
22	(A) In general.—An online marketplace
23	shall—

1	(i) verify the information collected
2	under paragraph (1)(A) not later than 10
3	days after such collection; and
4	(ii) verify any change to such informa-
5	tion not later than 10 days after being no-
6	tified of such change by a high-volume
7	third party seller under paragraph (1)(B).
8	(B) Presumption of Verification.—In
9	the case of a high-volume third party seller that
10	provides a copy of a valid government-issued
11	tax document, any information contained in
12	such document shall be presumed to be verified
13	as of the date of issuance of such document.
14	(3) Data use limitation.—Data collected
15	solely to comply with the requirements of this sec-
16	tion may not be used for any other purpose unless
17	required by law.
18	(4) Data security requirement.—An online
19	marketplace shall implement and maintain reason-
20	able security procedures and practices, including ad-
21	ministrative, physical, and technical safeguards, ap-
22	propriate to the nature of the data and the purposes
23	for which the data will be used, to protect the data

collected to comply with the requirements of this

1	section from unauthorized use, disclosure, access, de-
2	struction, or modification.
3	(b) Disclosure Required.—
4	(1) REQUIREMENT.—
5	(A) In general.—An online marketplace
6	shall—
7	(i) require any high-volume third
8	party seller with an aggregate total of
9	\$20,000 or more in annual gross revenues
10	on such online marketplace, and that uses
11	such online marketplace's platform, to pro-
12	vide the information described in subpara-
13	graph (B) to the online marketplace; and
14	(ii) disclose the information described
15	in subparagraph (B) to consumers in a
16	clear and conspicuous manner—
17	(I) on the product listing page
18	(including via hyperlink); or
19	(II) in the order confirmation
20	message or other document or com-
21	munication made to the consumer
22	after the purchase is finalized and in
23	the consumer's account transaction
24	history.

1	(B) Information described.—The in-
2	formation described in this subparagraph is the
3	following:
4	(i) Subject to paragraph (2), the iden-
5	tity of the high-volume third party seller,
6	including—
7	(I) the full name of the seller,
8	which may include the seller name or
9	seller's company name, or the name
10	by which the seller or company oper-
11	ates on the online marketplace;
12	(II) the physical address of the
13	seller; and
14	(III) contact information for the
15	seller, to allow for the direct,
16	unhindered communication with high-
17	volume third party sellers by users of
18	the online marketplace, including—
19	(aa) a current working
20	phone number;
21	(bb) a current working email
22	address; or
23	(ce) other means of direct
24	electronic messaging (which may
25	be provided to such seller by the

	· ·
1	online marketplace), provided
2	that the requirements of this
3	item shall not prevent an online
4	marketplace from monitoring
5	communications between high-
6	volume third party sellers and
7	users of the online marketplace
8	for fraud, abuse, or spam.
9	(ii) Whether the high-volume third
10	party seller used a different seller to sup-

(ii) Whether the high-volume third party seller used a different seller to supply the consumer product to the consumer upon purchase, and, upon the request of an authenticated purchaser, the information described in clause (i) relating to any such seller that supplied the consumer product to the purchaser, if such seller is different than the high-volume third party seller listed on the product listing prior to purchase.

(2) Exception.—

(A) IN GENERAL.—Subject to subparagraph (B), upon the request of a high-volume third party seller, an online marketplace may provide for partial disclosure of the identity in-

1	formation required under paragraph (1)(B)(i)
2	in the following situations:
3	(i) If such seller certifies to the online
4	marketplace that the seller does not have
5	a business address and only has a residen-
6	tial street address, or has a combined busi-
7	ness and residential address, the online
8	marketplace may—
9	(I) disclose only the country and,
10	if applicable, the State in which such
11	seller resides; and
12	(II) inform consumers that there
13	is no business address available for
14	the seller and that consumer inquiries
15	should be submitted to the seller by
16	phone, email, or other means of elec-
17	tronic messaging provided to such
18	seller by the online marketplace.
19	(ii) If such seller certifies to the online
20	marketplace that the seller is a business
21	that has a physical address for product re-
22	turns, the online marketplace may disclose
23	the seller's physical address for product re-
24	turns.

(iii) If such seller certifies to the online marketplace that the seller does not
have a phone number other than a personal phone number, the online marketplace shall inform consumers that there is
no phone number available for the seller
and that consumer inquiries should be submitted to the seller's email address or
other means of electronic messaging provided to such seller by the online marketplace.

(B) Limitation on exception.—If an online marketplace becomes aware that a high-volume third party seller has made a false representation to the online marketplace in order to justify the provision of a partial disclosure under subparagraph (A) or that a high-volume third party seller who has requested and received a provision for a partial disclosure under subparagraph (A) has not provided responsive answers within a reasonable time frame to consumer inquiries submitted to the seller by phone, email, or other means of electronic messaging provided to such seller by the online marketplace, the online marketplace shall, after

- providing the seller with written or electronic notice and an opportunity to respond not later than 10 days after the issuance of such notice, suspend any future sales activity of such seller unless such seller consents to the disclosure of the identity information required under paragraph (1)(B)(i).
 - (3) Reporting Mechanism.—An online marketplace shall disclose to consumers in a clear and conspicuous manner on the product listing of any high-volume third party seller a reporting mechanism that allows for electronic and telephonic reporting of suspicious marketplace activity to the online marketplace.
 - (4) COMPLIANCE.—If a high-volume third party seller does not comply with the requirements to provide and disclose information under this subsection, the online marketplace shall, after providing the seller with written or electronic notice and an opportunity to provide or disclose such information not later than 10 days after the issuance of such notice, suspend any future sales activity of such seller until the seller complies with such requirements.
- 24 (c) Enforcement by Federal Trade Commis-

25 SION.—

1 (1) Unfair and deceptive acts or practices.—A violation of subsection (a) or (b) by an online marketplace shall be treated as a violation of a rule defining an unfair or deceptive act or practice prescribed under section 18(a)(1)(B) of the Federal Trade Commission Act (15 U.S.C. 57a(a)(1)(B)).

(2) Powers of the commission.—

- (A) IN GENERAL.—The Commission shall enforce subsections (a) and (b) in the same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable terms and provisions of the Federal Trade Commission Act (15 U.S.C. 41 et seq.) were incorporated into and made a part of this section.
- (B) Privileges and immunities.—Any person that violates subsection (a) or (b) shall be subject to the penalties, and entitled to the privileges and immunities, provided in the Federal Trade Commission Act (15 U.S.C. 41 et seq.).
- (3) REGULATIONS.—The Commission may promulgate regulations under section 553 of title 5, United States Code, with respect to the collection, verification, or disclosure of information under this

1	section, provided that such regulations are limited to
2	what is necessary to collect, verify, and disclose such
3	information.
4	(4) Authority Preserved.—Nothing in this
5	section shall be construed to limit the authority of
6	the Commission under any other provision of law.
7	(d) Enforcement by State Attorneys Gen-
8	ERAL.—
9	(1) In general.—If the attorney general of a
10	State has reason to believe that any online market-
11	place has violated or is violating this section or a
12	regulation promulgated under this section that af-
13	fects one or more residents of that State, the attor-
14	ney general of the State may bring a civil action in
15	any appropriate district court of the United States,
16	to—
17	(A) enjoin further such violation by the de-
18	fendant;
19	(B) enforce compliance with this section or
20	such regulation;
21	(C) obtain civil penalties in the amount
22	provided for under subsection (c);
23	(D) obtain other remedies permitted under
24	State law: and

1	(E) obtain damages, restitution, or other
2	compensation on behalf of residents of the
3	State.
4	(2) Notice.—The attorney general of a State
5	shall provide prior written notice of any action under
6	paragraph (1) to the Commission and provide the
7	Commission with a copy of the complaint in the ac-
8	tion, except in any case in which such prior notice
9	is not feasible, in which case the attorney general
10	shall serve such notice immediately upon instituting
11	such action.
12	(3) Intervention by the commission.—
13	Upon receiving notice under paragraph (2), the
14	Commission shall have the right—
15	(A) to intervene in the action;
16	(B) upon so intervening, to be heard on all
17	matters arising therein; and
18	(C) to file petitions for appeal.
19	(4) Limitation on state action while fed-
20	ERAL ACTION IS PENDING.—If the Commission has
21	instituted a civil action for violation of this section
22	or a regulation promulgated under this section, no
23	State attorney general, or official or agency of a
24	State, may bring a separate action under paragraph
25	(1) during the pendency of that action against any

- defendant named in the complaint of the Commission for any violation of this section or a regulation promulgated under this section that is alleged in the complaint. A State attorney general, or official or agency of a State, may join a civil action for a violation of this section or regulation promulgated under this section filed by the Commission.
 - (5) Rule of construction.—For purposes of bringing a civil action under paragraph (1), nothing in this section shall be construed to prevent the chief law enforcement officer, or official or agency of a State, from exercising the powers conferred on such chief law enforcement officer, or official or agency of a State, by the laws of the State to conduct investigations, administer oaths or affirmations, or compel the attendance of witnesses or the production of documentary and other evidence.

(6) ACTIONS BY OTHER STATE OFFICIALS.—

(A) IN GENERAL.—In addition to civil actions brought by attorneys general under paragraph (1), any other officer of a State who is authorized by the State to do so, except for any private person on behalf of the State attorney general, may bring a civil action under paragraph (1), subject to the same requirements

- and limitations that apply under this subsection
 to civil actions brought by attorneys general.
- 3 (B) SAVINGS PROVISION.—Nothing in this
 4 subsection may be construed to prohibit an au5 thorized official of a State from initiating or
 6 continuing any proceeding in a court of the
 7 State for a violation of any civil or criminal law
 8 of the State.
- 9 (e) SEVERABILITY.—If any provision of this section,
 10 or the application thereof to any person or circumstance,
 11 is held invalid, the remainder of this section and the appli12 cation of such provision to other persons not similarly situ13 ated or to other circumstances shall not be affected by
 14 the invalidation.
 - (f) Definitions.—In this section:
- (1) COMMISSION.—The term "Commission"
 means the Federal Trade Commission.
- 18 (2) Consumer product.—The term "con19 sumer product" has the meaning given such term in
 20 section 101 of the Magnuson-Moss Warranty—Fed21 eral Trade Commission Improvement Act (15 U.S.C.
 22 2301) and section 700.1 of title 16, Code of Federal
 23 Regulations.
- 24 (3) High-volume third party seller.—

- (A) IN GENERAL.—The term "high-volume third party seller" means a participant on an online marketplace's platform who is a third party seller and, in any continuous 12-month period during the previous 24 months, has en-tered into 200 or more discrete sales or trans-actions of new or unused consumer products and an aggregate total of \$5,000 or more in gross revenues.
 - (B) CLARIFICATION.—For purposes of calculating the number of discrete sales or transactions or the aggregate gross revenues under subparagraph (A), an online marketplace shall only be required to count sales or transactions made through the online marketplace and for which payment was processed by the online marketplace, either directly or through its payment processor.
 - (4) Online Marketplace.—The term "online marketplace" means any person or entity that operates a consumer-directed electronically based or accessed platform that—
 - (A) includes features that allow for, facilitate, or enable third party sellers to engage in the sale, purchase, payment, storage, shipping,

1	or delivery of a consumer product in the United
2	States;
3	(B) is used by one or more third party sell-
4	ers for such purposes; and
5	(C) has a contractual or similar relation-
6	ship with consumers governing their use of the
7	platform to purchase consumer products.
8	(5) Seller.—The term "seller" means a per-
9	son who sells, offers to sell, or contracts to sell a
10	consumer product through an online marketplace's
11	platform.
12	(6) Third party seller.—
13	(A) IN GENERAL.—The term "third party
14	seller" means any seller, independent of an on-
15	line marketplace, who sells, offers to sell, or
16	contracts to sell a consumer product in the
17	United States through such online market-
18	place's platform.
19	(B) Exclusions.—The term "third party
20	seller" does not include, with respect to an on-
21	line marketplace—
22	(i) a seller who operates the online
23	marketplace's platform; or
24	(ii) a business entity that has—

1	(I) made available to the general
2	public the entity's name, business ad-
3	dress, and working contact informa-
4	tion;
5	(II) an ongoing contractual rela-
6	tionship with the online marketplace
7	to provide the online marketplace with
8	the manufacture, distribution, whole-
9	saling, or fulfillment of shipments of
10	consumer products; and
11	(III) provided to the online mar-
12	ketplace identifying information, as
13	described in subsection (a), that has
14	been verified in accordance with that
15	subsection.
16	(7) Verify.—The term "verify" means to con-
17	firm information provided to an online marketplace
18	pursuant to this section, which may include the use
19	of one or more methods that enable the online mar-
20	ketplace to reliably determine that any information
21	and documents provided are valid, corresponding to
22	the seller or an individual acting on the seller's be-
23	half, not misappropriated, and not falsified.
24	(g) Relationship to State Laws.—No State of
25	political subdivision of a State, or territory of the United

- 1 States, may establish or continue in effect any law, regula-
- 2 tion, rule, requirement, or standard that conflicts with the
- 3 requirements of this section.
- 4 (h) Effective Date.—This section shall take effect
- 5 180 days after the date of the enactment of this Act.

Passed the House of Representatives November 17, 2022.

Attest:

Clerk.

117th CONGRESS H. R. 5502

AN ACT

To require online marketplaces to verify certain information regarding high-volume third party sellers of consumer products on such online market-places and to disclose to consumers certain contact and other information regarding such high-volume third party sellers.