

111TH CONGRESS  
2D SESSION

# H. R. 5241

To establish an independent, nonpartisan commission to investigate the causes and impact of, and evaluate and improve the response to, the explosion, fire, and loss of life on and sinking of the Mobile Drilling Unit Deepwater Horizon and the resulting uncontrolled release of crude oil into the Gulf of Mexico, and to ensure that a similar disaster is not repeated.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 6, 2010

Mrs. CAPPS (for herself, Mr. MARKEY of Massachusetts, Ms. CASTOR of Florida, Mr. PRICE of North Carolina, Mr. FARR, Ms. MATSUI, Ms. MCCOLLUM, Ms. HIRONO, Mr. SHERMAN, Mr. HASTINGS of Florida, Ms. LEE of California, Mr. MOORE of Kansas, Ms. SPEIER, Mr. BRALEY of Iowa, and Ms. ZOE LOFGREN of California) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish an independent, nonpartisan commission to investigate the causes and impact of, and evaluate and improve the response to, the explosion, fire, and loss of life on and sinking of the Mobile Drilling Unit Deepwater Horizon and the resulting uncontrolled release of crude oil into the Gulf of Mexico, and to ensure that a similar disaster is not repeated.



1 ing pollution, including the uncontrolled release of  
2 crude oil into the Gulf of Mexico.

3 **SEC. 3. ESTABLISHMENT AND DUTIES OF BP DEEPWATER**  
4 **HORIZON DISASTER INQUIRY COMMISSION.**

5 (a) ESTABLISHMENT.—There is hereby established  
6 an independent, nonpartisan commission within the execu-  
7 tive branch, to be known as the BP Deepwater Horizon  
8 Disaster Inquiry Commission.

9 (b) DUTIES.—

10 (1) INVESTIGATION OF CAUSES.—The Commis-  
11 sion shall conduct an investigation of the causes of  
12 the oil disaster, including an investigation of the fol-  
13 lowing:

14 (A) The performance of BP Exploration  
15 and Production, Inc., Transocean, Ltd., and  
16 other entities affiliated with the Mobile Drilling  
17 Unit Deepwater Horizon.

18 (B) The compliance of such entities with  
19 Federal, State, and local laws and regulations,  
20 and their conformance with their own practices  
21 and industry practices.

22 (C) The performance of Federal, State,  
23 and local agencies responsible for oversight, in-  
24 spection, and enforcement.

1           (D) The compliance of such agencies with  
2           Federal, State, and local laws and regulations  
3           governing their actions.

4           (2) EVALUATION OF IMPACT.—The Commission  
5           shall evaluate the current and future impact of the  
6           oil disaster on the environment, economy, and public  
7           health.

8           (3) EVALUATION OF RESPONSE.—The Commis-  
9           sion shall evaluate the adequacy of the response to  
10          the oil disaster, including an evaluation of the fol-  
11          lowing:

12           (A) The response by BP Exploration and  
13           Production, Inc., Transocean, Ltd., and other  
14           entities affiliated with the Mobile Drilling Unit  
15           Deepwater Horizon.

16           (B) The compliance of such entities with  
17           Federal, State, and local laws and regulations,  
18           and their conformance with their own practices  
19           and industry practices for responding to such a  
20           disaster.

21           (C) The response by Federal, State, and  
22           local agencies.

23           (D) The compliance of such agencies with  
24           Federal, State, and local laws and regulations  
25           governing their response.

1           (E) The accuracy and availability to the  
2 public of information about the oil disaster  
3 from—

4           (i) BP Exploration and Production,  
5 Inc., Transocean, Ltd., and other entities  
6 affiliated with the Mobile Drilling Unit  
7 Deepwater Horizon; and

8           (ii) Federal, State, and local agencies.

9           (F) How the response to the oil disaster is  
10 affected by conditions in the marine and atmos-  
11 pheric environment (including sea state, tides,  
12 currents, wind speed and direction, and absence  
13 of sea ice).

14           (G) How the response to the oil disaster  
15 affects the marine and atmospheric environ-  
16 ment (including with respect to marine life and  
17 fisheries), and the accuracy and availability to  
18 the public of information about the effects of  
19 the response.

20           (4) DEVELOPMENT OF RECOMMENDATIONS.—

21           The Commission shall develop recommendations—

22           (A) to improve the response to the oil dis-  
23 aster, including through modification of pro-  
24 posed plans to mitigate and monitor the impact  
25 of the oil disaster; and

1 (B) to minimize the risk and mitigate the  
2 impact of future such disasters, including  
3 through—

4 (i) changes to Federal law and regula-  
5 tions, including laws and regulations for  
6 public health and safety, conservation, and  
7 resource management and other laws and  
8 regulations for preventing and mitigating  
9 the impact of such disasters; and

10 (ii) improvements in industry prac-  
11 tices.

12 (5) EVALUATION OF IMPLICATIONS FOR OFF-  
13 SHORE OIL AND GAS ACTIVITIES.—The Commission  
14 shall evaluate the implications of the oil disaster,  
15 and any risk of other such disasters, for current and  
16 future offshore oil and gas activities by the United  
17 States.

18 (c) REVIEW OF INFORMATION BY COMMISSION.—In  
19 carrying out the duties assigned by subsection (b), the  
20 Commission shall comply with the following requirements:

21 (1) REVIEW OF INFORMATION.—The Commis-  
22 sion shall review and (as applicable) qualitatively  
23 and quantitatively analyze the following information,  
24 subject to its availability:

1 (A) The report submitted pursuant to the  
2 Joint Investigation convened in paragraph (3)  
3 of the Joint Department of the Interior and  
4 Department of Homeland Security Convening  
5 Order dated April 27, 2010.

6 (B) Other Federal, State and local govern-  
7 mental evaluations of the oil disaster.

8 (C) Data and evidence from oversight, in-  
9 spection, and enforcement activities, including  
10 monitoring activities.

11 (D) All other information determined by  
12 the Commission to be of value in carrying out  
13 its duties.

14 (2) EVALUATION OF AVAILABILITY AND ACCU-  
15 RACY OF INFORMATION.—The Commission shall  
16 evaluate the availability and accuracy of baseline  
17 data against which the impact of the oil disaster  
18 may be measured.

19 **SEC. 4. COMPOSITION OF COMMISSION.**

20 (a) COMPOSITION OF COMMISSION.—Not later than  
21 30 days after the date of the enactment of this Act, the  
22 President shall appoint 15 members to the Commission,  
23 including each of the following individuals:

24 (1) One individual from each list submitted  
25 pursuant to subsection (c).

1           (2) The Governor of a Gulf State, or the Gov-  
2           ernor's designee.

3           (3) The Governor of a Coastal State other than  
4           a Gulf State, or the Governor's designee.

5           (4) One individual from a Gulf State who has  
6           been affected by the oil disaster.

7           (b) **ADDITIONAL REQUIREMENTS FOR COMPOSI-**  
8 **TION.**—The membership of the Commission shall include  
9 individuals with natural resources and environmental ex-  
10 pertise, legal and investigative expertise, and expertise in  
11 oil and gas activities, spill response, and any other area  
12 determined by the President to be of value to the Commis-  
13 sion in carrying out its duties. To the extent practicable,  
14 the President shall seek diversity in the membership of  
15 the Commission.

16          (c) **RECOMMENDATIONS FOR APPOINTMENT.**—The  
17 following individuals shall submit to the President a list  
18 of candidates for membership in the Commission:

19           (1) The majority leader of the Senate.

20           (2) The minority leader of the Senate.

21           (3) The Speaker of the House of Representa-  
22           tives.

23           (4) The minority leader of the House of Rep-  
24           resentatives.



1 (d) PROHIBITION ON APPOINTMENT OF CERTAIN IN-  
2 DIVIDUALS.—

3 (1) IN GENERAL.—Not more than two members  
4 of the Commission may be either of the following:

5 (A) An officer or employee of the Federal  
6 government.

7 (B) An individual who has ever had, or has  
8 pending, a contractual relationship with the  
9 Minerals Management Service.

10 (2) CONFLICTS OF INTEREST.—No member of  
11 the Commission shall have ever had a relationship  
12 with the Department of the Interior or the Depart-  
13 ment of Homeland Security that the President de-  
14 termines to constitute a conflict of interest.

15 (e) CHAIRMAN AND VICE CHAIRMAN.—The President  
16 shall designate the Chair and Vice Chair of the Commis-  
17 sion from among its members.

18 (f) VACANCIES.—Any vacancy in the Commission  
19 shall not affect its powers, but shall be filled in the same  
20 manner in which the original appointment was made.

21 **SEC. 5. MEETINGS AND HEARINGS.**

22 (a) MEETING DATES.—

23 (1) INITIAL MEETING.—The Commission shall  
24 hold its initial meeting not later than 60 days after  
25 the date of the enactment of this Act.

1           (2) SUBSEQUENT MEETINGS.—The Commission  
2 shall hold subsequent meetings upon the call of the  
3 Chair or a majority of its members.

4           (b) PUBLIC MEETINGS AND HEARINGS.—

5           (1) REQUIREMENT.—The Commission shall  
6 hold at least—

7           (A) two public meetings or hearings in an  
8 area of the Gulf Coast affected by the oil dis-  
9 aster; and

10           (B) one public meeting or hearing in an  
11 area under consideration for future offshore oil  
12 and gas activities.

13           (2) CONFIDENTIALITY.—Public meetings and  
14 hearings of the Commission shall be conducted in a  
15 manner consistent with the requirements of all stat-  
16 utes, regulations, and Executive orders with respect  
17 to confidentiality of information.

18           (c) QUORUM.—Eight members of the Commission  
19 shall constitute a quorum.

20 **SEC. 6. POWERS OF COMMISSION.**

21           (a) HEARINGS AND EVIDENCE.—For the purpose of  
22 carrying out this Act, the Commission or (if authorized  
23 by the Commission) any subcommittee or member of the  
24 Commission may—

1 (1) hold hearings, take testimony, receive evi-  
2 dence, and administer oaths; and

3 (2) subject to subsection (b), require the at-  
4 tendance and testimony of witnesses and the produc-  
5 tion of books, records, correspondence, memoranda,  
6 papers, and other documents.

7 (b) SUBPOENAS.—

8 (1) ISSUANCE.—

9 (A) IN GENERAL.—A subpoena may be  
10 issued under this subsection only—

11 (i) by agreement of the Chairman and  
12 the Vice Chairman; or

13 (ii) by the affirmative vote of eight  
14 members of the Commission.

15 (B) SIGNATURE.—Subject to subparagraph  
16 (A), subpoenas issued under this subsection  
17 may be issued under the signature of the Chair-  
18 man or any member designated by a majority  
19 of the Commission, and may be served by any  
20 person designated by the Chairman or a mem-  
21 ber designated by a majority of the Commis-  
22 sion.

23 (2) ENFORCEMENT.—

24 (A) IN GENERAL.—In the case of contu-  
25 macy or failure to obey a subpoena issued

1 under paragraph (1), the United States district  
2 court for the judicial district in which the sub-  
3 poenaed person resides, is served, or may be  
4 found, or where the subpoena is returnable,  
5 may issue an order requiring such person to ap-  
6 pear at any designated place to testify or to  
7 produce documentary or other evidence. Any  
8 failure to obey the order of the court may be  
9 punished by the court as a contempt of that  
10 court.

11 (B) ADDITIONAL ENFORCEMENT.—In the  
12 case of a failure of a witness to comply with a  
13 subpoena or to testify when summoned under  
14 authority of this section, the Commission may,  
15 by majority vote, certify a statement of fact  
16 constituting such failure to the appropriate  
17 United States attorney, who may bring the  
18 matter before a grand jury for its action, under  
19 the same statutory authority and procedures as  
20 if the United States attorney had received a  
21 certification under sections 102 through 104 of  
22 the Revised Statutes of the United States (2  
23 U.S.C. 192 et seq.).

24 (c) CONTRACTING.—The Commission may, to such  
25 extent and in such amounts as are provided in appropria-

1 tion Acts, enter into contracts to enable the Commission  
2 to discharge its duties under this Act.

3 (d) INFORMATION FROM FEDERAL AGENCIES.—

4 (1) IN GENERAL.—The Commission may secure  
5 directly from any executive department, bureau,  
6 agency, board, commission, office, independent es-  
7 tablishment, or instrumentality of the Government,  
8 information, suggestions, estimates, and statistics  
9 for the purposes of this Act. Each department, bu-  
10 reau, agency, board, commission, office, independent  
11 establishment, or instrumentality shall, to the extent  
12 authorized by law, furnish such information, sugges-  
13 tions, estimates, and statistics directly to the Com-  
14 mission, upon request made by the Chairman, the  
15 chairman of any subcommittee created by a majority  
16 of the Commission, or any member designated by a  
17 majority of the Commission.

18 (2) RECEIPT, HANDLING, STORAGE, AND DIS-  
19 SEMINATION.—Information shall be received, han-  
20 dled, stored, and disseminated by members of the  
21 Commission and its staff consistent with all applica-  
22 ble statutes, regulations, and Executive orders.

23 (e) ASSISTANCE FROM FEDERAL AGENCIES.—

24 (1) GENERAL SERVICES ADMINISTRATION.—  
25 The Administrator of General Services shall provide

1 to the Commission on a reimbursable basis adminis-  
2 trative support and other services necessary to the  
3 performance of the Commission's tasks.

4 (2) OTHER DEPARTMENTS AND AGENCIES.—In  
5 addition to the assistance prescribed in paragraph  
6 (1), departments and agencies of the United States  
7 shall provide to the Commission such funds, facili-  
8 ties, staff, and other support services as necessary  
9 and authorized by law.

10 (f) POSTAL SERVICES.—The Commission may use  
11 the United States mails in the same manner and under  
12 the same conditions as departments and agencies of the  
13 United States.

14 **SEC. 7. STAFF OF COMMISSION.**

15 (a) IN GENERAL.—

16 (1) APPOINTMENT AND COMPENSATION.—The  
17 Chairman, in consultation with the Vice Chairman,  
18 and in accordance with rules agreed upon by the  
19 Commission, may appoint and fix the compensation  
20 of an executive director and such other personnel as  
21 may be necessary to enable the Commission to carry  
22 out its duties, without regard to the provisions of  
23 title 5, United States Code, governing appointments  
24 in the competitive service, and without regard to the  
25 provisions of chapter 51 and subchapter III of chap-

1 ter 53 of such title relating to classification and  
2 General Schedule pay rates, except that no rate of  
3 pay fixed under this paragraph may exceed the  
4 equivalent of that payable for a position at level V  
5 of the Executive Schedule under section 5316 of title  
6 5, United States Code. Employees of the Depart-  
7 ment of the Interior and the Department of Home-  
8 land Security shall not be appointed to the staff of  
9 the Commission.

10 (2) PERSONNEL AS FEDERAL EMPLOYEES.—

11 (A) IN GENERAL.—The executive director  
12 and any personnel of the Commission shall be  
13 considered employees under section 2105 of  
14 title 5, United States Code, for purposes of  
15 chapters 63, 81, 83, 84, 85, 87, 89, and 90 of  
16 that title.

17 (B) MEMBERS OF COMMISSION.—Subpara-  
18 graph (A) does not apply to members of the  
19 Commission.

20 (b) DETAILEES.—Any Federal employee, including  
21 an employee of the Coast Guard, the Department of the  
22 Interior, the National Oceanic and Atmospheric Adminis-  
23 tration, and the Environmental Protection Agency, but  
24 not an employee of the Minerals Management Service,  
25 may be detailed to the Commission without reimbursement

1 from the Commission, and such detailee shall retain the  
2 rights, status, and privileges of his or her regular employ-  
3 ment without interruption.

4 (c) CONSULTANT SERVICES.—The Commission may  
5 procure the services of an expert or consultant in accord-  
6 ance with section 3109 of title 5, United States Code, at  
7 a rate that shall not exceed the equivalent of that payable  
8 for a position at level IV of the Executive Schedule under  
9 section 5315 of title 5, United States Code.

10 **SEC. 8. COMPENSATION AND TRAVEL EXPENSES.**

11 (a) COMPENSATION.—Each member of the Commis-  
12 sion may be compensated, for each day during which the  
13 member is engaged in the actual performance of the duties  
14 of the Commission, at a rate that shall not exceed the  
15 equivalent of that payable for a position at level IV of the  
16 Executive Schedule under section 5315 of title 5, United  
17 States Code.

18 (b) TRAVEL EXPENSES.—While away from their  
19 homes or regular places of business in the performance  
20 of services for the Commission, members of the Commis-  
21 sion shall be allowed travel expenses, including per diem  
22 in lieu of subsistence, in the same manner as persons em-  
23 ployed intermittently in the Government service are al-  
24 lowed expenses under section 5703(b) of title 5, United  
25 States Code.



1 **SEC. 9. SECURITY CLEARANCES FOR COMMISSION MEM-**  
2 **BERS AND STAFF.**

3 The appropriate Federal agencies or departments  
4 shall cooperate with the Commission in expeditiously pro-  
5 viding to the Commission members and staff appropriate  
6 security clearances to the extent possible pursuant to ex-  
7 isting procedures and requirements. No person shall be  
8 provided access to classified information under this Act  
9 without the appropriate security clearances.

10 **SEC. 10. REPORTING AND TERMINATION OF COMMISSION.**

11 (a) **REPORTS.**—The Commission shall submit to the  
12 President and Congress, and make concurrently available  
13 to the public—

14 (1) such interim reports as the Commission de-  
15 termines will be of immediate value in mitigation of  
16 the oil disaster and prevention of other such disas-  
17 ters; and

18 (2) not later than 9 months after the date of  
19 the enactment of this Act, a final report containing  
20 the results of each investigation and evaluation per-  
21 formed pursuant to section 3, and the recommenda-  
22 tions developed pursuant to subsection (b)(4) of  
23 such section.

24 (b) **TERMINATION.**—The Commission shall terminate  
25 60 days after the date on which the final report is sub-  
26 mitted under subsection (a)(2).

1 **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

2       There are authorized to be appropriated such sums  
3 as are necessary to carry out this Act. Amounts so appro-  
4 priated shall remain available until the termination of the  
5 Commission.

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